

**INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION
SUMMARY MINUTES - REGULAR MEETING**

DATE: July 11-12, 1996
TIME: 1:00 p.m.

PLACE: Water Resources Education Center
Vancouver, Washington

- Contents -

1.	MEETING CALLED TO ORDER	1
2.	TRAILS WORKSHOP	1
3.	MANAGEMENT AND STATUS REPORTS	4
4.	PROPOSED RULE-MAKING FOR WASHINGTON ADMINISTRATIVE CODE	7
5.	MANUAL #4: DEVELOPMENT PROJECTS: POLICIES	8
6.	1997 LEGISLATIVE REQUEST	9
7.	NICHE PANEL	9
8.	COLUMBIA RIVER STUDY - BOATING ACCESS & FACILITIES	11
9.	CAPITAL BUDGET -1997-99 WWRP REQUEST LEVEL	12
	REMARKS FROM WATER RESOURCES EDUCATION CENTER DIRECTOR	12
10.	OPERATING BUDGET OVERVIEW AND BRIEFING	12
11.	CAPITAL BUDGET OVERVIEW AND BRIEFING (NON-WWRP)	13
12.	PROJECT SUBMITTAL CAPS & MATCH AMOUNTS	14
13.	LWCF REDISTRIBUTION OF RETURNED FUNDS	15
14.	STREAMLINING IAC'S PLANNING PROGRAMS	16
15.	POLICY ON BOATING NON-RECREATIONAL USE	16
16.	ADOPTION OF CHANGES TO WASHINGTON ADMINISTRATIVE CODE	17
	REPORTS FROM PARTNER AGENCIES	17
	OTHER BUSINESS	18

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION SUMMARY MINUTES - REGULAR MEETING

DATE: July 11-12, 1996
TIME: 1:00 p.m.

PLACE: Water Resources Education Center
Vancouver, Washington

INTERAGENCY COMMITTEE MEMBERS PRESENT:

Donna Mason, Chair	Vancouver
Mary Ann Huntington	Port Orchard
Ralph Mackey	Everett
Robert Parlette	Wenatchee
Stan Biles	Designee, Department of Natural Resources
Cleve Pinnix	Director, Parks and Recreation Commission
Gene Tillett	Alternate Designee, Department of Fish and Wildlife (arrived 1:40 p.m.)

IT IS INTENDED THAT THIS SUMMARY BE USED IN CONJUNCTION WITH THE NOTEBOOK PROVIDED IN ADVANCE OF THE MEETING.
A VERBATIM RECORDED TAPE OF THE MEETING'S PROCEEDINGS IS RETAINED BY IAC AS THE FORMAL RECORD OF MEETING.

ITEM 1. MEETING CALLED TO ORDER

Donna Mason, Chair, called the July 11, 1996 meeting to order at 1:18 p.m. She welcomed attendees and related the history of the Water Resources Education Center. Chair Mason called for self-introductions and determined a quorum was present.

Director Johnson explained the agenda for the afternoon which included remarks by Bernie Smith, USFS and discussion of IAC's role in the administration of the National Recreation Trails Funds. The afternoon would conclude with a 3 or 4-stop tour of IAC funded projects in the Vancouver area, including Frenchman's Bar.

As an official public meeting, the proceedings were tape recorded, however, the structure was planned to be much less formal than usual.

ITEM 2. TRAILS WORKSHOP

USFS Information:

Bernie Smith, Trails Coordinator for the U.S. Forest Service at Region 6 (Portland), discussed the new fee demonstration project which will help determine if fees collected from users could be used to offset some of the operation and maintenance costs, and possibly some reconstruction costs, associated with a recreation program. A trailhead parking permit, similar to the snowpark program, is being considered. It is hoped that fees collected from a specific site will be used to maintain that site. Mr. Smith also discussed the role of volunteers for trail reconstruction and maintenance.

NRTFA Issues:

Director Johnson introduced IAC intern Bobbie Barnett, a recent graduate of the Masters program at The Evergreen State College. Ms. Barnett will work on the IAC's administration of National Recreational Trails Funding and other issues.

Director Johnson continued by reminding Committee members of the recent history of NRTFA funding (1993-present). She also provided an update of ways other states have chosen to use the available funds. Many states, like Washington, are still in the discussion phase. The allowed uses for the funds originally set forth are still continued:

- 30% must be for non-motorized recreational trails;
- 30% of the funds must be set aside for motorized trail recreation use; and
- the remainder, approximately 40%, is considered "diversified use"

In addition, non-profit organizations, cities and counties are now eligible to receive funding. Trail maintenance activities are encouraged and some acquisitions are discouraged.

Funds for FY 96 are slightly more than \$270,000. The law mandates citizen (or user) input and, as a result of constituent comments made at the March IAC meeting, staff decided to allow additional time for comments and scheduled the workshop today. It was originally thought that funds would need to be obligated sometime during the month of July. However, the Federal Highway Administration has advised that additional time is available. Staff suggests the convening of a task force of the users which would, hopefully, answer two questions: What action should IAC take regarding the Volunteer Trail Coalition proposal to be presented by John Spring, and, what is the preferred process for distribution of the remainder of the money?

Bobbie Barnett described other states' activities (see notebook memo, Appendix 2).

John Spring, representing the Volunteer Trail Coalition (VTC), described the activities of the group which is comprised of the following users: Volunteers for Outdoor Washington, Washington State Snowmobile Association, Mountaineers, Washington Trails Association, Northwest Motorcycle Association, Washington State Orienteering Association, Backcountry Horsemen of Washington, Backcountry Bicycle Trails Club, Department of Natural Resources/Volunteer Coordinator and USFS/Trail Coordinator, Mt. Baker/Snoqualmie (see handout for presentation materials). The VTC proposal seeks to support the efforts of a volunteer coordinator and trainer who would be responsible for volunteer recruitment and training, scheduling, staffing an 800 Volunteer Trailwork Hotline and maintaining a central database on volunteer trail maintenance. The proposal is intended to promote and expand volunteer education and trail work of all user groups. To be operational during the peak summer season of 1997, the funding would be needed by early fall, 1996.

Director Johnson reviewed additional information provided for Committee use (see handout - "NRTFA Task Force Outline"). Staff recommends the following:

1. Establish an advisory Task Force
 - 17-18 user groups/interested parties
 - Director to appoint representatives by July 26
2. Task Force to provide advice by September IAC meeting, on:
 - Whether VTC proposal should be funded in September
 - Process for distribution of remaining or all NRFTA funds
3. September IAC Meeting - Action on advice
 - If recommended, proceed with VTC funding
 - Review and approve recommendations on distribution of remainder
4. Post-September 1996
 - VTC project is proceeding?
 - Application process for remainder of funds is underway

Continuing, Director Johnson, outlined various options for the grant process after September, 1996 and reviewed groups and/or agencies which would probably be invited to participate in the task force. She invited Committee comment on the "Policy Emphasis" issue listed above.

John Spring responded to Committee questions regarding interaction between the volunteer coordinator and trainer and the various state agencies to determine projects, kinds of volunteer assistance needed, etc. by pointing out the need for continual communication between all parties. Further, the need for more than the 1.5 FTEs currently shown in the VTC proposal has been discussed at length and the decision was made to "start small" so the project can be managed more effectively. Trail maintenance, rather than trail restoration or development has been determined to be the top priority of the VTC.

Bob Parlette complimented Mr. Spring and the efforts of the group. He suggested that incentives, such as a free yearly pass, be a part of the volunteer program and that businesses be approached to encourage employees to "adopt a trail" or simply, spend some volunteer hours outdoors on trail maintenance.

Chair Mason called for further public testimony:

Rick Johnson Backcountry Horsemen of Washington
Explained the volunteer efforts of his organization and urged Committee support of the VTC proposal.

Bob Burco Washington Water Trails Association
Suggested that non-profit organizations not be placed in competition with state or local agencies since the resources for successful grant-writing are simply not available to non-profits. In addition, consideration should be given to those groups which combine their efforts on a single project.

Cleve Pinnix suggested adding the following to #1 on Resolution #96-09: "the director shall also have the discretion to add other representatives to the advisory Task Force, as appropriate." Members agreed.

Mr. Pinnix **moved** adoption of the staff recommended "Process for Establishing a NRTFA Program" (Resolution #96-09). Bob Parlette **seconded**. Chair Mason recommended a "fast track" approach so that the funds can be obligated as soon as possible. Director Johnson asked for suggested language under item #6. Gene Tillett suggested that emphasis be placed on (1) "maintenance of all existing trails" and Bob Parlette suggested (2) "leveraging the NRTFA funds through volunteer labor, partnerships, private grants and other mechanisms." Mr. Pinnix, having made the original motion, agreed to the amendments. Stan Biles raised the issues of caps vs. no caps and motorized vs. non-motorized. The Task Force will be asked to advise the Committee on these issues. There being no further discussion, Chair Mason called for the vote. **MOTION CARRIED** (Resolution #96-09, as amended).

Chair Mason recessed the meeting at approximately 4:15 p.m.

FRIDAY, JULY 12

Chair Mason re-convened the meeting at 8:45 a.m. and determined a quorum was present.

The Chair requested approval of the summary minutes as distributed from the March 25, 1996 meeting held in Olympia and the May 14, 1996 Special Meeting held at SeaTac. The minutes were approved as submitted.

Director Laura Johnson outlined the agenda for the meeting. A variety of topics will be presented and discussed with the most significant items dealing with operating and capital budget issues. In addition, a WAC rule change, planning process changes and manual revisions are scheduled. The use of IAC funded boating projects for non-recreational and commercial uses will occur at the end of the day. An item relating to redistribution of LWCF returned funds has been added for Committee review and approval. The Capital Budget - 1997-99 WWRP Request Level (Item #12) will be discussed during the morning session rather than the afternoon, as shown on the printed agenda.

ITEM 3. MANAGEMENT AND STATUS REPORTS

The Director's report was presented by Laura Johnson. She highlighted the following items:

- Since the Special Meeting in May, several local agencies have accepted IAC's offer for "waivers of retroactivity" and are proceeding with development. Legislative staff has also indicated legislative support for a rescue bill early in the 1997 legislative session
- Staff efforts have focused on the new grant cycle with over 230 pending applications being processed.

- Manufacturers and users of Personal Watercraft (PWC), often referred to by the brand name "Jet Skis", have filed a lawsuit against San Juan County, alleging various legal deficiencies with the County's recent ordinance banning PWCs from the County's marine waters. It is possible IAC will be involved on a minimal level.
- In other court action, the Washington Trails Association brought suit against the USFS alleging failure to comply with NEPA on an IAC funded project, the Juniper-Langell Ridge trail re-construction in the Gifford Pinchot National Forest. The judge ruled in favor of WTA and ordered the Forest Service to do a full environmental assessment. The need to use the grant funds in a timely fashion is becoming an issue and staff will keep the Committee informed.
- King County has adopted a park plan and is now completely eligible for IAC funding.

Debra Wilhelmi presented IAC's financial and management services report. She highlighted the following items:

- The financial report for the first eleven months of the 1995-97 biennium show operating expenditures are on target and capital expenditures are lagging as anticipated.
- Revenue for the NOVA program is on target. Revenue for the Boating Facilities program is lagging slightly and the Firearms Range revenue is continuing to come in significantly under budget.
- In the WWRP program, there are uncommitted funds from the 91-93 and 93-95 biennia and FY 95-97 (1st year) which will distributed and reported to the Committee.
- System design and development for PRISM are complete for this biennium, although staff will continue to make small modifications to the system. Of the 238 project applications received in May, 100 were received on-line. The development of reports and user manuals continues.
- The Motor Vehicle Fuel Tax Study continues with the Departments of Licensing and Transportation. The results of this study are used to calculate the amount of funding available for IAC's Boating Facility (I-215) Program. In addition, a Boating Safety Survey may be conducted with State Parks to help determine the true fleet size in the state.
- Staff has been heavily involved in the development of operating and capital budgets which will be discussed later in the meeting.

Stan Biles complimented IAC staff on PRISM and indicated that DNR employees reported the system worked perfectly during the application cycle. He also asked how

many local agencies have the necessary hardware to use PRISM. Ms. Wilhelmi replied that a survey done early in the development indicated 50-60% were equipped but that IAC staff did not anticipate every small agency or organization would use the system even if the hardware were available.

Director Johnson explained that IAC is in the process of developing a marketing plan for PRISM which would be directed towards other grant-making state agencies and other states. Any proceeds would be directed back into the boating fund which was the original source of funding for the project.

Greg Lovelady presented the Planning Services report. He highlighted the following activities:

- On April 25, IAC staff assisted the Governor's Council on Environmental Education (GCEE) in celebrating its 5th anniversary by participating in a discussion of the Council's past, present, and future. Discussion centered on watershed planning efforts, Council sustainment, and work with students
- Staff continues work on manual revisions.
- For the next budget cycle, planning staff is proposing a study which would search out and analyze gaps in the state's recreational opportunities while increasing IAC's geographical information systems capability. An additional effort would gather global positioning system information for mapping and inventory of fishing access sites.
- The lower Columbia River boating access study, developed in cooperation with the Washington Sea Grant Program, has been completed. Copies will be made available to interested persons.
- Staff recently received confirmation that IAC's Assessment and Policy Plan (APP) has been accepted as an office *Statewide Comprehensive Outdoor Recreation Planning* (SCORP) document by the National Park Service.

The Project Services report was presented by Eric Johnson. He highlighted the following activities:

- Staff efforts have focused on the application process which began May 1. A series of application workshops was held prior to the application deadline. About 90 agencies participated in the workshops. 238 applications were received for the WWRP, NOVA and Boating Facilities Programs (see notebook for list). With the exception of the local boating facilities category, grant requests far exceed the available funds.
- Technical Review Meetings were held to assist project sponsors as they prepare for the evaluation process.
- Evaluations for the WWRP projects will be held in Olympia August 5-15. State Agency BFP project applications will be evaluated August 1-2.

- **Staff Notes:** Lorinda Anderson received the "Professional Citation of Merit" Award by the Washington Recreation and Parks Association. Phil Trask has completed work for his Masters of Environmental Sciences degree at The Evergreen State College. Division Secretary, Linda Parque, resigned in mid-April and Darrell Jennings has been filling the position on a temporary basis. Marguerite Austin has been appointed by Governor Lowry to serve as Chair of the Interagency Committee for State Employed Women.

ITEM 4. PROPOSED RULE MAKING FOR WASHINGTON ADMINISTRATIVE CODE (WAC)

Director Johnson reminded Committee members that an emergency WAC rule adoption was recommended and approved at the Special Meeting in May. The emergency rule provides assistance to development projects on the WWRP Fiscal 97 list (the "lost list" or "delayed list"). Staff is now recommending adoption of identical rule as a permanent (non-emergency) rule.

IAC policy is that IAC grant funds reimburse expenses only within the dates of the grant period, set out in the project agreement between IAC and the project sponsor. This general rule became known as a prohibition on payment of retroactive costs. For many years IAC has permitted jurisdictions buying land to seek a "waiver of retroactivity." A waiver avoids the general prohibition against reimbursement of costs incurred before a grant is issued. With a waiver, an applicant can purchase land before a grant is issued, and then seek reimbursement of those purchase costs in a grant from IAC. The waiver specifically puts the risk on the acquiring jurisdiction; if its later IAC grant application is unsuccessful, the applicant's funds are not reimbursed.

Director Johnson outlined various arguments for and against extending the emergency rule to development projects beyond those effected by the emergency rule (see notebook).

Staff recommends adoption of the permanent rule as it relates to the "delayed list." In addition, the committee may desire to adopt a rule allowing "waiver" requests to be considered for all future development projects. At this time, staff is not prepared to recommend the comprehensive change. Committee members agreed and asked for further study of the issue.

Chair Mason announced that this portion of the meeting would be a public hearing followed by public testimony and committee consideration of possible adoption of changes to Washington Administrative Code (WAC) rules and delegated Director Johnson to preside as the official hearings officer in the matter. Director Johnson stated, "The hearing is held to consider the testimony and take action solely on the following question: The proposal to make permanent the "waiver of retroactivity" for development costs in respect to projects on LEAP Capital Document No. 5 (the "delayed list"). The hearing will consist of two parts: a technical presentation (see above) and oral testimony."

Following the presentation, a call for public testimony was made. There being no written or oral public testimony, the hearing was recessed until 3:15 p.m.

ITEM 5. MANUAL #4: DEVELOPMENT PROJECTS: POLICIES

Greg Lovelady directed the Committee to Item #5 (see notebook). The last revision to Manual #4 was in March 1990 and omitted more recent program responsibilities, such as the FARR, NOVA and WWRP programs. Recommendations include:

- A reorganized and increased scope that addresses development policies of all IAC programs
- Expanded sections on the role of IAC's Board and Director
- A completely revised section on universal, barrier-free access
- A revised policy on the use of operation and maintenance fees
- A more complete summary of LWCF requirements.

Cleve Pinnix expressed concern with the language regarding operation and maintenance fees (see page 16 - green insert). State Parks would be unable to track fee collection on a site-by-site basis in order to assure that excess revenue be applied specifically to that site.

Director Johnson explained that IAC has an existing WAC rule which says "...unless it is precluded by state law" which would probably govern the issue. Eric Johnson concurred. He explained that the primary concern is that revenue generated by fees and charges not be used to fund park and recreation activities other than maintenance and operation of park sites.

Cleve Pinnix suggested a revision to the language in paragraph 1 on page 16 which may resolve the issue:

"The revenue from these fees and charges must be applied to the operation and maintenance of the area or the system from which it is collected, unless precluded by state law [WAC 286-13-110(1)]. If the revenue exceeds the operation and maintenance costs of the system, it must be deposited in a capital reserve fund. This fund must..."

Bob Parlette asked for explanation of the "overhead Utility Lines" section (see page 16 - green insert). He expressed support for encouraging project sponsors to use public utility rights of way for trails, etc. and suggested the following additional language:

"It is not the intent of this policy to discourage recreational facilities from being developed under utility corridors."

Gene Tillett asked for clarification on the issue of "Acknowledgments and Signs" (see page 16 - green insert). Eric Johnson responded by explaining that the language was intended for development projects and that large acquisitions, such as those made by

the Department of Fish & Wildlife, require a sign only at a posted entrance when it is appropriate and does not adversely affect the habitat or species.

Cleve Pinnix **moved** adoption of the staff recommended revisions to Manual #4 with the amendments as noted above. Stan Biles **seconded**. **MOTION CARRIED** (Resolution #96-10).

ITEM 6. 1997 LEGISLATIVE REQUEST

Jim Fox briefly explained the staff recommendation which would request (1) IAC approval of the operating and capital budget requests and (2) IAC approval of a bill authorizing expenditure of WWRP funds on the remaining FY 97 projects (the "delayed list"). Unless the Committee expresses strong support for other items, staff believes that IAC should not pursue any other proposals for legislation during the 1997 session.

Ralph Mackey **moved** approval of the 1997 IAC request legislation. Mary Ann Huntington **seconded**. **MOTION CARRIED**. (Resolution #96-11)

ITEM 7. NICHE PANEL

Jim Eychaner reminded members of their previous approval of a resolution to create a process to examine agency roles and responsibilities (see March 1996 meeting notebook). The IAC is facilitating this process at the request of the State Parks and Recreation Commission and the Departments of Natural Resources and Fish and Wildlife. The purpose of the panel is intended to brief the Committee on the working group's progress to date and on some of the recommendations that are being considered. Members of the panel include: Rich Costello (Department of Fish & Wildlife), Bill Jolly (State Parks & Recreation Commission) and David Traylor (Department of Natural Resources).

Initial efforts were carried out by IAC staff. Research included review of agency documents and plans of all kinds, and research, including public comment, done for previous IAC publications. A conscious effort was made to minimize the workload of the other working group members. IAC developed a series of matrixes which would illustrate the various roles and responsibilities of the partner agencies.

Two generalizations can be made:

- Most people outside state government are not concerned about the roles and responsibilities as long as there are places to go for recreation in all of its various forms; and,
- Most people inside state government are very concerned about roles and responsibilities and the perceived gaps in the spectrum of opportunities.

The entire draft document was taken back to the partner agencies for internal review. The working group will report to the Committee the ideas and issues needing further discussion and requests guidance and direction from the Committee.

Jim Eychaner distributed a Briefing Paper (see yellow hand-out) and discussed the highlights of the document. The most significant finding is the need for an on-going, regionally-based, inter-agency forum for operating personnel.

Rich Costello, representing the Department of Fish and Wildlife, explained that the WDFW had focused on recreation and not the thousands of acres of habitat the department manages, even though the habitat acres do, in some cases, provide a recreational benefit. He emphasized the need to work closely with partner agencies and transfer sites, when appropriate and practical. The Department is increasing its efforts to recruit and manage volunteers and is consulting with other agencies on more efficient ways to use volunteer assistance.

Bill Jolly, State Parks and Recreation Commission, reiterated the need to look at the big picture (rather than the needs of the individual agencies exclusively). Monitoring, interpreting and sharing information from the federal agencies, and data research might be niches which could be filled by IAC.

Representing the Department of Natural Resources, David Traylor explained that one of the major focuses for this "good start" was the need to generate conversation and discussion. He emphasized the following needs: (1) to provide the recreational opportunities to the public and avoid having overlapping facilities and management regimes or duplicating the expenditure of scarce resources; (2) to improve coordination in the field between the partner agencies as well as local governments which provide recreation; and, (3) To determine which niches should be filled though discussion with agencies and the public.

Director Johnson told Committee members that IAC's purpose in reporting the work group's activities was to gain feedback and guidance on what else could or should be done to facilitate further discussions between the agencies.

Chair Mason called for public testimony and the following individuals shared their views:

Robert Burco Member, Board of Directors, Washington Water Trails Association
Spoke to the issue of "empty niches" including recreation programs, habitat preservation, and volunteerism. Encouraged Committee to convene a series of meetings for all persons interested in talking about niches in recreational programs.

Mike Ryherd Lobbyist, Washington Wildlife and Recreation Coalition
Supported the efforts of the partner agencies and encouraged continued discussion and cooperation.

Lynn Schroeder Northwest Marine Trade Association
Supported the effort of the work group and encouraged work continue on a fast-track. Also, supported the use of funds other than boating facility funds for any additional IAC work on this project and the idea of one-stop shopping for recreational boating

users. Boating programs currently managed by State Parks should be moved to IAC.

Bob Parlette expressed support for continuing the efforts of the work group and recommended that all materials and comments be prefaced with a statement of goals - "to reduce government bureaucracy and to facilitate communication between agencies."

Stan Biles stated that work should continue on the niche assessment project and complimented agencies on various ways in which cooperation is being shown.

Cleve Pinnix expressed concern that too much time is spent on where we are rather than where we should go. Also, he was not convinced that the document, as presented, accurately reflected the work currently being done by State Parks, especially relating to stewardship. He asked members to take caution when considering transfer of programs to another agency so that employees and/or programs are not devalued. He expressed interest in looking at ways to increase funding and policy attention in current programs, especially boating and boating safety. He suggested that IAC could take the lead in dealing with specific federal regulatory agencies.

Gene Tillett echoed Mr. Pinnix's remarks and felt that the document was misleading, especially in its description of the lack of WDFW recreational opportunities.

Director Johnson suggested the work group discuss the comments made by Committee members and provide regular updates to individual agencies' management and to the Committee on activities which the group is pursuing. She also expressed support for the idea of IAC assisting other agencies in an on-going discussion on recreation issues.

Stan Biles asked to have the document re-written with consideration to comments made earlier. Other items could include: 1) what are we doing well; and, 2) what areas should be considered for change. In terms of process, executive management of the four agencies should be involved and creative ideas should be gathered from agency staff, particularly regional and field employees.

ITEM 8. COLUMBIA RIVER STUDY - Boating Access & Facilities

Jim Eychaner explained that the lower Columbia River study (Ilwaco to The Dalles), developed in cooperation with the Washington Sea Grant Program, has been completed. Copies will be made available to interested agencies and boaters. The outcome of the study will be used to recommend sites along the river which could be developed as public access sites.

The Oregon State Marine Board has yet to publish the joint OSMB-IAC study of the Columbia from The Dalles to the Tri Cities.

As part of the public involvement process for both studies, IAC co-sponsored a public workshop in Portland on May 10. Attendees were asked to provide suggestions on priorities for potential boat access improvements.

**ITEM 9. CAPITAL BUDGET - 1997-99 WWRP REQUEST LEVEL
(Item #12 on original agenda)**

Debra Wilhelmi referred members to Tab #12 in the meeting notebook (see notebook). She explained that IAC is required to submit a capital budget request to the Governor in even-numbered years (1996) to be considered by the legislature during the following year's session (1997).

The WWRP program is funded by general obligation bonds. IAC must make a recommendation to the Governor for the 1997-99 biennium and must project likely requests for the next four biennia. Ms. Wilhelmi reminded members of WWRP funding to date and used graphs and charts to illustrate the history of the program.

Mike Ryherd Legislative Liaison, Washington Wildlife and Recreation Coalition Encouraged Committee support for the Coalition recommendation of \$112.5 million for the next two biennia and \$90 million for the three biennia following. In response to a question, Mr. Ryherd explained that the Coalition has supported two bills which would provide funds for increased stewardship; neither have been passed by the legislature.

Committee members and Mr. Ryherd discussed the advantages and disadvantages of conservation easements rather than outright purchase of land.

Cleve Pinnix moved adoption of the following funding request for the Washington Wildlife and Recreation Coalition:

1997-99	\$112.5 million
1999-01	\$112.5 million
2001-03	\$ 90 million
2003-05	\$ 90 million
2005-07	\$ 90 million

Bob Parlette seconded. **MOTION CARRIED.** (Resolution #96-15)

After a lunch break, the meeting was reconvened with Bob Parlette serving as Acting Chair in the absence of Chair Mason.

REMARKS FROM WATER RESOURCES EDUCATION CENTER DIRECTOR

Director Johnson introduced Vicky Ridge-Cooney, Director of the Center who welcomed the Committee and staff and explained the history of the facility.

ITEM 10. OPERATING BUDGET OVERVIEW & BRIEFING

Debra Wilhelmi explained that the IAC is required to submit an operating budget request to the Governor in even-numbered years to be considered by the legislature during the following year's legislative session. By legislative mandate, the budget request for the upcoming biennium must be based on the strategic plan which is a

high-level summary of the mission, major strategies goals and objectives of the agency. Four major strategies developed by staff include:

- Implement the state's decisions to fund requests from a highly competitive grant system for quality outdoor recreation and habitat conservation investments.
- Provide technical assistance and coordination services supporting outdoor recreation.
- Provide statewide perspective for outdoor recreation and conservation planning.
- Provide advocacy for the benefit of current, past and future outdoor recreation and conservation investments.

Ms. Wilhelmi explained the budget steps agencies must develop (see notebook).

IAC has three new requests within the proposed operating budget:

- **Statewide Recreational Gap Analysis:** A study which would gather and store recreational information on a broad scale basis, including an inventory of "indicator" type facilities such as water access sites, and an examination of barriers to recreation participation (\$165,301 with 50% General Fund-State and 50% Boating Facilities Program funds).
- **Recreation Accessibility Specialist:** This request would provide for one full time staff person to assist public agencies in Washington in evaluating, designing, and retrofitting recreational sites for compliance with the Americans with Disabilities Act and Washington Administrative Codes (\$96,412 with 100% General Fund-State).
- **PRISM Enhancements:** The requested funds would provide minimal new development of the system and some modifications which would make it easier to use (\$175,000 with 100% Boating Facilities Program funds).

In response to questions, Ms. Wilhelmi explained that staff continues to explore other funding sources for the Accessibility specialist position including non-profit foundations, federal and state (OFM) funds.

Mary Ann Huntington moved approval of the 1997-99 Operating Budget Request. Ralph Mackey seconded. **MOTION CARRIED** (Resolution #96-13)

ITEM 11. CAPITAL BUDGET OVERVIEW & BRIEFING (Non WWRP)

As with other budgets, Debra Wilhelmi explained that IAC is required to submit a capital budget to the Governor in even-numbered years to be considered by the legislature in the following legislative session.

The amount requested for the non-WWRP capital budget is based on the revenue projections (less operating budget needs) determined by the Departments of

Transportation and Licensing (see notebook). Revenues are estimated for the following programs:

Boating Facilities	\$8.1 million
NOVA	\$5.3 million
FARR	\$388,800
Additional Federal	\$1.5 million

In addition, IAC is requesting re-appropriation authority to continue projects which were started in past biennia and are not yet completed:

Boating Facilities	\$9.2 million
NOVA	\$8.3 million
FARR	\$860,917
LWCF	\$1.8 million
Bond Projects	\$ 77,029
NRTFA	\$ 401,219

Ralph Mackey **moved** approval of the 1997-99 Capital Budget Request (non-WWRP) as presented. Mary Ann Huntington **seconded**. **MOTION CARRIED**. (Resolution #96-14)

ITEM 12. PROJECT SUBMITTAL CAPS & MATCH AMOUNTS
(Item #13 on original agenda)

Eric Johnson referred members to notebook item #13 (see notebook). Historically, IAC has established policies on the amount a project applicant can request from IAC and the amount that a project applicant must contribute to an overall project cost. This discussion is intended to inform the Committee on staff's current views regarding these two important issues.

NOVA Program: Limits NHR grants to \$100,000; no limit on ORV grants; limits IAC share of E&E grants to \$45,000; limits the IAC share of E&E grants per applicant to \$30,00 in capital expenditures every two years. No sponsor contribution is required. However, each evaluation instrument gives additional points, on an escalating scale, to projects whose sponsor provides a contribution to the total project cost. No changes are recommended.

FARR Program: Sets minimum sponsor contribution at 50%; sets minimum contribution for "safety and noise abatement" projects at 33%; sets IAC limit at \$50,000 per project application. No changes are recommended.

WWRP Program: Establishes minimum local sponsor contribution at 50%; sets the IAC limit for Local Parks category at \$300,000 per development project, and \$500,000 per acquisition project. Additionally, there is no per project limit or sponsor contribution required for state agency WWRP project applications. No changes are recommended.

Boating Facilities Program: Sets the IAC limit for Local Agencies at \$300,000 per development project and \$500,000 per acquisition project. A minimum 50% sponsor match is required for local agencies. There are currently no funding limits or sponsor contributions required for State Agency BFP applicants.

In March, 1995, the IAC adopted *The Boating Facilities Plan* which called for "regularly scheduled reviews of grant ceilings and match requirements." Staff is currently studying a variety of issues relating to project caps and match amounts and IAC members will be asked to affirm existing policies or established new guidelines at the meeting in November.

Cleve Pinnix suggested that an "inflation index" be built into the formula for cap amounts.

Bob Parlette asked for clarification of acceptable sources of funds for local matching amounts. Eric Johnson explained that the only source not allowed is another IAC grant - any other source or combination of sources is allowed.

**ITEM 13. LWCF REDISTRIBUTION OF RETURNED FUNDS
(Did not appear on original agenda)**

Eric Johnson distributed copies of a memo dated July 9, 1996 (see tan sheets in notebook) and explained that the City of Bellevue has been unable to reach agreement with the owners of the property acquisition in Mercer Slough. Bellevue's return of funds (Urban Wildlife Habitat and Land and Water Conservation Fund) results in the need for the following actions:

1. Redistribution of \$285,700 LWCF grant moneys;
2. Redistribution of \$285,700 of FY 1996 WWRP ORA funds; and
3. Redistribution of \$227,000 of 1991-93 WWRP HCA funds.

Staff recommends the following:

- Assign the returned LWCF grant moneys to the most recently funded LWCF project, Pierce County's Tacoma Narrows water access acquisition;
- Delay action on the redistribution of the returned WWRP-ORA FY 1996 funds until the September, 1996 meeting so staff can thoroughly review the options available to the Committee; and
- Delay action on the redistribution of 1991-93 WWRP-HCA funds until the September, 1996 meeting to allow staff time to research and analyze reallocation strategies because all projects on the alternate list have been completely funded with the exception of a small fencing project.

Ralph Mackey moved adoption of the staff recommendation for redistribution of LWCF funds. Mary Ann Huntington seconded. **MOTION CARRIED.** (Resolution #96-18)

ITEM 14. STREAMLINING IAC's PLANNING PROGRAMS
(Item #9 on original agenda)

Greg Lovelady reminded members of the planning program review which was begun in 1995 (see notebook). The review, designed and conducted by IAC's staff with participation by IAC's board and clients, was initiated to learn whether or not the program should undergo changes.

Recommendations for change include:

- Elimination of IAC's "action program" requirement
- Replacement of staff's comprehensive check of each applicant's plan materials with a self-certification process
- Elimination of the "Plan Consistency" evaluation question
- Establishment of an Outdoor Recreation Planning Assistance Team ("PAT") to provide targeted assistance to applicants in the areas of regional coordination, public involvement, needs assessment, and goal and objective selection
- Simplification of the text found in IAC's planning support documents.

Mary Ann Huntington **moved** adoption of the staff recommendations for streamlining IAC's planning program. Cleve Pinnix **seconded**. **MOTION CARRIED** (Resolution #96-12)

ITEM 15. POLICY ON BOATING NON-RECREATIONAL USE

Greg Lovelady reminded members of the March 1996 meeting discussion regarding the Boating Facilities Program Manual #9. At that time, concerns were raised about the use of IAC-funded boating facilities which sometimes provide non-recreational use for commercial or other boaters. He referred the Committee to the hand-out (see gray legal-size insert in notebook).

The report contains three columns: 1) Pertinent sections of Manual #4 prior to the changes adopted by the Committee at the March, 1996 meeting; 2) Revisions to Manual #4 effective at the March meeting; and, 3) New & Improved Revisions which are being recommended today.

Staff responded to questions regarding high use season, the percentage of a facility which can be reserved for non-recreational uses and the leasing of areas for concessionaire operations. Additionally, the issue of enforcement was discussed.

Director Johnson explained that IAC staff will confer with partner agencies' staffs to determine if other revisions should be made. The Committee will be asked to review and possibly approve changes at the November, 1996 meeting.

**ITEM 16. ADOPTION OF CHANGES TO WASHINGTON ADMINISTRATIVE CODE
(Item #14 on original agenda)**

Director Johnson, acting as the Hearings Officer, reconvened the hearing regarding the proposal before the Committee to adopt changes to Title 286 of the Washington Administrative Code.

No persons testified in the matter. There were, therefore, no additional comments for Committee consideration.

Cleve Pinnix **moved** adoption of the staff recommended changes to WAC 286-13-085(2) which will enable a "waiver of retroactivity" for development costs in respect to projects on LEAP Capital Document No. 5. Stan Biles **seconded**. **MOTION CARRIED**. (Resolution #96-16)

Cleve Pinnix **moved** adoption of the staff recommendation to defer action on a comprehensive basis to enable further discussion on the issue of "waivers of retroactivity". Stan Biles **seconded**. **MOTION CARRIED**. (Resolution #96-17)

REPORTS FROM PARTNER AGENCIES

Cleve Pinnix distributed a memo which explained recent State Parks & Recreation Commission action (see notebook). In order to have the ability to acquire small properties that were either within or adjacent to existing state parks, the Commission, as part of its 1996-97 capital budget request, sought \$500,000 through the state parks category of the WWRP. This request was successful. Staff developed a list of the most urgently needed and available properties and sought and received Commission approval to expend funds to acquire property at Birch Bay State Park, Moran State Park, and Beacon Rock State Park.

At its June 21, 1996 meeting, the Commission authorized acquisition of three additional properties: Lewis and Clark State Park/Jackson House, Beacon Rock State Park and Olmstead Place State Park. Of the \$500,000 appropriation, \$399,000 has been expended or authorized for expenditure for these six properties. Staff will be making at least one more recommendation for property purchase with this fund source before the end of the biennium.

Stan Biles reported:

- Continued legislative concerns with DNR's Natural Area program due to public access issues
- Finalization of a DNR public use policy before the next IAC meeting (copies will be available at the September meeting)
- Work with The Nature Conservancy to determine ways to use \$1 million which has been set aside for DNR's heritage programs
- A \$100 million request for the trust land transfer program to be submitted to the legislature
- Expansion of the volunteer program

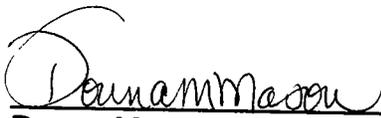
- Acquisition of several key properties

Gene Tillett reported that the Department of Fish and Wildlife was directed by the legislature to spend \$1.3 million of surplus property proceeds for "Jobs for the Environment". Several parcels have been identified as being available for sale or trade so that more valuable parcels could be acquired. In addition, Bern Shanks was appointed by the Commission as the department director and began his new role on July 1. Mr. Shanks has indicated a great interest in the WDFW lands program.

OTHER BUSINESS

There being no public comment or further business, Acting Chair Parlette adjourned the meeting at 3:08 p.m..

IAC APPROVAL CERTIFIED BY



Donna Mason, Chair

9/23/96

Date

Next Meeting: September 23-24, 1996
 Natural Resources Building, Room 175
 Olympia, Washington

RESOLUTION 96 - 09
Process for Establishing a NRTFA Program

WHEREAS, funds are available in federal fiscal 1996 and 1997 under the National Recreational Trails Fund Act [NRTFA] for a variety of trail-related purposes, and

WHEREAS, the Interagency Committee for Outdoor Recreation [IAC] desires to encourage the use of these funds to benefit the citizens of Washington, and

WHEREAS, it is appropriate for the IAC to make initial determinations concerning an advisory body and other program administrative issues, and

WHEREAS, the IAC wishes to recognize and commend the cooperative efforts to date by the "Volunteer Trailwork Coalition", and to establish a process for swift review of the proposal for the "Leveraged Volunteer Trail Maintenance Program",

NOW THEREFORE, BE IT RESOLVED THAT:

1. An advisory TASK FORCE is hereby established, consisting of one representative from each of the following groups:

Hiking	Off-Road Motorized Recreation - ATV
Orienteering	Off-Road Motorized Recreation - MC
Winter Recreation - Snowmobile	Off-Road Motorized Recreation - 4x4
Winter Recreation - X-C Skiing	Disabled
Water Trails	Mountain Bicycling
Stock Use - Llama	Local Agency - City
Stock Use - Equestrian	Local Agency - County, or E&E
Federal Agency - USFS	State Agency - Parks
possible - Federal Agency with LWCF expertise?	State Agency - DNR

The Director shall also have the discretion to add other representatives to the advisory TASK FORCE, as appropriate.

2. No later than July 26, the Director will make appointments to the advisory TASK FORCE, and, as rapidly thereafter as is possible, will convene the group.

3. The TASK FORCE is to meet as often as necessary during August, 1996 and to prepare a report to the Director in time for inclusion in the September meeting agenda of the IAC. Meetings of the TASK FORCE shall be open public meetings. Meetings shall be scheduled at times and locations to achieve

maximum participation of the user groups involved. IAC staff shall facilitate the operations of the TASK FORCE. TASK FORCE representatives shall serve without compensation.

4. The TASK FORCE is requested to provide its advice to the Director on the establishment of a program to distribute NRTFA funds, including:

- a) Whether the VTC proposal should be approved for funding at the September IAC meeting, and
- b) The suggested process for distribution of remaining NRTFA funds for both fiscal 96 and 97.

In giving its advice, the TASK FORCE shall review the advantages and disadvantages of the use of a competitive grant program for fund distribution.

If the TASK FORCE suggests use of a competitive grant program, it shall consider use of any existing IAC grant programs as well as establishment of a separate grant process. It shall also review and advise on application materials, evaluation instrument drafts, suggest a preferred schedule for the evaluation process, review alternatives for grant eligibility and funding limits, and provide such other advice as is appropriate under the NRTFA.

5. The TASK FORCE report to the Director, together with any IAC staff recommendations and comment, shall be presented to the IAC at its September, 1996 meeting. IAC will be prepared to take action such as funding the VTC proposal, if recommended, and establishing the program for any remaining NRTFA fund distribution.

6. IAC members encourage the TASK FORCE to suggest a program which will achieve an emphasis on the following types of results and projects:

- Maintenance of all existing trails
- Leveraging of the NRTFA funds through volunteer labor, partnerships, private grants and other mechanisms.

Moved by : Cleve Pinnix

Seconded by: Bob Parlette

Passed on July 11, 1996

RESOLUTION #96-10

REVISION TO MANUAL #4

DEVELOPMENT PROJECTS: POLICIES

WHEREAS, the current (March 1990) version of the Interagency Committee for Outdoor Recreation's (IAC) *Development Projects* manual has become outdated, and

WHEREAS, numerous suggestions for updating this Manual have been incorporated into a revised version, and

WHEREAS, this revision has been considered and further updated through a public review process in which comments were encouraged,

NOW, THEREFORE BE IT RESOLVED, that IAC hereby adopts the June 12, 1996 version of Manual 4, *Development Projects: Policies*, to immediately replace the current version;

AND BE IT FURTHER RESOLVED, that the policies in the "Universal, Barrier-Free Access" section of this manual, beginning on page 12, supersede those in IAC's *Boating Facilities Program* (Manual 9) and *Firearms & Archery Range Recreation Program* (Manual 11).

Amendment by Cleve Pinnix on page 16, paragraph 1:

"The revenue from these fees and charges must be applied to the operation and maintenance of the area or the system from which it is collected, unless precluded by state law [WAC 286-13-110(1)]. If the revenue exceeds the operation and maintenance costs of the system, it must be deposited in a capital reserve fund. This fund must..."

Amendment by Bob Parlette on page 16, "Overhead Utility Lines":

"It is not the intent of the policy to discourage recreational facilities from being developed under utility corridors."

Resolution as amended moved by: Cleve Pinnix

Resolution as amended seconded by: Stan Biles

Adopted/Failed

July 12, 1996

RESOLUTION #96-11

1997 IAC REQUEST LEGISLATION

WHEREAS, in 1995 the Legislature appropriated \$45,000,000 to the Washington Wildlife and Recreation Program (WWRP) for the 1995-1997 biennium (1995 2nd sp.s. c 16 s 327); and

WHEREAS, RCW 43.98A.080 requires that the legislature approve specific lists of WWRP projects; and

WHEREAS, the 1995 Legislature approved the first year (FY96) list of WWRP projects and alternates, referred to as LEAP Capital Document No. 4, in the 1995-97 Capital Budget (1995 2nd sp.s. c 16 s 327); and

WHEREAS, the 1996 Supplemental Capital Budget would have amended the 1995-97 Capital Budget to included the second year (FY97) list of 26 WWRP projects and 31 alternates, referred to LEAP Capital Document No. 5; and

WHEREAS, the Supplemental Capital Budget was not passed by the 1996 Legislature; and

WHEREAS, without legislative approval, IAC does not have authority to sign contracts or otherwise financially obligate funds for 16 projects and 31 alternates listed in LEAP Capital Document No. 5;

NOW, THEREFORE BE IT RESOLVED, that the IAC seek legislation to amend the 1995-97 Capital Budget to include approval of these projects; and,

BE IT FURTHER RESOLVED, that the IAC authorizes the Director and staff to proceed with final drafting of appropriate legislation, to submit this legislation to the Governor's office and bill sponsors, and to work with legislators and staff to ensure its passage.

Ralph Mackey

Moved

Mary Ann Huntington

Seconded

MOTION CARRIED / FAILED

July 12, 1996

Washington Wildlife and Recreation Program: FY 1997 Projects

<u>Category</u>	<u>IAC Number</u>	<u>Project Name</u>	<u>Sponsor</u>	<u>Request to IAC</u>	<u>Estimated Grant</u>
Local Parks	97-104D/W	SCOTT PK BALLFIELD LIGHT	KENNEWICK	\$226,750	\$226,750
	97-080D/W	GREEN LK PARK IMPROVE	SEATTLE	\$300,000	\$300,000
	97-036A/W	EAST HILL PARK EXPANSION	KENT	\$479,443	\$479,443
	97-101D/W	MEMORIAL PARK RENOVATION	UNIONTOWN	\$71,459	\$71,459
	97-099D/W	LINCOLN PARK FIELD PROJ	PT. ANGELES	\$91,500	\$91,500
	97-091A/W	STRAWBERRY FIELDS PARK	MARYSVILLE	\$315,571	\$315,571
	97-103D/W	CONNELL SWIM POOL REHAB	CONNELL	\$148,884	\$148,884
	97-025A/W	WHIPPLE CREEK	CLARK COUNTY	\$497,761	\$497,761
	97-105A/W	JOHN DAY PARK ACQ	KENNEWICK	\$37,500	\$37,500
	97-127D/W	HERITAGE PARK	STANWOOD	\$279,039	\$279,039
	97-111D/W	BADGER MT. COMMUNITY PARK	RICHLAND	\$298,858	\$157,281
	97-043D/W	SWAN PARK	YAKIMA	\$72,935	\$50,000
	97-037D/W	E NEIGHBORHOOD PARK PH 2	MILL CREEK	\$79,344	ALTERNATE
	97-078D/W	CARKEEK PLAY AREA RENOV	SEATTLE	\$155,779	ALTERNATE
	97-122D/W	EMERSON PARK PHASE 1	FIRCREST	\$21,566	ALTERNATE
	97-029D/W	TIBBETTS VALLEY PARK PH 3	ISSAQUAH	\$100,000	ALTERNATE
97-113D/W	BEAVER LAKE	KING COUNTY	\$300,000	ALTERNATE	
TOTAL, LOCAL PARKS CATEGORY				\$3,476,389	\$2,655,188
Trails	97-098C/W	WATERFRONT TRAIL ENHANCE	PT. ANGELES	\$272,000	\$272,000
	97-107D/W	ROCKY REACH TRAILWAY	DOUGLAS CO PT	\$150,000	\$150,000
	97-130C/W	FRENCHMAN'S BAR TRAIL	CLARK COUNTY	\$518,501	ALTERNATE
	TOTAL, TRAILS CATEGORY				\$940,501
Water Access	97-027A/W	LUCIA FALLS	CLARK COUNTY	\$510,812	\$510,812
	97-102A/W	THOMAS OIL PROP. ACQ.	PT. TOWNSEND PORT	\$400,000	ALTERNATE
	97-108A/W	DEADMAN BAY	SAN JUAN CO	\$440,000	ALTERNATE
	TOTAL, WATER ACCESS CATEGORY				\$1,350,812
Urban Wildlife	97-026A/W	VANCOUVER LAKE LOWLANDS	CLARK COUNTY	\$656,825	\$656,825
	97-032A/W	GREEN RIVER WATERWAY	KING COUNTY	\$1,413,494	ALTERNATE
	TOTAL, URBAN WILDLIFE CATEGORY				\$2,070,319
TOTAL, ALL CATEGORIES				\$7,838,021	\$4,244,825

Interagency Committee for Outdoor Recreation

Resolution #96-12

Streamlining IAC's Planning Programs

WHEREAS, a review of the Interagency Committee for Outdoor Recreation's (IAC) planning program was recently conducted to evaluate, update, and improve services, and

WHEREAS, the review included IAC's requirement that agencies submit a qualifying plan prior to participation in several of its grant programs, the planning evaluation question that is included in most of IAC's evaluation tools, and IAC's planning technical assistance program of workshops, publications, etc., and

WHEREAS, a report on this review has been developed through an extensive outreach process that included public meetings, interviews, and comments on drafts,

NOW, THEREFORE BE IT RESOLVED, that IAC hereby adopts the recommendations in the June 12, 1996 report, *Streamlining IAC's Planning Programs*,

AND BE IT FURTHER RESOLVED that these recommendations will take effect beginning in January 1997.

Resolution moved by: Mary Ann Huntington

Resolution seconded by: Cleve Pinnix

Adopted — Defeated — Deferred (check one)

July 12, 1996

RESOLUTION 96 - 14

**1997-99 CAPITAL BUDGET REQUEST
(NON-WWRP)**

WHEREAS, the Interagency Committee for Outdoor Recreation (IAC) must submit a 1997-99 Capital Request Budget and Ten Year Plan to the Office of Financial Management; and

WHEREAS, the amounts requested agree with the current revenue projections by the Departments of Transportation and Licensing; and

WHEREAS, the proposed budget is in conformance with the Office of Financial Management Instructions.

NOW, THEREFORE, BE IT RESOLVED, that IAC hereby approves the 1997-99 Capital Budget and Ten Year Plan as presented;

	1997-99	1999-01	2001-03	2003-05	2005-07
BFP	\$ 8,194,004	\$ 8,539,000	\$ 8,792,000	\$ 8,992,000	\$ 9,192,000
NOVA	\$ 5,306,848	\$ 5,565,000	\$ 5,734,000	\$ 5,934,000	\$ 6,134,000
FARR	\$ 388,800	\$ 200,000	\$ 200,000	\$ 200,000	\$ 200,000
NRTA	\$ 582,534	\$ 583,000	\$ 583,000	\$ 583,000	\$ 583,000
LWCF	\$ 1,000,000	\$ 1,000,000	\$ 1,000,000	\$ 1,000,000	\$ 1,000,000
Total	\$15,472,186	\$15,887,000	\$16,309,000	\$16,709,000	\$17,109,000

AND BE IT FURTHER RESOLVED, the Director is authorized to modify and update the amounts presented as necessary to meet the agency's capital budget needs or to comply with the Office of Financial Management budget instructions;

AND BE IT FURTHER RESOLVED, the Director is authorized to apply for grant requests during the 1997-99 biennium from other outside funding sources to supplement the capital budget consistent with the Committee's mission;

AND BE IT FURTHER RESOLVED, the Director is authorized to submit any necessary re-appropriation request.

Ralph Mackey

Moved

Mary Ann Huntington

Seconded

July 12, 1996

Pass/Fail

RESOLUTION 96-15

1997 - 2007 WWRP BUDGET REQUEST

WHEREAS, the Interagency Committee for Outdoor Recreation (IAC) must submit a 1997-99 WWRP Request Budget and Ten Year Plan to the Office of Financial Management.

NOW, THEREFORE, BE IT RESOLVED, that IAC hereby approves the new 1997-99 WWRP Request Budget and Ten Year Plan as presented:

1997-1999.....	\$	<u>112,500 million</u>
1999-2001.....	\$	<u>112,500 million</u>
2001-2003.....	\$	<u>90 million</u>
2003-2005.....	\$	<u>90 million</u>
2005-2007.....	\$	<u>90 million</u>

AND BE IT FURTHER RESOLVED, the Director is authorized to submit the necessary re-appropriation request.

Cleve Pinnix **Moved** Ralph Mackey **Seconded**

July 12, 1996

Pass/Fail

RESOLUTION 96-16

Amendment to WAC 286-13-085[2]

WHEREAS, all in regard to WWRP projects on LEAP Capital Document No. 5, the IAC finds:

1. The background and findings in Resolution #96-08, which adopted emergency amendments to WAC286-13-085, [later published in WSR 96-11-113], are hereby incorporated by reference;
2. The emergency rules so adopted are effective only for 120 days, and additional effective time may be appropriate. To provide such additional time, a permanent rule amendment is necessary. Opportunity for notice and public participation has been provided by publication of WSR 96-11-112 and by hearing on July 12, 1996;
3. There are few if any disadvantages to program administration or to other grantees if the permanent version of the emergency rule is adopted.

THEREFORE, BE IT RESOLVED that administrative code WAC 286-13-085[2] should be amended on a permanent-rule basis, to enable a "waiver of retroactivity" for development costs in respect to projects on LEAP Capital Document No. 5;

BE IT FURTHER RESOLVED that any expenditures under a Waiver so issued shall be at the option and risk of the requesting jurisdiction, and cannot assure subsequent approval of the LEAP Capital Document No. 5 projects; and

BE IT FURTHER RESOLVED that the Director shall be authorized to file with the Code Reviser such documents as may be necessary for adoption of a rule amending WAC 286-13-085[2] in the manner shown on Attachment 1 hereto.

Moved Cleve Pinnix

Seconded Stan Biles

July 12, 1996

Adopted

EMERGENCY → PERMANENT VERSION

Attachment 1, Resolution 96 - 16

WAC 286-13-085 [2]: *Retroactive development costs.*

The only retroactive development costs eligible for reimbursement consideration are preliminary expenses [e.g., engineering costs]. However, solely in respect to WWRP projects on LEAP Capital Document No. 5, the director is authorized to grant a waiver of retroactivity which establishes eligibility for future reimbursement of all appropriate development costs. Such applicants' retroactivity requests must be in writing, and provide sufficient justification. Reimbursement of expenditures is subject to the provisions of WAC 286-13-070. This authority shall be effective until the execution of a project agreement or June 30, 1997, whichever occurs first.

RESOLUTION 96-17

Defer comprehensive Amendment to WAC 286-13-085[2]

WHEREAS, in regard to development projects other than those identified in Resolution 96-16 [i.e., other than Leap Capital Document No. 5], the IAC finds:

Requests for comprehensive authority for issuance of a waiver-of-retroactivity in respect to grants for development of park, recreation or other facilities assisted by the IAC would benefit from additional review and discussion.

THREFORE, BE IT RESOLVED that amendment of administrative code WAC 286-13-085[2] on a comprehensive basis should be deferred to enable further discussion. Staff are requested to determine if narrowly drafted waiver-of-retroactivity authority would provide benefits to grant applicants without causing administrative burdens or inappropriate use of state grant funds.

BE IT FURTHER RESOLVED that the Director shall report recommendations, or propose a rule amendment, by March, 1997.

Moved Cleve Pinnix

Motion Carried

July 12, 1996

Seconded Stan Biles

**Attachment 2 – Possible Text, Authority for “Waiver of Retroactivity” for
All Development Projects**

WAC 286-13-085 [2]: *Retroactive development costs.*

The only retroactive development costs eligible for reimbursement consideration are preliminary expenses [e.g., engineering costs]. However, the director is authorized to grant a waiver of retroactivity which establishes eligibility for future reimbursement of all appropriate development costs. Such applicants’ retroactivity requests must be in writing, and provide sufficient justification. Reimbursement of expenditures is subject to the provisions of WAC 286-13-070.

**RESOLUTION #96-18
LWCF Redistribution**

WHEREAS, the following project has returned funds from the Washington Wildlife and Recreation Program Habitat Conservation Account (1991-1993 Biennium) and the Land and Water Conservation Fund:

<u>Number</u>	<u>Sponsor</u>	<u>Project</u>	<u>Category</u>	<u>Amount</u>
92-347A	Bellevue	Mercer Slough Acquisition	UWH	227,000
			LWCF	<u>248,000</u>
				475,000

AND WHEREAS, IAC administrative rules (WAC Chapter 286-40-020) instructs IAC to allocate LWCF grant funds to those projects submitted for funding through the Outdoor Recreation Account of the Washington Wildlife and Recreation Program; and

WHEREAS, IAC staff recommends assignment of the returned LWCF grant monies to the most recently funded LWCF project #96-055A, Pierce County, Tacoma Narrows; and

WHEREAS, the result of this action will:

1. Allow the IAC to expedite both its obligation and expenditure rate for LWCF monies;
2. Create efficiencies for both IAC and another project sponsor by not requiring another LWCF project application to the National Park Service;
3. Free up additional WWRP funds to distribute to other important projects.

NOW, THEREFORE, BE IT RESOLVED, that IAC hereby approves the following project funding to reallocate LWCF grant monies:

<u>Number</u>	<u>Sponsor</u>	<u>Project</u>	<u>Category</u>	<u>Amount</u>
96-055A	Pierce County	Tacoma Narrows	WA	347,800
	(Initial LWCF Allocation on July 13, 1995)		LWCF	475,000
	(Reallocation of LWCF monies to the State of Washington)		LWCF	37,700
	(Return of LWCF grant monies from the City of Bellevue)		<u>LWCF</u>	<u>248,000</u>
			TOTAL	1,108,500

AND BE IT FURTHER RESOLVED, that the Director be authorized to execute any and all project agreements necessary to facilitate prompt project implementation;

AND BE IT FURTHER RESOLVED, that IAC staff prepare reallocation strategies for 1991 - 1993 Biennium WWRP HCA and FY 1996 WWRP ORA monies for Committee consideration at the September 1996 IAC meeting.

Resolution moved by: Ralph Mackey

Resolution seconded by: Mary Ann Huntington

Adopted/Defeated (circle one)

July 12, 1996