

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

REGULAR MEETING

DATE: March 28, 1985

PLACE: Thurston County Commissioners' Board Room
Thurston County Courthouse
#280, 2000 Lakeridge Drive S.W.
Olympia, Washington

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS PRESENT:

Mr. John H. Jessup, Jr., Chairman Mr. Jan Tveten, Director, Parks & Recreation Commission
Mrs. Silva Whitfield, Vancouver Mr. Jack Wayland, Director, Department of Game
Mrs. Virginia Warden, Spokane
Mrs. Marilyn Bozich, Gig Harbor

INTERAGENCY COMMITTEE MEMBERS ABSENT:

The Honorable Brian Boyle, State Land Commissioner, Department of Natural Resources
Mr. William R. Wilkerson, Director, Department of Fisheries
Mr. Ralph Mackey, Everett

MEETING CALLED TO ORDER - INTRODUCTIONS: The meeting was called to order by Chairman John H. Jessup, Jr., at 9:12 a.m. with a quorum of five (JESSUP, WHITFIELD, WARDEN, TVETEN, AND WAYLAND). [Mrs. Bozich arrived shortly after the meeting convened - QUORUM - six members.]

The attendees were welcomed to the first meeting of 1985 for the IAC, and the following introductions were made:

INTRODUCTIONS:

Marilyn Bozich, newly appointed citizen member, Gig Harbor
Jack Wayland, newly appointed Director of the Department of Game
Terry House, TAC Representative, Department of Natural Resources
Barbara Phillips, Assistant Attorney General, IAC
Thomas Hynes, Program Manager-Facilities Development, Tourism Promotion Division,
Commerce and Economic Development Department
Ruth Anderson, National Park Service
Richard Costello, TAC Representative, Department of Fisheries
Dave Veley, Assistant Director of Parks and Recreation, Yakima County
Ruth Ittner, State Trails Advisory Committee, Chairman
Louise Marshall, State Trails Advisory Committee member; Washington State
Trails Association
Ira Spring, representing trails interests as citizen member
Sue Peterson, Cartographer, Department of Game
Doris Gambill, Program Lands Manager, Department of Game
George Volker, TAC Representative, Department of Game
Judy Yeakel, Parks and Recreation Department, Whidbey Island
John Dazell, Deputy Sheriff, Grant County

APPENDICES

- APPENDIX "A" -
1. PARTICIPATION MANUALS
MODIFICATIONS #4 and #5
 2. PARTICIPATION MANUAL
MODIFICATIONS - #6

CERTIFICATES OF APPRECIATION - RESOLUTIONS: Mr. Jessup called for a resolution in behalf of Gloria Tarver, Recreation Resource Planner, IAC. Ms. Tarver had announced her retirement to the Director effective March 31, 1985. Since she had been instrumental in the coordination of the format, completion and publication of the first official State of Washington Recreation Guide, the Committee wanted to recognize her services while a state employee the past twelve years.

IT WAS MOVED BY MRS. WHITFIELD, SECONDED BY MR. TVETEN THAT

WHEREAS, GLORIA TARVER HAS BEEN AN EMPLOYEE WITH THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION IN THE POSITION OF RECREATION RESOURCE PLANNER 2 THE PAST FIVE YEARS, AND HAS ELECTED TO RETIRE EFFECTIVE MARCH 30, 1985; AND

WHEREAS, MS. TARVER HAS ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION SITES AND FACILITIES THROUGH HER WORK WITH LOCAL GOVERNMENTAL ENTITIES IN PLANNING FOR THEIR PARK AND RECREATION COMPREHENSIVE OUTDOOR RECREATION PLANS AND IN OTHER WORK INVOLVING STATE AND LOCAL AGENCIES IN THE OUTDOOR RECREATION FIELD; AND

WHEREAS, MS. TARVER IN HER DUTIES AND RESPONSIBILITIES AS RECREATION RESOURCE PLANNER 2 HAS COORDINATED IN AN EFFICIENT AND EXEMPLARY MANNER THE FORMAT, COMPLETION AND PUBLICATION OF THE FIRST OFFICIAL STATE OF WASHINGTON RECREATION GUIDE DURING HER TENURE WITH THE INTERAGENCY COMMITTEE; AND

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS DESIRE TO RECOGNIZE HER DEDICATED AND OUTSTANDING SERVICES RENDERED TO THE COMMITTEE AND TO THE STATE OF WASHINGTON CITIZENRY WHILE A STATE EMPLOYEE THE PAST TWELVE YEARS, AND WISH HER WELL IN HER RETIREMENT YEARS;

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF GLORIA TARVER'S WORK WITH THE INTERAGENCY COMMITTEE THESE PAST FIVE YEARS IN PERFORMING HER RESPONSIBILITIES AND DUTIES AS AN EMPLOYEE OF THE IAC, AND IN RECOGNITION OF HER TWELVE YEARS OF EMPLOYMENT WITH THE STATE, THE MEMBERS OF THE COMMITTEE DO HEREWITH EXTEND THEIR THANKS AND APPRECIATION TO GLORIA TARVER AND WISH HER THE BEST FOR THE FUTURE;

AND RESOLVED FURTHER, THAT A COPY OF THIS RESOLUTION BE PRESENTED TO GLORIA TARVER WITH A CERTIFICATE OF APPRECIATION FROM THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION. MOTION WAS UNANIMOUSLY CARRIED.

Ms. Tarver accepted a Certificate of Appreciation from the members of the IAC and thanked them for their action in passing the resolution in her behalf.

Chairman Jessup then noted the services of Frank Lockard, former Director, Department of Game, over the past four years and his services to the IAC. IT WAS MOVED BY MRS. WHITFIELD, SECONDED BY MR. TVETEN, THAT

WHEREAS, FRANK LOCKARD HAS SERVED ON THE INTERAGENCY COMMITTEE THE PAST FOUR YEARS AS A MEMBER OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION IN HIS CAPACITY AS DIRECTOR, DEPARTMENT OF GAME, AND HAS ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION SITES AND FACILITIES, AND

WHEREAS, THE SAID INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS WOULD LIKE TO RECOGNIZE HIS DEDICATED AND OUTSTANDING SERVICES RENDERED TO THE INTERAGENCY

COMMITTEE DURING THAT TIME, AND WISH HIM WELL IN FUTURE YEARS,

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF HIS ASSISTANCE TO THE INTERAGENCY COMMITTEE IN PERFORMING HIS RESPONSIBILITIES AND DUTIES AS A MEMBER OF THE INTERAGENCY COMMITTEE, THE COMMITTEE DOES HEREWITH EXTEND ITS THANKS AND APPRECIATION TO FRANK LOCKARD FOR HIS SERVICES:

AND, RESOLVED FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE GOVERNOR OF THE STATE OF WASHINGTON, WITH A COPY AND LETTER OF APPRECIATION TO FRANK LOCKARD.

MOTION WAS CARRIED.

APPROVAL OF THE MINUTES - NOVEMBER 13, 1984: IT WAS MOVED BY MRS. WHITFIELD, SECONDED BY MRS. WARDEN, THAT THE MINUTES OF THE NOVEMBER 13, 1985, IAC MEETING BE APPROVED AS WRITTEN. MOTION WAS CARRIED.

ADDITIONS OR DELETIONS TO THE AGENDA - MARCH 28, 1985: Mr. Wilder pointed out that Item III. OLD BUSINESS A. 2 last item, Department of Game, Wenas Lake, IAC #82-602D, should be corrected to indicate the change was a "contract extension" not a "conversion".

IT WAS MOVED BY MRS. WARDEN, SECONDED BY MRS. WHITFIELD, THAT THE AGENDA OF THE MARCH 28, 1985 IAC MEETING BE APPROVED AS CORRECTED. MOTION WAS CARRIED.

II. STATUS REPORTS. A. DIRECTOR'S REPORT: Mr. Robert L. Wilder, Director, IAC, referred to memorandum dated March 28, 1985, "Director's Report", noting the following:

- (1) IAC is in a time of transition and change. Successes will depend upon the ability and agility to effectively react to change.
- (2) HB 92, calling for designees of directors of the state agencies (Parks and Recreation, Game, Natural Resources, and Fisheries) to serve on the IAC rather than directors, will change the make-up of the IAC if passed by this Legislature.
- (3) Limited funding for acquisition, development, redevelopment and renovation of parks and recreation facilities and sites presents a challenge. Proposed IAC Operating and Capital Budgets are presently being reviewed by the Legislature. The Operating budget appears to be equivalent to that of last biennium. Needs and demands facing us for IAC's programs continues to be great.
- (4) Statewide Comprehensive Outdoor Recreation Plan will soon be adopted by the Committee and will present outline for the future in Washington's parks, recreation and conservation program.
- (5) Executive Order #12503, Presidential Commission on Outdoor Recreation Review (ORRRC II) will hopefully present a report that is unbiased, relevant and bipartisan. The 15-member Commission will have one year to complete its review and publish its report.
- (6) Three publications are in process of being developed for future nationwide release by the IAC:

- (a) Washington Statewide Outdoor Recreation Plan (SCORP) - Adoption 7/85.
 - (b) Statewide Recreation Guide - For release in April 1985.
 - (c) Off-Road Vehicle Plan - For release in 1987.
- (7) Washington, D.C.: President's budget zeroed out Land and Water Conservation Funds; the House Interior Committee recommended \$250 million in LWCF for federal, state/local. Discussed this with Congressional delegation from Washington State, and hopefully the LWCF funds will be about \$75 million; House Interior recommended \$10 Million for Urban Park and Recreation; \$75 million for the American Conservation Corps, and \$25 million for Historic Preservation.
- (8) IAC reduced from 19 employees to 16 due to recommended budget cuts last biennium. Are now performing more tasks and responsibilities with less staff, but continuing to make an impact on our programs and priorities. (Small Business Administration Program; SCORP, Recreation Guide, ORV Plan, Grant-in-Aid program, Off-Road Vehicle Projects Program, etc.)
- (9) Governor's Conference on Recreation and the Economy - out of this evolved the Governor's Recreation Resource Advisory Committee. Their recommendations are being reviewed and put into operation where feasible.
- (10) Conflicts: Staff is being called upon to resolve various conflicts, i.e., closing of facilities, alleged conversions, non-compliance, and jurisdictional disputes. The 1,722 grant-in-aid projects approved since 1965 will continue to need our monitoring and protection.
- (11) Governor Gardner's program for economic development, education and the clean-up of Puget Sound are of highest priority to him. IAC's proposed PROJECT 89, although not adopted in the IAC's Operating Budget through OFM, will continue to be useful in implementing whatever IAC can of the program in behalf of the citizens of the State of Washington.
- (12) Primary and General Election results of 1984:
- a. The majority of citizens who voted in their governmental jurisdiction favored park and recreation issues;
 - b. Only eight (8) out of thirty-four issues did not receive a 50+ percent majority;
 - c. The average favorable vote was at 57.5%;
 - d. Few local issues truly failed; they just were not validated at the 60% level.
- (13) Park and Recreation Districts: Because parks and recreation needs and desires are not being met, some areas have turned to the formation of park and recreation districts. Local government needs the tools to solve their own problems. This is one attempt that may be developing into a trend.
- (14) Recreation Resource Advisory Committee - Opinion Survey:
- a. 98% said that scenic beauty and natural resources features added to their physical and mental well-being;
 - b. 88% said the state's beauty prompted them to invite others to visit Washington State;
 - c. 62% said "Washington scenic beauty and natural resources

would keep them in the state even if they were offered a better or higher-paying job somewhere else."

- (15) Conclusion: IAC has a role to play in environmental protection, economic development, tourism, comprehensive planning, and the protection and enhancement of the quality of life in Washington State.

Mr. Jessup stated he was proud to be a citizen of Washington State, and had enjoyed serving as Chairman of the IAC, taking an active part in serving parks and recreation. He felt the IAC should continue to be active in its various roles and also in tourism and economic development wherever it can be helpful.

11. B. MANAGEMENT SERVICES. Fund Summaries: Mr. Ray Baker, Agency Accounts Officer, referred to the Grant-in-Aid Fund Summary, dated March 22, 1985, distributing copies to each IAC member as a replacement in the material previously sent to them. He noted the new format of the summary making it more understandable, and specifically pointed out the reason for the negative balance indicated in the Initiative 215 funds. Estimated receipts to be received prior to the end of the biennium will more than extinguish the negative amount in the Initiative 215 balance. This was in accordance with the Committee's intentions when approving the funding amounts in November 1984.

In response to Mr. Wayland's questions, Mr. Baker and Mr. Scott stated:

- (1) A study is done every four years per RCW 43.99.030 to determine the amount or proportion of moneys paid to the motor vehicle fuel tax which is marine fuel. The study encompasses a period of twelve months. It is not yet possible to know the effect the economy has had on the boating recreationists -- whether the marine fuel tax receipts have increased or decreased -- until results of the 1984 study are known.
- (2) Current receipts are based on the estimate made four years ago. At that time the percentage was reduced from 1 percent to .8 percent. However, with the cost increase for fuel, more monies are received than estimated at that time.
- (3) July 83 through January 84 compared with July 84 through January 85 receipts indicates an increase of \$191,812 -- or 13.8%.
- (4) From time to time, following the fuel study, the IAC has been required to reimburse the fuel fund from the Initiative 215 fund.

Mr. Tveten asked the balance projected for the end of this biennium and was informed it would be approximately \$80,000-100,000.

The Chairman complimented Mr. Baker on the Grant-in-Aid Fund Summary and thanked him for his efforts in keeping balances current and flexible.

ORV Fund Summary: A new ORV Fund Summary, dated February 28, 1985, was distributed to the Committee. There were no questions asked and the report was accepted.

INTRODUCTIONS: At this point, the following introductions were made:

Jane Boubel, Director, City of Olympia's Park and Recreation Department
Lynn Stokesbary, Director, City of Kirkland, Park & Recreation Dept.
Clark Rasciner, Recreation Superintendent, City of Kirkland

11. PROJECT SERVICES - Administrative Actions - Status Report: Mr. James Webster, Chief, Project Services Section, referred to memorandum of staff dated March 28, 1985, "Project Services Division Report", reporting as follows:

- (1) Local Agencies:
Currently 71 local agencies projects are in various stages of completion.
- (2) Local Agencies' Grant-in-Aid Workshops: Two workshops will be held this spring:
 - a. April 9 - Eastside - Kennewick Park and Recreation Office
30 attendees signed up thus far.
 - b. April 11 - Westside - Bremerton - Sheridan Park Recreation Center
60 attendees signed up thus far.
 - c. Discuss process/procedures related to the Grant-in-Aid Program, the Off-Road Vehicle Program; and the new Department of Natural Resources' Aquatic Lands Enhancement Program; and planning requirements.
- (3) 1985 Funding Cycle: 24 Letters of Intent received thus far. Applications for development projects are due June 1; for acquisition projects, July 1; applications for aquatic lands enhancement are due July 1.
- (3) Technical Advisory Committee: This committee will be reviewing Eastside local agencies project application on September 5 and 6 in Yakima area; Westside local projects on September 11 and 12 in Kent.
- (4) Projects Evaluation Scoring Team: Scheduled for October 21 through 25 in Everett, Washington.
- (5) State Agencies Projects:
Currently 69 in various stages of completion.
- (6) State Agencies Master List Approvals:

DNR	Natural Areas Acquisition			\$ 1,000,000 State Bond
	Acquire properties to be included in the Natural Area Preserve System.			
DNR	Larch Mt. Trail			\$ 48,000 Ref/28/18
	Construct 4.4 miles of multi-purpose trail in Yacolt Multiple-Use Area			
GAME	Jameson Lake	\$ 141,200 215/	\$141,200 LWCF	\$ 282,400 215/LWCF
	Construct major fishing access with parking, roads, boat ramps, & restrooms			
GAME	Aeneas Valley	\$ 53,100 215/	\$ 53,100 LWCF	\$ 106,200 215/LWCF
	Redevelop major fishing access on Round, Ell, and Long lakes which are approximately 17 miles east of Tonasket			
TOTAL				\$ 1,436,600

There followed discussion of the Aquatic Lands Enhancement Program. \$445,000 will be available to locals under this new DNR program. Basically, monies will be allocated to recreation/access projects, with emphasis on providing basic pedestrian water access facilities such as trails or stairs, parking areas and picnic and sanitary facilities. Land acquisition and development of recreation facilities such as fishing piers, boat launches, and swimming areas will also be eligible. Other funds will be awarded to aquatic land enhancement or protection projects with emphasis on acquiring rights to aquatic lands or adjacent uplands to protect critical, unique, or endangered aquatic habitats or organisms.

Mr. Webster distributed a flyer, "New Funds for Local Aquatic Recreation and Enhancement Projects", which outlined the program. Mr. Webster pointed out it would be possible to have a "mix and match" of IAC funds with the Aquatic Lands Enhancement Funds and this would be taken into consideration at the time projects are reviewed by staff of the IAC with DNR representatives. Also, there have already been nine projects recommended by DNR to the State Legislature for funding under the Capital Budget process (1985-87).

II. D. PLANNING SERVICES 1. Washington State Recreation Guide: Mr. Jerry Pelton, Chief, Planning Services, referred to memorandum of staff dated March 28, 1985, "Washington State Recreation Guide". He gave a short history concerning the discussion and development of the guide from 1975. Legislation passed in 1981 authorized the document; funds were provided in 1983 to develop it. Ms. Gloria Tarver, Recreation Resource Planner, was in charge of the project. She worked with a Recreation Guide Task Force in coordinating the document's development. Mr. Pelton especially thanked Gloria, Anna Ross, IAC staff, and Sue Peterson, Cartographer, Department of Game, for their work in compiling the volumes of information necessary for the matrices of the plan. Others who gave of their expertise were: Ms. Bobbi Bennett, Tourism Div., Dept. of Commerce & Economic Development; Mr. Rich Costello, Dept. of Fisheries, Mr. Frank Kosin, Cartographic Supt., Dept. of Natural Resources, Ms. Bobbi Olson, Public Affairs Administrator, State Parks, and Ms. Diane Robertson, Supervisor, Graphics Dept., Department of Transportation.

Mr. Pelton then called upon Mr. Richard Bushnell, of Publishing Enterprises, Inc. who is the contracting agent for preparing, publishing, and distributing the Washington Recreation Guide. Mr. Bushnell presented to the IAC members a Final Proof of the plan, as well as a mock-up cover, for their review. The document consists of 44-pages indicating locations of state and federal park and recreation areas in the State of Washington. It will sell for \$3.00 per copy.

Special appreciation was given to the U. S. Forest Service and the National Park Service for their assistance. Ms. Tarver expressed her thanks and appreciation to Sue Peterson, a member of the Task Force, for her excellent work.

Committee members asked Mr. Bushnell questions concerning the guide and its selling appeal. Mr. Bushnell said there was considerable enthusiasm already concerning the guide. Many have asked to assist in its distribution and sales. 200,000 copies will be available and the demand is there for selling them. It was noted that the Guide would compliment the publication which has just been released by the Department of Commerce and Economic Development on tourism and the private sector. Some Comm. & Econ. Develop. Regional Offices will

be involved in the sale of the document. They will be allowed to obtain the guide at the wholesale price for resale at \$3.00 per copy.

Mr. Wilder reported there had been an ad in the Triple-A of Washington publication. Ms. Tarver gave a copy of the ad to the Committee for review. Mr. Bushnell indicated he had already received several requests for copies from throughout the nation.

Mr. Tveten noted local agencies would be added later and asked if this would not make a large, cumbersome document. Ms. Tarver explained that in many instances it would be possible to use the same dotted area for the locals on the maps as was being used for a state or federal. It would only be necessary to include additional location information for the locals in the matrix section.

Mr. Wilder pointed out the monies used to prepare and publish the guide would be reimbursed as requested by the Legislature in directing the IAC to accomplish the task. All costs to the State of Washington will be recovered. Also, though \$86,000 was appropriated to IAC for use in developing the plan only \$25,000 has thus far been expended. Mrs. Whitfield congratulated the Director and staff on this accomplishment and on developing a useful Recreation Guide for the public.

11. D. 2. Local Agencies' Technical Assistance: Mr. Pelton referred to memorandum of staff dated March 28, 1985, "Local Agencies, Technical Assistance", and noted that Gloria Tarver for the past five years had provided the technical planning assistance to the local agencies.

a. There are presently 110 currently eligible local comprehensive park and recreation plans on file with the Division: 67 cities, 17 counties, 11 port districts, six park and recreation districts, six school districts, and three Indian Tribes. Thirty-six other agencies are updating existing plans or developing new ones; 21 cities, 8 counties, 4 port districts, two park and recreation district and one school district.

b. For benefit of the new members, Mr. Pelton briefly explained the requirement of a local agency plan in order to be eligible to participate in the grant-in-aid program of the IAC.

c. The local parks and recreation segment of the December 1983 report "The Washington State Public Works Report" - Department of Community Development, was also briefly reviewed by Mr. Pelton. The purpose of the survey was to identify the most critical capital needs for public service type facilities throughout Washington State. Local governments identified parks and recreation capital needs of \$60 million for renovation/development, \$295 million for new development, and \$110 million for acquisition, with State Parks identifying needs of nearly \$82 million.

Mrs. Whitfield expressed her appreciation in the fact that the state is looking to the local level to survey local needs. Having served on many community groups and projects she said she was aware of the local interest in reviewing their own areas and producing plans for betterment.

Mr. Pelton also noted that two bills pertaining to a public works program were presently before the Legislature. Senate Bill 3798 would establish a Public Works Board and a Public Works Assistance Fund to provide monies for specified

types of public service facilities. Parks and recreation facilities have not been included though they were identified in the Department of Community Development's survey report. Senate Bill 4147 died - it would have created a Capital Improvement Board. IAC had been included as a member agency.

11. D. 3. Off-Road Vehicles' Grant-in-Aid Report: Mr. Greg Lovelady, Off-Road Vehicle Coordinator, referred to memorandum of staff dated March 28, 1985, "Off-Road Vehicle Report", and noted the following:

- (1) Tom Thomson has been reappointed to the Off-Road Vehicle Advisory Committee (ORVAC) to serve a new three-year term. He is serving as chairman of this committee, and was nominated by the Northwest Motorcycle Association (NMA).
- (2) Since 1978, 152 projects have been approved by the IAC; 93 have been successfully completed; 59 are still active. Many projects are ongoing, i.e., educational, maintenance, enforcement, planning.

(3) Project Changes - ORV:

80-36-D Mt. Baker-Snoqualmie National Forest, Evans Creek, ORV Area:
Cost increase of \$40,000 or 8.2%, due to contractor dispute and inaccurate cost estimates.

82-16M Yakima County, 1984 Sports Park Operation & Maintenance:
Time reduced by four months, and project costs reduced in the amount of \$15,900.

83-20E Grant County, Education/Enforcement:
Scope increased by adding "capital outlay" as an eligible cost under terms of the contract.

83-24D Colville National Forest, Batey-Bould, Phase I:
Cost increase of \$7,400 or 6.18% approved. Trail construction revealed unanticipated soil instability requiring additional expenditures.

Time period adjustments:

80-43P Tacoma Metropolitan Parks, Site Feasibility Study:
Time extended twelve months (to December, 1985) due to departmental emergency which required temporary shift in priorities.

80-60D Wenatchee National Forest, Phase II, Devil's Backbone, Pot, Cheasapeake Trails:
Time extended twelve months (to December 1985) due to unusually brief construction season.

82-2D Wenatchee National Forest, Lake Creek-Angle Peak Trails Development:
Time extended twelve months (to December, 1985) due to unusually brief construction season.

- 82-3P Wenatchee National Forest, Taneum Junction Plan:
Time extended twelve months (to December, 1985) due to unusually brief construction season.
- 82-7D Wenatchee National Forest, Sawtooth Trails Reconstruction:
Time extended twelve months (to December, 1985) due to unusually brief construction season.
- 83-10M Thurston County, ORV Sports Park Maintenance and Operation 1984:
Time extended twelve months (to December, 1985) to permit caretaker residence roof repair to be combined with general residence renovation (ORV-84-19D).

On completion of the Planning Services reports, questions were called for from the audience. Ms. Louise Marshall, Northwest Trail Association, and a member of the State Trails Advisory Committee, asked how the Recreation Guide would be kept up-to-date. Mr. Wilder stated the intent is to update the document on an annual basis as well as add the most unique and larger of the local agencies' park and recreation facilities. Mr. Pelton noted also that the document would be updated constantly so that when it is again produced for the public the additions to it could be made in an efficient manner. There followed some discussion of the format for updating the guide, the type of individual(s) who would be purchasing it - from out-of-state and in-state - and the need for this information in relation to the Economic Development Council and location of new industries. Mr. Pelton pointed out the guide includes information on where to go to obtain further information on parks and recreation facilities in Washington State, i.e., leaflets from departments of Game, Fisheries, Natural Resources, Parks and Recreation, local agencies, and many others.

The Committee recessed at 10:20 and reconvened at 10:35 a.m.

INTRODUCTIONS: Mr. Lovelady introduced the following:

Mike Dolfay, U. S. Forest Service
Gene Tillett, Regional Habitat Biologist, Region 3, Yakima,
(Department of Game)

III. OLD BUSINESS. A. Project Changes. 1. Off-Road Vehicles Projects, U. S. Forest Service - Cost Increases: Mr. Lovelady referred to memorandum of staff dated March 28, 1985, "Off-Road Vehicles and Wildlife Study Funding". Staff had been requested by the Interagency Committee at its November 1984 meeting to work with the Department of Game and the U. S. Forest Service to improve ORV-Wildlife impact evaluation techniques. As a result of a meeting held with Game and USFS, two efforts were set in motion - (1) establish a mechanism for dealing with future ORV-wildlife environmental issues, and (2) collection of wildlife impact information for all current ORV projects.

Mr. Lovelady stated that to establish a mechanism for dealing with future environmental issues concerning ORV-wildlife, it would be necessary to involve three steps:

1. Establishment of an impact assessment procedure;
2. Determination of individual forest unit management goals; and,
3. Establishment of a standard monitoring procedure.

The Department of Game and U. S. Forest Service are currently drafting a paper which will address an approach to accomplishing these steps.

Current ORV projects were reviewed concerning wildlife impact. Twelve Forest Service projects were selected for additional environmental study. An agreement will be necessary involving the three agencies (Game, USFS, IAC) specifying funding provisions, wildlife study objectives and the relation of these objectives to the goals of each of the twelve projects. Two projects (Naches Basin Comprehensive Plan and Negro and Shaser Creeks Comprehensive Plan) will require reinstatement since the primary supplemental contracts with the IAC have expired.

The Game Department, in close communication with the U. S. Forest Service, will conduct the investigation, analysis and recommendations covered by the agreement. Mr. Lovelady noted the cost of the joint proposal will be \$16,250 (an average of \$1,354 per project). He outlined the work involved in analyzing each project:

- (1) assembly and review of existing wildlife and habitat data;
- (2) site inspections;
- (3) evaluation of impacts for proposed ORV-use alternatives;
- (4) identification of mitigation strategies for each alternative; and
- (5) a report to the U. S. Forest Service summarizing findings and recommendations.

All work would be completed by December 31, 1985. (The twelve projects were included in the motion). Mr. Lovelady added to the motion the wording "not to exceed \$16,250".

There followed discussion on the proposed project and motion. Mr. Tveten asked if state projects would be included for these types of study and analyses and was informed all off-road vehicle projects would be subject to the same investigations. Mr. Wayland asked the total cost of the projects with the additional funds being proposed. Mr. Lovelady cited the percentage increases for each project but was unable to give the total cost of the projects at the (See *) time. Mr. Jessup asked if it would be possible to delete a project or hold back on it should disadvantages to it be discovered. Mr. Lovelady replied there may be some minor adjustments, but there will be no major adjustments made to these projects since they have already been processed through the ORV project application/review/ evaluation and funding system. Mr. Dolfay and Mr. Tillett pointed out the projects had already had environmental analyses and decisions had been made in regard to those studies; however, it was necessary to have additional review to assist in future monitoring of the wildlife impact. Mr. Tveten assumed that the request for additional environmental review had come from the Department of Game. He asked what they felt had been lacking in the original environmental review. His interest, he said, was in future off-road vehicle projects not only for his agency but for others who would be applying for funds.

Mr. George Volker called upon Mr. Tillett of the Department of Game for reply. Mr. Tillett explained the coordination and cooperation between the Department of Game and the U. S. Forest Service in environmental reviews and impact on habitat and wildlife. He stressed the need to continue the environmental review through the Department of Game, making it a part of their funding system. Projects can then be reviewed by the U. S. Forest Service through a Wildlife Biologist making an actual site inspection, looking for specific

* The \$16,250 amounts to average cost increase of 3.6% over a total project cost of \$454,945.

impacts on habitat and wildlife. Mr. Volker stated the environmental process used by the U. S. Forest Svc. did not adequately address wildlife impacts. Therefore, the Department of Game has agreed to assist in addressing this problem and assuring there is proper review and analyses on each off-road vehicle project. The Department of Game will cooperate with the U. S. Forest Service in this respect. Mr. Tillett noted that the U. S. Forest Service did not have the staff to accomplish the type of surveys that the Department of Game would be able to do.

At this point, Mr. Tveten stated if every agency involved in off-road vehicle project environmental review were to ask for assistance from the IAC through the state agencies, it could present a problem. However, he agreed with the purpose of this request for assistance and the fact that the IAC would not want to destroy natural resources in any of the ORV projects. Mr. Tillett pointed out he is being asked to sign off on projects that have not been adequately reviewed for impact on wildlife, and there is a need to provide this assessment.

Mr. Tveten felt funding of ORV projects should be in two phases; (1) approval of the design, which would include an environmental review, impact on wildlife/habitat, which, in turn, would be reviewed by the U. S. Forest Service, and (2) funding of the construction phase itself. IT WAS MOVED BY MR. TVETEN, SECONDED BY MR. WAYLAND, THAT

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, THE U. S. FOREST SERVICE, AND THE DEPARTMENT OF GAME HAVE A DIRECT INTEREST IN OFF-ROAD VEHICLE RECREATION AS IT MAY RELATE TO WILDLIFE RESOURCES, AND

WHEREAS, THE IAC IS NOW ASSISTING THE U. S. FOREST SERVICE IN PROVIDING ORV OPPORTUNITIES THROUGH NUMEROUS PROJECTS ON SERVICE LANDS, AND

WHEREAS, THE IAC, U. S. FOREST SERVICE, AND THE DEPARTMENT OF GAME JOINTLY FEEL THAT THE FOLLOWING TWELVE PROJECTS MAY BENEFIT FROM FURTHER ORV-WILDLIFE IMPACT STUDIES:

84-9P	CHUMSTICK AREA 4X4 ENVIRONMENTAL ANALYSIS
83-3P	DIVIDE RIDGE TRAIL CONDITION SURVEY
83-4P	ROCKY SADDLE FEASIBILITY STUDY
83-7P	BEAR CREEK SURVEY, DESIGN
83-8P	PYRAMID CREEK TRAIL SURVEY
81-3P	NACHES BASIN COMPREHENSIVE PLAN
81-6P	NEGRO & SHASER CREEKS COMPREHENSIVE PLAN
84-8D	KLONE PEAK, NORTH TOMMY TRAIL REDEVELOPMENT
84-4D	MCDONALD RIDGE TRAIL DEVELOPMENT
84-3D	MANASTASH-BLOWOUT-BLAZED TRAIL REDEVELOPMENT
84-5D	CLIFTY-QUARTZ-PYRAMID TRAIL REDEVELOPMENT
82-7D	SAWTOOTH TRAIL REDEVELOPMENT

AND, WHEREAS, THE DEPARTMENT OF GAME HAS THE EXPERTISE AND DESIRE TO CONDUCT THESE STUDIES, AND

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION IS CURRENTLY THE LOGICAL SOURCE OF FUNDING FOR THESE STUDIES;

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DOES HEREBY APPROVE FUNDING NOT TO EXCEED \$16,250 TO THE DEPARTMENT OF GAME FOR ORV-WILDLIFE IMPACT STUDIES THAT WILL ASSIST THE U. S. FOREST SERVICE IN A REVIEW OF EXISTING DATA, SITE INSPECTIONS, IMPACT EVALUATION, MITIGATION STRATEGIES, AND APPROPRIATE REPORTS, AND

BE IT FURTHER RESOLVED, THAT THESE STUDIES WILL BE ACCOMPLISHED FOR THE U. S. FOREST SERVICE AREAS DESCRIBED UNDER THE TERMS OF THE ABOVE PROJECTS CONTRACTS, AND

BE IT FURTHER RESOLVED, THAT PROJECTS 81-3P (NACHES BASIN COMPREHENSIVE PLAN) AND 81-6P (NEGRO & SHASER CREEKS COMPREHENSIVE PLAN) BE REINSTATED UNTIL DECEMBER 31, 1985, TO PROVIDE THE NECESSARY TIME TO ACCOMPLISH THE WORK.

Mrs. Warden asked whether this motion would include staff's establishment of a standard monitoring procedure. Mr. Wilder stated the objectives of the action by the Committee would be to establish that standard but this was not being voted upon by the Committee. IAC staff, Department of Game, and the U. S. Forest Service will continue to work out mechanisms necessary to initiate this program. QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

Mrs. Marshall asked that the Committee consider other issues on the impact of off-road vehicles in the forest not just game and wildlife. She asked there be some consideration given to the plants and trees, etc. Mr. Tillett assured her this is also a part of the studies on the impact on the environment.

III. A. Project Changes. 2. Contract Extensions: Mr. Jim Webster, Chief, Projects Section, referred to memorandum entitled "Retroactive Contract Extensions", dated March 28, 1985, and recommended the Committee take action to extend the following contracts:

1. Oakesdale Park and Recreation District, Oakesdale Pool:
The District was forced to make expenditures beyond the contract ending date due to work not being completed. The project is now complete and operational.
2. City of Kennewick, Sunset Park:
Expenditures were carried over beyond the contract ending date due to delays in receiving certain materials. Project is now fully complete.
3. Department of Game, Wenas Lake:
It was necessary to delay final completion beyond the ending date of the contract due to weather conditions. The project is now complete.

MRS. WARDEN MOVED TO ACCEPT STAFF'S RECOMMENDATION. Discussion followed. Mr. Tveten questioned the word "retroactive" in the prepared motion. The Assistant Attorney General, Ms. Barbara Phillips, agreed this was incorrect wording and that actually the contracts were being extended as a modification of the original contract. Also she suggested adding the wording that the project extensions expired on March 30, 1985.

MOTION WAS SECONDED BY MRS. WHITFIELD.

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION PROVIDED FUNDING

FOR THE OAKESDALE PARK AND RECREATION DISTRICT, OAKESDALE POOL (83-038D), THE CITY OF KENNEWICK, SUNSET PARK (83-043D), AND THE DEPARTMENT OF GAME, WENAS LAKE PROJECT (82-602D), AND

WHEREAS, IN EACH CASE IT BECAME NECESSARY TO UNEXPECTEDLY INCUR COSTS PAST THE CONTRACT ENDING DATE DUE TO CIRCUMSTANCES BEYOND THE SPONSOR'S CONTROL.

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE HEREBY GRANTS CONTRACT EXTENSIONS TO PROJECTS 83-038D, 83-043D, and 82-602D, UNTIL MARCH 30, 1985, AND HEREBY EMPOWERS THE DIRECTOR OF THE INTERAGENCY COMMITTEE TO EXECUTE ALL REQUIRED AMENDMENTS.

MOTION WAS CARRIED.

Mr. Jessup asked whether the Director would like to have the same ten percent administrative approval authority for contract extensions as he has for cost increases on projects. Both Mr. Wilder and Mr. Webster said this was not necessary as it is administratively handled in this manner now. Only in cases where expenditures are made on projects beyond the project period will the Committee need to review and approve. Mr. Webster also pointed out that routine letters are sent to project sponsors nearing ending dates on their contracts reminding them they may need an extension. Upon receipt of justification for an extension, the IAC administratively amends the projects allowing the additional time.

III. B. LEGISLATION: Mr. Stan Scott, Chief, Management Services, distributed to each IAC member a new Sponsor-Monitor listing indicating the current status of all legislation being followed by the IAC (dated March 27, 1985). He referred to memorandum of staff dated March 28, 1985, "Legislation - Interim Status", commenting as follows:

Agency Legislative Package: The agency legislative package was sent to Governor Spellman on September 7, 1985.

(a) Agency Request:

- . Short-term General Obligation Bonds (budget related)
- . Re-direction of the camper-trailer excise tax

(b) Agency Support:

- . Long-range bonds
- . Urban area parks
- . Use of lottery proceeds (or other funds) for outdoor recreation
- . Federal or other funds for boating facility development
- . Funding for infrastructure needs

(c) Project 89 - a general plan for economic development

Subsequently, the IAC was notified that the Office of the Governor did not concur with either our agency request or agency support proposals. Budget related items (bonds) would be handled by OFM and the remaining request/support items were not appropriate as agency requests or advocacy matters. These proposals remain a matter of interest to the IAC. In some cases, the Legislature has recognized

possible roles for the IAC in other legislation.

OFM has since considered the IAC Operating Budget and had included \$1.6 million in General Obligation Bonds both for locals and for state agencies capital budgets, or \$3.2 in total GO Bonds. These funds are included in the budget draft of OFM.

Cutoff Times: Legislative cutoff times remaining are:

- Friday, April 5 - Deadline for bills to pass out of committee in second house. (Plus budgetary bills)
- Friday, April 19 - Bills considered must have passed out of second house by 5:00 p.m. (Budgetary bills are an exception)
- Sunday, April 28 - Conclusion of the session if not extended.

Legislative Review:

Operating and Capital Budgets are being considered by the Legislature at this time, but no bill numbers have been assigned. Current total for the Operating Budget: \$20,637,197; current total for the Capital Budget: \$6,668,000.

The following bills were briefly reviewed by Mr. Scott:

- | | |
|-----------|---------------------------------------------------------------------------------------------------------|
| HB 92 | IAC Designees |
| HB 228 | Smallcraft Registration |
| HB 973 | Outdoor Recreation - ORV Program |
| SSB 3157 | Watercraft registration
(includes HB 228 exempting small craft on non-U.S. waters from registration) |
| SB 3324 | Urban Area Parks - (Tabled) |
| SB 3485 | Zoo Bonds (Tabled) |
| ESSB 3696 | Economic Development - public works financing for infrastructure needs. |
| ESB 3798 | Economic Development (Tabled) |
| SSB 3894 | Watersheds (Tabled) |
| SB 4147 | Economic Development (Tabled) |
| SB 4287 | Sanitary Marina Pumpouts (Tabled) might be a Senate study recommended) |
| SB 4436 | Parks/Schools Assistance Program (Tabled) |

Other bills on the Sponsor-Monitor list were briefly reviewed. The fact that the designee bill (HB 92) is progressing through the Legislature was particularly noted by Mr. Scott. This could change the make-up of the Committee significantly.

IV. NEW BUSINESS. A. LOCAL AGENCIES' PARTICIPATION MANUALS REVISIONS, #4, #5 AND #6 (EVALUATION).

Mr. Webster distributed to the IAC members new pages #2, #3, and #4 replacing those mailed to them on March 20, 1985. He referred to memorandum of staff dated March 28, 1985, "IAC Participation Manuals Modifications", and reported the following:

1. Proposed modifications were reviewed by IAC and through the Technical Advisory Committee.

2. Proposed changes included:

- a. Clarifying local agencies charges for Planning and Engineering in excess of 10 percent of the total construction cost of projects will not be approved unless the Director of the IAC agrees to the higher cost.
- b. Sponsors are expected to present their projects to the Evaluation Team and be ready to answer any questions at evaluation sessions.
- c. A Letter of Opinion may be required as opposed to a full appraisal for acquisition projects.
- d. A Program Narrative will be submitted at the time of application for both development and acquisition projects.
- e. A Preliminary Title Report and Plot Plan may be required as opposed to a deed at the time of application for development projects.

3. Each manual change was reviewed as noted on pages #2, #3, and #4 of the memorandum.

During the ensuing discussion Mr. Tveten asked whether the word "environmental" should not be added in the program narrative requirements thus augmenting the objectives and needs -- "relevant, physical, economics, social, financial, environmental, and other problems requiring a solution". Mr. Webster noted this was adequately taken care of in the evaluation system. The A-95 process was also mentioned by Mr. Wilder. It was the consensus the addition of the word "environmental" was not required in Participation Manual #5.

Mr. Tveten brought out the fact that the Office of Financial Management and the Department of General Administration use a standard percentage related to the cost of certain projects for their administration and planning. He suggested the IAC might want to consider this publication for requirements within its Participation Manuals. Staff noted this related to state agencies and not to local agencies so would not be helpful.

IT WAS MOVED BY MR. WAYLAND, SECONDED BY MRS. WARDEN, THAT THE MODIFICATIONS TO PARTICIPATION MANUALS #4 AND #5 AS RECOMMENDED BY STAFF BE ACCEPTED AND APPROVED BY THE INTERAGENCY COMMITTEE. (SEE APPENDIX "A" OF THESE MINUTES).

MOTION WAS CARRIED.

PARTICIPATION MANUAL #6 - Project Evaluation System - Modifications: Mr. Webster referred to memorandum of staff "Proposed Local Agencies' Project Evaluation System Modifications - Participation Manual #6", dated March 28, 1985. Mr. Webster commented on the background and history of the Evaluation System as noted in the memorandum. Proposed modifications in Sections B, C, and D of the Evaluation System were reviewed

- Section B - Maximum points available on any question in the B Section reduced from 20 to 15.

- . Question B-2 - Question rewritten/ scoring reflects the philosophy concerning cooperation between agencies at the local level of higher importance than donations making up the local share.
- . Question B-3 - Rewritten to place emphasis on renovation; completion portion of the question eliminated.
- . Section C - Project may receive a maximum of 15 bonus points.
- . Questions C-1 and C-2 - Boating access and public access to water questions are now combined into one.
- . Question C-4 - Readiness to proceed question has been eliminated.
- . Section D - New prescored question added which gives points to areas of the state now that have not received IAC funding over the past few years.

Discussion followed. Mr. Tveten mentioned the 1980 Legislature's adoption of a law which later became RCW 43.51.380 and RCW 43.51.385 recognizing the demand for park service is greatest in the urban areas and directing the IAC and the State Parks and Recreation Commission to place a high priority on the acquisition, development, redevelopment and renovation of parks located in or near urban areas. He asked if this had been considered in the Evaluation process. Mr. Webster referred to Question D-1 which cited the location of the project in certain population areas, with points being given for higher populations. Mrs. Warden appreciated the change in points in Section C in view of the comments made by sponsors and others at the November 13 meeting of the IAC that it was difficult to be considered for funding when boating access and boating destination facilities received high points. Mr. Tveten noted that the highest number of points which could be received in the bonus section is 15. He asked why this varied from Section D. Mr. Webster stated it was felt that the amount of points a sponsor should be able to achieve in the Bonus Section C should be in relation to the value placed on those points versus the needs category. There have been situations where smaller projects from Eastern Washington ranked high in needs but because they were not water-oriented or boater access projects, did not receive enough points for funding consideration. There was too much of a variance. Questions in the Section D category will give a good project from a smaller area a chance to compete. Mrs. Warden thought that Question D-3 (project located within a county for which no project has been funded for a period of years) was a good addition to the Evaluation System.

IT WAS MOVED BY MRS. WHITFIELD, SECONDED BY MRS. WARDEN, THAT THE MODIFICATIONS TO PARTICIPATION MANUAL #6, LOCAL AGENCIES PROJECT EVALUATION SYSTEM, BE ACCEPTED AND APPROVED BY THE INTERAGENCY COMMITTEE AS PROPOSED BY STAFF. (SEE APPENDIX "A" OF THESE MINUTES.) MOTION WAS UNANIMOUSLY CARRIED.

INTRODUCTIONS: Mr. Wilder introduced the following:

- Mr. Stanley E. Francis, former Administrator of the Interagency Committee for Outdoor Recreation
- Mr. William Hutsinpillar, Mgr. Park Operations, King Co. Parks & Recreation, and member of the Technical Advisory Committee, IAC

IV. B. OFF-ROAD VEHICLES PLAN - FUNDING PROPOSAL: Mr. Lovelady referred to memorandum of staff, "Off-Road Vehicle Comprehensive Plan", dated March 28, 1985, reporting the following:

1. In 1977 the Legislature directed the IAC to develop a Statewide Off-Road Vehicle Plan (RCW 46.09.250). The first update is due June 1987.
2. Surveys should begin in July of 1985 in order to accomplish the plan by the due date. This will allow sufficient time for information gathering, analysis, and writing.
3. The IAC's proposed Operating Budget for 1985-87, as approved by the Interagency Committee members at the July 1984 meeting, calls for \$120,000 funding for the plan.
4. The goal of the project to update the 1981 Statewide ORV Plan calls for determining user densities and preferences, as well as the suitability and availability of designated ORV trails and areas. User needs survey, facility inventory and current issues discussions will be accomplished under the plan.
5. There is need for a project coordinator to coordinate IAC survey needs with a consultant and to draft the final plan.
6. Further, the consultant services are to provide the survey design pretest, and actual survey, with a draft and final survey report; state plan graphics, design and layout.
7. The final plan production will involve: distribution, typesetting, paste-up, printing, binding, and postage.
8. The plan will provide follow-up actions, each recommended to benefit the ORV program. Included among these will be updating of the ORV project evaluation system.
9. Funds in the amount of \$120,000 are requested from the Off-Road Vehicle deposits received by the IAC, subject to legislative appropriation.

IT WAS MOVED BY MRS. WHITFIELD, SECONDED BY MRS. BOZICH, THAT

WHEREAS, WASHINGTON STATE LAW DIRECTS THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION TO DEVELOP A STATEWIDE OFF-ROAD VEHICLE PLAN EVERY THIRD BIENNIAL, AND

WHEREAS, SATISFACTORY COMPLETION OF THIS PLAN REQUIRES THAT SURVEYS AND ANALYSIS BEGIN BY MID-1985, AND

WHEREAS, THE INITIAL OFF-ROAD VEHICLE PLAN WAS FUNDED THROUGH A SPECIAL ALLOCATION FOR THAT PURPOSE, AND

WHEREAS, NO OTHER SOURCES OF FUNDING ARE CURRENTLY AVAILABLE TO ACCOMPLISH THIS PLAN:

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, SUBJECT TO LEGISLATIVE APPROPRIATION, APPROVE FUNDING FOR THE UPDATED OFF-ROAD VEHICLE PLAN PROJECT (#85-1P) AS DESCRIBED IN THE PROJECT APPLICATION, IN THE AMOUNT OF \$120,000 FROM OFF-ROAD VEHICLE FUNDS RECEIVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION.

MOTION WAS UNANIMOUSLY CARRIED.

IV. C. WASHINGTON STATEWIDE COMPREHENSIVE OUTDOOR RECREATION PLAN (SCORP): Mr. Pelton referred to memorandum of staff dated March 28, 1985, "Washington Statewide Comprehensive Outdoor Recreation Plan (SCORP)". He thanked the members of his staff who had helped in bringing the plan to its draft stage: Annie Hoffer, Secretary; Lorinda Anderson, Recreation Resource Planner 2; Gloria Tarver, Recreation Resource Planner 2; and Gregory Lovelady, Off-Road Vehicle Coordinator.

Mr. Pelton explained that SCORP had had input from a wide variety of sources including the Governor's Conference on Recreation and the Economy, the Recreation Resource Advisory Committee, several studies and surveys, and the plans and programs of other Federal, state, or local agencies. All IAC Advisory Committees (Technical Advisory, State Trails, Off-Road Vehicle, Planning Advisory) had been invited to review and comment on certain segments of the plan. Plus this, a 19-member Technical Review Committee (composed of representatives from Federal, state, and local governments), port, school and utility districts; the Office of Indian Affairs; and private land managing corporations, reviewed and provided input on all segments of the document.

The history of the SCORP program was given as were the requirements of the National Park Service which include a planning agreement, an action program, and an annual report in addition to the plan document. The plan itself must include discussion of a state assessment and overview of issues, analysis of demand, assessment of resources (which included inventories made by the IAC), an analysis of future needs, special studies, opinions and alternatives, recommendations/policies/priorities, problems and needs of Indian Tribes, and the state project selection process.

Mr. Tveten asked why trails as a subject of interest was no longer an addendum to SCORP -- had it lost emphasis? Mr. Pelton replied that there was a priority Issue Paper within the 1985 SCORP document which related specifically to trails within the State of Washington; therefore, it was felt a separate addendum was no longer necessary. Mr. Tveten then noted that the basic difference between the Off-Road Vehicle Program, which included off-road vehicle trails, and the program for other types of trails was there is no designated funding source for trails other than ORV-related.

The 1985 SCORP contents were briefly discussed by Mr. Pelton. The Sixth Edition includes five chapters and a bibliography; addendum presently includes the Winter Recreation Program Plan, and will include later the Off-Road Vehicle Plan which is being updated. Supplements to the plan will include: Project Directory and Mapping, and Technical supplements: Demand - Supply.

The two and one-half years in formulating the draft 1985 SCORP was explained. Review deadline dates were mentioned as well as input received from those reviewing the various drafts of the plan. Suggestions received were positive in nature and there were no negative responses with the exception of the concerns regarding the initial draft of Issue Paper #4 - Trail Considerations. This was redrafted and the items of concern eliminated.

Mrs. Warden expressed her appreciation to Mr. Pelton for his thorough review of the SCORP process leading up to the official draft given to the Committee.

Additions to Chapter V, SCORP, Sixth Edition: Mr. Pelton had distributed a memorandum dated March 28, 1985, entitled "Additions to Chapter V, SCORP, Sixth Edition", and asked to comment on this prior to a motion to accept and/or approve the draft SCORP document.

He explained the memorandum was necessary because the staff of the National Park Service had offered some suggestions which they felt would strength Chapter V as well as provide additional support to certain requirements of Part 630 of the National Park Service Grants Manual.

The following recommendations were outlined by Mr. Pelton:

Page 5 - Change from "Need Related Actions" - to "Project Selection Process". and ADD the following after the IAC Funding Processes diagram:

"To accomplish the processes outlined above, IAC staff works very closely with the applicant agencies to assure that the necessary actions are completed during each step of the process. Nine Grant-in-Aid Manuals are periodically updated to provide current guidance and direction to both local and state agencies on all aspects of project application and the administration of approved grants. (Copies of all manuals are available from the IAC.) In addition to the manuals, IAC conducts annual workshops for local agencies with special emphasis on reaching those agencies who have not previously participated in the program. Additional technical assistance in both comprehensive plan development and project application preparation is provided to all agencies who indicate an intent to request funding.

"Once a project is deemed to have met all eligibility requirements, it is given an "evaluation score". This scoring system has been designed to reflect state (SCORP) needs, local agency priorities (local comprehensive plans), good design and location concepts, and other important factors. In order to apply points directly based on the SCORP document, Table II.1 - Summary of Activity/Facility Needs - and Table II.2 - Summary of Local Capital Improvement Priorities - will be used. This score is given under Question D-1 of the Local Evaluation System and Question #2 of the State Evaluation System. Both questions are prescored by the IAC staff prior to the evaluation scoring session. Further information on the scoring system is contained in Grants Manual #6 for Local Agencies and in the biennial Capital Budget instructions for State Agencies.

"Actual scoring of the projects is done by an evaluation team of state and local government representatives including IAC staff. Individual project scores serve as the basis for staff funding recommendations. Local projects are approved for funding by the Interagency Committee at an open public meeting in which project sponsors and other interested persons are provided an opportunity to voice their support or concern on all projects. State projects, in addition to Committee approval, are also subject to review and funding approval by the Office of the Governor and the Washington State Legislature.

"Further information and details on the Washington project selection process are contained in the biennial Action Program document, including a listing of approved state projects for each biennium and a local fund distribution table.

Page 11 - ADD (after last line)

"Finding: A more precise body of knowledge is needed at the state level in order to adequately assess the recreational needs of minorities, the disabled and the economically disadvantaged.

"Proposed Actions: Establish closer liaison between the SCORP planning process and those agencies and programs of local government and non-profit organizations that deal primarily with the activities and needs of these special populations."

Page 19 - ADD (new section following last line)

"PRIORITIES FOR ACTION

"In Chapters III and IV of this plan, various actions are proposed which will enhance a particular program, accommodate a specific finding or meet an identifying need. In Chapter V, these actions are summarized as proposed actions. While all proposed actions should be given priority consideration, it is recognized that some actions are more urgent than others if the goals and objectives of this plan are to be accomplished. Listed below in priority order are those actions which are felt to be the most critical at this time. Review and update of these priorities will be periodically undertaken as part of the SCORP planning process. Appropriate changes will be accomplished as part of the biennial Action Program.

The IAC Plan related priorities for action will be:

- "1. To work towards the establishment of an adequate, ongoing, reliable source of funding which will meet the recreation needs identified in this plan.
- "2. To approve from available funding resources, those projects which will:
 - "a. Best meet the goals and objectives of the Interagency Committee for Outdoor Recreation as shown in Chapter V of this plan.
 - "b. Meet the activity/facility needs as summarized in Tables 11.1 and 11.2, with an emphasis on funding those projects which will provide for the highest identified needs.
 - "c. Best accommodate the recreational needs of urban populations.
 - "d. Provide access to the water resources of the state.

- "3. To update the 1981 Statewide Off-Road Vehicle Plan.
- "4. To update and maintain all segments of the SCORP data base.
- "5. Where appropriate, to assist in those studies, plans and programs of other public agencies which will help to accomplish the overall goals and objectives of the IAC and the State of Washington.

"In addition to specific IAC priorities for action, this agency will work with other public and private agencies and organizations to:

- "1. Encourage adequate operating budgets so as to reduce or eliminate those closures and/or reduced maintenance of existing public recreational facilities due to lack of needed maintenance funding.
- "2. Encourage the continuation and where feasible the increase in those Federal programs which have in the past helped to provide recreational opportunities for all citizens through matching grants or other programs.
- "3. Encourage recreation and heritage-related programs as part of the State's 1989 Centennial Celebration.
- "4. Initiate and/or expand cooperative programs between public and private agencies and organizations which will help to provide needed recreational opportunities for Washington citizens and visitors.

"The above priorities are those of the Outdoor Recreation Planning and Grants-in-Aid Programs of the State of Washington as administered by the Interagency Committee for Outdoor Recreation. They do not necessarily reflect the specific priorities of individual state agencies. All actions are subject to budgetary limitations as imposed by the Washington State Legislature."

Following review of the SCORP process, IT WAS MOVED BY MR. WAYLAND, SECONDED BY MRS. BOZICH, THAT

WHEREAS, THE NATIONAL PARK SERVICE REQUIRES A STATEWIDE COMPREHENSIVE OUTDOOR RECREATION PLAN (SCORP) FROM ALL STATES IN ORDER TO PARTICIPATE IN THE FEDERAL LAND AND WATER CONSERVATION FUND PROGRAM, AND

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HAS PREPARED A SIXTH EDITION OF THE WASHINGTON STATEWIDE COMPREHENSIVE OUTDOOR RECREATION PLAN (SCORP) IN COMPLIANCE WITH RCW 43.99.122 AND PART 630 OF THE NATIONAL PARK SERVICE GRANTS MANUAL, AND

WHEREAS, THERE HAS BEEN AMPLE OPPORTUNITY FOR PUBLIC INVOLVEMENT IN THE PLAN DEVELOPMENT PROCESS,

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DOES HEREBY APPROVE THE FINAL DRAFT OF THE SIXTH EDITION OF THE WASHINGTON STATEWIDE COMPREHENSIVE OUTDOOR RECREATION PLAN (SCORP) FOR SUBMITTAL TO THE NATIONAL PARK SERVICE FOR LAND AND WATER CONSERVATION FUND ELIGIBILITY

CONSIDERATION. IT IS UNDERSTOOD THAT THE CHANGES SUGGESTED BY THE NATIONAL PARK SERVICE AND WRITTEN BY THE INTERAGENCY COMMITTEE STAFF IN REGARD TO ADDITIONS TO CHAPTER V, SCORP, SIXTH EDITION, AS REVIEWED AND APPROVED BY THE COMMITTEE CONCERNING:

1. THE IAC FUNDING PROCESSES;
2. THE ESTABLISHMENT OF CLOSER LIAISON BETWEEN SCORP PLANNING PROCESS AND THOSE AGENCIES AND PROGRAMS OF LOCAL GOVERNMENT AND NON-PROFIT ORGANIZATIONS THAT DEAL PRIMARILY WITH THE ACTIVITIES AND NEEDS OF SPECIAL POPULATIONS (MINORITIES, DISABLED, AND THE ECONOMICALLY DIS-ADVANTAGED); AND
3. THE ADDITION OF "PRIORITIES FOR ACTION",

WILL BE INCORPORATED INTO THE FINAL SCORP DOCUMENT; AND

BE IT FURTHER RESOLVED, THAT FINAL ADOPTION OF THIS PLAN AS THE OFFICIAL OUTDOOR RECREATION PLAN OF THE STATE OF WASHINGTON WILL BE ACCOMPLISHED AT THE JULY 1985 INTERAGENCY COMMITTEE MEETING. ADOPTION TO BE SUBJECT TO COMPLETION OF THE FOLLOWING ACTIONS:

1. GOVERNOR'S CERTIFICATION REGARDING PUBLIC PARTICIPATION.
2. COMPLETION OF THE INTERGOVERNMENTAL REVIEW PROCESS.
3. ACCEPTANCE OF THE PLAN BY THE NATIONAL PARK SERVICE FOR LAND AND WATER CONSERVATION FUND ELIGIBILITY.

MOTION WAS UNANIMOUSLY CARRIED.

Mr. Wayland congratulated Mr. Pelton and his staff on an excellent job, knowing of the tremendous amount of work that is involved in writing the Statewide Plan and carrying it to final form. He especially acknowledged Mr. Pelton's work these past years on Washington's former Statewide plans. Chairman Jessup thanked him for his comments and agreed it was a monumental undertaking.

Chairman Jessup recognized Mrs. Louise Marshall. Mrs. Marshall felt the trail hikers she represented had not been adequately treated at the meeting. Trails appeared to have very low priority, not even given the opportunity to be considered as tourist attractions. They had been "ignored". She assumed this was due to the fact that hiker trails did not have a funding source as do other trails such as Off-Road vehicles. She noted that trails are now not even considered as an addendum to the Statewide Plan. She also brought out that the State Trails Committee had not had an opportunity to meet on the draft SCORP as a group although they had been provided copies to review individually.

Mr. Ira Spring felt the Committee was in fact encouraging ORV use while at the same time discouraging the hiker groups.

Both Mr. Jessup and Mr. Wilder responded, acknowledging there was no funding source for trails other than through the grant-in-aid program of the IAC. However, trails are "not forgotten" for the hikers. There have been several funded over the years in projects that have come before the Committee. There is a need to do more and with the Issue Paper on Trails in the Statewide Plan,

the emphasis will be there to assist in this program. Mr. Wilder also pointed out there is a diminishing resource of funds. The agency attempts to meet the needs including hiker trails throughout the state. In 1980 a report, "Trails, Trials, and Tribulations" was issued by the IAC in an attempt to focus on the program and the problems. Multiple-use trails are within some of the existing IAC projects and more are to follow as funds and planning take place.

The chairman recognized Ruth Ittner, chrmn. of the State Trails Advisory Committee. She mentioned a conference she had attended in San Francisco sponsored by the National Forest Service -- a national symposium. She reported there are 21,000 miles of Federal trails in the State of California managed by the U. S. Forest Service. Therefore, the Forest Service does play a critical role in the California Trail System to provide trails for public use. At present there are tremendous cuts being made in the Forest Service budget affecting trail construction as well as many other programs. She felt the State of California was further along in its forest management than Washington. In adding up the portion of lands related to recreation, 75% was totaled. Ms. Ittner stated this was a very high percentage of forest activities related to recreation. She felt it was going to be necessary for those interested in trails to work with the Federal agencies to obtain federal dollars for trails construction, maintenance, etc. She also mentioned that the Trails Advisory Committee in the State of Washington had not met for quite some time, and this committee should be more actively involved in Washington's trails program.

Mr. Spring noted that 45% of the trails in Washington State are in Wilderness Areas; 55% are outside of the Wilderness Areas. Also, the trails in the Wilderness Areas are on Federal land and it is necessary to obtain permits to use them. The 55% receive heavy use. He felt it was evident funds must be obtained to assist the hikers and other users of these trails. Most of IAC funds have gone into off-road vehicle trails and trailheads. This, he stated, encouraged ORV use and discouraged other trail activities.

Mrs. Warden reminded those discussing the issue that off-road vehicle trails are assisted through a dedicated fund source, and there is no such authority for other trails except through the grant-in-aid funding program of the IAC from GO bonds.

OUT-OF-STATE TRAVEL: Pacific Northwest District Conference, Eugene, Oregon. The Chairman mentioned the Interagency Committee for Outdoor Recreation had intended to discuss sending certain staff and a Committee member to the Pacific NW District Conference in Eugene, Oregon, on April 20-23, 1985. However, due to the Governor's Executive Order restricting travel, no one will be attending this particular conference.

JULY 25 (26) IAC MEETING: The next meeting of the IAC was announced -- to be held in Yakima at the City Council Chamber facilities - July 25 (26), 1985. (The 26th being held in reserve should it be necessary to continue the IAC meeting a second day.)

Chairman Jessup thanked the staff for their efforts and expressed his appreciation to those who had attended the meeting. He announced there would be a Retirement Dinner for Gloria Tarver in Lacey beginning at 5:00 p.m.

The meeting adjourned at 1:35 p.m.

