

**INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION  
SUMMARY MINUTES - REGULAR MEETING**

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*DATE: July 18, 1997*  
*TIME: 8:30 a.m..*

*PLACE: Yakima Area Arboretum, Gardenview Room*  
*Yakima, Washington*

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**INTERAGENCY COMMITTEE MEMBERS PRESENT:**

Donna M. Mason, Chair	Vancouver
Mary Ann Huntington	Port Orchard
Ralph Mackey	Everett
Robert Parlette	Wenatchee
Christine Wakefield	Monroe
Stan Biles	Designee, Department of Natural Resources
Cleve Pinnix	Director, Parks and Recreation Commission
Elyse Kane	Designee, Department of Fish and Wildlife

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IT IS INTENDED THAT THIS SUMMARY BE USED IN CONJUNCTION WITH THE NOTEBOOK PROVIDED IN ADVANCE OF THE MEETING.  
A VERBATIM RECORDED TAPE OF THE MEETING'S PROCEEDINGS IS RETAINED BY IAC AS THE FORMAL RECORD OF MEETING.

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**ITEM 1. MEETING CALLED TO ORDER**

Donna M. Mason, Chair, called the July 18, 1997 meeting to order at 8:40 a.m. She welcomed attendees, called for self-introductions and determined a quorum was present.

The Chair requested approval of the summary minutes as distributed from the March 13, 1997 meeting in Olympia. Cleve Pinnix moved approval and the minutes were approved as submitted.

Director Laura Johnson outlined the agenda for the meeting which included management reports, legislative updates, a WAC Rule Making, introduction of three new programs, reauthorization of LWCF funds and final approval of WWRP lists.

Chair Mason announced that Resolution 97-22, recognizing Pat Powell's service to the IAC, had been read at the workshop the previous day. Stan Biles **moved** approval of the Recognition Resolution. Ralph Mackey **seconded**. **MOTION CARRIED.** (Resolution 97-22)

Additionally, Chair Mason attended the dedication of Frenchman's Bar Park in Clark County in May. IAC was presented an appreciation plaque and the Chair shared the honor with Committee members and staff.

**ITEM 2. MANAGEMENT AND STATUS REPORTS**

Laura Johnson presented the Director's report and highlighted the following issues not appearing in meeting materials:

- Staff has been busy preparing for the two new programs authorized by the legislature and the Youth Athletic Facilities grant program provided by the passage of the stadium referendum.
- The U.S. Senate (Interior Sub-Committee) has scheduled a hearing on a major funding request to revitalize the LWCF which is being supported by national environmental organizations and all fifty states.

Debra Wilhelmi presented IAC's financial and management services report and highlighted the following issues not appearing in meeting materials:

- An explanation of the charts and graphs included in the notebook (Tab 2-b)
- At the request of Mr. Biles, staff will prepare a report showing unused balances by specific sponsor.

Greg Lovelady presented the Planning Services report (see notebook for details).

Eric Johnson presented the Project Services report (see notebook for details).

### **ITEM 3. PROPOSED WAC RULE MAKING**

Chair Mason announced that this portion of the meeting would be a public hearing followed by public testimony and committee consideration of possible adoption to changes to Washington Administrative Code (WAC) rules and delegated Director Johnson to preside as the official hearings officer in this matter.

Director Johnson called the hearing to order. She stated: "This hearing is held to consider a technical presentation by staff and oral, public testimony on the proposal to adopt the following changes to IAC's WAC rules:

- Clarification of the time period allowed for project agreement execution
- Adoption of one of two options regarding how income gained or earned at an IAC-funded project may be used
- Limitation of a sponsor's restriction of users on IAC grant-assisted projects on the basis of residence (i.e. preferential reservation, fee or permit systems)"

Greg Lovelady directed members to Tab #3 (see notebook) and explained the three proposed changes in detail.

Several members expressed concern about allowing sponsors to charge differential fees for residents vs non-residents. Mr. Lovelady explained that sponsors are allowed to charge differential fees but, at no time, are fees required. Bob Parlette suggested including the phrase, "IAC allows, but does not encourage, the use of preferential fees".

Hearings Officer Laura Johnson called for public testimony:

Mike Ryherd Lobbyist, Washington Wildlife and Recreation Coalition  
Expressed support for a cap on the amount charged to non-residents and asked for clarification of the 90-day timeline for return of the project agreements. Suggested replacing "receipt of grant award" to "receipt of project agreement."

Lynn Schroder Northwest Marine Trade Association  
Supported reasonable fees for non-residents. User fee income should be retained by the system and should be used only to maintain "like" facilities. Responded to Committee questions.

Regarding the issue of differential fees, Cleve Pinnix suggested adding the following sentence (WAC 286-13-115): "The IAC does not encourage the imposition of such differential fees". Bob Parlette agreed.

Stan Biles asked for further clarification on Options A & B. DNR currently follows trust law which mandates that any income generated from trust lands, (i.e. timber or some other natural resource), go back to the trust. The Department is not required to use the income on recreation type activities. Mr. Biles suggested including language in the WAC that says "unless precluded by state law, income generated from IAC-assisted sites shall be returned to the site or the system".

Elyse Kane questioned the difference between saying "precluded by state law" and "not withstanding other provision of law". Director Johnson explained that the spirit is to defer to other laws and the IAC rule would be enforced only if other laws are not in effect. IAC has a general rule that sponsors must report if their agencies have statutes that lead them in a different direction. She suggested that action on Ms. Kane's technical question be deferred until staff can confer with legal counsel. Ms. Kane and Bob Parlette agreed.

There being no further public testimony and no further questions from the Committee, Hearings Officer Johnson recessed the hearing until 3:15 p.m.

#### **ITEM 4. 1997 LEGISLATIVE UPDATE**

Jim Fox directed members to Tab 4 (see notebook) and announced that IAC's request bill which provided funding for the "lost list" was passed by both houses and signed by Governor Locke on April 16<sup>th</sup>. He discussed bills which would have affected the ability of local governments to fund park and recreation projects. Provisos in the Capital Budget (1) removed six WWRP projects and decreased the number of alternates from the funded list, (2) created a new Watershed Plan Implementation Pilot Grant Program, and (3) directed IAC to conduct an inventory of tribal and publicly owned lands in the state of Washington.

Chair Mason acknowledged Kathy Baker from the Senate Ways and Means staff, was in attendance.

## ITEM 5. 1998 POSSIBLE LEGISLATION

Jim Fox explained that any proposed 1998 legislation is due to the Governor's office by September 5 for review and analysis. If members choose to proceed with legislation, staff would seek an extension so that the Committee could take final action at the September meeting. Three possible items have been suggested:

- changing the NOVA funding allocation formulas
- placing in statute the percentage of fuel tax that would be available for the Boating Facilities Program
- changing the name of the IAC

Members agreed to discuss a possible agency name change in September. Cleve Pinnix suggested further staff work and stakeholder discussions on the NOVA fund allocation formulas with the possibility of legislation in the 1999 legislation session. In addition, he suggested proceeding with the fuel tax issue for further Committee discussion at the September meeting.

Bob Parlette suggested legislation addressing a uniform statute requiring local agencies to pay "in lieu of taxes" so that publicly acquired lands would not be removed from the local tax base. Staff indicated this may not be an appropriate role for IAC but that information regarding "in lieu of taxes" could be gathered as part of the public land inventory.

## ITEM 6. WWRP - FINAL APPROVAL OF 1998 (1<sup>ST</sup> YEAR) LIST FUNDS

Eric Johnson directed members to Tab #6 (see notebook). In addition to shortening the list of alternates and removing six projects from the list, the legislature included four budget provisos:

1. part of WWRP Water Access category projects are to be funded by \$2,500,000 of ALEA funds rather than bond funds;
2. the State Parks category must have at least 40% development projects; and
3. \$4,000,000 of HCA unallocated is set aside for a Watershed Grant Program
4. restricts funding for State Parks' Rocky Reach Trailway "until an agreement with affected property owners has been reached."

Mr. Johnson distributed corrections to the project lists for the Local Parks and State Parks categories (see tan inserts).

Stan Biles **moved** approval of Fiscal Year 1998 WWRP project funding. Cleve Pinnix **seconded**. Mr. Pinnix distributed a revised listing of the State Parks' category projects (see blue insert) and **moved an amendment to the resolution** as reflected in the hand-out. The Cama Beach project will be increased (to \$1,620,000) and the Nisqually/Mashel project would be decreased (to \$92,500). This recommendation will complete the Cama Beach project. Ralph Mackey **seconded** the amendment. **MOTION TO AMEND CARRIED**. Chair Mason called for a vote on the original motion.

Bob Parlette abstained from voting because of his personal involvement in the Rocky Reach Trail project. **MOTION CARRIED AS AMENDED.** (Resolution #97-14, as amended)

#### **ITEM 7. DISTRIBUTION OF 1998 WWRP UNALLOCATED FUNDS**

Jim Fox reminded members of their action at the November 1996 meeting which distributed unallocated funds to first-year projects based on percentages rather than dollar amounts because the amount the Legislature would appropriate to WWRP was not known (see notebook Tab #7). Post-session, no additional funds are available for distribution in HCA; an additional \$1,125,000 is available in the ORA categories.

Several options for distribution of the available funds were presented. Staff recommended completing the funding for Wilmot Park (Local Parks), Kanaskat-Palmer (State Parks), Lewis River Trail (Trails) and Lake Goodwin Park (Water Access) as reflected in Resolution #97-15.

Ralph Mackey **moved** approval of the staff recommendation for distribution of unallocated ORA funds. Stan Biles **seconded**. Ralph Mackey abstained from voting because of his involvement with the Snohomish County Parks Board. **MOTION CARRIED.** (Resolution #97-15)

#### **ITEM 8. MARINE FUEL TAX ISSUES**

Jim Fox referred Committee members to material behind Tab #8 (see notebook). He explained the history of funding for the Boating Facilities Program (I-215) and discussed the role of the Departments of Licensing and Transportation.

#### **ITEM 9. WWRP - 2<sup>ND</sup> YEAR FUND CYCLE FOR TRAILS & WATER ACCESS**

Jim Fox explained the confusion over the "second year" grant cycle and reminded members of their decision to limit competition in the 1997-99 second-year funding cycle to local agencies (November, 1996). Staff recommends that the IAC consider elimination of the second-year trails, water access and urban wildlife grant cycles and also consider elimination of the second-year local parks cycle. In order to give local agencies time to respond to the proposal, staff recommends a discussion and decisions on this issue at the September, 1997 IAC meeting.

Elyse Kane cautioned that it might not be a good idea to eliminate second year funding for local agencies.

Cleve Pinnix suggested working with partner agencies and having discussion with local park agencies. Further, he suggested a clear differentiation between the local parks category and trails, water access and urban wildlife programs where local agencies and state agencies compete.

**ITEM 10. STATE PARKS MEGA SITE - REQUEST FOR CHANGE IN SCOPE  
(Item #17 on original agenda)**

Eric Johnson distributed additional information regarding the request by State Parks to change the location of a WWRP Water Access development project on the Skykomish River in Snohomish County (see notebook). He explained the history of the project which included initial funding for the acquisition in 1990. Since 1993, when State Parks received development funding from IAC, natural forces have eroded property near the entrance to the site resulting in compromised highway ingress and egress, a smaller parking location and diminished suitability for development. State Parks is requesting a change of venue with the new site being located at Index-Galena.

IAC staff conducted a field review of both sites, reviewed written information and, after discussion with State Parks staff recommends approval of the request.

Ralph Mackey **moved** adoption of the State Parks scope change request. Mary Ann Huntington **seconded**. Stan Biles asked for clarification of Committee options when requests such as this are brought forward for approval. **MOTION CARRIED.**  
(Resolution #97-20)

**ITEM 11. DISTRIBUTION OF REAUTHORIZED LWCF FUNDS  
(Item #16 on original agenda)**

Eric Johnson distributed updated information regarding redistribution of LWCF funds (see buff pages in notebook). As a result of unwilling sellers, the City of Redmond has agreed to return unused portions of its LWCF allocation for the Bear-Evans Creek Trail Corridor project. Currently, \$276,586 is available for redistribution.

After reviewing administrative rules which instruct IAC to allocate LWCF grant funds to those projects submitted for funding through the Outdoor Recreation Account (ORA) of the WWRP, staff recommends assignment of the returned moneys to the Clark County, Lewis River Trail project (IAC #96-1157).

Ralph Mackey **moved** approval of the staff recommendation for distribution of reauthorized LWCF funds. Bob Parlette **seconded**. **MOTION CARRIED.** (Resolution #97-19).

After a break for lunch, Chair Mason reconvened the meeting at 1:20 p.m.

**ITEM 12. ARCHITECTURE & ENGINEERING FEES AND ADMINISTRATIVE COSTS**  
**(Item #10 on original agenda)**

Debra Wilhelmi distributed Resolution #97-16 (see notebook) and Director Johnson reminded Committee members of the workshop discussion of the previous day.

In response to a question from Stan Biles, staff explained that it was not necessary to specify that an applicant requesting an exception to the allowable percentage would have the opportunity to appeal to the Committee if the Director denied the request. Under current WAC administrative rules, any project sponsor can bring an appeal before the Committee.

Ralph Mackey **moved** adoption of the recommended revisions to architecture & engineering fees and administrative costs. Christine Wakefield **seconded**. **MOTION CARRIED.** (Resolution #97-16).

**ITEM 13. RIPARIAN HABITAT PROGRAM**  
**(Item #11 on original agenda)**

Jim Fox directed members to the materials behind Tab #11 (see notebook) and explained that staff is recommending approval of Resolution #97-17 which will approve a set of broad guidelines for the newly created Riparian Habitat Grant Program. Staff also seeks permission to continue to develop the details of the guidelines and implement the program.

The two primary purposes of the program are to:

- evaluate the use of less-than-fee acquisition methods to protect riparian habitat, and
- protect, restore, or enhance riparian habitat land

Cities, counties, conservation districts, and nonprofit organizations, specifically land trusts and nature conservancy organizations, are eligible to receive grant funds.

The legislature expects to see "on-the-ground" results in time for the 1999 legislative session. Staff has determined that funds should be granted by January, 1998, and a special meeting of the IAC may be called in January to approve those grants.

Elyse Kane stated that WDFW has worked with counties to repair culverts under county roads to facilitate and restore fish passage. The legislature eliminated much of the funding for this program and Ms. Kane hopes that IAC will encourage counties to apply for grants under this program. Staff explained that restoration on public land is not allowed under the program but partnerships could be formed to facilitate grant applications.

Jim Fox reviewed the guidelines for the program and distributed copies of the statute language (see notebook).

**At 2:00 p.m. Director Johnson announced that the WAC Rule Making would be postponed until approximately 3:15 p.m.**

Elyse Kane asked if the resolution just adopted regarding A/E would apply to this problem. Director Johnson said "probably" and assured members that staff would research the answer. However, Jim Fox suggested that the limits would need to be different for this program since some projects could be as much as 90% A/E.

Bob Parlette suggested staff prepare a question/answer paper showing specific examples so that applicants would have a clearer understanding of the program and the types of projects which could qualify for the grant funds.

Chair Mason called for public testimony.

**Mike Ryherd** Washington Wildlife and Recreation Coalition  
Past President, Bainbridge Island Land Trust  
Explained the pros and cons of conservation easements and the history of the legislation. Responded to Committee questions and volunteered to work with IAC staff to clarify some of the ambiguous language of the bill.

**Michael Tobin** District Manager, North Yakima Conservation District  
Expressed support for the program and favored retaining the 25% match. Asked for flexibility in acceptance of other watershed plans (other than those specifically mentioned in the legislation) and expressed support for the purpose statement which provides "funding for watershed planning implementation projects that protect, restore and enhance riparian habitat" and encourages projects which are not acquisitions. Answered questions from Committee members.

**Bill Dygert** Columbia Land Trust (Clark County), Habitat Partners  
Asked for clarification on the geographic limitations established by the eligibility requirements, acquisition vs. restoration and asked for flexibility in the application process so that applicants have enough time to work with landowners.

**Cec Vogt** Yakima Greenway Foundation, Executive Director  
Expressed support for the program. Asked for clarification on other types of uses including long-term leases and promise of future donation.

**Chuck Klarich** Tri-County Water Resource Agency, Director  
Supported funding for improving return flow from irrigation drainage.

Stan Biles suggested the Committee and staff lay out the hypothesis to be tested and set up the monitoring mechanism. If the number of projects meeting the criteria is

limited or poor in quality, the January 1998 status report could be used as an opportunity for discussion with the legislature. Staff could offer suggestions to make the program work better within the legislative constraints of "less than fee simple" acquisition.

Cleve Pinnix **moved** approval of the staff recommended guidelines for the Riparian Habitat Grant Program. Bob Parlette **seconded**. During discussion, Cleve Pinnix agreed with Mr. Biles' remarks (see above) and encouraged staff to work on a Q&A information paper to clarify legislative intent. Elyse Kane asked that the grant evaluation team include state agencies. Director Johnson responded that the list shown in the resolution is not exclusive; other agencies/organizations will be asked to provide expertise. **MOTION CARRIED.** (Resolution #97-17)

#### **ITEM 14. PROPOSED WAC RULE MAKING (Item #15 on original agenda)**

Director Johnson, acting as the hearings officer, announced that staff had prepared responses to the public testimony received during the earlier WAC Rule Making session.

Greg Lovelady distributed comments from Lynn Schroder and Mike Ryherd regarding reasonable user fees and deadlines for return of project agreements. Mr. Lovelady explained staff responses to those comments (see buff sheet in notebook). Members decided to take action on three separate issues rather than adopting one resolution.

Director Johnson assured members that legal counsel will be asked to clarify the current WAC language which specified, "unless precluded by state law, the revenue from such fees may only be used to offset the expense of operation and maintenance".... If a change is recommended, that recommendation will be brought before the Committee for action at the September meeting.

Christine Wakefield **moved** the following change to WAC 286-13-040 (see notebook Tab #3, page 1) regarding the deadline for return of the project agreement:

strike "grant award" and insert "IAC's mailing of the project agreement"

Cleve Pinnix **seconded.** **MOTION CARRIED** (Resolution #18a)

Cleve Pinnix **moved** adoption of Option B (regarding use of fees collected) of WAC 286-13-110 (see notebook Tab #3, page 2). Christine Wakefield **seconded.** **MOTION CARRIED** (Resolution #18b)

Cleve Pinnix **moved** the following change to WAC 286-13-115 (see notebook Tab #3, page 4, paragraph 2, line 5):

after "basis of residence" insert "The IAC does not encourage the imposition of such differential fees."

Bob Parlette **seconded**. Members discussed the advantages and disadvantages of imposing differential fees, particularly relating to local parks. Director Johnson called for a roll call vote. Voting in favor were Stan Biles, Mary Ann Huntington, Elyse Kane, Donna Mason, Bob Parlette and Cleve Pinnix. Opposing were Ralph Mackey and Christine Wakefield. **MOTION CARRIED** (Resolution #18c)

Director Johnson asked the Committee to approve comments received and the amended staff responses discussed earlier. There being no disagreement, the hearings officer accepted them as official comments from the IAC for purposes of the hearing record. Director Johnson closed the public hearing portion of the meeting.

Jim Fox distributed an article regarding the use of conservation easements in other states (relates to Riparian Habitat Program agenda item).

**ITEM 15. PUBLIC LANDS STUDY**  
**(Item #12 on original agenda)**

Jim Fox explained the background of the 1997 legislation earmarking \$400,000 of reappropriated WWRP funds for IAC to develop an inventory of lands in the state owned by federal agencies, state agencies, local governments, and Native American tribes (see notebook).

Staff will coordinate with tribes, public land-managing agencies, universities, and nonprofit organization that have public land databases. Existing databases will be analyzed for scope, accuracy and gaps. Although staff anticipates that most of the data needed for the study is currently available in some form, there will be major costs and efforts associated with gathering and compiling the data, converting it to a consistent format, and combining it into a single database.

A work plan is being developed and further discussions with partner agencies will continue. A progress report is due to the House Capital Budget Committee in September; a status report to the legislature is due January 1, 1999 with a final report by January 1, 2000.

Mike Ryherd Washington Wildlife and Recreation Coalition  
Explained the background for the legislation. A number of legislators from Eastern Washington, concerned about the amount of land being publicly acquired, requested the inventory.

Would like to know what in-kind or direct payment for impacts on property goes to local governments and the state. Additionally, would like to know primary and secondary uses of the lands inventoried, particularly lands that are open for hunting, fishing, tourism or those that provide a monetary return to local governments.

Committee members urged staff to develop a factual, non-biased report and let interest groups (such as WWRC) use the data to gain support for their individual programs.

**ITEM 16. YOUTH ATHLETIC FACILITIES ACCOUNT  
(Item #13 on original agenda)**

Director Johnson explained that passage of Referendum 48, approving the Seahawks/soccer stadium and exhibition center, also provides funds for a "youth athletic facilities" grant program. The new program will support acquiring, developing, equipping, maintaining, and improving "youth or community athletic facilities". Agencies eligible to receive matching grants are counties, cities, and "qualified nonprofit organizations". Projects will be evaluated on a competitive basis.

A section of the Referendum requires the team affiliate to deposit at least \$10 million into the YAF account when the stadium lease and development agreements are signed. Initially, these funds were expected to be available in the fall of this year. However, it now appears that funding will be delayed until July, 1998. Additional funds, which will not be available until the year 2000 or later, will come from proceeds of interest on bonds sales and other accounts and lottery ticket sales. Further legislative action may generate additional funding for the program.

Director Johnson distributed a preliminary planning calendar (see yellow insert in notebook). A public outreach process will be scheduled during the fall of 1997, project applications could be due in May, with funds distributed sometime during the summer of 1998. A mailing list has been established and staff anticipates providing updates periodically throughout the coming year.

No Committee action is recommended at this time.

**ITEM 17. NATIONAL RECREATIONAL TRAILS FUNDING ACT  
(Item #14 on original agenda)**

Director Johnson explained that the eight existing grants are progressing well. The Volunteer Trailwork Coalition has logged almost 2000 hours of volunteer training and outreach. More significantly, the project has been a catalyst for much improved communication between various trail user groups.

Approximately 750 applications were sent out for the 1997 funding cycle and completed applications are due on August 1.

Director Johnson distributed evaluation guidelines and a proposed resolution adopting the guidelines (see blue inserts in notebook).

Stan Biles **moved** approval of the staff recommended scoring guidelines for the 1997 NRTFA grant competition evaluation. Ralph Mackey **seconded**. **MOTION CARRIED**. (Resolution #97-23)

## REPORTS FROM PARTNER AGENCIES

Director Pinnix announced that Rasar State Park in Skagit County was dedicated on Saturday, July 12<sup>th</sup>.

## OTHER BUSINESS

There being no public comment or further business, Chair Mason adjourned the meeting at 4:37 p.m.

## IAC APPROVAL CERTIFIED BY

  
\_\_\_\_\_  
Donna M. Mason, Chair

9/25/97  
\_\_\_\_\_  
Date

Next Meeting:       September 25-26, 1997  
                          Natural Resources Building, Room 172  
                          Olympia, Washington

**Resolution #97-14**  
**Washington Wildlife and Recreation Program**  
**Fiscal Year 1998 Project Funding Approval**

**WHEREAS**, projects eligible for Fiscal Year (FY) 1998 funding from the Washington Wildlife and Recreation Program (WWRP) were evaluated by Interagency Committee for Outdoor Recreation (IAC) evaluation teams in open public meetings; and

**WHEREAS**, these projects were evaluated using evaluation methods approved in open public meetings by the IAC; and

**WHEREAS**, IAC recommended 150 of these projects to Governors Lowry and Locke for inclusion in the 1997-1999 Capital Budget; and

**WHEREAS**, Governors Lowry and Locke submitted to the 1997 Legislature all IAC-recommended FY 1998 projects for funding consideration; and

**WHEREAS**, the 1997 legislature and Governor Locke approved \$45,000,000 for the WWRP; and

**WHEREAS**, the 1997 legislature removed projects from the IAC and Governor approved list and otherwise conditioned WWRP fund expenditures;

**NOW THEREFORE BE IT RESOLVED**, that the Interagency Committee for Outdoor Recreation hereby ratifies the ranked list of FY 1998 WWRP Projects contained in LEAP Capital Document 98-6; and

**BE IT FURTHER RESOLVED**, that the Director use the ratified ranked list of FY 1998 WWRP projects to execute agreements and implement FY1998 WWRP funding, all as may be consistent with conditions of the legislative appropriation.

STAN BILES

Moved

CLEVE PINNIX

Seconded

MR. PARLETTE ABSTAINED.

**Motion Carried / Failed**

AS AMENDED

AMENDMENT: Mr. Pinnix moved to amend the resolution to reflect an increase in the Cama Beach project to \$1,620,000 and a decrease for the Nisqually-Masheh project to \$92,500. Ralph Mackey seconded the amendment. MOTION TO AMEND CARRIED.

WWRP Projects Contained on LEAP Document 98-6

Resolution 97-14

WWRP, State Parks Ranked List of Projects

As Amended at the Request of Director Pinnix

Rank	Number	Project Name	Project Sponsor	Request	Recommend Funding			Share	Total Cost	Cuml Total
					Acq	Dev	Total			
1 of 14	96-1079 A	Camano Island - Cama Beach, Phase	State Parks	1,434,545	1,620,000	1,620,000	1,503,000	3,123,000	1,620,000	
2 of 14	96-1078 A	Moran State Park-Cascade Lake Acqui	State Parks	700,000	700,000	700,000		700,000	2,320,000	
3 of 14	96-1122 A	Statewide Acq. of Inholdings & Matchin	State Parks	500,000	500,000	500,000		500,000	2,820,000	
4 of 14	96-1081 D	Beacon Rock - Doetsch Campground D	State Parks	1,392,705	1,392,705	1,392,705		1,392,705	4,212,705	
5 of 14	96-1084 A	Deception Pass - Ben Ure Island, Acqui	State Parks	800,000	800,000	800,000		800,000	5,012,705	
6 of 14	96-1144 D	Lime Klin Point - PH 2 Development	State Parks	184,606	184,606	184,606		184,606	5,197,311	
7 of 14	96-1077 A	Nisqually/Masheh - Phase 4 Acquisition	State Parks	2,416,681	92,500	92,500		92,500	5,289,811	
8 of 14	96-1024 D	Kanaskat-Palmer - 50 Unit Campground	State Parks	988,000		897,689		897,689	6,187,500	
9 of 14	96-1118 A	Sun Lakes - Park Lake Phase 1	State Parks	1,090,025		-		-		
10 of 14	96-1073 A	Green River - Phase 6	State Parks	1,585,925		-		-		
11 of 14	96-1071 A	Grayland Beach - Ticoor	State Parks	264,425		-		-		
12 of 14	96-1133 D	Maryhill Day Use Expansion	State Parks	639,000		-		-		
13 of 14	96-1072 A	Sucia Island - North Finger Island	State Parks	1,250,000		-		-		
14 of 14	96-1099 A	McMicken/Hartstene Island - Scott Pro	State Parks	820,000		-		-		
				14,065,912	3,712,500	2,475,000	1,503,000	7,690,500		

**RESOLUTION #97-15**

**DISTRIBUTION OF UNALLOCATED FUNDS: ORA**

**WHEREAS**, \$45,000,000 was appropriated by the 1997 Legislature for the Washington Wildlife and Recreation Program (WWRP) for the 1997-1999 biennium; and

**WHEREAS**, on November 12, 1996, the Interagency Committee for Outdoor Recreation (IAC) decided to apply 80% of the unallocated Outdoor Recreation Account (ORA) funds to the four funding categories for FY98 projects; and

**WHEREAS**, on November 12, 1996, IAC decided to reserve 10% of the unallocated ORA funds for distribution to the four funding categories for FY98 projects at the July, 1997, meeting of the IAC; and

**WHEREAS**, these decisions result in \$1,125,000 being available for distribution to FY98 ORA projects approved by the 1997 Legislature; and

**WHEREAS**, RCW 43.98A.050 (1)(d) states that unallocated funds "... shall be used by the committee to fund high priority acquisition and development needs for parks, trails, and water access sites." ; and

**WHEREAS**, the IAC has analyzed the funding needs of partially-funded and alternate projects in the Local Parks, State Parks, Trails, and Water Access categories of the Outdoor Recreation Account;

**NOW, THEREFORE BE IT RESOLVED**, that \$1,125,000 of Outdoor Recreation Account unallocated funds be distributed as follows, to be added to the amounts previously allocated by the IAC and reflected in LEAP CAPITAL DOCUMENT No. 97-6:

<u>IAC Number</u>	<u>Project Name</u>	<u>Sponsor</u>	<u>Amount</u>
96-1091D	Wilmot Park	City of Woodinville	\$ 212,166
96-1024D	Kanaskat-Palmer Campground	State Parks	90,311
96-1157C	Lewis River Trail	Clark County	252,771
96-1194A	Lake Goodwin County Park	Snohomish County	569,752

**BE IT FURTHER RESOLVED**, that in the event that Congress approves Land and Water Conservation Funds for FY98 ORA projects, the IAC Director is authorized to adjust the distribution of unallocated funds accordingly.

RALPH MACKEY

**Moved**

STAN BILES

**Seconded**

**MOTION CARRIED / FAILED**

MR. MACKEY ABSTAINED

**RESOLUTION 97-20**  
**State Parks – IAC #92-516**  
**Scope Change Request**

WHEREAS, the State Parks and Recreation Commission acquired 29 acres at the Mega Resort with IAC assistance; and

WHEREAS, the State Parks and Recreation Commission later received Washington Wildlife and Recreation funding in the Water Access category to develop the Mega Site; and

WHEREAS, the State Parks and Recreation Commission proposes to change the location of the development project to the Index—Galena Site,

NOW, THEREFORE, BE IT RESOLVED, by the IAC that the request by the State Parks and Recreation Commission for a new development location is approved, and

BE IT FURTHER RESOLVED, that the State Parks and Recreation Commission either divest Mega Site thereby converting the property and find suitable replacement lands, or develop the property in a fashion suitable for the natural limitations which exist on the site within a reasonable time period, and

BE IT FURTHER RESOLVED, that the State Parks and Recreation Commission seek a fund source other than WWRP to support architect and engineering costs for the Index—Galena Site and utilize the remaining \$254,417 in the development grant primarily for site development costs.

Resolution moved by:                      RALPH MACKEY  
\_\_\_\_\_

Resolution seconded by:                  MARY ANN HUNTINGTON  
\_\_\_\_\_

Adopted / Defeated (circle one)

**RESOLUTION #97-19**  
**Distribution of Reauthorized LWCF Funds**

**WHEREAS**, the City of Redmond can not expend allocated Land and Water Conservation Fund grant monies on the Bear Evans Creek Trail, and

**WHEREAS**, as a result, IAC has \$276,586 in LWCF funds available for distribution; and

**WHEREAS**, IAC administrative rules (WAC Chapter 286-40-020) instructs IAC to allocate LWCF grant funds to those projects submitted for funding through the Outdoor Recreation Account of the Washington Wildlife and Recreation Program; and

**WHEREAS**, IAC staff recommends assignment of the returned LWCF grant monies to the highest ranked partially funded Trails Category project in FY 98: **IAC #96-1157, Clark County, Lewis River Trail**; and

**WHEREAS**, the Lewis River Trail meets the requirements for LWCF funding;

**NOW, THEREFORE, BE IT RESOLVED**, that IAC hereby approves the following project funding to reallocate LWCF grant monies:

<u>Number</u>	<u>Sponsor</u>	<u>Project</u>	<u>Category</u>	<u>Amount</u>
96-1157	Clark County	Lewis River Trail	Trails -WWRP	\$ 946,982
			LWCF	\$ 276,586
			<u>Local Share</u>	<u>\$1,223,568</u>
			Total Cost	\$2,447,136

**AND BE IT FURTHER RESOLVED**, that the Director be authorized to execute any and all project agreements necessary to facilitate prompt project implementation.

*Resolution moved by:* RALPH MACKEY

*Resolution seconded by:* BOB PARLETTE

Adopted/Defeated (circle one)

**RESOLUTION 97-16**

**ADMINISTRATIVE COSTS**

WHEREAS, the Interagency Committee for Outdoor Recreation (IAC) feels it is important to use IAC grant dollars as efficiently and effectively as possible; and

WHEREAS, the IAC also feels it is important to not place an unreasonable financial burden on sponsors.

NOW, THEREFORE, BE IT RESOLVED, that IAC will incorporate a detailed listing or definition of eligible "Administrative Costs" in the Reimbursement Manual; and

BE IT FURTHER RESOLVED, that IAC hereby adopts a reimbursement limit of 5% for Administrative Costs for Acquisition Projects for all sponsors; and

BE IT FURTHER RESOLVED, that IAC hereby adopts a reimbursement limit of 20% for Administrative Costs for Development Projects for all sponsors; and

BE IT FURTHER RESOLVED, that the IAC Director has the authority to approve individual project requests for increases to 10% for acquisition projects or 35% for development projects. In reviewing any such request, the Director shall take into consideration project complexity, sponsor's efficiency measures, and what may be prudent and reasonable under the circumstances. Requests exceeding this amount shall require Committee approval.

RALPH MACKEY

Moved

CHRISTINE WAKEFIELD

Seconded

July 18, 1997

Pass/Fail

**Resolution #97-18  
Title 286 WAC Adoption**

**Whereas**, information regarding the proposed changes to Title 286 WAC, filed with the State Code Reviser on April 2 and May 30, 1997, were published in the *Washington Register* on April 16 and June 18, 1997, and

**Whereas**, this adoption proposal is in accord with existing agency policies, state law, and the intent to clearly communicate IAC's rules, and

**Whereas**, this recommendation has been considered in a public review process, including a special mailing to all known interested parties and a formal public hearing where comments were encouraged,

**Now, therefore be it resolved**, that IAC hereby [PICK ONE]

[1—accepts the attached staff summary of and responses to the comments received regarding the proposed rules; and]

[2—makes the following modifications to the attached staff summary of and responses to the comments received regarding the proposed rules [[INSERT MODIFICATIONS HERE]]; and]

**Be it further resolved**, that IAC approves the punctuation modification to improve the clarity of 286-13-115, "Preferences," and addition of the words "facility repair" after "operation and maintenance" in 286-13-110 as a non substantive changes made after filing; and

**Be it further resolved**, that IAC directs its staff to undertake the steps necessary for filing and implementing these rule changes, including bringing the agency's policy manuals into agreement with this adoption.

Resolution moved by: \_\_\_\_\_

Resolution seconded by: \_\_\_\_\_

Adopted — Defeated — Deferred

June 20, 1997

SEE REVERSE FOR COMMITTEE ACTION.

### **RESOLUTION #18-a**

Christine Wakefield **moved** the following change to WAC 286-13-040 regarding the deadline for return of the project agreement:

strike "grant award" and insert "IAC's mailing of the project agreement".

Cleve Pinnix **seconded**. **MOTION CARRIED**.

### **RESOLUTION #18-b**

Cleve Pinnix **moved** adoption of Option B (regarding use of fees collected) of WAC 286-13-110. Christine Wakefield **seconded**. **MOTION CARRIED**.

### **RESOLUTION #18-c**

Cleve Pinnix **moved** the following changes to WAC 286-13-115:

after "basis of residence: insert "The IAC does not encourage the imposition of such differential fees."

Bob Parlette **seconded**. A roll call vote was called for. Voting in favor were Stan Biles, Mary Ann Huntington, Elyse Kane, Donna Mason, Bob Parlette and Cleve Pinnix. Opposing were Ralph Mackey and Christine Wakefield. **MOTION CARRIED**.

RESOLUTION #97-22

SERVICE RECOGNITION - Pat Powell

WHEREAS, Pat Powell has provided technical assistance and leadership to the staff and members of the Interagency Committee for Outdoor Recreation since 1989; and

WHEREAS, Pat Powell has been a member of the Special Lands Section of the Department of Natural Resources (DNR) for over 8 years; and

WHEREAS, Pat Powell has been instrumental in the successful implementation of DNR's Washington Wildlife and Recreation Program Projects and DNR's Trust Land Transfer Program; and

WHEREAS, Pat Powell has resigned her position with DNR to become Field Representative for The Nature Conservancy; and

WHEREAS, Pat Powell assisted IAC staff and Committee Members with the development of the Washington Wildlife and Recreation Program policies and evaluation instruments; and

WHEREAS, Pat Powell contributed her expertise and interest in outdoor recreation and conservation in the State of Washington; and

WHEREAS, Interagency Committee Members seek to recognize her support and services rendered to the Committee and staff during her tenure with DNR,

NOW, THEREFORE BE IT RESOLVED, that in recognition of Pat Powell's assistance to the Interagency Committee in performing her responsibilities and duties, the Committee does herewith extend its thanks, best wishes, and appreciation to her; and

BE IT FURTHER RESOLVED, that a copy of this resolution be sent to the Honorable Jennifer Belcher, Commissioner of Public Lands, with a letter of appreciation to Pat Powell.

Moved: STAN BILES

Seconded: RALPH MACKEY

Adopted on July 18, 1997

**Resolution #97 - 23**  
**NATIONAL RECREATIONAL TRAILS FUNDING ACT**

**Whereas**, for federal fiscal 1997 approximately \$273,000 is allocated to the IAC for trail projects under the National Recreational Trails Funding program (NRTFA) , and

**Whereas**, with on-going advice from an advisory Task Force a 1997 NRTFA competitive grant program has been established, and

**Whereas**, the IAC has reviewed the 1997 NRTFA Application form and the Scoring Guideline (Considerations) for evaluation team use in reviewing the 1997 applications,

**Now, therefore, be it resolved that:** IAC approves the scoring guidelines for the 1997 NRTFA grant competition evaluation, for use in addition to the guidance and evaluation ranking procedures previously outlined in IAC's Resolution #97-12, adopted at IAC's March 1997 regular meeting.

Resolution moved by:

\_\_\_\_\_  
STAN BILES

Resolution seconded by:

\_\_\_\_\_  
RALPH MACKEY

Adopted/Defeated (circle one)  
July 13, 1997

**RESOLUTION #97-17**

**Riparian Habitat Grant Program Guidelines**

**WHEREAS**, the 1997 Legislature created a pilot Riparian Habitat Grant Program [Chapter 235, Laws of 1997: Sec. 329 (6)]; and

**WHEREAS**, \$4,000,000 was provided in the Capital Budget for this program; and

**WHEREAS**, IAC staff has consulted with representatives of the Conservation Commission on development of program guidelines; and

**WHEREAS**, IAC staff has also consulted with representatives of the Departments of Fish and Wildlife, Natural Resources, and Ecology, the Puget Sound Water Quality Action Team, the Nature Conservancy, Trust for Public Land, King County Water and Land Resources, Land Trust Alliance of the Northwest, Washington Association of Counties, Association of Washington Cities, the Stevens County Conservation District, the Pacific Coast Joint Venture, the Seattle-King County Land Conservancy, the Kitsap Land Trust, and other interested individuals and organizations; and

**WHEREAS**, as a result of information and comments received from these parties, IAC staff developed program guidelines;

**NOW, THEREFORE BE IT RESOLVED**, that the Riparian Habitat Grant Program Guidelines are approved; and,

**BE IT FURTHER RESOLVED**, that the IAC Director is authorized to approve grant application materials, eligibility and evaluation criteria, an evaluation process, and timeline reflecting these guidelines; and

**BE IT FURTHER RESOLVED**, that the IAC Director is authorized to appoint a grant evaluation team, specifically including a representative of the Conservation Commission, the Puget Sound Water Quality Action Team, a conservation district, a nonprofit nature conservancy organization, a city, and a county.

CLEVE PINNIX

Moved

BOB PARLETTE

Seconded

MOTION CARRIED / FAILED