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**INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION  
SUMMARY MINUTES - REGULAR MEETING**

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*DATE: November 27-28, 1995*  
*TIME: 10:10 a.m.*

*PLACE: Natural Resource Building, Room 172*  
*Olympia, Washington*

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- Contents -

1.	MEETING CALLED TO ORDER .....	1
2.	MANAGEMENT AND STATUS REPORTS .....	2
3.	ASSESSMENT AND POLICY PLAN .....	4
4.	NOVA - NONHIGHWAY ROADS FY '96 PROJECTS .....	5
5.	NOVA - OFFROAD VEHICLE FY '96 PROJECTS .....	6
6.	NOVA - MAINTENANCE & OPERATION FY '96 & '97 PROJECTS .....	6
	PRISM COMPUTER PROJECT DEMONSTRATION .....	8
7.	NOVA - EDUCATION & ENFORCEMENT FY '96 & '97 PROJECTS .....	8
8.	REDISTRIBUTION OF RETURNED WWRP FUNDS .....	11
9.	FARR PROGRAM FY '96 & '97 PROJECTS .....	12
10.	BOATING FACILITIES PROGRAM FY '96 PROJECTS .....	13
11.	DRAFT MANUAL #9 - BOATING FACILITIES PROGRAM .....	16
12.	REDISTRIBUTION OF WWRP ORA AND HCA FUNDS .....	16
13.	HIGH/LOW SCORE ELIMINATION .....	17
14.	1996 LEGISLATION .....	18
	REPORTS FROM PARTNER AGENCIES .....	19
	PUBLIC COMMENT .....	19
	OTHER BUSINESS .....	19

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### INTERAGENCY COMMITTEE MEMBERS PRESENT:

Eliot Scull, M.D., Chair	Wenatchee
Donna Mason	Vancouver (arrived at 2:15 p.m.)
Mary Ann Huntington	Port Orchard (arrived at 10:55 a.m.)
Joe Jones	Seattle
Ralph Mackey	Everett (arrived at 10:30 a.m.)
Cleve Pinnix	Director, Parks and Recreation Commission
Gene Tillett	Alternate Designee, Department of Fish and Wildlife (Monday)
Martin Baker	Designee, Department of Fish and Wildlife (Tuesday)

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IT IS INTENDED THAT THIS SUMMARY BE USED IN CONJUNCTION WITH THE NOTEBOOK PROVIDED IN ADVANCE OF THE MEETING. A VERBATIM RECORDED TAPE OF THE MEETING'S PROCEEDINGS IS RETAINED BY IAC AS THE FORMAL RECORD OF MEETING.

### ITEM 1. MEETING CALLED TO ORDER

Meeting called to order at 10:05 by Chairman Eliot Scull.

The Chair requested approval of the summary minutes as distributed from the September 25-26, 1995 meeting held in Olympia. Joe Jones **moved** adoption. Cleve Pinnix **seconded**. **MOTION CARRIED.**

Although a quorum was not present, Chairman Scull announced that the meeting would proceed but no votes would be taken.

IAC Director Laura Johnson presented the planned agenda for the meeting. She announced that Donna Mason and Mary Ann Huntington would arrive later in the morning. Stan Biles was ill and DNR may not have a representative. The morning session addresses the presentation of the Assessment and Policy Plan. The afternoon includes slide shows of NOVA projects for the 1996 and 1997 funding cycles and a discussion of possible 1996 agency legislation. Tuesday's agenda focuses on the distribution of returned WWRP funds, the FARR program and the Boating Facilities Program. Concluding the agenda will be discussion of the Boating Facilities Program Manual, redistribution of returned WWRP funds and elimination of the high/low score during project evaluations.

## **ITEM 2. MANAGEMENT AND STATUS REPORTS**

The Director's report was presented by Laura Johnson. She highlighted the following items:

- The primary activity of the IAC staff since the Committee's September meeting has been the evaluation of grant requests in the NOVA, Local Boating and Firearms and Archery Recreation Programs. A number of programs will now be focussed on a two-year funding cycle.
- Jim Eychaner has completed the statewide comprehensive planning process (SCORP), with a new Assessment and Policy Plan proposed for adoption.
- Debra Wilhelmi and staff have made excellent progress on the new PRISM computer project.
- The Land and Water Conservation Fund (LWCF) stateside is officially "dead"; there is no funding for this year and the program is scheduled for "orderly termination." A national group of state parks directors and liaison officers is refocusing its efforts to establish a new national program which would include investments in state and local facilities. Federal agencies will experience cut-backs but some funding will still be available through LWCF.
- Director Johnson thanked all project evaluators for their time and efforts.

Debra Wilhelmi presented IAC's financial report. She highlighted the following items:

- The 1993-95 biennium is closed; IAC used 99.8% of the operating funds available and 58.7% of the capital funds. The unexpended capital funds have been reappropriated in the 1995-97 biennium.
- The first financial report for the 1995-97 biennium shows the operating and capital expenditures on target. The revenue for the FARR program is less than anticipated for this time because fees for concealed weapons were reduced during the last legislative session.
- The first implementation of PRISM was November 1 and the project continues to move along very smoothly. Instructions and manuals should go out to applicants in January or February in time for the next funding cycle.

In response to a question, Ms. Wilhelmi explained that the Clear Creek Dam/Bonds project was a line item which inserted into the IAC budget for the 1991-93 biennium.

Greg Lovelady presented the Planning Services report. He highlighted the following activities:

- IAC's *ORV Guide* Grant Application was evaluated with other NOVA Off-Road Vehicle projects and will be presented for consideration later in the meeting.
- Washington Administrative Codes (WACs) updates are currently being prepared with Committee action anticipated during the March 1996 meeting.
- Staff distributed a "Project Evaluation Assessment" form to evaluation team members and applicants as part of its on-going review process.
- Staff has been cooperating with the Washington State Rural Development Council to reduce the amount of local resources spent in satisfying state planning requirements. A report should be available in 1996.
- Jim Eychaner continues to serve on the State Organization for Boating Access (SOBA) National Boat Access Needs Assessment task force.
- The main text of the Columbia River Study (presented at the September (IAC meeting) is currently being written.

The Project Services report was presented by Eric Johnson. He highlighted the following activities:

- Staff efforts have been concentrated on the preparation and completion of project evaluations for 84 applications in three grant programs: Local Agency Boating Facilities Program, NOVA Program, and Firearms and Archery Range Recreation Program (FARR).
- Staff is currently managing 411 active project agreements in seven different grant program categories.
- Projects staff coordinated with the Washington Recreation and Parks Association to provide an educational track (four sessions) at the recent WRPA Executive Forum.
- Marguerite Austin continues to work with the Interagency Committee for State Employed Women and is chairing an ad hoc committee on Alternative Work Environments.
- Phil Trask has visited more than 20 small agency project applicants who specifically developed a Comprehensive Outdoor Recreation Plan to become eligible for program participation.

- Rory Calhoun continues to work closely with the Natural Resource Agency Task Force and has begun work on a series of technical assistance publications and workshops.
- Governor Lowry has toured several WWRP and IAC funded projects in various locations throughout the state. IAC staff has assisted with the tours.

Chairman Scull announced that a quorum was present.

### **ITEM 3. ASSESSMENT AND POLICY PLAN**

Jim Eychaner explained that the *Assessment and Policy Plan* (APP) is prepared to comply with the state and federal requirements for participation in the Land and Water Conservation Fund (LWCF) grant program. It is intended to provide a state strategy for addressing public demand for outdoor recreation and habitat-related lands and facilities. The APP also provides IAC with the outline of an agency action program for the next six years.

The proposed plan (see notebook) was subject to public review. If adopted, the APP will be sent to the Governor's office for approval and then will be submitted to the National Park Service for acceptance as a SCORP document.

Mr. Eychaner reviewed the document with Committee members, answering questions as they arose. Chairman Scull requested that local officials receive a summary of the document when it has been adopted and approved. Mr. Eychaner indicated that an extensive mailing is planned. Ralph Mackey asked if a document existed which described the economic benefit of recreation to the state. Staff explained that a number efforts are in progress and information can be provided to Committee members.

Based on comments received on the final draft of the APP, staff proposed a number of changes (see pink sheets in notebook). Mr. Eychaner briefly explained the changes and their impacts. Cleve Pinnix suggested a change on page 18: After, "Accommodate emerging outdoor uses such as mountain bicycling" insert "where appropriate". Staff concurred. Several comments were received too late to include: 1) from Karen Munro requested additional mention of recreational horse use (will be added to page 10 in discussion of trails); and, 2) comments from the Back Country Bicycle Trails Club expressed appreciation for a balanced, comprehensive plan.

Chairman Scull asked for public comment:

Karen Munro	Expressed support for recreational horse activities and additional trails.
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Jim Eychaner explained that equestrian use is addressed in the *State Trails Plan* and in the IAC document "*Resources for Local Trail Managers*".

Cleve Pinnix suggested a change on page 4 (see notebook): in the third paragraph, substitute the word "maximized" with "considered". Other Committee members concurred. Continuing on page 4, Mr. Pinnix suggested including language urging the federal government to meet its obligations for providing outdoor recreation opportunities and funding, specifically relating to LWCF.

Committee members expressed appreciation for a clear and concisely written document. Chairman Scull restated his request that a summary document, or an introduction to the existing document, be prepared for local officials. Gene Tillett said that even though the Plan gives direction to state efforts, a large portion of the population is using federal recreational opportunities. He asked if it was possible for state and federal agencies to coordinate with federal planning strategies.

Ralph Mackey **moved** approval of the Assessment and Policy Plan, with the updates and corrections as suggested. Joe Jones **seconded**. **MOTION CARRIED (Resolution #95-26)**.

Ralph Mackey announced that he attended the Lord Hill Regional Park dedication and received an appreciation plaque on behalf of the IAC.

After a lunch recess, the meeting was reconvened at 1:00 p.m.

#### **ITEM 4. NOVA - NONHIGHWAY ROADS FY' 96 PROJECTS**

Eric Johnson referred the Committee to Tab #4 (see notebook).

The NOVA advisory Committee evaluated 10 Nonhighway Road projects using the IAC adopted evaluation criteria. Current guidelines limit each project to \$100,000 per application and no grant match is required. Mr. Johnson reviewed questions which were used during project evaluations to provide the ranked list.

Staff used slides and narrative to assist in describing project location, project elements and significant issues surrounding the recreation resource to be protected or developed.

For the 1995-97 biennium, IAC was appropriated \$5,319,632 for all NOVA program grants. The Nonhighway Road portion (20%) is \$997,634. IAC policy provides for two annual disbursements. The amount for this cycle would be \$498,817. Total request for funding at this meeting is \$522,291 and staff is recommending full funding for all project requests. The barrier free trail within the North Cascades National Park at the Jackson Visitor Center (project 10 on the ranked list) increases the first year allocation of NHR funds by two percent. Staff believes this project is very worthy because it truly serves all park visitors, most of who never venture more than a quarter mile from a road or parking area.

Mary Ann Huntington **moved** adoption of the staff recommendation for NOVA Nonhighway Road projects. Gene Tillett **seconded**. **MOTION CARRIED (Resolution #95-27)**.

## **ITEM 5. NOVA - OFFROAD VEHICLE FY '96 PROJECTS**

Eric Johnson referred the Committee to Tab #5 (see notebook).

Twelve Off-Road Vehicle projects were evaluated by the NOVA Advisory Committee. Currently, there is no IAC guideline that limits the dollar amount for IAC participation for an ORV capital, acquisition, or planning project. Although grant matches are encouraged, none are required.

Staff used slides and narrative to assist in describing project location, project elements and significant issues surrounding the recreation resource to be protected or developed.

Ralph Mackey emphasized the importance of gaining the support of the Pend Oreille County legislators for the Colville National Forest project (Batey-Bould Trail Improvements). Staff responded to several Committee questions and also explained how staff determines which elements of a project are capital improvement and which are maintenance and operation expenditures.

For the 1995-97 biennium, IAC was appropriated \$5,319,632 for all NOVA program grants. The ORV portion of the program receives sixty percent of this appropriation or \$1,795,740. IAC policy is to have two annual disbursements of ORV capital funds. For the 1995-97 biennium, this amount would be \$897,870. Project requests total \$895,659. Staff recommends full funding for all project requests.

Ralph Mackey stated his opposition to the Batey Bould Trail Improvement project because the legislative delegation in the area does not generally support state funding of recreational opportunities in the district.

Cleve Pinnix **moved** adoption of the Fiscal Year 1996 Off-Road Vehicle Projects. Joe Jones **seconded**. **MOTION CARRIED (Resolution #95-28)**.

## **ITEM 6. NOVA MAINTENANCE & OPERATION FY '96 & '97 PROJECTS**

Eric Johnson referred members to Tab #6 (see notebook).

The NOVA Program Advisory Committee evaluated fifteen ORV Maintenance and Operation (M &O) projects using IAC-adopted criteria designed to measure how well a project meets statewide identified need, project applicant need, and technical merits. Current IAC guidelines do not limit the amount of ORV M&O projects, except that IAC seeks to contain its contribution to all ORV sports/intensive use parks to a combined total of \$600,000 during any two year cycle. There is no applicant match required. Mr. Johnson explained that for the first time, agencies were required to submit a workplan, including goals and objectives, as set forth in the revised NOVA plan.

Staff used slides and narrative to assist in describing project location, project elements and significant issues surrounding the recreation resource to be protected or developed.

In response to a question from Chairman Scull, Ken Dahl, Wilderness Specialist on the Chelan Ranger District, explained that ORV use of the wilderness area has not been a problem in recent years.

Ralph Mackey expressed his opposition to the Colville National Forest M&O project for the reasons stated previously.

Staff recommended funding for all M&O projects at the requested levels, with the exception that the three ORV sports parks' requests be reduced to meet the current IAC guidelines which seek to limit the combined total to \$600,000 during any two year cycle. With \$32,655 available from projects which closed short, a total of \$1,229,815 is now available for distribution, to meet total requests of \$1,271,331 - a shortfall of \$41,516 remains. By reducing or eliminating specific elements from each sport park's request, namely seasonal staffing, \$41,516 becomes available to fund the remainder of the projects. ORV sport park sponsors will have the flexibility to monitor other costs in an attempt to provide the seasonal staffing originally requested.

After a short break, Chairman Scull reconvened the meeting and called for public comment.

Rick Dahl                      NOVA Committee Member representing the NMA  
Expressed opposition to the staff recommendation which moves funds around to provide funding for all projects. He supports the NOVA plan which sets forth evaluation scoring criteria.

Barry Peters                    Recreation Supervisor, City of Richland  
Expressed concern for the future of ORV sports parks and frustration with the \$600,00 limit.

In response to a question regarding the \$600,000 limit for ORV sports parks, Eric Johnson explained that groups reviewing the revised NOVA plan were concerned with the large amounts of funds which could be used by the parks and benefit only a small number of users. Additionally, those facilities have the greatest capacity to generate revenue and the private entrepreneurs at the parks should assume a greater financial responsibility. An inflation factor to the \$600,000 limit in IAC policy was not included in the NOVA Plan.

Mary Ann Huntington **moved** adoption of the staff recommendation for fiscal year 1996-97 NOVA Maintenance and Operation Projects. Donna Mason **seconded**.  
**MOTION CARRIED (Resolution #95-29).**

## **PRISM COMPUTER PROJECT**

Debra Wilhelmi presented a series of overheads and explained how an applicant would use various screens to apply for grant funds. Staff is anticipating that partner agencies will use the system to complete applications on-line. All applicants will have the option to submit on-line or continue to submit paper forms.

## **ITEM 7. NOVA EDUCATION & ENFORCEMENT FY '96 & '97 PROJECTS**

Eric Johnson referred Committee members to Tab #7 (see notebooks).

Seventeen Education and Enforcement (E&E) projects were evaluated by the NOVA Program Advisory Committee. Current IAC guidelines permit up to 100 percent of the total project costs associated with E&E applications. Capital equipment grants are restricted to \$30,000 per two year grant cycle and E&E personnel are restricted to \$45,000 per FTE. IAC places a high priority on programs that target current ORV users and in-field contact with users during high use seasons. No grant matches are required. Work plans with goals and objectives were required from each applicant.

Staff used slides and narrative to exhibit and elaborate on the NOVA ORV Education and Enforcement projects.

Staff initially reported that \$1,329,098 was available for ORV E&E grants. An additional \$27,213 from projects closing short has been identified, making the revised total \$1,356,311. The total for two-year project requests is \$1,632,534, leaving a \$276,223 shortfall. Staff has analyzed many alternatives to fund all of the projects or, at the very least, provide partial funding for all of the projects. Eric Johnson explained various reasons why staff has attempted to provide funding for projects rated at the bottom of the ranked list (see grey pages in notebook).

Each alternative and/or combination of alternatives contains positive and negative elements. After analysis and communication with applicants and NOVA Advisory Committee members, staff has put forward two specific alternatives for Committee consideration:

- 1) The "traditional" IAC process, "Draw the Line;" that is, fund all projects in ranked order, at full request, until all funds are exhausted; or
- 2) Defer the cost of reprinting the *Washington ORV Guide*, a publication project sponsored by the IAC, which would provide approximately \$70,000 for other projects.

Because IAC members have historically looked for alternative approaches to fund project requests in the NOVA M&O and E&E Programs, staff has attempted to provide a broad based on-the-ground approach to ORV Education and Enforcement. Table 2B, as proposed by staff would:

- 1) provide full funding for project requests ranked #1 through #11;
- 2) defer \$39,686 from the Washington ORV Guide and direct that returned funds be applied to that deficit;
- 3) grant full funding to project #13, DNR, Southwest Region E&E
- 4) grant partial funding, \$27,900, for project #14, USFS Sawtooth E&E and permit the applicant to use \$5,000 of carry-over funds;
- 5) provide no funding for project #15, Tacoma MPD ORV E&E;
- 6) grant partial funding, \$60,000, for project #16, Kittitas County E&E; and
- 7) apply a FY 94-95 \$15,000 balance to partially fund project #17, USFS, Colville E&E.

In conclusion, Mr. Johnson told Committee members that staff is increasingly concerned about many facets of the NOVA Education and Enforcement Program. This program has changed significantly, from having only county sheriffs' departments sponsor projects to its current mix of sponsorship across the state and by USFS, DNR and County Sheriffs. The NOVA program encourages this mixture and yet, program and user demands will not diminish and financial requests will continue to grow at a rate in excess of the growth of the E&E fund. Staff is questioning whether or not a competitive grant program is truly the best method to distribute limited E&E dollars; there may be a more systematic, predictable process. As staff implements the list of approved projects for 1996-97, it also will begin the identification and analysis of options that present themselves regarding E&E fund distribution for future funding cycles.

In response to a question, Mr. Johnson explained the staff rationale for providing partial funding to Kittitas County and no funding to Tacoma MPD. He explained the three parameters used: 1) in the field education/enforcement on USFS and DNR lands; 2) full service funding for all elements of a program; and, 3) the geographic distribution. Gene Tillett asked for clarification of the low score received by Kittitas County.

Chairman Scull called for public testimony:

**Rick Dahl**                      **NOVA Committee Member**  
 Supports the "draw the line" approach to funding (Table 2A). Mr. Dahl also explained the Kittitas County low score from a user's perspective.

**Ken Dull**                        **Chelan Ranger District**  
 Supports USFS programs and, particularly the Sawtooth E&E Ranger project. Wenatchee National Forest Recreation/Trail/Wilderness budget was decreased by 30% in 1995 and decreased again in 1996 by 39%.

**Bob McBride**                 **Sheriff, Kittitas County**  
 Supports funding for Kittitas County E&E project (Table 2B); prefers more than \$60,000 to maintain two ORV deputies.

- Mike Lovstrom      ORV Program Coordinator, Metropolitan Park District of Tacoma  
Supports funding for the Ready to Ride Program (Project #15).  
Responded to committee questions regarding previous funding  
sources for program.
- Dave Hiatt            Member, Citizen's Advisory Board, Tacoma MPD  
Supports Tacoma MPD project and encourages more funding for  
education programs rather than enforcement only.
- Roby Doherty        Citizen  
Supports funding for Ready-to-Ride program (Tacoma MPD)
- Cheri Loiland        Citizen  
Supports funding for Ready-to-Ride program (Tacoma MPD)
- Bill Rasmussen      Metropolitan Park District of Tacoma  
Supports Ready-to-Ride program (Tacoma MPD) and encourages  
increased funding for education.
- Carol Jensen        Four Wheel Drive Representative, NOVA Advisory Committee  
Explained scoring and evaluation process and encouraged  
support for traditional "draw-the-line" proposal.

Staff responded to Committee questions regarding the scoring of the Tacoma MPD project. Concerns shared by the NOVA Committee included: 1) a large funding request to serve a small number of users; 2) participants should be responsible for a larger share of the costs; 3) the motorcycle industry should contribute to the education program.

- Ken Irwin            Lieutenant, Yakima County Sheriff's Office  
Supports continued funding for enforcement and explained  
process for issuance of citations in the field.

In response to a question, Eric Johnson indicated that the NOVA plan gives increased priority to in-the-field education. In addition, Committee members expressed a continued commitment to the process (i.e. evaluation team and advisory committee recommendations).

Committee members discussed options including: 1) accept the funding list recommended by the NOVA Advisory Committee; 2) omit the Washington ORV Guide and redistribute those funds; or, 3) reduce the level of funding for all projects by 10% to partially fund the Tacoma MPD and Kittitas Sheriff's projects. Members cited pros and cons for each option. Cleve Pinnix suggested that \$27,900 from the ORV Guide be distributed to Tacoma MPD. In addition, any balances from projects closing short would also be granted to Tacoma MPD (probably no more than \$50,000). Sawtooth E&E (project #14) and USFS Colville E&E (project #17) would be allowed to use the carry-over funds as shown on Table 2B. Donna Mason expressed her concern that Tacoma MPD should have an increased local commitment and should consider a

more revenue-producing program. Members also suggested looking for a private source for production of the ORV Guide or charging a fee for the publication.

Cleve Pinnix **moved** "Table 2C" which would fund projects 1-11; eliminate funding for project #12 (Washington ORV Guide); partially fund (\$29,814) project #14 (Tacoma MPD ORV Education and Awareness program). In addition, any balances from projects closing short would be distributed to project #14. Gene Tillett **seconded**. **MOTION CARRIED. (Resolution 95-#30, as amended).**

Chairman Scull announced that agenda Item #8, 1996 Legislation, would be addressed following Item #10 Tuesday morning.

There being no further business, Chairman Scull recessed the meeting.

Chairman Scull reconvened the meeting at 8:30 a.m., November 28, and determined a quorum was present. Martin Baker replaced Gene Tillett for the Department of Fish and Wildlife.

**ITEM 8. REDISTRIBUTION OF RETURNED WWRP FUNDS  
(Item #9 on original agenda)**

Jim Fox referred Committee members to Tab #9 (see notebook).

Occasionally a project funded in the Washington Wildlife and Recreation Program (WWRP) is unable to be accomplished or completion of the project requires less funding than originally requested. When this occurs, the funding earmarked for that project becomes available for alternate projects. In the past, IAC distributed these "returned" funds using the merged list ("Z-Score") method. The process for distributing returned funds in the 1995-97 biennium has not been formally adopted in IAC policy. However, staff believes there was a presumption that any returned funds from a project would be applied to the highest ranked partially-funded or alternate project in the same category in the same year. At the September IAC meeting, staff was asked to formalize a policy for Committee review and possible approval.

Three options have been considered:

- 1) The Committee would decide how to distribute returned funds on a case-by-case basis;
- 2) A "decision-matrix" which would distribute funds to the next alternate project or to the next available project or to some other category or to some other category in the next year; and,
- 3) Returned funds would be distributed to alternates in the same category, same year, but with a set of criteria by which the Director might refer the decision to the Committee.

IAC staff recommends that for the 1995-97 biennium returned funds be applied to the first partially-funded or alternate project in the same category in the same year. If the returned funds are insufficient to be of use to the first partially-funded or alternate

project but additional returned funds are anticipated in the category, the Director would have the authority to wait until sufficient returned funds are available. If sufficient additional funds are not anticipated, the Director would have the authority to apply the returned funds to the first alternate in the category that can make use of them. The Director would consult with project sponsors before making any decisions regarding returned funds. Under certain circumstances, the Director would refer the decision to the Committee.

Martin Baker expressed support for the Director having the flexibility to bring to the Committee's attention projects which have cost *overruns* and should receive available returned funds. Other Committee members felt that a change in the wording of the resolution would assure that flexibility and were concerned that the Director would be lobbied heavily by project sponsors with cost overruns. Jim Fox suggested the following:

After, "Now, therefore be it resolved, that the Director shall," insert, "with the exceptions outlined below...." Committee members agreed. Director Johnson confirmed that members would receive a report denoting any action taken in respect to returned funds, as stated in the resolution.

Ralph Mackey moved approval of the staff recommendation for redistribution of returned 1995-97 WWRP funds, as amended. Donna Mason **seconded**. **MOTION CARRIED (Resolution #95-32, as amended)**.

**ITEM 9. FARR PROGRAM FY '96 & '97 PROJECTS**  
(Item #10 on original agenda)

Eric Johnson referred Committee members to Tab #10 (see notebook).

Nineteen Firearms and Archery Range Recreation Program projects were evaluated by the FARR Program Advisory Committee. Current IAC guidelines limit each FARR Program project to \$50,000 per application and a fifty percent matching grant is required. Acquisition, development, and renovation projects are eligible for funding.

The FARR Advisory Committee used a new evaluation tool which was adopted by the IAC at the July, 1995 meeting.

Staff used slides and narrative to assist in describing project location, project elements and significant issues surrounding the recreation resource to be protected or developed.

Eric Johnson reminded members that funding for the FARR program comes primarily from the fees paid for concealed weapons permits. A small amount is derived from the destruction of weapons. Cleve Pinnix asked about the future of funding for the program. Staff was unable to estimate income due to the significant changes made by the legislature in 1995.

After a brief break, Committee Scull reconvened the meeting.

For the 1995-97 biennium, \$782,232 is available for funding; requests total \$750,701. Staff is recommending assistance to all projects at their requested funding level.

Ralph Mackey **moved** the staff recommendation for fiscal year 1996-97 Firearms and Archery Range Recreation Program Projects. Mary Ann Huntington **seconded**. Cleve Pinnix expressed concern about the public use aspects of several projects. Eric Johnson explained that the Committee, in its discussion of the evaluation instrument during the July 1995 meeting, decided there should not be a threshold. Instead, a gradient criteria, to be evaluated by the FARR Advisory Committee, would be utilized. In addition, many ranges are located in rural areas and the public demand for use is not as great as in urban locations. Mr. Pinnix reminded members that funds available for the FARR program are likely to decrease over the next 2-3 years and he expressed discomfort at granting public funds for projects which have very limited public access. Donna Mason felt it was unfair for the Committee to evaluate public use when this criteria was not part of the original evaluation process. Director Johnson confirmed that fewer funds will be available in the future. If funds are "reserved," they may or may not be reappropriated by the Legislature.

After discussion, Ralph Mackey called for the questions. **MOTION CARRIED WITH PINNIX AND JONES OPPOSED (RESOLUTION #95-33).**

**ITEM #10. BOATING FACILITIES PROGRAM FY '96 PROJECTS  
(Item #11 on original agenda)**

Eleven Local Agency Boating Facilities Program projects were evaluated by the recently created Boating Facilities Program Advisory Committee. Current IAC guidelines call for: 50% matching grant per project phase, \$300,000 maximum request per development phase and \$500,000 maximum request per acquisition phase.

Staff used slides and narrative to assist in describing project location, project elements and significant issues surrounding the recreation resource to be developed.

Eric Johnson announced the Boating Facilities Program Advisory Committee reconvened on November 13 to discuss a variety of issues, including the results of the evaluation process. In general, members were pleased with the ranked results and felt the results reflected their priorities. However, they were concerned about the cost benefit of the last ranked project, the Port of Everett. It is an expensive project, providing transient moorage for only five watercraft.

For the 1995-97 biennium, IAC was appropriated \$4,671,046 for Local Agency Boating Facilities Program projects grants. IAC policy is to split this into two annual disbursements of \$2,335,423. Local requests total \$1,440,407. In response to a Committee question, Eric Johnson explained reasons for the low request level: many local agencies have refocussed where local dollars are assigned - WWRP projects are receiving more attention and it is becoming more and more difficult to site a local

facility and local agencies are choosing to renovate existing facilities rather than developing new ones. In addition, Director Johnson pointed out that the "caps" play a role because new projects often are more expensive than IAC maximums allow.

Chairman Scull called for public comment and indicated a three-minute limit per speaker.

- Lon Pettitt                      Mason Lake property owner  
Expressed support for the Mason Lake project proposed by Mason County citing issues of need, traffic, safety and habitat for fish, fowl and wildlife.
- Charlie Warner                 Mason Lake property owner  
Expressed opposition to Mason Lake project and encouraged Mason County to seek an alternate site.
- Larry Wiley                     Mason Lake property owner  
Expressed opposition to Mason Lake project citing public safety and environmental issues and urged Mason County to form a task force to study the siting of a new boat launch.
- Teri Templin                    Mason Lake property owner  
Expressed opposition to Mason Lake project citing safety, security and maintenance issues.
- Ron Templin                    Mason Lake property owner  
Expressed opposition to Mason Lake project citing environmental issues regarding channel dredging. In response to a question, Mr. Templin indicated support of continued use by small boats.
- Chuck Steele                   Mason Lake property owner  
Expressed opposition to Mason Lake project and objected to the lack of citizen participation in the planning process.
- Jim Steinem                    Mason Lake property owner  
Expressed support for a boat launch on Mason Lake but not at the site proposed by the county.
- Mary Anne Cole                Mason Lake property owner  
Expressed opposition to Mason Lake project but supports a similar project in a different location.
- Don Anderson                 Mason Lake property owner  
Expressed opposition to Mason Lake project citing environmental, safety and planning concerns.

- April Cassell            Mason Lake property owner  
Expressed support for Mason Lake project citing expense, safety and noise issues on the entire lake (not just the channel).
- Eric Egge                Member, Boating Facilities Advisory Committee  
Encouraged the Committee to consider the boating public, not just the property owners in specific areas.
- Diane Komen            Mason Lake property owner  
Supports remarks made by Lon Pettitt and April Cassell.
- Geraldine Pettitt        Mason Lake property owner  
Supports remarks made by Lon Pettitt and April Cassell.
- Peggy Merkel            Mason Lake property owner  
Expressed opposition to Mason Lake project citing safety issues.
- Bruce Irwin             Manager, Mason County Parks and Recreation Department  
Explained that Mason County had considered downsizing the grant request and looking at a different site for future development. Indicated that a 5-member committee will be selected to determine priority sites on the lake. Answered questions regarding safety issues. Additionally, commented on boat launches which have been closed to public use and confirmed that shoreline permits, etc. have not yet been obtained.

Ralph Mackey expressed his frustration at the Committee being asked to settle a local dispute because the County failed to ask for public opinion.

Don Anderson, Chuck Steele, and Ron Templin made brief remarks restating their reasons for opposition to the Mason Lake project. Mary Ann Cole expressed her frustration with the local authorities (Mason County Sheriff) for lack of response to requests for party and noise problems.

Chairman Scull restated his perspective that IAC should not become involved in land use negotiations and policing local problems.

Eric Johnson reviewed the evaluation results and answered questions regarding the ranking of the Mason Lake project.

During Committee discussion, Committee members restated their frustration at the lack of public involvement. In response to a question, Eric Johnson explained that Boating Facilities grants could be used for planning, however, they could not be used for a site selection process. Cleve Pinnix suggested Committee approval of the ranked list with a strong message being sent to Mason County Commissioners urging their reinvestigation of access to Mason Lake. Another option would be to authorize the Director to approve a revised project which would provide equivalent access. Director Johnson explained that a policy for "change of scope" is already in place

which would allow that approval. Martin Baker stated his hesitancy to set conditions on allocations of dollars through scope changes, etc. He encouraged members to allow the process to work. Donna Mason agreed.

Donna Mason **moved** approval of the staff recommendation for fiscal year 1996, Local Agency Boating Facilities Program Projects. Mary Ann Huntington **seconded**. Chairman Scull asked for clarification of the last ranked project, Port of Everett. Eric Johnson restated the concerns of the Boating Facilities Program Advisory Committee.

Ralph Mackey asked if the City of Everett was a project sponsor.

Dennis Gregoire     Director of Planning, Port of Everett  
Responded "no, City is not involved." Also explained that all shoreline permits and Corps of Engineers permits have been obtained. Suggested IAC review guidelines to require permits be in place before funding is requested. Site alternatives were investigated. Although only five boat slips are planned, barrier free access will become available.

Ralph Mackey called for the question. **MOTION CARRIED (RESOLUTION #95-34).**

After a short break, Chairman Scull reconvened the meeting.

**ITEM 11.     DRAFT MANUAL #9 - BOATING FACILITIES PROGRAM  
(Item #12 on original agenda)**

Greg Lovelady referred members to Tab #12 (see notebook).

At meetings in October and November, the Boating Facilities Program Advisory Committee (BFPAC) was asked to review and comment on the program policies and to reconsider how boating projects are evaluated. Questions asked included: Can we develop a better evaluation format? Should there be a "pre-evaluation" to eliminate particularly weak proposals? Should the evaluation team have a mechanism for providing IAC with a "do not fund this project" recommendation? Does the evaluation tool ask the right questions? Mr. Lovelady led the Committee through a discussion of the *draft* manual.

Committee members favored encouraging public hearings as well as some method of evaluating public input. In addition, providing a mechanism for providing IAC with a "do not fund this project recommendation" was supported.

**ITEM 12.     REDISTRIBUTION OF WWRP FUNDS  
(Item 13 on original agenda)**

Eric Johnson referred members to Tab 13 (see notebook).

The Washington Wildlife and Recreation Program's Outdoor Recreation Account (ORA) has received \$313,714 in returned funds for the 1989-91 biennium. Staff research shows that two projects, as originally accepted and scoped by the Washington Wildlife and Recreation Coalition and approved by the 1990 legislature, are still viable and unfunded. Staff recommends allocating the additional funding to the Washington State parks and Recreation Commission, Little Spokane (Riverside State Park) project (IAC #91-508A).

Donna Mason **moved** adoption of the staff recommendation for redistribution of WWRP funds, 1989-91 ORA. Joe Jones **seconded**. **MOTION CARRIED (Resolution #95-35)**.

The Washington Wildlife and Recreation Program's ORA for 1993-95 biennium has received \$36,016 in returned funds from a local parks project which closed short. IAC policy is to award returned funds to the next alternate project(s) from the same biennium and account while assuring that statutory funding percentages are maintained. Staff recommends utilizing these returned monies to begin funding the next partially funded alternate project, La Center Community Park (IAC #93-156D).

Mary Ann Huntington **moved** adoption of the staff recommendation for redistribution of WWRP funds, 1993-95 ORA. Donna Mason **seconded**. Martin Baker indicated he is a community leader on Vashon Island and, since the second project on the partially unfunded list is Vashon Commons (IAC #93-080D), he would abstain from voting on the resolution. **MOTION CARRIED with Martin Baker abstaining (Resolution #95-37)**.

The Washington Wildlife and Recreation Program's Habitat Conservation Account (HCA) for the 1993-95 biennium has received \$457,077 in returned funds from a project which the Department of Natural Resources was unable to implement. IAC policy is to award returned funds to the next alternate project(s) from the same biennium and account while assuring that statutory funding percentages are maintained. The Washington Department of Fish and Wildlife (WDFW) has withdrawn its request for funding to protect important habitat and recreation resource lands within the Skagit Delta. Staff recommends allocating the returned funds to the next eligible project, the WDFW Blue Mountain Elk project. The original request was for \$2,746,000 however, there are multiple parcels to be protected with multiple owners, thus allowing phased sections of the entire project to be completed incrementally as funds are made available.

Joe Jones **moved** adoption of the staff recommendation for redistribution of WWRP funds, 1993-95 HCA. Ralph Mackey **seconded**. **MOTION CARRIED (Resolution #95-38)**.

### **ITEM 13. HIGH/LOW SCORE ELIMINATION (Item #14 on original agenda)**

Greg Lovelady explained that it has been common practice for IAC to eliminate high and low scores from individual project evaluations to reduce the influence of any

preconceived opinions and unreasonable attitudes. Since the September IAC meeting when this issue was last presented for discussion, staff has continued to review the policy. Mr. Lovelady described disadvantages and advantages of the current policy (see notebook).

Staff recommends elimination of the high/low score policy. In addition, staff will closely monitor general advisory committee sentiment and report back to the full IAC if any adverse reaction is noted.

Ralph Mackey **moved** adoption of the elimination of the policy regarding high and low evaluation scores. Martin Baker **seconded**. **MOTION CARRIED (Resolution #95-36)**.

Director Johnson distributed a brochure from the IACC (Infrastructure Assistance Coordinating Council), noting the confusion of names.

**ITEM 14. 1996 LEGISLATION**  
**(Item #8 on original agenda)**

Jim Fox discussed possible legislative issues which will be of interest to IAC.

- 1) There are some conflicting state and federal requirements regarding the Firearms and Archery Range Recreation Program (FARR). Statute requires that nonprofit organizations be registered with the Washington Secretary of State and the U.S. Internal Revenue Service in order to be eligible for FARR funding. The statute also requires that FARR grant facilities be open to members of the general public. IRS regulations, however, do not allow nonprofit recreation clubs with tax exempt status to be open to the general public. Several Pierce County legislators, at the request of the Tacoma Sportsmen's Club, are planning to introduce legislation to delete the IRS registration from the RCW.
- 2) The Department of Natural Resources, with the support of the Nature Conservancy, will request funds in a supplemental budget to support its proposed Trust Land Transfer Program. In this program, difficult to manage parcels with important conservation or recreation resources under the common school trust would be identified and proposed for sale and repurchased by another public agency. The value of those parcels would then go into a replacement account and other land, which is more productive for the trust, would be purchased. IAC will probably not take an active role in this legislation.
- 3) In 1994 the Committee approved pursuing legislation that would revise a number of obsolete IAC statutes, change IAC accounts, change the composition of the Committee, and change the agency name. A portion of that legislation was passed in the 1995 legislative session. The remaining portion of this "omnibus" request bill has been approved by the Governor for

introduction in the 1996 legislative session, contingent on finding an acceptable name to substitute for the proposed *Washington Outdoors Board*.

After Committee discussion, there was little enthusiasm for a name change at this time. Cleve Pinnix **moved** adoption of the 1996 IAC request legislation with the deletion of the two references to the "name of the IAC" (2nd paragraph and phrase in the fifth paragraph). Ralph Mackey **seconded**. **MOTION CARRIED (Resolution #95-31, as amended)**.

**REPORTS FROM PARTNER AGENCIES** - none

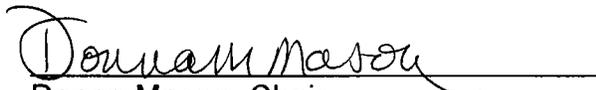
**PUBLIC COMMENT** - none

**OTHER BUSINESS**

Chairman Scull announced that he would be unable to attend the March 11-12, 1996 meeting. He suggested alternative dates. Ralph Mackey **moved** to change the March, 1996 meeting to Monday and Tuesday, March 25 and 26. Donna Mason **seconded**. **MOTION CARRIED**.

There being no further business, Chairman Scull adjourned the meeting at 1:40 p.m.

**IAC APPROVAL CERTIFIED BY**

  
\_\_\_\_\_  
Donna Mason, Chair

3/25/96  
\_\_\_\_\_  
Date

Next Meeting:        March 25-26, 1996  
                              NRB Room 175  
                              Olympia, Washington



**RESOLUTION #95 - 27**  
**Fiscal Year 1996 Nonhighway Road Projects**

**WHEREAS**, ten Nonhighway Road projects are submitted for Fiscal 1996 IAC funding consideration, and

**WHEREAS**, all ten projects have been evaluated against an evaluation instrument approved by Interagency Committee Members, and

**WHEREAS**, these evaluations occurred in an open public meeting,

**NOW, THEREFORE BE IT RESOLVED**, that IAC hereby approves the ranked list of Nonhighway Road projects in 95-27 Table 1, and

**BE IT FURTHER RESOLVED**, that IAC hereby approves Fiscal 1996 project funding for Nonhighway Road projects as depicted in the attached 95-27 Table 2, and

**BE IT FURTHER RESOLVED**, that the Director be authorized to execute any and all project agreements necessary to facilitate prompt project implementation.

*Resolution moved by:*     Mary Ann Huntington    

*Resolution seconded by:*     Gene Tillett    

*Adopted/Defeated (circle one)*

**Table 2 - NHR Program Evaluations  
Interagency Committee for Outdoor Recreation  
Funding Recommendation**

Project Rank	Ranked Score	IAC Number	Project Name	Project Sponsor	IAC Request	IAC Funding Recommend	Sponsor Share	Total Costs	IAC Cumulative Total
1	78.0000	96-344P/N	MIDDLE SNOQUALMIE PLAN #1	DNR	95,000	95,000	105,100	200,100	95,000
2	76.6667	96-317D/N	HIGH DOSIE BRIDGE DEV	NPS, OLYMPIC NP	72,424	72,424	75,378	147,802	167,424
3	71.8333	96-355D/N	SF SKOKOMISH TRAIL/CAMP	USFS, OLYMPIC NF	42,459	42,459	44,193	86,652	209,883
4	67.6667	96-345P/N	CAPITOL FOREST SIGN PROJ	DNR	6,800	6,800	1,550	8,350	216,683
5	66.8333	96-369D/N	SAND POINT REHAB	NPS, OLYMPIC NP	51,473	51,473	104,139	155,612	268,156
6	62.5000	96-315D/N	IRON HORSE CAMPSITES	STATE PARKS	93,000	93,000	0	93,000	361,156
7	59.6667	96-376D/N	BEAR GAP	USFS, WENATCHEE NF-NACHES	12,125	12,125	3,700	15,825	373,281
8	59.1667	96-342D/N	GREIDER LAKES TRAIL RECONSTRUC	DNR	77,000	77,000	0	77,000	450,281
9	55.5000	96-356P/N	KLOSHE NANITCH PHASE II	USFS, OLYMPIC NF	13,400	13,400	4,700	18,100	463,681
10	52.8333	96-370D/N	RIVER LOOP NATURE TRAIL	NPS, NORTH CASCADES NP	58,610	58,610	10,343	68,953	522,291
Total					522,291	522,291	349,103	871,394	

FY 96-97 Funds Available

997,634

Total Recommended Funding

522,291

Balance Available for 2nd Yr. Projects

475,343



**Table 2 - ORV Program Evaluations  
Interagency Committee for Outdoor Recreation  
Funding Recommendation**

ORV:TITLE

Project Rank	Ranked Score	IAC Number	Project Name	Project Sponsor	IAC Request	IAC Funding Recommend	Sponsor Share	Total Costs	IAC Cumulative Total
1	74.8333	96-382D/N	SHORELINE DIST TRAIL REST	NATURAL RESOURCES	112,621	112,621	49,892	162,513	112,621
2	69.5000	96-348D/N	EVANS CR PICNIC SHELTER	USFS MT. BAKER-SNOQ NF	25,845	25,845	13,700	39,545	138,466
3	63.1667	96-308D/N	LITTLE NACHES 4XR TRAILS	USFS WENATCHEE NF - NACHES	105,798	105,798	18,462	124,260	244,264
4	61.3333	96-350D/N	TYEE FIRE TRAILS SYSTEM	USFS WENATCHEE NF - ENTIAT	68,000	68,000	65,600	133,600	312,264
5	58.5000	96-310D/N	RATTLESNAKE TRAIL #620	USFS WENATCHEE NF - NACHES	7,906	7,906	1,742	9,648	320,170
6	56.6667	96-302P/N	GOOSE-MAVERICK ORV TRAIL	USFS WENATCHEE - LK WENATCHE	16,000	16,000	0	16,000	336,170
7	56.3333	96-306D/N	MIDDLE POINT RIDGE TRAIL	USFS UMATILLA NF	73,059	73,059	76,041	149,100	409,229
8	55.5000	96-352D/N	LAKE/25 MILE CREEK UPGRADE	USFS WENATCHEE NF - ENTIAT	124,239	124,239	5,721	129,960	533,468
9	52.5000	96-316P/N	NACHES ATV PLANNING	USFS WENATCHEE NF	31,720	31,720	0	31,720	565,188
10	50.1667	96-362D/N	ORV SPORTS PARK CAPITAL	THURSTON COUNTY PARKS & REC	156,648	156,648	0	156,648	721,836
11	48.3333	96-353P/N	RAMONA PARK TRAIL PLAN	USFS WENATCHEE NF-CHELAN	21,100	21,100	0	42,200	742,936
12	48.3333	96-354D/N	BATEY-BOULD TRAIL IMPROV	USFS COLVILLE NF	152,723	152,723	14,100	319,546	895,659
<b>Total</b>					<b>895,659</b>	<b>895,659</b>	<b>245,258</b>	<b>1,314,740</b>	

FY 96-97 Funds Available \$1,795,740

Total Recommended Funding \$895,659

Balance Available for 2nd Yr. Pr \$900,081



**Table 2 - M & O Evaluations  
Interagency Committee for Outdoor Recreation  
Funding Recommendation**

I&O>Title

Project Rank	Ranked Score	IAC Number	Project Name	Project Sponsor	IAC Request	IAC Funding Recommend	Sponsor Share	Total Costs	IAC Cumulative Total
1	70.1429	97-069M/N	SHORELINE DISTRICT COORD	DNR	36,535	36,535	40,900	77,435	36,535
2	67.7143	97-068M/N	SHORELINE DISTRICT MAINT CREW	DNR	111,132	111,132	59,383	170,515	147,667
3	67.0000	97-002M/N	MAINTENANCE & OPERATION	GRANT COUNTY	21,500	21,500	21,200	42,700	169,167
4	64.4286	97-003M/N	HORN RAPIDS ORV PARK M&O	RICHLAND	243,513	228,765	165,300	394,065	397,932
5	63.5714	97-015M/N	CLE ELUM ORV TRAIL MAINT	USFS WENATCHEE NF - CLE ELUM	41,294	41,294	42,980	84,274	439,226
6	60.8571	97-006M/N	LK WENATCHEE ORV TRAILS	USFS WENATCHEE - LK WEN	27,870	27,870	12,530	40,400	467,096
7	59.5714	97-060M/N	SAWTOOTH ORV TRAILS	USFS OKANOGAN/WENATCHEE	15,500	15,500	11,720	27,220	482,596
8	58.2857	97-022M/N	RANDLE/PACKWOOD M&O	USFS GIFFORD PINCHOT NF	40,460	40,460	40,460	80,920	523,056
9	57.7143	97-170M/N	MULTIPLE USE TRAIL M&O	WENATCHEE-ENTIAT	49,578	49,578	16,526	66,104	572,634
10	57.4286	97-018M/N	EVANS CREEK ORV PARK M&O	USFS MT BAKER-SNOQ NF	37,200	37,200	68,000	105,200	609,834
11	56.0000	97-058M/N	DEVILS GULCH TRAIL M&O	USFS WENATCHEE NF - LEAVENWO	17,851	17,851	4,463	22,314	627,685
12	52.8571	97-109M/N	AIRWAY HEIGHTS ORV M&O	SPOKANE COUNTY	219,509	207,301	67,480	274,781	834,986
13	52.4286	97-056M/N	ORV SPORTS PARK M&O	THURSTON COUNTY	248,474	233,914	143,000	376,914	1,068,900
14	49.7143	97-062M/N	MAINTENANCE & OPERATION	USFS COLVILLE NF	37,320	37,320	27,024	64,344	1,106,220
15	49.7143	97-008M/N	NACHES R.D. ORV M&O	USFS WENATCHEE NF - NACHES	123,595	123,595	0	123,595	1,229,815
Total					1,271,331	1,229,815	720,966	1,950,701	

FY 96-97 Funds Available  
Carry-over Funds Available

1,197,160  
32,655  
1,229,815

Total Recommended Funding

1,229,815

Balance

-0-

**RESOLUTION #95-30**  
**Fiscal Year 1996-1997 NOVA**  
**Education and Enforcement Projects**

**WHEREAS**, seventeen ORV Education and Enforcement projects are submitted for IAC funding consideration, and

**WHEREAS**, all seventeen projects have been evaluated against an evaluation instrument approved by the Interagency Committee, and

**WHEREAS**, these evaluations occurred in an open public meeting,

**NOW, THEREFORE BE IT RESOLVED**, that IAC hereby approves the ranked list of ORV Education and Enforcement projects shown in 95-30 Table1, and

**BE IT FURTHER RESOLVED**, that IAC hereby approves project funding for ORV Education and Enforcement projects as depicted in the attached **95-30 Table 2C**, and

**BE IT FURTHER RESOLVED** , that the Director be authorized to execute any and all project agreements necessary to facilitate prompt project implementation.

*Resolution moved by* Cleve Pinnix

*Resolution seconded by* Gene Tillett

*Adopted/Defeated*

**Table 2C - E & E Evaluations  
Interagency Committee for Outdoor Recreation  
Funding Recommendation, FY 1996 - 1997**

Project Rank	Ranked IAC Score Number	Project Name	Project Sponsor	IAC Request	IAC Funding Recommend	Sponsor Share	Total Costs	IAC Cumulative Total
1	63.7143	CENTRAL REGION ORV E&E	DNR	51,120	51,120	36,500	87,620	51,120
2	61.8571	MASON COUNTY ORV E&E	MASON COUNTY	90,500	90,500	31,419	121,919	141,620
3	59.8571	EDUCATION & ENFORCEMENT	GRANT COUNTY	200,000	200,000	91,395	291,395	341,620
4	57.4286	EDUCATION & ENFORCEMENT	CHELAN COUNTY	272,518	272,518	47,275	272,518	614,138
5	57.1429	ORV E&E	YAKIMA COUNTY	178,016	178,016	26,999	225,291	792,154
6	56.4286	ORV RANGER E&E	USFS WENATCHEE NF-CLE ELUM	60,094	60,094	21,000	87,093	852,248
7	55.7143	S. PUGET SOUND REG ORV E&E	DNR	55,665	55,665	15,598	76,665	907,913
8	54.7143	EDUCATION & ENFORCEMENT	USFS GIFFORD PINCHOT NF	34,272	34,272	5,393	49,870	942,185
9	51.5714	NACHES ORV RANGERS	USFS WENATCHEE NF-NACHES	116,862	116,862	40,801	122,255	1,059,047
10	50.0000	EDUCATION & ENFORCEMENT	RICHLAND	83,000	83,000	12,850	123,801	1,142,047
11	50.0000	NORTHWEST REGION ORV E&E	DNR	43,746	43,746	18,720	56,596	1,185,793
12	48.4286	WASHINGTON ORV GUIDE	IAC	69,500	69,500	4,500	71,524	1,185,793
13	48.0000	SOUTHWEST REGION ORV E&E	DNR	52,804	52,804	32,400 (2)	32,400	1,238,597
14	46.4286	SAWTOOTH E&E RANGER	USFS WENATCHEE & OKANOGAN	32,900	27,900 (2)	29,814 (1)	29,814	1,266,497
15	43.8571	ORV EDUCATION & AWARENESS	TACOMA MPD	151,858	29,814 (1)	60,000	60,000	1,296,311
16	43.7143	EDUCATION & ENFORCEMENT	KITTITAS COUNTY	120,000	60,000	-0- (3)	60,000	1,356,311
17	42.1429	EDUCATION & ENFORCEMENT	USFS COLVILLE NF	19,679	-0- (3)			
Total				1,632,534	1,356,311	352,450	1,708,761	
FY 96-97 Funds Available				\$1,329,098				
Carry-over Funds Available				27,213				
				<u>1,356,311</u>				
Total Recommended Funding				1,356,311				
Balance								

\$1,329,098  
27,213  
1,356,311

1,356,311

Total Recommended Funding

Balance

- (1) Direct returned funds (if any) from all 94-95 projects that expire on December 30, 1995, except those identified below, be carried forward to complete unfunded project balance of \$122,044.
- (2) Allow \$5,000 of monies from Sponsor's 94-95 project period be carried forward to the 96-97 project period.
- (3) Allow \$200 of monies from Sponsor's 94-95 project period to be carried forward to the 96-97 project period.

**Resolution #95-32**

**REDISTRIBUTION OF RETURNED 1995-97 WWRP FUNDS**

**WHEREAS**, occasionally a project approved for funding through the Washington Wildlife and Recreation Program (WWRP) cannot be undertaken or is accomplished with less funding than originally requested, leading to "returned" funds becoming available; and

**WHEREAS**, a policy on the redistribution of returned funds for the 1995-97 biennium is needed; and

**WHEREAS**, the process of redistributing returned funds should be fair to applicants, consistent, and result in the highest quality projects being funded; and

**WHEREAS**, the Interagency Committee for Outdoor Recreation (IAC) has the authority to divide WWRP funds between the first and second year funding cycles of a biennium and to distribute unallocated funds to projects in the various funding categories;

**NOW, THEREFORE BE IT RESOLVED**, that the Director shall apply returned 1995-97 WWRP funds to the next partially-funded or alternate project in the same category in the same funding cycle as that generating the returned funds; and,

**BE IT FURTHER RESOLVED**, that, if after consultation with the project sponsor, the Director determines that the returned funds cannot benefit the next partially-funded or alternate project, the Director may hold the returned funds until additional returned funds become available, or apply the funds to the next alternate project in the same category in the same funding cycle that can benefit from the returned funds; and,

**BE IT FURTHER RESOLVED**, that any receipt of returned funds and any distribution of returned funds by the Director shall be reported by the Director to the IAC at its next meeting; and,

**BE IT FURTHER RESOLVED**, that, if after consultation with the project sponsors, the Director determines that:

- the returned funds are insufficient to benefit *any* partially funded or alternate project in the category generating the returned funds and sufficient additional returned funds are not anticipated in that category, or

- there is a partially-funded or alternate project in another category that is *clearly superior* to the next alternate in the category generating the returned funds, or
- there are no alternates left in the category generating the returned funds, or
- there are other compelling reasons to refer the decision to the Committee,

the Director may refer to the IAC the decision to redistribute the returned funds to a funding category other than that generating the returned funds. For funds returned from the first year funding cycle, this could include a category in the second year funding cycle. This determination and redistribution of returned funds shall take place at a public meeting of the Committee.

\_\_\_\_\_ Ralph Mackey \_\_\_\_\_ Moved \_\_\_\_\_ Donna Mason \_\_\_\_\_ Seconded

MOTION CARRIED / FAILED

**RESOLUTION #95 - 33**  
**Fiscal Year 1996-97 Firearms and Archery Range**  
**Recreation Program Projects**

**WHEREAS**, nineteen Firearms and Archery Range Recreation Program projects are submitted for IAC Fiscal 1996-1997 funding consideration, and

**WHEREAS**, all nineteen projects have been evaluated against an evaluation instrument approved by Interagency Committee Members, and

**WHEREAS**, these evaluations occurred in an open public meeting,

**NOW, THEREFORE BE IT RESOLVED**, that IAC hereby approves the ranked list of Firearms and Archery Range Recreation Program projects in 95-33 Table 1, and

**BE IT FURTHER RESOLVED**, that IAC hereby approves Fiscal 1996-1997 project funding for Firearms and Archery Range Recreation Program projects as depicted in the attached 95-33 Table 2, and

**BE IT FURTHER RESOLVED**, that the Director be authorized to execute any and all project agreements necessary to facilitate prompt project implementation.

*Resolution moved by:*           Ralph Mackey          

*Resolution seconded by:*           Mary Ann Huntington          

           *Adopted/Defeated (circle one)* with Pinnix and Jones opposed.

**Table 2 - FARR Evaluations  
Interagency Committee for Outdoor Recreation  
Funding Recommendation**

farr:title

Project #	Ranked Score	IAC Number	Project Name	Project Sponsor	IAC Request	IAC Funding Recommend	Sponsor Share	Total Costs	Cumulative Total
1	62.0000	96-333D/F	RANGE SAFETY IMPROVEMENT	ISSAQUAH SPORTSMEN CLUB	38,454	38,454	38,455	76,909	38,454
2	55.5000	96-332D/F	KENMORE RANGE PROJECT #1	WILDLIFE COMMITTEE OF WA	50,000	50,000	62,000	112,000	88,454
3	54.7500	96-373D/F	SUN VALLEY COST INCREASE	CENTRAL WASHINGTON	44,785	44,785	44,786	89,571	133,239
4	54.2500	96-324D/F	SAFETY UPGRADE, PHASE 1	RENTON FISH & GAME	50,000	50,000	55,350	105,350	183,239
5	53.5000	96-301D/F	RANGE DEVELOPMENT	POULSBO SPORTSMEN CLUB	18,208	18,208	19,878	38,086	201,447
6	50.2500	96-379D/F	SUN VALLEY SHOOTING PARK PH 4	CENTRAL WASHINGTON	14,902	14,902	14,902	29,804	216,349
7	50.0000	96-384D/F	ARCHERY RANGE COST INCREASE	SKOOKUM ARCHERS	40,797	40,797	40,797	81,594	257,146
8	49.5000	96-331D/F	DUCK TOWER	YAKIMA VALLEY SPORTSMEN	20,600	20,600	20,600	41,200	277,746
9	49.2500	96-339D/F	ARCHERY RANGE IMPROVEMENT	SKOOKUM ARCHERS	30,965	30,965	30,965	61,930	308,711
10	47.7500	96-322D/F	RESTROOMS & SITE IMPROVEMENT	TYEE BOWMEN	50,000	50,000	54,000	104,000	358,711
11	47.0000	96-325D/F	SAFETY UPGRADE, PHASE 2	INTERLAKE ROD & GUN	39,882	39,882	39,883	79,765	398,593
12	46.7500	96-368D/F	RANGE IMPROVEMENTS #2	CUSTER SPORTSMEN	37,428	37,428	37,428	74,856	436,021
13	46.0000	96-336D/F	KENMORE RANGE PROJECT #2	WILDLIFE COMMITTEE OF WA	50,000	50,000	62,000	112,000	486,021
14	45.5000	96-383D/F	FIREARMS RANGE, PHASE 2	MOSES LAKE	50,000	50,000	58,575	108,575	536,021
15	43.5000	96-313D/F	GUN CLUB RENOVATION	FT. COLVILLE GUN CLUB	50,000	50,000	57,027	107,027	586,021
16	43.2500	96-326D/F	FIREARMS RANGE, PHASE 1	MOSES LAKE	50,000	50,000	67,912	117,912	636,021
17	40.7500	96-312D/F	CONNELL TRAP	CONNELL GUN CLUB	27,180	27,180	27,180	54,360	663,201
18	40.0000	96-335D/F	KENMORE RANGE PROJECT #3	WILDLIFE COMMITTEE OF WA	37,500	37,500	37,500	75,000	700,701
19	39.7500	96-330C/F	OUTDOOR RANGE	SHELTON RIFLE AND PISTOL	50,000	50,000	50,000	100,000	750,701
Total					750,701	750,701	819,238	1,569,939	

**\$785,232**

**FY 96-97 Funds Available**

**\$750,701**

**Total Recommended Funding**

**\$34,531**

**Balance**

**RESOLUTION #95 - 34**  
**Fiscal Year 1996**  
**Local Agency Boating Facilities Program Projects**

**WHEREAS**, eleven Local Agency Boating Facilities Program projects are submitted for IAC Fiscal 1996 funding consideration, and

**WHEREAS**, all eleven projects have been evaluated against an evaluation instrument approved by Interagency Committee Members, and

**WHEREAS**, these evaluations occurred in an open public meeting,

**NOW, THEREFORE BE IT RESOLVED**, that IAC hereby approves the ranked list of Local Agency Boating Facilities Program projects in 95-34 Table 1, and

**BE IT FURTHER RESLOLVED**, that IAC hereby approves Fiscal 1996 project funding for Local Agency Boating Facilities Program projects as depicted in the attached 95-34 Table 2, and

**BE IT FURTHER RESOLVED**, that the Director be authorized to execute any and all project agreements necessary to facilitate prompt project implementation.

*Resolution moved by:* Donna Mason

*Resolution seconded by:* Mary Ann Huntington

*Adopted/Defeated (circle one)*



**RESOLUTION #95 - 35  
WWRP Re-distribution of Funds  
1989-1991 ORA**

**WHEREAS**, 46 Outdoor Recreation Account projects were considered for funding by the IAC as a part of the 1989-1991 Washington Wildlife and Recreation Program; and

**WHEREAS**, an alternate ranked list of projects to be considered for funding has been completed; and

**WHEREAS**, the Outdoor Recreation Account for the 1989-1991 biennium has received \$313,714 in returned funds, including \$294,613 from Snohomish County's Lord Hill Regional Park project; and

**WHEREAS**, two projects, as originally presented to the IAC by the Washington Wildlife and Recreation Coalition and approved by the 1990 Legislature are still viable and in need of funding:

<u>Applicant</u>	<u>Category</u>	<u>Project</u>	<u>Request</u>
State Parks	State Parks	Little Spokane	\$700,000
Island County	Water Access	English Boom	\$500,000

**NOW, THEREFORE BE IT RESOLVED**, that IAC hereby approves funding for the following project:

<u>Number</u>	<u>Applicant</u>	<u>Project</u>	<u>Amount</u>
91-508A	State Parks	Little Spokane (Riverside)	\$313,714

**BE IT FURTHER RESOLVED**, that the Director be authorized to execute any and all project agreements necessary to facilitate prompt project implementation.

*Resolution moved by:* \_\_\_\_\_ Donna Mason

*Resolution seconded by:* \_\_\_\_\_ Joe Jones

*Adopted/Defeated (circle one)*  
\_\_\_\_\_

**RESOLUTION #95 - 37  
WWRP Reallocation of Funds  
1993-1995 ORA**

**WHEREAS**, the Outdoor Recreation Account for the 1993-1995 biennium has received \$36,026 in returned funds from the following project:

<u>Number</u>	<u>Sponsor</u>	<u>Project</u>	<u>Category</u>	<u>Amount</u>
92-298A	City of Renton	May Creek	Local Parks	\$36,026

**WHEREAS**, on March 24, 1994, IAC established a merged alternate list of ORA projects to allow for disbursement of funds returned from projects that either closed short or were unable to be implemented; and

**WHEREAS**, to achieve IAC's stated goal to generally meet the minimum fund distribution each biennium, these funds should be returned to the Local Parks Category, and

**WHEREAS**, the next three partially or unfunded Local Parks Category projects from this approved list remain with the following requests:

<u>Score</u>	<u>IAC#</u>	<u>Applicant</u>	<u>Project</u>	<u>Category</u>	<u>Request</u>
58.3889	93-156D	LaCenter	Community Park	LP	\$141,892
58.2222	93-080D	Vashon Is	Vashon Commons	LP	\$300,000
57.8889	93-125A	Renton	Springbrook	LP	\$469,180

**NOW, THEREFORE BE IT RESOLVED**, that IAC hereby approves funding for the following project:

<u>IAC#</u>	<u>Applicant</u>	<u>Project</u>	<u>Category</u>	<u>Request</u>
93-156D	LaCenter	Community Park	LP	\$36,026

**BE IT FURTHER RESOLVED**, that this action leaves an unfunded project balance of \$138,130 (IAC #93-156D, LaCenter, Community Park); and

**BE IT FURTHER RESLOVED**, that if additional 1993-1995 ORA funds from the Local Parks Category are returned, the Director is authorized and directed to apply up to \$138,130 to IAC#93-156D, LaCenter, Community Park, without further action of the Committee; and

**BE IT FURTHER RESOLVED**, that the Director be authorized to execute any and all project agreements necessary to facilitate prompt project implementation.

*Resolution moved by:* Mary Ann Huntington

*Resolution seconded by:* Donna Mason

Adopted/Defeated (circle one) with Martin Baker abstaining.

**RESOLUTION #95 - 38  
WWRP Re-distribution of Funds  
1993-1995 HCA**

**WHEREAS**, the Habitat Conservation Account for the 1993-1995 biennium has received \$457,077 in returned funds from the following project:

<u>Number</u>	<u>Sponsor</u>	<u>Project</u>	<u>Category</u>	<u>Amount</u>
92-720A	DNR	Pinecroft	NA	457,077

WHEREAS, on March 24, 1994 IAC established a merged alternate list of projects to allow for the funding of projects when monies were returned from projects that either closed short or were unable to be implemented; and

WHEREAS, four projects from this approved list remain with the following requests;

<u>Score</u>	<u>Applicant</u>	<u>Project</u>	<u>Category</u>	<u>Request</u>
67.3429	WDFW	Skagit Delta	CH	Withdrawn as of 11/95
64.8286	WDFW	Blue Mtn. Elk	CH	\$2,746,000
64.6000	DNR	Teal Slough	NA	\$1,500,000
63.6286	WDFW	Shrub Steppe	CH	\$5,478,000

**NOW, THEREFORE BE IT RESOLVED**, that IAC hereby approves funding for the following project:

<u>Number</u>	<u>Applicant</u>	<u>Project</u>	<u>Amount</u>
92-631A	WDFW	Blue Mtn Elk Winter Range	\$457,077

**BE IT FURTHER RESOLVED**, that this action leaves an unfunded project balance of \$2,288,923 (IAC #92-631A, WDFW, Blue Mountain Elk Winter Range); and

**BE IT FURTHER RESLOVED**, that if additional 1993-1995 HCA funds from the Natural Areas Category are returned, the Director is authorized and directed to apply up to \$2,288,923 to IAC #92-631A, WDFW, Blue Mountain Elk Winter Range, without further action of the Committee; and

**BE IT FURTHER RESOLVED**, that the Director be authorized to execute any and all project agreements necessary to facilitate prompt project implementation.

Resolution moved by: Joe Jones

Resolution seconded by: Ralph Mackey

Adopted/Defeated (circle one)

**RESOLUTION #95-36**

**ELIMINATION OF THE POLICY REGARDING  
HIGH AND LOW EVALUATION SCORES**

WHEREAS, the staff of the Interagency Committee for Outdoor Recreation (IAC) has recently undertaken an examination IAC's policy regarding the elimination of high and low evaluation scores; and

WHEREAS, the results of this examination have shown that this policy has more significant disadvantages than it has advantages, including the fact that it rarely has any meaningful affect on final project rankings and, statistically, it may make the results of the scoring process less reliable;

NOW, THEREFORE BE IT RESOLVED, that for this reason, high and low evaluation scores will no longer be eliminated for the purpose of reducing bias; and

BE IT FURTHER RESOLVED, that IAC's staff will carefully monitor this new policy and report back on any significant affect that it may have on IAC or its programs.

Moved: Ralph Mackey Seconded: Martin Baker

Adopted/Defeated (circle one)

**Resolution #95-31 (as amended)**

**1996 IAC REQUEST LEGISLATION**

**WHEREAS**, statutes pertaining to the IAC and its programs contain obsolete language and in some cases do not reflect the current IAC mission; and

**WHEREAS**, the IAC lost one Committee member as a result of the merger of the Departments of Fisheries and Wildlife; and

**WHEREAS**, local government agencies are the most frequent recipients of IAC grants, making their representation on the IAC along with state agencies important, and

**WHEREAS**, certain other changes are desirable in order to create consistency between IAC programs and to improve efficiency and accountability;

**NOW, THEREFORE BE IT RESOLVED**, that the IAC pursue legislation to accomplish some or all of the following: change the composition of the Committee to include a ninth, local government member; add a new section clarifying the Committee's powers; delete references to mandatory preparation of a recreation guide; delete or update obsolete language; clarify conversion requirements; remove the effective one-term limit of Firearms Range Committee members; remove the requirement that IAC approve recreation and conservation facilities on DNR lands; remove the reference to IAC designation of "whitewater river" sections; and recodify statutes in RCW 43.99 and related chapters; and,

**BE IT FURTHER RESOLVED**, that the IAC authorizes the Director and staff to proceed with final drafting of legislation, and if deemed appropriate by the Director, to submit this legislation to the Governor's office and bill sponsors for introduction in the 1996 legislative session, and to work with legislators and staff to ensure its passage.

CLEVE PINNIX

**Moved**

RALPH MACKEY

**Seconded**

**MOTION CARRIED / FAILED**