

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

REGULAR MEETING

DATE: March 22-23, 1990
TIME: 9:00 a.m. both days

PLACE: Tye Motor Inn, 500 Tye Drive, Tumwater,
Washington, Coho Annex

INTERAGENCY COMMITTEE MEMBERS PRESENT:

Dr. Eliot Scull, Chair, Wenatchee
Jeanie Lorenz, Vancouver
James Fox, Friday Harbor
William Fearn, Spokane

Stan Biles, Designee for Honorable Brian Boyle,
State Land Commissioner, DNR
Jan Tveten, Director, Parks & Recreation Commission
Jenene Fenton, Designee for Curt Smitch, Director,
Department of Wildlife
Richard Costello, Designee for Joseph R. Blum,
Director, Department of Fisheries

INTERAGENCY COMMITTEE MEMBER ABSENT:

Joe Jones, Seattle

(Bill Bush, Designee for Jan Tveten portion of
the meeting. Parks & Recreation Commission.)
(George Volker, Designee for Curt Smitch, Director,
Dept. of Wildlife, portion of the meeting)

MEETING CALLED TO ORDER - INTRODUCTIONS:

Thursday, March 22 Pgs. 1 - 49
Friday, March 23 Pgs. 50 - 65

The meeting was called to order at 9:00 a.m. by Chairman Eliot Scull, with eight members present: SCULL, LORENZ, FOX, FEARN, BILES, FENTON, COSTELLO. (MR. TVETEN ARRIVED SHORTLY AFTER THE MEETING CONVENED.)

Mr. Scull welcomed the attendees. Mr. William Fearn introduced himself as newly appointed member of the Committee. It was also noted that Shannon Smith, Assistant Attorney General was present. Dr. Scull announced that Agenda Item IV. NEW BUSINESS, E. 1990 Wildlife and Recreation Act Projects, would be considered by the Committee beginning at 2:00 p.m.

APPROVAL OF MINUTES OF NOVEMBER 2-3, 1989: Two corrections to the minutes of November 2-3, 1989 were brought to the attention of the Committee:

- (1) Page 6, last paragraph, last line: "This is the first successful effort to get ~~tax~~ boat registration and excise tax monies released for boating purposes."
- (2) Page 46, Third Participant, Paul Wiseman, The Mountaineers, item (3):
"(3) Noted it should be possible to make the river in the area come under the ~~Seenie-Rivers-Program-of-the-state-~~ Federal Wild and Scenic Rivers Program."

IT WAS MOVED BY MR. TVETEN, SECONDED BY MR. BILES, THAT THE MINUTES OF NOVEMBER 2-3, 1989, BE APPROVED AS CORRECTED. MOTION WAS CARRIED.

APPENDIX A - Project letters of Opposition/support = (attached to official minutes only)
APPENDIX B - Washington Wildlife & Recreation Coalition Projects Listing
APPENDIX C - WWRC Projects Criteria

ADDITIONS OR DELETIONS TO THE AGENDA, MARCH 22-23, 1990: There being no additions or deletions to the agenda, IT WAS MOVED BY MR. FOX, SECONDED BY MS. FENTON THAT THE AGENDA FOR THE MARCH 22-23, 1990 MEETING BE APPROVED. MOTION WAS CARRIED.

RECOGNITIONS/AWARDS: The following resolutions were read to the Committee:

WHEREAS ANNE COX HAS SERVED ON THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THE PAST FOUR YEARS AS CHAIR, AND IN THIS CAPACITY HAS ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE ACQUISITION, DEVELOPMENT, AND RENOVATION OF OUTDOOR RECREATION SITES AND FACILITIES, AND

WHEREAS, THE INTERAGENCY COMMITTEE MEMBERS WOULD LIKE TO RECOGNIZE HER SUPPORT AND SERVICES RENDERED TO THE COMMITTEE DURING HER TENURE, AND WISH HER WELL IN FUTURE ENDEAVORS,

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF ANNE COX'S ASSISTANCE TO THE INTERAGENCY COMMITTEE IN PERFORMING HER RESPONSIBILITIES AND DUTIES AS CHAIR TO THE COMMITTEE, THE COMMITTEE DOES HERewith EXTEND ITS THANKS AND APPRECIATION TO HER,

AND RESOLVED, FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE HONORABLE BOOTH GARDNER, GOVERNOR OF WASHINGTON, WITH A COPY AND LETTER OF APPRECIATION TO ANNE COX.

A Certificate of Appreciation signed by the Chair was exhibited to the Committee and will be sent to Anne Cox.

IT WAS MOVED BY MS. LORENZ, SECONDED BY MR. FOX, THAT THE COMMITTEE RESOLUTION BE ADOPTED. MOTION CARRIED.

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WHEREAS, CAROL FELTON, DESIGNEE FOR THE DEPARTMENT OF FISHERIES, REPRESENTED JOSEPH R. BLUM, DIRECTOR OF FISHERIES, AT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEETINGS AND ASSISTED THE INTERAGENCY COMMITTEE IN ITS PROGRAMS OF ACQUISITION, DEVELOPMENT, AND RENOVATION OF OUTDOOR RECREATION SITES AND FACILITIES, AND

WHEREAS, THE INTERAGENCY COMMITTEE MEMBERS WOULD LIKE TO RECOGNIZE HER SUPPORT AND SERVICES RENDERED TO THE COMMITTEE DURING HER TENURE, AND WISH HER WELL IN FUTURE ENDEAVORS,

NOW, THEREFORE, BE- IT RESOLVED THAT IN RECOGNITION OF CAROL FELTON'S ASSISTANCE TO THE INTERAGENCY COMMITTEE IN PERFORMING HER RESPONSIBILITIES AND DUTIES AS DESIGNEE FOR THE DEPARTMENT OF FISHERIES, THE COMMITTEE DOES HERewith EXTEND ITS THANKS AND APPRECIATION TO HER,

AND RESOLVED, FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE HONORABLE BOOTH GARDNER, GOVERNOR OF WASHINGTON, AND JOSEPH R. BLUM, DIRECTOR, DEPARTMENT OF FISHERIES, WITH A COPY AND LETTER OF APPRECIATION TO CAROL FELTON.

A Certificate of Appreciation will be sent to Carol Felton as approved by the Committee.

IT WAS MOVED BY MR. TVETEN, SECONDED BY MR. BILES, THAT THE COMMITTEE RESOLUTION BE ADOPTED. MOTION CARRIED.

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WHEREAS, WILLIAM HUTSINPILLER, HAS SERVED ON THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION'S TRADITIONAL GRANTS-IN-AID TECHNICAL ADVISORY COMMITTEE THE PAST FIVE YEARS, AND

WHEREAS, IN THIS CAPACITY HE HAS ASSISTED THE STAFF AND THE COMMITTEE WITH REVIEW AND EVALUATION OF LOCAL AGENCIES' PROJECTS, AS WELL AS REVIEW OF MODIFICATIONS TO VARIOUS MANUALS AND PROGRAMS OF THE IAC IN ACQUIRING, DEVELOPING, AND RENOVATING OUTDOOR RECREATION SITES AND FACILITIES, AND HAS THUS CONTRIBUTED HIS EXPERTISE IN THE PARKS, RECREATION, AND CONSERVATION FIELD TO THE STATE OF WASHINGTON, AND

WHEREAS, THE INTERAGENCY COMMITTEE MEMBERS WOULD LIKE TO RECOGNIZE HIS SUPPORT AND SERVICES RENDERED TO THE COMMITTEE DURING HIS SERVICE ON THE TECHNICAL ADVISORY COMMITTEE, AND WISH HIM WELL IN FUTURE ENDEAVORS.

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF WILLIAM HUTSINPILLER'S ASSISTANCE TO THE INTERAGENCY COMMITTEE IN PERFORMING HIS RESPONSIBILITIES AND DUTIES AS A MEMBER OF THE TECHNICAL ADVISORY COMMITTEE, THE COMMITTEE DOES HERewith EXTEND ITS THANKS AND APPRECIATION TO HIM,

AND RESOLVED, FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE HONORABLE BOOTH GARDNER, GOVERNOR OF WASHINGTON, WITH A COPY AND LETTER OF APPRECIATION TO WILLIAM HUSTINPILLER.

A Certificate of Appreciation will be sent to William Hutsinpiller as approved by the Committee.

IT WAS MOVED BY MR. FOX, SECONDED BY MR. FEARN THAT THE COMMITTEE RESOLUTION BE ADOPTED. MOTION CARRIED.

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Mr. Ronald Taylor, Assistant Chief, Projects Services Section, IAC, was asked to come forward by the Chairman. Mr. Robert Wilder, Director, recognized Mr. Taylor's achievement in working for the IAC the past fifteen years. Mr. Larry Fairleigh, Chief, Projects Services Section, praised Mr. Taylor's efforts during the past twelve years that he had been working with him. Chairman Scull read the Appreciation Plaque presented to Mr. Taylor followed by reading of the Resolution.

WHEREAS, RONALD N. TAYLOR, ASSISTANT CHIEF, PROJECTS SERVICES, IAC, HAS WORKED THE PAST FIFTEEN YEARS FOR THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION AND THE STATE OF WASHINGTON, IN THE IAC'S PROGRAM OF ACQUIRING, DEVELOPING, AND RENOVATING OUTDOOR RECREATION SITES AND FACILITIES, AND

WHEREAS, THE INTERAGENCY COMMITTEE MEMBERS WOULD LIKE TO RECOGNIZE HIS SUPPORT AND SERVICES RENDERED TO THE COMMITTEE DURING HIS STATE EMPLOYMENT, AND WISH HIM WELL IN FUTURE ENDEAVORS,

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF RONALD N. TAYLOR'S ASSISTANCE TO THE INTERAGENCY COMMITTEE IN PERFORMING HIS RESPONSIBILITIES AND DUTIES AS ASSISTANT CHIEF, PROJECTS SERVICES, THE COMMITTEE DOES HEREWITH EXTEND ITS THANKS AND APPRECIATION TO HIM,

AND RESOLVED, FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE HONORABLE BOOTH GARDNER, GOVERNOR OF WASHINGTON, WITH A COPY AND LETTER OF APPRECIATION TO RONALD N. TAYLOR.

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II. A.

DIRECTOR'S REPORT: Mr. Wilder referred to memorandum "Director's Report, dated March 22, 1990, reporting as follows:

1. **Governor's Conference on Recreation and the Economy - 1982:** Warren Bishop (Past-President of the Board of Municipal Research & Service Center of Washington, and fourteen years a member of the IAC) had reported at the Governor's Conference on Recreation and the Economy in 1982 the need for a "statewide coalition of all interested and supportive private organizations and governmental entities" to review Washington State's recreational needs. This had come to fruition with the establishment of the Washington Wildlife and Recreation Coalition. Many persons, organizations, legislators, etc., were asked to serve on the Coalition with The Honorable Dan Evans and The Honorable Mike Lowry being co-chairmen. There were approximately eighty interested citizens/groups on the Coalition. The Coalition will continue its project under the leadership of Joe Latourrette.

2. **Federal Legislation:** The Land and Water Conservation Fund (LWCF) is celebrating its twenty-fifth year. It has been reauthorized for another twenty-five years for funding purposes. However, President Bush has asked for an increase in LWCF only for the federal agencies, not the states. The IAC needs to continue to work with the Congressional delegation to let them know how important it is that LWCF monies continue to flow to the states.

HR S 761 - Reports indicate that strategy talks dealing with The Honorable Morris Udall have begun on the American Heritage Trust bill.

3. **National Governors' Association:** The NGA is supporting the Land and Water Conservation Fund and the American Heritage Trust.

4. **1990 Washington State Legislative Session: SSB 6412/HB 2568** -- Continue support of these two bills drafted by the Washington Wildlife and Recreation Coalition. Presently, funds are now earmarked within the Supplemental Capital Budget, SSB 6417.

5. **Marine Fuel Tax Study:** Preliminary results of the Department of Licensing's Marine Fuel Tax Study indicate the amount of percentage in the program for the IAC will be 1.17 percent. With the added dollars, the IAC will be able to have more flexibility in regard to boating and water recreation projects.

II B. MANAGEMENT SERVICES, FUND SUMMARIES: Mr. Ray Baker, Financial Manager, referred to Fund Summary dated March 13, 1990 reporting on funding status as of March 12, 1990. Mr. Baker explained reasons for the negative numbers, i.e.,

normal for this time of the year. The entire state agencies' budget figures for projects are shown in the summary; but only one year apportionment is indicated for the federal monies. Staff is working with sponsors to ensure the rate of commitment for the federal dollars is increased. Initiative 215 monies' negative balances will be extinguished within three or four months as funds are received. Last November (1989) Initiative 215 monies were allocated for local government projects predicated on **estimated** receipts received through June 30, 1990. Due to increased funding in Initiative 215, this balance will be extinguished earlier than June 30, 1990. The state agencies' projects will also have enough Initiative 215 monies to meet their project needs.

Projects Pending, IAC: Mr. Baker noted the list of projects pending. These projects are not yet "on the ground" through IAC contracts. The listing is, therefore subject to change on a daily basis.

Nonhighway and Off-Road Vehicle Activities Fund Summary: There were no concerns in regard to this fund summary. All legally mandated ceilings for each of the project types have been met. The current fund status indicated \$1,396,831.46 balance.

II. C PROJECTS SERVICES - ADMINISTRATIVE ACTIONS, PROJECT STATUS REPORT:

Mr. Larry Fairleigh, Chief, Projects Services, referred to memorandum of staff dated March 22, 1990, reporting as follows:

- (1) Project staff is currently working on 65 local agencies' projects and 66 state agencies' projects.
- (2) Aquatic Lands Enhancement Program: As of January 1, 1990, the Department of Natural Resources (DNR) assumed responsibility for the operation of the ALEA Program.
- (3) **Funding Program:** IAC will begin funding cycles for the Initiative 215 program, ORV, and Nonhighway (NHR) programs, and also a new funding program under SSB 5372 for boating projects. This, plus the \$53 million worth of new acquisitions through the Washington Wildlife Habitat and Recreation Program.
- (4) Shooting and Archery Ranges - ESSB 6726: ESSB 6726 provides funds for a new grant program for shooting and archery ranges. It includes nonprofit agencies as eligible grant recipients. Staff will be developing a proposed program -- priorities, rules, procedures -- in the next few months for IAC Committee review and approval. First funding session should be held by **March 1991**. An advisory committee will also be established to assist the IAC in this new grant program.
- (5) **Administrative Actions:** The following projects were administratively approved since November 1989:

a. Fisheries Hood Canal Fish Access \$ 451,022 State

Approved cost increase \$7,822 in order to make a final payment to the Washington Department of Transportation.

- b. DNR Upright Channel \$ 161,200 State
Approved cost increase to include Phase 2 development of a project which was appropriated to DNR in the 1989-90 biennium from State Building Construction Fund (057).
 - c. DNR Statewide Site Renovation \$ 1,111,200 State
Approved addition of "Acquisition of Wildcat Trailhead", Kitsap County, to master project list, with no increase in cost.
 - d. City of Seattle South Lake Union \$ 132,891 State
Scope of the project was increased to include development of recently acquired Evergreen Florist Warehouse property, at no increase in cost to the IAC.
- (6) State Agencies' Master List Approvals (Since Nov. 1989 IAC Meeting)
- a. State Parks: Omnibus Minor Statewide \$674,050 215 \$ 179,250 State Bldg.⁰⁵⁷
Identifies 24 sites statewide.
 - b. State Parks: Elec. Improve. Statewide \$ 63,700 215 \$ 231,000 State Bldg.⁰⁵⁷
Blake Island Channel Marker project. Replace existing battery operated channel entry lighting with updated low-maintenance USCG approved aid to navigation lighting.
 - c. State Parks: Ft. Worden Breakwater \$ 315,000 215
Replace damaged pile. Replace existing north breakwater and dredge boat launch harbor to original design elevations.
 - d. State Parks: Hood Canal Access \$ 60,000 215 \$ 442,681 State Bldg.⁰⁵⁷
Twenty-seven (27) acre site with 300 feet waterfront with boat launch on Hood Canal (contains existing RV park & residence).
 - e. State Parks: Lake Sammamish Boat Launch \$ 114,000 215
Replace existing launch planks, rebuild piers & piling.
 - f. State Parks: Sacajawea Floats \$ 192,000 215
Install new anchorage system. Construct hinged ramps between piers and floats and modify or replace existing floats as necessary.
- (7) Nonhighway and Off-Road Vehicles Activities (NOVA) Program
- a. Currently administering 102 NOVA Program projects (54 ORV, 36 NHR, and 12 E&E).
 - b. Workshops were held in January for the Forest Service in Ellensburg and Olympia. (Recently received request and draft master agreement from Bureau of Land Management for access to the program.)

- c. Growth and evolution has taken place in the NOVA program: preparation for E&E and M&O funding sessions; preparing new ORV Program Manual; revising existing NHR Program Manual.

- (8) **NOVA Project Withdrawal:** Project 88-031E, Mt. Baker/Snoqualmie National Forest, ORV Education/Ethics Project was terminated. Total cost was \$20,940, \$16,940 E&E Funds.

Mr. Fairleigh referred to memorandum of staff dated March 2, 1990 which had been directed to the Nonhighway and Off-Road Vehicle Activities (NOVA) Committee. He pointed out several issues on page (2) of that memorandum as follows:

Future Issues - NOVA Program:

- (1) **ORV Parks Maintenance and Operations**--IAC staff and Committee must consider policy recommendations on what, if any limits need to be imposed on the M&O expenditures.
- (2) **Washington State ORV Plan Update**-- Update of this plan to begin in next few months. Will serve as guide for development of program policies and priorities.
- (3) **Program Rules and Evaluation Questions:** Need to be refined to ensure process meets the needs of the recreating public, project sponsors and the IAC.
- (4) **NOVA Committee Fragmentation and Reorganization:** A cooperative, coordinated approach is required if the NOVA Committee is to be effective and able to make recommendations on the issues being faced now and in the future. NOVA Advisory Committee reorganization will be addressed soon to better meet NOVA's charge in representing the various interests. This Committee can provide technical advice to project sponsors and assist staff and the Committee with program direction and project selection.
- (5) **Future Program Direction:** Will be the most important role the NOVA Advisory Committee can play. They represent user groups, land managers, etc., and must be leaders in the work ahead.

On completion of Mr. Fairleigh's report, Mr. Biles asked why the Mt. Baker/Snoqualmie National Forest's ORV Education/Ethics Project had been withdrawn. Ms. Marguerite Austin, Project Manager, replied that a new supervisor had been placed in charge of certain Forest Service programs and following his analysis of priorities had determined the ORV Education and Ethics Project did not rate high enough to be included in the present plans. There were more urgent matters that needed to be resolved first.

Mr. Biles referred to page (6) of the memorandum and asked if staff would be presenting a proposal to the IAC Committee in the future concerning future program direction. Mr. Fairleigh noted there would be several NOVA matters resolved at this meeting which would give direction to the staff. Following adoption of certain manuals, staff would be in a position to begin future program direction and would be bringing to the Committee certain policy

matters. The Committee will be given time for review prior to any final decision as to program changes.

II. D. PLANNING SERVICES - REPORT: Mr. Greg Lovelady, Chief, Planning Services, referred to memorandum titled "Planning Services Status Report", dated March 22, 1990, noting the following:

- (1) In the interests of time, the Local Agencies' Technical Assistance Report was not given and is cited here for the record:
 - a. A total of 115 agencies (75 cities, 13 counties, 14 port districts, 7 special districts, 4 school districts, and 2 Indian Tribes) have met planning requirements for the Traditional Grant-in-Aid Program.
 - b. Comprehensive Plans: Thirty-one local agencies were sent a questionnaire in November 1989 concerning their comprehensive plans. Feedback was received on the value of technical assistance being given them and any needed improvements. Sixty-one percent responded. Suggestions were made which will be implemented by the IAC, i.e., allow more borrowing time of sample comprehensive plans; provide more resource books; provide more sample plans from larger jurisdictions.
- (2) **State Trails Policy Plan:** The first public draft of the State Trails Policy Plan was released in Mid-January. Six hundred and twenty-five (625) copies of the draft plan were mailed out. At this point the budget for this particular item was exhausted, and now a brief summary of the plan is being sent to those interested instead of a complete plan document.

Meetings were held throughout the state with two sessions being held at each site (informal open house noon to 1 pm, and a more formal presentation at 7 pm.) Approximately 200 people attended these meetings.

Work on the next draft of the plan will begin in April following review and analysis of public comments thus far.

Possibility of a working symposium for the State Trails Advisory Committee (STAC) and key members of the trails community in late spring or early summer was announced. The purpose would be to develop an "action strategy" for implementing the Trails Plan.

- (3) **Outdoor Recreation and Wildlife Habitat Needs:** The Washington Wildlife and Recreation Coalition submitted its final report, Outdoor Recreation and Wildlife Habitat Needs Assessment, to the IAC in December 1989. Through this document, the IAC delivered to the State Legislature an Outdoor Recreation and Wildlife Habitat Action Plan (Special Report #90-1). This Action Plan recommends long-term funding of \$450 million be provided for both acquisition and development of outdoor recreational areas and facilities (state and local projects) over a ten-year period.
- (4) **Wetlands:** A Washington Wetlands Priority Plan was approved in December

1987, and met the requirement that statewide comprehensive outdoor recreation plans (SCORP) include the wetlands resource. The 1987 plan was accepted by the National Park Service (NPS) as the wetlands element for the Washington Outdoors: Assessment and Policy Plan.

The 1987 plan will be updated by the end of 1991 based on current wetlands information through the Puget Sound Water Quality Authority and the Department of Ecology. A site identification process is underway to identify critical wetland sites worthy of protection.

On December 12, 1989, Governor Booth Gardner issued Executive Order #89-10 concerning wetlands, a separate agenda item for the March 22-23, 1990 meeting. (See Page 63)

- (5) **Columbia River Gorge National Scenic Area:** For the record, the National Scenic Area Planning Staff has prepared preliminary land use designations and recreation intensity zone maps for public review regarding the Columbia River Gorge National Scenic Area. IAC staff is following these actions and assisting when possible.

III. OLD BUSINESS A. PROJECT CHANGES: Prior to agenda item Project Changes, Mr. Fairleigh introduced Carol Jensen, Loren McGovern, and Ruth Ittner -- members of the Nonhighway and Off-Road Vehicle Activities (NOVA) Advisory Committee.

(1) **City of Olympia, Percival Landing, IAC #84-002D - Conversion:** Mr. Ron Taylor, Project Manager, referred to memorandum of staff, dated March 22, 1990, "City of Olympia - Percival Landing North (IAC #84-002D), Request for Conversion", citing the following:

a. The City of Olympia requested approval to convert approximately 663 square feet of boardwalk air space for use in construction of a commercial building for office/retail space.

b. The City proposes to replace the converted segment of boardwalk with a portion (22,280 square feet) of an approximate one-half acre of land it is acquiring for park and general public use. (Located on Olympia Avenue, adjacent to the Boardwalk.)

c. The National Park Service (NPS) has approved the conversion.

d. Appraisals: Converted parcels \$22,900
Replacement parcel \$278,500

e. There is no loss of recreation opportunity, and the replacement parcel will provide new recreation opportunities in the support of the boardwalk.

In response to Dr. Scull, Mr. Taylor explained how it is possible to appraise air rights. Mr. Tveten stated the Department of Transportation appraisers are experts in this type of appraisal and that the Freeway Park in Seattle was a good example (an IAC project). Eric Johnson, Project Manager, had attended an National Park Service conference recently where it had been brought out that the State of Washington has been, thus far, the only state in the Union to submit a project for LWCF funds relating to air rights. Ms. Lorenz asked how high the converted part of the project would extend, and Mr. Taylor replied thirty-five (35) feet.

Mr. Tveten asked why the first proposal submitted by the IAC had not been accepted by NPS. Mr. Taylor explained that at that time the property being considered did not abut anything the City could benefit from recreationally. Mr. Tveten pointed out how this project is an excellent example of how recreation can enhance and revitalize a portion of a city which had been run-down for years.

IT WAS MOVED BY MR. TVETEN, SECONDED BY MR. FOX, THAT

WHEREAS, THE CITY OF OLYMPIA HAS RECEIVED IAC FUND ASSISTANCE TO CONSTRUCT OVER 1,000 FEET OF BOARDWALK FROM PERCIVAL LANDING NORTH TO PORT OF OLYMPIA PROPERTY (IAC #84-002D), AND

WHEREAS, THE CITY HAS REQUESTED IAC APPROVAL TO CONVERT AN APPROXIMATE 663 SQUARE FEET SEGMENT OF BOARDWALK IN ORDER TO FACILITATE THE CONSTRUCTION OF A PRIVATE BUILDING COMPATIBLE WITH THE AESTHETICS OF THE BOARDWALK, AND WHEREAS, THE CITY'S PROPOSAL FOR REPLACEMENT OF CONVERTED BOARDWALK DOES MEET THE CONVERSION REQUIREMENTS AS SET FORTH IN IAC PROCEDURAL MANUAL #7, SECTION 07.19B DEVELOPMENT PROJECTS CONVERTED:

1. THE PARCELS OF LAND HAVE BEEN APPRAISED, AND THE REPLACEMENT PARCEL IS OF GREATER VALUE;
2. THE REPLACEMENT PARCEL HAS GREATER RECREATION UTILITY;
3. THE REPLACEMENT FACILITIES ARE ELIGIBLE UNDER IAC/NPS DEVELOPMENT PROJECT CRITERIA;
4. AN ENVIRONMENTAL IMPACT ASSESSMENT IS ON FILE.

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE CONVERSION REQUEST AS PROPOSED BY THE CITY OF OLYMPIA REGARDING PERCIVAL LANDING NORTH (IAC #84-002D) IS APPROVED AND THE DIRECTOR IS HEREBY AUTHORIZED TO EXECUTE THE NECESSARY CONTRACT AMENDMENT.

MOTION WAS CARRIED.

2. City of Kent, Riverfront Park, IAC #74-012A - Conversion: Mr. Eric Johnson, Project Manager, referred to memorandum of staff, "City of Kent Parks and Recreation Department, Riverfront Park, IAC #76-012A, dated March 22, 1990. His presentation included the following:

(1) The City of Kent proposed exchanging a triangular parcel of Riverfront Park totaling 8,049 square feet for 51,400 square feet of property on Lake Fenwick. This parcel contained 160 feet of lake front and adjoined existing park property.

(2) Land lost in the exchange will have no adverse effect on the recreation value of either the Green River Trail or the Riverbend Golf Course. The property is over 600 feet from the Green River.

(3) Appraisal: Value of 8,049 square feet = \$44,300
Value of replacement property, 51,400 square feet = \$56,100

(4) The substitution parcel is of at least equal or greater value with parcel being converted.

*Approved
Correction
4-10-90*

Mr. Costello noted that the City of ~~Seattle~~^{KENT} does have funds to acquire additional areas, and asked if they intended to spend it on this project. Mr. Johnson replied in the affirmative stating this was part of the ~~City of Seattle's~~ Bond Issue Program. Ms. Lorenz was informed one of the areas was not a part of the golf course or the park and thus would be left in its natural state.

*King County
open space*

IT WAS MOVED BY MS. LORENZ, SECONDED BY MR. BILES, THAT

WHEREAS, THE CITY OF KENT ACQUIRED APPROXIMATELY 36 ACRES OF LAND KNOWN AS RIVERFRONT PARK WITH IAC ASSISTANCE (IAC #76-012A, NPS #53-00318), AND

WHEREAS, THE CITY OF KENT HAS REQUESTED IAC APPROVAL TO CONVERT 8,049 SQUARE FEET OF RIVERFRONT PARK FOR 51,400 SQUARE FEET AT LAKE FENWICK, AND

WHEREAS, THE CITY OF KENT PROPOSAL FOR REPLACEMENT OF CONVERTED LAND MEETS THE CONVERSION REQUIREMENTS AS SET FORTH IN IAC PARTICIPATION MANUAL #7, SECTION 07.19A, ACQUISITION PROJECTS CONVERTED:

1. THE FAIR MARKET VALUE OF ALL PARCELS OF LAND HAS BEEN ESTABLISHED BY THE PROPER APPRAISAL TECHNIQUES AND THE SUBSTITUTION PARCEL IS OF AT LEAST EQUAL OR GREATER VALUE WITH THE PARCEL BEING CONVERTED;
2. THE SUBSTITUTION PARCEL IS OF AT LEAST EQUAL OR GREATER RECREATION UTILITY TO THAT OF THE CONVERTED PARCEL.

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE CONVERSION REQUEST PROPOSED BY THE CITY OF KENT REGARDING RIVERFRONT PARK (IAC #75-012A, NPS #53-00318) IS APPROVED AND THE DIRECTOR IS HEREBY AUTHORIZED TO EXECUTE THE NECESSARY CONTRACT AMENDMENT.

MOTION WAS CARRIED.

3. King County, Shoreview Park, IAC #74-017A Conversion: Memorandum of staff, dated March 22, 1990, "King County Parks and Natural Resources Division, Shoreview Park Conversion", was referred to by Mr. Johnson. The following items were cited:

- (1) King County Parks and Natural Resources and the King County Division of Surface Water Management considered a proposal for a regional storm water retention basin in Shoreview Park.
- (2) King County Parks and Natural Resources Division formally request conversion of 2.64 acres of land in Shoreview Park for use as a **Storm Water retention pond.**
- (3) Exchange parcel (2.64 acres) of Shoreview Park for two sites totaling 2.29 acres was proposed. Location: 1.06 acre site located adjacent to Moorlands Elementary School and King County's Moorlands Park. Second site: adjacent to Big Finn Hill Park along Juanita Drive N.E. (1.23 acres).
- (4) Appraisal: Shoreview Park "take" - 2.64 acres = \$180,000.
Replacement Parcels - \$ 50,000 Big Finn Hill site
\$140,000 Moorlands Pk. Site
- (5) Fair market value of all parcels has been established by the proper appraisal techniques, and the substitution parcel is of at least equal or greater value with the parcel being converted.
- (6) Recreation utility is at least equal or greater to that of the converted parcel.

Mr. Tveten asked if the storm water retention pond would be so designed that it would not be detrimental to the recreational aspect of the park. Mr. Johnson assured him it would be designed to be compatible with recreation. Mr. Fearn asked if there was assurance there would be no loss in recreation. Mr. Johnson stated when the pond is filled, there could be a very muddy appearance, but this would be only during a certain period of the year.

IT WAS MOVED BY MR. FEARN, SECONDED BY MR. FOX, THAT

WHEREAS, THE KING COUNTY NATURAL RESOURCES AND PARKS DIVISION ACQUIRED APPROXIMATELY 36 ACRES OF LAND KNOWN AS SHOREVIEW PARK WITH IAC ASSISTANCE (IAC #74-017A, NPS #53-00236), AND

WHEREAS, KING COUNTY HAS REQUESTED IAC APPROVAL TO CONVERT 2.64 ACRES OF SHOREVIEW PARK FOR 1.06 ACRES ADJACENT TO MOORLANDS PARK AND 1.23 ACRES ADJACENT TO BIG FINN HILL PARK, AND

WHEREAS, KING COUNTY'S PROPOSAL FOR REPLACEMENT OF CONVERTED LAND MEETS THE CONVERSION REQUIREMENTS AS SET FORTH IN IAC PARTICIPATION MANUAL #7, SECTION 07.19A, ACQUISITION PROJECTS CONVERTED:

1. THE FAIR MARKET VALUE OF ALL PARCELS HAS BEEN ESTABLISHED BY THE PROPER APPRAISAL TECHNIQUES, AND THE SUBSTITUTION PARCEL IS OF AT LEAST EQUAL OR GREATER VALUE WITH THE PARCEL BEING CONVERTED;

2. RECREATION UTILITY IS AT LEAST EQUAL OR GREATER TO THAT OF THE CONVERTED PARCEL.

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE CONVERSION REQUEST PROPOSED BY KING COUNTY REGARDING SHOREVIEW PARK (IAC #73-017A, NPS #53-00236) IS APPROVED AND THE IAC DIRECTOR IS HEREBY AUTHORIZED TO EXECUTE THE NECESSARY CONTRACT AMENDMENT.

MOTION WAS CARRIED.

4. King County, Sammamish River Stage IV, IAC #70-008A - Conversion:
Mr. Johnson referred to memorandum of staff, dated March 22, 1990, "King County Parks and Natural Resources Division, Sammamish River Stage IV, IAC #70-008A", stating the following:

- (1) King County Parks and Natural Resources requested IAC approval to convert 8,832 square feet of the Sammamish River Trail to allow for a new bridge to be constructed over the Sammamish River to a proposed Redmond Towne Center.
- (2) Replacement of converted area includes 13,200 square feet along the Sammamish River at the confluence of Bear Creek. Eventually, a multi-purpose trail will be on the east side of the river where the replacement land is situated.
- (3) Appraisals: Value of 8,832 square feet = \$1,300
Value of replacement parcel = 1,400
- (4) The fair market value of all parcels of land has been established by the proper appraisal techniques and the substitution parcel is of at least equal or greater value with the parcel being converted.
- (5) The substitution parcels are of at least equal or greater recreation utility to that of the converted parcel.

Mr. Johnson referred to maps of the area and pointed out the property being converted, the replacement property, and the existing park for Ms. Lorenz. The City of Redmond was located for Dr. Scull. There followed considerable discussion about the bridge, its location, effect on the recreational opportunities of the area, and possible development. The Committee was assured that trail areas would be maintained in the project for recreation, and there would be trail standards applied at the time of development. Ms. Lorenz wanted assurance there would be proper easements to protect recreational interests. Mr. Tveten asked questions about the access to the river. He noted there was creek frontage as well as river frontage which increases the recreational value of the project.

IT WAS MOVED BY MS. FENTON, SECONDED BY MR. FOX, THAT

WHEREAS, THE KING COUNTY NATURAL RESOURCES AND PARKS DIVISION ACQUIRED APPROXIMATELY 95.8 ACRES OF LAND KNOWN AS THE SAMMAMISH RIVER TRAIL WITH

IAC ASSISTANCE (IAC #70-008A), AND

WHEREAS, KING COUNTY HAS REQUESTED IAC APPROVAL TO CONVERT 8,832 SQUARE FEET OF THE SAMMAMISH RIVER TRAIL FOR 13,200 SQUARE FEET OF PROPERTY ALONG THE SAMMAMISH RIVER AT THE CONFLUENCE OF BEAR CREEK, AND

WHEREAS, THE KING COUNTY PROPOSAL FOR REPLACEMENT OF CONVERTED LAND MEETS THE CONVERSION REQUIREMENTS AS SET FORTH IN IAC PARTICIPATION MANUAL #7, SECTION 07.19A, ACQUISITION PROJECTS CONVERTED:

1. THE FAIR MARKET VALUE OF ALL PARCELS OF LAND HAS BEEN ESTABLISHED BY THE PROPER APPRAISAL TECHNIQUES AND THE SUBSTITUTION PARCEL IS OF AT LEAST EQUAL OR GREATER VALUE WITH THE PARCEL BEING CONVERTED;
2. THE SUBSTITUTION PARCELS ARE OF AT LEAST EQUAL OR GREATER RECREATION UTILITY TO THAT OF THE CONVERTED PARCEL.

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE CONVERSION REQUEST PROPOSED BY KING COUNTY REGARDING SAMMAMISH RIVER TRAIL (#70-008A) IS APPROVED AND THE DIRECTOR IS HEREBY AUTHORIZED TO EXECUTE THE NECESSARY CONTRACT AMENDMENT.

MOTION WAS CARRIED.

At 10:00 a.m., staff referred to item IV NEW BUSINESS - B. NOVA E&E Projects.

IV. NEW BUSINESS - B. NOVA - EDUCATION/ENFORCEMENT PROJECTS CONSIDERATIONS:

The Committee had received letters of support and/or opposition to the projects as received by the IAC during the past few months (APPENDIX A - OF THESE MINUTES).

Mr. Fairleigh referred to memorandum of staff, "NOVA Enforcement and Education Project Funding", dated March 20, 1990, and Table I listing the funding requests, followed by project resumes. He noted that there were eighteen (18) E&E projects for consideration, with score ranking, funding requests, and matching funds indicated on Table I. (Table I - Page 15)

1. The listing represented the first use of the E&E project Evaluation System, and the system had provided a fair and open project review and selection cycle.
2. Thanks were extended to the NOVA Committee for their participation in project reviews in Ellensburg on February 1, and project evaluations on March 6-7, in Olympia.

Each project was then presented to the Committee by Project Services staff using slides and verbal summaries.

Those projects receiving comments or questions from the Committee members while being reviewed were as follows:

TABLE I
 ENFORCEMENT AND EDUCATION
 FUNDING REQUESTS
 1991

Score	Proj No.	Project	Sponsor	Request	Match	Total
99.57	91-020E	Blue Lake Ridge Education/Awareness	Gifford-Pinchot National Forest	3,100	2,128	5,228
94.44	91-008E	OHV Ranger	Raches RD	13,656	7,056	20,712
92.42	91-006E	OHV Trail Ranger	US Forest Service	12,000	2,844	14,844
91.86	91-019E	Tri-District Education/Enforcement	Wenatchee National Forest	17,380	8,870	26,250
90.83	91-011E	OHV Education/Enforcement	Yakima County Sheriff	109,777	0	109,777
90.83	91-017E	OHV Promo/Curriculum	Tacoma MPD	10,475	0	10,475
87.50	91-027E	OHV Education/Enforcement	Grant County Sheriff	57,123	6,347	63,470
86.83	91-018E	OHV Education/Enforcement	Mason County Sheriff	48,658	6,243	54,901
86.17	91-022E	OHV Education/Enforcement	Littitas County Sheriff	88,225	0	88,225
84.86	91-001E	OHV Education/Enforcement	Pierce County Sheriff	38,059	30,400	68,459
83.17	91-002E	Sports Park Education/Safety	Thurston County Parks	2,000	24,500	26,500
77.01	91-010E	Benton/Franklin Education/Enforcement	Richland	40,707	7,690	48,307
75.83	91-015E	OHV Education/Enforcement	Tacoma MPD	75,021	15,234	90,255
75.34	91-028E	OHV Education/Awareness	Snohomish County	48,660	12,171	60,831
74.67	91-016E	OHV-Puyallup Fair	Tacoma MPD	14,210	0	14,210
73.00	91-012E	OHV Education/Enforcement	Chelan County Sheriff	96,124	15,586	111,710
63.20	91-014E	OHV Education/Enforcement	Thurston County Sheriff	23,976	5,891	29,867
62.17	91-004E	OHV Guide Reprint	IAC - Outdoor Recreation	100,000	0	100,000
TOTAL>				799,151	144,870	944,021

USDA Forest Service, Gifford Pinchot National Forest, Blue Lake Ridge, Education and Awareness Program, IAC #91-020E: Mr. Johnson informed Mr. Iveten that eighty percent (80%) of the project cost was for staffing.

Wenatchee National Forest, USFS, Cle Elum Ranger District, ORV Trail Ranger, IAC #91-006E:

Dr. Scull asked the type of vehicle being purchased by the District. **Jim Bannister, District Ranger**, replied it was necessary to use a trail bike to get up into difficult areas where it is not possible to ride a motorcycle. A separate vehicle, such as a truck, is not needed.

Wenatchee National Forest, USFS Leavenworth Ranger District, Tri-District E&E, IAC #91-019E: Dr. Scull commended the Leavenworth Ranger District for its coordination program with the three Ranger Districts (Entiat, Lake Wenatchee, Leavenworth) with the Chelan County Sheriff.

Yakima County Sheriff's Department, ORV Education & Enforcement, IAC #91-911E: Mr. Fox was advised that the vehicles used in ORV programs are used all year round. A deputy is kept in the field for ORV purposes at all times. **Greg Harvey, ORV Deputy, Yakima County**, clarified that point for Mr. Fox. During the winter it may not be safe to use ORV vehicles and they may be out of service for two months.

Introduction: Dr. Scull introduced The Honorable Karla Wilson, State Representative, to the audience.

Mason County Sheriff's Department, ORV Education & Enforcement Project, IAC #91-018E: In response to Ms Lorenz, Mr. Taylor stated there were part-time, fill-in deputies in the project, and the County is asking for a renewal of their previous request to the Committee. Ms. Lorenz asked if the IAC did not provide the monies for this project, how would they finance it? Mr. Taylor stated it would probably be considered low priority for County financing and would not receive much attention.

Kittitas County Sheriff's Office, Kittitas County ORV Education & Enforcement Project, IAC #91-022E: It was brought out that the vehicles shown in the slide were the four-wheel type ORV's. The three-wheel type are no longer being manufactured due to safety hazards, but there are still people using those purchased in years past.

City of Richland, Benton/Franklin Counties ORV Education & Enforcement Project, IAC #91-010E: Dr. Scull asked if there had been any feedback to the IAC on the efficiency of these kinds of educational programs. Were they indicating less difficulties in ORV recreational use? Ms. Austin replied staff monitors these programs and it was felt that where there are good educational programs, there is less difficulty. One of the largest areas questioned, however, is King County where there is no ORV educational or enforcement program.

At this point, Mr. Biles mentioned the lower scores of the remaining projects, and wondered if this was due to the lack of good elements within those projects. Thurston County's Sports Park Project had scored 83.17, whereas Richland's project had scored 77.01, and the remaining projects had gone down significantly in points. Mr. Fairleigh stated though he had not done this type of an analysis, he believed that none of the projects were missing elements which would have placed them lower. All project scores evolved through the evaluation process.

Snohomish County Parks & Recreation, ORV Awareness & Education Program,

IAC #91-028E: Mr. Fox asked if a certain sponsor had developed an innovative and useful brochure, was it made available to other ORV sponsors? Mr. Fairleigh replied this was done and in the future it should be possible to disseminate all types of ORV education/safety information to ORV sponsors statewide.

Metropolitan Park District of Tacoma, ORV - Puyallup Fair Project, IAC #91-016E:

In response to Mr. Biles, **Mr. John Hodgson, MPD, Tacoma,** stated there was a \$4,000 charge for the rental of the booth type arrangements at the Puyallup Fair.

Thurston County, Sheriff's Office, Education & Enforcement Project, IAC #91-014E:

There was some discussion as to lands open for ORV use in the County. Mr. Johnson said the County Sheriff's Office handles any illegal riding problems.

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, ORV Guide Reprint, Project

#91-004P: Staff reported this proposal was for the printing and distribution of 100,000 guides during the 1990 and 1991 riding seasons. The Guide will be reduced in size and perhaps become a newsprint type publication. Dr. Scull mentioned the great deal of available material relating to ORV education and enforcement. Perhaps this could be incorporated into the reprinted Guide. Mr. Fairleigh stated the Guide would need to contain information which would be area specific as well as information of use to all ORV users. He referred to the Metropolitan Park District's ORV Curriculum Plan which would be the first of two phases to develop a comprehensive multi-media program and curriculum for ORV awareness and education throughout the state. Putting together a uniform package of educational materials to be used statewide will be helpful to the various agencies involved in ORV projects.

Mr. Tveten mentioned King County and the fact that it does not have an ORV program, yet people from that area travel to ORV parks and areas and use the facilities. He felt an effort should be made to move into King County with the ORV programs. Mr. Fairleigh stated it would then be necessary to have King County Parks or the King County Sheriff support that program. Mr. Tveten asked whether the Department of Natural Resources could sponsor a project? Mr. Biles replied that most of the education for King County riders is being done through Cle Elum, Thurston County, Chelan County, etc. -- the places where people ride. They do receive the benefit of educational materials at check points and other disseminating areas. Dr. Scull felt that there should be an effort to get King County to accept responsibility in the ORV program, if such was at all feasible.

Mr. Greg Harvey, Yakima County ORV Deputy, said they had made contact with

the King County Sheriff's Office and were told that they were not interested in becoming active in the program since they do not have any ORV problems nor conflicts with riders. Mr. Harvey stressed he was not speaking for King County, but informally to the Committee at this meeting.

Mr. Wilder commented on the All-Terrain Vehicle Program and the funds which had been sent to King County and returned to the IAC simply because they did not have any place in which to expend the funds. Ms. Lorenz was emphatic in her desire to ensure that the funds being expended by the IAC for E&E programs were "paying off". Wherever the IAC funds ORV projects, there will be need to educate, inform, and enforce; whereas in the other types of park and recreation projects funded by the IAC, there is no need for these activities.

Mr. Fairleigh replied the program was indeed "paying off" and noted the many instances where conflicts have eased and where youngsters are learning good rules about ORV riding. He felt it was best to have programs of education and that they do work. Ms. Lorenz then asked if there was more of a problem in King County. Ms. Austin stated there actually is not a problem in King County because there are no riding areas. King County riders travel to Kittitas, Yakima, Grant, and Chelan counties. Once the riders are there, they can receive educational material and information as to where they can and cannot ride.

Ms. Lorenz asked if on purchasing an ORV, is educational material given to the purchaser at that time? Ms. Austin stated the deputies do distribute materials to dealerships and they are available upon purchasing an ORV. This material includes maps, safety tips, and gives information as to permits, etc.

At 10:50 a.m. the Committee recessed until 11:05 A.M.

STAFF RECOMMENDATIONS - E&E PROJECTS: (Table 2 - Page 19)

Mr. Fairleigh referred to memorandum of staff, "Education and Enforcement (E&E) Funding Recommendations", dated March 22, 1990, citing the following:

- (1) Table 2 - Funding Recommendations - all projects had met all legal and procedural requirements for funding consideration.
- (2) The relative ranking of projects as determined by the project review and evaluation process followed established criteria.
- (3) Source of funding and fund source restrictions had been considered by staff.
- (4) An attempt was made to fund as many projects as possible.
- (5) Available funding: \$ 774,653 (Current net balance E&E category)
 16,940 (funds from project withdrawal)

\$ 791,593 Total available*

* \$791,593 represents 16-month collection (11/88 - 2/90) less \$115,500 cost increase granted by the IAC 11-2-89 to extend E&E projects then under contract to 3-31-90.

TABLE II

Enforcement & Education
1991 Staff Recommendations

Proj No.	Project	Sponsor	Recomdn	Match	Total
91-020X	Blue Lake Ridge Education/Awareness	Gifford-Pinchot National Forest	3,100	2,128	5,228
91-008X	ORV Ranger	Haches RD	13,656	7,056	20,712
91-006X	ORV Trail Ranger	US Forest Service	12,000	2,844	14,844
91-019X	Tri-District Education/Enforcement	Wasatche National Forest	17,380	8,870	26,250
91-011X	ORV Education/Enforcement	Yakima County Sheriff	109,777	0	109,777
91-017X	ORV Promo/Curriculum	Tacoma MPD	10,475	0	10,475
91-027X	ORV Education/Enforcement	Grant County Sheriff	57,123	6,347	63,470
91-018X	ORV Education/Enforcement	Mason County Sheriff	48,658	6,243	54,901
91-022X	ORV Education/Enforcement	Kittitas County Sheriff	88,225	0	88,225
91-001X	ORV Education/Enforcement	Pierce County Sheriff	38,059	30,400	68,459
91-002X	Sports Park Education/Safety	Thurston County Parks	2,000	24,500	26,500
91-010X	Benton/Franklin Education/Enforcement	Richland	40,707	7,600	48,307
91-015X	ORV Education/Enforcement	Tacoma MPD	75,021	15,234	90,255
91-028X	ORV Education/Awareness	Snohomish County	48,860	12,171	60,831
91-016X	ORV-Puyallup Fair	Tacoma MPD	14,210	3,536	17,746
91-012X	ORV Education/Enforcement	Chelan County Sheriff	96,124	15,586	111,710
91-014X	ORV Education/Enforcement	Thurston County Sheriff	23,976	5,891	29,867
91-004P	ORV Guide Reprint	IAC - Outdoor Recreation	50,000	0	50,000
TOTAL			749,151	148,406	897,557

Funds Available \$791,593
Total Recommended 749,151

Carry Forward to 1991 \$ 42,442

(MR. BILES LEFT THE MEETING AT 11:00 A.M.)

Mr. Fairleigh noted that the only change in funding was the **IAC Project, #91-004P, ORV Guide Reprint**, which had been reduced from \$100,000 to \$50,000. All other projects were as presented to the Committee with NOVA recommendations. Further, he felt it was important to carry forward some funds to the 1991 Funding Session for E&E projects. Mr. Fairleigh also mentioned the Sponsor Share, which totaled \$148,406. Percentages of match in previous years were cited indicating policy decisions made by staff and the Committee are making funds more stable. The amount of match this funding session represents 20%.

Ms. Lorenz noted that the match for the **Wenatchee Trail Ranger, CleElum Project #91-006E** was not indicated on the resume correctly. The resume indicated a match of \$4,057; the staff funding recommendation indicated \$2,844. Mr. Taylor corrected the error, indicating the actual match was \$2,844.

Ms. Fenton asked if the Tacoma Metropolitan Park District would, through its project, be responsible for the curriculum regarding ORVs. Mr. Fairleigh stated that at this point the project is merely a study. In the future, it might be possible to produce material for overall ORV use, but at that time it is felt there should be a match also.

There followed discussion concerning printing of the ORV Guide. It was suggested that it be printed in large quantity to get the full benefit of the cost. Mr. Wilder felt comfortable with the \$50,000 figure, but said the IAC would be exploring some other opportunities which might develop on a cooperative type printing program.

It was noted that the staff's recommendation had covered every project some with matching funds and some with none. Mr. Tveten felt this was an accomplishment. Mr. Fairleigh stated this was due to a 16 month collection of monies, and in March of 1991 the IAC will not be able to have as many dollars available and the program will then be much more competitive. During project review, \$900,000 had been the total funding requested. Staff with NOVA assistance had reduced that figure to the \$700,000+. Staff feels there will be increased need for sponsor match in the E&E Program.

Mr. Lovelady advised that the Planning Division has been working with the ORV Guide to ensure that it gets reprinted. However, at the \$50,000 figure, he felt it would be necessary to reduce the Guide in scope to some extent. All current information will not be in the Guide; only the most important information can be retained. He felt a two-year supply could be had through the \$50,000 figure.

Mike Dolfay, Wenatchee National Forest Service, cautioned the Committee to try and keep the Guide in its current format. He noted that when the Department of Natural Resources had published the Guide, it had been recognized nationally and was considered to be an excellent source of information regarding ORVs. He did not want to see information in the Guide reduced.

Ms. Fenton mentioned the publications of the Department of Wildlife and the fact that advertising helps pay for some of the publications. She asked if the IAC could consider this possibility. Mr. Ray Baker, Financial Manager, IAC,

said that the Department of Wildlife had specific statutory authority to do this, but the IAC did not have that same authority.

Ms. Lorenz, stating she was in the printing business, felt the \$50,000 should only provide a two-year supply of the Guide. Material becomes out-of-date rapidly and becomes of no use to the public. Mr. Wilder commented on the advertising aspect, stating there were ways in which the Guide could be produced with advertising, i.e., issuing a contract to an outside source. This had been pursued with the Washington Recreation Guide at one time.

Mr. Fairleigh mentioned the Committee was now seeing the U. S. Forest Service entering the E&E Program. Ms. Austin noted there is emphasis by the IAC staff to adhere to a one-year program and the fact that there is no guarantee for the next year. Each project must compete with others. Mr. Fox felt the IAC Committee members might want to look more carefully at a sponsor's ability to match and to make their program pay rather than use IAC funds. The Committee could perhaps give priority to those sponsors who do the job on their own.

Mr. Tveten asked NOVA's position on the listing of recommended projects. He was informed that the listing was reviewed by NOVA and staff through an Evaluation System process, and the results of that process were as on Table 2, Projects Recommended for Funding. **Mr. Loren McGovern, NOVA Committee Member**, said he was not speaking for the Committee as a whole, but there were many on the NOVA Committee who felt strongly about the ORV Guide project. He, personally, felt it was not germane to the E&E program, but was more or less a tool to be used by those persons having ORVs. He felt there were parts of the Guide relevant to the E&E program, but for the most part, the Guide does not relate to E&E matters. His personal opinion was that the users should pay for it themselves.

Dr. Scull commended the members of NOVA for the work that they do as volunteers in the ORV program.

Dr. Scull asked for participation cards from the audience since none had been filed. There were none filed at this time.

IT WAS MOVED BY MS. LORENZ, SECONDED BY MS. FENTON, THAT THE EDUCATION AND ENFORCEMENT PROJECTS AS RECOMMENDED BY STAFF BE APPROVED, AND

FURTHER, THAT THE DIRECTOR BE AUTHORIZED TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT CONTRACT INSTRUMENTS WITH THE SPONSOR AND DISBURSE FUNDS FROM THE OUTDOOR-RECREATION ACCOUNT UPON EXECUTION OF THE PROJECT CONTRACT BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN. (PROJECTS APPROVED AS INDICATED ON PAGE 22 OF THESE MINUTES.)

Discussion followed.

Mr. Costello was under the impression that staff had essentially followed NOVA's recommendations, and asked if this was a precedent, or was there a right to revise on the part of the staff of the IAC. Mr. Wilder replied

NOVA Education & Enforcement Projects
Approved Projects - March 22, 1990

Score	Proj No.	Project	Sponsor	Approval	Match	Total
99.57	91-020E	Blue Lake Ridge Education/Awareness	Gifford-Pinchot National Forest	3,100	2,128	5,228
94.44	91-008E	ORV Ranger	Naches RD	13,656	7,056	20,712
92.42	91-006E	ORV Trail Ranger	US Forest Service	12,000	2,844	14,844
91.86	91-019E	Tri-District Education/Enforcement	Wenatchee National Forest	17,380	8,870	26,250
90.83	91-011E	ORV Education/Enforcement	Yakima County Sheriff	109,777	0	109,777
90.83	91-017E	ORV Promo/Curriculum	Tacoma MPD	10,475	0	10,475
87.50	91-027E	ORV Education/Enforcement	Grant County Sheriff	57,123	6,347	63,470
86.83	91-018E	ORV Education/Enforcement	Mason County Sheriff	48,658	6,243	54,901
86.17	91-022E	ORV Education/Enforcement	Kittitas County Sheriff	88,225	0	88,225
84.86	91-001E	ORV Education/Enforcement	Pierce County Sheriff	38,059	30,400	68,459
83.17	91-002E	Sports Park Education/Safety	Thurston County Parks	2,000	24,500	26,500
77.01	91-010E	Benton/Franklin Education/Enforcement	Richland	40,707	7,600	48,307
75.83	91-015E	ORV Education/Enforcement	Tacoma MPD	75,021	15,234	90,255
75.34	91-028E	ORV Education/Awareness	Snohomish County	48,660	12,171	60,831
74.67	91-016E	ORV-Puyallup Fair	Tacoma MPD	14,210	3,536	17,746
73.00	91-012E	ORV Education/Enforcement	Chelan County Sheriff	96,124	15,586	111,710
53.20	91-014E	ORV Education/Enforcement	Thurston County Sheriff	23,976	5,891	29,867
62.17	91-004P	ORV Guide Reprint	IAC - Outdoor Recreation	50,000	0	50,000
<TOTAL>				749,151	148,406	897,557

that NOVA was strictly an advisory committee and as such had provided the IAC with expertise in reviewing and recommending projects. However, the staff, as in the traditional grants-in-aid program, prepares the recommendation on projects for the Committee's review and may reflect changes. The ORV Evaluation System was used for the first time with these E&E projects and all funding recommendations were through staff's review.

Robert McBride, Sheriff, Kittitas County: Thanked the Committee for its support the past nine years. Without these funds he said he would not be able to provide an Education/Enforcement Program in Kittitas County. He also extended his thanks to the NOVA Committee members and IAC staff. He replied to a question from Mr. Tveten, stating that users of ORV areas in Kittitas County were approximately 99.9% outside of the county.

Larry Hindley, Whatcom County: Stated one out of four people using their area was a local person. The other three were out of the area. This count had been taken on a weekend.

Mr. Fearn asked that staff try to develop the Guide in such a way that its quality is maintained.

Ruth Ittner, Member NOVA: Asked that the staff ensure that users have a chance to review the Guide prior to its reprint.

Jeanne Willis, ORV Impact Association: Asked that the noise regulations be put in the manual for benefit of adjacent landowners.

Ms. Lorenz felt the Guide should be reviewed by interested people and agencies and that they be allowed to present any additions, deletions, etc. Mr. Wilder agreed, and noted this practice was followed in all publications by the IAC. He suggested it might be possible to have a private agency reprint the Guide.

QUESTION WAS CALLED FOR ON THE MOTION, AND IT WAS CARRIED.

(TABLE I - PAGE 24)

IV. NEW BUSINESS - C. NOVA - MAINTENANCE AND OPERATIONS PROJECTS CONSIDERATIONS:

Mr. Fairleigh referred to memorandum of staff, "NOVA Maintenance and Operation Project Funding", dated March 22, 1990, noting the following:

- (1) Table I M&O Funding Requests represented relative ranking of each project through use of Evaluation System.
- (2) Interim measure questions used were as indicated on page (2) of the memorandum. (These questions will be replaced through use of IAC's ORV Program Manual to be adopted by the Committee.)

Each project was then presented to the Committee by Project Services staff using slides and verbal summaries.

Those projects receiving comments or questions from the Committee members while being reviewed were as follows:

TABLE I
 MAINTENANCE AND OPERATION
 FUNDING REQUESTS
 1991

115.13	91-025H	Evan Creek ORV Area	USFS White River RD	17,770	15,340	33,110
111.14	91-021H	ORV Trail Maintenance	Chelan RD	11,850	10,733	22,583
104.71	91-026H	ORV Coordinator, M&O	Grant County Sheriff	40,028	3,293	43,321
104.20	91-009H	Horn Rapids ORV Park M&O	Richland	127,727	37,125	164,852
101.43	91-013H	Workshop Coordinator	USFS Wenatchee National Forest	12,742	3,000	15,742
100.43	91-005H	Airway Heights M&O	Spokane County Parks	71,585	8,500	80,085
90.20	91-007H	ORV Coordinator	Ferry County Parks	23,700	7,800	31,500
89.01	91-003H	Sports Park M&O	Thurston County Parks	167,234	65,892	233,126
			TOTAL>	472,636	151,683	624,319

USFS, Mt. Baker, Snoqualmie Natl. Forest - Evans Creek ORV Area Project

IAC #91-025M: Dr. Scull commended the sponsor for the volunteer participation (85% donated labor).

USFS, Wenatchee Natl. Forest, Chelan Ranger District, Chelan ORV Project,

IAC #91-021M: Mr. Clark clarified for Ms. Lorenz that this was not a development project, but merely renovation to bring the trail back to standards. This is an ongoing maintenance program. Mr. Costello asked if the project was renovation actually due to lack of maintenance. Mr. Fairleigh agreed it could be so classified, that in many cases the lack of maintenance is due to lack of funds to do the job.

Grant County Sheriff's Office, ORV Coordinator - Maintenance & Operation,

IAC #91-026M: Dr. Scull was assured that this project coincides with the project funded for Grant County in November 1989. Mr. Fox asked if the administration costs shouldn't be separate from the acquisition costs. Ms. Austin explained that in this instance, a coordinator would be hired to manage the Moses Lake Sand Dunes and assist with management and coordination of other ORV riding areas in the county and this cost is permissible in the project. Mr. Fox was informed no user fees are imposed at the ORV facility.

City of Richland, Horn Rapids ORV Park Maintenance & Operation, IAC Project

#91-009M: Dr. Scull asked concerning the matching funds. Ms. Austin stated these would be from the City of Richland providing in-kind services, land equipment, etc.

Wenatchee National Forest, Workshop Coordinator, IAC #91-013M:

Mr. Fearn asked if there was a registration fee for the workshop. Mr. Dolfay said no fee was being charged since it was felt there would be better response & participation. Land managers would be attending statewide, the main aim being communication in regard to ORV management, impact, etc..

Spokane County Parks, Airway Heights ORV, PHASE IV M&O, IAC #91-005M:

Mr. Sam Angove, Director, Spokane County Parks, replied to several questions concerning the revenue derived from the park. Mr. Angove was satisfied with the present situation, anticipating \$50,000 in revenue this next year. The park should be self-sufficient in 1991. Funds are derived from major promotional activities, normal gate fees, and a percentage of the concessions. The gate fee is \$2.00 per person (six years and over). Ms. Lorenz asked concerning the salaries and wages, and how many professional people would be employed in the park. Mr. Taylor replied one full-time person only -- a resident manager. The professional services referred to a repair and maintenance contract.

Thurston County Parks and Recreation, ORV Sports Park, M&O, IAC #91-003M:

Discussion followed on the fees charged to ORV users in various areas and facilities. Mr. Tveten felt all three of the ORV Sports Parks were somewhat similar and charges/fees should be imposed for the use of all. He pointed out State Parks' fees for camping: \$7.00 or \$8.00 for a site; hook-up site being \$10.00 or \$11.00. He felt it was obvious that M&O costs are going to have to be picked up by the user through whatever fees are practicable to charge.

Michael Welter, Director, Thurston County Parks and Recreation, was asked to comment.

- (1) Fees are still \$2.00 per person. Camp fee is now \$6.00 to \$6.50. This was increased from previous fee.
- (2) The facility doesn't draw many campers other than ORV interested persons. Because these people attend ORV functions, it is felt the fee should not be increased. Charges are already made for certain activities in which they may take part. They may be spending \$50.00 a day just to be a participant.
- (3) The amount generated through fees is the matching.
- (4) Because funds have not been received to renovate the track, attendance has dropped off.
- (5) In 1989 approximately \$70-73,000 was generated, and there has been a considerable drop in this year's revenues.

Mr. Tveten asked about the recent increase in the gas tax and how that would affect the ORV program. Mr. Wilder replied this would not generate anything in addition to what is now being received.

Mr. Fox was informed the total operating budget for the facility is \$233,000.

STAFF RECOMMENDATIONS - M&O PROJECTS: (Table 2 - Page 27)

Mr. Fairleigh referred to memorandum of staff, "Maintenance and Operation (M&O) Recommendation", dated March 22, 1990, and indicated the projects had met the following criteria:

- (1) All projects had met eligibility, legal, and procedural requirements for funding consideration.
- (2) The relative ranking of projects were as determined by the project review and evaluation process.
- (3) Source of funding had been considered by staff.
- (4) The \$300,000 general target discussed at the November, 1989 IAC meeting was taken into consideration.
- (5) An attempt had been made to fund as many projects as possible.
- (6) Available funding: \$ 544,252* (Current net balance in ORV Account)

* The ORV category includes planning, acquisition, development, and M&O projects. Funds awarded will reduce the balance available in November 1990 for the acquisition, development, and planning projects.

Mr. Fairleigh explained that \$1.3 million had been left in the fund for November, 1990. Sponsors have been asked to consider a higher match wherever possible or reductions in scope. Staff feels there is a need to place controls on funding Maintenance and Operation projects in the ORV program otherwise at some point the IAC may not be able to fund them at all.

TABLE II

Maintenance & Operation
1991 Staff Recommendation

Score	Proj No.	Project	Sponsor	Recomdtn	Match	Total
115.13	91-025M	Evans Creek ORV Area	USFS White River RD	17,770	15,340	33,110
111.14	91-021M	ORV Trail Maintenance	Chelan RD	11,850	10,733	22,583
104.71	91-026M	ORV Coordinator, M&O	Grant County Sheriff	40,028	3,293	43,321
104.20	91-005M	Horn Rapids ORV Park M&O	Richland	127,727	37,125	164,852
101.43	91-013M	Workshop Coordinator	USFS Wenatchee National Forest	12,742	3,000	15,742
100.43	91-005M	Airway Heights M&O	Spokane County Parks	71,585	8,500	80,085
90.20	91-007M	ORV Coordinator	Ferry County Parks	23,700	7,800	31,500
89.01	91-003M	Sports Park M&O	Thurston County Parks	30,000	90,000	120,000
<TOTAL>				335,402	175,781	511,193

Funds Available \$544,262
 Total Recommended 335,402
 Current Balance ~~108,866~~
 \$ 208,800 CORRECTED

Mr. Fairleigh noted the following:

(1) The sponsor's match this year amounted to \$175,791 and represented a thirty-four percent (34%) increase. The guidelines of the IAC are proving to be of assistance in giving greater flexibility in funding projects.

(2) All projects were recommended for funding through **Project #91-007M, Ferry County Parks, ORV Coordinator**, as indicated on Table 2.

(3) **Thurston County ORV Sports Park, IAC #91-003M**, was recommended for funding at \$30,000 with a sponsor match of \$90,000.

(4) It was estimated that \$1.3 million would be available for funding in November 1990.

Ms. Lorenz pointed out that Thurston County had stated they would be able to raise approximately \$65,000 in fees for the year. Staff has indicated \$90,000. She asked why this difference. Mr. Fairleigh explained there is currently \$50,000 available and that an additional \$40,000 could be raised during the coming season, totaling \$90,000. Ms. Lorenz asked why staff had chosen to grant only \$30,000 to Thurston County from IAC funds. Mr. Fairleigh replied staff felt the park could operate during the heavy season this year at this figure. The goal was to hold the project recommendations to the \$335,402 target which, with funds available of \$544,262, would leave a balance of \$208,880.

(During the discussion Mr. Tveten asked that the staff's Table 2 be corrected to indicate the balance as \$208,880, since it had indicated \$108,880 in error.)

Ms. Lorenz asked if there was some type of organization overseeing these ORV areas to keep them in good condition. Mr. Fairleigh replied there are many volunteers who are interested in this activity.

The Committee discussed the three ORV parks and each one's revenue program. Dr. Scull felt a message should be given to Thurston County officials that they sponsor the park. Mr. Fox agreed. He asked Mr. Welter the percentage of persons using the park who were residents of Thurston County as opposed to nonresidents. **Mr. Welter** stated less than 8% were Thurston County residents. He further stated that the County Commissioners had been asked to sponsor the park but had thus far been reluctant to do so. They feel it is a regional facility used by many ORVers throughout the state, thus it should be funded through state funding sources. Mr. Tveten suggested studying the revenue program of each of the three ORV sports parks in the state and give Thurston County some pointers so that they might enhance their program.

Barry Peters, ORV Coordinator, Richland, informed the Committee the Horn Rapids ORV Park generates about \$20,000 a year in revenue, but it does not have the same fee structure as the other two parks. Horn Rapids does not charge for camping if the individual is a participant; there is no fee for a child to ride with parents, etc. Majority of user fees come from organized competitive events. There are no concessions at Horn Rapids. Thus, ninety percent (90%) of revenue emanates from scheduled events.

Mr. Tveten felt there was a disparity in funding for the three parks, giving only \$30,000 to Thurston County. He noted the Park's contributions to ORV recreation and its use over the past few years. He asked why the dollar amount for Thurston County was so low. Mr. Fairleigh replied staff had been asked last November to set a \$300,000 target for the Maintenance and Operation projects, and this figure had been reached upon review and evaluation of the projects down to the **Ferry County** project. Under normal circumstances he said staff would recommend no funding at all for the project, but it is intended and necessary to keep the County Sports Park open and the IAC has a substantially high capital investment in it. NOVA and staff agreed it was necessary to keep the park open and a figure of \$30,000 had been allocated to the project.

Mr. Tveten acknowledged that staff had reached the ceiling on the recommended funding and that there is need on the part of Thurston County to enhance its revenue program. Mr. Wilder noted that the matching amount is also NOVA or ORV money, not coming from the County funds but from that paid by users of the park. **Mr. Welter** pointed out that the \$90,000 figure might not be met even though estimated revenue has been discussed. There will be funds needed to get the park into operating condition, for instance, and this will take considerable money. He reiterated the fact that Thurston County would not put funds into the park. Statistics indicate only 8% of Thurston County residents use the facility; therefore, it is considered a regional recreational facility for ORV users.

Mr. Fearn asked if the County had ever done an evaluation on the economic benefits through tourism use of the park. **Mr. Welter** said the County had done so, but the impact is not as great as one would think because tourists are basically mobile and they may stop for a short time only. At this point **Ms. Willis** verified Mr. Welter's statement concerning the Thurston County Commissioners. She has been a close observer of the park for the past eight years and knows the County feels it does not have an obligation to help with funds for the facility. She felt the park actually was being provided for numerous King County ORV recreationists to use.

Carol Jensen, NOVA Committee Member:

(1) Felt the NOVA Committee had worked very hard in evaluating the projects using the new evaluation system.

(2) Complimented the staff on allocating the \$30,000 to the Thurston County ORV Sports Park to ensure its continued use. It is a very important facility for the users, is convenient to drive to, and offers various activities.

(3) Acknowledged the investment in the park over time.

Mr. Costello asked if the contract issued by the IAC to the Thurston County ORV Sports Park would be signed by Thurston County. **Mr. Welter** assured him it would be signed, and the County has been involved in the park facility for several years. However, they will not put any money into it. Mr. Wilder noted that the IAC staff has also contacted the County Commissioners concerning the situation.

Mr. Fearn suggested if counties were unable to afford the maintenance and operation of sports parks perhaps the Committee shouldn't build any new ones.

Mr. B. Peters, City of Richland, commented on the fact that the Horn Rapids Sports Park derives its tax base from the citizens, and tries to use tax dollars to subsidize the park. Richland understands the need to keep the costs down. He felt Thurston County ought to support the Thurston County ORV Parks.

Mr. Tveten wondered if the user groups would be amenable to taxing themselves further through increased fees. The Committee would like to keep a balance for maintenance and operation funding, but at the same time increasing fees ought to be looked into.

Ruth Ittner stated that she had recently checked trail bike fees and they are essentially the same as when they were set up: \$5.00, plus the filing fee.

Mr. Fearn again mentioned the need to cease building the sports parks and continue to maintain them, but at the same time look into revenue generating aspects.

Mike Dolfay, speaking for the users in Wenatchee area, stated he knew about thirty-five people in Wenatchee who used the Richland ORV park. If it is not maintained and is closed, they would then use the National Forest lands. He felt it was important to keep the ORV parks open and maintained in order to provide facilities for users.

Ms. Lorenz noted the amount of money being put into these programs - \$355,402. She suggested the Committee remember that in its discussions.

Mr. Wilder asked Mr. Welter the amount of money it would take to maintain the park through September. Mr. Welter said he was not sure at this point. More activity in the park increases the cost of its maintenance, plus there is equipment repair, replacement, and insurance. All have to be paid whether the facility is run one day or the entire year.

Ms. Lorenz asked how staff had arrived at the \$30,000 figure with the \$90,000 match. Mr. Johnson replied the staff had looked at what was needed to maintain the capital investment of the facility; identified this with a six month's operation. Thurston County was informed of the decision and was aware it would be before the Committee in March.

IT WAS MOVED BY MR. TVETEN, SECONDED BY MS. FENTON, THAT THE STAFF'S FUNDING RECOMMENDATIONS FOR THE MAINTENANCE AND OPERATIONS PROJECTS BE AMENDED TO INCLUDE AN ADDITIONAL \$20,000 FOR THE **THURSTON COUNTY ORV SPORTS PARK PROJECT, IAC #91-003M**, MAKING A TOTAL OF \$50,000 FOR THE PROJECT.

Mr. Welter was asked if this would be sufficient to maintain and operate the park for the current season (to September 1990). He replied in the affirmative.

QUESTION WAS CALLED FOR ON THE AMENDMENT TO THE STAFF'S RECOMMENDATIONS AND IT WAS CARRIED.

IT WAS MOVED BY MR. FEARN, SECONDED BY MS. FENTON, THAT THE MAINTENANCE AND OPERATIONS PROJECTS AS RECOMMENDED BY STAFF AND AS AMENDED BY THE INTERAGENCY COMMITTEE BE APPROVED, AND

FURTHER, THAT THE DIRECTOR BE AUTHORIZED TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT CONTRACT INSTRUMENTS WITH THE SPONSOR AND DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT UPON EXECUTION OF THE PROJECT CONTRACT BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN. (**PROJECTS APPROVED AS INDICATED ON PAGE 32 OF THESE MINUTES.**)

Mr. Tveten stressed the fact that maintenance and operation of the sports parks and trails, trailheads, etc., would continue to be a problem. Even with an evaluation system it will not be easy to review, evaluate, and ultimately fund these projects. Perhaps the staff could look at such things as attendance figures, level of dollars generated, etc. Perhaps a portion of the dollars could be distributed based upon the attendance figure. He noted that though a project is providing a service to the people, it may suddenly not rank high enough to receive any of the available funds.

QUESTION WAS CALLED FOR ON THE MOTION AS AMENDED AND IT WAS PASSED.

The Committee recessed at 12:45 p.m., and reconvened at 2:00 p.m.

The Chair called the meeting to order at 2:00 p.m. with the following quorum: SCULL, LORENZ, FOX, FEARN, TVETEN, FENTON, COSTELLO.

Mr. Wilder introduced **Russ Cahill, Executive Director, Washington Wildlife and Recreation Coalition**, concerning agenda item **IV. E. 1990 WILDLIFE AND RECREATION ACT PROJECTS.**

Mr. Cahill thanked the Committee on behalf of the officers and board members of the Washington Wildlife and Recreation Coalition (WWRC) for the opportunity to address the IAC members. Mr. Cahill commented on the following:

(1) All during the process of WWRC the one thing heard was that the people of the State of Washington wanted the authority to expend funds on park and recreation lands and habitat areas vested in the Interagency Committee for Outdoor Recreation. Public and private meetings were held around the state and it was evident that the IAC has a great deal of credibility in the work that it is performing. IAC staff and the Committee members deserve this credit.

(2) The purpose of the Committee was given and the fact that there were 75 members of WWRC, with various groups and associations involved. Also, it was noted that there had been attempts to create a bond issue for parks, recreation, and conservation, but these had been turned down.

(3) A coalition was then formed to get the job done. A Needs Assessment was drafted and finalized, and presented to the IAC in December of 1989.

(4) During the meetings held throughout the state approximately 750 persons attended over all. Information on critical areas was gathered from

HOVA Maintenance & Operations Projects
Approved Projects - March 22, 1990

Score	Proj No.	Project	Sponsor	Recomdn	Match	Total
115.13	91-025H	Evans Creek ORV Area	USFS White River RD	17,770	15,340	33,110
111.14	91-021H	ORV Trail Maintenance	Chelan RD	11,850	10,733	22,583
104.71	91-026H	ORV Coordinator, MAO	Grant County Sheriff	40,028	3,293	43,321
104.20	91-009H	Horn Rapids ORV Park MAO	Richland	127,727	37,125	164,852
101.43	91-013H	Workshop Coordinator	USFS Wenatchee National Forest	12,742	3,000	15,742
100.43	91-005H	Airway Heights MAO	Spokane County Parks	71,585	8,500	80,085
30.20	91-007H	ORV Coordinator	Ferry County Parks	23,700	7,800	31,500
89.01	91-003H	Sports Park MAO	Thurston County Parks	50,000	90,000	140,000
<TOTAL>				355,402	175,791	531,193

many diverse groups, associations, clubs, organizations, and individuals.

(5) From the information on critical projects, WWRC prepared a listing using a rating criteria so that there would be priority given to various projects. There was considerable research and review.

(6) Options were considered as to where the funds could come from to acquire, develop, or renovate these projects. Legislation was drafted with the senators and representatives on the WWRC assisting where possible.

(7) Though legislation is not yet through, there is a funding program in the Supplemental Capital Budget in the amount of \$53,000,000. WWRC has recommended these funds be placed in acquisition projects only. A listing was supplied in these areas: State Parks Acquisitions; Local Agencies Acquisitions, Water Access, Critical Habitat, Natural Areas, and Urban Wildlife. There may be changes to this listing, but it is a start in meeting the needs in recreational and habitat areas in Washington state.

(8) The State was spending about \$1.8 million per year for its wildlife habitat and parks; whereas, King County alone was spending \$12 million for its parks. The WRRRC will be operating one more year attempting to put through its \$450 million for parks, recreation, and conservation.

On conclusion of Mr. Cahill's presentation, Mr. Wilder thanked him on behalf of the Committee and staff, and asked that he convey to the WRRRC members the sincere appreciation for their effort and commitment.

Each member had been presented with an index of the 100 projects and their resumes. (Listing is as indicated in **APPENDIX "B" to these minutes.**)

Mr. Wilder referred to memorandum of staff, dated March 22, 1990, "Washington Wildlife and Recreation - 1990 (SSB 6417)." Certain assumptions in the program were then given by Mr. Wilder:

- (1) Existing IAC rules and guidelines are to be applied to this program wherever applicable.
- (2) Cost of the bond sales is not to be deducted from the total bond amount.
- (3) Funding is to be statewide.
- (4) This program to be considered the first phase of a long-term program. Certain projects will need to be reconsidered later.
- (5) Projects may, in some cases, need to be phased over time.
- (6) Administrative flexibility and guidelines shall encourage action and not be a deterrent to progress.
- (7) All projects will require a governmental sponsor. Use of nonprofits by project sponsors to assist in land acquisition is encouraged.
- (8) WWRC funds are to be leveraged against other fund sources.
- (9) Grants to local governments must be on at least a 50/50 matching.
- (10) An agency having more than one project may vary the order of acquisition based on need to move.
- (11) IAC is not authorized to use any funds for administration.
- (12) Unallocated funds can be shifted within sub-categories of the Habitat Conservation Account and the Outdoor Recreation Account.

- (13) If funds remaining in a sub-category are insufficient to do a costly project, those funds can be allotted to a project of lesser financial needs.
- (14) Agencies may not use condemnation in the acquisition of projects.
- (15) Projects are to be retained in perpetuity by a responsible public agency and for purpose acquired.
- (16) Projects in one category upon further evaluation may be moved to another category in which they are eligible.
- (17) Conversions are to be discouraged. However, they may be allowed if they meet criteria of IAC standards.
- (18) Funds will be shared between state and locals - objective.
- (19) Readiness to proceed is a most important consideration in funding.
- (20) In sub-categories with several local sponsors, each sponsor will be considered for at least one project.
- (21) Project costs now listed are estimates and will change.

Mr. Wilder proposed there be two lists and phases in the grants process. The **first list** to the Governor will be predominantly the Coalition's recommendations. The **second list** will be developed following IAC's traditional Capital Budget and Local Government process.

Mr. Wilder suggested the following course of action for the Committee:

- a. That the IAC adopt the Coalition's list as proposed.
- b. Listing will be shared with the Governor as an advanced draft.
- c. Staff will solicit further information on the projects i.e., sponsorship, cost, whether a local match.
- d. First listing projects will be funded from available state funds subject to executive approval.
- e. Projects not able to proceed will be moved to the **second list**.
- f. The **second list** will begin the development, refinement, etc., through the IAC process (dates, evaluations, review).
- g. An IAC State Agencies' Capital Budget will then be prepared for submission and a Local Government Project List for submission with the 1991-93 Capital Budget Request.

Mr. Wilder commended the staff of the IAC for putting together in such a short period of time a listing of the projects and completed resumes.

The Chair read the motion on page (4) of staff's memorandum. Mr. Wilder made reference to the letter of Russ Cahill, Executive Director, WWRC, which had been included with the staff's memorandum (blue). The last page of the Cahill letter's listing of projects was changed by Larry Fairleigh to indicate the **Urban Wildlife Habitat Project, Salmon Creek, King County**, at \$1.1 M rather than \$.55.

IT WAS MOVED BY MR. TVETEN, SECONDED BY MR. FEARN THAT

WHEREAS, THE WASHINGTON WILDLIFE AND RECREATION COALITION HAS DONE A COMMENDABLE JOB OF DEVELOPING AND SUPPORTING A LEGISLATIVE PROPOSAL WHICH WILL RESULT IN AN APPROPRIATION OF \$53 MILLION TO THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION (IAC), AND

WHEREAS, THE WASHINGTON WILDLIFE AND RECREATION COALITION IN COOPERATION AND CONSULTATION WITH MANY AGENCIES, GROUPS, AND INDIVIDUALS HAS SUBMITTED TO THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION A LIST OF PROPERTIES RECOMMENDED BY THE WASHINGTON RECREATION AND WILDLIFE COALITION FOR ACQUISITION, AND

WHEREAS, THE LEGISLATION AUTHORIZING THE APPROPRIATION REQUIRES THE INTERAGENCY COMMITTEE TO SUBMIT TO THE OFFICE OF THE GOVERNOR FOR REVIEW AND FINAL APPROVAL THE LISTING OF WILDLIFE AND RECREATIONAL PROJECTS,

NOW, THEREFORE, BE IT RESOLVED THAT THE INTERAGENCY COMMITTEE DOES HEREBY RECOMMEND TO THE OFFICE OF THE GOVERNOR THE LIST OF PROPOSED ACQUISITION PROJECTS AS SUBMITTED BY THE WILDLIFE AND RECREATION COALITION TO THE IAC SUBJECT TO THE ASSUMPTIONS AND PROCEDURES OUTLINED IN THE MEMORANDUM **OF WHICH THIS RESOLUTION IS A PART**, AND THAT THE DIRECTOR OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION BE EMPOWERED TO SUBMIT THAT LIST TO THE OFFICE OF THE GOVERNOR. **(SEE APPENDIX "C" TO THESE MINUTES.)**

Prior to question on the motion, the Chair opted to hear comments from the audience, referring to Participant Registration Cards as filed with the Committee.

COMMENTS FROM AUDIENCE PARTICIPANTS:

Anita Cabe, Landowner, Elma, Washington - Grays Harbor County Union Pacific Abandonment:

- (1) Lives 50 feet from the proposed trail (for past 34 years).
- (2) Realized maintenance of the railroad was quite expensive and costs to keep it in condition were rising, thus the reason for abandonment.
- (3) Railroad properties have not been maintained for several years.
- (4) In opposition to developing a trail on the property because there would then be an invasion of private property by the trail users.
- (5) Has dealt with public for 34 years; those crossing private property do not close gates and do not take care of the land, and it is necessary to pick up trash, etc.

Todd Litman, Bicycle Federation of Washington, Olympia:

- (1) Bicycle Federation of Washington supports establishment of the trail.
- (2) Bicycling is one of the most popular recreational sports in the country and the activity is growing.
- (3) There is a need for more trails on which to bicycle, and "saving" lands and open space by using abandoned railroads is a good idea.

Fred Wert, Board Member, Washington Wildlife and Recreation Coalition (WWRC):

- (1) Was chair of the Evaluation Committee on the trails projects for WWRC.
- (2) Need to support the trail projects as recommended by WWRC; all were carefully evaluated as to need and critical status.
- (3) **Olympic Discovery Trail (Clallam/Jefferson Counties)** and the **Cross State Trail (Westside of the state)** are the most used.
- (4) The State Parks and Recreation Commission recently looked into

- the acquisition of a portion of the right-of-way; public hearings have been held; local property owners are being contacted.
- (5) Urged the Committee to look at the recreational opportunities. The trail is a part of the cross country trail which will run all the way across the state. Seventy percent (70%) of the trail is in public ownership at the present time.
 - (6) Did not see any major problems with maintenance.

Mike Langley, Peninsula Trails Coalition, President of Clallam Chapter, Port Angeles:

- (1) In approximately 1979 Clallam County developed a comprehensive trail plan which included this railroad right-of-way if it were ever abandoned.
- (2) When the railroad left the area, the plan was not carried out, but at the present time the Peninsula Trails Coalition is trying to have the right-of-way made into a trail for the public.
- (3) In last two or three years, have established the Peninsula Trail Coalition in order to preserve the trail and coordinate activities. People have signed petitions asking that there be a trail developed. Over 6,000 signatures obtained.
- (4) The trail would not only serve the peninsula area, but will also serve other people who want to use a cross country trail.

Walter Olsen, Lobbyist, Rails to Trail Conservancy, (Tenino):

- (1) Represented Rails to Trail Conservancy -- 80,000 recreational users with other groups involved.
- (2) Want to continue the funding of the cross country trail so that it will extend from the ocean to Tekoa.
- (3) Felt abandoned railroad trails were the trails of the future for people which would be acceptable to all.
- (4) Gave statistics on trail users: hikers, horsemen, etc. and commented on the fact that there has been "trail-loss" over the past few years.

Jack C. Price, State Wagonmaster, John Wayne Pioneer Wagons and Riders:

- (1) In favor of cross country trails for Washington State. Without this type of trail, the John Wayne Pioneer Wagons and Riders organization will be kept out of backcountry trails. The need is great for this type of trail.
- (2) Presently are able to use certain wagon trails in the Cascades, giving people the opportunity to enjoy the type of transportation and life from pioneer days.
- (3) Don't want to see heritage type programs in recreation lost. With this trail such activity can continue.
- (4) Commented on the fact that Stuart Anderson had at one time objected to any trail going through his property, but had reversed that opinion and now believes it to be a good idea. Property values increased along the trail through his property approximately 25%.
- (5) Noted he was a property owner along the John Wayne Trail and is not having any problems with people using the trail. Mainly this is due to the State Parks and Recreation Commission's educational program for trail users.
- (6) Noted this was a multi-use trail, and that his organization can

take senior citizens in the covered wagons and give them the benefit of a heritage type program.

Linda Price, Private Citizen, Olympia:

- (1) Agreed with Mr. Price's summation and opinions. Was in favor of the trail.
- (2) Lives on fourteen acres facing the trail in Easton; trail itself is kept in good condition; no need to pick up trash.
- (3) Concerns about maintenance are valid, but there is greater need to acquire the right-of-way for use by the people.

Dan Vanderkolk, Real Estate Broker, Grand Mound (Centralia):

- (1) Family uses the trail near Centralia. Is a good place to take visitors to view bald eagles, scenery, etc.
- (2) Would like to see trails increased, particularly keep trails for recreationists, and keep concept of trails throughout the state.

Gene Duvernoy, King County Open Space Officer, Seattle:

- (1) Was a pleasure to work with WWRC group; thanked Russ Cahill for his efforts.
- (2) Commented on recently passed bond issue to provide for natural areas and unique urban areas. Access to water was emphasized.
- (3) Since passage of bond issue values have gone up for land. With \$53 million funds available, will be able to meet the expectations of the people when they passed the bond issue.
- (4) Have a good working relationship with WWRC and will continue that with the Interagency Committee for Outdoor Recreation.
- (5) Would help King County to have advance commitment of monies for the projects on the listing, perhaps by September.

Mr. Wilder advised Mr. Duvernoy September was not the target date to dispense monies and there is need to go through a Capital Budget process on some of the projects. This takes time and effort on the part of IAC staff. By March 31, 1990, the IAC will be presenting the listing to the Governor for approval and it is hoped that by April the staff can begin to move on the projects.

James Coker, Private Citizen, Montesano:

- (1) Railroad line being discussed goes right past his home and has created problems for him.
- (2) State of Washington, in his opinion, already owns 75% of the lands now that are not in private ownership.
- (3) Felt there were a lot of legal issues which needed to be resolved regarding the abandonment and the proposed acquisition.
- (4) Stressed that 90 days after abandonment the railroad property should legally revert to the original property owners or whoever owns title to the land.
- (5) Did not agree with purchasing railroad abandonment areas for trails. Noted the need for maintenance, and persons or organizations to do the work.
- (6) Mentioned that since the recent floods, certain areas are not accessible and will take considerable monies to repair. Chehalis River has a tendency to flood and cut into banked areas.

Joanne Coker, Private Citizen, Montesano:

- (1) Expressed concern that she was not aware of the IAC's meeting until today (March 22nd). Was second meeting she had been unaware of being held by the state on issues in which she had concern.
- (2) People who owned the land along the trails were not informed of the meeting. Also should have been invited to the WWRC meeting in their area. People should be notified of meetings.
- (3) Agreed with Mr. Coker that the land should revert back to the people rather than developed into trail purposes.
- (4) A lot of farm land is now tied up with freeways, and this is another threat to farm land.
- (5) Felt there were many trails in Washington State already available for recreational use.
- (6) It takes more money to maintain a trail system once it is put into use. How many trails need to be built until there are enough?
- (7) Owns property on both sides of the track and wants the land to go back into private property.
- (8) Asked that the Committee not fund the trail in her area.

Honorable Evan Jones, State Representative, Olympia:

- (1) Spoke in regard to the Olympic Discovery Trail, Clallam/Jefferson counties.
- (2) Fifty-one miles of abandoned railroad right-of-way is involved. Trail would pass through wetlands, shorelands, grassy areas, streams, etc.
- (3) Clallam County Commissioners a few years ago tried to save this land for recreation, but were unable to do so at that time.
- (4) WWRC funding recommendations now make it possible to procure the land for trail purposes.
- (5) Forty percent (40%) of the land will be donated, and thus a match can be made for funding.
- (6) Where purchase of private land is impossible, attempt will be made to go around that section, purchasing easements elsewhere.
- (7) Asked that the Committee respond favorably to the request for WWRC projects.
- (8) Mentioned it might be possible to go through the legislature again with request for parks, recreation, and conservation monies.

Ralph Mackey, Representing Snohomish County Council (Past member of Parks and Recreation Committee and the Interagency Committee for Outdoor Recreation):

- (1) Strongly in favor of the WWRC projects and the motion before the Committee.

Jim Downey, Landowner, Rochester:

- (1) Representing thirty landowners opposed to the conversion to trail use of the railroad line.
- (2) Though opposition was expressed, noted that State Parks had proceeded with its plan for a trail in the area. Did not advise landowners of the meetings held in this regard.
- (3) Were informed repeatedly that there would not be vandalism if the trail were put in, but felt this was not true.

- (4) Was also informed that the Union Pacific Railroad owned 84% of the right-of-way, but in his opinion this was not true. Title company search indicated only about 10%.
- (5) Was informed by an attorney that State Parks might even consider running a train on the track. Felt this was the only purpose for which the right-of-way should be used.
- (6) Questioned truth of the statement by State Parks that over 50% is already owned by the city, county, state, and federal.
- (7) There are already many trails for people to use -- how much more does the government need?
- (8) Maintenance would be costly due to the many slides which occur in the area.

Norma Graham, Private Citizen, Rochester:

- (1) Used the cross state trail last summer with family and would like to see it expanded.
- (2) Not only is a trail used to walk on, it can be used for bicycling, horseback riding, etc.
- (3) Strongly supported the trail as proposed by State Parks.

At the conclusion of testimony by members of the audience, Mr. Tveten related the history of the trail project and the need for recreational projects throughout the state. He referenced the President's Commission on Americans Outdoors which had addressed many recreational issues and had made specific recommendations that abandoned railroad rights-of-way be considered for trails. The highest recommendation was to tie the country together with a system of recreational trails. The WRRRC recommendation is consistent with that recommendation. In late January 1990 the Union Pacific Railroad officials contacted State Parks concerning the abandoned line. The State Parks and Recreation Commission was presented with a report at a special meeting in Montesano on February 21st. Two weeks prior to that news releases were sent out and small articles appeared in the papers about the proposal to all major newspaper outlets in the Grays Harbor area. The meeting was held and the Commission authorized State Parks to enter into a lease with Union Pacific. State Parks will pay for the lease and enter into an option agreement to purchase the railroad right-of-way. Staff was directed to hold public meetings.

Mr. Tveten noted that State Parks has been invited to meet with many groups and organizations -- people concerned about the trail. A public meetings process will begin and proper press notification accomplished. He felt the trail was an opportunity for the state to provide needed recreation to the public. He stated he understood the concerns of major and adjacent property owners and ensuring that meetings are held with them to find acceptable procedures to follow in getting the trail into operation.

MR. TVETEN CALLED FOR QUESTION ON THE MOTION. QUESTION WAS CALLED FOR BY THE CHAIR AND THE MOTION UNANIMOUSLY CARRIED.

Dr. Scull said the Committee would do all it can to recognize and be sensitive to the concerned citizens and their views.

In response to a question from the audience, Dr. Scull stated the Committee had formally adopted the Washington Wildlife and Recreation Coalition's project listing as presented in its letter of March 15, 1990 (Russ Cahill, Executive Director). The Cross State Trail has \$1.0 million allocated to it; the Olympic Discovery Trail, \$.1 million.

Jim Webster, City of Federal Way Councilman:

- (1) The City of Federal Way did not have any projects on the listing since it did not become a City until recently.
- (2) His understanding was that the projects from WWRC would go through a normal IAC process, but that that process will be accelerated. The IAC will be making a decision on the projects in September rather than November, with state agencies' projects going through a Capital Budget process.
- (3) Noted that in the ORV program the Committee had recommended more matching from project sponsors. He suggested matching also be in the WWRC program where some projects could generate revenues and offset operating costs.

Introduction: Russ Cahill introduced Joe LaTourette who will be the new Executive Director of the Washington Wildlife and Recreation Coalition starting May 1, 1990.

The Committee recessed at 3:10 and reconvened at 3:20 p.m.

III. OLD BUSINESS - B. MODIFICATIONS TO PARTICIPATION MANUAL #4 - TRADITIONAL GRANTS-IN-AID-PROGRAM:

Mr. Fairleigh referred to memorandum of staff, "Initiative 215 Guidelines - Proposed Changes", dated March 22, 1990. Copies of the Committee's previous action and motions on this agenda item were before each Committee member. (Motion, March 23, 1989 Meeting -- Motion, November 2, 1989 Meeting.)

The Committee was informed staff had explored the issue through an Initiative 215 Special Study Committee which met on January 18, 1990. Committee members were:

Jack Blanchard, Port of Skagit County	Bill Bush, State Parks
Steve Colby, City of Anacortes	Bob Cooper, City of Everett
Rich Costello, Dept. of Fisheries	John Edwards, Dept. of Natl. Resources
Polly Harvey, Port of Kingston	Eric Johnson, Washington Public Ports Association
Tom Kincaid, General Public	Shannon Smith, Asst. Atty. General
Jeff Lane, Asst. Attorney General	

Mr. Fairleigh noted the following:

- (1) Current guidelines prohibit all commercial use.
- (2) The Study Committee felt project sponsors should be given more flexibility to maximize use of IAC-assisted marine facilities.

- (3) Further, that any commercial activity allowed be limited primarily to the "off-season" with almost all commercial use prohibited during the primary recreational boating season.
- (4) Further, that the adoption and enforcement of local ordinances by grant recipients be considered vital and necessary.
- (5) The Committee's attention was called to Pages 3-4-5 - "New Section" to 4.08A MARINE FACILITIES - as recommended by the Study Committee and staff of the IAC

Dr. Scull was concerned with the term "seasonal" for boating activity since he felt it was becoming more and more a year-round activity. He felt boating use extended well past September 16 and really started about May 1st. Mr. Fairleigh replied the dates cited under 4.08A, Section 3. C. were those used in State Parks and Recreation Commission's Administrative Code of Washington. Also, project sponsors had agreed with the dates, and in fact, had felt the time should be shorter.

Mr. Fox referred to 4.08A, Section 3. D., concerning short-term moorage for commercial vessels loading and unloading passengers. He asked if staff felt an excursion boat unloading passengers and remaining approximately two hours at a float was considered short-term. Reply to his specific question was not given, but Mr. Bush was asked to comment on State Park's rules. **Bill Bush** stated that commercial boat regulations are very strict as to length of stay and there is no overnight provision for them. Usually it is impossible for them to tie-up and use State Parks' floats because of the heavy boating traffic in a normal summer season. When possible to tie-up, they are allowed to do so and can disembark and embark passengers.

At this point, **Bill Bush, Chief of Research and Long-Range Planning, State Parks and Recreation Commission**, was introduced. He had been designated by Mr. Tveten to serve as Designee in the absence of Director Tveten.

Section 2, of 4.08A Marine Facilities, was referred to by Mr. Costello, where it is cited that concession buildings or space are considered as ineligible marine facilities. He noted the fact that budgets for operating are becoming very "tight", not only for local agencies, but for the state agencies as well. Perhaps the IAC ought to consider allowing concessionaires as eligible. He noted that the memorandum of staff specifically related to Initiative 215 projects and hoped that these same restrictions for funding projects would not necessarily follow along with other fund sources. Mr. Fairleigh said it was rare for IAC to construct a marine facility with other than Initiative 215 funds and that the guidelines being reviewed did apply to boating facilities regardless of their fund source.

Mr. Fearn referred to 4.08A Marine Facilities, "2. Fuel sales equipment including piping, fuel pump and storage tanks" was ineligible. Mr. Fairleigh said these had been ineligible since the beginning of the program. Mr. Fearn considered this a concession. Whereupon Mr. Fairleigh stated they were self-sufficient and IAC staff feels that Initiative 215 funds not be placed in this program.

John Edwards, TAC Member, DNR, asked if the guidelines as presented excluded kayak and canoe activities. Mr. Fairleigh pointed out that Initiative 215 funds cannot be used for projects where nonmotorized use will take place. Mr. Edwards suggested that that reference be specific in the guidelines as they pertain to Initiative 215 monies.

Mr. Wilder noted there were other fund sources for these types of projects, though not specifically for that category of recreation. Dr. Scull agreed with Mr. Edwards that the guidelines need to be clarified if kayak and canoe projects are being excluded. Mr. Wilder clarified for Ms. Lorenz that the New Section, 4.08A Marine Facilities was being brought to the Committee for concurrence and that staff would proceed along this line subject to the clarifications made by the Committee.

IT WAS THE CONSENSUS OF THE COMMITTEE THAT NEW SECTION 4.08A MARINE FACILITIES BE INCLUDED IN TRADITIONAL PARTICIPATION MANUAL #4, AND THAT STAFF TAKE INTO CONSIDERATION THE MODIFICATIONS RECOMMENDED BY COMMITTEE MEMBERS.

IV. NEW BUSINESS - LEGISLATION - 1990 and 1991: Mr. Gary Ogden, Chief, Management Services, referred to memorandum of staff dated March 22, 1990, "1990 - Legislation (1) Impacting the IAC Budget, (2) Other Bills of Interest Which Passed or are in Conference, and (3) Bills of Interest to the IAC Which Died". Specifically mentioned were the following:

- . **EESB 6417, 1990 Supplemental Capital Budget**
 - \$53.0 Million to provide \$26.5 million to the Outdoor Recreation Account and \$26.5 million to the new Wildlife Habitat Account for Washington Wildlife Coalition acquisition projects to be acquired via contracts by June 30, 1991.
- . \$300,000 for the IAC to assist Snohomish County to acquire and develop **North Creek Regional Park, Snohomish County.**
- . Parks, Wildlife, and DNR projects:
 - State Parks:** \$500,000 Account 057 - renovate Fort Worden Balloon Hanger. (Matched by \$1.1 million from nonstate sources.)
 - \$196,000 Account 057 - John Wayne Trail tunnel safety improvements.
 - \$ 25,000 Trust Lands Purchase Account to help plan interpretive center on the Colville Reservation.
 - \$765,000 To acquire **Ohme Gardens.** (May be state or locally owned but operated by Chelan County.)
- Fisheries:** No new projects added.
- Wildlife:** \$500,000 Wildlife Account - study hatchery proposal at Grandy Creek.
- \$580,000 Wildlife Account for office remodeling.

Mr. Ogden noted that the Department of Natural Resources' project of \$42,000,000 was not in latest version of the bill.

- **EESB 6726 - Firearm Range Facilities** - Provides \$450,000 from the Firearm Range Account to finance a grant program to nonprofit shooting organizations and state and local agencies. Matched 50-50. IAC to (a) develop application process; (b) develop audit & accountability program; also, (c) screen, prioritize, approve grant applications; and (d) monitor compliance by grant recipients.
- **SSB 6407 - 1990 Supplemental Operating Budget for State Agencies:** Includes \$20,000 appropriation from ORA to prepare a study of maintenance needs and techniques for recreational areas and facilities.
- **HB 1498 - Recreation Guide:** Bill died in House Rules 2G.

Other bills reported on included:

HB 1703 Subsistence Travel Expense	SB 5206 Econ/Rev. Forecast Council
HB 2032 Senior Center/Park Districts	SB 5712 Environmental Hearings Office
HB 2310 Land Lease-state	SB 6172 Environ. Coordination Procedure
HB 2567 State Employment Provisions	SB 6200 Task Force on Ports Report
HB 2587 Port Districts/Road Improvement	SB 6253 Private Property Taking
HB 2705 Winter Recreation/State Parks	SB 6310 Fishery Enhancement Group
HB 2726 Port District Delete Funding	SB 6326 Puget Sound Water Quality
HB 2855 Municipal Airports Leases	SB 6407 Supplemental Budget
HB 2932 Water Resource Planning	SB 6417 Supplemental Capital Budget
HB 2964 Capital Facilities Bonds	SB 6426 SR 901 Scenic Highway
HJR 4203 County Boundary Changes	SB 6358 Transportation Tax Rates
	SB 6531 Private Activity Bonds
	SB 6559 Water Recreation Facilities
	SB 6639 Conservation Area Acquisition
	SB 6640 Tourism Strategies/Hotel Tax
	SB 6726 Firearm Range Facilities
	SB 6741 Shoreline Development Permits
	SB 6777 SR 706/Road to Paradise
	SB 6797 Fisheries 2000 Council

Bills Which Died - 1990 Session: In the listing of bills as indicated in the memorandum from staff, Mr. Ogden corrected **HB 2729** and **HB 6799**, Wetlands Bills, to indicate these were apparently still alive and there is interest in passing a wetlands bill this session if at all possible.

Dr. Scull asked how the IAC had been selected as the agency to receive the \$450,000 firearm range account. Mr. Wilder replied apparently the Legislature had decided the program would fit in with IAC's responsibilities and its grants program.

Mr. Biles explained that the \$42M General Fund, State for DNR was still being discussed by the Legislature.

Mr. Ogden noted the 1990 Session had been a good one for the Interagency Committee with funding increased, current funding structures remaining intact, and positive legislation was supported addressing future needs in the parks, recreation and conservation field.

LEGISLATION - 1991-93 BIENNIUM:

Memorandum dated March 22, 1990, "Legislation Proposed for 1991-93 Biennium" was referred to by Mr. Ogden. The IAC has not as yet developed recommendations but will be prepared to provide legislative proposals for Committee review and approval at the **July 19-20, 1990** IAC meeting. It is thought that ESSB 6412 will be introduced to give the IAC a statutory program structure for the Wildlife Coalition program.

Ms. Fenton asked if 6412 does not go through what will happen. Mr. Wilder replied the Governor could issue an Executive Order if he desired to do so.

IV. NEW BUSINESS D. SSB #5372 (Chapter 393, Laws 89) Program Implementation:

Memorandum of staff dated March 22, "Program Policy for SSB 5372 Funds", was referred to by Mr. Fairleigh, who reported the following:

- (1) An Interagency Agreement has been excuted between the departments of Interagency Committee for Outdoor Recreation and State Parks. Funds can now be used for a new grant program for boating projects.
- (2) The law provides five items of importance:
 - a. 30% of available funds are to be used for boating access projects.
 - b. Priority is to be given to "critical site acquisition".
 - c. Funds are to be administered as a competitive grant program.
 - d. Funds are to be split evenly between state and local government.
 - e. The IAC will adopt rules necessary to carry out its portion of the act.
- (3) The first appropriation of \$330,000 must be obligated and expended by June 30, 1991.
- (4) The IAC will request that its share of the monies appropriated by this act be appropriated directly to the IAC as capital funding.
- (5) Staff's motion as presented to the Committee contained five items for the Committee's review and approval.

Mr. Fairleigh read the motion. Ms. Lorenz asked why Item 3, was needed: "That no limit be placed on the amount of IAC participation in a project funded solely with SSB 5372 monies." Mr. Fairleigh replied this was to emphasize that the staff and Committee would not apply the traditional \$150,000 limit to any one project. Mr. Fox noted that this particular funding source could be used to fund nonmotorized boating projects.

IT WAS MOVED BY MS. LORENZ, SECONDED BY M . FENTON THAT

WHEREAS, THE LEGISLATURE OF THE STATE OF WASHINGTON PASSED SSB 4372 (CHAPTER 393, LAWS OF 1989), AND

WHEREAS, THIS LEGISLATION PROVIDES AUTHORITY AND FUNDING FOR THE INTERAGENCY COMMITTEE TO INCREASE BOATING ACCESS FOR THE PUBLIC, AND

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION IS DIRECTED BY SSB 5372 (CHAPTER 393, LAWS OF 1989) TO ADOPT PROGRAM RULES,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE, THAT

1. ALL CURRENT APPLICABLE PROCEDURAL GUIDELINES AS DESCRIBED IN IAC PARTICIPATION MANUALS WILL BE APPLIED TO THIS FUND SOURCE FOR BOTH STATE AND LOCAL PROJECTS:
2. LOCAL AGENCIES' PROJECTS WILL BE SUBJECT TO IAC'S CURRENT PRACTICE OF 50/50 FUNDING AND THAT NO MATCHING SHARE BE REQUIRED FOR STATE AGENCIES' PROJECTS;
3. NO LIMIT WILL BE PLACED ON THE AMOUNT OF IAC PARTICIPATION IN A PROJECT FUNDED SOLELY WITH SSB 5372 MONIES:
4. EVERY ATTEMPT WILL BE MADE TO SEEK APPLICATIONS FOR, AND PLACE SSB 5372 FUNDS IN ACQUISITION PROJECTS, BUT THAT LACKING VIABLE ACQUISITION PROJECTS, THE INTERAGENCY COMMITTEE MAY FUND BOATING DEVELOPMENT REQUESTS;
5. ALL PROJECTS, BOTH STATE AND LOCAL, WILL BE REVIEWED, EVALUATED AND FUNDED THROUGH THE PROCESS USED FOR LOCAL INITIATIVE 215 PROJECTS, AND THAT

THE DIRECTOR OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION IS AUTHORIZED TO PROCEED WITH IMPLEMENTING THIS PROGRAM.

Mr. Bush asked for clarification in submission of the projects. Mr. Fairleigh said state agencies' projects would be submitted through the local governmental project selection process not the Capital Budget process.

QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

Introduction: Mr. Joe Higgins, Forest Service, Portland, Oregon, was introduced to the Committee and audience. He is currently serving on the Nonhighway and Off-Road Vehicle Activities (NOVA) Advisory Committee.

IV. NEW BUSINESS - SCORP PROGRAM WASHINGTON OUTDOORS: ASSESSMENT AND POLICY PLAN: Mr. Greg Lovelady, Chief, Planning Services, referred to memorandum of staff, dated March 22, 1990, "Washington Outdoors: Assessment and Policy Plan". He gave a brief presentation of the history of the need for the plan. Formerly it was called the Washington Statewide Comprehensive Outdoor Recreation Plan. However, the National Park Service has now asked

that it be referred to as **Washington Outdoors: Assessment and Policy Plan**, or "APP". The plan when completed guides staff efforts in pursuing a coordinated statewide five-year plan of action for recreation, wildlife, conservation, and open space, as well as being used in the IAC's project evaluation system process.

Mr. Lovelady outlined the plan:

1. It is the main Statewide Comprehensive Outdoor Recreation Plan (SCORP) document.
2. State Outdoor Recreation and Open Space Plan is for five years.
3. Contents: Supply, Demand, and Issues - relating to outdoor recreation and open space.

The Committee, he said, was being asked to adopt this "road map" or detailed analysis on the state's growth and recreational needs. Seven broad issues need to be adopted as policies which deal with the most critical elements and concerns facing outdoor recreation in Washington State today.

Public involvement was outlined by Mr. Lovelady:

1. 4,700 public agencies were contacted - survey responses made.
2. Review by 18 member Planning Advisory Committee (PAC)
Review by members of the Nonhighway and Off-Road Vehicle Activities Advisory Committee (NOVA) and the Washington State Trails Advisory Committee (STAC).
3. Drafts were sent out to reviewers.
4. Twenty-four public workshops were held throughout the state.
5. Regular IAC newsletter articles, press releases, were sent out.

Ms. Lorenz asked how well the public workshops were attended. Mr. Lovelady replied not too well, but the staff had contacted newspapers in many areas, had had interviews with same, and there were also news articles submitted about the workshops throughout the state. There was good coverage by the newspapers.

Mr. Lovelady noted that forty-three changes should be incorporated into the third draft as a result of late suggestions from reviewers. Thirty-four were text changes or clarifications made to simplify and improve the explanations in the document. There were also some typographical errors which had been taken care of. Of the changes submitted, Mr. Lovelady brought two to the attention of the Committee:

- (1) **Page 6, Item 19, Recommended Change: Increase the amount of state monies available to state agencies for renovation, operation, and maintenance.**
- (2) **Page 7, Item 20, Recommended Change: Justify increased maintenance and operation budgets to keep pace with acquisitions and developments.**

Mr. Wilder reemphasized the amount of time, effort, and participation which had gone into the evolution of the Assessment and Policy Plan (APP). Mr. Lovelady noted the above changes (1) and (2) had been recommended by the Department of Wildlife and the State Parks and Recreation Commission. Dr. Scull commented on the meetings held throughout the state and said if there had been quality input at those meetings, it was well worthwhile to have held them.

Mr. Fox suggested there be reference in this document and the Action Program referring to community land trusts. Mr. Lovelady replied these issues are addressed in the plans.

IT WAS MOVED BY MR. BUSH, SECONDED BY MR. COSTELLO, THAT

WHEREAS, THE NATIONAL PARK SERVICE (NPS) REQUIRES AN ASSESSMENT AND POLICY PLAN (STATEWIDE COMPREHENSIVE OUTDOOR RECREATION PLAN, SCORP) FROM ALL STATES IN ORDER TO PARTICIPATE IN THE FEDERAL LAND AND WATER CONSERVATION FUND (LWCF) PROGRAM, AND

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HAS PREPARED A SEVENTH EDITION OF THE ASSESSMENT AND POLICY PLAN (OR SCORP) IN COMPLIANCE WITH CHAPTER 237, LAWS OF 1989, AND PART 630 OF THE NATIONAL PARKS SERVICE'S GRANTS MANUAL, AND

WHEREAS THERE HAS BEEN AMPLE OPPORTUNITY FOR PUBLIC INVOLVEMENT IN THE PLAN DEVELOPMENT PROCESS,

NOW, THEREFORE, BE IT RESOLVED THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DOES HEREBY CONDITIONALLY ADOPT THE THIRD DRAFT, AS AMENDED, AS THE OFFICIAL WASHINGTON OUTDOORS: ASSESSMENT AND POLICY PLAN (1990-1995), OR SEVENTH EDITION OF THE ASSESSMENT AND POLICY PLAN (SCORP) AND AUTHORIZES ITS SUBMITTAL TO THE GOVERNOR FOR APPROVAL AND TO THE PACIFIC NORTHWEST REGION, NATIONAL PARK SERVICE FOR LWCF ELIGIBILITY CONSIDERATION, AND

BE IT FURTHER RESOLVED, THAT THIS ADOPTION IS SUBJECT TO COMPLETION OF THE FOLLOWING CONDITIONS:

1. THE GOVERNOR'S APPROVAL OF THE PLAN AND CERTIFICATION OF PUBLIC PARTICIPATION IN ACCORDANCE WITH NPS RULES, AND
2. ACCEPTANCE OF THE PLAN BY NPS FOR LWCF ELIGIBILITY.

Discussion followed. Mr. Fearn asked if the local projects should not be considered in Page 6, Item 19. Recommended Change, since they are dealing essentially with statewide functions and providing facilities for recreation. Ms. Fenton agreed and asked that the recommendation include "local agencies", where they are providing a service to the public. It was suggested Item 19, Page 6 be changed to include the wording "and local" "Increase the amount of state monies available to state and local agencies for renovation, operation, and maintenance needs." Ms. Lorenz asked if an amendment to the motion was needed. The Committee took no action at that time. Mr. Bush felt a problem would arise if ORV projects received funding through this program. He commented on how state funds are allocated to state agencies through the legislative process and stated that this was "the only game in town" for state agencies.

QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

IV. NEW BUSINESS. SCORP PROGRAM - WASHINGTON OUTDOORS: ACTION PROGRAM - 1990-1992:

Memorandum "Washington Outdoors: Action Program (1990-1992)" was referred to by Mr. Lovelady: (Dated March 22, 1990)

(1) This is an action agenda for the next two years and describes the implementation strategies to resolve statewide recreation issues outlined in Washington Outdoors: Assessment and Policy Plan (1990-1995). It meets a requirement for continued eligibility in the federal Land and Water Conservation Fund (LWCF) program.

(2) Differences in the two Plans:

<u>Action Program</u>	<u>Assessment & Policy Plan</u>
Twenty pages	One hundred pages
Specific tasks	Gives additional background details
Update every 1-2 years	Update every 5 years

Similarities in the two Plans:

Identical policy statements
Same problems, solutions, participant participation, time frames, and strategies.

(3) Action Plan needs to be adopted separately and sent for approval to the Governor and NPS (final acceptance).

(4) All clarifications and changes in the APP must be carried forward in the Action Program.

(5) **Page 3 Part One:** Outdoor Recreation Issues and Action Agenda, and **Page 16 Part Two:** Outdoor Recreation Account Funding Priorities were distributed to the Committee for insertion. Corrections had been made on these two pages.

Ms. Fenton referred to **Page 5, Action D**, concerning increased demand and overuse and misuse of areas. She felt this was not going to take care of the kinds of problems being faced in the degradation of Department of Wildlife facilities. Wildlife has had to close some of its areas due to misuse. She asked if a statement should be included that if the public is not using an area decently that it will have to be closed.

Mr. Lovelady introduced **Jeff Frost, Planner, IAC**. Mr. Frost felt this was a valid concern, and the proposal in Action D was probably the most light-handed approach the IAC could take at the present time.

Ruth Ittner suggested the outdoor recreation code of ethics approach as mentioned in the "Strategies" paragraph of Action D was the way to proceed. She felt it was necessary to get the message to the youngsters in public schools on how to treat public outdoor recreation areas. An outdoor ethics program in the school system would be very helpful.

Ms. Fenton then referred to **Page 6, Action E**, concerning funding for the operation and maintenance of existing facilities. She felt the solution though good did not go far enough. She suggested the IAC through the needs assessment program identify funding for maintenance and operation

and the necessary strategies to carry them out. This could be similar to the program the Washington Wildlife and Recreation Coalition has put forward in its listing of projects.

Ms. Fenton referred to **Page 8, Policy #3: Liability**, and asked that the Washington Lawyers Association be added to the listing of participants. Mr. Lovelady said this could be easily adjusted. He also noted that any change in the Action Program would carry over to the Assessment and Policy Plan.

Dr. Scull asked that staff prepare the wording which had been recommended & work out exact changes to be made to both plans. He said the Committee needed to approve the concept of these changes but not the exact wording. IT WAS THE CONSENSUS OF THE COMMITTEE THAT THE STAFF ACCEPT AND CLARIFY WITHIN THE ACTION PLAN AND THE WASHINGTON OUTDOORS: ASSESSMENT AND POLICY PLAN THE RECOMMENDATIONS HERETOFORE DISCUSSED BY THE COMMITTEE.

IT WAS MOVED BY MR. BUSH, SECONDED BY MR. BILES THAT

WHEREAS, A ONE TO TWO-YEAR ACTION PROGRAM IS REQUIRED BY THE NATIONAL PARK SERVICE FOR STATE PARTICIPATION IN THE LAND AND WATER CONSERVATION FUND (LWCF) PROGRAM, AND

WHEREAS, THIS PROGRAM HAS BEEN WRITTEN BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION WITH THE HELP AND COOPERATION OF AGENCIES, ORGANIZATIONS, AND CITIZENS, AND HAS INVOLVED AMPLE OPPORTUNITY FOR PUBLIC INVOLVEMENT IN ITS DEVELOPMENT, AND

WHEREAS, THIS PROGRAM WAS PREPARED IN COMPLIANCE WITH PART 630.1.5D OF THE NATIONAL PARK SERVICE (NPS) GRANT-IN-AID MANUAL,

NOW, THEREFORE, BE IT RESOLVED THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DOES HEREBY CONDITIONALLY APPROVE THE FINAL DRAFT **AS AMENDED** THROUGH RECOMMENDATIONS OF THE COMMITTEE, AND AUTHORIZES ITS SUBMITTAL TO THE PACIFIC NORTHWEST REGION, NATIONAL PARK SERVICE FOR LWCF ELIGIBILITY CONSIDERATION, AND

BE IT FURTHER RESOLVED THAT THIS ADOPTION IS SUBJECT TO COMPLETION OF THE FOLLOWING CONDITIONS:

1. THE GOVERNOR'S APPROVAL OF THE PROGRAM AND CERTIFICATION OF PUBLIC PARTICIPATION (BY LETTER TO THE NATIONAL PARK SERVICE) IN ACCORDANCE WITH NPS RULES, AND
2. ACCEPTANCE OF THE PROGRAM BY NPS FOR LWCF ELIGIBILITY.

MOTION WAS CARRIED.

The Committee recessed at 4:35 p.m. to reconvene on FRIDAY, MARCH 23, 1990, at 9:00 a.m.

The Chairman reconvened the meeting at 9:00 a.m. with the following quorum: SCULL, BILES, COSTELLO, FENTON, LORENZ, FEARN, FOX, AND TVETEN.

Management Award: Mr. Wilder advised the Committee that Peggy Frazier, Administrative Assistant, had been nominated for consideration of the Governor's Management Award. Though she did not receive the award Governor Booth Gardner had acknowledged the nomination. Mr. Wilder wanted also to acknowledge her assistance to the Committee over the past several years. Ms. Frazier thanked the Committee and Mr. Wilder.

IV. NEW BUSINESS - H. IAC GRANT-IN-AID MANUALS

1. Off-Road Vehicle Manual, NOVA Program: Mr. Fairleigh referred to memorandum of staff, "NOVA Program - Proposed Off-Road Vehicle Program Manual", dated March 22, 1990, reporting as follows:

a. Off-Road Vehicle (ORV) portion of the NOVA program receives sixty percent (60%) of available funds and includes projects involving acquisition, development, planning, coordinators, and maintenance and operation. This is the first formal ORV Program Manual for the Committee's review.

b. Manual presents staff's recommendations for basic program priorities, policy and procedure. Draft reviews were sent to NOVA members; all comments have been incorporated into the manual.

c. The Committee has reviewed the manual on receiving kit material.

d. Sections 11, 13, 20, 21, and 22 were highlighted - Ineligible ORV Program Costs, Fund Assistance/Matching Shares, Time Limitations on Grant/No Assurance of Future Grants/Program Income/User Fees and Charges and Public Notice Requirements.

e. Evaluation System for projects involving planning, acquisition, and development was mentioned as well as a system for M&O and Coordinator projects.

Mr. Biles referred to **Page 21, Public Notice Requirements** and the statement in the last sentence:

"If in the opinion of the IAC Director a project application requires additional sponsor review of project issues, the sponsor may be required to complete all necessary planning or permitting activities before funding for development is considered."

He asked why staff felt it was necessary to make this policy. Mr. Fairleigh replied that in the history of the ORV program there had been considerable controversial projects which have caused the Committee difficulties in making decisions as to funding. Staff felt the IAC was not a helping agency to resolve land debates and that it took time to have the Committee discuss them during meetings. The Director of the IAC, he said, could be in a better position on these types of projects by asking the sponsors to do additional planning or other work to alleviate the controversial factors before the project comes to the Committee.

Mr. Biles felt controversial type projects should come before the Committee. He noted there were two questions in the Evaluation System relating to conflicts (B-1 and B-2). These were taken into consideration at the time

the projects are evaluated. When they come before the Committee, he felt that the Committee should have the final decision and be held accountable for that decision.

Joe Higgins, Forest Service, Portland, stated the Forest Service supported staff's recommendation and that the Forest Service has failed its obligations if it brings to the staff and the Committee a project that is controversial. The issues causing the controversy ought to be resolved prior to the Committee's review of the project.

Mr. Tveten said it was very difficult to prepare a large project in the ORV category without running into controversy. There are some regulatory agencies involved in these projects which have responsibility for various land use issues. If it is a shoreline issue, it is regulated by the County Master Plan or the Department of Ecology (DOE). This, however, Mr. Tveten said, ought not to be the controlling feature when the project comes before the Committee. The hearing before the Committee may allow those who are opposed to the project one more opportunity to present their views. If, however, they can't get the project past the Director of the IAC, the project won't get reviewed by the Committee members.

Mr. Wilder stressed that the proposed guidelines were an attempt on the part of staff to be responsible to the Committee and alleviate the hours of testimony in controversial matters. However, if the Committee feels the testimony approach should continue, staff will assure that this is done.

Mr. Tveten then pointed out that the function of the Committee was to distribute funds to eligible projects whether or not the ORV project is in 100% cooperation with the Forest Service. The Forest Service has the option to review it from their standpoint. Mr. Costello felt the Committee had been too patient with the entire process. Ms. Lorenz felt the Committee does have the authority to make decisions on the projects and should do so as they are brought in for review. Mr. Costello felt the Director of the IAC would hold back on certain controversial projects anyway because the evaluation system would work in that direction.

Mr. Biles mentioned the conflict and discussion held on the Teanaway Project at the November meeting. He felt this project should have come to the Committee for consideration in the manner it did, and he felt it was good government practice at work. He acknowledged there would be other projects coming up in the future which might be just as controversial. Mr. Biles said he did not object to having those types of projects come before the Committee.

Mr. Wilder acknowledged comments of the Committee, stating staff did need clarification as to policies within the manuals. Dr. Scull observed that the public would still lobby the Committee at its meetings even if the guidelines were not in the manual. Ms. Lorenz said she was for the right of the people to speak to a project, but when the discussion goes on and on, it is interfering with the IAC's agenda. She felt projects should be screened by the Director as the guideline states.

Mr. Tveten objected to the wording in the memorandum cited by Mr. Fairleigh, page 2 Section 22: **"This section also provides a mechanism for the Director**

to remove certain controversial projects from consideration until issues have been resolved." He said there were some issues which would never be resolved, and the statement was overly ambitious. Public testimony should be held on any project and be taken into consideration at the time the Committee deliberates, but this should not be the overriding issue for the Committee's decision. The management agencies have certain demands they must meet to provide recreation for the public. All should be heard by the Committee.

Ms. Lorenz noted that the summary in the memorandum of page (2) titled **Section 22**, was more extensive than the actual **Section 22 in the manual**. Mr. Costello objected to the wording "may be required to" in talking about the planning or permitting activities. He said these were always taken into consideration and project sponsors had to meet those requirements. Mr. Biles felt it was highly unlikely any project would come before the Committee without staff having ensured that all permits were on tap. At this point Mr. Biles said he would not object to staff's going out and resolving the issues on the projects prior to the Committee's review for funding. He did not oppose staff's doing that sort of preliminary work.

Mr. Fox said he did not have a problem with the Committee's dealing with controversial issues. He did not feel the Committee should be simply a funding "machine". If the Committee were to change its policy on its present processing regarding ORV applications and review, there would need to be significant manual changes. He noted that prior to meetings he received, along with other Committee members, letters pro and con on certain projects. He felt this was a good system and that it provided a good check and balance. Dr. Scull re-read the guidelines for the Committee stating that it would be difficult for the Committee to function if it continued to hear controversial matters. He suggested there be some leverage if necessary, but testimony on any project should not be cut off.

At this point Ms. Fenton suggested the addition of language that if the sponsor disagreed with the Director of the IAC's determination, he could appeal to the Chairman of the IAC for consideration.

Mr. Fearn felt sponsors would do this anyway. **Mr. Joe Higgins** commented on the Teanaway Project. The project had gone through the IAC process but the Forest Service should have had a position on the project and that was not the case when it came before the Committee. If, however, staff had the authority, the project could have been sent back to the Forest Service for more information and support. He acknowledged the Forest Service had erred in having the project come to the IAC because the planning process had not yet been completed. Mr. Higgins informed Dr. Scull the Forest Service would be agreeable to the language as proposed by staff in the guideline. IAC sometimes has contact with people that the Forest Service does not know about, and it could feed this type of information back to the Service.

Mr. Wilder stated he was not arguing for or against the guideline under discussion, but he stated staff wants to do a better job for the Committee in its review and processing of the applications. He felt Ms. Fenton's suggestion was a good one.

Ms. Fenton was asked to repeat her suggestion which she did. Mr. Fox then asked if she intended that only the Chair would make the decision for the sponsor, or would the entire Committee? Dr. Scull replied for Ms. Fenton. If he, as Chair, received such a petition he would immediately forward it to all members of the Committee for a decision. He would not make the decision himself. He also expressed the hope that this would not happen often if the procedure were approved. He felt it was a worthwhile addition to the guideline.

Mr. Tveten stated when an agency submits a plan to the IAC and it goes through the staff, the Committee ought to have assurance that that plan is consistent with the management plan or the forest plan involved. If it is inconsistent with a forest plan, the staff would soon discover this and take care of the eventual process for that project.

Mr. Higgins pointed out that the Wenatchee Forest Plan is just now being issued, and there are very sensitive and controversial areas within that plan. These will be dealt with at the Forest Service level and written into its plan. The Forest Service will have a plan it can fully support.

Mr. Biles asked if the SCORP mechanism took into account that projects should be compatible with the plans of the Forest Service. Mr. Fairleigh replied it did not. Mr. Biles then asked if this could be added to SCORP and ensure that projects coming before the Committee are compatible with Forest Service Plans. Mr. Fairleigh asked Mr. Higgins about the status of the plans. **Mr. Higgins** replied the Colville Forest Plan is available; all trail plans will be out by the end of the year. Others are to be adopted. Mr. Fairleigh felt that controversy never stops and that there will no doubt be some on the Colville Forest Plan also.

Mr. Fearn was advised that the sponsor of a project does sign off as proper authorization for a project.

Mr. Biles appreciated the comments from the Forest Service representative and accepted them as support of the system the IAC has used in evaluating and carrying forward the projects to the Committee. He felt the system had worked well.

John Edwards stated the Department of Natural Resources would not bring controversial projects before the Committee if at all possible. He felt the Committee needs to put the onus on the project sponsors to bring in clean projects to the IAC staff. DNR has the option to pull a project prior to the Committee's seeing it if there are known problems.

Mr. Wilder agreed the program was going well. The problem was and is how can staff do a better job for the Committee and protect it from unnecessary debate. Staff does not bring projects to the Committee unless they are good projects and will serve a need. The staff can delete or amend any guideline the Committee chooses to delete or amend.

Mr. Tveten reiterated his concern that there are some projects which will be controversial no matter what a state agency may do. The Committee must, however, take testimony from the public on these projects and

make its decisions. In some cases it may opt to counter staff's recommendations and this should be a right of the Committee.

Dr. Scull asked Ms. Fenton to repeat her suggestion. MS. FENTON SUGGESTED THAT THE GUIDELINES BE AMENDED TO STATE THAT IF A SPONSOR DISAGREES WITH THE OPINION AND SUBSEQUENT DECISION OF THE INTERAGENCY COMMITTEE DIRECTOR TO WITHHOLD A PROJECT FROM INTERAGENCY COMMITTEE MEMBERS' CONSIDERATION, THAT THE SPONSOR CAN PETITION THE INTERAGENCY COMMITTEE CHAIRMAN.

MR. FOX MOVED, SECONDED BY MS. LORENZ TO SO AMEND THE GUIDELINE.

QUESTION WAS CALLED FOR ON THE MOTION.

MS. LORENZ, MS. FENTON, AND MR. FOX VOTED IN THE **AFFIRMATIVE**.
MR. FEARN, MR. TVETEN, MR. BILES, AND MR. COSTELLO VOTED IN THE **NEGATIVE**.

THE MOTION FAILED TO CARRY.

Mr. Biles then suggested that **Page 21, Item 22** the word "decided" be substituted for the word "argued" in the thirteenth line down...."The Interagency Committee for Outdoor Recreation is not a hearings agency before whom land use issues can be ~~argued~~ decided."

IT WAS MOVED BY MR. BILES, SECONDED BY MR. TVETEN THAT,

PAGE 21, ITEM 22, THE WORD "DECIDED" BE SUBSTITUTED FOR THE WORD "ARGUED" IN THE THIRTEENTH LINE OF **Item 22, Page 21**:

"The Interagency Committee for Outdoor Recreation is not a hearings agency before whom land use issues can be decided."

Mr. Fox agreed and wanted to ensure that the last sentence was deleted from **Item 22** as discussed by the Committee.

QUESTION WAS CALLED FOR ON THE MOTION.

FOUR MEMBERS VOTED IN THE AFFIRMATIVE; THREE IN THE NEGATIVE.

THE MOTION CARRIED BY MAJORITY VOTE.

Mr. Biles said if a year from now it is found that the sponsors have abused this system, the Committee would need to reinvestigate the matter and cast another vote.

Mr. Costello referred to **Page 19, Item 10. Conversion of Use** which stated that "Except as otherwise provided for in agreements between certain federal agencies and the IAC, the policies and procedures outlined in IAC Traditional Grants Program Manual #7, Procedures for Funded Projects, apply to the ORV Program...." He asked if this had applied in the past. Mr. Fairleigh noted that the Committee has a Master Agreement between the IAC and the Forest Service for its projects, and the staff has now applied this conversion of use rule to all NOVA projects. If the Thurston County Park, as an example, were to close, it would convert to a standard park. Thurston County would need to replace it with some other ORV facilities elsewhere.

Mr. Costello felt this should be told to project sponsors in the ORV field so that they will understand conversion of use. Mr. Fearn said he felt secure with this since it followed along with previous conversion guidelines the staff has used for years. Mr. Costello felt the investment by ORV's should not be put into say, a ball field. There would be reaction from the ORV recreationists to this conversion. Mr. Fairleigh stated the ORV dollars invested in the park if it were to close would be invested in another ORV facility. The funds would be offset. Mr. Tveten felt the ORV funds should go back into the ORV category to benefit ORV areas and facilities.

IT WAS MOVED BY MR. FEARN, SECONDED BY MR. BILES, THAT THE PROPOSED OFF-ROAD VEHICLE PROGRAM MANUAL TO BE USED IN THE NONHIGHWAY AND OFF-ROAD VEHICLE ACTIVITIES (NOVA) PROGRAM BE APPROVED AS PRESENTED TO THE COMMITTEE BY IAC STAFF.

Mr. Fox referred to **Page 24, Planning, Acquisition, and Development Scoring System**, stating he was confused with the percentages as changed. Mr. Fairleigh said this page would be rechecked by staff and corrected if necessary. Mr. Fox also questioned **A-5, A-6 and B-1** stating there appeared to be inconsistencies in the wording. He asked that these be reviewed and changes made where appropriate. Mr. Fairleigh stated this would be done.

MR. FOX'S INPUT WAS ACCEPTED BY MR. FEARN, AND BY THE SECOND, MR. BILES, AS A PART OF THE ABOVE MOTION.

QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

2. **Nova Manual #2, Nonhighway Road Projects (NHR)**: Mr. Fairleigh referred to memorandum of staff, dated March 22, 1990, "NOVA Manual #2: Nonhighway Road Projects (NHR)", explaining as follows:

a. Revisions to the NHR Manual as adopted in March, 1989 were cited:

(1) **Conversion of Use**: Being the same paragraph as appearing in the ORV Program Manual, which had been inadvertently omitted from the manual last year.

(2) The New Section proposed regarding the IAC Director's authority on reviewing project issues, was deleted by Mr. Fairleigh in view of the action taken by the Committee in the previous manual discussion.

(3) A change in "sponsor share" scoring will move sponsors closer to having to make a financial commitment to the project if they wish to be funded. Staff agreed to rewrite the question to include evaluating the degree to which the problem has previously been addressed by the project sponsor.

(4) A question on cost effectiveness of a project proposal will be added.

(5) Question C-1 - Sponsor Share - the weight of this question will be increased from 10 points to 25.

(6) Question C-2 Length of NHR Roadway - question will be eliminated from the manual.

(7) Question C-3 Statewide Needs Assessment - Staff proposes a new question with an increase in point value from 5 to 10 points when the State Trails Plan is available.

Mr. Tveten asked that Question C-2 Length of NHR Roadway be explained. Mr. Fairleigh said: (1) a road has to exist in order to have it apply; (2) A project 17 miles down a dirt road is no better than one that is only one-half mile down a road -- both qualify. Mr. Tveten asked what about a short road off of a public highway? Mr. Fairleigh stated it could be eligible for funds. Mr. Tveten noted there are many state parks which could now benefit from the funds and he was glad to see this qualified.

Mr. Higgins commented on the Forest Service's roads and how they were able to apply for nonhighway funds. Mr. Wilder repeated that for nonhighway funds use, the road must be defined as a nonhighway road. **Mr. Higgins** pointed out that these forest roads benefit the user and provide a means of getting to a recreational facility in the backcountry. Mr. Fairleigh stated staff did not want the program to become entirely backcountry, but to serve other areas as well.

Ms. Ittner stated there was a strong feeling among pedestrians (trail users) that they do contribute to the fund with the mileage on the roads that they use. They should benefit from the fund even though that mileage doesn't affect the quality of a project.

John Edwards noted that the distance off the state highway or a county road really doesn't have a bearing on the quality of the facility. You may only need to travel one-half mile down a road to get to a trailhead -- not seven miles or more. The key is, is the facility accessed off a nonhighway road?

He also noted the increase in sponsor share from 10 to 25 points. State projects will not be able to compete and other projects will be receiving additional points. Mr. Tveten said this would apply to all state agencies' projects. They do not provide a share because they are line-itemmed projects in the State's budgetary system.

Ms. Lori Flemm, Planner, IAC, was introduced to the audience. She brought out the fact that most county roads on highways have a right-of-way line and this could be used in the determination of nonhighway roads.

Mr. Higgins pointed out the reason for the Nonhighway Road funding program in the first place. These types of projects could not compete with other NOVA types and thus the Nonhighway Road Funding program was added so that they might be given some funds. Mr. Fearn stated he was in favor of the manual as proposed by staff.

At this point, Mr. Fox referred to page 6 dealing with the Nonhighway Road Questions and pointed out that the Questions started out with B-2. He asked if this was an error or was there a Question B-1. Mr. Fairleigh stated this was an error and asked Marguerite Austin, Project Manager, to read B-1 which had been inadvertently left out of the questions. This question related to the degree to which a project provided a backcountry experience.

MR. BILES MOVED, SECONDED BY MR. FEARN, THAT THE NOVA MANUAL #2, NONHIGHWAY ROAD PROJECTS (NHR) BE ACCEPTED BY THE COMMITTEE WITH THE ADDITION OF QUESTION B-1 ON PAGE 6 DEALING WITH THE NONHIGHWAY ROAD QUESTIONS AND RELATING TO BACKCOUNTRY EXPERIENCE, AND THAT THE SUGGESTION OF STAFF TO ALLOW THE DIRECTOR TO REMOVE CERTAIN CONTROVERSIAL PROJECTS FROM CONSIDERATION UNTIL ISSUES HAVE BEEN RESOLVED NOT BE INCLUDED IN THE MANUAL, ALLOWING COMMITTEE CONSIDERATION OF ANY CONTROVERSIAL MATTERS.

MOTION WAS UNANIMOUSLY CARRIED.

IN THE MANUAL, ALLOWING COMMITTEE CONSIDERATION OF ANY CONTROVERSIAL MATTERS.

11 additions approved 7-20-90
3. TRADITIONAL PROGRAM MANUAL #6 - PROJECT EVALUATION SYSTEM MODIFICATIONS: Mr. Fairleigh referred to memorandum of staff, "Traditional Program Manual #6 - Project Evaluation System Modifications", dated March 22, 1990, and reported as follows:

a. Completion of the new **Statewide Assessment and Policy Plan** required that staff ensure the project evaluation questionnaire reflected plan priorities. Most revisions are minor and not substantive in nature in regard to other staff proposals. The four changes of significance were:

(1) Question on natural areas and wetlands was expanded to place additional emphasis on projects which are natural or which are a part of the Washington Wetlands Priority Plan.

(2) The question on population was changed to conform to RCW 43.51.380.

(3) The question measuring SCORP relationships was eliminated. The system still includes a question on local comprehensive plans.

(4) The question asking how long since a project was funded in a given county has been lowered in point value from 10 to 5 and now asks the question in terms of the project sponsor.

(5) The system is weighted slightly towards shoreline access projects, and staff feels the need to retain sufficient balance to give ball fields, swimming pools, community parks, etc., an opportunity to fare well in the process.

Mr. Tveten noted the Committee had just completed the State Assessment and Policy Plan through the Coalition process and had come up with a list of projects which would be funded through the \$53 million in the Coalition program. His understanding was that the projects in that category will go through this evaluation process. Mr. Fairleigh corrected his assumption, stating those first projects would not go through the process; the second listing of projects would.

The first listing will go to the Governor for his review and approval, and be processed as approved by the Committee. Mr. Tveten said the second listing would then include some projects on the Coalition's list which might "fall off" because of insufficient funds, or they may not be ready to proceed, etc. These will then go back through an evaluation process along with other projects proposed by local entities. He asked how much money would be available for the rest of the biennium which could be applied toward those projects on the second listing. Mr. Fairleigh stated there would be Initiative 215 funds, some boating funds through the legislation, and whatever comes through on the federal side.

Mr. Fox referred to page 6, **Question C-4**, asking about county density (persons per square mile). Mr. Fairleigh stated these figures had come from the Revised Code of Washington (RCW). Mr. Fox thought it might be possible to look at the growth rate in the state. Ms. Lorenz felt the Committee and staff were taking care of this already within the evaluation system. **Ms. Ittner** suggested that all agencies should be in agreement of the impact on county densities. She said the University of Washington uses one method, and it indicates a difference if land is being used or if it is land and water. Mr. Lovelady noted that the Office of Financial Management (OFM) publishes standard density tables.

Mr. Biles asked if the second listing of Coalition projects which go through the evaluation and fall far down on the listing would be a political problem for staff. Mr. Wilder agreed there could be a problem, but the projects would be going through the Traditional grant-in-aid evaluation process, and perhaps it will be realized that the IAC will require more dollars for parks, recreation, and conservation purposes. Mr. Wilder noted that the Coalition project's listing totaled \$84 million; of that, \$53 million will be allocated. He pointed out that the IAC was the designated agency to move on these projects and fulfills the obligations made by the Legislature. In the process there is a need for integrity and the maintaining of good standards within the projects.

IT WAS MOVED BY MR. FEARN, SECONDED BY MS. FENTON THAT THE TRADITIONAL PROGRAM MANUAL #6, PROJECT EVALUATION SYSTEM MODIFICATIONS BE APPROVED BY THE INTER-AGENCY COMMITTEE AS PROPOSED BY STAFF.

John Edwards asked if the staff would now use the evaluation process for Natural Areas. Mr. Fairleigh replied this manual related only to local agencies' projects, not state agencies. Mr. Edwards then stated in this system an Urban Wildlife Habitat area would need to be so evaluated.

QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

Mr. Fairleigh then informed the Committee that the \$150,000 limit for any one project would not apply to the second listing of the Coalition projects. Mr. Wilder said though this had not been discussed, there would not need to be any action of the Committee at this time.

The Committee recessed at 10:30 a.m. and reconvened at 10:40 a.m.

IV. NEW BUSINESS - I. 1991-93 OPERATING BUDGET, IAC 1991-93 CAPITAL BUDGET, AND IAC STATE AGENCIES' CAPITAL BUDGET: Mr. Gary Ogden referred to memorandum of staff dated March 22, 1990, "IAC 1991-93 Budget Request", noting the following:

1. Three budget requests are submitted to OFM: (due in August 1990)

- a. IAC Operating Budget
- b. IAC Capital Budget
- c. IAC State Agencies' Capital Budget (coordinated with the participating state agencies)

2. **Revenue Estimates (new funds only):**

Initiative 215 funds	\$ 9,600,000*
NOVA funds	6,000,000
Federal Land & Water Conservation Funds	2,025,000
General Fund, Chapter 393 (boating)	660,000
Firearms Range Account	900,000
Wildlife Coalition Funds (Year 2 & 3 of 10-year plan for \$40 million)	90,000,000
State Bldg. Construction Account (Omnibus Bill)	<u>15,000,000</u>
TOTAL	\$124,185,000

*(Mr. Ogden increased the Initiative 215 funds from \$7.6 million as indicated in staff's memorandum of March 20, due to the increased percentage to come in from the Marine Fuel Tax (1.17%).)

3. **IAC 1991-93 Operating Budget:** (18.4 staff, plus 1.6 FTE for Firearm Range Account = 20 FTEs)

Initiative 215	\$ 1,600,000
NOVA	750,000
Federal - LWCF	25,000
Firearm Range Account	<u>80,000</u>
TOTAL	\$ 2,455,000

4. **IAC 1991-93 Capital Budget:** (for local programs)

Initiative 215	\$ 4,000,000
NOVA	5,250,000
Federal LWCF	1,000,000
*Gen. Fund, Chapter 393 (boating)	660,000
Firearm Range Account	820,000
Wildlife Coalition Funds	<u>32,000,000</u>
TOTAL	\$ 43,730,000

* One-half to state agencies on a competitive basis.

5. Participating State Agencies' 1991-93 Capital Budget:

Initiative 215	\$ 4,000,000
Wildlife Coalition Funds	58,000,000
Federal LWCF	1,000,000
*State Bldg. Construction Account	<u>15,000,000</u>
TOTAL	\$ 78,000,000**

* Requested to finance state agencies' capital projects which do not qualify for funding with Init. 215, Coalition, and/or federal funds (i.e., sewer system, omnibus projects).

** Amount is included in Planning Services' proposed State Agencies' Capital Budget.

(George Volker became the Designee for the Department of Wildlife, as Jenene Fenton had left the meeting.)

Mr. Volker felt the Firearms Range Funds were optimistic that there might be only about \$300,000 in that account. Mr. Ogden agreed this was an estimated figure only. Mr. Tveten was informed that the funds were obtained through an excise tax on concealed weapons ~~sales~~ (Permits).

*Approved
CORRECTION
1/20/90*

Mr. Tveten noted the small amount of LWCF money and suggested that the IAC manuals be revised at some point in time to indicate this fact. Less than 2% of funds are federal, yet the manuals contain considerable federal requirements which need to be met for state and local projects. Mr. Wilder agreed this was a good point, but that there is the possibility of the federal money increasing. Also, the staff will not push for federal requirements where they are not needed. Mr. Fearn asked if federal dollars could be used as a match. Mr. Wilder said for local governments a match is still required for use of federal monies. The Coalition legislation also calls for matching funds.

In response to Mr. Tveten, Mr. Ogden said there had been no contact with OFM as to the figures used in the estimated State Building Construction Account. State agencies' requests have not yet come in for review by staff and that information will be needed before contacting OFM. Mr. Tveten said he was very supportive of the \$15 million estimate.

IT WAS MOVED BY MR. BILES, SECONDED BY MR. VOLKER THAT

THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DOES HEREBY APPROVE THE IAC TARGET BUDGET REQUEST FOR THE 1991-93 BIENNIUM AS PRESENTED BY STAFF AND AS AMENDED IN THE MEMORANDUM OF STAFF PERTAINING TO THE ESTIMATED INITIATIVE 215 FUNDS, AND CONSISTING OF THE FOLLOWING AGENCY REQUESTS:

1. IAC OPERATING BUDGET	\$ 2,455,000
2. IAC CAPITAL BUDGET	43,730,000
3. IAC STATE AGENCIES' CAPITAL BUDGET	<u>78,000,000</u>
TOTAL	\$124,185,000

FURTHER, THE DIRECTOR OR HIS DESIGNEE IS AUTHORIZED TO PROCEED WITH DEVELOPMENT AND COMPLETION OF FORMAL BUDGET REQUESTS TO BE SUBMITTED TO THE OFFICE OF FINANCIAL MANAGEMENT (OFM) FOR INCLUSION IN THE GOVERNOR'S 1991-93 BUDGET, AND

THAT AS PART OF THE FORMAL PREPARATION OF THE FINAL BUDGETS, THE DIRECTOR IS AUTHORIZED TO MAKE SUCH MODIFICATIONS TO THE ABOVE FIGURES AS ARE REASONABLY NECESSARY TO BRING THEM INTO COMPLIANCE WITH FINAL ADJUSTMENTS AND UPDATES OF CERTAIN ESTIMATES USED IN PREPARATION OF THE DRAFT BUDGETS, AND

THAT THE FORMAL BUDGETS, AS FINALIZED BY THE DIRECTOR, BE SUBMITTED TO THE OFFICE OF FINANCIAL MANAGEMENT (OFM) AS REQUIRED BY THE 1991-93 BUDGET INSTRUCTIONS.

MOTION WAS UNANIMOUSLY CARRIED.

1991-93 Capital Budget Instructions and Evaluation System: Mr. Greg Lovelady referred to memorandum of staff, "1991-93 Capital Budget Instructions and Evaluation System", dated March 22, 1990, reporting as follows:

1. Attached to the memo: IAC SUPPLEMENT TO 1991-93 CAPITAL BUDGET INSTRUCTIONS FOR OUTDOOR RECREATION AND OTHER ACCOUNT REQUESTS. Coincides with OFM regular instructions for state agencies.

2. Substantial changes were made to the IAC instructions. The four state agencies were involved in these changes; their comments were analyzed, worked into a draft; and resubmitted for further review. State agencies met on February 14 for discussion.

3. Major changes included:

- a. Evaluation Team should consist only of IAC staff.
- b. Projects should compete against similar projects and not against all of those submitted.
- c. Question No. 2 (SCORP Priorities) reflect priorities as identified in the 1990 Washington Outdoors: Assessment and Policy Plan.

Ms. Lorenz referred to 3. a. and asked how the Evaluation Team had been set up in the past. Mr. Lovelady replied it had been composed of both members of the IAC staff and a representative from each of the four participating state agencies. They suggested it would be better to have only IAC staff review of the projects. The agencies' representatives can still speak to any particular issue; the projects are scored on the information presented by the state agencies.

Mr. Costello asked for an explanation of 3 b. above, competition of projects. Mr. Lovelady replied there are various categories of projects: wetlands, natural areas, trails, etc. Projects will now be ranked within those categories. A trails project should not be ranked, for instance, with a wetlands project.

Ms. Lorenz asked if it would still be possible to move funds around in cases where one project may not be able to move on funding. Mr. Lovelady replied this did not concern local agencies but was a State Agencies' Capital Budget. Final decisions are not made by the IAC but through the state capital budgeting process. Mr. Wilder stated the IAC would continue to assist local agencies in allocating funds where they could be used if another project were to be unable to move on its funding.

Mr. Edwards asked if IAC staff would be looking at overall agency priorities or priorities within categories. Both Mr. Lovelady and Ms. Flemm replied the system would be looking at overall agency priorities. However, trails projects do not compete with wetlands because the funds come from different sources.

Mr. Lovelady referred to **Page (2)** of the Instructions and changed the Initiative 215 funds from \$3,000,000 to \$4,000,000 and the total funding from \$77,000,000 to \$78,000,000 to conform to the increase in the Initiative 215 source.

Mr. Volker suggested adding to **Page (2), III. Budget Development Process,** inclusion of the Coalition program,

Add to that paragraph "as modified by the State Legislature's
intent in the Wildlife and Recreation
Coalition criteria (Bill No. _____)"

Mr. Biles referred to the prepared staff motion and asked why the last wording was necessary: "and the Director authorized to commence implementation for submittal at the appropriate time." Mr. Wilder replied this gives flexibility to the IAC staff to deal with OFM when that agency requests certain data.

IT WAS MOVED BY MS. LORENZ, SECONDED BY MR. BILES THAT

WHEREAS, RCW 43.99.120 DIRECTS THE IAC TO "ANALYZE ALL PROPOSED PLANS AND PROJECTS AND RECOMMEND TO THE GOVERNOR FOR INCLUSION IN THE BUDGET SUCH PROJECTS AS IT MAY APPROVE AND FIND TO BE CONSISTENT WITH AN ORDERLY PLAN FOR ACQUISITION AND IMPROVEMENT OF OUTDOOR RECREATION LANDS IN THE STATE;" AND

WHEREAS, THE ADMINISTRATIVE PROCEDURES WHICH IMPLEMENT PUBLIC LAW 93-433 (THE LAND AND WATER CONSERVATION FUND ACT) REQUIRE EACH STATE TO EXECUTE AN OPEN PROJECT SELECTION PROCESS WHICH RATES EACH PROJECT SUBMITTED FOR FUNDING ACCORDING TO AN EQUITABLE EVALUATION SYSTEM WHICH IS SUPPORTED BY THE STATEWIDE COMPREHENSIVE OUTDOOR RECREATION PLAN: AND

WHEREAS, THE PRINCIPAL STATE AGENCIES PARTICIPATING IN THIS PROCESS (THE DEPARTMENTS OF NATURAL RESOURCES, FISHERIES, WILDLIFE, THE STATE PARKS AND RECREATION COMMISSION, AND THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION) HAVE COOPERATED IN THE DEVELOPMENT OF A SET OF INSTRUCTIONS AND AN EVALUATION SYSTEM WHICH ESTABLISHES A STRUCTURE AND PROCEDURE FOR ACCOMPLISHING THE GOALS OF RCW 43.99.120 AND PUBLIC LAW 93-433.

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THESE INSTRUCTIONS WITH ACCOMPANYING EVALUATION SYSTEM HEREIN TITLED THE "IAC SUPPLEMENT TO 1991-93 CAPITAL BUDGET INSTRUCTIONS", ARE HEREBY APPROVED TO INCLUDE THE WASHINGTON WILDLIFE AND RECREATION COALITION'S CRITERIA AS INCLUDED IN THE LEGISLATIVE BILL AS PASSED BY THE WASHINGTON STATE LEGISLATURE, AND THE DIRECTOR IS AUTHORIZED TO COMMENCE IMPLEMENTATION FOR SUBMITTAL AT THE APPROPRIATE TIME.

MOTION WAS UNANIMOUSLY CARRIED.

III. NEW BUSINESS - Wetlands Priority Plan - Executive Order #89-10:

Mr. Lovelady referred to memorandum of staff, dated March 22, 1990, "Executive Order 89-10, Wetlands", reporting as follows:

1. The Executive Order establishes a state goal of no net loss of wetlands in the near term and an increase in quantity and quality of the resource in the long term. IAC is directed to work with other executive state agencies in preparing an Action Plan which describes any agency-specific activities which may harm or enhance wetlands. Also, plans must describe means to mitigate any unavoidable adverse impacts. The Action Plan time frame has been extended to June 30, 1990.

2. Staff requested IAC approval of several broad policies which emanate from the Executive Order and which will provide guidance and flexibility in completing the Action Plan.

In response to Mr. Tveten's questions, Mr. Lovelady stated the IAC would prepare an Action Plan; the actions called for in that plan will be based on those actions already adopted by the Committee and reaffirmed through adoption of the staff's prepared motion. Ms. Lorinda Anderson, Planner, IAC, explained the most recent happenings in regard to the Wetlands Action Plan, the involvement of the Department of Ecology and other state agencies, and the ultimate goals the Governor is trying to accomplish. Mr. Wilder commented on the Wetlands Priority Plan which the IAC had accomplished in order to meet federal requirements for the SCORP program. Ms. Anderson pointed out that the Action Plan proposed will not only deal with planning activities but what the impacts will be in the grants program. All agencies will be made aware of the need to recognize the importance of preserving and protecting wetlands.

Mr. Biles referred to C. in the motion: "Will avoid or mitigate agency activities that adversely affect wetlands...." He asked if the IAC would be held accountable for wetlands within the grants program. Ms. Anderson replied though that has not as yet been clarified, she felt the IAC was a granting agency and therefore the sponsors receiving monies from the IAC would need to go through the EIS/wetlands procedure and would have this responsibility. Most local agency sponsors are already aware of the situation.

Mr. Tveten mentioned the wetlands bills presently before the legislature. He asked if the facts in the motion were consistent with that bill.

Ms. Anderson replied they were consistent with the bill as presently written. The Governor's Executive Order was sent out since he was unsure if the bill would be passed this year. The long-range policy is the same as in the bill, so there is no conflict.

IT WAS MOVED BY MR. FOX, SECONDED BY MR. COSTELLO, THAT

WHEREAS, THE GOVERNOR OF WASHINGTON STATE HAS ISSUED EXECUTIVE ORDER #89-10 DIRECTING COORDINATION OF STATE AGENCIES WETLAND ACTIVITIES, AND

WHEREAS, THIS ORDER REQUIRES IAC COMPLIANCE THROUGH THE ADOPTION OF AN AGENCY WETLAND ACTION PLAN,

NOW, THEREFORE, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DOES HEREBY ENDORSE THE FOLLOWING WETLAND POLICIES.

- THE IAC:
- A. IN RECOGNIZING THE IMPORTANCE OF PRESERVING AND PROTECTING WETLANDS OF THE STATE, WILL ACT, WHERE APPROPRIATE, TO LESSEN THE DESTRUCTION, LOSS, AND/OR DEGRADATION OF WETLANDS AND WILL ACT TO PRESERVE AND ENHANCE THE NATURAL AND BENEFICIAL VALUES OF WETLANDS, AND
 - B. DOES ENDORSE THE GOVERNOR'S GOAL OF NO NET LOSS OF WETLANDS IN THE NEAR TERM AND AN INCREASE IN QUANTITY AND QUALITY OF WETLANDS IN THE LONG TERM, AND
 - C. WILL AVOID OR MITIGATE AGENCY ACTIVITIES THAT ADVERSELY AFFECT WETLANDS, AND
 - D. WILL STRIVE, TO THE EXTENT POSSIBLE, FOR INTER- AND INTRA-AGENCY COORDINATION AND COOPERATION ON MATTERS PERTAINING TO WETLANDS WHILE IN THE PERFORMANCE OF ITS DUTIES.

MOTION WAS CARRIED.

III. NEW BUSINESS - IAC MEETINGS - JULY 19-20, 1990 AND OTHER 1990-1991

IAC MEETINGS:

Mr. Wilder referred to memorandum of staff, dated March 22, 1990, "IAC Meeting Schedule for 1990-91". Following discussion of the proposed meetings, the Committee members opted to meet on **September 28, 1990** for funding of the Coalition projects.

IT WAS MOVED BY MR. VOLKER, SECONDED BY MR. BILES THAT THE FOLLOWING MEETING SCHEDULE FOR THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION BE REAFFIRMED AND THAT THE NEWLY PROPOSED DATES OF SEPTEMBER 28, 1990 AND MARCH 21-22, 1991 BE ADOPTED:

JULY 19-20, 1990 (Wenatchee)	Regular Mtg.	1991-93 IAC Capital Budget
		1991-93 IAC State Agencies' Capital Budget
		1991-93 IAC Operating Budget

SEPTEMBER 28, 1990 (Olympia)	IAC Regular Meeting & Funding session	Coalition Projects Funding
NOVEMBER 8-9, 1990 (Olympia)	IAC Regular Meeting & Funding Session	Traditional GIA NOVA Projects - Nonhighway NOVA Projects - ORV Capital & Planning State Trails Plan Adoption
MARCH 21-22, 1991 (Olympia)	IAC Regular Meeting and Funding Session	NOVA Projects - E&E NOVA Projects - M&O Firearms/Shooting Ranges Projects

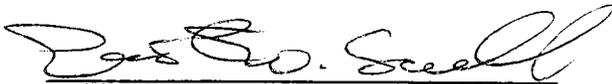
MOTION WAS CARRIED.

Mr. Biles noted that some time ago the IAC was looking at a bill for termination of the agency. Now it is preparing to fund Coalition projects in the amount of \$53 million, plus its other activities. He felt this was an accomplishment.

Dr. Scull commended the staff for its efforts, particularly for their adaptation to an increased working load. He felt this was an impressive performance on the part of IAC staff.

THE MEETING ADJOURNED AT 11:33 A.M.

RATIFIED BY THE COMMITTEE *AS CORRECTED*



CHAIRMAN

JUL 20 1990

DATE

APPENDIX "A"

LETTERS OF SUPPORT/OPPOSITION - RE PROJECTS

Travis Stedham	OMRR A #34 and WMRR #34	Thurston Co.	Feb. 20, 1990
		ORV Park	
Dick Marshall, Tacoma		"	March 15, 1990
Terry Goldsmith		"	Feb. 20, 1990
Kenneth B. Lundstrom, Kenneth B. Lundstrom, and Jay C. DaPristria		"	Feb. 20, 1990
Gabelia G. Stonder		"	Feb. 20, 1990
Troylana Blakeslee		"	Feb. 20, 1990
Steven Sandlis or Sandlig		"	Feb. 20, 1990
Joanne Frey		"	Feb. 20, 1990
Patrick T. Shepp, Olympia		"	Feb. 20, 1990
Dick M. Nakagchi, Federal Way		"	Feb. 20, 1990
David Johnston, Kent		"	Feb. 20, 1990
Rod Jones, Issaquah		"	March 7, 1990
Clif Edmondson, Auburn		"	Feb. 20, 1990
Kenneth P. Young, Federal Way		"	Feb. 20, 1990
Denny LaPlante, Seattle		"	Feb. 20, 1990
Wade Doll, Kent		"	Feb. 20, 1990
Michael J. Kirby, Kent		"	Feb. 20, 1990
Mark V. Ennis, Graham		"	Feb. 20, 1990
Bruce Bermett		"	Feb. 20, 1990
Ryan Carlson		"	Feb. 20, 1990
Shawn W. Carlson, Auburn		"	Feb. 20, 1990
Dan Trammell, Belfair		"	Undated
Robert Cole, Bellevue		"	Feb. 20, 1990
Michelle Burtis, Federal Way		"	Feb. 20, 1990
Rich and Olayna Linville, Renton		"	Feb. 20, 1990
Sydney R. Schofield, Renton		"	Feb. 20, 1990
Archie D. Frey, Long Beach, CA		"	Feb. 20, 1990
J. Frey, Long Beach, CA		"	Feb. 20, 1990
J. Frey, Long Beach, CA (two letters)		"	Feb. 20, 1990
Sue C. Allen, Tres. Cliffhangers		"	March 4, 1990
Frank L. Allen, President, Cliffhangers		"	March 4, 1990
Gary Milner, 4-H MOTOrcycle Leader		ORV aid	Undated
Gary Lawyer, Bothell - PUGet Sound Trialers		ORV 91-028E	Feb. 26, 1990
Bill Taylor, Everett		Snohomish Co. 91-028E	Undated

WILDLIFE AND COALITION FUNDS:

Received at the meeting:

Hal Wolf, Chair, Nisqually River Council Funding of Nisqually State Park
from WWRC Funds
Ltr. dated: March 21, 1990

Some names above were difficult to decipher on the letters.

cc: Bob

February 20, 1990

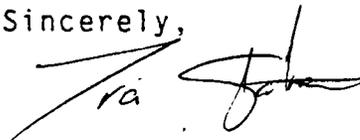
Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

Dear Mr. Taylor and Committee:

I am deeply concerned by the closing of the motocross facility at Thurston County O.R.V. Sports Park. The facility has a large number of motocross/off-road users. It is the only public facility in western Washington.

I urge you to fund this facility for the increasing number of individuals and families that enjoy this sport.

Sincerely,



TRAVIS STINSON
OMIRA #34
WMRA #134

cc: Bob

✓

3/15/90

Ron Taylor And

INTER-AGENCY COMMITTEE FOR OUTDOOR RECREATION

4800 CAPITOL BOULEVARD KP-11

TUMWATER, WA 98504

DEAR MR. TAYLOR AND COMMITTEE:

HELP !!

I AM VERY DISAPPOINTED BY THE CLOSING OF
THE MOTO CROSS TRACK AT THURSTON COUNTY ORV SPORTS PARK.

I'm A LONGTIME RIDER (SINCE 1973 WHEN IT WAS
SIRRODUS LIND) WHO LOVES TO SPEND HIS SUNDAYS AT
ORV EITHER RACING OR PRACTICING ON THE TRACK.

I URGE YOU (PLEASE) TO FUND THIS FACILITY
SO MY FAMILY AND FRIENDS CAN CONTINUE TO ENJOY
OUR SPORT.

THIS IS THE ONLY PUBLIC TRACK THIS SIDE
OF THE MOUNTAINS !!

SINCERELY,

Dick Marshall

DICK MARSHALL

5428 SO. THOMPSON

TACOMA (WA) 98408

R. W. & J. L. Marshall
5423 South Thompson
Tacoma, Washington 98403

ORV91-003M

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

Dear Mr. Taylor and Committee:

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I urge you to fund this facility for the increasing number of individuals and families that enjoy this sport.

Sincerely,

Terry Goldsmith


ORV91-003M

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

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I urge you to fund this facility for the increasing number of individuals and families that enjoy this sport.

Sincerely,

KENNETH B. LUNDSTROM

Kenneth B. Lundstrom

Larry C. DePue

ORV-91-003M

CC: Bob
orig. Ron
✓

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

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Sincerely,

Samuel D. Standa

ORV-91-003M . CC: 300
Rig: 204
✓

February 20, 1990

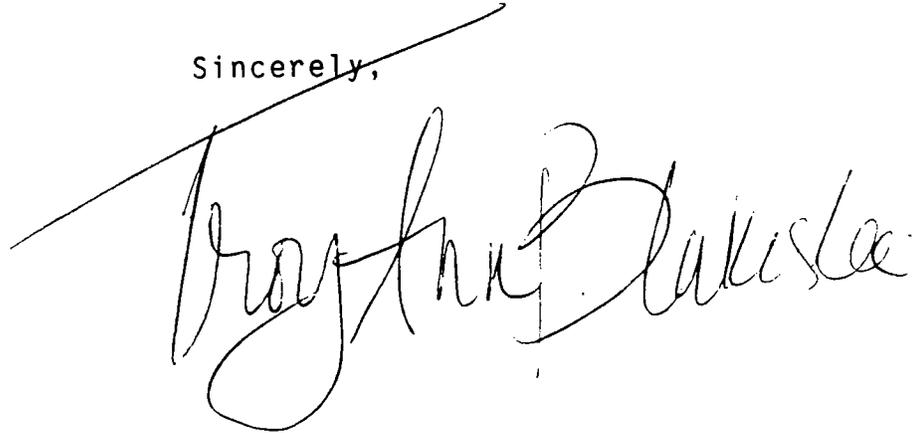
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I urge you to fund this facility for the increasing number of individuals and families that enjoy this sport.

Sincerely,

A handwritten signature in cursive script, reading "Tracy Ann Bakisla". The signature is written in black ink and is positioned below the word "Sincerely,". A long, thin horizontal line is drawn above the signature, extending from the left side of the page towards the right.

ORV-91-003M

cc: Bob
ORIG: Roy
←

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

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I urge you to fund this facility for the increasing number of individuals and families that enjoy this sport.

Sincerely,

A handwritten signature in black ink, appearing to read "Steven Sandus". The signature is written in a cursive, flowing style with a long, sweeping tail.

ORV-91-003M

cc: Bob
WRTG: Ron

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

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Sincerely,

James Fee

ORV-91-003M

cc: Bds

L

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

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I urge you to fund this facility for the increasing number of individuals and families that enjoy this sport.

Sincerely,



PATRICK T. SHEPP

9231 SKOKOMISH WAY NE. #4

OLYMPIA, WA 98506

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

Dear Mr. Taylor and Committee:

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I urge you to fund this facility for the increasing number of individuals and families that enjoy this sport.

Sincerely,

Jack M. Nakagaki
1005 So. 3rd ST.
Federal Way, Wa. 98003.

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

Dear Mr. Taylor and Committee:

I am deeply concerned by the closing of the motocross facility at Thurston County O.R.V. Sports Park. The facility has a large number of motocross/off-road users. It is the only public facility in western Washington.

I urge you to fund this facility for the increasing number of individuals and families that enjoy this sport.

Sincerely,

Dawn Johnston
10305 SE. 264th
Kent Wa.



March 7, 1990

Ron Taylor
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, WA 98504

Dear Mr. Taylor:

I have become aware of the closing of the motocross facility at Thurston County ORV Sports Park. While I do not personally ride motocross, I ride extensively on trail bikes and recognize the significance of this facility to those who do. There are only a few motocross tracks in this state, Thurston Park being the only public facility in western Washington.

The IAC committee should continue to fund this facility to the degree needed to operate and maintain it as a quality recreation facility. The state funding of recreational facilities should be based on need and not evaluated strictly to the bottom line costs. State and federal funds support many good recreational needs, most if not all of which are "money losers".

I ask your support and efforts in solving this specific problem and your continuing efforts to fund the growing ORV recreation needs and demands throughout the state.

Sincerely,

Rod Jones
600 Mountainside Dr. SW
Issaquah, Washington 98027
206-392-5974 (home)
206-643-9820 (work)

member: Northwest Motorcycle Association
Public Landowner's Society (P.L.O.S.)
Blue Ribbon Coalition

ORV-91-003102: Bob
signature

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

Dear Mr. Taylor and Committee:

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I urge you to fund this facility for the increasing number of individuals and families that enjoy this sport.

Sincerely,

CLIF EDMONDSON


5714 S. 360TH ST
AUBURN, WA. 98001
(204) 838-3437

ORVA1-003m 2 C 36
orig. 200

←

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

Dear Mr. Taylor and Committee:

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I urge you to fund this facility for the increasing number of individuals and families that enjoy this sport.

Sincerely,

KENNETH P. YOUNG

Kenneth P. Young

1618 SW 327TH STREET
FEDERAL, WA, WA 98023
(206) 838-3437

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

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I urge you to fund this facility for the increasing number of individuals and families that enjoy this sport.

Sincerely,

Denny LaPlante

Denny LaPlante

4514 1st

Seattle Wash. 98188

ORV-91-003M

cc: Bob
Orig: Ron

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

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I urge you to fund this facility for the increasing number of individuals and families that enjoy this sport.

Sincerely,



Wade Doll
20027 120th Ave S
Kent, WA 98031

ORV-91-003M

cc: Bob
reg: Ron

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

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Sincerely,



MICHAEL J. KIRBY
2027 120th AVE S.
KENT, WA 98031

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

Dear Mr. Taylor and Committee:

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Sincerely,

Mark V. Ennis

Mark V. Ennis

27817 146th Ave E.

Graham, Wa. 98338

P.S. My son and I consider this track just as important as a public swimming pool or gym. Can you imagine the closing all pools and gyms in western Washington? Ask someone who understands the sport of motocross and you may be surprised at the number of citizens involved. We need this facility for practice and events. Most of the money for these facilities come from King + Pierce Counties but they have no facilities. Lets get this track improved and open or sell it to someone who will

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

Dear Mr. Taylor and Committee:

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I urge you to fund this facility for the increasing number of individuals and families that enjoy this sport.

Sincerely,

Bruce Bennett

3973 ARROYO DR. SW
98146 SEA WA

ORV-91-003m

cc: Bak
[unclear]

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

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Sincerely,

Ryan Carlson RYAN CARLSON
1233 50196th
Seattle WASH. 98148

ORV-91-003m



February 20, 1990

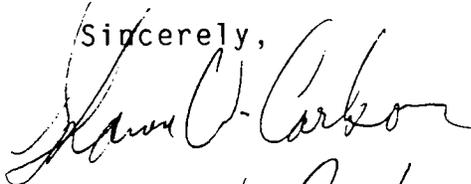
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Sincerely,



Shawn W. Carlson

29611 397 PL. 50.
AUBURN, WA 98001

ORV-91-003M



TO ERIC JOHNSON

FROM DAN TRAMMELL

Recently a friend and I visited the Thurston County ORV Sport Park. While there we had a distressing conversation with two maintenance men working at the park. We discussed some of the enviromental problems the park was faced with along with complaints from nieghboring residents. The park employees were concerned this park would receive minimum funding, compared to the Richland and Spokane ORV parks.

I have used this facility for numerous years, back to when it was still Straddleline Park. I rode motorcycles in both trail events and motocross. I've camped with my family, and used the trails for family pleasure riding.

This being the only ORV park on the west side of our state, we desperately need this facility open and maintained as it has been in the past. I am a supporter of ORV fee's even if they need to be increased to maintain and expand on these parks.

I would like info on how I can help to preserve our right to use the Thurston Co. Park, or aide in keeping this and other parks open.

Thank You

Dan Trammell
N.E. 22934 Hwy 3
Belfair, Wa. 98528
(206)275-6831

ORV 91-003M
cc. 306
2

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

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Sincerely,

Robert Cole
145 105th S.E. #16
Bellevue, Wa.
98004

OR 191-003m

200
1990

February 20, 1990

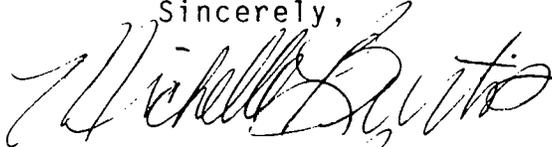
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Sincerely,


MICHELLE BURTIS
3001 S. 288th #106
FEDERAL WAY, WA. 98003
(206) 941-0428

ORV91-003M

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

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Sincerely,

Rich & Alayna Finville
11614 116th Pl. S.E.
Renton, Wa. 98058

cc Bob

aug 1990

ORV91-003M

✓

February 20, 1990

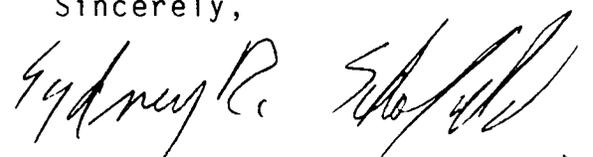
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I urge you to fund this facility for the increasing number of individuals and families that enjoy this sport.

Sincerely,



SYDNEY R. SCHOFIELD

17854 156 PL. S.E.

RENTON, WA. 98058

(206) 235-4911

ORV-91-003M

CC: Bob
Rig. 404

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

Dear Mr. Taylor and Committee:

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Sincerely,

Anche D. Frey

236A Argonne Ave

Long Beach, CA 90803

(twice a year)

cc: Bob

February 20, 1990

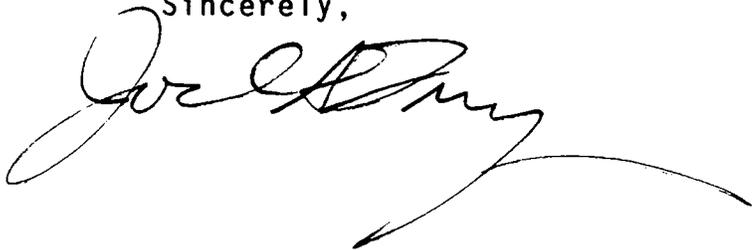
Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
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Tumwater, Washington 98504

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Sincerely,

A handwritten signature in black ink, appearing to read "J. Frey", with a long, sweeping underline that extends to the right.

J. FREY
236 ARGUNNE
LONG BEACH, CA
90803

cc: Bob
✓

February 20, 1990

Ron Taylor and
Inter-Agency Committee For Outdoor Recreation
4800 Capitol Boulevard KP-11
Tumwater, Washington 98504

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Sincerely,



J. Frey
236 Argonne
Long Beach Ca
90803

March 4, 1990

① → ~~No.~~ RLV

② Larry - Green being really need a report
yes ~~By~~

Dear Mr. Wilder

This letter is to support outdoor recreation of all kinds. The IHC needs to distribute money to many of the facilities that help protect and care for recreational areas.

We are involved with Tom Cooper in Smithsonian study in a clean up project at Kute Pit in Gold Bar. There are many areas that need to be checked and cleaned in the area. It would be helpful if his agency had some sort of off road vehicle to check trails & projects such as this can be done in other areas.

Thank you for your consideration.

ERIC - pls

RESPOND

+ S

L

Yours truly

Jim A. Miller
Treasurer

Chickangass 4x4

March 4, 1990

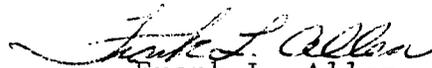
Dear Mr. Wilder,

This letter is to support outdoor recreation of all kinds. The IAC needs to distribute money to many of the facilities that help protect and care for recreational areas.

We are involved with Tom Cowper in Snohomish County in a clean up project at Reiter Pit in Gold Bar. There are many areas that need to be checked and cleaned in the area. It would be helpful if his agency had some sort of off road vehicle to check trails so projects such as this can be done in other areas.

Thank you for your consideration.

Yours Truly


Frank L. Allen

President

Cliffhangers 4x4

Eric Johnson
IAC Outdoor Recreation

Dear Mr. Johnson:

Tom Cowper has really gone out of his way to promote off-road vehicles to the public and to the off-road participants. He has attended several off-road vehicle and motorcycle races at Monroe. While attending these events he has informed the public to safety and to places were they can ride that are set up for that purpose. He has been willing to get in and do anything that will help promote the awareness of off-road vehicles to the public.

On one of the occassion during the off-road vehicle races intermission he had our 4-H group give a demonstration of what our 4-H group does and what we stand for. We first insist on safety and the proper gear, second riding in groups at all times, and third is to be aware of others that are also out in the wilderness such as hikers, bikers, horsebackriders and jeeps.

He also keeps us informed to new areas being researched and considered for the public to use as an off-road recreational areas.

Tom has been a great help to us and to our 4-H group when ever we need it. He has also informed us of clean up days that we as a group can also help in the effort to support the off-road areas continuation.

Gary Milner

Gary Milner
4-H Motorcycle Leader

PUGET SOUND TRIALERS

February 26, 1990

To Whom It May Concern:

Recently, Puget Sound Trialers, (PST), invited Tom Cowper, ORV Coordinator from Snohomish County Parks, to speak with our members about his program. The 110 members are active off-road users in Snohomish County and they were pleased to know someone was working in their behalf to increase safety education to users and non-users.

Tom brought to our attention the large population increases that Snohomish County is experiencing and the projected number of off-road users. It seems imperative that we have a spokesman, such as Tom, to bring this kind of information to the attention of the Parks Department. A legal, off-road riding area is greatly needed in Snohomish County and with this is the responsibility to train the user. The irony of Tom's program is that he has to go out of Snohomish County to train Snohomish County citizens in a legal riding area.

Tom has also worked with PST to promote public awareness of the variety of motorcycle activities available to off-road users. He arranged for PST to demonstrate trials at the Monroe Flat Tracks during half-time. The trials riders designed portable obstacles that demonstrated a variety of skills necessary to be a successful trials riders. The event generated interest and helped to encourage off-road users to explore the world of trials.

The only official voice, we the off-road user's have, is Tom Cowper and his program. It seems essential that funding for this program should be increased. Which is supported by the ever increasing number of people involved in off-road activities in Snohomish County.

Sincerely,



Gary Lawver
President PST
2507 136th SE
Bothell, WA 98012
(206) 337-7767

ORV-91-028E

ORV. Advisor Committee.
Bill Taylor.
309 Park Place.
Everett, Wash.

Mr Eric Johnson.
I.A.C. for Outdoor Recreation.
4800 Capital Blvd.-KP-11
Tumwater, Wa. 98504-5611

Dear Mr. Johnson,

I'm writing you to call your attention for the need to continue the funding and expanding of the ORV program of the Snohomish County.

Your financial commitment to this program is urgently needed to make it possible for the Snohomish County Parks and Recreation to provide the awareness and education program that is greatly needed for Snohomish County.

Tom Cowper, ORV coordinator has done a great job in organizing and developing this program. He has provided an education and awareness program that has been presented to elementary, middle and high school--youth groups and adult groups. He has provided displays, news letters, brochures, posters and maps. He has made himself available for public events.

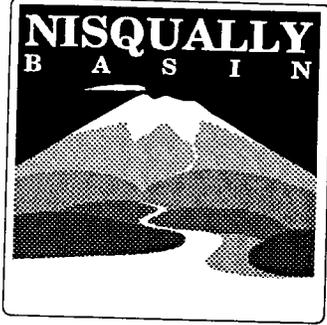
To discontinue the funding of this program would be a short-sighted fiscal action.

Snohomish County is one of the fastest growing counties in the state with a population of over a million and with a total ownership of 90,000 ORV's.

The need is there. The program must be maintained and expanded.

Sincerely,

Bill Taylor



Nisqually River Council

P.O. Box 1076
Yelm, Washington 98597

*Received at
the mtg*

March 21, 1990

Council Membership:

Pierce County
Thurston County
Lewis County
State of Washington:
Parks and Recreation Commission
Dept. of Natural Resources
Dept. of Agriculture
Dept. of Ecology
Dept. of Fisheries
Dept. of Wildlife
Secretary of State
U.W. Pack Experimental Forest
U.S. Army, Fort Lewis
Nisqually Indian Tribe
Nisqually National Wildlife Refuge
Gifford Pinchot National Forest
Mount Rainier National Park
Tacoma City Light
Town of Yelm
Town of Eatonville
City of Roy
Citizens Advisory Committee:
Three Citizen Members

Mr. Robert L. Wilder, Director
Interagency Committee for
Outdoor Recreation
Mail Stop KP-11
4800 Capitol Blvd.
Tumwater, WA 98504-5611

RE: Funding of Nisqually State Park from Wildlife and
Recreation Coalition Funds

Dear Mr. Wilder: *Bob*

The Nisqually River Council is pleased that the proposed Nisqually State Park is on the list of nominees for acquisition using coalition funds appropriated by the Legislature. By this letter our Council would like to express enthusiastic support for full funding of the Nisqually site acquisition.

State Parks at their March 16, 1990 meeting approved nomination of this site. However, it is somewhat unclear whether full funding for all of the nominated projects including Nisqually will actually be available. For the following reasons we strongly urge that IAC include the proposed Nisqually State Park site in your recommended list of fully funded acquisitions to be presented to the Governor.

1. A state park at the Mashel/Nisqually confluence is a stated goal of the Nisqually River Management Plan, a plan that was prepared at the direction of the legislature and subsequently approved by the legislature.
2. The Nisqually/Mashel Confluence site has been nominated for park acquisition and development by both the Nisqually River Council and State Parks.
3. The University of Washington, School of Landscape Architecture concurs with the Nisqually Park site selection and, under the direction of the school's Dean, students have developed site master plan alternatives as a class project.
4. The prestigious architecture and landscape architecture firm of Jones and Jones has recommended the site for state park development.

Trails

Statutory Amount	\$3.975 million
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The top trail project in the state is the Olympic Discovery Trail proposed for Jefferson and Clallam Counties. The project will require approximately \$1 million over the next two years. We believe \$100,000 should be allocated in the first year for critical purchases and, if the counties and cities can prepare an acquisition plan during 1990, the remainder should be available in the second year of the program. The other projects should be funded in the order shown with any savings allocated to the last project on the list.

Water Access

Statutory Amount	\$2.650 million
Unallocated	\$2.650 million

This amount will fund all projects except Hoko River and the Skykomish River Access.

Critical Habitat

Statutory Amount	\$9.28 million
Unallocated	\$1.95 million

The budget language requires \$9.28 million for critical habitat. We recommend another \$1.95 million in unallocated money be added to this category, which would fund through Lost Lake and initiate Colockum Acquisitions. We would like to see partial funding of the following projects in 1990: Altoona, Colockum Acquisition, Jameson Lake, Okanogan Winter Range, and Skagit Peregrine Eyrie #2. We also recommend that \$0.5 million be available to Department of Wildlife in 1990 to match anticipated Federal money to acquire important upland wildlife habitat in the Columbia Basin. If any of the projects on our recommended list cannot be secured in the next year, we recommend that additional critical habitat be acquired starting with Okanogan Sharp-tail Grouse Habitat.

Natural Areas

Statutory Amount	\$5.30 million
Unallocated	\$1.73 million

The budget allocates \$5.3 million for the natural area category. We recommend that another \$1.73 million of unallocated money be added to this category to complete the acquisition of recommended natural areas through Mason County Wetlands. If any of the projects on our recommended list cannot be secured in the next year, we recommend that other high-priority Natural Area projects be pursued starting with Mount Si and Cypress Island.

Urban Wildlife

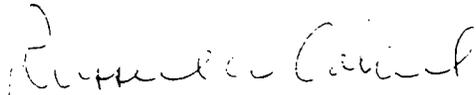
Statutory Amount	\$3.98 million
Unallocated	\$4.26 million

Because so many of these areas are threatened by imminent development, we recommend that an additional \$4.26 million of unallocated money be added to this category to complete the acquisition of urban wildlife habitat through Silverdale Wetlands. If any of the projects on our list cannot be secured in the next year, we recommend that other high-priority Urban Wildlife projects be pursued starting with Cottonwood Island in the Columbia River and Beaver Lake in King County.

There is a strong probability that some of these properties will not be available in the first year. We suggest that the IAC approve all of these projects and that you be permitted to go to the next projects on the list in order to fulfill the intent of the legislature that urgent acquisitions be made this year.

We have appreciated the opportunity to work with the Interagency Committee for Outdoor Recreation. There has been a tremendous amount of public and interest group participation in the process and we are happy to recommend this allocation to you.

Sincerely,



Russell W. Cahill
Executive Director

**WASHINGTON WILDLIFE AND RECREATION COALITION
RECOMMENDED 1990-91 ACQUISITIONS**

<u>State Parks Acquisition</u>	<u>County</u>	<u>Est. Cost**</u>	<u>Index No.</u>
Hope Island	Mason	2.5	167
Kiket Island	Skagit	2.5	156
Squak Mt. (Wilderness on the Metro)	King	2.4	188
Little Spokane (Riverside)	Spokane	1.0	183
Nisqually River-Public Access	Pierce	1.5	144
Sauk Mountain	Skagit	2.0	10
Burrow's Island	Skagit	1.5	151
Keystone Spit (Fort Casey)	Island	.45	159
Peshastin Pinnacles	Chelan	.35	340
 <u>Local Parks Acquisition</u>			
* Clark Lake	King	1.0	408
* Kamiak Butte	Whitman	.3	92
* Spokane Valley	Spokane	.5	396
* Lord Hill Regional Park	Snohomish	.8	242
* Aberdeen-Morrison Riverfront	Grays Harbor	.05	419
Lake Desire-Spring Lake	King	1.2	402
May Creek	King	.375	51
* Moss Lake Wetlands	King	1.3	403
* Kubota Gardens	King	.32	410
* Tacoma Shoreline Acquisitions	Pierce	3.0	75
* Greenwood Property	King	1.1	400
* Cottage Lake	King	1.0	407
 <u>Trails</u>			
* Olympic Discovery	Clallam/Jefferson	.1	26
* Foothills	Pierce	.5	5
* Snohomish-Arlington	Snohomish	1.0	241
* Spokane-Fish Lake	Spokane	.2	115
* Glen Rose	Spokane	.05	420
* Chehalis-Western Lacey	Thurston/Lewis	.8	35
Cross State	Westside	1.0	25
* Sedro Woolley	Skagit	.5	421
 <u>Water Access</u>			
Columbia River	Clark	1.5	143
Triton Cove	Jefferson	.4	399
Kurtzer/Lake Union	King	.65	414

Water Access

	<u>County</u>	<u>Est. Cost</u>	<u>Index No.</u>
Fish Lake	Spokane	.33	418
* Madison Park/McGilva Estate	King	1.15	415
* Olmsted-Fairview Park	King	.33	413
* Silver Lake	Pierce	.03	90
* Youngs Park Addition	Skagit	.05	95
Rock Lake	Whitman	.14	304
* Double Bluff	Island	.10	42
* Ala Spit	Island	.18	67
* English Boom	Island	.05	234
Lewis River N&E Forks	Clark	.20	307
Rasar State Park	Skagit	.15	182
Queets	Jefferson	.05	301
Hoko River	Clallam	1.0	166
Skykomish River Access	Snohomish	.3	308

Critical Habitat

Point Roberts Heron Rookery	Whatcom	.42	6
Hatten-Tracy Rock	Lincoln	.63	278
Skagit Peregrine Eyrie #2	Skagit	1.02	360
Birch Bay Heron Rookery	Whatcom	1.5	150
Knudson Ranch (Hart "K")	Kittitas	.945	16
Silverspot Butterfly Habitat	Pacific	.42	295
Swank Ranch	Asotin	.368	297
Jameson Lake	Douglas	.55	354
Okanogan Winter Range	Okanogan	2.625	119
Black-crowned Night Heron Rookery	Walla Walla	.032	120
Coyote Canyon	Douglas	.084	348
Columbia Basin Upland Wildlife	Grant-Douglas	.5	298
Loon Lake	Stevens	.63	7
Altoona	Wahkiakum	.5	344
Lost Lake	Okanogan	.0032	350
Initiate Colockum Acquisitions	Kittitas	1.0	288
Okanogan Sharp-tail Grouse habitat	Okanogan	4.0	296
Continue Jameson Lake acquisition	Douglas	--	354
Complete Skagit Peregrine Eyrie #2	Skagit	--	360
Skagit Peregrine Eyrie #1	Skagit	1.8	53
Complete Altoona acquisition	Wahkiakum	--	344
Continue Okanogan Winter Range	Okanogan	--	119
4-0 Cattle Co.	Asotin	2.3	282
Klickitat Wildlife Area Additions	Klickitat	.673	289/291
Lower Nooksack River	Whatcom	4.28	270
Weatherly Ranch	Garfield	.473	285

<u>Natural Areas</u>	<u>County</u>	<u>Est. Cost</u>	<u>Index No.</u>
Wahemalis River Surge Plain	Grays Harbor	1.5	316
Elk River	Grays Harbor	1.5	321
Hat Island	Skagit	.6	417
Old Growth Oak/Pine Forest	Klickitat	.36	84
Table Mountain-Greenleaf Basin	Skamania	2.0	313
Swan Marsh	Pacific	.12	8
Mason County Wetlands	Mason	.95	384
Mount Si	King	2.0	326
Cypress Island	Skagit	1.0	327
Larkspur Meadows	Chelan	1.5	330
Horse Heaven Hills	Benton	.5	314
North Bay	Grays Harbor	.8	322
Entiat Slopes	Chelan	.12	319
<u>Urban Wildlife Habitat</u>			
* Salmon Creek	King	1.1	404
* South Hill Wetlands	Spokane	.368	50
Vancouver Lake Wetlands	Clark	2.0	246
* Chambers-Peach Creeks	Pierce	1.05	254
* Grass Lake	Thurston	.6	36
* Lake Stickney	Snohomish	.214	108
Longfellow Creek	King	1.3	412
* Pipers Creek	King	.3	411
* Thornton Creek	King	.86	409
* Silverdale Wetlands	Kitsap	1.0	136
Cottonwood Island	Cowlitz	.89	271
* Beaver Lake Wetlands	King	.5	19
* Flett Dairy	Pierce	.15	243
* Morrison Pond Wetlands	Pierce	.15	252
* River Delta Wetlands	Snohomish	.25	82

* State portion of local project; 50% local match required.

** Many of the estimated acquisition costs were provided by agencies and people nominating projects; not all estimates are the result of appraisals.



STATE OF WASHINGTON

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

4800 Capitol Blvd., KP-11 • Tumwater, Washington 98504-5611 • (206) 753-7140 • (SCAN) 234-7140

March 22, 1990

MEMORANDUM

TO: Interagency Committee Members

FROM: Robert L. Wilder, Director

SUBJ: **Washington Wildlife and Recreation - 1990 (SSB 6417)**

With the final passage of the 1990 Supplemental Budget, \$53 million will be available for critically needed wildlife habitat, trails, natural areas, water access and state and local parks. Today you have before you a listing of projects recommended by the Washington Wildlife and Recreation Coalition (WWRC). A letter from Mr. Russ Cahill, Executive Director, WWRC, is attached as part of the proposal. The purpose of this memorandum is to bring this list to your attention and to solicit your endorsement prior to submittal to the Governor for approval as required by the legislation.

In order to put this into proper context, I wish to begin with certain assumptions:

1. That existing IAC rules and guidelines are to be applied where applicable.
2. That the cost of the bond sales are not to be deducted from the total bond amount.
3. That funding be statewide in order to strengthen a statewide system of parks, recreation, conservation, preservation, access and opportunities.
4. That this funding be considered the first phase of a long-term program. Thus, certain projects not ready to proceed because of the lack of a project sponsor, matching share, unwilling seller, etc., will need to be reconsidered in a later phase.
5. Projects, in some cases, may need to be phased over time.
6. Administrative flexibility and guidelines shall encourage action and not be a deterrent to progress.

7. All projects require a governmental sponsor. The use of nonprofits by project sponsors to assist in land acquisition is encouraged.
8. WWRC funds are to be leveraged against other fund sources, where possible, i.e., federal, state, local.
9. Grants to local governments must be on at least a 50/50 matching basis.
10. Once a list has been established and an agency has more than one project, they can vary the order of acquisition based upon the need to administratively move when the opportunity is right.
11. The Interagency Committee for Outdoor Recreation is not authorized to use any of these funds for administration.
12. Unallocated funds, if available, can be shifted within sub-categories of the Habitat Conservation Account and Outdoor Recreation Account.
13. If funds remaining in a sub-category are insufficient to do a costly project, those funds can be allotted to a project of lesser financial needs.
14. Agencies may not use condemnation in the acquisition of projects.
15. Projects are to be retained in perpetuity by a responsible public agency and for the purpose acquired.
16. Projects in one category upon further evaluation may be moved to another category in which they are eligible.
17. Conversions are to be discouraged. However, they may be allowed provided the replacement project(s), areas, or facilities can, as a minimum, meet IAC conversion standards relating to location, purpose, and value.
18. In categories that are available for state and/or local funding, a general guideline or objective will be to share the funds between state and locals. This is but an objective and will not be binding.
19. That readiness to proceed is a most important consideration in funding projects.
20. That in sub-categories with several local sponsors, each sponsor will be considered for at least one project.
21. That project costs now listed are **estimates** and for many projects will change once additional information is received.

PROCEDURES:

It is proposed that there be at least two lists and phases in the grants process. This **first list** to the Governor will be predominantly the Coalition's recommendations as listed here today. It is also proposed that the **second list** be developed following the IAC's more traditional Capital Budget and Local Government process. The following course of action is recommended:

1. That the IAC adopt the Coalition's list -- as proposed. This list will be shared with the Governor as an advanced draft with the IAC staff concurrently soliciting more information regarding each project such as:

- a. That the IAC staff verify the **sponsorship** of projects on the list.
- b. That the **cost** of projects be refined and confirmed.
- c. Where applicable, is a **local match** available?

2. That projects on the **first listing** be funded from available state funds provided for this purpose...subject to executive approval.

3. That projects not able to proceed rapidly be moved to a **second list** along with new project submittals.

4. That the second list begins development and refinement through the IAC process with the appropriate dates, evaluations, and review. This will lead us to a Capital Budget for State Agencies and a Local Government Project List for submittal as part of our 1991-93 Capital Budget Request.

=====

ILLUSTRATIVE TABLES

Local Agencies

- . Mass mailing/notification - April 90
- . Mid-April Workshop - 1990
- . May 1 - Unfunded Phase I Projects received. Letters of Intent due
- . June - Application Workshop
- . July - Applications due - July 1
- . Aug/Early Sept. - Review by TAC & Evaluation of Projects
- . Sept. 90 - IAC approves list.
- . Oct. 90 - Approved Projects (State/local) - forwarded 10-1-90 to OFM for incorporation into budget process

State Agencies

- . Capital Budget Process being initiated
- . Notification all applicable State Agencies of timetable and appropriate project criteria, etc.
- . March - IAC approve Cap. Budget Instructions
- . April 1 - IAC Instructions to State Agencies
- . June 4, 1990 - C-1 Forms & Six-Year Plan due IAC Office.
- . June 11 - C-2 Form due to IAC Office
- . June 4, 90 - July 16, 90 - IAC Evaluation, Scoring
- . June 19 - Evaluation Session
- . July 19, 90 - IAC Meeting - Capital Budget Adoption
- . Aug 15, 90 - IAC Recommendations for State Agencies' Projects due to OFM