

**INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION
SUMMARY MINUTES - REGULAR MEETING**

DATE: November 17-18, 1994
TIME: 8:20 a.m.

PLACE: NRB Room 172
Olympia, Washington

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DATE: November 17-18, 1994

TIME: 8:20 a.m.

PLACE: Natural Resources Building, Room 172

Olympia, Washington

INTERAGENCY COMMITTEE MEMBERS PRESENT:

Eliot Scull	Chair, Wenatchee
William Fearn	Otis Orchards
Mary Ann Huntington	Port Orchard
Donna Mason	Vancouver
Cleve Pinnix	Director, Parks and Recreation Commission
Stan Biles	Designee, Department of Natural Resources
Richard Costello	Alternate Designee, Department of Fish and Wildlife

IT IS INTENDED THAT THIS SUMMARY BE USED IN CONJUNCTION WITH THE NOTEBOOK PROVIDED IN ADVANCE OF THE MEETING. A VERBATIM RECORDED TAPE OF THE MEETING'S PROCEEDINGS IS RETAINED BY IAC AS THE FORMAL RECORD OF MEETING.

ITEM 1. MEETING CALLED TO ORDER

Eliot Scull, Chair, called the November 17 meeting to order at 8:25 a.m. He welcomed attendees and determined a quorum was present.

The Chair requested approval of the summary minutes as distributed from the September, 1994 meeting held at Nendels Inn in Tukwila, Washington. Bill Fearn **moved** to accept the minutes. **MOTION CARRIED.**

Director Eckert presented the revised agenda for the meeting and pointed out that two recognition resolutions will be introduced during the Director's report. She explained that a panel discussion regarding the Initiative 215 Boating Facilities Program has been scheduled for Thursday afternoon and a project conversion request from the City of Tacoma is scheduled Friday morning. Staff will also review the WWRP First Year List as approved by the Committee during the September meeting. The meeting will conclude with updates from the partner agencies.

ITEM 2. MANAGEMENT AND STATUS REPORTS

The Director's report was presented by Laura Eckert. She highlighted the following items:

- Staff computed and rechecked results from the Committee's WWRP decisions in September. Time has been set aside on Friday morning for the Committee's review of the actual WWRP project lists.

- NOVA projects and local agency I-215 projects have been evaluated and will come before the Committee for approval later in the meeting.
- Jim Fox continues to work on the agency legislation package.
- Governor Lowry is chairing the natural resources subcommittee of the National Governor's Association and has agreed to push for a revision and revitalization of the state side of the Land & Water Conservation Fund.
- An outline providing an overview of the 1995 IAC meeting schedule and likely topics is available for Committee review.

Stan Biles **moved** approval of the service recognition resolution expressing appreciation for Terry Graham's contribution to IAC programs. Richard Costello **seconded**. **MOTION CARRIED**. (Resolution #94-48)

Bill Fearn **moved** approval of the service recognition resolution expressing appreciation for Ruth Anderson's contribution to IAC programs. Cleve Pinnix **seconded**. **MOTION CARRIED**. (Resolution #94-49)

Debra Wilhelmi presented IAC's financial report. She highlighted the following items:

- IAC welcomes two new staff: Thelma Smith, computer specialist, and Cecie Halstead, receptionist.
- Operating budget for expenditures continues to be on track; capital budget expenditures are progressing, as expected, but not as rapidly as staff would like.
- Staff has met with partner agencies to discuss changes which will improve and streamline IAC billing processes. Updates to Manual 8, *Project Reimbursements*, are scheduled to be presented to the Committee in March, 1995.
- Revenue continues to be strong for Firearms and NOVA programs. However, 215 revenue continues to be lower than anticipated due to less fuel tax collected than originally anticipated and the one-year gasohol exemption.
- Reports showing the financial status of the WWRP program since inception through September, 1994 were included in notebook materials. Fifty-eight percent of the money appropriated since 1989 has been spent.
- Revenue from the destruction of firearms as a result of ESHB 1259 has declined significantly. Nearly \$100,000 has been received and staff has

requested authority to spend the funds during the next biennium.

Greg Lovelady presented the Planning Services report. He highlighted the following activities:

- Jeff Frost has been working on IAC's geographic information capability. His work will ultimately help manage projects including compliance inspections, examination of program funding patterns, and response to Committee, legislative and client inquiries.
- Staff continues to participate in a work group providing recreation-related information for the Columbia River System Operation Review (SOR). A draft EIS on the SOR has just been released.
- Jeff Frost is working with several other agencies on a consideration of the designation of a National Marine Sanctuary in the vicinity of the San Juan Islands. The proposed "Northwest Straits National Marine Sanctuary" would use education, research, and coordination as tools to help protect sensitive marine resources.
- Jim Eychaner continues to work with Cheyne and Associates on the completion of the public involvement phase of the SCORP Assessment and Policy Plan (APP). The first draft of the APP should be ready for circulation and public comment no later than March, 1995.
- The State Trails Advisory Committee (STAC) has reviewed possible changes to the State Recreational Trails System RCW, as drafted by staff. The revision supported by STAC would eliminate IAC's role in designation of state trails and a state system and instead focus on IAC's efforts on statewide planning.
- Jim Eychaner continues working with staff of the Oregon State Marine Board (OSMB) on a study of the Columbia River between The Dalles Dam and the City of Richland. The study will determine boater needs and the potential for new or improved transient boating facilities. A final product is expected by April 1995. Staff anticipates that the joint study could be a model for water access planning.

The Project Services report was presented by Don Clark. He highlighted the following activities:

- Staff work has focused on preparation and completion of project evaluations for the Local Agency Boating Program and the capital and planning projects for the NOVA program to be presented at today's meeting.

- Projects and Planning staff members are developing a new Participation Manual #13, which covers the NOVA E&E and M&O Programs, and an update of the Firearms Range Program Participation Manuals.
- Staff has developed the 1995 Project Services Division schedule.
- The Natural Resource Agency Recreation Access Committee, comprised of agency ADA Coordinators and other interested staff from partner agencies, continues to discuss ways state agencies can help each other provide access for individuals and groups with disabilities and also comply with the ADA.
- Rory Calhoun has completed approximately 50% of the Land and Water Conservation Fund (LWCF) site inspections due in 1995. Site visits involving 150 projects have now been completed.

In response to Committee questions, Eric Johnson explained that the Recreation Access Committee is attempting to develop a coordinated response to the draft federal guidelines for accessibility as the law relates to "Recreational Facilities and Outdoor Developed Areas."

ITEM 3. PROPOSED RULE MAKING FOR WAC 286-26-080

Director Eckert was designated as the Hearings Officer, and called the public hearing to order at 9:10 a.m. Those wishing to testify on the WAC Rule Adoption or to receive a copy of the official responses were encouraged to complete a beige testimony/comment card. The hearing was held to consider testimony on the proposal to adopt the staff recommended technical modification to the NOVA Administrative Codes of IAC located at WAC 286-26-060. Notice for this hearing was published in the Washington State Register on October 19, 1994. This hearing was held to consider all testimony and consisted of two parts: (1) a technical presentation on the proposed rule from Greg Lovelady; and, (2) oral testimony.

Greg Lovelady reviewed the staff recommendation. Currently, plans submitted for IAC's Nonhighway and Off-Road Vehicles Activities (NOVA) program may qualify the applicant for "one year" of grant-in-aid eligibility. Staff recommended that the text of this rule be made consistent with other IAC programs where threshold plans may qualify applicants for *five years* of eligibility. Other than a clarification of intent, the primary advantage of this proposal is to reduce IAC and applicant agency staff time dedicated to planning activities. No disadvantages had been reported and no public comment had been received.

Having heard no public comment, the Hearings Officer announced that the final decision for adoption of this rule would occur at 4:00 p.m. The hearing was recessed until 4:00 p.m.

ITEM 4. NOVA ORV CAPITAL AND PLANNING PROJECTS FUNDING

Scott Chapman referred the Committee to Item #4 (see notebook). Nine ORV Capital and Planning Projects were evaluated on October 20, 1994 by the NOVA Advisory Committee utilizing evaluation criteria adopted by IAC members in March of 1994. The amount available for funding of ORV-Capital and Planning Projects for 1994 is \$779,280. Project applicants' total request for the 1994 grant cycle is \$677,838. If all requests are funded, there will be an unspent balance of \$101,442.

Overall, the number of projects submitted in ORV and Nonhighway Road categories is slightly below normal this year. Reasons for this reduction include: (1) fires in Eastern Washington; (2) maintenance backlog for existing trails within the National Forests; (3) reduction in labor force for many public agencies; (4) spotted owl and marbled murrelet issues; (5) President's Forest Plan requires additional federal agency staff time; and, (6) the 1993 NOVA Plan requires completion of applicant required planning processes and some agencies were unable to meet those planning deadlines.

Staff used slides and narrative to exhibit and elaborate on the projects. TABLE 1 (see notebook) presents the entire summary of results. Staff is recommending funding for all nine projects for a total of \$677,838 (see Table 2 in notebook).

Donna Mason **moved** adoption of the 1994 ORV Capital Projects Ranked List of Projects. Bill Fearn **seconded**. **MOTION CARRIED**. (Resolution #94-42)

After a brief break, Chairman Scull reconvened the meeting at 10:00 a.m.

ITEM 5. NOVA NHR CAPITAL AND PLANNING PROJECTS FUNDING

Phil Trask referred the Committee to Item #5 (see notebook). Ten Nonhighway Road (NHR) Capital and Planning Projects were evaluated on October 19, 1994 by the NOVA Advisory Committee. Mr. Trask reminded members that funds from the NHR program are used for planning activities, acquisition, and development of eligible program elements.

The ten funding requests total \$315,806 and \$300,000 is available for NHR project funding.

Staff used slides and narrative to exhibit and elaborate on the projects. TABLE 1 (see notebook) presents the entire summary of results. Staff recommends funding projects 1 through 8 in their entirety, and project 9 partially, as shown in TABLE 2 (see notebook).

The following individuals expressed their support or opposition:

Roger DeSpain Whatcom County, Parks & Recreation Department
Expressed support for the Chuckanut Mountain Trails Plan

Ruth Ittner 515 W. Olympic Place, Edmonds
Expressed support for Mt. Si NRCA Recreation Plan

Rich Costello **moved** approval of the 1994 NHR Capital Projects Ranked List. Mary Ann Huntington **seconded**. **MOTION CARRIED**. (Resolution #94-43)

ITEM 6. LOCAL AGENCY INITIATIVE 215 BOATING PROJECTS FUNDING

Marguerite Austin referred Committee members to Item #6 (see notebook). Thirteen Local Agency Initiative 215 Boating projects were evaluated on October 18, 1994 by a team representing both local and state agencies. Initiative 215 funds are obtained through unreclaimed marine fuel taxes. Total requested for current local agency boating projects is \$2,148,427; \$1,285,505 is available for distribution.

IAC staff recommends granting all funds available to distribute to projects as shown on TABLE 2 (see notebook).

Using slides and narrative, staff exhibited and elaborated on the projects.

The following individual expressed his support for I-215 projects:

Del Schleichert Clark County Parks and Recreation
Expressed support for Haapa Boat Launch

Committee members discussed the possibility of decreasing the top ranked projects by 3% -5% in order to fund projects appearing further down the list.

Jim Fletcher, Cowlitz County Parks Department, explained the position of the Cowlitz Board of County Commissioners and urged the Committee to approve partial funding for the Columbia Launch at Barlow (Project #8) as recommended by staff.

Bill Fearn **moved** approval of the 1995 Local Agency Initiative 215 Boating Projects. Rich Costello **seconded**. Cleve Pinnix **moved an amendment** calling for any additional funds over the \$1,285,505 amount, but not to exceed \$59,000, be made available to the next ranked project. **Motion to amend failed** for lack of a second. **MOTION CARRIED**. (Resolution #94-44)

ITEM 7. FY 1995 LAND AND WATER CONSERVATION FUND DISTRIBUTION (Item #12 on original agenda)

Eric Johnson referred Committee members to Item #12 (see notebook) relating to the FY 1995 Land and Water Conservation Fund distribution. It is anticipated that the

state of Washington will receive \$487,000.

IAC administrative rules direct IAC to allocate LWCF grant funds to those projects submitted for funding through the Outdoor Recreation Account (ORA) of the Washington Wildlife and Recreation Program (WWRP). Staff recommends distributing \$412,000 to the City of Everett and Clark County. Although Kirkland's David E. Brink Park is ranked above the two projects, it is ineligible for LWCF funds.

Staff recommends that the remaining \$75,000 LWCF apportionment be used as partial funding of PRISM, IAC's proposed project management and data information system.

During Committee discussion, Rich Costello asked for reconsideration of the WAC changes made at the July meeting which provided for distribution of LWCF funds by the WWRP Outdoor Recreation Account process. Cleve Pinnix concurred.

Bill Fearn **moved** approval of the FY 1995 Land and Water Conservation Fund Allocation. Donna Mason **seconded**. **MOTION CARRIED.** (Resolution #94-47)

ITEM 8. 1994 ETHICS LEGISLATION

Jim Fox explained that ESSB 6111 - the State Ethics Law - was passed by the 1994 legislature. That law cleaned up some unclear portions of the statutes dealing with ethics of state employees and state officers. "State officers" include members of boards and commissions. During training sessions presented by the Attorney General's office several important questions and issues were discussed. Staff proposes an in depth review of the legislation at the March, 1995 meeting. In addition, Mr. Fox suggested that staff present a draft of guidelines for IAC members. Committee members agreed and requested receipt of an overview with specific information regarding citizen member activities prior to the meeting.

After a lunch break, Chairman Scull reconvened the meeting at 1:00 p.m.

ITEM 9. INITIATIVE 215 BOATING FACILITIES PROGRAM REVIEW (Item #7 on original agenda)

Jim Fox introduced the topic the purpose of which is (1) to describe the latest staff recommendations for the I-215 program and (2) to provide an opportunity for the Committee to hear, firsthand, opinions of those who have expressed a direct interest in I-215 program issues.

Jim Eychaner explained staff development of three papers examining 1) marine recreation in Washington State, 2) IAC's role in marine recreation, and 3) the background and trends of the I-215 program. Staff then began a series of interviews with individuals who are active in marine recreation and boating issues and was given

technical support by a citizen group, the Water Access Advisory Committee (WAAC), established and managed by the NW Marine Trade Association.

Mr. Eychaner explained that the panelists have been asked to address the Committee with personal views of the I-215 program and to respond to the draft program recommendations. He then introduced the panel members:

Rich Costello, Washington State Department of Fish and Wildlife
Eric Egge, Port of Olympia
Dick Smythe, Vice President of Recreation Fishing Coalition
Tom Kincaid, Recreational Boaters Association of Washington

Panelists responded to the following questions:

What are your current needs related to boating, and is I-215 meeting your needs?

As costs increase, the need for I-215 funds increases and the amount available is not sufficient to cover the demands. The emphasis for funding should be boating access acquisition and development. Local governments need to (1) come forward with funding requests and (2) use regulatory control to improve the permit process for development. Local citizens must also participate. In answer to the question, "What is the role of the public sector in providing water access?", panelists agreed that local municipalities have the responsibility to protect public access to waterways.

Should IAC consider grants for boating access planning purposes?

IAC should be encouraged to minimize non-construction work and use the funds for piling, piers, concrete, etc. If too much effort is put into planning efforts, opportunities for acquisition could be lost. Other panelists felt that planning should be done on the local level and then projects should be brought before the IAC for funding. IAC should be encouraged to work with jurisdictions to simplify the permit process or at least be an active participant in local growth management plans.

Do you support the possibility of broadening vessel registration requirements, for example to include registration of nonmotorized boats, as a means of increasing funds available for boating purposes?

Panelists felt registration should be expanded only if the increased funds would go into boater access projects, hand-launch sites, trailer ramps or marinas, rather than to the Department of Licensing. However, enforcement of current registration requirements may actually provide more funds than expanding the requirements to smaller boats.

We are considering a policy to emphasize I-215 dollars helping to maximize use of existing sites and facilities. Do you agree or disagree? Why?

Generally speaking, it is much more cost effective to renovate an existing site than to acquire and development a new site. Currently, IAC evaluation instruments generally recognize the importance of renovation. Rich Costello expressed concern about developing a policy which would favor expansion/renovation over new site development or acquisition. Several panelists favored hoists vs. launches with the concern that cost might be prohibitive and the liability to the sponsoring agency would increase dramatically.

After a short break, Chairman Scull reconvened the meeting.

Should some part of the I-215 funds be used for facility maintenance purposes? Should IAC initiate a process to determine construction standards for facilities built or improved with I-215 funds?

Panelists asked the difference between routine maintenance/operation and expansion/renovation and whether or not user fees were actually used for maintenance purposes. Concerns were expressed about the wide variety of standards which would be necessary and that sponsoring agencies be expected to use good-quality goods and design. Staff explained that the intention is to maximize the investment of public money. The Marine Board in Oregon has standards which require specific designs and materials.

Is there a need for an IAC-sponsored loan program?

One proposal would be for project applicants to receive funds in the form of a loan for planning and permits with the understanding that the loan would be repaid when the project was approved by the IAC. Committee members asked about the state constitutional provision which prohibits the lending of the state's credit. Staff explained that several state agencies currently have legal authority to grant loans.

Chairman Scull then asked for public testimony and the following individuals commented:

Jeffrey Briggs

Representing *48 Degrees North, the NW Boating Magazine.*

Expressed opinion that boating access is one of many boating programs that is underfunded and understaffed. Would IAC support or oppose bringing boating access and its I-215 program, along with those at State Parks, under a general "Washington Marine Board"?

Committee members asked for clarification of the role of the Oregon Marine Board and staff responded.

David Lee Williams Representing the Recreational Boating Association
Expressed support for the idea of a Marine Board.

Robert Skanes Representing the Tacoma/Pierce County Boaters Assn.
Expressed support for 1/3 of funds to renovation of existing ramps, 1/3 towards new projects and 1/3 towards securing of land for the future. Also, expressed concern that projects are not tracked and accountability is deficient.

Panelists and Committee members discussed various ways to assess water access needs and possible methods of providing additional funding. Local communities and agencies must work together to assess the needs and make those needs known.

Jim Fox summarized the important points made during the discussion: (1) panelists remain comfortable with the level of I-215 funding being primarily for acquisition, development and renovation of motorized boating facilities and, (2) panelists expressed the need for more money and innovative ways to advocate that need. Committee members expressed the desire to do a better job identifying the local water access needs. The initial efforts of the Washington Wildlife and Recreation Coalition could be used to identify these needs. In addition, Committee members asked staff to look at funding more IAC administrative expenses out of the WWRP and less out of I-215 funds.

Jim Eychaner thanked panel members for their participation.

**ITEM 10. ADOPTION OF AMENDMENT TO WAC
 (Item #8 on original agenda)**

At 3:50 p.m., Chairman Scull reconvened the hearing to adopt changes to WAC 286-26-080. He announced that the Committee had heard staff reports, explanations and recommendations. The opportunity for public testimony had been provided. The record should reflect that no comments were received and therefore there is no need for summarized responses.

Cleve Pinnix **moved** adoption of the Title 286 WAC changes. Bill Fearn **seconded**. **MOTION CARRIED.** (Resolution #94-45). The hearing was adjourned.

Chairman Scull recessed the meeting until 8:30 a.m., Friday, November 18th.

In the absence of Chairman Scull, Vice-Chair Donna Mason reconvened the meeting at 8:30 a.m. She welcomed attendees and determined a quorum was present.

**ITEM 11. 1995-97 OPERATING AND CAPITAL BUDGET BRIEFING
(Item #9 on original agenda)**

Debra Wilhelmi directed Committee members to Tab #9 in the meeting notebook. She explained that the information provided is preliminary since the Governor's budget is not expected until mid-December. The computer project, PRISM, is receiving favorable attention from both OFM and our member state agencies. The use of non-dedicated funds is creating some difficulty. The request for an ADA coordinator is also receiving favorable remarks. The Stewardship Grant Program is receiving attention, however, the request for \$15 million may be prohibitive. The WWRP capital budget should be available for review in the next 1-2 weeks.

Ms. Wilhelmi continued with a brief explanation of Initiative 601 and its impact on the state agency budgets (see notebook memo).

**ITEM 12. STEWARDSHIP GRANT PROGRAM REPORT
(Item #15 on original agenda)**

Debra Wilhelmi continued with an update on the Stewardship Grant Program. At the July 1994 meeting, the Committee directed IAC staff to include a request in the 1995-97 Operating Budget for a stewardship grant program. This \$15 million request is currently under consideration by the Office of Financial Management.

Jeff Frost directed Committee members to the issue paper (see notebook Tab #15) which provides background information on stewardship issues and preliminary ideas on how a stewardship grant program might be structured.

The State Wildlife and Recreation Lands Management Act of 1990 established state policy to provide adequate and continuing funding for the O&M of state-owned fish and wildlife habitat, natural areas, parks and other recreation sites. The Act also created a stewardship account and established a task force to recommend revenue sources. No legislative action was taken on the recommendations of the task force and the stewardship account has remained empty.

The Washington Wildlife and Recreation Coalition, which has always been a strong advocate for adequate stewardship funding, recommended in May, 1994 that a minimum of \$15 million be sought to address the O&M needs for the 1995-97 biennium. IAC has taken the leadership role and presented the request to the Governor's office. If the Governor's office approves the program, goals and objectives will need to be established and a strategy for distributing the funds developed. IAC would probably distribute the funds to agencies as block grants for specified purposes.

ITEM 13. IAC LEGISLATION REQUEST

Jim Fox reported that the 1995 IAC legislative package is on-track. It has gone through the OFM policy and budget staff and a number of comments were made concerning wording, redundancies, etc. The agency name shown in the bill is "The Washington Outdoors Board." Committee members will be updated as the bill moves through the legislative process.

ITEM 14. PLANNED PROGRAM REVIEW (Item #14 on original agenda)

Greg Lovelady described the WWRP policy process review scheduled for 1995. Staff will ask questions in several related areas including: (1) Is the "special populations" evaluation criterion still germane; (2) Should "sensitivity" or "potential for change" be made part of the "immediacy of threat" evaluation criterion; and, (3) To what extent does IAC's review of applicants' park or conservation plans help ensure the best investment of IAC funds. In addition, several of the criteria in WWRP's water access, local, and state parks categories need to be considered for update to fit IAC's current evaluation instrument design scheme. Anticipated date of completion and review by the IAC will be sometime during 1995.

Director Eckert announced that Jim Fox has been meeting with the Governor's Watershed Coordination Council, an interagency group which will provide a report to the Legislature on watershed planning and improvement efforts. The immediate focus has been on fish and endangered salmon runs. A question which continues to be addressed is how can funding programs, especially IAC through WWRP, respond to this paradigm shift in natural resource management?

ITEM 15. PROJECT CONVERSION (Item #11 on original agenda)

Marguerite Austin explained that the City of Tacoma is requesting IAC approval of a conversion of property acquired as part of the Tacoma Shorelines Acquisition Project. In March of 1990, the WWRC submitted to the IAC a list of projects which would become the first projects funded under the WWRP. Tacoma Shorelines Acquisition was one of the projects included. The City was awarded a \$2,280,000 matching grant to be used for the acquisition of shoreline properties along Ruston Way and the Thea Foss Waterway. The City of Tacoma worked with the Metropolitan Park District of Tacoma (MPD) to acquire 27 acres of waterfront property along the Thea Foss Waterway. Three of the parcels acquired were purchased with WWRP funds. Parcel 3 (see notebook) is one of the IAC assisted sites. It is 8.19 acres in size and provides 1100 lineal feet of shoreline access.

In May of 1992, the City of Tacoma adopted the Thea Foss Waterway Design and Development Plan which calls for Parcel 3 to be developed as a mixed use area to include residential, commercial and open space components. The 1993 Strategic

Plan reinforced this idea with supplemental information regarding the cost of environmental cleanup for the open space area.

As a result, the request before the Committee is for a partial conversion of Parcel 3. The area to be converted is 5.14 acres of uplands. The remaining three acres would be kept as part of the open space corridor. Two parcels proposed for substitution are located just east of Parcel 3 on the Thea Foss Waterway and the third parcel is located on Ruston Way. The combined total acres of the recommended replacement property is 4.683 acres providing shoreline access to the Thea Foss Waterway and Commencement Bay.

Staff recommends approval of the conversion based on the following: (1) The City has evaluated its options and based on the adopted local land use plans, has rejected those options in favor of converting a portion of Parcel #3; (2) the values of the land to be converted and the replacement properties have been established per IAC guidelines with the estimated fair market value of site to be converted of \$1 million and the estimated fair market value of the replacement properties of \$1,119,050; (3) the land proposed for replacement is of reasonably equivalent recreation utility and location; and, (4) the land proposed for substitution meets the eligibility requirements for acquisition projects.

In summary, Committee members are being asked to allow the City of Tacoma to sell the 5.4 acres of Parcel #3. The area will be set aside for mixed-use. The remaining 3.05 acres will be maintained for a waterfront trail. Director Eckert clarified that no new money is being requested. It is a matter of substituting parcels previously purchased.

During public testimony/comment, the following individuals expressed opinions:

Richard Moe President, Metropolitan Park District Board
Expressed support for the conversion and the Board's commitment to work with the City of Tacoma. He also confirmed the Board's acceptance of the estimated values of the replacement properties.

IAC staff clarified the process by which the Tacoma Waterfront grant was made. When the project was approved in 1990, there were no IAC-adopted evaluation criteria in place; it was developed and presented by WWRC. The planning process was initiated *after* the grant was awarded and various parcels were purchased. Subsequently, the City has identified the parcels which are most appropriate to community needs.

Bart Alford City Planner, City of Tacoma
Restated the process used to gain citizen input and expressed support for the conversion.

- Peter Epperson Citizen, Olympia (Member, Vision Quest, City of Tacoma)
Stated his opinion that substitute properties should be within the central business district, not on Ruston Way. Shared a letter (see notebook) and expressed general opposition to the conversion until the City has identified substitute properties which, in his opinion, fully comply with the criteria set forth by IAC.
- Cheryl Miller Citizen, City of Tacoma
Expressed opposition to the conversion and requested IAC to reevaluate the grant and possibly transfer remaining funds to another project.

After a short break, Vice-Chair Donna Mason reconvened the meeting at 10:25 a.m.

Eric Johnson explained that IAC does not require that conversions be acre-per-acre but rather on appraised value and equivalent recreational utility and location. In addition, the City of Tacoma is the project sponsor and has an agreement with the Metropolitan Park District of Tacoma which allows title to Parcel #3 to be vested in the MPD. However, any action taken between IAC and the City of Tacoma must first be reviewed by the City and the MPD. Marguerite Austin explained that approximately 88% of the project has been billed with 12% remaining until final environmental clean-up has been completed.

In response to Committee questions, Mr. Alford explained that the parcel may or may not be sold. In addition, an opportunity to lease the property may be available. If the Committee does not choose to approve the conversion at this time, the clean-up of Parcel #3 will be delayed and the public process will be at risk.

Committee members expressed frustration about the lack of information available regarding the future of the property in question, if it were to be converted. Some members questioned the appraised values developed for the substitute properties and were not convinced that the recreation utility was equivalent on the properties being proposed as replacement. Other members pointed out that the role of the IAC, historically, is not to act as a land-use planning agency. They felt that since this project was funded in 1990, before planning was done, it seemed somewhat unfair to judge it using the same criteria currently used for WWRP projects, and believed Tacoma's request was justified.

Options included: (1) adopt the resolution approving the conversion; (2) deny the request; or (3) postpone the decision. By concensus, the Committee decided to take no action on the resolution to approve the conversion.

REPORTS FROM PARTNER AGENCIES (WDFW)

Bob Turner, Director of the Washington Department of Fish and Wildlife, was introduced and discussed the new WDFW program, Habitat Partnerships, which has

been designed to protect fish and wildlife habitat (see handout). Although WDFW is charged with managing and protecting fish and wildlife resources, the agency possesses little direct authority over habitat management. Therefore, partnerships with landowners, Tribes, local governments, and others must be implemented to meet the fish and wildlife management challenges.

Legislation currently being reviewed by OFM calls for the establishment of Habitat Partnerships which would enable the WDFW to do a better job of outreach to the groups mentioned above. The following activities have been organized: (1) Cooperative Ecosystem Planning; (2) Landowner Technical Assistance; and (3) Agency/Tribal/Local Government Technical Assistance. The legislation is integrally tied to the Governor's package for water resources.

Director Turner distributed an agency organization chart which showed the provision for some type of "recovery committee" which will include the state and federal government, Tribes and representation from local government and the private sector. In addition, the WDFW has been restructured as a result of the recent agency merger.

Cleve Pinnix asked Mr. Turner to comment on some of the WDFW projects which will be discussed later in the meeting and will be "dropped" from the list proposed for funding. Mr. Turner declined comment. However, he encouraged the Committee to be mindful of the emerging need for riparian habitat. After further discussion, Mr. Turner agreed to provide information regarding WDFW opinion on projects falling below the expected funding level.

**ITEM 16. 1995-97 WWRP FIRST YEAR LIST REVIEW
(Item #13 on original agenda)**

Jim Fox briefly summarized action taken by the Committee at the September meeting. He reviewed the four major actions taken for each of the seven WWRP categories: (1) developed and approved a ranked list of projects; (2) decided how much of the WWRP appropriation to put aside for the second year funding cycle; (3) decided how to distribute the unallocated funds; and, (4) decided whether to keep the acquisition/development ratios for unallocated funds as is currently required by statute for the statutory funds (see notebook Tab #13).

Debra Wilhelmi continued by reviewing the ranked list of projects approved at both the \$90 million and \$65 million funding levels. She suggested that an insufficient number of alternate projects have been identified and urged Committee adoption of Resolution #94-50 which would ensure enough alternate projects in each WWRP funding category and give the Director some flexibility to add alternates in response to changes during the legislative process.

Bill Fearn **moved** approval of the length of the WWRP Project List Submitted to the Governor. Mary Ann Huntington **seconded**. During Committee discussion, Rich Costello indicated that WDFW would like to preserve the lower-ranked fish habitat

projects as alternatives. However, there is no desire to jeopardize the integrity of the process which produced the ranked lists as they currently stand. Cleve Pinnix **moved to amend** Resolution #94-50 by adding the following: "Be it further resolved, in the case of the Critical Habitat category, additional projects shall be listed as "alternates" through Project #31, Quilcene Left Bank." Rich Costello **seconded the amendment. Motion to amend carried** with Stan Biles voting "no". **Motion to pass the resolution as amended carried** (Resolution #94-50).

**ITEM 17. SCORP PROCESS ASSESSMENT AND POLICY PLAN
(Item #15 on original agenda)**

Jim Eychaner explained that the Statewide Comprehensive Outdoor Recreation Plan (SCORP) was originally a single document written to provide direction for LWCF expenditures in the state. When the IAC was give responsibility for distribution of LWCF funds in Washington State, it was given the responsibility for SCORP as well.

SCORP is no longer simply a planning document. Instead, it is recognized as a planning process. Two possible approaches, both incorporating the development of issues and goals developed on the results of the needs assessment, have been identified to accommodate this shift; (1) The IAC-Specific Approach would provide IAC the opportunity to make decisions as to what IAC can or cannot do - or perhaps do better; (2) The Strategic Options Approach would make a range of strategic options available to the state for the purposes of meeting or deliberately not meeting those goals.

Director Eckert encouraged Committee member comments. Staff plans to present the Committee with the decision package late in 1995.

REPORTS FROM PARTNER AGENCIES (DNR AND PARKS)

Cleve Pinnix explained the organizational restructure which has recently occurred at State Parks. The purpose of a recent legislatively mandated study is to restructure to enable the agency to operate in a more business-like manner to gain greater control of growth and revenue. An attempt will be made to capture a portion of the parks-generated revenue currently going into the state general fund. Investment of those funds could provide additional revenue for park renovation and construction and greater public use of facilities. A publication due in early December will explain the new structure.

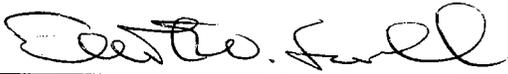
Stan Biles updated the members on Department of Natural Resources activities: (1) policy review on the recreational use of state-owned lands; (2) budget requests which will not include the reductions requested by OFM; and (3) possible site closures, especially in areas where there are no on-site managers, if budget requests are not approved. In addition, the Department has scheduled public meetings around the state to encourage public comment and criticism on Department programs and the 1995-97 biennial budget.

Jim Fox distributed the list of agency names currently being discussed.

Director Eckert reminded the Committee that the 30th Anniversary Celebration is tentatively scheduled for Monday, March 6 at the Governor's Mansion. The WWRC will schedule their Citizens' Lobby Day for the same day and will be invited to attend the celebration. A \$5 registration fee will probably be charged to cover refreshment costs.

There being no further business, Vice-Chair Mason adjourned the meeting at 12:45 p.m.

IAC APPROVAL CERTIFIED BY



Eliot W. Scull, M.D., Chair

3/6/95

Date

Next Meeting: March 6-7, 1995
 Natural Resource Building - Room 175
 Olympia, Washington

Table 2 - ORV Project Funding Recommendation

Project Rank	Ranked Score	IAC Number	Project Name	Project Sponsor	IAC Request	Sponsor Share	Total Costs	IAC Cumulative Total
1	72.6667	95-009P/N	DNR	CAP FOR TRAIL INVENTORY	14,410	5,790	20,200	14,410
2	64.5000	95-012P/N	USFS WENATCHEE NF-CLE ELUM	BUCK MEADOWS CAMPGROUNDS	33,060	1,880	34,940	47,470
3	63.5000	95-019D/N	USFS MT BAKER-SNO NF	EVANS CREEK IMPROVEMENTS	43,900	3,350	47,250	91,370
4	63.0000	95-003D/N	RICHLAND	95 HORN RAPIDS CAMP IMP	41,543	5,718	47,261	132,913
5	61.1667	95-07D/N	DNR	MIDDLE WADDELL LOOP TRAIL	113,000		113,000	245,913
6	58.5000	95-006C/N	DNR	MIDDLE WADDELL PARKING	61,900	3,700	65,600	307,813
7	53.0000	95-008C/N	DNR	MIDDLE WADDELL CAMP EXPAN	306,800	30,000	336,800	614,613
8	52.6667	95-041D/N	USFS WENATCHEE NF-NACHES	BEAR CREEK TRAIL #943	38,525		38,525	653,138
9	51.3333	95-036P/N	USFS GIFFORD PINCHOT NF	GREEN MTN TRAIL EXT	24,700		24,700	677,838
Total					677,838	50,438	728,276	
FY 94 Funds Available					779,280			
Total Recommended Funding					677,838			
Balance					101,442			
Unfunded								

RESOLUTION #94-43

**1994 NHR Capital Projects
Ranked List of Projects**

WHEREAS, ten Nonhighway Road (NHR) Capital and Planning Projects were submitted for IAC funding consideration in the Nonhighway and Off-Road Vehicle Activities Program; and

WHEREAS, those ten ORV Capital and Planning Projects were evaluated using evaluation criteria approved by Interagency Committee Members; and

WHEREAS, those evaluations occurred in an open public meeting; and

WHEREAS, that the Interagency Committee for Outdoor Recreation has \$300,000 available for Nonhighway Road Capital and Planning Projects; and

NOW, THEREFORE BE IT RESOLVED, that IAC hereby approves the ranked funding list of NHR Projects as depicted in the attached 94-43, Table 1; and

BE IT FURTHER RESOLVED, that IAC hereby approves the funding recommendation as depicted in 94-43, Table 2, that includes a distribution of \$300,000; and

BE IT FURTHER RESOLVED, that the Director be authorized to execute any and all project agreements necessary to facilitate prompt project implementation.

Resolution moved by: RICH COSTELLO

Resolution seconded by: MARY ANN HUNTINGTON

Adopted / Defeated (circle one)

Table 2 - NHR Projects Funding Recommendation

Project Rank	Ranked Score	IAC Number	Project Name	Project Sponsor	IAC Recommends	Sponsor Share	Total Costs	IAC Cumulative Total
1	69.1667	95-001D/N	OLYMPIC NATIONAL PARK	LOVERS LANE TRAIL REHAB	45,500	50,000	95,500	45,500
2	67.8000	95-047D/N	PARKS	IRONHORSE TRAIL SAFETY	72,442		72,442	117,942
3	66.3333	95-038D/N	USFS GIFFORD PINCHOT NF	GREEN RIVER HORSECAMP	26,304	33,700	60,004	144,246
4	64.8333	95-040D/N	USFS WENATCHEE NF-NACHES	TWIN SISTERS LAKES CAMP	15,940	8,313	24,253	160,186
5	64.6000	95-010P/N	DNR	SPADA LAKE	21,400		21,400	181,586
6	63.3333	95-048P/N	WHATCOM COUNTY	CHUCKANUT MTN TRAILS PLAN	42,500	7,500	50,000	224,086
7	59.1667	95-014P/N	USFS GIFFORD PINCHOT NF	MUDDY MEADOWS PLAN/DESIGN	13,080		13,080	237,166
8	57.5000	95-011P/N	DNR	MT SI NRCA REC PLAN	54,380	6,720	61,100	291,546
9*	49.5000	95-039P/N	USFS WENATCHEE NF-NACHES	CONRAD TRAILHEAD IMPROVE	8,454	5,000	13,454	300,000
10	45.5000	95-018P/N	USFS GIFFORD PINCHOT NF	WALUPT LAKE BOAT DOCK				
Total					300,000	111,233	411,233	

FY 94 Funds Available
Total Recommended Funding

\$300,000
300,000

Balance

0

Unfunded Projects

15,806

* Staff recommends partial funding. Unfunded balance = \$846

RESOLUTION 94-44

1995 Local Agency Initiative 215 Boating Projects

WHEREAS, thirteen Local Agency Initiative 215 Boating projects were submitted for IAC funding consideration in the Initiative 215 Boating Facilities Program; and

WHEREAS, these thirteen projects were evaluated using evaluation criteria approved by Interagency Committee Members; and

WHEREAS, these evaluations occurred in an open public meeting; and

WHEREAS, the Interagency Committee for Outdoor Recreation has \$1,285,505 available for Local Agency Boating projects;

NOW, THEREFORE BE IT RESOLVED, that IAC hereby approves the ranked list of Local Agency Initiative 215 Boating projects as depicted in 94-44, Table 1; and

BE IT FURTHER RESOLVED, that IAC hereby approves the funding recommendation as depicted in 94-44, Table 2, that includes a distribution of \$1,285,505; and

BE IT FURTHER RESOLVED, that the Director be authorized to execute any and all project agreements or amendments necessary to facilitate prompt project implementation.

Resolution moved by: BILL FEARN

Resolution seconded by: RICH COSTELLO

Adopted / Defeated (circle one)

Resolution 94 - 44

Table 2 - Local Agency I-215 Boating Projects Funding Recommendation

Project Ranking	Ranked Score	IAC Number	Project Name	Project Sponsor	IAC Recommends	Sponsor Share	Total Costs	IAC Cumulative Total
1	161.0000	95-023D/B	BOYER PARK & MARINA ENHANCE	WHITMAN COUNTY PORT	197,477	197,478	394,955	197,477
2	160.8333	95-033D/B	BOAT HAVEN LAUNCH RAMP	PORT TOWNSEND PORT	210,689	210,689	421,378	408,166
3	154.3333	95-022D/B	TOWN PARK PH 2 - LAUNCH	CUSICK	179,444	185,000	364,444	587,610
4	151.8333	95-027D/B	HAAPA BOAT LAUNCH	CLARK COUNTY	226,132	226,132	452,264	813,742
5	144.5000	95-034D/B	POINT HUDSON JETTY	PORT TOWNSEND PORT	172,354	172,354	344,708	986,098
6	142.1667	95-035D/B	FREELAND PARK LAUNCH & FL	SOUTH WHIDBEY PORT DIST	107,289	107,289	214,578	1,093,385
7	131.5000	95-021D/B	BINGEN MARINA	KLICKITAT CO PORT DIST	30,000	31,392	61,392	1,123,385
8*	130.5000	95-044A/B	COLUMBIA LAUNCH @ BARI OW	COWLITZ COUNTY *	162,120	348,880	511,000	1,285,505
9	130.3333	95-024D/B	EAST BAY MARINA IMPROV	OLYMPIA PORT				
10	128.6667	95-020D/B	CEN WATERFRONT TRANS MOOR	SEATTLE PORT				
11	128.5000	95-026D/B	SE 40TH ST RAMP PHASE 2	BELLEVUE				
12	121.6667	95-043A/B	PUGET ISLAND RAMP	WAHIAKUM PORT DIST #2				
13	117.3333	95-093D/B	PT ORCHARD MARINA BOARDWALK	PT OF BREMERTON				
Total					1,285,505	1,479,214	2,764,719	

FY 95 Funds Available

\$1,285,505

Total Recommended Funding

\$1,285,505

Balance

0

Unfunded Requests

\$962,922

* Staff recommends partial funding Unfunded balance = \$93,380

RESOLUTION #94-45

Title 286 WAC Adoption

To facilitate Committee adoption of the recommendation on page 1, the following resolution has been prepared.

WHEREAS, the draft change to WAC 286-26-080, filed September 23, 1994, was published in the *Washington State Register* on October 19, 1994, and

WHEREAS, this recommendation is in accord with existing agency policies, state law, and the intention to provide clear communication of IAC rules, and

WHEREAS, this recommendation has been considered in a public review process, including a formal public hearing where all comments were encouraged,

NOW, THEREFORE BE IT RESOLVED, that IAC hereby [pick one:]

[acknowledges that no public comments on this proposal have been received]
or

[accepts its staff's summary of, and responses to, the comment(s) received regarding the proposed rule,]

AND BE IT FURTHER RESOLVED, that IAC approves the attached change to WAC 286-26-080 filed September 23, 1994 (page 5), and

[the Staff Recommended Non-Substantive Change(s) listed on page __ and]

directs staff to undertake the steps necessary for filing and implementation of the adopted rule.

Resolution moved by: CLEVE PINNIX

Resolution seconded by: BILL FEARN
Adopted / Defeated / Deferred (circle one)

Resolution 94-47
FY 95 Land and Water Conservation Fund Allocation

WHEREAS, the Interagency Committee for Outdoor Recreation anticipates it will receive approximately \$487,000 of LWCF grant monies for FY 1995, and

WHEREAS, the Interagency Committee for Outdoor Recreation Administrative Rules direct IAC to allocate LWCF grant funds to those projects submitted for funding through the Outdoor Recreation Account of the Washington Wildlife and Recreation Program, and

WHEREAS, the Interagency Committee for Outdoor Recreation approved a list of Outdoor Recreation Account projects, including alternates, on September 23, 1993, and

WHEREAS, these projects were evaluated, ranked, and approved in open public meetings, and

WHEREAS, these projects are legislatively-approved alternates during the 1993-95 biennium, and

WHEREAS, some of these alternate Washington Wildlife and Recreation Program projects are eligible to receive Federal Land and Water Conservation Fund monies, and

WHEREAS, the next unfunded or partially funded 1993-95 WWRP projects eligible for LWCF monies are:

<u>IAC Project #</u>	<u>Applicant</u>	<u>Project</u>	<u>Category</u>	<u>IAC Request</u>
93-073D	City of Everett	Silver Lake	Water Access	\$ 374,957
93-058D	Clark County	Salmon Creek	Trails	\$ 91,328

WHEREAS, IAC seeks to leverage and optimize WWRP and LWCF monies, and

WHEREAS, Interagency Committee Members seek to ensure that all programs it administers assist in the funding of the PRISM project, and

WHEREAS, IAC staff has identified the need for \$75,000 of FY 1995 LWCF monies to assist in funding the PRISM project,

NOW THEREFORE BE IT RESOLVED, that Interagency Committee Members approve for Federal FY 1995 Land and Water Conservation Fund grants, up to the following:

<u>IAC Project #</u>	<u>Applicant</u>	<u>Project</u>	<u>LWCF</u>
	IAC	"PRISM"	\$75,000
93-073D	Everett	Silver Lake	\$374,957
93-058D	Clark County	Salmon Creek	<u>\$37,043</u>
TOTAL			<u>\$487,000</u>

BE IT FURTHER RESOLVED, that the Director be authorized to execute any and all project agreements or amendments necessary to facilitate prompt project implementation, immediately upon and contingent upon receipt of the Federal FY 1995 LWCF apportionment letter from the Secretary of the Interior.

Resolution moved by: BILL FEARN

Resolution seconded by: DONNA MASON

Adopted/Defeated (circle one)

Resolution #94-48
Service Recognition - Nonhighway Off-Road Vehicle Activities Program

WHEREAS, Terry Graham served on the Interagency Committee for Outdoor Recreation's Nonhighway Road and Off-Road Vehicle Activities Advisory Committee and State Trails Advisory Committee for the past sixteen years, and

WHEREAS, Terry Graham has assumed new responsibilities with the Washington State Department of Natural Resources, and

WHEREAS, Terry Graham assisted IAC staff and Committee Members with the development of the *NOVA PLAN*, *State Trails Plan*, and Program guidelines, and

WHEREAS, Terry Graham reviewed and evaluated projects for the acquisition, development, and renovation of NOVA Projects, and

WHEREAS, Terry Graham contributed his expertise and interest in outdoor recreation use in the State of Washington, and

WHEREAS, Terry Graham's participation on the Nonhighway and Off-Road Vehicle Activities Advisory Committee and State Trails Advisory Committee has been representative of true partnerships between many, otherwise diverse recreation providers and interests, and

WHEREAS, the Interagency Committee Members would like to recognize his support and services rendered to the Committee during his service on the Nonhighway Road and Off-Road Vehicle Activities Advisory Committee and State Trails Advisory Committee,

NOW, THEREFORE BE IT RESOLVED, that in recognition of Terry Graham assistance to the Interagency Committee in performing his responsibilities and duties as a member of the Nonhighway Road and Off-Road Vehicle Activities Advisory Committee and State Trails Advisory Committee, the Committee does herewith extend its thanks, best wishes, and appreciation to him, and

FURTHER BE IT RESOLVED, a copy of this resolution be sent with a letter of appreciation to Terry Graham.

Moved: STAN BILES

Seconded: RICH COSTELLO

Pass/Fail

Resolution #94-49
Service Recognition

Whereas, Ruth Anderson has served in the position of Land and Water Conservation Fund (LWCF) Grants Project Officer for the National Park Service (NPS) over the last 18 years; and

Whereas, during the normal rotation of staff assignments in that period, Ruth Anderson has greatly assisted the members and staff of the Interagency Committee for Outdoor Recreation (IAC) in all phases of planning, land acquisition, and development of important outdoor recreation areas and facilities; and

Whereas, through this work, Ruth Anderson has helped to improve access to such facilities, and has thereby improved the quality of life for the residents of and visitors to Washington State; and

Whereas, Ruth Anderson is now determined to seek retirement from this position and thereby create more time to enjoy the fruits of her previous 18 years of labor;

Now, therefore be it resolved, that in recognition of Ruth Anderson's exemplary service in the performance of these duties, that IAC does extend its sincere appreciation for a job well done and sends its best wishes for a happy and fulfilling retirement!

Be it further resolved, a copy of this resolution be sent with a letter of appreciation to Ruth Anderson.

RESOLUTION MOVED BY: BILL FEARN
RESOLUTION SECONDED BY: CLEVE PINNIX

PASSED.

Eliot Scull, Chair

Laura Eckert, Director

November 17, 1994

RESOLUTION #94-50

**Length of Washington Wildlife and Recreation Program (WWRP)
Project List Submitted to the Governor**

WHEREAS, it is IAC's policy to include alternate projects--projects approved by the IAC but that, because of their relative ranking, are beyond requested funding levels--on the list of WWRP projects submitted to the Governor; and

WHEREAS, it has been the policy of the IAC to include alternate projects in both the ORA and HCA in an amount equal to fifty percent of the dollar amount requested for each account; and

WHEREAS, this policy was based on the use of the Z-score method to rank alternate projects; and

WHEREAS, the IAC no longer uses the Z-score method to rank alternate projects;

NOW, THEREFORE BE IT RESOLVED, that the number of alternate projects submitted in each WWRP funding category will be such that the sum of the funds sought for those projects is equal to fifty percent of the total dollar amount requested by IAC for that category; and,

BE IT FURTHER RESOLVED, that there will be no fewer than six alternate projects in each funding category; and

BE IT FURTHER RESOLVED, that if there are too few alternate projects in a funding category to meet the above requirements, the IAC may submit, in rank order, some or all of the alternates available in that category; and

BE IT FURTHER RESOLVED, that if during the legislative process funding levels different from that requested by IAC are proposed or if projects are removed from the list, the Director of the IAC is hereby authorized to add alternate projects from the list adopted by the IAC, in the order adopted; and

BE IT FURTHER RESOLVED, that where this resolution and Resolutions 94--35a, 94-35b, 94-41a, and 94-41b are inconsistent with Manual 10, the resolutions shall prevail for the 1995-1997 biennium.

AMENDMENT: BE IT FURTHER RESOLVED, in the case of the Critical Habitat category, additional projects shall be listed as "alternates" through Project #31, Quilcene Left Bank.

BILL FEARN

Moved

MARY ANN HUNTINGTON

Seconded

MOTION CARRIED / FAILED

AS AMENDED