

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

SPECIAL MEETING

DATE: JUNE 9, 1983  
TIME: 9:00 a.m.

PLACE: City of Lacey Council Chambers  
City Hall, Lacey, Washington

INTERAGENCY COMMITTEE MEMBERS PRESENT:

Mr. Virgil E. Magruder, Chairman, Redmond  
Mr. Ron Pretti, Gig Harbor  
Mr. John Jessup, Jr., Yakima  
Mrs. Silva Bolds, Vancouver  
Mr. Jan Tveten, Director, Parks & Recreation Comm.  
Mr. Frank Lockard, Director, Department of Game

INTERAGENCY COMMITTEE MEMBERS ABSENT:

Mrs. Ida Jo Simmons, Lynnwood  
Mr. William Wilkerson, Director, Department of Fisheries  
Honorable Brian Boyle, State Land Commissioner, DNR

APPENDICES

"A" - MASTER LIST, STATE  
\* AGENCIES' PROJECTS  
"B" - ACTION PROGRAM 83-85

Meeting called to order, introductions:

Chairman Virgil E. Magruder called the meeting to order at 9:05 a.m., with a quorum of six (MAGRUDER, PRETTI, JESSUP, BOLDS, TVETEN, AND LOCKARD).

Introductions included:

James Webster, Chief, Project Services, IAC - appointed April 22, 1983  
Barbara Phillips, Assistant Attorney General  
Dwight Riggs, Volunteer Intern, IAC  
Russ Cahill, Deputy Director, Department of Fisheries  
John Edwards, Technical Advisory Committee - DNR  
Robert Jacobs, King County Parks and Recreation Department  
Richard Costello, Technical Advisory Committee - Dept. of Fisheries  
Doris Gambill, Technical Advisory Committee - Dept. of Game  
George Volker, Department of Game  
Ruth Anderson, National Park Service, Dept. of the Interior  
William Willis, Thurston County citizen (ORV interests)  
Bill Ralston, Pacific Playground and Fitness Systems, Tacoma  
IAC staff personnel

Ruth Anderson reported to the Committee on the Mark-Up meeting of the Sub-Committee on Appropriations, U. S. Congress:

Recommended funding - Land and Water Conservation Fund \$ 75,000,000  
Urban Park & Recreation Program 10,000,000

APPROVAL OF MINUTES, MARCH 24, 1983: IT WAS MOVED BY MR. PRETTI, SECONDED BY MR. JESSUP THAT THE MINUTES OF THE MARCH 24, 1983 IAC MEETING BE APPROVED AS WRITTEN. MOTION WAS CARRIED.

ADDITIONS/DELETIONS TO THE AGENDA, JUNE 9, 1983: IT WAS MOVED BY MRS. BOLDS, SECONDED BY MR. JESSUP, THAT THE AGENDA FOR THE JUNE 9, 1983 INTERAGENCY COMMITTEE MEETING BE APPROVED. MOTION WAS CARRIED.

II. STATUS REPORTS -

A. DIRECTOR'S REPORT: Mr. Robert Wilder, Director, IAC, referred to memorandum dated June 9, 1983, "Director's Report", reporting on the following items:

1. The Federal Jobs Bill (PL 98-8):

a. LWCF - Jobs: A supplemental appropriation of \$760,628 of Land and Water Conservation Funds is included in this legislation to be used for the immediate creation of new employment. Funds must be obligated by October 1, 1983, and work underway by January 1, 1984. The federal funds must be outlayed by September 15, 1984. Jim Webster, Chief, Project Services, IAC, designated Ron Taylor, Projects Manager, to coordinate this program.

b. Small Business Administration (SBA) - Parks Program: \$1,075,900 has been allocated to the State of Washington for the purpose of involving small business in providing jobs and improvements of lasting value in the parks and recreation area. Landscaping related projects are eligible. The Governor has designated the IAC to administer the program. Mr. Webster assigned Larry Fairleigh, Projects Manager, to coordinate this program.

\$75,900 is being made available to the Department of General Administration for capitol area enhancement projects;

\$500,000 will be available to the State Parks and Recreation Commission for projects at state park or recreational areas as identified in counties where unemployment currently exceeds 15 percent;

\$500,000 available to the IAC for county, city, or other local authorities responsible for park and recreation areas for projects in areas of severe unemployment (above 15 percent).

Mr. Wilder noted that this was a limited program, the monies to be used for landscaping (the planting of trees, shrubs, etc.) to be accomplished by the hiring of unskilled individuals in areas of severe unemployment.

Mr. Tveten noted that the Jobs Bill also contained funds (\$401,000) for the Office of Historical Preservation and Archaeology. State Parks may be able to submit applications to that agency for use in those areas involving historical preservation. Mr. Fairleigh noted that approximately 900 letters of information had been sent to eligible agencies throughout the State of Washington. The response has been great; not only is the IAC able to reach agencies which can use the SBA funds, but it has also talked to some of the agencies about applying for the Land and Water Conservation Funds for which they may qualify. Mr. Tveten pointed out the program is being conducted at a poor time for planting or landscaping, normally this is done earlier in the year; however, State Parks is putting together several projects and will need to go through the normal procedures to receive the SBA funds.

2. Land and Water Conservation Fund - 1984: The House passed a budget for \$257 million for Land and Water Conservation Funds - both federal and state. A similar amount is in the Senate Budget Resolution. Mrs. Anderson's report on the mark-up indicated \$75,000,000 for LWCF; \$10,000,000 for Urban Park and Recreation Program.

3. Governor's Recreation Resource Advisory Committee: Mr. Wilder asked Mr. Pelton to distribute the listing of the Governor's Recreation Resource Advisory Committee. Mr. Pelton informed the Committee that:

- a. Seventeen members have been appointed by the Governor;
- b. David Towne, Seattle, has been appointed as the Chairman;
- c. Two members of the Committee are representatives from the Legislature - Honorable Nancy Rust and Clyde Ballard;
- d. The first meeting of the Committee takes place in the Governor's Office, June 14, 1983;
- e. There will be a heavy work schedule for the Committee in order to complete recommendations and report to the Governor by the end of the year;
- f. The recommendations of this Committee will be included as an additional Addendum to SCORP.
- g. Members are:

Honorable Clyde Ballard, State Representative  
Micaela Brostrom, Mercer Island - former IAC Chairman  
Mari Jensen Clack, Spokane - President, Spokane Park & Rec. Board  
Sue Dietrich, Vancouver - Owner Sports Shop, member Friends of the Gorge  
William Dittrich, Bellingham (WWU) - Assoc. Prof. Physics  
Helen Engle, Tacoma - President, Tacoma Audubon Chapter  
Fawn Hewitt, Tri Cities - Recreation/cultural interests  
Douglas McArthur, Tacoma - General Mgr. MAC Northwest  
Francis North, North Bend - formerly House of Representatives  
Ted Romaine, Olympia - Recreation interests  
Honorable Nancy S. Rust, State Representative  
David Towne, Seattle - Washington Park Foundation  
Virginia Van Ness, Seattle - Recreation interests  
John Van Zonneveld, Kent - President VANCO Recreation, Inc.  
Douglas Williams, Naches - Whistlin' Jack Lodge, Naches  
Wilfred Woods, Wenatchee - Editor, Wenatchee World  
Peter Wyman, Spokane - Economics Professor, Spokane

4. National Policy Assessment: SB 1090 and HR 2837 would authorize the creation of a National Outdoor Recreation Review Commission...to pursue an assessment of long-term recreation and park policies and issues. The Senate Bill was introduced with a great many sponsors indicating the interest in this review commission and its responsibilities.

5. Public Facilities "Infrastructure": The passage of HB 3035 charged the Department of Planning and Community Affairs (PCAA) with the task of assessing the public works (infrastructure) needs of state and local governmental entities. State Parks and IAC were able to expand concept of the "infrastructure" to include "state recreational facilities", for rehabilitation and renovation needs.

6. Recreation Guide: The Operating Budget 1983-85 includes a proviso that directs the IAC to prepare a "recreation guide". \$86,000 was included

in the budget for preparation and printing costs, with sales receipts to be credited to the Outdoor Recreation Account as reimbursement. Mr. Pelton advised the Committee that letters had been sent to all participating state agencies asking that representatives be appointed to a Recreation Guide Task Force. The effort will be a joint one with ideas, format, etc., being coordinated through that Task Force. First meeting will be on June 21, 1983.

7. Bond Sales: Sale of \$9.8 million bonds will probably take place sometime in July 1983. This will complete the bonding authority available to the IAC. All of these funds have been obligated in past funding sessions as authorized in 1981 (C 236, Laws 1981).

8. Letters of Intent for the November 10-11, 1983, funding session now total ninety-four (94); applications for Off-Road Vehicle funds stands at thirty (30); and there are sixty-five local plans being updated or processed by the IAC.

Mr. Wilder noted that the IAC has been extremely busy -- involved in legislation, new programs (Jobs Bill, Governor's Recreation Resource Advisory Committee, etc.) the Recreation Guide preparation, and other matters.

INTRODUCTIONS: Mr. Wilder introduced:

Don Lund, Department of Transportation - (Tech. Advisory Committee member)  
Ted Brown, Director, Department of Parks & Recreation, City of Vancouver

II B. MANAGEMENT SERVICES:

A. Fund Summary - G-1-A: Mr. Stan Scott, Chief, Management Services, called upon Ray Baker, Agency Accounts Officer, for the fund summary reports. Mr. Baker referred to the Fund Summary dated May 24, 1983, which reported on funding as of April 30, 1983. He noted that the report did not include any one-time sources, nor some of the monies received from the Department of Defense, Housing and Urban Development, Jobs Bill, and Small Business Administration (SBA). Comments were made on the negative balance in the Initiative 215 source. The March funding session had obligated in advance Initiative 215 funds to local agencies based on estimates of monies to be received through June 30. Receipts through April 30, 1983, were included on the Fund Summary report. Later added to that balance will be approximately \$60,000 per month -- or \$120,000. Mr. Tveten asked about the State 215 funds and was informed these were not included in the local side on the summary, that Init. 215 is still maintained separately state and local.

B. Off-Road Vehicle Fund Summary: Mr. Baker corrected the caption on the report to indicate the status report was from 9/21/77 to 4/30/83, not to 3/31/83 as indicated. Mr. Pretti asked if these funds could be used for other types of projects. Mr. Baker stated by statute the monies may only be used for off-road vehicles projects. It was pointed out by Mr. Wilder that though the funds are only for off-road vehicle projects many times these projects may be used by other recreationists, such as certain trails for hiking. Mr. Tveten brought out the fact that administrative costs in this program for the IAC amount to only three percent (3%). He suggested this be raised through the legislative process so that the off-road vehicle program will pay for its own administrative costs through the IAC rather than having administrative

costs borne by the federal or 215 funds administered by the IAC. He offered assistance in working with the Legislature on this matter.

C. PROJECT SERVICES:

A. Administrative Actions - Project Approvals: Mr. Jim Webster, Chief, Projects Services, referred to memorandum of staff dated June 9, 1983, "Project Services Division Report", noting the following:

1. Currently working with 79 local agencies' projects. Letters of Intent now total 94, representing over \$21 million of identified park and recreation needs throughout the State of Washington. Letters of Intent were received from:

- 45 Cities/towns
- 10 Counties
- 9 Port districts
- 2 Indian Tribes
- 2 Park and Recreation Districts
- 1 School District
- 1 Joint application - county/community college

2. Technical Advisory Committee will meet in early September, with Evaluation Meeting to be set in October.

3. Currently 78 state agencies projects being administered (ten closed out recently from total of 88 as indicated in the memorandum).

4. ADMINISTRATIVELY APPROVED PROJECTS:

<u>Fisheries</u>	<u>Piller Point Dev.</u>	83-803D	\$ 163,400	Initiative 215
	Redevelop Piller Point Fishing Camp to improve access road, boat launch ramp and parking. Near Port Angeles, Clallam County.			
<u>Parks</u>	<u>Fort Canby Boat Launch</u>	83-500D	\$ 44,000	Initiative 215
	Renovate existing boat launch and access road Fort Canby State Park, Pacific County			
<u>DNR</u>	<u>3-Corner Rock-Crest Hook-up Trail</u>	83-702D	\$ 11,000	Referendum 28
	Construct 1/2 mile of horse/hiker trail, connecting existing trail to Pacific Crest Trail.			
		TOTAL	\$ 218,400	

5. COST INCREASE:

<u>State Parks</u>	<u>Green River Gorge Acq.</u>	81-513A	\$ 103,200
	Ten percent (10%) cost increase to allow acquisition of additional acreage within GRG Conservation Area.		

6. STATE PARKS AND RECREATION COMMISSION ADJUSTMENTS: To accommodate the late receipt of State Parks' share of the State's FY 83 LWCF apportionment, certain State Parks' projects contracts were amended as follows:

<u>PROJECT</u>	<u>IAC NO.</u>	<u>MASTER LIST</u> <u>TOTAL</u>	<u>HB 1230</u> <u>TOTAL</u>	<u>ADD LWCF</u>	<u>HJR 52</u>	<u>NEW PROJ.</u> <u>TOTAL</u>
Millersylvania	82-512D	\$ 249,300	\$ 75,000	\$ 73,360	\$ 22,613	\$ 170,973
Mt. Spokane	82-507D	200,000	100,000	53,171	(46,829)	106,342
Larrabee	82-514D	137,100	55,500	68,550	13,050	137,100
Wenberg	82-518D	134,200	98,350	35,663	-	134,013
Saltwater	82-510D	115,500	76,500	-	11,166	86,666

11. C. 2 Completed Projects - Slide Program: Mr. Webster called upon Larry Fairleigh, Project Manager, to review certain projects for the Committee. Slides were shown of:

a. Bellingham, Boulevard Park: A waterfront park; was a log boom storage area and gas plant site. In 1977 \$122,600 was awarded by the IAC for acquisition; in 1979, \$603,000 for development. Results are dramatic with a 14 acre waterfront park for use by the public.

b. Bellingham, Cornwall Park: An example of transforming an older park into a serviceable park for the public. Land was a gift to the city in 1909. Works Progress Administration (WPA) developed it in 1930. Park has now been renovated; road system revised to eliminate through traffic in the park. Cost \$300,000. This park is now a much more usable facility.

c. Bellingham, Whatcom Falls Park: This park is yet to be completed, but is an excellent example of IAC funds at work. In 1981 IAC contributed monies for acquisition of the land. The park is being revamped and a trail system added.

d. King County, Redondo: Provides public access and a boat launching area for South King County area in Redondo. Forward Thrust funds were used in this project. In 1980 \$548,000 project was approved to develop parking, viewing and fishing pier, and renovate the boat launch area.

Following the slide presentation, Mr. Jessup asked if Committee members could be advised of dedications of projects so that they might be able to attend. Mr. Wilder stated that when the IAC is informed of a dedication, an attempt is made to have a Committee member attend if that person is so interested. However, many times the IAC does not receive the dedication announcement. He noted that Ida Jo Simmons had attended the dedication for Redondo Park, Ronald Pretti for a park in Bellingham, Virgil Magruder for a park in Renton, and Silva Bolts for the Battleground Park dedication. Mr. Jessup asked that he be included in any park dedications in his area.

#### D. PLANNING SERVICES:

1. Local Agencies' Plans - Technical Assistance: Mr. Jerry Pelton, Chief, Planning Services, referred to memorandum of staff dated June 9, 1983, "Local Agency Plans - Technical Assistance", reporting as follows:

a. Planning Services has acknowledged all Letters of Intent. Of 72 agencies involved, 32 have current planning eligibility; the remainder are receiving technical assistance in the development or update of their comprehensive park and recreation plans. (For the November Funding Session.)

b. Twenty-four local agencies have contacted the IAC for assistance in updating their plans, or developing same, for future funding sessions.

c. Planning Association of Washington: Planning Services has recommended that the City of Zillah's Comprehensive Park and Recreation Plan be considered at the fall conference of PAW for the PAW Achievement Award. In past years, the City of Issaquah and the Town of Dayton received the award in competition with general land use plans and other comprehensive local planning documents.

2. STATEWIDE COMPREHENSIVE OUTDOOR RECREATION PLAN (SCORP) - Progress Report - Update:

a. Cover design for the 1984 edition has been chosen -- designed and donated by Connie Lovelady, a commercial artist.

b. Initial drafts of 3 of the eight "Issue Papers" have been completed; others are being written. Total issue papers has been reduced from thirteen to eight, several being combined into a single paper. Added issues are: Mt. St. Helens and Private Sector/Tourism.

d. Statistical update of all inventory information has been completed with work progressing on the update of the demand data.

e. Completion of initial SCORP draft (except Chapter V, "Future Actions" is expected to be done by the end of December 1983.

3. Off-Road Vehicle Status Report: Mr. Greg Lovelady, ORV Coordinator, reported on memorandum of staff dated June 9, 1983, "Off-Road Vehicle Status Report", as follows:

a. Forest Service Agreement: The agreement is being re-established to continue the cooperation between IAC and the Forest Service on ORV projects. Current agreement has been extended through October 1, 1983, until such time as the revised version is completed.

b. 1983 Off-Road Vehicles Projects: Letters of intent for thirty (30) projects have been received for project grants to be considered at the November 1983 IAC meeting. Currently on record with letters of intent are:

- 5 Counties (13 projects)
- 3 Municipalities (4 projects)
- 2 National Forests (13 projects)

c. ORV Funding Trends Graph: Attached to the memorandum was a graph depicting ORV Project allocations - relationships between categories and percent of funds allocated.

d. Current status: 42 ORV projects open; 51 ORV projects have been closed.

III. OLD BUSINESS. A. Legislation Report: Mr. Scott referred to memorandum of staff dated June 9, 1983, "Legislation - 1983 Session", reporting on a fraction of the bills which have passed the Legislature or been signed by the Governor, and in which the IAC has had an interest:

1. SENATE:

SB 3035 Public Works. Signed by the Governor. PCAA to prepare a comprehensive plan covering a range of public works needs. House amendments included "parks and recreation" as an element.

SB 3258 (now Chapter 7, Laws 83) - Modifying 81-83 Taxes: Incorporates numerous changes in current taxes, including the new 1% tax on boats over sixteen feet.

SB 3507 - Gubernatorial Appointments, Provisions Modified: As of May 23, 1983 this bill was in the House for third reading. Appointees would be subject to Senate confirmation and may not continue to serve if rejected by a vote of the Senate.

SB 3624 Conservation Corps: Delivered to the Governor for signature. Establishes a state conservation corps in the departments of Ecology, Game, DNR, Fisheries, Agriculture, and Parks.

SJM 110 - Columbia River Gorge - Prays that Congress refrain from considering legislation imposing further federal control over non-federal land in the Columbia River Gorge. (Filed by Secretary of State.)

SCR 113 Joint Committee on State Government Organization: Establishes a twenty-six member committee known as the Legislative Advisory Committee on State Government Organization. To study methods by which state government may be made more efficient or responsive. Reports due to Legislature January 1, 1984 and 1985. (Filed by Sec. of State.)

2. HOUSE:

HB 189 (now Chapter 61, Laws 83) Bond Sales, Metropolitan Park Districts: Removes certain restrictions on the issuance of Metropolitan Park District Bonds.

HB 256 (Chapter 41, Laws 83) Tax Transfer Penalty Delete: Deletes the penalty tax when changing land classified under open space to tax exempt status for conservation purposes.

HB 39 Chapter 27, Laws 83) Sunset Review Procedures: Creates a select joint committee on sunset review which has the duty of monitoring agencies scheduled for termination.

HB 55 Capital Budget: Passed - to the Governor for review/signature. (Agenda Item IV A1. June 9, 1983 meeting - page 13 these minutes for details. SEE APPENDIX A for State Agencies' Master List.)

HB 127 (Chapter 29, Laws 83) Travel/State Reimbursement.

SHB 251 State Employment and Conservation Corps: Established within the Employment Security Department. Signed by the Governor.

HB 295 (Chapter 28, Laws 83) - State Employee/Pay Twice Monthly: Signed by the Governor.

HB 804 Agencies/Program Goals and Objectives: Requires state agencies to establish goals and objectives on a biennial basis. Signed by the Governor.

HB 1079 - 1983-85 Operating Budget: Passed to the Governor for review and signature. (Agenda Item IV A. 2 June 8, 1983 meeting - page 14 these minutes for details.)

EHB 1082 Debt Limit - Excludes certain obligations from the calculation from sources other than the General Fund or certain special excise taxes under RCW 67.40 (revenue sources). Signed by the Governor.

HCR Emergency Commission/Jobs - Would authorize an emergency commission which would be charged with proposing methods by which state government can aid economic recovery. (Filed by Secretary of State.)

Mr. Scott mentioned other bills not passed and some vetoed by the Governor:

- SHB 134 - Civil Service/Public Employment - vetoed
- SHB 426 - Political Activity/Public Employees - vetoed
- SHB 784 - Economic/Revenue Forecasting - vetoed
- SB 3313 - Wilderness Areas - did not pass
- SB 3381 - Washington Conservation Corps - did not pass (See SB 3624 & SHB 251)
- SB 3611 - Income Tax - Did not pass

B. Legislation - Revenues: Mr. Scott referred to memorandum of staff dated June 9, 1983, "Legislation - Revenues" and reported on 2nd Re-engrossed Senate Bill #3909 as amended by the House. Of most direct interest to the IAC in this bill are the changes relating to boating. Mr. Scott made reference to SB 3258, the bill modifying 81-83 taxes (now Chapter 7, Laws of 1983) and its authorization for a 1% excise tax on most boats over sixteen (16) feet. In contrast, SB #3909 incorporates an excise tax of 1/2 of 1% per year, a registration fee of \$6.00 per year, a certificate of title requirement at \$5.00, and a local option tax of up to .50 per foot, per year. Further, the State Parks and Recreation Commission will coordinate a statewide program of boating safety; adopt rules consistent with U. S. Coast Guard regulations; develop a statewide inventory of marine state parks and recreational facilities operated by other state and local agencies by January 31, 1984; enter into agreements aiding in the administration of this program; adopt/administer a casualty and accident reporting program; and coordinate the development of biennial plans and programs for the enhancement of boating safety, education, and enforcement of safety laws. State Parks will also allocate monies appropriated to it for these programs and accept and administer any public, private, or federal grants which are obtained for these purposes. Further, the agency is authorized to take any additional actions necessary to gain acceptance of a program of boating safety for this state under the federal Boating and Safety Act of 1971. \$79,000 is appropriated to the Commission for FY ending 6-30-84.

Mr. Tveten commented on this bill and added the following information:

- . The 1971 National Boating Safety Act was passed citing boating registration and a system for safety and law enforcement. Forty-nine states over the years have adopted the Act, but the State of Washington has not, nor has Alaska and New Hampshire.
- . The state instead had ended up with a fragmented law: licensing of boats is with Department of Licensing; State Parks has the safety education program, and the enforcement is with the counties and local enforcement agencies throughout the state.
- . A 50¢ option tax will give the counties monies for enforcement. However, State Parks will need to be involved in the enforcement also for a training program and costs to bring it into being. The Coast Guard requires that there be a state training program in safety/education.
- . In 1981 the National Boating Safety Act was amended through the "Biaggi Bill" for acquisition, renovation and development of boating facilities.
- . The State of Washington now needs to put together a program which will enable it to obtain the federal matching monies from these federal sources. State Parks will be inventorying all marine facilities in the state to meet some of the eligibility requirements. It will then be necessary to plan how to maintain and expand that program.

Mr. Scott noted that the "Biaggi" bill authorized two-thirds of the funds for boating facilities and one-third for safety and education. There followed discussion on the local option tax - 50¢ per foot, per year in SB 3909. Counties had asked that they be able to adopt this tax by county ordinance and funnel it through their own budgetary programs. It was brought out in the discussion that registration of boats was a major issue -- would the monies go to the county where the boat was moored, or the one in which it is registered? Following further discussion it was agreed there were many questions which needed to be answered and steps to be taken in order to qualify for the federal matching funds and to put together a Washington State program of boating registration, safety education, and enforcement. Mr. Scott also pointed out that changes in boating legislation (SB 3909) were under review & subject to veto process.

### III. B. Project Changes:

A. State Parks and Recreation Commission, Green River Gorge (#81-513A), Cost Increase: Mr. Ron Taylor, Project Manager, referred to memorandum of staff dated June 9, 1983, "State Parks and Recreation Commission, Green River Gorge (GRG) Acquisition IAC #81-513A - Cost Increase", noting the following:

1. June 26, 1981 - the Committee approved funding for the acquisition of approximately 330 acres within the Green River Gorge Conservation Area at total cost of \$1,032,000. A cost increase was requested in the amount of \$199,680 to allow acquisition of additional land within the conservation area. Funds to support the request will come from savings accrued in the Clallam Bay and Puyallup Trust Lands Acquisition projects which are now complete.

2. The IAC approved a 10% administrative cost increase in the amount of \$103,200. The balance, \$96,480, requires approval of the Committee.

3. Fund transfers have been reviewed and approved by the Office of Financial Management. A correction on page 2 of the proposed motion was made to indicate 195 acres rather than 175.

Mr. Tveten explained the necessity for the cost increase and the increase in market value of the lands in the area. State Parks will be able to obtain 200 acres of the 330 originally designated. The longer the agency delays, the more costs involved in obtaining the land.

IT WAS MOVED BY MR. LOCKARD, SECONDED BY MR. PRETTI, THAT

WHEREAS, THE INTERAGENCY COMMITTEE HAS APPROVED THE STATE PARKS AND RECREATION COMMISSION'S GREEN RIVER GORGE ACQUISITION PROJECT (IAC #81-513A) VIA THE STATE AGENCIES' CAPITAL BUDGET MASTER LIST PROCESS, AND

WHEREAS, THE STATE PARKS AND RECREATION COMMISSION HAS REQUESTED A COST INCREASE TO ACQUIRE ADDITIONAL LANDS WITHIN THE GREEN RIVER GORGE CONSERVATION AREA, AND

WHEREAS, THE ADDITIONAL LANDS TO BE ACQUIRED ARE WITHIN THE INTENDED SCOPE OF THE PROJECT AS IDENTIFIED IN THE 1981-83 BIENNIUM CAPITAL BUDGET MASTER LIST, AND,

WHEREAS, IT IS NECESSARY TO ADJUST THE SCOPE OF THE PROJECT CONTRACT TO ALLOW THE ACQUISITION OF ADDITIONAL LANDS, AND

WHEREAS, THE STATE PARKS AND RECREATION COMMISSION HAS IDENTIFIED AVAILABLE SAVINGS TO COVER THE AMOUNT OF THE COST INCREASE REQUESTED FROM THE CLALLAM BAY (IAC #77-503A) AND PUYALLUP TRUST LANDS (IAC #82-500A) ACQUISITION PROJECTS WHICH HAVE BEEN COMPLETED,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, THAT THE \$96,480 COST INCREASE IS APPROVED FOR THE STATE PARKS AND RECREATION COMMISSION'S GREEN RIVER GORGE ACQUISITION PROJECT (IAC #81-513A) TO BE DERIVED FROM SAVINGS FROM THE CLALLAM BAY AND PUYALLUP TRUST LANDS ACQUISITION PROJECTS, AND THAT THE SCOPE OF THE PROJECT CONTRACT BE EXPANDED TO REFLECT THE ACQUISITION OF APPROXIMATELY 195 ACRES WITHIN THE GREEN RIVER GORGE CONSERVATION AREA. THE IAC DIRECTOR IS HEREIN AUTHORIZED TO EXECUTE THE APPROPRIATE PROJECT AMENDMENTS TO ACCOMPLISH SAID ADJUSTMENTS.

Discussion followed. Mr. Pretti inquired whether eminent domain could be utilized in projects such as this. Mr. Tveten explained that the Parks and Recreation Commission is very cautious in using this type of authority. There are considerable costs involved in taking a project through the court procedure. He stated activity began in 1981 on the project and thus far twelve acquisitions have been settled with three more in the future. One-half of these acquisitions are through Land and Water Conservation Fund process, and monies have been slow in coming in from that source. The three remaining parcels constitute about sixty-five (65) acres.

QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

B. King County Sammamish River Trail (IAC #70-008A): Mr. Fairleigh referred to memorandum of staff dated June 9, 1983, "King County Sammamish River Trail (IAC #70-008A)", citing the following:

1. King County has been approached by the City of Redmond with a request for transfer of .37 acres of land with an appraised value of \$35,000 for use with a proposed bridge to cross over the trail and the Sammamish River at N.E. 85th St. The King County Council and the Redmond City Council have both passed resolutions regarding this matter indicating their agreement.

2. The lands to be converted will be replaced with lands of at least equal current fair market value as per IAC regulations.

3. To date, the requirements of IAC have not yet been met, but there is a need for King County and the City of Redmond to move on their plans to secure funding for the N. E. 8th Bridge. The Committee was asked to approve the taking of lands for the bridge, constituting a conversion of use, and empower the Director to approve this conversion upon receipt of evidence that King County and the City of Redmond have met all IAC requirements for a land conversion.

IT WAS MOVED BY MR. PRETTI, SECONDED BY MR. JESSUP, THAT

WHEREAS, KING COUNTY PARKS ACQUIRED PROPERTY ALONG THE SAMMAMISH RIVER FOR TRAIL PURPOSES (IAC #70-008A), AND

WHEREAS, KING COUNTY WISHES TO ACCOMMODATE A REQUEST FROM THE CITY OF REDMOND FOR BRIDGE CROSSING OF THE TRAIL RIGHT-OF-WAY,

NOW, THEREFORE, BE IT RESOLVED, THAT THE IAC HEREBY EMPOWERS THE DIRECTOR TO APPROVE A CONVERSION OF USE UPON SATISFACTORY COMPLETION OF ALL REQUIREMENTS IN IAC PARTICIPATION MANUAL #7, SECTION 07.19A ACQUISITION PROJECTS CONVERTED, UNTIL OCTOBER 15, 1983.

SECTION 07.19A, ACQUISITION PROJECTS CONVERTED:

1. ALL PRACTICAL ALTERNATIVES TO THE CONVERSION HAVE BEEN EVALUATED AND REJECTED ON SOUND BASIS;
2. THE FAIR MARKET VALUE OF THE LAND TO BE CONVERTED HAS BEEN ESTABLISHED AND THE LAND PROPOSED FOR SUBSTITUTION IS OF AT LEAST EQUAL CURRENT FAIR MARKET VALUE, THROUGH APPRAISAL;
3. THE LAND PROPOSED FOR REPLACEMENT IS OF REASONABLY EQUIVALENT RECREATION UTILITY AND LOCATION TO THAT BEING CONVERTED, AND ADMINISTERED BY THE SAME POLITICAL JURISDICTION AS THE CONVERTED LAND, IDENTIFIABLE IN THE AGENCY'S COMPREHENSIVE PARK AND RECREATION PLAN;
4. LAND MEETS THE ELIGIBILITY REQUIREMENT FOR ACQUISITION PROJECTS, STANDS ON ITS OWN MERITS.

MOTION WAS CARRIED.

IV. A. 1. State Agencies' Capital Budget - Master List - 1983-85: Mr. Scott, Chief, Management Services, referred to memorandum of staff dated June 9, 1983, "State Agencies' Master List - 1983-85 Biennium", and commented on the Master List program as follows:

- a. Explained the process involved in arriving at the Capital Budget Master List for the participating State Agencies.
- b. Referenced each agencies' Master List, noting appropriations and reappropriations of projects as authorized by the State Legislature.
- c. Pointed out that the Department of Natural Resources budget contained two omnibus appropriations of \$234,600 and \$143,900 each, which had been reviewed by DNR and the IAC to note specific projects for the construction and improvement of campsites, roads, trails and other recreational projects.
- e. Department of Game: The Legislature was relatively generous in new projects.  
Department of Fisheries: All projects involve expenditure of Init. 215 and Land and Water Conservation Funds and are strongly boating related sites.  
Other agencies: Few new appropriations due to state's economy.
- f. Heavily oriented toward Initiative 215 and a match in LWCF funds. Currently being reviewed by the Governor.

Mr. Tveten brought out the reasons for few new appropriations. The Legislature had looked at those projects which were required for health and safety purposes -- where there were dangers to the public if projects were not renovated, etc. There followed discussion on the legislative process in reviewing capital budgets of the state agencies and the difficulty in arriving at a budget which would do the most for the citizens of the State. Mr. Tveten said he was left with the impression that the projects "deleted" this time from the Capital Budget are not necessarily "dead". There may be an additional Capital Budget in the next Session of the Legislature which would pick up some of the more urgent projects. Mr. Russ Cahill, Deputy Director, Department of Fisheries mentioned the political aspects of putting together a Capital Budget and getting it through the State Legislature. Mr. Tveten asked if there were any added projects which had not been before the Committee and which were in the Capital Budget. He was informed there were none.

IT WAS MOVED BY MRS. BOLDS, SECONDED BY MR. LOCKARD, THAT

WHEREAS, THE INTERAGENCY COMMITTEE HAS ADOPTED A PROCEDURE FOR THE ADMINISTRATIVE APPROVAL OF STATE AGENCIES' PROJECTS APPLICATIONS AS CONTAINED IN PARTICIPATION MANUAL NUMBER 9, SECTION 09.04, AND

WHEREAS, THE MASTER LISTS IN APPENDIX A OF THESE MINUTES CONTAIN PROJECTS WHICH APPEAR TO BE ELIGIBLE FOR EXPENDITURE FROM THE OUTDOOR RECREATION ACCOUNT,

<u>AGENCY</u>	<u>REAPPROPRIATION</u>	<u>NEW APPROPRIATION</u>	<u>TOTAL</u>
Ecology	\$ 500,000	\$ - 0 -	\$ 500,000
Parks & Rec. Comm.	2,821,900	384,600	3,206,500
Fisheries	1,657,000	345,000	2,002,000
Game	790,200	1,581,000	2,371,200
Natural Resources	628,500	100,000	728,500
TOTALS	\$6,397,600	\$ 2,410,600	\$ 8,808,200

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HEREBY ADOPTS THE MASTER LIST AS CONTAINED IN APPENDIX A OF THESE MINUTES AND AUTHORIZES THE DIRECTOR OF THE IAC TO EXPEDITE THE APPLICATION FOR AND THE ALLOCATION OF APPROPRIATE FUNDS TO THOSE PROJECTS THAT ARE FOUND TO BE IN KEEPING WITH THE POLICIES AND PROCEDURES OF THE INTERAGENCY COMMITTEE.

MOTION WAS CARRIED.

IV. A. 2. Operating Budget, Interagency Committee for Outdoor Recreation, 1983-85:

Mr. Scott referred to memorandum of staff dated June 9, 1983, "Operating Budget - 1983-85", as follows:

- a. Table indicating history of the Operating Budget for 1983-85, indicating Actual estimate 81-83; agency request to OFM and the Governor, the Governor's Request to the State Legislature, and the final Legislative approval.
- b. New Section 308 of Engrossed House Bill #1079 authorizing expenditures of \$16,022,000 for the 1983-85 with the following conditions/limitations:
  - (1) Maximum of \$1,434,000 for administration of the IAC
  - (2) No grants may be made from bond funds without federal matching.
  - (3) Maximum of \$86,000 shall be used by the Committee to contract with DNR, or others, for preparation of the Recreation Guide. The guide to be sold for an amount sufficient to cover costs, reimbursing the Outdoor Recreation Account.

Mr. Wilder noted his objections to the philosophy that local grants projects need to be matched with federal as noted in item (2) above. As Director of the agency he had written to the Governor asking for a veto of this particular clause. He noted that in March at the IAC funding session, the agency used LWCF in only eight of the thirty-four (34) approved projects. Also there was a 53% match from local government overall. He pointed out that in the Capital Budget there is no such proviso. The stipulation that no grants may be made from bond funds without federal matching will not allow the Committee to administer the grants program efficiently and effectively.

In response to question by Mr. Tveten, Mr. Wilder stated LWCF funds could be allotted to projects up to 50%. Mr. Pretti felt the Director's points concerning Item (2) in New Section 308 of EHB 1079 were relevant, and that he personally agreed with them. He suggested that the Committee corroborate in full the Director's letter to the Governor requesting a veto of that particular section. Mr. Tveten agreed it would be much simpler to have 100% funding from state money if at all possible. IT WAS MOVED BY MR. TVETEN, SECONDED BY MR. PRETTI THAT

THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS ENCOURAGE THE GOVERNOR TO VETO THAT PORTION OF THE 1983-85 OPERATING BUDGET (SENATE AMENDMENT TO EHB 1079, SECTION 85, SUB-SECTION [3]) STATING "NO GRANT FROM THE PROCEEDS OF GENERAL OBLIGATION BONDS SALES MAY BE MADE WITHOUT MATCHING FEDERAL MONEYS" IN ORDER TO GIVE THE DIRECTOR AND THE INTERAGENCY COMMITTEE ITSELF FLEXIBILITY TO APPLY THE FEDERAL FUNDS RECEIVED BY THE STATE OF WASHINGTON TO SELECTED PROJECTS THEREBY REDUCING THE ADMINISTRATIVE OVERHEAD.

THE MOTION WAS UNANIMOUSLY CARRIED.

Mr. Scott continued his report on the Operating Budget:

- c. Budget does not include Jobs Bill monies - LWCF or SBA. These will be unanticipated receipts beyond the scope of the Operating Budget 1983-85.
- d. Fund Sources---

CARRY-OVER - STATE	\$	6,155,984	
CARRY-OVER - FEDERAL		<u>1,936,403</u>	
			\$ 8,092,387
OFF-ROAD VEHICLE INITIATIVE 215	\$	2,560,000	
BONDS		1,100,000	
LAND AND WATER CONS. FUND		749,613	
		<u>2,000,000</u>	
			<u>6,409,613</u>
TOTAL . . . . .			\$ 14,502,000

Mr. Tveten commented upon the fact that the Off-Road Vehicle Program would soon have \$3.5 million available for the next biennium; whereas the total amount of funds for other programs is \$3.8 million and out of that \$2 million is federal money. This would mean only \$1.8 million for state agencies; whereas the ORV fund would have \$3.5 million. Mr. Pelton pointed out that fifty percent (50%) of the ORV funds may be used for projects, and about twenty-five percent (25%) is used for other programs pertaining to ORV's such as coordinators, law enforcement, education. Mr. Tveten stated the ORV program had a dedicated fund source, and this is not the case with the other state agencies, therefore it is difficult to maintain the state programs relating to projects. Mr. Cahill and Mr. Wilder also commented on the ORV funding program, pointing out that the ORV funding dealt with capital as well as operating funds -- two different types of programs. The fact that

MOTION TO CORRECT MINUTES APPROVED 11-10-83

(4:12)

the administrative costs for the ORV program are held at three percent (3%) was then mentioned by Mr. Tveten. He felt this could be increased in order to have the ORV program manage its own administrative costs rather than having some of these costs come from the other fund sources of the IAC. thus increasing monies for state and local projects. He reiterated his offer to assist in legislation to broaden the administrative costs for the Interagency Committee for Outdoor Recreation.

Mr. Tveten then asked how the IAC would be administering the new programs it has been called upon to administer with a cut in staffing from 19 to 16. Mr. Wilder replied it would be difficult, that the workload of staff has increased; however, the productivity of the IAC had gone up considerably. The agency will be asked to do "more with less", and it may be necessary to add a staff person to assist with the SBA program and other planning matters. At the present time, however, he stated staff was handling these additional tasks in an efficient manner. A part-time person has been hired to do compliance inspections on projects, as required by the National Park Service. There will be a study group appointed to assist with the preparation of the Recreation Guide. With state agencies' assistance this can be completed. Mr. Wilder was optimistic that the additional tasks given to the IAC could be adequately taken care of as the needs arose.

IV. B. Biennial Action Program: Mr. Jerry Pelton, Chief, Planning Services, referred to memorandum of staff dated June 9, 1983, "Outdoor Recreation Action Program - 1983-85 Biennium". This document was prepared in compliance with the National Park Services' Grants-in-Aid Manual. The report was coordinated with all appropriate state agencies and individuals. Mr. Pelton thanked those who had assisted the IAC from the various state agencies.

To briefly review the Action Program, Mr. Pelton turned to the Table of Contents and commented on the issues, grant-in-aid program, status of the planning program, the addendums and the attachments to the report. He noted that the Action Program Addendum #1 Fund Distribution for Local Agencies was considered a guide only in reviewing eligible projects coming before the IAC. One of the goals is to distribute grant monies around the state on an equitable basis to assure all parts of the state are able to meet their recreational needs. The Project Staff refers to this addendum when they receive letters of intent and begin their review of project applications. The attachments to the Action Program were not included in the kit material but have been received by the IAC members heretofore.

Mr. Tveten referred to page 4 of the Action Program - "Actions Proposed for the 1983-85 Biennium. 1. Parks and Recreation Commission" and asked that this be brought up to date since certain projects could now no longer be undertaken as they are not included in the Capital Budget for 1983-85. Mr. Pelton explained this could be corrected if necessary but that the report was for the total biennium and possibly the next session in January would include some of the projects listed on page 4. It was felt these were the goals of the State Parks and Recreation Commission and should remain as stated in the report. Then, Mr. Tveten suggested adding a statement clarifying the matter. Some of the local action groups adamant about these projects could be misled if they were in the Action Program and then nothing done about them. Mr. Pelton suggested a cover letter. Mr. Tveten asked that this not be covered in just a letter, but also added to the report in some manner to give it credence.

He asked that it be an actual part of the report. Whereupon, Mr. Pelton stated that the Table of Contents would be changed, an official addendum added, and this would be reflected in the cover letter.

Mr. Tveten then referred to Addendum #1 - Fund Distribution for Local Agencies. He suggested changing the total to \$3.8 million not \$5.2 million as indicated, thus making the addendum in concert with the budget figures previously discussed. There followed discussion on this matter, but no action was taken to change the estimated figure of \$5.2 million.

IT WAS MOVED BY MR. TVETEN, SECONDED BY MR. JESSUP, THAT

WHEREAS, A PERIODIC ACTION PROGRAM IS REQUIRED BY THE FEDERAL GOVERNMENT FOR STATE PARTICIPATION IN THE LAND AND WATER CONSERVATION FUND PROGRAM, AND,

WHEREAS, SUCH A DOCUMENT HAS BEEN DEVELOPED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION WITH THE HELP AND COOPERATION OF OTHER AGENCIES OF THE STATE OF WASHINGTON, AND,

WHEREAS, SUCH DOCUMENT WAS PREPARED IN COMPLIANCE WITH PART 630.1.5C OF THE NATIONAL PARK SERVICE'S GRANT-IN-AID MANUAL,

NOW, THEREFORE, BE IT RESOLVED THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION ACCEPTS THE OUTDOOR RECREATION ACTION PROGRAM FOR 1983-85 AND HEREBY DIRECTS ITS STAFF TO FORWARD SAID DOCUMENT TO THE PACIFIC NORTHWEST REGION, NATIONAL PARK SERVICE, IN COMPLIANCE WITH ELIGIBILITY REQUIREMENTS FOR CONTINUED PARTICIPATION IN THE FEDERAL LAND AND WATER CONSERVATION FUND PROGRAM;

WITH THE PROVISIO THAT A STATEMENT BE ADDED TO THE ACTION PROGRAM EXPLAINING THE CONSEQUENCES OF THE REDUCED BUDGET APPROPRIATION.

MOTION WAS CARRIED. (APPENDIX B TO OFFICIAL MINUTES 6-9-83)

V. COMMITTEE MEMBERS' REPORTS:

Mr. Pretti called the attention of the Committee members to the Ruston Way Project in Tacoma, Washington, which he considered an outstanding example of committee investment in lands for a marine park facility for use by the public. At the same time, the park was an example of private development and private investment, with citizen involvement for the citizens in the area.

Chairman Magruder adjourned the meeting at 11:50 a.m. and expressed his appreciation to the Committee for their work. Mr. Wilder thanked Mr. Magruder for chairing the meeting and taking part in the proceedings even though his term of office had been up December 31, 1983. His continued assistance in serving as chairman and as a member of the Committee was appreciated by all.

RATIFIED BY THE COMMITTEE

(DATE)

11-10-83

*as corrected*  
*John H. Jessup*  
CHAIRMAN OF THE IAC

MASTER LIST STATE AGENCIES' PROJECTS 1983-85

	REAPPROP.	NEW APPROP.	TOTAL
Ecology	\$ 500,000	\$ - 0 -	\$ 500,000
Parks & Rec. Comm.	2,821,900	384,600	3,206,500
Fisheries	1,657,000	345,000	2,002,000
Game	790,200	1,581,000	2,371,200
Natural Resources	<u>628,500</u>	<u>100,000</u>	<u>728,500</u>
	\$ 6,397,600	\$ 2,410,600	\$ 8,808,200

Procedures thru PARTICIPATION MANUAL NUMBER 9, SECTION 09.04, STATE AGENCIES PROCEDURES.



LATER: Added by 1984 State Legislature:

Ecology	\$ -0-	\$ -0-	\$ -0-
Parks & Rec. Comm.:	<u>-0-</u>	1,915,000 *	1,915,000 *
DNR	-0-	1,000,000	1,000,000
Fisheries	-0-	-0-	-0-
Game	REDUCTION	<u>(42,000)</u>	<u>(42,000)</u>
	\$ -0-	\$ 2,873,000	\$ 2,873,000

SEE: Pages 4, 8, and 10 Parks & Game

TOTALS: 1984 \$ 6,397,600 5,283,600 11,681,200

\* Includes \$530,000 in Federal FEMA funding as part of the Sequest Project.