

**INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION
SUMMARY MINUTES - REGULAR MEETING**

DATE: July 29, 1994
TIME: 8:00 a.m.

*PLACE: Summit Inn
Snoqualmie Pass, Washington*

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INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

SUMMARY MINUTES - REGULAR MEETING

DATE: July 29, 1994

TIME: 8:00 a.m.

PLACE: Best Western Summit Inn
Snoqualmie Pass, Washington

INTERAGENCY COMMITTEE MEMBERS PRESENT:

Eliot Scull	Chair, Wenatchee
William Fearn	Otis Orchards
Joe C. Jones	Seattle
Donna Mason	Vancouver
Mary Ann Huntington	Port Orchard
Cleve Pinnix	Director, Parks and Recreation Commission
Stan Biles	Designee for the Honorable Jennifer Belcher, Commissioner of Public Lands, Department of Natural Resources
Pat McClain	Designee, Department of Fish and Wildlife

IT IS INTENDED THAT THIS SUMMARY BE USED IN CONJUNCTION WITH THE NOTEBOOK PROVIDED IN ADVANCE OF THE MEETING. A VERBATIM RECORDED TAPE OF THE MEETING'S PROCEEDINGS IS RETAINED BY IAC AS THE FORMAL RECORD OF MEETING.

ITEM 1. MEETING CALLED TO ORDER

Eliot Scull, Chair, called the July 29 meeting to order at 8:02 a.m. He welcomed attendees and determined a quorum was present. Hal Schlomann, Northwest Marine Trade Association, was also present.

The Chair moved for approval of the summary minutes as distributed from the March, 1994 meeting held in Olympia. Bill Fearn **moved** to accept the minutes. **Motion carried.**

Director Eckert reviewed the proposed agenda for the meeting. She indicated that the two major issues before the Committee were approval of the 1995-97 agency budget requests and the 1995 legislative request package. The September meeting will feature a review of over 200 WWRP projects in seven different categories. This meeting will focus on preparing for the next two-year WWRP funding cycle and making the related policy decisions. A WAC Rule hearing is also on the agenda. Chairman Scull asked for clarification of the WAC Rule Hearing and adoption. It was **moved** and **seconded** that the agenda be accepted. **Motion carried.**

ITEM 2. MANAGEMENT AND STATUS REPORTS

The Director's report was presented by Laura Eckert. She highlighted the following items:

- Preparation for the 1994-95 grant cycles for the WWRP and other grant programs.
- Administrative 'clean-up'
- Planning efforts, including the SCORP and a program review of the Initiative 215 access programs.
- Work on changes to the Land & Water Conservation Fund.
- Rory Calhoun has been hired as a summer intern to help review grant applications and undertake site inspections. Mary Nielsen has also been hired for the summer to manage the portfolio of WWRP applications from the WDFW. A new receptionist, Trina Brown, replaces Barbara Hall who retired June 30.
- Preparations for the 1995-97 budgets, both operating and capital, have created a major workload for staff.
- IAC's 30th Anniversary celebration is tentatively planned for November 17. A later memo highlights several possible plans for celebration.

A question was raised at the workshop held Wednesday, July 27, regarding the legality of state agencies to participate in the second year. Director Eckert explained that the Attorney General's opinion is as follows: The law *requires* a list once a biennium, with respect to state agencies, but it does not prohibit a second year list. However, there is no requirement that either the Governor, or subsequently, the legislature act on a second year list. The written opinion was distributed.

Bill Fearn welcomed Stan Biles, Department of Natural Resources, back to the Committee. Comments were also made regarding the Land & Water Conservation Fund. Director Eckert agreed to send the Committee the executive summary recommendations made to NPS regarding the LWCF issue. Jim Fox responded to questions regarding the Columbia River project being coordinated with the Oregon Marine Board. A survey is being conducted and a report with survey results will be issued sometime early in 1995.

Debra Wilhelmi presented IAC's financial report. She highlighted the following:

- Financial reports through May, 1994 indicate operating expenditures are on target and the capital expenditures are lagging as usual. Revenue from the Firearms Range Program is almost double what was expected due to a significant increase in the number of permits issued.

- 1995-97 Operating and Capital budget requests will be covered under a later agenda item.
- Thelma Smith has been hired to manage the agency computer resources.
- A feasibility study for the Project Information System (PRISM) will be submitted to the Department of Information Services and the Office of Financial Management with the agency operating budget in August. The scope of this project covers the application submission through the compliance inspections. The report is available on request.

Hal Schломann reminded staff to look at the tremendous reduction in boat sales and fuel usage due to the salmon closure. Debra Wilhelmi explained that our revenue projections are done by the Department of Transportation and are based on the TOTAL revenue from fuel sales, not only the fuel sold to boaters.

Greg Lovelady presented the Planning Services report. He highlighted the following activities:

- The Assessment and Policy Plan (APP) is being revised as part of the Statewide Comprehensive Outdoor Recreation Planning (SCORP) program. Focus group meetings as well as a survey of recreation providers have been conducted. Upon completion of the public involvement phase, staff will begin development of a draft document.
- Water Access Planning, specifically the project coordinated with the Oregon Marine Board, has already been addressed by the Director.
- Jeff Frost has been coordinating the Geographic Information System (GIS) technology which will help staff better understand where IAC projects occur and what their geographic relationships and effects are. This effort will also be incorporated into PRISM.
- Jim Eychaner has developed a white paper concerning whether to consider changes in the State Recreation Trails Act.
- IAC staff have facilitated "Niche" meetings with member agencies to discuss roles and responsibilities related to the provision of recreation opportunities.

The Project Services report was presented by Eric Johnson. He highlighted the following activities:

- Since the March meeting, staff has conducted grant application workshops in Moses Lake, Olympia and Marysville.

- Staff has accepted 306 grants applications for WWRP, NOVA and Initiative 215 Boating Programs.
- Technical Review Meetings have been held which allowed applicants to present their projects for an informal review.
- WWRP Evaluations are scheduled from August 1-12 in the Natural Resource Building in Olympia. Committee members are encouraged to attend. Staff will video-tape several evaluation sessions for Committee review.
- Mary Nielsen and Rory Calhoun have been hired through October and will assist with project review.

Mr. Johnson responded to Committee questions regarding the quality of projects being submitted and the decrease in the number of NOVA projects received.

ITEM 3. REALLOCATION OF WWRP FUNDS

Eric Johnson explained that IAC has money available from three separate biennia to reallocate to WWRP alternate projects. IAC policy is to award returned funds to the next alternate project(s) within an account while assuring that statutory funding percentages are properly maintained. Staff is recommending funding for the following projects:

WDFW	Double Bluff
State Parks	Squak Mountain
Sno. County	Thomas' Eddy
Ilwaco	Provo Park
LaCenter	Community Park

Mr. Johnson explained that \$318,255 will remain after funding the recommended alternate projects. Staff will present a recommendation for distributing these funds at the November IAC meeting.

Bill Fearn **moved** adoption of the staff recommendation for reallocation of returned WWRP funds. Donna Mason **seconded**. **MOTION CARRIED.** (Resolution #94-11)

Mr. Johnson continued the discussion by explaining that an additional \$267,223 of ORA WWRP funding has become available for redistribution to projects submitted for funding consideration in the 1993-95 biennium. IAC policy is to award returned funds to the next alternate project(s) within an account while assuring that statutory funding percentages are properly maintained. Staff is recommending funding for the Clark County Lewis River project and the City of Kirkland Brink Park project.

Cleve Pinnix **moved** adoption of the staff recommendation for reallocation of returned WWRP funds. Stan Biles **seconded**. **MOTION CARRIED.** (Resolution #94-11A)

ITEM 4. TITLE 286 WAC - REORGANIZATION AND UPDATES

Director Eckert, was designated as the Hearings Officer, and called the public hearing to order at 9:10 a.m. Those wishing to testify on the WAC Rule Adoption or to receive a copy of the official responses were encouraged to complete a beige testimony/comment card. The hearing was held to consider testimony on the proposal to adopt staff recommended housekeeping modifications to the Administrative Codes of the Interagency Committee for Outdoor Recreation, found in Title 286 Washington Administrative Codes. Notice for this hearing was published in the Washington State Register, and was sent to members of the IAC advisory committees, to the IAC members and designees, to interested parties and to selected media. The hearing had two parts: a technical presentation of the proposed rule change (Greg Lovelady) and oral testimony from anyone present.

Greg Lovelady reviewed the notebook contents (Tab #4) which included a cover memo, proposed resolution, summary of Governor's Executive Order on regulatory reform, staff recommended changes, a summary of comments received as of July 5, supplemental materials sent to the committee on July 22 and a copy of Title 286 as filed with the Code Reviser. No changes are recommended for the Washington Wildlife and Recreation Program.

Mr. Lovelady explained that IAC's administrative rules were originally written to cover a single grant program. Through the years, as new programs have been added, the design of these rules has become outdated and inefficient.

Committee members were asked to refer to the "B" section (see notebook) for public comments received as of July 21, 1994. Specific comments were addressed and the IAC response was explained.

Individual WAC chapters were discussed and staff- recommended changes were explained. New chapters regarding the Firearms Range, Initiative 215 and Land and Water Conservation Fund programs have been added. Clarification of the relationship between RCWs, WACs and IAC Participation Manuals was provided by Director Eckert.

At the conclusion of this presentation, the Hearings Officer asked if any member of the audience wished to testify on this matter. The following individual offered comment:

Hal Schlomann Northwest Marine Trade Association
Suggested striking the word "generally" from the first paragraph of proposed 286-35-070.

There being no further testimony, Hearings Officer Eckert closed the public hearing portion of the meeting. Final adoption of the proposed WAC changes was announced for 4:00 p.m.

After a brief break, Chairman Scull reconvened the meeting at 10:00 a.m.

ITEM 5. INITIATIVE 215 DIRECT APPROPRIATION

Debra Wilhelmi reminded the Committee of an agenda item at the March, 1994 meeting in which staff presented a proposal to revise the funding methodology for the state agency boating facilities. In the past, the state agency boating program funding has been appropriated directly to our partner agencies, unlike local boating projects funds which are appropriated to and distributed by IAC. State agency projects are line-itemed in the budgets and are subject to a separate review by the Governor's Office and the Legislature. Representatives from the Departments of Fish and Wildlife, Natural Resources and State Parks met to discuss the merits of this proposal. After reaching consensus, staff is now requesting adoption of the resolution, which would have the state boating facilities funds be appropriated to IAC for distribution in a manner similar to other IAC programs.

After committee discussion, Donna Mason **moved** approval of the Agency Boating Facilities funding request to be included in the IAC 1995-97 biennial capital budget. Joe Jones **seconded**. **MOTION CARRIED.** (Resolution #94-12)

ITEM 6. 1995 LEGISLATIVE PACKAGE #1 AND PACKAGE #2

Jim Fox discussed the steps necessary to present specific legislation to the Governor and the Legislature and asked for Committee direction on the process. Additionally, any agency request legislation must be approved by the Governor's office and agencies are required to work with any affected constituencies to reach consensus prior to submitting a request.

Three major items are included in the 1995 legislative package: (1) agency name change; (2) expansion of the 8-member committee back to nine members; and, (3) a change in the way I-215 funds are appropriated to state agency projects (see notebook for entire package).

Chairman Scull and Donna Mason raised questions regarding the "conversion" issue. Mr. Fox agreed that new language will need to be very carefully drafted.

During discussion on Committee composition, Mr. Fox mentioned other options such as a sixth citizen member, another agency director (i.e. Ecology or Water Quality Authority). Questions were raised regarding the term "local government". It was determined that a local government member could be an elected official or an appointed staff member from a city, port or park district.

Donna Mason asked if the Committee was in agreement about the need to change the agency name. Committee members voiced several opinions about the issue and agreed to continue the discussion regarding a new name. Jim Fox indicated a need

to distinguish between the actual "committee" and the "agency".

Specific recurring themes include the words "outdoors", "recreation and habitat" and "outdoor resources". Additional suggestions included the use of "commission", "board" or "council" when referring to the governing body and "office" when referring to the agency. Committee members agreed to use "board" and "office". Further, it was agreed to submit the following three possible name changes to the Governor's office: Outdoor Legacy Board, Washington Outdoors Board, and the Recreation and Habitat Board.

Acknowledging upcoming legislative deadlines, committee members directed staff to proceed with the drafting of legislation, provided members be continually updated.

Cleve Pinnix **moved** adoption of the 1995 IAC Request Legislation with the understanding that the three agency names (mentioned above) would be submitted to the Governor's office. Donna Mason **seconded**. **MOTION CARRIED**. (Resolution #94-13)

Jim Fox explained that Committee members had directed staff to develop a possible legislative amendment to the NOVA funding allocation percentages. To give the Committee more flexibility to respond to changes in need from funding cycle to funding cycle, the following allocation formula was proposed:

E&E....no less than 20%
ORV....no less than 40%
NHR....no less than 20%

After discussion, staff was directed to consult with impacted constituents and prepare a report for an IAC meeting in 1996. This issue will not be included in the 1995 legislative package, but could be raised by other parties such as legislators.

After a lunch break, the Committee reconvened at 1:35 p.m.

Before returning to the regular meeting agenda, Chairman Scull asked the Committee to acknowledge the work of Jack Stiverson, recently retired from the United States Forest Service Pacific Northwest Regional Office.

Chairman Scull **moved** adoption of the appreciation resolution acknowledging Jack Stiverson. **MOTION CARRIED**. (Resolution #94-26)

ITEM 7. OPERATING BUDGET OVERVIEW AND BRIEFING

Debra Wilhelmi explained that IAC is required to submit an operating budget request to the Governor by August 19, 1994 for the budget period of July 1, 1995 - June 30, 1997. This budget will be considered during the 1995 legislative session.

Based on general fund revenue projections and spending limitations from Initiative 601, there are simply not enough funds to cover agencies' needs at the current spending level for the upcoming biennium. The Governor has asked all agencies to look at ways to promote greater efficiency and develop target reduction budgets at the 5 and 10 percent reduction levels for all funds. While IAC does not use general fund state accounts, it is still required to provide a target reduction budget.

The operating budget has four components: (1) the Current Authorized Level; (2) the Essential Requirements Level; (3) Agency Policy Requests; and, (4) the Target Budget.

Regarding #3, Agency Policy Requests, the staff requested approval for two operating budget enhancements:

A) PProject Information System (PRISM)

The agency cannot continue handling the increased number of projects without additional staff or automation of our systems. Staff is recommending funds for the development of an automated system known as "PRISM". The costs requested are for computer hardware, software, conversion of existing data, and consultant development costs.

B) Recreation Accessibility Coordination (Project)

Request is for one full time staff person to assist natural resource and local agencies on ADA requirements for recreational sites. Request is for salary and benefits, equipment, printing and travel costs.

Regarding #4, the Target Budget is to be submitted at the 5 and 10 percent of the agency ERL budget. Reductions have been identified in the areas that will least impact our service delivery. At the 10 percent level, in addition to reductions in goods, services, travel and equipment replacement, approximately 1.5 FTEs would be eliminated.

Committee members raised questions about the PRISM budget request. Ms. Wilhelmi explained that a 20 percent contingency has been added to the request and staff is tracking several projects in other state agencies to determine whether the appropriate hardware and software is being requested.

Cleve Pinnix asked about the source of funding for the PRISM request. Ms. Wilhelmi explained that \$150,000 is committed from the Land and Water Conservation Fund and \$500,000 would come from the 215 (Boating) program fund. Additionally, Firearms and NOVA pay a portion of the agency overhead. Mr. Pinnix expressed concern that the 215 program would be funding a project which has become necessary primarily because of the increase in WWRP projects. Further, he suggested that funding for the PRISM project be done pro-rata based on the size of the programs utilizing the project.

Mr. Pinnix commented on the Target Budget regarding the 5 and 10 percent reductions. He suggested more specific information regarding the impact of program reductions on sponsors and projects. Stan Biles suggested that reductions should become the "new normal" with the expectation that budget levels will not be increased anytime in the near future. Director Eckert agreed with Committee comments and expressed the staff's commitment to look at a variety of choices to meet the required budget reductions.

Bill Fearn **moved** adoption of the IAC 1995-97 Operating Budget Request. Joe Jones **seconded**. Mr. Pinnix requested further discussion of the PRISM project. Chairman Scull asked for comments from Hal Schlomann, representing the Northwest Marine Trade Association. Mr. Schlomann asked the Committee to request general funds for the PRISM project rather than using 215 program monies. Committee members agreed to approve the resolution with the understanding that staff will pursue other funding sources and consider a pro-rata basis. In addition, staff will update the Committee at the September meeting, after conferring with OFM. **MOTION CARRIED.** (Resolution #94-15)

ITEM 8. CAPITAL BUDGET OVERVIEW AND BRIEFING

Debra Wilhelmi explained that IAC is required to submit a capital budget request to the Governor in even-numbered years. The Committee is asked to approve the 1995-97 Capital Budget Request (excluding WWRP) for submission to the Governor's office and for consideration in the 1995 legislative session.

The amount requested for the non-WWRP capital budget is based on the revenue projections (less operating budget needs) determined by the Departments of Transportation and Licensing. Ms. Wilhelmi discussed preliminary estimates of revenue for State and Local 215 Boating facilities, NOVA and the Firearms Range Program. Additionally, revenue is expected from the Land and Water Conservation Fund (see notebook memo for detail).

IAC is also requesting reappropriation authority to continue projects that were started in past bienniums and are not yet completed.

Ms. Wilhelmi emphasized that the request reflects the assumption that PRISM would be funded from 215 and Firearms Range Program monies. Cleve Pinnix requested staff to adjust the figures, as needed, if other funding sources for PRISM are identified.

Stan Biles **moved** approval of the staff recommended 1995-97 Capital Budget Request. Joe Jones **seconded**. **MOTION CARRIED.** (Resolution #94-16)

ITEM 9. APPROVE 1995-97 WWRP REQUEST LEVEL

Debra Wilhelmi explained that IAC is required to submit a capital budget request to the Governor in even-numbered years. The 1995-97 biennium will be submitted to the Governor for consideration in the 1995 legislative session.

The WWRP program is funded by general obligation bonds. IAC must make a recommendation to the Governor on its requested dollar level for the 1995-97 biennium, and the next four biennia.

IAC is also requesting reappropriation authority to continue WWRP projects which were started in past biennia and are not yet completed.

After the staff presentation, public comment was invited. The following individual expressed her position and/or comments:

Maggie Coon Washington State Office of the Nature Conservancy
Supported the recommendation of the Washington Wildlife and Recreation Coalition for a 1995-97 budget request of \$90 million for acquisition and \$15 million for stewardship.

Committee members discussed various request levels and the need to be consistent with the WWRC recommendations.

Donna Mason **moved** adoption of the WWRP Budget Request with the following funding levels:

1995-97	\$90 million
1997-99	\$90 million
1999-01	\$90 million
2001-03	\$100 million
2003-05	\$100 million

Joe Jones **seconded**. **MOTION CARRIED**. (Resolution #94-17)

Debra Wilhelmi introduced a second issue under Item 9 - Funding Stewardship of State Lands. This proposal was brought to the Committee for discussion purposes and to gain direction for future staff activities. Ms. Wilhelmi explained that adequate continuing support for operations and maintenance of the state's recreation and wildlife lands, often referred to as "stewardship", is a pressing need. The WWRC has been a strong advocate for stewardship issues and is recommending a \$15 million request for stewardship in the 1995-97 biennium.

One possible means to assist in addressing these stewardship concerns would be for IAC to request, on behalf of its member agencies, a unified stewardship appropriation. These stewardship funds could be distributed in a simplified block-grant process.

Public comment was invited and the following individual expressed her position:

Maggie Coon Washington State Office of the Nature Conservancy
Supported the WWRC and IAC staff recommended level of \$15 million for stewardship needs.

Committee members expressed concern that legislators and members of the general public have the perception that public lands are being purchased and are not being properly maintained after acquisition. Support for IAC leadership in the area of stewardship was confirmed.

(Tape was defective and a small portion of the discussion is not available)

Staff emphasized this request is a supplement to existing agencies stewardship dollars including WCC. IAC does not want to replace or to jeopardize those funds.

Donna Mason **moved** adoption of the staff recommendation for a \$15 million request for stewardship needs. Bill Fearn **seconded**. **MOTION CARRIED.** (Resolution #94-18)

After a short break, Chairman reconvened the meeting.

ITEM 10. WWRP ALLOCATION AND SECOND YEAR FUNDING

Director Eckert introduced the item and reminded Committee members of their discussion during the workshop on July 27th.

(Defective tape was replaced)

Committee members were directed to refer to the workshop materials provided by IAC staff and WWRC staff.

Cleve Pinnix reminded Committee members that a ranked-order list of WWRP projects - category by category - will be addressed and approved at the September meeting. At that point the Committee can decide to direct staff on ways to distribute the unallocated funds OR the Committee can wait until the November meeting, having had a chance to see how those lists work, and then make some decisions about the how the unallocated money would be distributed. Director Eckert indicated that Governor and legislative staff may not scrutinize the list until sometime late in December, even though the list is due on October 1.

Pat McClain clarified two separate issues: (1) a policy decision by category and (2) some "truthing" of that decision by looking at the actual lists to determine that the best projects are being funded.

Donna Mason addressed the issue of "emergent" projects. Given the availability of other funding sources, she stressed the inability of IAC to deal with true emergencies and urged the Committee to eliminate this issue.

Donna Mason **moved** adoption of a resolution calling for (1) distribution of unallocated funds be determined prior to the start of the legislative session; (2) distribution of unallocated funds be done by category rather than by projects; and, (3) no second year funding for state agencies. Stan Biles **seconded**.

During discussion, Bill Fearn expressed opposition to making the determination prior to the legislative session. Jane Boubel, City of Olympia Parks and Member of the Washington Wildlife and Recreation Coalition, expressed concern about eliminating state agencies from second year funding. Director Eckert clarified that state agencies could resubmit projects but that new state agency projects would not be accepted for consideration. **MOTION CARRIED** with Bill Fearn dissenting. (Resolution #94-19)

ITEM 11. WWRP PLANNING DEADLINES/GROWTH MANAGEMENT

Director Eckert reminded Committee members that to be eligible to apply for an IAC grant, local governments must submit "an outdoor recreation plan completed in accordance with committee guidelines" (WAC 286-27-040[1]). As the established deadline of July 1, 1994 approached, several jurisdictions requested extension or waiver of the eligibility deadline. In most cases, these requests reflect the scheduling difficulty local governments face with adoption of park plans as an element of or concurrent with growth management-required plans.

Several jurisdictions have been granted a short extension, usually to August 1, to accomplish plan adoption processes. This schedule allows IAC to receive planning materials in time for IAC's August evaluations. It also means a workload burden for IAC staff, who have a short period of time to review late-arriving materials.

Other affected governments were given several options to resolve the eligibility issue. First, if they have a currently-adopted 'community' or comprehensive facility plan which addresses the specific site, IAC will accept that for eligibility. Second, some jurisdictions are choosing to use a "special resolution" approach. A third alternative is to encourage the local jurisdiction to wait for WWRP's second year evaluation cycle (1995). (See notebook for further details).

Two jurisdictions, King County and the City of Redmond, appear unable to meet both the deadline extension and the special options mentioned above.

Chairman Scull invited public comment. The following individual expressed his position:

Jay Brown Deputy Director
King County Parks Planning and Resources Department

Requested Committee action to accept the King County *draft* plan and extend the funding deadline for King County and other affected jurisdictions.

Chairman Scull expressed his desire to show flexibility on the deadlines set. Further, he stated that the King County projects are very important to the overall WWRP program and should be eligible for the current funding cycle. Pat McClain concurred.

Joe Jones **moved** to accept the request from King County to extend the deadline for submission of an approved plan until January 1, 1995.

During discussion, Mr. Fearn asked whether King County projects on the approved funding list would be removed from the list if a plan has not been adopted by January 1, 1995. Director Eckert responded by saying the projects would be removed.

Lorinda Anderson, IAC staff member, asked several questions: 1) What happens for the other jurisdictions affected and what deadline would be established for those, and 2) how would the committee choose to address jurisdictions which fall under later GMA planning deadlines?

Cleve Pinnix **amended** the resolution to allow any jurisdiction with applications pending for current cycle WWRP funding to be eligible for the January 1, 1995 deadline. Joe Jones **accepted the amendment**. Chairman **seconded the motion as amended**. **MOTION FAILED** with Scull, Jones and McClain voting "Yes" and Pinnix, Mason, Huntington, Fearn and Biles voting "No".

ITEM 12. INITIATIVE 215 PROGRAM REVIEW UPDATE

Jim Fox explained that I-215 issue papers were the subject of meetings with two important groups (Northwest Marine Trade Association-sponsored Water Access Advisory Committee and members of IAC's former Technical Advisory Committee). Each group reviewed the papers thoroughly and explored solutions and actions related to the issues presented.

Based on these meetings, significant changes have been made to the papers. Currently, staff intends to return to the Committee at the November meeting with the possibility of convening a panel to discuss the issues, action and strategies under development.

ITEM 13. WAC RULE ADOPTION (Item #14 on original agenda)

Greg Lovelady reminded Committee members of the previous discussion. A response to one public comment was distributed to the Committee (see notebook).

Mr. Lovelady suggested that the Committee adopt the proposed WAC rule changes with the following changes to the final paragraph: after the words "Non-Substantive Changes listed", strike the words "on page 13" and insert "in the memo of July 22nd".

Donna Mason **moved** approval of Title 286 WAC adoption, with the staff recommended change above. Mary Ann Huntington **seconded**. **MOTION CARRIED**. (Resolution #94-20)

ITEM 14. 30TH ANNIVERSARY CELEBRATION (Item #13 on original agenda)

Director Eckert reminded the Committee that IAC will celebrate the 30th anniversary of the Initiative 215 election which established the Marine Recreation Lands Act (and IAC) and the anniversary of Referendum 11 bond approval, the state's first major capital infusion for recreation facilities. 1964 also saw the enactment of the Land and Water Conservation Act.

The Director continued by describing two approaches which could be used to celebrate these anniversaries. Either event would be planned to follow the November 17 IAC meeting in Olympia. The first option, in the Natural Resource Building rotunda, would be very low cost. The second, a reception at the Governor's Mansion, would cost \$4-10 per person. The WWRC, which is also meeting in Olympia on November 17th, may be able to fund a portion of the anniversary celebration. The Committee would need to decide how to fund the remainder of the expenses.

Chairman Scull and other Committee members expressed their support for the Mansion site. Donna Mason suggested that a longer-lasting tribute (possibly involving school children) be a part of the celebration.

ITEM 15. PUBLIC COMMENT AND OPEN SESSION

Chairman Scull suggested adoption of service recognition Resolutions #94-21 through 28 en masse. Eric Johnson distributed two additional recognition resolutions - one for Judi Brunner (alternate designee for DNR) and one for Tom France (Designee for State Parks).

Bill Fearn **moved** approval of all service resolutions. Mary Ann Huntington **seconded**. **MOTION CARRIED**. (Resolutions #94-21 through 30)

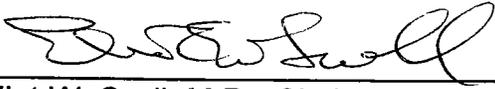
Milo J. Kippen, a member of the Citizen Task Force for the Disabled (advisory to the Department of Fish and Wildlife), distributed materials explaining the present situation of access for disabled citizens to recreational activities. In addition, Mr. Kippen urged the Committee to become involved in activities of the U.S. Architectural and Transportation Barriers Compliance Board appoint a person with disabilities to the

Committee. Chairman Scull thanked Mr. Kippen and expressed his appreciation for the time shared with the Committee.

Donna Mason expressed appreciation for IAC staff work to organize the workshop, tour and business meeting.

There being no further new business, the meeting was adjourned at 5:42 p.m.

IAC APPROVAL CERTIFIED BY



Eliot W. Scull, M.D., Chair

9/26/94

Date

Next Meeting: September 26-27, 1994
 Nendels Inn - Seattle/Southcenter
 Tukwila, Washington

**Reallocation of Returned WWRP Funds
Resolution 94-11**

WHEREAS, \$37,184 of ORA WWRP funding is available for re-distribution to projects submitted for funding consideration in the 1989-1991 Biennium, and

WHEREAS, \$790,100 of ORA WWRP funding is available for re-distribution to projects submitted for funding consideration in the 1991-1993 Biennium, and

WHEREAS, \$70,946 of ORA WWRP funding is available for re-distribution to projects submitted for funding consideration in the 1993-1995 Biennium, and

WHEREAS, Interagency Committee Members approved a list of Outdoor Recreation Account projects to receive unallocated funding from the 1989-1991 Biennium and the 1991-1993 Biennium on July 19, 1992, and from the 1993-1995 Biennium on March 24, 1994, and

WHEREAS, the next unfunded projects for these biennia are:

1989-1991 Biennium

<u>Number</u>	<u>Sponsor</u>	<u>Project</u>	<u>Request</u>	<u>Match</u>	<u>Total</u>
92-817A	WDFW	Double Bluff	\$15,439	-0-	15,439
91-508A	State Parks	Squak Mountain	\$21,745/	-0-	\$21,745
			\$318,255 Balance Not Yet Funded		

1991-1993 Biennium

<u>Number</u>	<u>Sponsor</u>	<u>Project</u>	<u>Request</u>	<u>Match</u>	<u>Total</u>
92-116A	Sno Co.	Thomas' Eddy	\$434,189	\$434,189	\$868,378
92-073D	Ilwaco	Provo Park	\$36,576	\$36,576	\$73,152

1993-1995 Biennium

<u>Number</u>	<u>Sponsor</u>	<u>Project</u>	<u>Request</u>	<u>Match</u>	<u>Total</u>
93-156D	LaCenter	Community Park	\$70,946/	\$70,946/	\$141,892
			\$174,156 Balance Not Yet Funded		

and WHEREAS, funding these projects maintains statutory funding percentages as required by 43.98A RCW, and

WHEREAS, it is in the interest of the citizens of this state to immediately reallocate \$578,895 to the next unfunded projects included on each respective biennial list,

NOW THEREFORE, Be It Resolved, that the Interagency Committee approves funding for the WWRP Outdoor Recreation Account Projects as described herein, and

BE IT FURTHER RESOLVED, that the Director is hereby authorized to execute any and all project agreements or amendments to facilitate prompt project implementation.

Moved: BILL FEARN

Seconded: DONNA MASON

Pass/Fail

**Reallocation of Returned WWRP Funds
Resolution 94-11A**

WHEREAS, \$267,223 of ORA WWRP funding is available for re-distribution to projects submitted for funding consideration in the 1993-1995 Biennium, and

WHEREAS, Interagency Committee Members approved a list of Outdoor Recreation Account projects to receive unallocated funding from the 1993-1995 Biennium on March 24, 1994, and

WHEREAS, the next unfunded projects for this biennium are:

<u>Number</u>	<u>Sponsor</u>	<u>Project</u>	<u>Request</u>	<u>Match</u>	<u>Total</u>
93-059A	Clark Co	Lewis River	\$111,868	\$111,868	\$223,736
93-123A	Kirkland	Brink Park	\$155,355/	\$1,275,000	1,430,355
			\$69,645	Balance Not Yet Funded	

and WHEREAS, funding these projects maintains statutory funding percentages as required by 43.98A RCW, and

WHEREAS, it is in the interest of the citizens of this state to immediately reallocate \$267,223 to the next unfunded projects,

NOW THEREFORE, Be It Resolved, that the Interagency Committee approves funding for the WWRP Outdoor Recreation Account Projects as described herein, and

BE IT FURTHER RESOLVED, that the Director is hereby authorized to execute any and all project agreements or amendments to facilitate prompt project implementation.

Moved: CLEVE PINNIX

Seconded: STAN BILES

Pass/Fail

RESOLUTION #94-13

1995 IAC REQUEST LEGISLATION

WHEREAS, statutes pertaining to the IAC and its programs contain obsolete language and in some cases do not reflect the current IAC mission; and

WHEREAS, the name of the IAC has proven to be confusing and misleading to the public and to other government agencies; and

WHEREAS, the IAC lost one Committee member as a result of the merger of the Departments of Fisheries and Wildlife; and

WHEREAS, certain accounting and other changes are desirable in order to create consistency between IAC programs and to improve efficiency and accountability;

NOW, THEREFORE BE IT RESOLVED, that the IAC seek legislation to change the name of the IAC, change the composition of the Committee, change how marine fuel tax "Initiative 215" grant monies are appropriated to state agencies, establish a marine recreation account and a NOVA projects account, add a new section clarifying the Committee's powers, delete references to mandatory preparation of a recreation guide, delete or update obsolete language, clarify conversion requirements, remove the effective one-term limit of Firearms Range Committee members, remove the requirement that IAC approve recreation and conservation facilities on DNR lands, remove the reference to IAC designation of "whitewater river" sections, and recodify statutes in RCW 43.99 and related chapters; and,

BE IT FURTHER RESOLVED, that the IAC authorizes the Director and staff to proceed with final drafting of appropriate legislation, to submit this legislation to the Governor's office and bill sponsors, and to work with legislators and staff to ensure its passage.

CLEVE PINNIX

Moved

DONNA MASON

Seconded

MOTION CARRIED / FAILED

RESOLUTION 94-15

1995-97 OPERATING BUDGET REQUEST

WHEREAS, the Interagency Committee for Outdoor Recreation (IAC) must submit a 1995-97 Operating Request Budget to the Office of Financial Management;

WHEREAS, the operating budget includes current and essential requirement levels and two policy request items: PRISM and Recreation Accessibility Coordination Program;

WHEREAS, the budget is in conformance with the Office of Financial Management Instructions;

NOW, THEREFORE, BE IT RESOLVED, that IAC hereby approves the 1995-97 Operating Budget as presented;

AND BE IT FURTHER RESOLVED, the Director is authorized to modify and update the amounts presented as necessary to meet the agency's operating budget needs or to comply with the Office of Financial Management budget instructions;

AND BE IT FURTHER RESOLVED, the Director is authorized to apply for grant requests during the 1995-97 biennium from other outside funding sources to supplement the operating budget consistent with the Committee's mission.

BILL FEARN

Moved

JOE JONES

Seconded

Pass/Fail

RESOLUTION 94-16

1995-97 CAPITAL BUDGET REQUEST (Non WWRP)

WHEREAS, the Interagency Committee for Outdoor Recreation (IAC) must submit a 1995-97 Capital Budget Request and Ten Year Plan to the Office of Financial Management;

WHEREAS, the amounts requested agree with the current revenue projections by the Departments of Transportation and Licensing; and

WHEREAS, the proposed budget is in conformance with the Office of Financial Management Instructions;

NOW, THEREFORE, BE IT RESOLVED, that IAC hereby approves the 1995-97 Capital Budget and Ten Year Plan as presented:

	1995-97	1997-99	1999-01	2001-03	2003-05
I-215 - State	3,707,075	4,130,071	4,366,919	4,512,469	4,662,738
I-215 - Local	3,707,075	4,130,071	4,366,919	4,512,469	4,662,738
NOVA	4,837,606	4,997,983	5,124,874	5,303,203	5,462,299
FRP	900,000	588,402	570,750	553,627	537,019
LWCF	1,050,000	1,050,000	1,050,000	1,050,000	1,050,000

AND BE IT FURTHER RESOLVED, the Director is authorized to modify and update the amounts presented as necessary to meet the agency's operating budget needs or to comply with the Office of Financial Management budget instructions;

AND BE IT FURTHER RESOLVED, the Director is authorized to apply for grant requests during the 1995-97 biennium from other outside funding sources to implement capital projects consistent with the Committee's mission;

AND BE IT FURTHER RESOLVED, the Director is authorized to submit any necessary re-appropriation request.

STAN BILES

MOVED

JOE JONES

Seconded

Passed/Failed

RESOLUTION 94-17

1995-97 WWRP BUDGET REQUEST

WHEREAS, the Interagency Committee for Outdoor Recreation (IAC) must submit a 1995-97 WWRP Request Budget and Ten Year Plan to the Office of Financial Management;

NOW, THEREFORE, BE IT RESOLVED, that IAC hereby approves the new 1995-97 WWRP Request Budget and Ten Year Plan as presented:

1995-97	\$ 90 MILLION
1997-99	\$ 90 MILLION
1999-2001	\$ 90 MILLION
2001-2003	\$ 100 MILLION
2003-2005	\$ 100 MILLION

AND BE IT FURTHER RESOLVED, the Director is authorized to submit the necessary re-appropriation request.

DONNA MASON

Moved

JOE JONES

Seconded

Pass/Fail

Resolution #94-22
Service Recognition - Firearms Range Program

WHEREAS, Ron Brodzinski served on the Interagency Committee for Outdoor Recreation's Firearms Range Advisory Committee for the past four years, and

WHEREAS, Ron Brodzinski assisted IAC staff and Committee Members with development of the Firearms Range Program guidelines, and

WHEREAS, Ron Brodzinski reviewed and evaluated projects for the acquisition, development, and renovation of public shooting ranges, and

WHEREAS, Ron Brodzinski contributed his expertise in the area of firearms use in the State of Washington, and

WHEREAS, the Interagency Committee Members would like to recognize his support and services rendered to the Committee during his service on the Firearms Range Advisory Committee,

NOW, THEREFORE BE IT RESOLVED, that in recognition of Ron Brodzinski's assistance to the Interagency Committee in performing his responsibilities and duties as a member of the Firearms Range Advisory Committee, the Committee does herewith extend its thanks and appreciation to him, and

FURTHER BE IT RESOLVED, a copy of this resolution be sent with a letter of appreciation to Ron Brodzinski.

Moved: BILL FEARN

Seconded: MARY ANN HUNTINGTON

Pass/Fail

Resolution #94-23
Service Recognition - Firearms Range Program

WHEREAS, J.K. Johnson served on the Interagency Committee for Outdoor Recreation's Firearms Range Advisory Committee for the past four years, and

WHEREAS, J.K. Johnson assisted IAC staff and Committee Members with development of the Firearms Range Program guidelines, and

WHEREAS, J.K. Johnson reviewed and evaluated projects for the acquisition, development, and renovation of public shooting ranges, and

WHEREAS, J.K. Johnson contributed his expertise in the area of firearms use in the State of Washington, and

WHEREAS, the Interagency Committee Members would like to recognize his support and services rendered to the Committee during his service on the Firearms Range Advisory Committee,

NOW, THEREFORE BE IT RESOLVED, that in recognition of J.K. Johnson's assistance to the Interagency Committee in performing his responsibilities and duties as a member of the Firearms Range Advisory Committee, the Committee does herewith extend its thanks and appreciation to him, and

FURTHER BE IT RESOLVED, a copy of this resolution be sent with a letter of appreciation to J.K. Johnson.

Moved: BILL FEARN

Seconded: MARY ANN HUNTINGTON

Pass/Fail

Resolution #94-24
Service Recognition - Firearms Range Program

WHEREAS, Richard Stoner served on the Interagency Committee for Outdoor Recreation's Firearms Range Advisory Committee for the past four years, and

WHEREAS, Richard Stoner assisted IAC staff and Committee Members with development of the Firearms Range Program guidelines, and

WHEREAS, Richard Stoner reviewed and evaluated projects for the acquisition, development, and renovation of public shooting ranges, and

WHEREAS, Richard Stoner contributed his expertise in the area of firearms use in the State of Washington, and

WHEREAS, the Interagency Committee Members would like to recognize his support and services rendered to the Committee during his service on the Firearms Range Advisory Committee,

NOW, THEREFORE BE IT RESOLVED, that in recognition of Richard Stoner's assistance to the Interagency Committee in performing his responsibilities and duties as a member of the Firearms Range Advisory Committee, the Committee does herewith extend its thanks and appreciation to him, and

FURTHER BE IT RESOLVED, a copy of this resolution be sent with a letter of appreciation to Richard Stoner.

Moved: BILL FEARN

Seconded: MARY ANN HUNTINGTON

Pass/Fail

Resolution #94 - 25
Service Recognition - Technical Advisory Review Team

WHEREAS, Don Ketter, has served as the State of Washington's project officer for the Land and Water Conservation Program at various times during the past two decades, and

WHEREAS, Don Ketter has served on the Interagency Committee for Outdoor Recreation's Technical Advisory Review Team, and

WHEREAS, Don Ketter retired in April 1994 from his position with the U. S. Department of the Interior, National Park Service, and

WHEREAS, in this capacity he has assisted the staff and the Committee with the review and evaluation of projects for acquisition, development, and renovation of public outdoor recreation and habitat conservation areas in the State of Washington, and

WHEREAS, he has also participated in the review of administrative guidelines for several state grant programs, and has thus contributed his expertise in the area of program policies and grant administration, and

WHEREAS, the Interagency Committee Members would like to recognize his support and services rendered to the Committee during his service on the Technical Advisory Review Team, and wish him well in future endeavors,

NOW, THEREFORE, BE IT RESOLVED, that in recognition of Don Ketter's assistance to the Interagency Committee in performing his responsibilities and duties as a member of the Technical Advisory Review Team and National Park Service staff contact, the Committee does herewith extend its thanks, best wishes, and appreciation to him,

FURTHER BE IT RESOLVED, a copy of this resolution be sent to Charles Odegard, regional director of the Pacific Northwest Region of the National Park Service, with a copy and letter of appreciation to Don Ketter.

Moved: BILL FEARN

Seconded: MARY ANN HUNTINGTON

 Pass/Fail

Resolution #94-26
Service Recognition - Nonhighway Off-Road Vehicle Activities Program

WHEREAS, Jack Stiverson served on the Interagency Committee for Outdoor Recreation's Nonhighway Road and Off-Road Vehicle Activities Advisory Committee for the past five years, and

WHEREAS, Jack Stiverson retired in May 1994 from his position with United States Forest Service Pacific Northwest Regional Office, and

WHEREAS, Jack Stiverson assisted IAC staff and Committee Members with the development of the *NOVA PLAN*, *State Trails Plan*, and Program guidelines, and

WHEREAS, Jack Stiverson reviewed and evaluated projects for the acquisition, development, and renovation of NOVA Projects, and

WHEREAS, Jack Stiverson contributed his expertise and interest in outdoor recreation use in the State of Washington, and

WHEREAS, Jack Stiverson's participation on the Nonhighway and Off-Road Vehicle Activities Advisory Committee has been representative of true partnerships between many, otherwise diverse recreation providers and interests, and

WHEREAS, the Interagency Committee Members would like to recognize his support and services rendered to the Committee during his service on the Nonhighway Road and Off-Road Vehicle Activities Advisory Committee,

NOW, THEREFORE BE IT RESOLVED, that in recognition of Jack Stiverson assistance to the Interagency Committee in performing his responsibilities and duties as a member of the Nonhighway Road and Off-Road Vehicle Activities Advisory Committee, the Committee does herewith extend its thanks, best wishes, and appreciation to him, and

FURTHER BE IT RESOLVED, a copy of this resolution be sent with a letter of appreciation to Jack Stiverson.

Moved: BILL FEARN

Seconded: MARY ANN HUNTINGTON

Pass/Fail

Resolution #94-27

Service Recognition - Nonhighway Road and Off-Road Vehicle Activities Program

WHEREAS, Dawn Sturwold served on the Interagency Committee for Outdoor Recreation's Nonhighway Road and Off-Road Vehicle Activities Advisory Committee for the past five years, and

WHEREAS, Dawn Sturwold assisted IAC staff and Committee Members with the development of the NOVA PLAN and Program guidelines, and

WHEREAS, Dawn Sturwold reviewed and evaluated projects for the acquisition, development, and renovation of NOVA Projects, and

WHEREAS, Dawn Sturwold contributed her expertise and interest in outdoor recreation use in the State of Washington, and

WHEREAS, the Interagency Committee Members would like to recognize her support and services rendered to the Committee during her service on the Nonhighway Road and Off-Road Vehicle Activities Advisory Committee,

NOW, THEREFORE BE IT RESOLVED, that in recognition of Dawn Sturwold's assistance to the Interagency Committee in performing her responsibilities and duties as a member of the Nonhighway Road and Off-Road Vehicle Activities Advisory Committee, the Committee does herewith extend its thanks and appreciation to her, and

FURTHER BE IT RESOLVED, a copy of this resolution be sent with a letter of appreciation to Dawn Sturwold.

Moved: BILL FEARN

Seconded: MARY ANN HUNTINGTON

Pass/Fail

Resolution #94-28
Service Recognition - Nonhighway Road and Off-Road Vehicle Activities Program

WHEREAS, Richard Burk served on the Interagency Committee for Outdoor Recreation's Nonhighway Road and Off-Road Vehicle Activities Advisory Committee for the past four years, and

WHEREAS, Richard Burk assisted IAC staff and Committee Members with the development of the NOVA PLAN and Program guidelines, and

WHEREAS, Richard Burk reviewed and evaluated projects for the acquisition, development, and renovation of NOVA Projects, and

WHEREAS, Richard Burk contributed his expertise and interest in outdoor recreation use in the State of Washington, and

WHEREAS, the Interagency Committee Members would like to recognize his support and services rendered to the Committee during his service on the Nonhighway Road and Off-Road Vehicle Activities Advisory Committee,

NOW, THEREFORE BE IT RESOLVED, that in recognition of Richard Burk's assistance to the Interagency Committee in performing his responsibilities and duties as a member of the Nonhighway Road and Off-Road Vehicle Activities Advisory Committee, the Committee does herewith extend its thanks and appreciation to him, and

FURTHER BE IT RESOLVED, a copy of this resolution be sent with a letter of appreciation to Richard Burk.

Moved: BILL FEARN

Seconded: MARY ANN HUNTINGTON

Pass/Fail

Resolution #94-29
Service Recognition - Interagency Committee Designee

WHEREAS, Judi Brunner, alternate designee for the Department of Natural Resources, represented the Honorable Brian Boyle and the Honorable Jennifer Belcher, Commissioners of Public Lands, on the Interagency Committee for Outdoor Recreation from 1989 - 1993, and

WHEREAS, Judi Brunner assisted the citizens of the State of Washington in its programs of acquisition, development, renovation and maintenance of outdoor recreation and habitat conservation sites and facilities, and

WHEREAS, Judi Brunner served on the Interagency Committee for Outdoor Recreation's Traditional Grants-in-Aid Technical Advisory Committee, and

WHEREAS, the Interagency Committee Members would like to recognize her support and services rendered to the Committee during her tenure, and wish her well in future endeavors,

NOW, THEREFORE BE IT RESOLVED, that in recognition of Judi Brunner's assistance to the Interagency Committee in performing her responsibilities and duties, the Committee does herewith extend its thanks and appreciation to her, and

FURTHER BE IT RESOLVED, that a copy of this resolution be sent to the Honorable Jennifer Belcher, Commissioner of Public Lands, with a copy and letter of appreciation to Judi Brunner.

Moved: BILL FEARN

Seconded: MARY ANN HUNTINGTON

Pass/Fail

Resolution #94-30
Service Recognition - Interagency Committee Designee

WHEREAS, Tom France, alternate designee for the Washington State Parks and Recreation Commission, assisted the Directors Jan Tveten and Cleve Pinnix, on the Interagency Committee for Outdoor Recreation, and

WHEREAS, Tom France assisted the citizens of the State of Washington in its programs of acquisition, development, renovation and maintenance of outdoor recreation and habitat conservation sites and facilities, and

WHEREAS, Tom France served on the Interagency Committee for Outdoor Recreation's Traditional Grants-in-Aid Technical Advisory Committee, and

WHEREAS, the Interagency Committee Members would like to recognize his support and services rendered to the Committee during his tenure, and wish him well in future endeavors,

NOW, THEREFORE BE IT RESOLVED, that in recognition of Tom France's assistance to the Interagency Committee in performing his responsibilities and duties, the Committee does herewith extend its thanks and appreciation to him, and

FURTHER BE IT RESOLVED, that a copy of this resolution be sent to Cleve Pinnix, Director, Washington State Parks and Recreation Commission, with a copy and letter of appreciation to Tom France.

Moved: BILL FEARN

Seconded: MARY ANN HUNTINGTON

Pass/Fail