

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

REGULAR MEETING

DATE: July 25, 1985

PLACE: Governor House Motor Motel
621 South Capitol Way
Olympia, Washington 98502

Washington Room

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS PRESENT:

Anne Cox, Chairman, Spokane
Virginia Warden, Spokane
Jeanie Marsden, Vancouver
Ralph Mackey, Everett

Jan Tveten, Director, State Parks & Recreation Commission

INTERAGENCY COMMITTEE MEMBERS ABSENT:

The Honorable Brian Boyle, State Land Commissioner, Department of Natural Resources
William R. Wilkerson, Director, Department of Fisheries
Jack Wayland, Director, Department of Game
Joe C. Jones, Seattle

MEETING CALLED TO ORDER - INTRODUCTIONS: Anne Cox, Chair, called the meeting to order at 9:00 a.m. without a quorum (COX, WARDEN, MARSDEN, MACKEY). [MR. TVETEN arrived shortly thereafter, making a quorum of five.]

Ms. Cox welcomed the attendees and asked each person to introduce themselves. Some represented advisory committee membership to the IAC - Off-Road Vehicles; State Trails; Technical and Planning;

Steve Colby, City of Anacortes
Barbara Phillips, Assistant Attorney General, IAC
William Hutsinpiller, King County
Darvel T. Lloyd, Washington Trails Association
Byron Haley, Washington Recreation and Parks Association
John Dazell, Grant County Sheriff's Department (ORV Coordinator)
Terry House, Department of Natural Resources
Scott Taylor, Community Development
Jon Aarstad, Skagit County Parks Director
Richard Costello, Department of Fisheries
John Lund, Department of Transportation,
Cleve Pinnix, Department of Natural Resources
Jill E. Zamowitz, Department of Game
Wayne A. Parsons, U. S. Forest Service
Joseph R. Sickler, City of Auburn

APPENDIX "A" *
MASTER LIST 1985-87
CAPITAL BUDGET STATE
AGENCIES' PROJECTS

IAC PRESENTATION: Mr. Jerry Pelton, Chief, Management Services, gave a slide presentation of the Interagency Committee's history, plans, and programs for the benefit of the new members. Mr. Mackey asked if the Gas Works Park, City of Seattle, was fully operational. Mr. Wilder replied with the exception of one or two small areas which are cordoned off, the park is open to the public.

II. A. STATUS REPORTS. A. DIRECTOR'S REPORT: Mr. Robert L. Wilder, Director, Interagency Committee, referred to memorandum "Director's Report", dated July 25, 1985, reporting as follows:

* Copy of Master List available upon request.

(1) Informed of ORRRC report (1962) - a study of outdoor recreation in America -- its history, its place in American life, and its future. From this report emanated the Federal Bureau of Outdoor Recreation (1965), and the Land and Water Conservation Fund for acquisition, development, redevelopment, and renovation of outdoor recreation lands and facilities.

(2) The voters of the State of Washington passed the Marine Recreation Land Act (Initiative 215) (1964) which created the Interagency Committee for Outdoor Recreation to manage the LWCF funding program, and bond funds passed to acquire, develop, redevelop, and renovate outdoor recreation lands and facilities.

(3) Goals and objectives of the IAC were highlighted, as well as its organizational structure. Various programs of the IAC and liaison groups were mentioned.

(4) Land and Water Conservation Fund (LWCF): June 20, 1985, House Interior Appropriation Subcommittee marked up \$50 million for the Land and Water Conservation Fund. Washington State's pro-rata share will be approximately \$800,000 or two-thirds of what IAC received last year.

(5) Outdoor Recreation Resources Review Commission II - 1985 II (ORRRC II): An Outdoor Recreation Resources Review Commission (ORRRC) II has been set up by Executive Order #12503, January 26, 1985. A 15-member committee has been established -- "The Presidential Commission on Outdoor Recreation Resources Review". This committee will examine existing outdoor recreation policies, programs, and opportunities provided by all levels of government and the private sector. It is to make recommendations, within eighteen months, on how the Nation can "ensure the availability of outdoor recreation for the American people". It is patterned after the group created by Congress in 1958 resulting in the 1962 study. There have been many basic changes in Americans' economy and lifestyle which requires a new and fresh examination of outdoor recreation resources and opportunities.

The Honorable Lamar Alexander (Governor of Tennessee) was seriously considering the Chairmanship of ORRRC II. The Governor of each state will be asked to conduct a recreation assessment.

(6) National Park Service - Director William Penn Mott: The new director of NPS, William Penn Mott, has an interest in parks, recreation, conservation -- and state and local programs for same. A 12-Point National Park Service (NPS) Plan has evolved and been reviewed by the National Association of Outdoor Recreation Liaison Officers (NASORLO). As a result, a 13th Point has been suggested:

13. Foster a nationwide system of park and recreation areas which recognize the Federal, state and local partnerships in providing for and protecting our Nation's recreational and cultural resources. The Service has a responsibility in providing technical assistance and financial aid towards this goal and should become a more active partner in the identification and realization of recreational opportunities for all Americans.

(7) State - IAC Activities: Noted the following projects within the IAC activities which are now coming to fruition:

- . Statewide Comprehensive Outdoor Recreation Plan (SCORP)
- . Action Program
- . State Master List - 1985-87:
- . 1985-87 Budget
- . Aquatic Lands Program (DNR/IAC)
- . Annual Report - 1985
- . Washington State Recreation Guide

At this point, Mr. Mackey asked for clarification of the proposed amount of money for the Aquatic Land Enhancement Account (ALEA). One report in the kit material had advised \$387,000, and another \$450,000. Mr. Jim Webster, Chief, Projects Services, advised there were actually three programs within the system and the additional monies had been determined at a later time when the second memorandum had been written for the Committee's review. There will be \$450,000 available to be awarded to local governmental agencies in 1985 and a similar amount in 1986.

(8) Conflict Resolutions: Pointed out that changes occur over time causing certain conflicts requiring resolution: conflicts between users, competition for limited resources, duplication of efforts, changes in land use (conversions), closing of facilities, demands for new facilities, deterioration of facilities, etc.

Mr. Mackey asked how many park areas and facilities had been closed due to lack of funds or limited monies. Mr. Wilder replied that the Federal parks had been closing areas to visitors and this had caused demands for other facilities use, i.e., state, cities, counties, other. Further, there had been about 2,500 camp sites closed to the public. In Snohomish County three major recreational areas had been closed, affecting 200 to 300 camp sites. Mr. Wilder stated there were no solid statistics available at this time, but these could be itemized. Mr. Mackey felt this would be an effective "tool" for use with the State Legislature in IAC's requests for funds. The IAC should advise the legislators of the increased demand and the total number of facilities being closed.

(9) New Biennium: New funds must be found; existing funds must be increased for parks, recreation areas and facilities. Noted that the following actions would be required of the IAC in the new biennium:

- a. A new Off-Road Vehicle Study
- b. New Marine Gas Tax Study
- c. Aquatic Lands Program refined
- d. Washington Recreation Guide update
- e. Cooperation and coordination in economic development, private recreation development, and tourism
- f. Program of review, evaluation, funding of projects - local, state, ORV.
- g. Priorities - ensure necessity of understanding priorities
- h. Commitment and partnership - Federal, State, Local

(1) Need to point out to the Governor, Legislature, Congress, the new ORRRC-team, and policy makers the importance of funding parks, recreation, and conservation. Stress the long-term benefits, economic benefits, and benefits to the people of the State of Washington.

Mr. Mackey suggested there be an inventory made of those parks and facilities which had had to close because of lack of funds, indicating totals -- camp sites lost, areas closed, etc. Mr. Wilder agreed this could and would be done.

At the conclusion of Mr. Wilder's presentation, Ms. Cox emphasized the need for funding sources, particularly mentioning trails -- summer trails and winter trails. She agreed with Mr. Mackey in his suggestion for an inventory of parks and recreation facilities which have been closed and asked Mr. Wilder to follow-up on this suggestion.

RESOLUTIONS/CERTIFICATES OF APPRECIATION: Chair Cox called for resolutions concerning the three members of the IAC whose terms had ended: SILVA WHITFIELD, MARILYN BOZICH, and JOHN H. JESSUP, JR.

SILVA WHITFIELD -

IT WAS MOVED BY MRS. WARDEN, SECONDED BY MR. MACKEY, THAT

WHEREAS, SILVA WHITFIELD HAS SERVED ON THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THE PAST THREE YEARS, AND HAS ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION SITES AND FACILITIES, AND

WHEREAS, THE SAID INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS WOULD LIKE TO RECOGNIZE HER DEDICATED AND OUTSTANDING SERVICES RENDERED TO THE INTERAGENCY COMMITTEE DURING THAT TIME, AND WISH HER WELL IN FUTURE YEARS,

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF HER ASSISTANCE TO THE INTERAGENCY COMMITTEE IN PERFORMING HER RESPONSIBILITIES AND DUTIES AS A MEMBER OF THE INTERAGENCY COMMITTEE, THE COMMITTEE DOES HERewith EXTEND ITS THANKS AND APPRECIATION TO SILVA WHITFIELD FOR HER SERVICES,

AND, RESOLVED FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE GOVERNOR OF THE STATE OF WASHINGTON, WITH A COPY AND LETTER OF APPRECIATION TO SILVA WHITFIELD.

JOHN H. JESSUP, JR. -

IT WAS MOVED BY MR. MACKEY, SECONDED BY MRS. WARDEN, THAT

WHEREAS, JOHN H. JESSUP, JR., HAS SERVED ON THE INTERAGENCY COMMITTEE THE PAST THREE YEARS AS CHAIRMAN OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, AND HAS ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION SITES AND FACILITIES, AND

WHEREAS, THE SAID INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS WOULD LIKE TO RECOGNIZE HIS DEDICATED AND OUTSTANDING SERVICES RENDERED TO THE INTERAGENCY COMMITTEE DURING THAT TIME, AND WISH HIM WELL IN FUTURE YEARS,

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF HIS ASSISTANCE TO THE INTERAGENCY COMMITTEE IN PERFORMING HIS RESPONSIBILITIES AND DUTIES AS A MEMBER OF THE INTERAGENCY COMMITTEE, THE COMMITTEE DOES HERewith EXTEND ITS THANKS AND APPRECIATION TO JOHN H. JESSUP, JR., FOR HIS SERVICES,

AND, RESOLVED FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE GOVERNOR OF THE STATE OF WASHINGTON, WITH A COPY AND LETTER OF APPRECIATION TO JOHN H. JESSUP, JR.

MARILYN BOZICH -

IT WAS MOVED BY MR. TVETEN, SECONDED BY MRS. WARDEN, THAT

WHEREAS, MARILYN BOZICH SERVED ON THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION FOR ONLY A SHORT TIME, YET SERVED AND ASSISTED THE COMMITTEE AND THE CITIZENS IN WASHINGTON STATE IN THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION SITES AND FACILITIES, AND

WHEREAS, THE SAID INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS WOULD LIKE TO RECOGNIZE HER SERVICES RENDERED TO THE INTERAGENCY COMMITTEE DURING THAT TIME, AND WISH HER WELL IN FUTURE YEARS,

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF HER ASSISTANCE TO THE INTERAGENCY COMMITTEE IN PERFORMING HER RESPONSIBILITIES AND DUTIES AS A MEMBER OF THE INTERAGENCY COMMITTEE, THE COMMITTEE DOES HERewith EXTEND ITS THANKS AND APPRECIATION TO MARILYN BOZICH FOR HER SERVICES,

AND, RESOLVED FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE GOVERNOR OF THE STATE OF WASHINGTON, WITH A COPY AND LETTER OF APPRECIATION TO MARILYN BOZICH.

All Resolutions were unanimously adopted by the Committee. Mr. Wilder exhibited Certificates of Appreciation for each past member which will be sent to them or presented personally if possible.

APPROVAL OF THE MINUTES - MARCH 28, 1985: IT WAS MOVED BY MS. WARDEN, SECONDED BY MR. TVETEN, THAT THE MINUTES OF THE MARCH 28, 1985, IAC MEETING BE APPROVED AS WRITTEN. MOTION WAS CARRIED.

ADDITIONS OR DELETIONS TO THE AGENDA - JULY 25, 1985: IT WAS MOVED BY MR. MACKAY, SECONDED BY MR. TVETEN, THAT THE AGENDA OF THE JULY 25, 1985, IAC MEETING BE APPROVED AS PRESENTED BY THE DIRECTOR. MOTION WAS CARRIED.

II. STATUS REPORTS. B. MANAGEMENT SERVICES: Mr. Stanley Scott, Chief, Management Services, briefly explained the Fund Summary Status Report and the "zero balances". He complimented Mr. Ray Baker, Agency Accounts Officer, on his efficient and accurate report to the Committee and called upon Mr. Baker to further explain the summary.

Grant-in-Aid Fund Summary: Mr. Baker outlined the steps necessary in arriving at the figures shown, noting that the local agencies columns indicate the amounts available whereas the state agencies' totals indicate funds available to them only up to the level of their apportionments or the appropriations that were approved by the State Legislature. Mr. Baker also advised that Initiative 215 funds

indicated a negative balance as of June 30, 1985 (date of the fund summary) of \$22,266 for local agencies. Estimated receipts to be received prior to the end of the biennium will more than extinguish the negative amount. Approximately \$54,900 will be placed in the fund from the Dept. of Licensing for the month of June, 1985.

Mr. Tveten asked for a comparison of the Federal Land and Water Conservation Fund (LWCF) portion FY 85 with FY 86. Mr. Wilder replied there would be approximately \$800,000 available for next fiscal year if the House appropriation in Congress of \$50,000,000 to the states would apply. This figure could be increased by the Senate possibly. In the past FY (1985) LWCF funds had been estimated at \$2 million. Mr. Tveten asked if the IAC had been able to get a proviso in the new budget which would allow state agencies to reduce the scope of their projects should there be less money available. Mr. Scott replied this type of action had been inserted in the Supplemental Budget, and though the IAC had tried to have it placed in the new budget, it had not been approved. The Legislature had indicated it would be possible for the IAC to request consideration of state sources for funding should it run into problems.

Off-Road Vehicle Fund Summary: Mr. Baker referred to the Off-Road Vehicle Fund Summary, dated May 31, 1985. Since this report was issued two changes occurred: (1) the Legislature granted authority to the IAC for development of the Off-Road Vehicle Plan update - \$120,000, and (2) a direct appropriation for Riverside ORV Park, State Parks and Recreation Commission in the amount of \$160,000 was made.

Mr. Mackey inquired about the total statewide ORV registrations - was it possible to have these figures on hand? Mr. Greg Lovelady, ORV Coordinator, replied these could be obtained for Mr. Mackey, but actually there is little faith in these statistics because there are a number of vehicles which are not registered. Therefore the vehicles which carry ORV permits represent an unknown percentage of the true ORV population. There followed discussion on the percentage of the registration fees given to each of the agencies involved: 18% - Department of Licensing; 62% IAC; and 20% DNR (education/information program).

Mr. Tveten referred to item "Fuel Tax Proration" - \$9,635,908.79" on the ORV Fund Summary, stating that some years ago a study had been made of how much fuel tax was being used by ORV's and based on this a percentage was established for their use within the Off-Road Vehicle Act (RCW 46.09). Though the study had indicated 4.6%, the Legislature allowed one percent only. He asked if the one percent was still the controlling factor. Mr. Wilder replied it was, and the IAC received 51.5% of the one percent for its program. Mr. Tveten asked if there was any thought of increasing the one percent. House Bill 973 in the 1985 Legislature was mentioned by Mr. Wilder. It would have required a study regarding percentages, but did not pass.

B. 3. IAC 1985-87 OPERATING BUDGET: Mr. Scott referred to memorandum of staff dated July 25, 1985, "Operating Budget - 1985-87", noting the following:

	<u>AGENCY REQUEST</u>	<u>SPELLMAN</u>	<u>GARDNER</u>	<u>SENATE</u>	<u>HOUSE</u>	<u>FINAL</u>
Funding:	\$25,151,799	\$20,636,554	\$ 20,637.179	\$ 20,626,000	\$19,694,000	\$ 20,626,000
FTEs:	36.8	34.8	34.8	34.8	34.8	35.8*

*Proposed increase will result from additional staffing to be included in the allotment request.

<u>Fund Sources by Fiscal Year:</u>	<u>FY 1986</u>	<u>FY 1987</u>
General Fund OR State	\$ 6,994,000	\$ 7,839,000
General Fund OR Federal	2,767,000	3,026,000
	Total: \$ 20,626,000	

Budget Limitations:

- (1) A maximum of \$54,000 of the ORA - State appropriation - to update and expand Outdoor Recreation Guide (RCW 43.99.142).
- (2) A maximum of \$120,000 of the ORA - State appropriation - to update current Off-Road Vehicle Plan (RCW 46.09.250).

Allotment process subdivision of appropriation:

<u>Program 1 - Operations</u>	<u>FY 86</u>	<u>FY 87</u>	<u>Total</u>
State	\$ 811,000	\$ 868,000	\$ 1,679,000
Federal	<u>44,000</u>	<u>45,000</u>	<u>89,000</u>
Sub-Total	\$ 855,000	\$ 913,000	\$ 1,768,000
 <u>Program 2 - Grants*</u>			
State	\$ 6,183,000	\$ 6,971,000	\$ 13,154,000
Federal	<u>2,723,000</u>	<u>2,981,000</u>	<u>5,704,000</u>
Sub-Total	\$ 8,906,000	\$ 9,952,000	\$ 18,858,000
<u>Agency Totals</u>	<u>\$ 9,761,000</u>	<u>\$10,865,000</u>	<u>\$ 20,626,000</u>
<u>FTE Staff</u>	16.9	17.9	34.8

Additional FTE--(12 staff months) - to complete ORV Plan (RCW 46.09.250)

<u>*Carry Forward -</u>	\$ 9,163,322)	
<u>previous biennia</u>)	
)	\$ 18,858,000 <u>Program 2</u>
<u>1985-87 Authorizations</u>	<u>9,694,678</u>)	

In response to Mr. Mackey's question, Mr. Scott explained the net increase of one full time equivalent (FTE) for twelve months. This was an amendment to the allotment -- and 35.8 will then become the agency staffing level. The Off-Road Vehicle Study will be funded from ORV funds which includes the additional FTE for that study. The ORV Study will be undertaken as a project through a contract. Mr. Tveten then pointed out that the ORV program is not fully paid for by ORV funds since some of the work is done by the IAC staff, through the regular administration of the Initiative 215 boating funds. Mr. Wilder explained that the 215 funds are used to admin-

ister the agency in accordance with RCW 43.99. The IAC is required to do the Off-Road Vehicle Study by statute (RCW 46.09.250), thus it had been decided to fund the study through a special grant with staffing provided from that grant. For the regular daily administration of the ORV program, IAC is authorized to expend up to 3% of the allocated ORV funds for this purpose.

Mr. Tveten asked what programs had been eliminated when the budget request was reduced from \$25,151,799 to \$20,626,000. Mr. Scott stated this had been through Program 2 - the Grants Program - that the IAC would not be able to spend as much in state bond resources. Further, there was a reduction of one FTE -- a staff person for the full biennium who would have worked with the private sector. The net result in Mr. Tveten's opinion was that the Committee's ability to respond to requests from local government for projects was significantly reduced.

Mr. Mackey asked if the agency received any support from lobbyists for its programs. The liaison with the Washington Association of Cities, Sportsmens' Council, Counties, and others was mentioned by Mr. Scott. The response has been good, though they need to do more in this area. Mr. Mackey urged that the IAC work with these people - those who receive grants-in-aid and who benefit from IAC programs - to lend their support during legislative hearings and through personal contacts with legislators.

Mrs. Marsden's inquiries concerning the Recreation Guide were answered by Mr. Pelton.

- (1) It is a public-private effort not requiring the expenditure of tax monies; all tax monies expended will be reimbursed.
- (2) One-half of a Resource Planner position was charged against that program when the Recreation Guide was being drafted.
- (3) Additional personnel in other agencies assisted in the Guide (Departments of Game, Commerce & Economic Development, Fisheries, Natural Resources, Parks and Recreation Commission).
- (4) Total expenditures IAC = approximately \$22,000, of which \$5,000 has already been reimbursed by the publisher.

Following Mr. Scott's presentation, Mr. Tveten asked if the agency received its appropriation in two separate areas (operations and grants to public agencies) or in a total figure. Mr. Scott replied there were no specific amounts mentioned in the Appropriation Bill, only the total amount. Mr. Wilder indicated that in the Operations Program the agency had saved close to \$170,000 as a carryover from 83-85. Mr. Tveten approved of this action and commended staff for their efficiency.

The Committee recessed at 10:42 and reconvened at 10:55 a.m.

II. C. PROJECT SERVICES. 1. ADMINISTRATIVE ACTIONS: Mr. James Webster, Chief, Projects Services, referred to memorandum of staff dated July 25, 1985, "Project Services Division Report", noting the following:

- (1) Sixty-two (62) local agencies' projects are in various stages of completion.
- (2) Workshops: April 9, the eastside workshop was held in Kennewick. 30 people.

April 11, the westside workshop was held in Bremerton. 68 people.

(3) The workshops were designed to meet with prospective local sponsors, discuss policies/procedures and the process for application for grants-in-aid. Also discussed was the new Department of Natural Resources Aquatic Land and Enhancement Program.

(4) 1985 Funding Cycle: 55 development projects have been received; 9 acquisition projects. These represent approximately \$15.6 million of identified park and recreation needs requesting approximately \$6,000,000 grant-in-aid assistance. (33 cities, 8 counties, 8 port districts, 3 school districts, 1 park district, and 3 Indian tribes.)

(5) Aquatic Land Enhancement Fund Grant Program - Dept. of Natural Resources (DNR): 48 project applications have been received. Program emphasizes public access to the State's shorelines and tidelands. An estimated \$450,000 will be available for local agencies' grants. (Revenue comes from lease of state tideland and shorelines).

(6) Technical Advisory Committee: Meeting September 5-6, Yakima County, Youth Activity Park - to review eastside local agencies' projects; and September 11-12, City of Kent's Commons, to review westside local agencies' projects.

(7) Project Evaluation Scoring: Scheduled for October 21-25, City of Everett.

(8) State Agencies' projects being administered, in various stages of completion, total 68.

(9) STATE AGENCIES' MASTER LIST PROJECTS APPROVED:

Agency	Project	Proj. Number	State Funds	LWCF
Game	<u>1-82 Development</u> Construct fishing access along Yakima River, Yakima County.	85-608D	\$ 185,500	\$ 185,500
Game	<u>Big & Little Green Lakes</u> Construct access to the lakes, Okanogan County	85-609D	46,600	46,600
Game	<u>Hat Slough Develop.</u> Construct fishing access on Stillaguamish River, Snohomish County	85-610D	33,500	33,500
Game	<u>Mineral Lake</u> Acquire 3 acres on Mineral Lake, Lewis County, public fishing access	85-611A	32,500	32,500
Fisheries	<u>Snow Creek Renovation</u> Develop support facilities for mechanical boat launch on Strait of Juan De Fuca in Clallam County	85-802D	72,500	72,500

<u>DNR</u>	<u>McLane Creek Expansion</u>	<u>85-707D</u>	<u>\$ 28,000</u>	<u>No LWCF</u>
TOTALS			<u>\$ 398,600</u>	<u>\$ 370,600</u>

(10) ADMINISTRATIVE PROJECT CHANGES:

GA/State Parks St. Edwards Seminary 78-901A
 Changed from the Department of General Administration to State Parks and Recreation Commission per legislation.

State Parks Copalis Development 81-511D
 Cost increase \$8,000 to cover actual construction costs.
 (Total \$218,000 to \$226,000 - 3.6%)

Town of Coupeville Boat Launch Park 85-022D
 Increase scope of development project to include landscaping and a small restroom with no increase in project cost.
 This project involved volunteer services; community was able to have a better project through additional landscaping.

Mr. Tveten asked whether the agency had been able to maintain a good program of closing out the projects in a timely manner to ensure receipt of Federal funds. Mr. Webster replied projects are closing out well - more so than in past years. If the "target level" is reached as set by the Federal Government, the State of Washington is "rewarded". The IAC has already received \$100,000 more because of its excellent expenditure level. Presently, the agency is within \$50,000 of meeting its current expenditure level with the Federal Government, and the target should be reached by about Sept. 30, 1985. The fact that our Congressional representatives look at the expenditure rate was noted by Mr. Tveten, and he complimented the staff, project sponsors, and all participants in the grant-in-aid program in closing projects in a timely manner.

Mr. Tveten pointed out that in regard to State Park's cost increase in the Copalis Development Project, a cost savings had been used from another Parks project to accomplish it. It is important for savings from other projects to be used in this manner.

II. C. PROJECT SERVICES. 2. AQUATIC LAND ENHANCEMENT ACCOUNT PROGRAM: Mr. Webster referred to memorandum of staff "Aquatic Land Enhancement Account Program", dated July 25, 1985, and reported as follows:

(1) The Aquatic Land Enhancement Account (ALEA) had been created through enactment of RCW 79.24.580. It is maintained by revenues from leases of state-owned aquatic lands.

(2) Program: To provide basic pedestrian water access facilities such as trails, or stairs, parking areas, picnicking, and sanitary facilities. Also eligible are land acquisition and development of recreation facilities that are water dependent (fishing piers, boat launches, swimming areas).

Some funds will be available for aquatic land enhancement and protection projects (emphasis: acquiring rights to aquatic lands or adjacent uplands to protect critical, unique, or endangered aquatic habitats or organisms).

(3) DNR-IAC: DNR requested assistance from the IAC in the administration of the ALEA program. [An Interagency Agreement document was distributed to each Committee member for review.]

- a. IAC to administer the program through the application and project implementation period.
- b. DNR to have overall program responsibility; will assume specific contract administration following the completion of the acquisition and/or development project.
- c. Final project selection to be made by the Commissioner of Public Lands - November 1985.
- d. In addition to the local agencies' applications and project administration, the IAC will also administer contracts for implementation of 10 state agencies' aquatic land projects.

Discussion followed. In response to Ms. Cox's inquiry, Mr. Webster stated the agreement with DNR would be signed soon following review by the Assistant Attorneys General of each department (DNR-IAC). Contract writing should be underway within the next two or three weeks. Mrs. Warden asked if funds for the projects would continue; would they be maintained by the state? She was informed that the \$450,000 as grants to local agencies would be allocated each year for new projects, unless the State Legislature changed the law. The operation and maintenance of the facilities would be through each local agency.

The fact that the IAC Committee itself would not be approving the projects was noted by Mr. Tveten. The only time the IAC will be involved will be in combined projects - those which come to the Committee for consideration having as a part of their plan the use of Aquatic Land Enhancement Funds to accomplish pedestrian water access or a water dependent facility as covered in the DNR-IAC Agreement and RCW 79.24.580.

Mr. Mackey asked if the Committee was being asked at this time to approve the contract concept. Mr. Webster replied the contract had not as yet been reviewed by the assistant attorneys general in final form and thus was not at this time ready for such approval.

D. PLANNING SERVICES 1. LOCAL AGENCIES' TECHNICAL ASSISTANCE: Mr. Pelton referred to memorandum of staff dated July 25, 1985, "Local Agencies, Technical Assistance". Presently there are 106 eligible local comprehensive park and recreation plans on file with the Planning Services Division. Sixty-three cities, 17 counties, 10 port districts, six park and recreation districts, seven school districts and three Indian tribes have current eligible plans.

Of the eighty project applications identified by the Letters of Intent received by the IAC, 49 agencies do not have current planning eligibility and will be working with staff in bringing their plans into line. Staff does not normally reject projects solely on planning eligibility. Sometimes interim eligibility is given and the cities/counties, etc., can continue with the processing of their plans.

2. OFF-ROAD VEHICLE REPORT: Mr. Lovelady referred to memorandum of staff dated July 25, 1985, "Off-Road Vehicle Report", reporting as follows:

(1) Roger Dovel on staff in an emergency appointment to assist in the IAC's Off-Road Vehicle Program, Eugene Leach having resigned his position with the IAC on June 25, 1985.

(2) 1985 Projects: Currently processing 38 new ORV grant applications for funding consideration November 1985, (24 local/14 Federal). Represents over \$2 million in requests (education/enforcement, development, management, and land acquisition proposals).

(3) The Off-Road Vehicle Advisory Committee (ORVAC) is meeting Tuesday, July 30, in Olympia to review the ORV projects. Many ORVAC members visit the sites and become more familiar with these projects. In October the ORVAC will meet with the sponsors, listen to their formal proposals, and make project recommendations which are then forwarded to the IAC. (Mr. Lovelady explained this Committee's function to Ms. Cox. It is a separate Committee from the Technical Advisory group and is set up per the law [RCW 46.09.260].)

(4) Project Status: One hundred fifty-three (153) ORV projects have been approved by the IAC since 1965; 96 have been completed/57 are still active.

(5) Statewide Off-Road Vehicle Plan: Nine proposals for the plan were received by the IAC. Of these, three consulting firms were interviewed. The Matrix/Gilmore Management Group was selected to conduct the study during 1986. The completed study will be brought to the Committee for consideration and approval in 1987.

(6) PROJECT CHANGES - ORV:

83-27P Wenatchee National Forest, Tri-Moto Study; time extended to December, 1985 (12 months) due to administrative oversight;

84-32P Colville National Forest, Scalawag Ridge Survey & Design; time extended to December 1986 (12 months) due to staffing problems related to this project.

Following Mr. Lovelady's presentation, Mr. Tveten asked if there had been any thought given to the fact that at some point in time it is going to be necessary to come to agreement with private and public property owners to compensate them for the damage done to their land from ORV and other recreational use. In the future, he said, it will not be possible to buy more land -- there is only so much available, and as of now forty percent (40%) is already in public ownership. He foresaw the time when it would be necessary to come to agreements with large property owners that are willing to accommodate recreation use to ensure that they receive compensation for that use. ORV use is a problem area and the Committee could begin to address the issue of compensation to property owners.

3. WASHINGTON STATE RECREATION GUIDE: Mr. Pelton referred to memorandum of staff dated July 25, 1985, "Washington State Recreation Guide". The Guide has been published and the publisher is now having difficulty keeping up with the

demand. The publisher reports that 75,000 copies have been ordered as of July 1, 1985. Reportedly, a second printing is now being completed and copies will be available soon at book stores and other news outlets. State agencies and the State Library should be receiving their copies next week.

(2) There will be 168 sales outlets throughout the state.

(3) The agreement for publication between IAC and Publishing Enterprises, Inc. has been extended until May 15, 1989, and amended to include required changes and additions needed for document updating. Key local recreation facilities will be included in the update.

Ms. Cox suggested in the update perhaps the IAC could research those areas and facilities that are being closed, get this information to the Governor's Office, and indicate those sites and areas being lost to recreation. Mr. Pelton said this could be accommodated in the inventory program of the IAC.

Ms. Cox then asked several questions concerning project evaluation and ranking. Specifically, was there anything in the evaluation process which would give points for completion of the project - timeliness? Mr. Webster replied there had been in the past, but this question had been deleted through discussions with the Technical Advisory Committee and sponsors. All felt it was difficult to come up with a reasonable point score or ranking on that particular issue. She then asked if within the system there was any reference to whether or not the agency (sponsor) had kept its bargain with the IAC in a past project. Mr. Webster replied this is taken into consideration at the time staff makes its final recommendation as to whether or not a project should be funded. If there have been previous projects with problems, this is so noted. He then referred to the Participation Manuals of the agency which each member receives at the time a Committee Manual is sent to them. Participation Manual #6 relates to the Project Evaluation System.

ALEA: Mr. Wilder then asked for clarification of the Aquatic Land Enhancement program, pointing out that the IAC had historically been involved in a successful grant-in-aid program and was thus the logical selection to assist DNR in its administration of the ALEA. With IAC assistance it will ensure that the funds are going into outdoor recreation programs, which, again, is the business of the IAC. He said it was a "blueprint program" and if later it was found too difficult for the IAC staff to handle, changes could then be made. The contract was not that binding, the program is greatly needed, and final review would be by both Assistant Attorneys General of the agencies concerned. Mr. Mackey asked that since the Committee meets only three times a year, that he (as well as other Committee members) be permitted to see the final contract before it is signed, as well as any changes which are made in the original document. Ms. Warden felt the agreement was in line with IAC programs, the only change being the Committee would not have anything to do with the selection of the projects except those combined with IAC funding.

Mr. Mackey's concern was in the cost factor. There followed discussion on the possibility of reimbursement on costs. Mr. Wilder recommended against this type of system. There may not be additional administrative costs -- the IAC will be assisting DNR with its staff expertise. Mr. Cleve Pinnix, Special Assistant Office, DNR, addressed the Committee as follows:

Cleve Pinnix (continued)

(1) DNR in looking at the program had determined it was logical to request IAC staff assistance for the ALEA and thus it would not be necessary to set any monies aside for DNR administrative expense. All ALEA funds could be used for projects.

(2) DNR recognized it would need a scoring system for the projects. Such a system is already in use by the IAC and would be useful in the ALEA program as well.

(3) Further, the ability of IAC to work with locals is known. DNR felt it could tap that expertise as well. It would therefore be of benefit to both agencies for the consideration of the ALEA projects, which will increase recreation opportunities as those projects funded by the IAC in its regular grant-in-aid program.

(4) Contract issues were discussed. Clause included that if the program gets to be a "burden" for the IAC, DNR would then find another method of handling it.

(5) All costs will be absorbed within DNR's budget.

Mrs. Warden agreed the program and the system as set up would be of help to the IAC even though projects selection would not be through the Committee. It would assist IAC in its overall funding programs and there would be projects for outdoor recreation funded through a new source.

Mr. Tveten assured the Committee of Parks and Recreation Commission's support of the ALEA project. He agreed with Mr. Mackey in that the Director of the IAC should be able to come back to the Dept. of Natural Resources if the paperwork and required actions in the program become too much of a burden. There should be some sort of reimbursement.

Ms. Marsden was concerned in the fact that IAC had only a small staff and that they are already extended with their own work. Also, IAC has had to cut back on staffing as have other state agencies. Would they be able to take on this added responsibility?

Mr. Wilder appreciated all of the comments made. He pointed out that staff would be able to handle the work, and in fact it would be most cost-effective to use IAC for the work. IAC staff has been doing "more with less" for some time and has been able to complete its work effectively. He mentioned the Small Business Administration (SBA) program which had been efficiently managed by the IAC staff members in addition to their own duties. The SBA monies were used for outdoor recreation purposes.

Mr. Webster noted that the application workload for ALEA is being shared. Mr. Steve Tilley, DNR employee, will be handling about 38 projects, and there are 48 in total applications at this time. The majority of project management will be done by DNR staff. He commented on the fact that the IAC will soon fill a vacated Project Manager position and that person will be able to take on various projects also.

Ms. Cox summarized the discussion: There is concern on the part of the Committee

members that IAC not get in "over its head"; a concern to protect IAC staff from too much workload with not enough time to accomplish the tasks; strong support for the program. She asked the Director to report back to the Committee on the program -- keep track of administrative time being put into the program -- and advise whether or not it will be necessary to have a reimbursement system for it.

Mr. Wilder called attention to the statement in the memorandum on page (3), "...will probably need further refinement". He assured the Committee this program would be carefully reviewed.

OLD BUSINESS. A. PROJECT CHANGES: Mr. Lovelady referred to memorandum of staff "Forest Service Project Amendment, Game Concerns", stating this memorandum was in response to the Committee's directions at the November 1985 IAC meeting to work with the Game Department and the Forest Service to ensure that fish and wildlife resources were receiving adequate consideration in off-road (ORV) project proposals. At the March, 1985, IAC meeting related amendments were approved for twelve Wenatchee National Forest ORV projects. The recommendation before the Committee concerned the Gifford Pinchot National Forest. (Project 84-02P.)

INTRODUCTIONS: Mr. Wayne Parson, Gifford Pinchot National Forest
Jill E. Zarnowitz, Department of Game
William H. Nelson, Department of Game
George Volker, Department of Game

Six objectives are to be accomplished by the Department of Game in cooperation with the Forest Service: assemble habitat data; analyze wildlife issues relating to ORV use of the area; map critical wildlife areas lying close to ORV areas; identify factors which influence wildlife use of ORV areas; evaluate potential impacts of proposed use alternatives; and report findings and recommendations to the Forest Service. Cost of adding these objectives is estimated at \$7,170.

In response to questions from Ms. Warden, Mr. Lovelady explained this was a single project in the Gifford Pinchot National Forest relating to planning. The Forest Service wants to add six additional items that were not in the original contract which will ensure fish and wildlife resources receive adequate consideration. All new projects coming before the Committee will pinpoint these types of needs and be reviewed through ORVAC and sponsors.

IT WAS MOVED BY MR. MACKAY, SECONDED BY MS. WARDEN, THAT

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, THE FOREST SERVICE, AND THE DEPARTMENT OF GAME HAVE A DIRECT INTEREST IN OFF-ROAD VEHICLE RECREATION AS IT MAY RELATE TO FISH AND WILDLIFE RESOURCES, AND

WHEREAS, THE IAC IS NOW ASSISTING THE FOREST SERVICE IN PROVIDING ORV OPPORTUNITIES THROUGH NUMEROUS PROJECTS ON SERVICE LANDS, AND

WHEREAS, THE IAC, FOREST SERVICE AND THE DEPARTMENT OF GAME JOINTLY FEEL THAT PROJECT ORV 84-02P, A COMPREHENSIVE FOREST ORV PLAN, MAY BENEFIT FROM DETAILED ORV-WILDLIFE IMPACT STUDY, AND

WHEREAS, THE DEPARTMENT OF GAME HAS THE EXPERTISE AND DESIRE TO CONDUCT THE NECESSARY STUDY,

NOW, THEREFORE, BE IT RESOLVED THAT THE INTERAGENCY COMMITTEE HEREBY APPROVES FUNDING, NOT TO EXCEED \$7,170, TO THE DEPARTMENT OF GAME FOR AN ORV-WILDLIFE IMPACT STUDY THAT WILL ASSIST THE FOREST SERVICE IN A REVIEW OF EXISTING DATA, SITE INSPECTIONS, IMPACT EVALUATION, MITIGATION STRATEGIES, AND APPROPRIATE REPORTS FOR IAC PROJECT ORV-84-02P.

MOTION WAS CARRIED.

2. City of Auburn, Cedar Lane Park, IAC #69-002A - Partial Conversion: Mr. Ron Taylor, Recreation Project Manager, referred to memorandum of staff dated July 25, 1985, "City of Auburn, Cedar Lane Park, IAC #69-002A, Partial Conversion". The City had requested approval to exchange an approximate 1.1 acre of surplus city utility owned property in order to establish a needed water well in the southern part of the City, on the unused portion of Cedar Lane Park. In exchange, City Water/Sewer Utility Property (Scootie Brown Park) will be substituted for the park land being converted. Scottie Brown Park contains 1.6 acres. The portion of Cedar Lane Park involved is undeveloped and unused. The Scootie Brown Park is presently being used for recreation on a permissive basis and has certain developed recreational facilities already in service. Both parcels were appraised - Cedar Lane valued at \$61,000; Scootie Brown at \$119,000. Criteria set forth in IAC Participation Manual #7, Section 07.19A, Acquisition Projects Converted have been met.

IT WAS MOVED BY MR. MACKEY, SECONDED BY MS. WARDEN THAT

WHEREAS, IN 1968, THE IAC APPROVED FUNDING FOR THE ACQUISITION OF AN 8.5 ACRE SITE KNOWN AS CEDAR LANE PARK (IAC #69-002A) FOR THE CITY OF AUBURN, AND

WHEREAS, THE CITY OF AUBURN HAS REQUESTED IAC APPROVAL TO EXCHANGE AN APPROXIMATE 1.1 ACRE PORTION OF THE CEDAR LANE PARK, NOT SUITED FOR RECREATION USE, FOR ABOUT 1.6 ACRES OF SURPLUS CITY UTILITY OWNED PROPERTY IN ORDER TO ESTABLISH A NEEDED WATER WELL IN THE SOUTHERN PART OF THE CITY, ON THE UNUSED PORTION OF CEDAR LANE PARK, AND,

WHEREAS, THE CITY WATER/SEWER UTILITY PROPERTY KNOWN AS SCOOTIE BROWN PARK, TO BE SUBSTITUTED FOR THE PARK LAND BEING CONVERTED IS BEING USED FOR RECREATION PURPOSES ON A PERMISSIVE BASIS, AND,

WHEREAS, THE CITY HAS DETERMINED THAT THE ESTABLISHMENT OF A NEEDED WATER WELL ON THE UNSUITABLE PARK PROPERTY AND THE ESTABLISHMENT OF PERMANENT TENURE IN A NEEDED RECREATION FACILITY ON UTILITY OWNED PROPERTY IS IN THE BEST PUBLIC INTEREST, AND,

WHEREAS, IT HAS BEEN DETERMINED THAT THE PROPOSED CONVERSION MEETS THE CRITERIA SET FORTH IN THE IAC PARTICIPATION MANUAL #7, SECTION 07.17A ACQUISITION PROJECTS CONVERTED - AS FOLLOWS:

1. THERE IS NO ALTERNATIVE MORE PRACTICAL TO REQUEST;
2. THE LAND PROPOSED FOR REPLACEMENT IS OF GREATER RECREATION UTILITY TO THE LAND BEING CONVERTED;

3. THE FAIR MARKET VALUE OF THE LAND TO BE CONVERTED AND THE FAIR MARKET VALUE OF THE LAND TO BE SUBSTITUTED IS AT LEAST EQUAL.

NOW, THEREFORE, BE IT RESOLVED BY THE IAC, THAT THE REQUEST SUBMITTED BY THE CITY OF AUBURN FOR A PARTIAL CONVERSION OF CEDAR LANE PARK (IAC #69-002A) IS APPROVED AND THE DIRECTOR IS HEREBY AUTHORIZED TO EXECUTE THE NECESSARY DOCUMENTS.

Discussion followed. Mr. Tveten said it was his understanding it was not possible to buy with IAC funds lands that are already in public ownership. Mr. Webster explained that where the law mandates that the land must be sold for fair market value, it is eligible for matching purposes. Because it is owned by the utility, it must be sold for fair market value.

QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS UNANIMOUSLY PASSED.

3. Department of Game, Badger Lake, Contract Extension (IAC #81-605D): Mr. Webster referred to memorandum of staff, July 25, 1985, "Contract Extension - Game Department - Badger Lake IAC #81-605D", noting that legitimate project costs had been incurred in this project beyond the contract expiration date. Costs were associated with rock barrier placement, signing, and an asphalt walkway for handicap access to restrooms. Work on these tasks was weather delayed. Staff recommended approval of the extension.

Ms. Warden asked if the extension would change the total cost of the project. She was informed all costs were within the original contract amount.

IT WAS MOVED BY MRS. WARDEN, SECONDED BY MR. MACKEY, THAT

WHEREAS, THE LEGISLATURE THROUGH THE IAC PROVIDED FUNDING ASSISTANCE FOR THE DEPARTMENT OF GAME, BADGER LAKE PROJECT (IAC #81-605D), AND

WHEREAS WEATHER DELAYS CAUSED EXPENDITURES TO BE MADE OUTSIDE THE PROJECT PERIOD,

NOW, THEREFORE, BE IT RESOLVED, THAT THE IAC HEREBY GRANTS A CONTRACT EXTENSION TO THE DEPARTMENT OF GAME, BADGER LAKE PROJECT, IAC #81-605D, UNTIL JULY 31, 1985, AND HEREBY EMPOWERS THE DIRECTOR TO EXECUTE THE REQUIRED AMENDMENT.

MOTION WAS CARRIED.

At 12:08 p.m., the Committee recessed for lunch, and reconvened at 1:10 P.M.

- AFTERNOON SESSION -

III. B. WASHINGTON STATEWIDE COMPREHENSIVE OUTDOOR RECREATION PLAN

Mr. Pelton referred to memorandum of staff "Washington Statewide Comprehensive Outdoor Recreation Plan (SCORP)", dated July 25, 1985, citing the following:

(1) A motion was passed at the March 1985 meeting approving the final draft of the Sixth Edition of SCORP with final adoption at the July 1985 IAC meeting.

(2) Governor's certification regarding public participation has been completed; likewise the Intergovernmental Review Process. The Plan has been accepted by NPS (ltr. May 20, 1985, Richard L. Winters, Associate Regional Director, Recreation Resources and Professional Services).

(3) The Action Program will be submitted by August 15, 1985.

(4) Addendums consist of: Winter Recreation Plan
ORV Plan (added later)
Technical Supplements - Demand/Need
Project Directory and Map

Ms. Cox asked when the Winter Recreation Study was done, and was informed this was effective in 1983. Mr. Tveten said there had not yet been an update since the Parks and Recreation Commission is not maintaining the study to meet any state or Federal requirements. It could be updated at some time in the future, however. Ms. Cox felt with the growth in cross-country skiing and the tremendous pressure for developed facilities in this area, the study should be kept current as possible. If it is being used as a basis for funding, it should be updated.

Mr. Pelton indicated that normally the IAC has not funded the type of projects contained in the Winter Recreation Program Plan. However, it is important to bring winter recreation to the attention of the people served by the IAC and briefly discuss these activities as part of the Washington Statewide Comprehensive Outdoor Recreation Plan (SCORP). The addendum provides a more "in depth" look at this fast growing activity.

Following presentation of the SCORP recommendation from staff, IT WAS MOVED BY MR. MACKEY, SECONDED BY MRS. WARDEN, THAT

WHEREAS, A STATEWIDE COMPREHENSIVE OUTDOOR RECREATION PLAN (SCORP) IS REQUIRED OF ALL STATES IN ORDER TO PARTICIPATE IN THE FEDERAL LAND AND WATER CONSERVATION FUND PROGRAM, AND

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HAS PREPARED A SIXTH EDITION OF THE WASHINGTON SCORP IN COMPLIANCE WITH CHAPTER 43.99.122, RCW, AND

WHEREAS, THIS SIXTH EDITION OF SCORP HAS BEEN ACCEPTED BY THE NATIONAL PARK SERVICE AS MEETING THE MANUAL REQUIREMENTS FOR AN ASSESSMENT AND POLICY PLAN,

NOW, THEREFORE, BE IT RESOLVED THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DOES HEREBY ADOPT THIS SIXTH EDITION OF THE WASHINGTON STATEWIDE COMPREHENSIVE OUTDOOR RECREATION PLAN (SCORP) AS THE OFFICIAL OUTDOOR RECREATION PLAN FOR THE STATE OF WASHINGTON, AND THAT SAID PLAN SUPERSEDES AND REPLACES ALL PREVIOUS EDITIONS.

MS. MARSDEN ABSTAINED FROM VOTING SINCE SHE FELT SHE HAD NOT HAD TIME TO READ AND REVIEW THE PLAN.

MOTION WAS CARRIED. (AFFIRMATIVE: COX, MACKEY, WARDEN, TVETEN)

On behalf of the Committee Ms. Cox expressed thanks and appreciation to the staff of IAC for their efforts in producing the document. Ms. Warden asked if the inventory included the private sector. Mr. Pelton replied in the affirmative.

C. LEGISLATION - 1985: Memorandum of staff dated July 25, 1985, "1985 Legislation", was referred to by Mr. Scott. Various House and Senate bills in which the IAC had been interested were listed. Of particular importance was the IAC Designee bill (House Bill 92). As of July 28, 1985, the directors of State agencies serving on the IAC have the authority to designate a member of their staff to attend the meetings and serve in a voting capacity.

Also mentioned by Mr. Scott was Engrossed House Bill 228 (Chapter 425, Laws 1985) exempting from registration small craft of less than 10 h.p. used on waters not subject to federal jurisdiction. He referred to the Marine Fuel Study and Initiative 215. A new fuel study will be conducted by the Department of Licensing this fall to determine boating fuel use in this state. It is possible there might be more funds than in previous years, but this is not known at this time. Mr. Mackey asked if Sub House Bill 891 (Chapter 416, Laws 1985) would affect the IAC in any way. Mr. Scott replied this bill related to comprehensive planning for the quality and protection of the waters of Puget Sound and those waters that enter it and did not refer to recreational projects.

Mr. Mackey also asked about House Bill 1328 - General Obligation Bonds and was informed this bill would authorize G.O. Bonds in several areas, with \$3,230,000 to fund state agencies' capital projects and grants to local public bodies. That amount is deposited in the Outdoor Recreation Account when the State Finance Committee sells the bonds, and is then available for use by the IAC for both state and local agencies.

Returning to the discussion concerning the Marine Fuel Study, Mr. Scott noted reply cards would be sent out with the hope that those receiving them will fill them out and return them promptly. The survey will be conducted immediately after the Labor Day weekend in September. The card will also contain information on how the boating monies are being use.

Referring to Sub House Bill 891 (Chapter 416, Laws 1985), Mr. Scott corrected the total resident figure for first class cities from 15,000 to 5,000 -- a significant correction. In reply to Ms. Marsden, Mr. Scott stated this law will give local government the ability to annex facilities that may be on a county line or on the border of some other jurisdiction. Mr. Webster noted it allows the district to include areas within two counties. The law does not change the election procedure; it only changes that part of the law dealing with annexation.

Mr. Scott then noted the bills dealing with Capital Budget, Operating Budget, and the bonding bill mentioned by Mr. Mackey:

ESHB	3654	Capital Budget 1985-87	IAC - \$ 6,738,000
2SSB	3656	Operating Budget 1985-87	IAC - 20,626,000
HB	1328	General Obligation Bonds	IAC - 3,230,000

IV. NEW BUSINESS - 1985-87 CAPITAL BUDGET STATE AGENCIES' PROJECTS MASTER LIST:

Mr. Scott referred to memorandum of staff, dated July 25, 1985, "State Agencies' Master List - 1985-87 Biennium". A replacement Master List dated July 23, 1985, was distributed to each Committee member and those interested. (color-coded green). This list when approved by the Committee authorizes the Director of the IAC to administratively approve contracts for state agencies' projects without returning to the Committee for individual approval of each one. It is a streamlined administrative procedure and has been working very effectively over the past years. Explanation was given of the appropriation and reappropriation columns and the sources of funding for each project.

IT WAS MOVED BY MR. MACKEY TO APPROVE THE MASTER LIST FOR 1985-87. Mr. Tveten pointed out that this listing of state agencies projects had gone through a Capital Budget review procedure involving the participating state agencies, the Office of Financial Management (OFM), the Governor's Office, and the State Legislature. Each project is covered by an appropriation approved by the State Legislature and thus state agencies' projects are handled in an entirely different manner than local agencies' projects. They require review over a period of a year and a half.

MS. MARSDEN SECONDED THE MOTION. BY ITS ACTION THE COMMITTEE APPROVED THE FOLLOWING MOTION:

WHEREAS, THE INTERAGENCY COMMITTEE HAS ADOPTED A PROCEDURE FOR THE ADMINISTRATIVE APPROVAL OF STATE AGENCIES' PROJECTS APPLICATIONS AS CONTAINED IN PARTICIPATION MANUAL NUMBER 9, SECTION 09.04, AND

WHEREAS, APPENDIX A MASTER LISTS CONTAIN PROJECTS WHICH APPEAR TO BE ELIGIBLE FOR EXPENDITURE FROM THE OUTDOOR RECREATION ACCOUNT,

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HEREBY ADOPTS THE ATTACHED MASTER LISTS FOR THE 1985-87 BIENNIUM AS CONTAINED IN THE CAPITAL BUDGET AND AUTHORIZES THE DIRECTOR OF THE IAC TO EXPEDITE THE APPLICATION FOR AND THE ALLOCATION OF APPROPRIATE FUNDS TO THOSE PROJECTS THAT ARE FOUND TO BE IN KEEPING WITH THE POLICIES AND PROCEDURES OF THE INTERAGENCY COMMITTEE.

MOTION WAS CARRIED.

B. 1985-87 ACTION PROGRAM: Mr. Pelton referred to memorandum of staff dated July 25, 1985, "1985/87 Outdoor Recreation Action Program". He reported that it was necessary to have an Action Program in order to participate in the Federal Land and Water Conservation Fund Program of the National Park Service. The Program provides information on the state actions which are proposed to implement the recommendations contained in the Washington Statewide Comprehensive Outdoor Recreation Plan (SCORP). Mr. Pelton reviewed the document noting the issues, facts concerning the grant-in-aid program, technical assistance, project funding, ORV program, the status of the planning program, public involvement/coordination, and the addendums. He then recognized Terry House, Department of Natural Resources; George Volker, Department of Game; and Richard Costello, Department of Fisheries for their efforts in the coordination of

the document. A letter of submittal will be sent from the Governor with the Action Program document.

Mr. Tveten requested the following changes:

1. Page 14 - 1. b. Complete St. Edwards Pool and Gym Development.
Delete "Operating negotiations with the County still in process", and
Substitute "King County is currently operating the pool for public use."
2. Page 17 - Add 1 d. "Continue acquisition of Little Spokane River natural areas near City of Spokane.
Completion date: Ongoing program."

Mr. Tveten then referred to page (28), Item "Actions Proposed for 1985-87 Biennium, 1. b. Sequest State Park, National Monument Interpretive Center", reporting that the Forest Service has opened bids on the \$5 million proposed center and is prepared to proceed. One of the reasons for choosing the site for the interpretive center in that area was that the state had expressed its willingness to expand the campgrounds there. IAC was a part of the funding of the Sequest Project.

IT WAS MOVED BY MR. MACKAY, SECONDED BY MRS. WARDEN, THAT

WHEREAS, AN ACTION PROGRAM IS REQUIRED OF ALL STATES PARTICIPATING IN THE FEDERAL LAND AND WATER CONSERVATION FUND PROGRAM, AND

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HAS PREPARED A 1985/87 BIENNIAL ACTION PROGRAM IN COMPLIANCE WITH PART 630.1.5C OF THE NATIONAL PARK SERVICE, LAND AND WATER CONSERVATION FUND GRANTS MANUAL, AND

WHEREAS, THE SPECIFIC ACTIONS PROPOSED WITHIN THIS DOCUMENT ARE DIRECTLY RELATED TO THE BIENNIAL BUDGET ALLOCATIONS OF PARTICIPATING STATE AGENCIES,

NOW, THEREFORE, BE IT RESOLVED THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DOES HEREBY ADOPT THE 1985/87 BIENNIAL OUTDOOR RECREATION ACTION PROGRAM FOR SUBMITTAL TO THE NATIONAL PARK SERVICE AS A REQUIRED ELEMENT OF ELIGIBILITY TO PARTICIPATE IN THE FEDERAL LAND AND WATER CONSERVATION FUND PROGRAM, AND

BE IT FURTHER RESOLVED THAT THIS ADOPTION IS SUBJECT TO ACCEPTANCE BY THE HONORABLE BOOTH GARDNER AND HIS OFFICIAL SUBMITTAL OF THE ACTION PROGRAM TO THE NATIONAL PARK SERVICE.

MOTION WAS CARRIED.

Committee members thanked the staff for an excellent job. Ms. Cox particularly expressed her appreciation for an outstanding staff with which to work.

C. REQUEST LEGISLATION: Mr. Wilder referred to memorandum of staff dated July 25, 1985, "Agency Request Legislation", and reported as follows:

(1) In preparing for the 1984 Legislative Session, the IAC had requested certain legislation be considered. Some had been an outgrowth of the Governor's Recreation Resource Advisory Committee's deliberations; others concerned the camper-trailer excise tax, certain bond bills, etc. The Governor's Office at that time asked that IAC not take any position on this proposed legislation nor was it to be advocates of it.

(2) In preparing for the 1985 Legislative Session, a memorandum has been received from Governor Gardner advising of the legislative procedures and giving deadlines for receipt of material (July 15, 1985 - brief summary; September 20, 1985 - complete package of both agency request and agency advocacy legislation).

(3) No legislation is to be forwarded to the Legislature and no agency is to take a significant role in advocating a bill unless it is approved through this review process.

There followed general discussion on the IAC's role in the legislative process. In reply to Ms. Warden's questions, Mr. Wilder stated it was possible for Mr. Mackey or any Committee member to discuss legislation with legislators and others involved as a citizen member of the IAC, but it was not possible for the Director or any staff to commit themselves. Mr. Tveten said it was possible for the Committee and staff to set forth certain strategies and if given the opportunity could express interest. Though staff is not recommending any legislation at this point, it can go on record with OFM in respect to various possibilities and new approaches. There was consensus that there is a need for funding legislation and all avenues should be explored. Mr. Wilder was asked to keep the Committee advised.

Mr. Wilder then distributed to the Committee a hand-out from the Citizens for Wildlife which he had received at a meeting. The Citizens for Wildlife propose increased funding for fish and wildlife through increased sales tax of 1/8 of one percent. One-third of the monies would be deposited in a wildlife account to be administered by the IAC for programs and projects related to fish and wildlife conservation and recreation.

V. COMMITTEE MEMBERS' REPORTS: Two dedication ceremonies were announced with attendance by Committee members and staff:

Waterworks Park Dedication	Vancouver	July 29	Jeanie Marsden
Skagit County Park Dedication		Aug 1	Bob Wilder
			Jim Webster

The meeting adjourned at 2:07. (No motion was made.)

RATIFIED BY THE COMMITTEE

NOVEMBER 7, 1985

Anne B. Cox

ANNE COX, CHAIR