



STATE OF WASHINGTON

OFFICE OF THE INTERAGENCY COMMITTEE
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November 2, 2006

**TOPIC #7: BOATING FACILITIES PROGRAM FUNDING - LOCAL AGENCY
PROJECTS, FISCAL YEAR 2007**

Prepared By: Marguerite Austin, Manager **Approved by the Director:** 

Presented By: Marguerite Austin and Kammie Bunes, Outdoor Grants Manager

Proposed Action: Funding decision

Summary:

Eleven Local Agency category projects requesting \$4 million were submitted for Boating Facilities Program (BFP) funding consideration. This program provides funds for planning, acquisition, development, and renovation of local agency sites and facilities for motorized recreational boating. These include boat ramps or launches, breakwaters, transient moorage slips, and upland support amenities like boat-trailer parking, staging areas, restroom/laundry facilities, and picnic sites.

This memorandum outlines the results of the evaluation process for fiscal year 2007 projects and staff's recommendation for funding approval.

Staff Recommendation:

After reviewing the results of the scoring and ranking of projects the BFP Advisory Committee and staff recommend approval of the ranked list of projects as shown in *Table 1 – Boating Facilities Program - Local, Fiscal Year 2007*.

Table 1 also shows staff's recommendation for distribution of approximately \$2 million for this list of projects. The funds available would provide full funding for the five highest ranked projects and partial funding of the sixth ranked project.

Staff's recommendation is based on the following elements:

- Projects and sponsors have met IAC legal and procedural requirements
- Project rankings were determined through the adopted evaluation process
- Project funding is disbursed as specified in statute and IAC adopted policies, and
- An attempt to utilize all available dollars to fund as many projects as possible.

This recommendation is outlined in Resolution 2006-41, which is provided for Board consideration.

Background:

The BFP-Local category is guided by priorities outlined in the *Boating Facilities Plan* and policies specified in IAC Manual #9, *Boating Facilities Program: Policies and Project Selection*. Funds may be used for facilities on both salt and fresh water bodies.

Policies unique to the local agency category include the following:

- Local governments and Native American tribes are eligible.
- Maximum BFP funding support of \$1.0 million per capital project application, and
- Maximum BFP funding support of \$200,000 or 20% of the estimated construction cost (whichever is less) per planning / non-capital project.
- A minimum-matching share of 25% is required.
- Except for Native American tribes, at least 10% of the total project cost must come from a non-state, non-federal source.

Evaluation Summary

On September 27, 28 and 29, the BFP Advisory Committee evaluated eleven local agency projects. The evaluations were conducted in open public meetings in Olympia. The Advisory Committee is comprised of agency professionals and citizens recognized for their expertise on boating issues. Members that served as evaluators included:

NAME	CITY	AGENCY/ORGANIZATION	POSITION
Bill Brandt	Olympia	Olympia Yacht Club	Citizen at Large
John S. Sillers	Richland	Walla Walla Yacht Club	Citizen at Large
David G. Smith	Moses Lake	Columbia Basin Walleyes	Citizen at Large
Cheryl Maynard	Olympia	Port of Olympia	Local Agency
Paul Whitemarsh	Pasco	Pasco Parks and Recreation	Local Agency
Dona Wuthnow	Friday Harbor	San Juan County Parks	Local Agency
Mike Allen	Olympia	State Parks & Recreation Commission	State Agency
Curt Pavola	Olympia	Department of Natural Resources	State Agency
Jeff Skritez	Olympia	Department of Fish & Wildlife	State Agency

The results of the evaluations, provided for IAC Board consideration, are found in *Table 1 – Boating Facilities Program - Local, Fiscal Year 2007*.

Analysis:

Boating Facilities Program funds come from a portion of the motor vehicle gasoline tax paid by boaters and not refunded as allowed by law. Revenue for the 2005-2007 biennium is \$7.2 million.

By statute BFP funds are divided equally between state and local agencies. Historically the Board has split the BFP-Local funds, and has awarded grants on an annual basis.

In keeping with this practice, approximately \$1.8 million is available for fiscal year 2007 projects. In addition to this annual amount, funds from BFP projects that were completed under budget are also available for distribution. This chart shows the funding picture for FY2007 projects and the gap between funds available and funds requested.

BFP-LOCAL CATEGORY FUNDS	FY2007
50% of the 2005-2007 Appropriation for Local Agencies	\$1,817,943
Unexpended Funds from Prior Biennia	\$207,351
Funds Available	\$2,025,294
Less - Funds Requested	\$4,049,622
Unfunded Requests	\$2,024,328

Next Steps:

After funding approval, IAC staff will ensure funded applicants complete any post approval requirements (e.g. submittal of milestones, verification of control and tenure documents, etc.), ensure project agreements are executed, and monitor for compliance. If an applicant is unsuccessful in meeting the post approval requirements, or if additional funds become available from projects that are completed under budget, the ranked list of alternate projects remain eligible for funding through February 2007.

Attachments:

- Resolution #2006-41
- Table 1 –*Boating Facilities Program - Local, Fiscal Year 2007 (2006-41)*
- State Location Map for BFP-Local Category projects
- BFP Evaluation Criteria Summary
- BFP-Local Project Evaluation Scoring Summary
- BFP-Local Project Synopses

RESOLUTION #2006-41
Boating Facilities Program - Local Agency Projects
State Fiscal Year 2007

WHEREAS, eleven Local Agency Boating Facilities Program projects are submitted for fiscal year 2007 funding consideration by the Interagency Committee for Outdoor Recreation (IAC), and

WHEREAS, all eleven projects have been evaluated against the evaluation instrument approved by the Board, and

WHEREAS, these project evaluations occurred in open public meetings against an evaluation instrument approved by the Board, and

WHEREAS, all projects meet program requirements as stipulated in statute, administrative rule, and policy,

NOW, THEREFORE BE IT RESOLVED, that IAC hereby approves the ranked list of projects as depicted in Table 1 - *Boating Facilities Program – Local, Fiscal Year 2007 (2006-41)*, and

BE IT FURTHER RESOLVED, that IAC hereby approves Fiscal Year 2006 funding for projects as depicted in this table, and

BE IT FURTHER RESOLVED, that the Director is authorized to execute any and all agreements necessary to facilitate prompt project implementation.

Resolution moved by: _____

Resolution seconded by: _____

Adopted/Defeated/Deferred (circle one)

Date: November 16, 2006



Table 1
Boating Facilities Program - Local
State Fiscal Year 2007

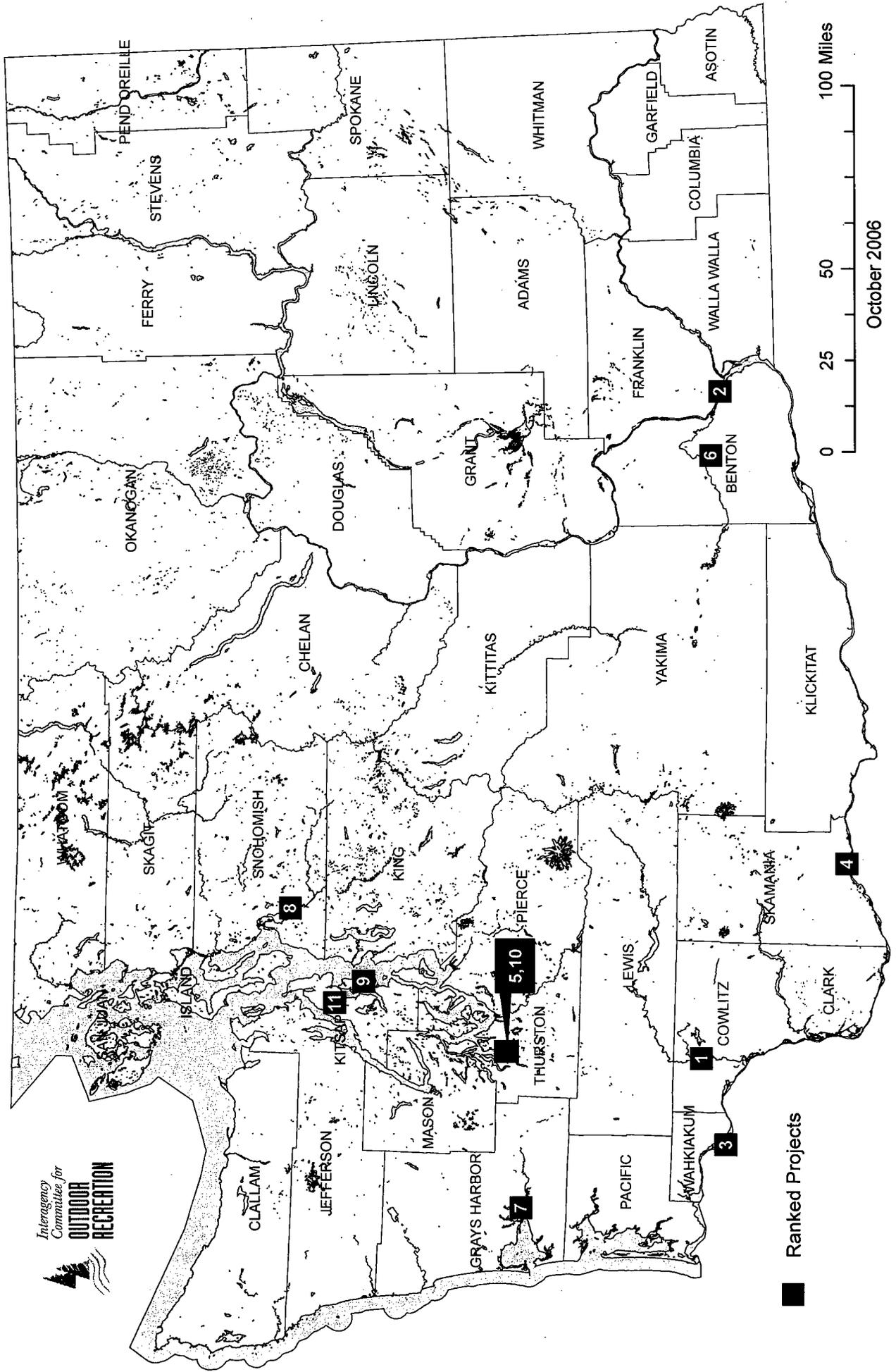
Rank	Score	IAC Number	Project Name	Project Sponsor	IAC Request	Sponsor Match	Total Cost	Staff Recommendations	Cumulative Request
1 of 11	66.000	06-1656D	North Recreation Boat Launch	Castle Rock City of	1,000,000	339,754	1,339,754	1,000,000	1,000,000
2 of 11	61.556	06-1885D	Clover Island Marina Replacement	Kennewick Port of	237,000	985,826	1,202,826	237,000	1,237,000
3 of 11	60.889	06-1717D	Svensen Park Development	Wahkiakum County #2 Port of	319,500	106,500	426,000	319,500	1,556,500
4 of 11	60.333	06-1679N	Wind River Boat Ramp Improvements	Skamania County of	150,000	50,000	200,000	150,000	1,706,500
5 of 11	57.222	06-1979D	Marina Plaza Visitors Dock	Olympia Port of	198,553	161,797	360,350	198,553	1,905,053
6 of 11	54.333	06-2082D	Yakima River Access	Benton City of	157,279	52,427	209,706	120,241	2,062,332
7 of 11	53.333	06-1864N	Seaport Landing Engineering and Design	Grays Harbor Historical SA	200,000	103,300	303,300	Alternate	2,262,332
8 of 11	53.000	06-1765N	Kla Ha Ya Park Floating Pier	Snohomish City of	30,000	15,000	45,000	Alternate	2,292,332
9 of 11	47.778	06-2040D	Eagle Harbor Waterfront Park City Dock	Bainbridge Island City of	719,790	239,931	959,721	Alternate	3,012,122
10 of 11	46.111	06-1592D	Percival Landing Dock Replacement	Olympia City of	1,000,000	461,300	1,461,300	Alternate	4,012,122
11 of 11	44.556	06-2035D	Marina Mooring Buoy System	Poulsbo Port of	37,500	12,500	50,000	Alternate	4,049,622
					4,049,622	2,508,335	6,557,957	2,025,294	

NOTE: Funds available \$2,025,294 (\$1,817,943 new funds 2005-2007, \$207,351 in returned funds)

Date Prepared: 10/11/2006

Boating Facilities Program -- Local Agency Projects

SFY 2007 Ranked Projects



Boating Facilities Program Evaluation Criteria

BOATING FACILITIES PROGRAM - CRITERIA SUMMARY					
Score	#	Item	A-D-P	Mult/Max.	Policy
Team	1	Need	A-D-P	3 /15	A-1
Team	2	Site suitability	A-D-P	3 /15	A-1, C-2
Team	3a	Urgency	A	2 /10	A-3,C-5
Team	3b	Project Design	D	2 /10	C-1, C-4
Team	3c	Planning success (A&E only)	P	2 /10	B-5
Team	4	Cost-benefit	A-D-P	2 /10	A-2, A-3
Team	5	Boating experience	A-D-P	2 / 6	A-2
Team	6	Boats on trailers	A-D-P	2 /10	B-5
Team	7	Readiness	A-D-P	5	B-5
IAC Staff	8	Matching shares (local agencies)	A-D-P	4	C-3
IAC Staff	9	Proximity to people	A-D-P	1	RCW
IAC Staff	10	GMA preference (local agencies)	A-D-P	0	RCW
TOTAL POINTS POSSIBLE, ALL CATEGORIES			Local A-D-P	= 76	
			State A-D-P	= 73	

KEY TO PRECEEDING TABLE:

- IAC Staff = Question scored by IAC staff.
- Team = Question scored by evaluation team.
- Item = Question title or subject.
- Number = Item number
- A = Acquisition proposal.
- D = Development or renovation proposal.
- P = Plan proposal (architecture-engineering or permit related)
- Mult/Mx = Multiplier and maximum points possible for this criterion
- Policy = See IAC's *Boating Facilities Program Plan (2003)*



**Evaluation Summary
Boating Facilities Program -State
State Fiscal Year 2008**

Rank	Name/Sponsor	Need	Site Suitability	Urgency Design or Planning Success	Project Success	Cost Benefit	Boating Experience	Boats on Trailers	Readiness	Matching Share	Proximity to People	Total
		1	2	3	3	4	5	6	7	8	9	
4	Eloika Lake Public/Fish & Wildlife	10.667	13.000	8.000	8.000	7.111	4.000	8.444	3.444	0.000	1.000	55.667
5	Birch Bay - Boat/State Park	12.333	10.667	7.111	7.111	7.111	4.667	8.667	4.889	0.000	0.000	55.444
6	Jameson Lake Boat/Fish & Wildlife	11.333	12.667	7.333	7.333	6.667	4.222	8.444	4.111	0.000	0.000	54.778
7	Lake Chelan Boat/State Park	11.667	12.333	6.000	6.000	6.889	3.778	8.000	2.444	0.000	0.000	51.111
8	Sucia Island - ADA/State Park	10.667	13.000	7.111	7.111	6.222	2.889	4.667	3.778	0.000	0.000	48.333
9	Point No Point /Fish & Wildlife	11.333	9.667	6.000	6.000	5.333	3.333	7.778	3.556	0.000	1.000	48.000
10	Jones Island - ADA/State Park	9.667	12.333	6.889	6.889	6.000	2.889	4.444	3.667	0.000	0.000	45.889
11	Sidley Lake Boat/Fish & Wildlife	10.000	9.000	6.667	6.667	6.444	3.111	6.889	3.556	0.000	0.000	45.667
12	Cape Disappointment/State Park	10.000	12.333	6.222	6.222	5.111	1.778	6.000	4.111	0.000	0.000	45.556
12	James Island - ADA/State Park	9.333	11.000	7.111	7.111	6.222	2.667	5.556	3.667	0.000	0.000	45.556
14	Joemma Breakwat/State Park	9.000	11.000	6.222	6.222	6.222	2.889	5.556	3.222	0.000	1.000	45.111
15	Sucia Island - Desal/State Park	10.000	11.667	7.111	7.111	5.778	2.444	3.778	3.333	0.000	0.000	44.111
16	Steamboat Rock /State Park	9.000	12.000	6.222	6.222	4.667	2.444	6.444	3.111	0.000	0.000	43.889
16	Modrow Boat Launch/Fish & Wildlife	11.333	10.000	5.111	5.111	6.667	2.222	5.556	3.000	0.000	0.000	43.889
18	Joemma Beach Comfort/State Park	6.667	10.000	6.000	6.000	3.556	1.556	3.333	3.556	0.000	1.000	35.667

Evaluators Score Questions: 1-7
Prescore Questions: 8-9

BOATING FACILITIES
PROGRAM
STATE FISCAL YEAR 2007

Local Agency Category

PROJECT SYNOPSES



BOATING FACILITIES PROGRAM (BFP)
STATE FISCAL YEAR 2007 PROJECTS
(in Evaluation Ranked Order)

Castle Rock City of	\$1,000,000	\$339,754	\$1,339,754
North Recreation Boat Launch			

There is a great need for additional boating access on the Cowlitz River. This project will fund construction of a new two-lane launch facility in Castle Rock. A previous planning grant resulted in engineered construction plans. Permit applications have been submitted.

The ramp will be constructed of concrete with 8-foot-wide boarding floats to create two distinct launch lanes. A log boom will serve as a breakwater. A paved parking area will accommodate up to 58 vehicles with trailers, 25 single vehicles, and 5 ADA spaces. A double-unit restroom, security lighting, signing, a picnic table and trash cans provide basic amenities. The project also includes road and access path work, a fish cleaning area, pay station and shoreline improvements. (06-1656D-FY07)

Kennewick Port of	\$237,000	\$965,826	\$1,202,826
Clover Island Marina Replacement			

This project will fund the replacement and expansion of the Clover Island Marina. Replacement and expansion of the marina will provide boating facilities to a greater number of recreational boaters in the region while also improving ADA accessibility and user safety. The existing marina was built in 1954 with very little maintenance performed by the private sector until 2003 when the Port of Kennewick purchased it.

The project site is located on Clover Island, which along with the existing marina also offers a boat launch with dock, haul out facility, boat yard and other buildings that include a coast guard ant, yacht club, restaurant, hotel and the Port office. Currently, Tri-Cities has 9,599 registered boats under 26 feet and 328 registered boats over 26 feet. A 2005 study showed all marinas in the area had a large waiting list. The Clover Island marina is the only publicly owned marina in the area.

The marina and surrounding area offers visitors year round activities including local fairs and festivals, sporting events, waterfront walking trails, historical and cultural areas, concerts and many other family oriented events. The Port is currently constructing a new building with retail space well suited for marine related retailers to locate and conduct business helping to support the boating community. (06-1885D-FY07)

Wahkiakum County #2 Port of	\$319,500	\$106,500	\$426,000
Svensen Park Development			

The Svensen Park boat ramp development project will address a shortage of public boat ramps in the Lower Columbia River region. Svensen Park is a culmination of a project that began in 1997 with Boating Facilities Program (BFP) assistance to acquire two acres on the Lower Columbia River at Puget Island. A BFP planning grant to design the ramp and upland support facilities was awarded in 2001. Recently, the Port acquired two adjacent parcels with 110 feet of shoreline and another acre to provide overflow parking and space for a day use area.

The project will develop a new public boat ramp on the Lower Columbia River accessible at all stages of tides, a 120 foot long boarding dock, restroom, day-use facilities, 15-18 spaces for

vehicle and boat trailer parking, with opportunities to add more parking, landscaping, and restoration of a riparian zone along the undeveloped shoreline. Community support through individual donations will assist the Port with landscaping and the restroom preparation. A bio-swale and interpretive/educational signing is required as a permit condition. (06-1717D-FY07)

Skamania County of **\$150,000** **\$50,000** **\$200,000**
Wind River Boat Ramp Improvements

The Wind River Boat Ramp Improvement Project will increase safety and decrease traffic congestion by improving site access, improving water access, doubling launch capacity, and greatly expanding parking capacity. Reconfiguration and dredging will provide safe water ingress and egress to the Columbia River. A coordinated traffic flow pattern and launching line up will facilitate more efficient launching. Additional parking area will reduce on-street parking hazards. The existing ramp serves over 10,000 boats annually.

The project requires dredging approximately 26,800 cubic yards of material to facilitate ease of access and safety. This material would be hydraulically placed as fill to create an upland area 450' by 220'. Parking area improvements would include 92 truck and trailer spaces -- 28 of them pull-through -- and an additional 20 single spaces. The boat ramp would be 48' wide with 2 boarding floats and a make ready area. A courtesy dock would provide secondary access to the 600' parking area. The toilet and day use facilities would also be improved. A vegetative buffer area will be incorporated into the plan to meet environmental and permitting concerns. The parking area would be designed with porous hard surfacing to improve storm water quality. The initial design is only conceptual and will be ultimately determined by engineering standards, architectural quality, permitting issues and funding available. The acquisition was completed using IAC grant funds; the current request will yield construction ready plans. (06-1679N-FY07)

Olympia Port of **\$198,553** **\$161,797** **\$360,350**
Marina Plaza Visitors Dock

This project includes the design and construction of a small boat day-use and guest moorage facility at the Port of Olympia. Located in the East Bay of Budd Inlet this visitor's dock will be part of the Port's \$5.3 million South Marina project. The Port has experienced a 59.2% increase in guest boaters to its facility since 2003 and operates at capacity much of the boating season. There is currently a shortage of moorage for vessels less than 26 feet at our facility. Currently the smallest guest slip is 36 feet. Some side tie moorage does exist but it is limited, creating severe impacts to the boating public. This addition will add needed dock space to an area of the marina that is unsuitable for larger vessels due to depth limitations. In total, this project will add 450 "boat nights" monthly for a typical 24-foot boat to our boating community. This facility comprised of 380 lineal feet of floating concrete floats will have power and water hook-ups and fire protection available to all areas.

Located directly adjacent to the Port's Market District, it is a short two-minute walk to the Olympia Farmer's Market, the second largest in the state. Also within easy walking distance are other desirable services for this segment of the boating population such as restaurants, launch ramp, boat repairs, markets, boating supplies and a free shuttle to downtown and the Capitol. This project is heartily supported by tourism and economic development associations. (06-1979D-FY07)

Benton City of **\$157,279** **\$52,427** **\$209,706**
Yakima River Access

This project will support construction of a single-lane boat launch area and park along the Yakima River. The entrance to the park and boat launch area will be realigned from the

This project replaces 600 feet of public floats, 2 gangways, 24 wooden piles and an obsolete electrical system at Percival Landing. An improved design and new materials will protect public safety, reduce maintenance, improve accessibility and remove creosote from Puget Sound. The proposed maintenance dredging will eliminate the current problem of floats grounding at extreme low tide. Although this project does not increase capacity, the boater experience will be enhanced by new 50-amp electric service, fire protection and safety equipment.

A 2004 condition assessment by PND Engineers concluded that the facility is suffering from 26 years exposure to the marine environment. Insufficient float freeboard, water-logging walkers, has resulted in a loss of buoyancy and listing decks. The \$100,000 per year allocated for maintenance of Percival Landing cannot keep up with the pace of deterioration. In April 2006, deteriorating electrical components necessitated the termination of electric service to E-Dock's 37 moorage slips. Estimated costs for repairs and additional flotation approach the cost of total replacement. A 2005 public visioning process created a plan to guide a multi-year replacement program for this capital city landmark. Constructed with an IAC grant in 1978, E-Dock has reached the end of its design life. In 2005 Percival Landing hosted over 900 boats on overnight visits. Replacement will ensure E-Dock's continued availability as a recreational boating gateway to Olympia. (06-1592D-FY07)

Poulsbo Port of Marina Mooring Buoy System	\$37,500	\$12,500	\$50,000
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The Port of Poulsbo proposes to improve its facilities for recreational boating at Liberty Bay. Installation of twelve new mooring buoys is proposed for vessels 26 feet in length and smaller.

The Port of Poulsbo Marina is a year round destination Port for recreational boaters and is located in the center of the commercial zone with fine restaurants, unique shopping areas, historic walking tours and waterfront trails. The existing marina contains 254 permanent slips, 124 transient slips of which 60 may be reserved (Greater than 200 reservation requests per weekend during boating season).

The Port's 6-year Comprehensive Plan includes providing additional guest moorage. Existing marina facilities are effectively fully utilized. During May through October, guest moorage facilities average 98% usage. Vessels are often turned away due to lack of available guest moorage or are required to anchor in Liberty Bay away from the Port. The installation of new mooring buoys will allow the Port to accommodate more recreational vessels and to meet current and future recreational boater demand.

According to the Poulsbo Chamber of Commerce, the Port of Poulsbo generated \$1,500,000 in tourist dollars during the year 2005 to the business community in the immediate area of the Marina. By increasing the guest moorage space, tourist dollars are anticipated increase for the local community.

The Port intends to purchase materials from the vendor and contract with approved installation contractors for the mooring buoys. (06-2035D-FY07)