



STATE OF WASHINGTON

RECREATION AND CONSERVATION OFFICE

October 11, 2007

Topic #3: Boating Facilities Program Grant Funding

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Approved by the Director:

Presented By: Marguerite Austin

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Proposed Action: Funding Decision

Summary

The Boating Facilities Program (BFP) provides funding to agencies for project sites and facilities that support recreational motorized boating. This includes boating facilities on either salt or fresh water bodies. This year, eleven local agency category projects requesting approximately \$2.3 million were submitted and reviewed by the Recreation and Conservation Office (RCO) for funding consideration. In this memorandum are the results of the evaluation process and staff's recommendation for approval of the ranked list and funding for fiscal year 2008 projects.

Staff Recommendation

Staff recommends approval of the ranked list as scored by the BFP Advisory Committee and funding for projects in ranked order, until all available funding is committed. Table 1 shows staff's recommendation for distribution of approximately \$2 million for this list of projects.

Resolution #2007-20 is provided for the Board's consideration.

Background

BFP funds come from a portion of the motor vehicle gasoline tax paid by boaters and not refunded as allowed by law. By statute, funds for BFP grants are divided equally between state and local agencies. Local agency boating funds have historically been distributed equally between the first and second year of the biennium whereas state agency boating funds are distributed in the first year only.

RCFB Manual #9, *Boating Facilities Program: Policies and Project Selection* details the approved policies for BFP projects. To summarize, these include:

- Acquisition of real property in support of motorized recreational boating



- Capital improvement projects that include renovation and/or new development of facilities and amenities used exclusively or primarily by recreational boaters, and
- Planning that includes design and engineering, environmental and cultural resources review, and permitting activities.

Policies applicable for BFP-Local category projects include:

- Eligibility is for local agencies only.
- There is a 25% minimum matching share¹ requirement.
- \$1 million is the maximum grant request for acquisition and capital improvement projects.
- \$200,000, or 20% of the estimated construction costs (whichever is less), is the maximum grant request limit for planning projects.

Evaluation Summary

The BFP Advisory Committee, appointed by RCO's director, is comprised of public agency professionals and citizens recognized for their expertise and knowledge regarding boating issues. This team convened on Thursday, September 27 to evaluate and score projects. Committee members are:

| NAME | CITY | AGENCY/ORGANIZATION | POSITION |
|-----------------|---------------|-------------------------------------|------------------|
| Mona Gates | Port Angeles | | Citizen at Large |
| David G. Smith | Moses Lake | Columbia Basin Walleye Club | Citizen at Large |
| John S. Sillers | Richland | Walla Walla Yacht Club | Citizen at Large |
| Mark Wells | Puyallup | | Citizen at Large |
| Cheryl Maynard | Olympia | Port of Olympia | Local Agency |
| Dona Wuthnow | Friday Harbor | San Juan County Parks | Local Agency |
| Curt Pavola | Olympia | Department of Natural Resources | State Agency |
| Jeff Skriletz | Olympia | Department of Fish & Wildlife | State Agency |
| Mike Allen | Olympia | State Parks & Recreation Commission | State Agency |

The results of the evaluation are found in *Table 1 – Boating Facilities Program – Local Evaluation Ranked List, State Fiscal Year 2008*.

During the post-evaluation conference, members expressed concern about funding the lower ranked projects (#9 – #11). With enough funds available, even though the projects did not score well they would most likely be funded. The committee would like to explore developing policy language for the board to consider on how to address low scoring projects. Should the advisory committee send a "do not fund" recommendation to the board? If so, what are the parameters and how might this affect the agency's responsibility to ensure funds are spent in a timely manner? As a result of this

¹ Pursuant to RCFB policy, the local agency match must include at least 10% [of the total cost of the project] from a non-state, non-federal source.

discussion, RCO staff will work with advisors from this program and others to see what might be developed to address this issue.

Analysis

Fiscal year 2008 funds available for the BFP – Local category are \$2,005,250. In addition, fiscal staff estimates \$112,981 is available in uncommitted² funds. Combined, RCFB has \$2,118,231 available to commit to local agency boating projects.

Next Steps

After funding approval, RCO staff will ensure funded applicants complete any post approval requirements (e.g., submittal of milestones, verification of control and tenure, etc.) that are still outstanding, ensure project agreements are executed, and begin to monitor project progress. If an applicant is unsuccessful in meeting the post approval requirements, or if additional funds become available from projects that are completed under budget, the ranked list of alternate projects will remain eligible for funding through February 1, 2008.

Attachments

- Resolution #2007-20
- Table 1, *Boating Facilities Program – Local Evaluation Ranked List, State Fiscal Year 2008*
- BFP Evaluation Criteria Summary
- BFP-Local Project Evaluation Scoring Summary
- BFP-Local Project Synopses

² Uncommitted funds include funding that was not previously committed to other projects or funds that have been returned from projects that could not be completed or were completed under budget.

RESOLUTION #2007-20
Boating Facilities Program – Local Agency Funding
State Fiscal Year 2008

WHEREAS, eleven Local Agency Boating Facilities Program projects were submitted to the Recreation and Conservation Funding Board for consideration for fiscal year 2008 funds, and

WHEREAS, all eleven projects have been evaluated by the Boating Facilities Advisory Committee in an open public meeting using evaluation criteria approved by the Recreation and Conservation Funding Board in an open public meeting, and

WHEREAS, all projects have been determined to meet program requirements as stipulated in statute, administrative rule, and policy, and

WHEREAS, the amount of requested grant funds exceeds the amount of funding available,

NOW, THEREFORE BE IT RESOLVED, that Recreation and Conservation Funding Board hereby approves the ranked list of projects as depicted in Table 1, *Boating Facilities Program – Local, State Fiscal Year 2008*, and

BE IT FURTHER RESOLVED, that the Board approves funding for the projects as specified in Table 1, and

BE IT FURTHER RESOLVED, that the Recreation and Conservation Office Director be authorized to execute project agreements for the funded projects, and

BE IT FURTHER RESOLVED, that the ranked list of alternate projects remain eligible for funding through February 1, 2008.

Resolution moved by: _____

Resolution seconded by: _____

Adopted/Defeated/Deferred (underline one)

Date: November 1, 2007

Table 1
Boating Facilities Program - Local Evaluation Ranked List
State Fiscal Year 2008

| Rank | Score | Number | Project Name | Project Sponsor | RCFB Grant Request | Sponsor Match | Total | Cummulative Request | RCO Staff Recommends |
|----------|--------|----------|-------------------------------------------|----------------------------|--------------------|------------------|--------------------|---------------------|----------------------|
| 1 of 11 | 61.778 | 07-1331D | Front Street Boat Launch Construction | Toledo City of | \$333,134 | \$117,012 | \$450,146 | \$333,134 | \$333,134 |
| 1 of 11 | 61.778 | 07-1376D | Ediz Hook Boat Launch Pile Replacement | Port Angeles City of | \$108,682 | \$36,750 | \$145,432 | \$441,816 | \$108,682 |
| 3 of 11 | 61.667 | 07-1235D | 40th Street Boat Launch Float Replacement | Bellevue Parks & Comm Serv | \$216,352 | \$114,240 | \$330,592 | \$658,168 | \$216,352 |
| 4 of 11 | 60.556 | 07-1243N | Mason Lake Boat Launch Planning | Mason County Parks & Rec | \$50,000 | \$42,000 | \$92,000 | \$708,168 | \$50,000 |
| 5 of 11 | 59.556 | 07-1400D | Westport Boat Launch Float Improvements | Grays Harbor Port of | \$137,067 | \$68,534 | \$205,601 | \$845,235 | \$137,067 |
| 6 of 11 | 57.556 | 07-1334A | Laimers Landing Acquisition | Mason County Parks & Rec | \$363,750 | \$125,000 | \$488,750 | \$1,208,985 | \$363,750 |
| 7 of 11 | 54.000 | 07-1466D | Sherman Ave. Boat Launch Redevelopment | La Conner Town of | \$62,389 | \$20,877 | \$83,266 | \$1,271,374 | \$62,389 |
| 8 of 11 | 49.000 | 07-1391N | Transient Dock and Amenities Planning | Clarkston Port of | \$15,750 | \$6,750 | \$22,500 | \$1,287,124 | \$15,750 |
| 9 of 11 | 39.111 | 07-1458D | Thea Foss North End Transient Moorage | Tacoma Public Works | \$470,000 | \$190,000 | \$660,000 | \$1,757,124 | \$470,000 |
| 10 of 11 | 32.222 | 07-1234D | Boat Haven Transient Moorage | Port Angeles Port of | \$192,051 | \$64,017 | \$256,068 | \$1,949,175 | \$192,051 |
| 11 of 11 | 30.444 | 07-1181D | Port of Edmond's Restroom Facility | Edmonds Port of | \$352,036 | \$125,000 | \$477,036 | \$2,301,211 | \$169,056 P |
| | | | | | \$2,301,211 | \$910,180 | \$3,211,391 | | \$2,118,231 |

BFP Local funds available \$2,005,250 (1/2 of \$4,010,500) plus unused funds \$112,980.71. Total funds available \$2,118,230.71
P = Partial

Boating Facilities Program Evaluation Criteria

| BOATING FACILITIES PROGRAM - CRITERIA SUMMARY | | | | | |
|-----------------------------------------------|----|----------------------------------|-------------|-----------|----------|
| Score | # | Item | A-D-P | Mult/Max. | Policy |
| Team | 1 | Need | A-D-P | 3 /15 | A-1 |
| Team | 2 | Site Suitability | A-D-P | 3 /15 | A-1, C-2 |
| Team | 3a | Urgency | A | 2 /10 | A-3, C-5 |
| Team | 3b | Project Design | D | 2 /10 | C-1, C-4 |
| Team | 3c | Planning Success (A&E only) | P | 2 /10 | B-5 |
| Team | 4 | Cost-Benefit | A-D-P | 2 /10 | A-2, A-3 |
| Team | 5 | Boating Experience | A-D-P | 2 /6 | A-2 |
| Team | 6 | Boats on Trailers | A-D-P | 2 /10 | C-1 |
| Team | 7 | Readiness | A-D-P | 5 | B-5 |
| RCO Staff | 8 | Matching Shares (local agencies) | A-D-P | 4 | C-3 |
| RCO Staff | 9 | Proximity to people | A-D-P | 1 | RCW |
| RCO Staff | 10 | GMA preference (local agencies) | A-D-P | 0 | RCW |
| TOTAL POINTS POSSIBLE, ALL CATEGORIES | | | Local A-D-P | = 76 | |
| | | | State A-D-P | = 73 | |

KEY TO PRECEEDING TABLE:

- RCO Staff = Question scored in advance by RCO staff.
- Team = Question scored by evaluation team.
- Item = Question title or subject.
- Number = Item number
- A = Acquisition proposal.
- D = Development or renovation proposal.
- P = Plan proposal (architecture-engineering or permit related)
- Mult/Mx = Multiplier and maximum points possible for this criterion
- Policy = See RCFB's *Boating Facilities Program Plan* (11/2003)



Recreation and
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Funding Board

Evaluation Scoring Summary
Boating Facilities Program - Local
State Fiscal Year 2008

| Rank | Name/Sponsor | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 | Total |
|------|-------------------------------------|--------|---------------------|--------------------------------------------------------|--------------|-----------------------|----------------------|-----------|-------------------|------------------------|--------|--------|
| | | Need | Site Suitability | Urgency Project Design or Planning Success | Cost Benefit | Boating Experience | Boats on Trailers | Readiness | Matching Share | Proximity to People | GMA | |
| 1 | Front Street Boat Launch/Toledo | 13.333 | 11.333 | 7.778 | 8.889 | 5.333 | 9.556 | 3.556 | 2.000 | 0.000 | 0.000 | 61.778 |
| 1 | Ediz Hook Boat Launch /Port Angeles | 13.333 | 13.333 | 6.667 | 7.778 | 4.444 | 9.556 | 4.667 | 1.000 | 1.000 | 0.000 | 61.778 |
| 3 | 40th Street Boat Launch/Bellevue | 12.333 | 13.667 | 8.444 | 8.222 | 4.444 | 9.111 | 3.444 | 1.000 | 1.000 | 0.000 | 61.667 |
| 4 | Mason Lake Boat/Mason County | 13.333 | 13.000 | 7.556 | 7.333 | 4.444 | 9.333 | 4.556 | 2.000 | 0.000 | -1.000 | 60.556 |
| 5 | Westport Boat L/Grays Ha | 12.333 | 13.000 | 7.556 | 8.000 | 4.444 | 9.111 | 4.111 | 1.000 | 0.000 | 0.000 | 59.556 |
| 6 | Latimers Landing/Mason County | 11.667 | 13.000 | 8.444 | 7.556 | 4.222 | 8.667 | 4.000 | 1.000 | 0.000 | -1.000 | 57.556 |
| 7 | Sherman Ave. Boat Launch/La Conner | 12.333 | 11.000 | 6.667 | 6.889 | 4.444 | 8.667 | 4.000 | 0.000 | 0.000 | 0.000 | 54.000 |
| 8 | Transient Dock /Clarkston | 10.333 | 11.333 | 6.444 | 6.444 | 2.889 | 5.556 | 4.000 | 2.000 | 0.000 | 0.000 | 49.000 |
| 9 | Thea Foss North End/Tacoma | 8.667 | 9.000 | 5.333 | 4.222 | 2.222 | 3.778 | 3.889 | 1.000 | 1.000 | 0.000 | 39.111 |
| 10 | Boat Haven Moorage/Port Angeles | 6.667 | 8.000 | 4.222 | 3.778 | 0.444 | 3.556 | 4.556 | 0.000 | 1.000 | 0.000 | 32.222 |
| 11 | Port of Edmond Restroom/Edmonds | 3.333 | 10.000 | 6.222 | 2.667 | 0.000 | 2.667 | 3.556 | 1.000 | 1.000 | 0.000 | 30.444 |

Evaluation Team Score Questions: 1-7
RCO Staff Scored Questions: 8-10

Date Created: 10/11/2007

***BOATING FACILITIES
PROGRAM***

LOCAL AGENCY

FISCAL YEAR 2008

Project Synopses

Boating Facilities Program (BFP)
State Fiscal Year 2008 Projects
(In Evaluation Ranked Order)

Grant Request

- 1. Toledo** **\$333,134**
Constructing the Front Street Boat Launch
Toledo will use this grant to build a boat launch on the Cowlitz River at the intersection of Front and Augustus Streets. The city will build a two-lane boat ramp, a small parking area, a restroom and a small picnic area with a waterfront trail. This was the top ranked project of 11 competing for funding in the Boating Facilities Program. Toledo will contribute \$117,012 in cash and donations of equipment, labor and materials. (07-1331D)
- 2. Port Angeles** **\$108,682**
Replacing Ediz Hook Boat Launch Piles
Port Angeles will use this grant to replace failing and missing piles at an Ediz Hook boat launch that has an estimated 4,000 annual launches. The existing steel pipes are rusted and one is missing. The city will replace the piles with steel pipe piles. The city will contribute \$36,750. (07-1376D)
- 3. Bellevue Parks & Community Services** **\$216,352**
Replacing the 40th Street Boat Launch Float
Bellevue will use this grant to replace the 40th Street boat launch dock on Lake Washington. The launch is a two-lane, concrete plank with one loading float. It is one of only four boat launches on the east side of Lake Washington with trailer-launch capabilities and serves an estimated 5,000 annual launches. Work will include replacing 240 linear feet of float with environmentally friendly products as well as replacing the access ramp with light penetrating grating and railings. Bellevue will contribute \$114,240. (07-1235D)
- 4. Mason County Parks & Recreation** **\$50,000**
Planning for a Mason Lake Boat Launch Renovations
Mason County will use this grant for architectural design, construction drawings, engineering services and permits to renovate the boat launch, ramp and dock and to expand the entry road and parking at the Mason Lake boat launch. The boat launch was built in 1974 and is the only public access on Mason Lake, which is the largest natural lake in Mason County. The boat launch has not had any improvements since its construction and needs renovation. The county will contribute \$42,000 in cash and labor. (07-1243N)

Boating Facilities Program (BFP)
State Fiscal Year 2008 Projects
(In Evaluation Ranked Order)

Grant Request

- 5. Port of Grays Harbor** **\$137,067**
Improving Westport Boat Launch Float
The Port of Grays Harbor will use this grant to improve the three-lane boat launch floats at Westport Marina. Work will include replacing all hinge joints and damaged float sections and upgrading some surfaces to non-skid fiberglass grating. Three ramps provide access to the Pacific Ocean via Grays Harbor Bay and the Chehalis River. The existing fittings are at the end of their life expectancy and rehabilitation will increase boater safety. The port will contribute \$68,534. (07-1400D)
- 6. Mason County Parks & Recreation** **\$363,750**
Acquiring Land for Boat Launch Parking at Latimers Landing
Mason County will use this grant to buy 2.34 acres adjacent to Mason County's most used boat launch at Latimers Landing. The current boat launch site at Latimers Landing is only .59 acre and provides parking for only 10 vehicles. The undeveloped property to be purchased fronts Pickering Passage and overlooks Harstine Island. The county is looking at the property for additional parking and other services for boaters, such as a restroom and small picnic area. The county will contribute \$125,000 in cash and labor. (07-1334A)
- 7. La Conner** **\$62,389**
Redeveloping the Sherman Avenue Boat Launch
La Conner will use this grant to renovate the Sherman Avenue boat launch to provide small, trailer boat access to the Swinomish Channel, Padilla Bay and north Skagit Bay. Work will include adding light-permeable floats and steel sheathing to pilings, replacing the ramp and removing the pilings from a previous wharf. Crews also will landscape and fence a roadside picnic area. La Conner will contribute \$20,877 in cash and labor. (07-1466D)
- 8. Port of Clarkston** **\$15,750**
Planning a Guest Dock and Amenities
The Port of Clarkston will use this grant to plan a guest dock, complete with parking and other amenities at Granite Lake Park on the north shore of the Snake River. Work will include producing engineered and construction-ready documents and getting all permits. The number of boaters has steadily increased and the capacity of current docks is becoming inadequate. The port will contribute \$6,750 in staff time and donations of cash, labor and materials. (07-1391N)

Grant Request

- 9. Tacoma Public Works** **\$470,000**
Building Guest Moorage on the Thea Foss Waterway
Tacoma will use this grant to build a guest moorage float at the mouth of the Thea Foss Waterway, close to popular fishing grounds where the Puyallup River flows into Commencement Bay. The current amount of guest moorage available in Tacoma is equal to only 4 percent of what Seattle provides for boaters. The moorage float will be 10 feet wide and 165 feet long, and part of a 1,200-foot-long, mixed-use float. The city also will install an access ramp and utilities. Tacoma will contribute \$190,000. (07-1458D)
- 10. Port of Port Angeles** **\$192,051**
Building Boat Haven Guest Moorage
The Port of Port Angeles will use this grant to build a guest moorage float as part of a two-year renovation of the Port Angeles Boat Haven, which provides moorage for more than 520 boats and easy access to the Strait of Juan de Fuca, the San Juan Islands and Victoria, B.C. The new float would be at the entrance to boat haven and would provide better access to the harbormaster's office for visiting boaters. It will be used primarily by smaller boats. The port will contribute \$64,017. (07-1234D)
- 11. Port of Edmonds** **\$352,036**
Building a Restroom Facility
The port of Edmonds will use this grant to build a modern, energy efficient, restroom, complete with showers and laundry services for recreational boaters. The new facility will have solar hot water, efficient and natural lighting, low flush plumbing and a rain garden courtyard in a green-built design. The new complex is a twin-building design that provides six toilets, three shower suites and a laundry room. Landscaping, with park benches and trees, will complement the building. The port of Edmonds provides the only public boating access in the highly populated 30 miles between Seattle and Everett. In the past year, the port registered 5,600 overnight visits. The port will contribute \$125,000. (07-1181D)