

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION  
OLYMPIA, WASHINGTON

SPECIAL MEETING

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DATE: September 10, 1981                      PLACE: City of Olympia, Council Chambers,  
TIME: 9:00 a.m.                                      8th and Plum Streets, Olympia, Washington

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INTERAGENCY COMMITTEE MEMBERS PRESENT:      (First meeting of 9 member IAC Committee)

Mrs. Elizabeth Avery, Vancouver                      Mr. Jan Tveten, Director, Parks & Recreation Commission  
Mr. Kirby Billingsley, Wenatchee  
Mr. Virgil E. Magruder, Redmond  
Mrs. Ida Jo Simmons, Lynnwood  
Mr. Ronald R. Pretti, Gig Harbor

INTERAGENCY COMMITTEE MEMBERS ABSENT:

Mr. Frank Lockard, Director Department of Game  
Honorable Brian Boyle, Commissioner of Public Lands, Dept. of Natural Resources  
Mr. Rolland Schmitt, Director, Department of Fisheries

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Meeting called to order, determination of a quorum, introductions: Chairman Elizabeth Avery called the meeting to order at 9:00 a.m., with five members representing a quorum (AVERY, BILLINGSLEY, MAGRUDER, PRETTI, TVETEN). Mrs. Simmons arrived shortly after the meeting started making a quorum of six. The Chairman welcomed those present and announced the meeting was a Special Meeting of the IAC, that there were Participant Registration Cards available in the lobby for those wishing to testify before the Committee.

Various members of advisory committees to the IAC were introduced (Technical Advisory Committee; Off-Road Vehicle Advisory Committee; State Trails Advisory Committee, and Planning Advisory Sub-Committee). Others present and introduced included:

Warren Bishop, former member of the IAC (14 years)  
Mike Reed, Senate Parks and Ecology Committee staff member

APPROVAL OF MINUTES OF JUNE 26, 1981: The Chairman called for corrections or deletions to the minutes of June 26th. There being none, IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MRS. SIMMONS, THAT THE MINUTES OF THE INTERAGENCY COMMITTEE MEETING OF JUNE 26, 1981, BE APPROVED. MOTION WAS CARRIED.

ADDITIONS OR DELETIONS TO THE AGENDA, SEPTEMBER 10, 1981: Mr. Wilder pointed out that under Item II, OLD BUSINESS, he would be reporting on: (1) Park and Recreation Economic Analysis; (2) Status of the ORV Evaluation proposal; and (3) the Washington Recreation and Park Association's legislative workshop held in August 1981.

Item III. C. 2. Initiative 215 proposal on the agenda was deleted by Mr. Wilder.

IT WAS MOVED BY MRS. SIMMONS, SECONDED BY MR. MAGRUDER, THAT THE AGENDA AS PROPOSED BY THE DIRECTOR AND AS AMENDED FOR THE SEPTEMBER 10, 1981 IAC MEETING BE APPROVED. MOTION WAS CARRIED.

## II. OLD BUSINESS:

1. Parks and Recreation Economic Analysis: Mr. Wilder distributed a paper entitled "Parks and Recreation - An Economic Analysis" which he had written in response to a request from the Committee. The briefing paper will also be used for leaders and policy makers of Washington State and is available upon request for anyone wishing to use it in presentations. The paper deals with facts supporting contributions of parks and recreation in such areas as: appreciation of land values; stimulation of private investment; tourism industry stimulation, employment/jobs, encouragement for industry, including leisure services as an industry. Further, Mr. Wilder pointed out the values to society through parks and recreation in providing safe places for leisure pursuits, in education for leisure and in encouraging juvenile decency rather than delinquency; a means for mental and physical health, as well as providing outlets for meeting fundamental human needs, quality environment, opportunity for a quality life and "community solidarity".

2. Off-Road Vehicle Funding Policies: Mr. Wilder referred to memorandum to the Interagency Committee which had been mailed to them on September 2, 1981, entitled, "Off-Road Vehicle Funding Policies". Copies were again distributed to the Committee for review at the meeting. There is a need to establish guidelines for the off-road vehicle program for funding distribution by category of project as well as an evaluation system. Mr. Wilder called upon Greg Lovelady, ORV Coordinator, for the presentation.

Mr. Lovelady briefly outlined the history of the ORV Grants Program up to the present time (established by RCW 46.09). He noted that for administrative purposes the IAC had established six basic categories for funding: Acquisition; development; education/enforcement; maintenance and operation; planning; and ORV Program Coordinator. Since 1978, IAC has approved sixty-three (63) projects totaling \$4,191,523. Table I in the memorandum gave a breakdown by category for projects approved in 1978 and 1980. It indicated that 69% of all funds were for projects which normally are complete within themselves with an end product involved (land acquisition, facility development and comprehensive plans or research reports). The remaining 31% were for projects which had greater potential for repeat requests (such as, maintenance/operation, education/enforcement; and ORV Coordinators).

Mr. Lovelady advised the Committee there would be twenty-six (26) grant applications for consideration in November. Total requests at this point in time amount to \$4,422,579. This figure probably will be reduced prior to presentation for funding consideration. Table II of the memorandum indicated the allocation requests by category: 6 projects for development; 4 maintenance/operation; 2 acquisition; 5.5 education/enforcement; 6 planning; and 2.5 ORV Coordinator.

There will be a meeting of the Off-Road Vehicle Advisory Committee on October 6, 1981, in the Cowlitz County Administration Building, Fourth and Church Streets, Kelso, Washington, beginning at 8:00 a.m. for project evaluation purposes. Mr. Lovelady invited Committee members and any other interested persons to attend this meeting. As part of the ORVAC project review, the proposed evaluation system will be used; certain questions will be pre-scored by the IAC staff. Table III in the memorandum illustrated a funding spread based on an estimated \$1,000,000 in available funds for the November 1981 meeting. In early 1982, IAC staff will prepare a Funding Distribution Guideline and an Evaluation Program for Committee consideration.

On conclusion of Mr. Lovelady's presentation, Mr. Tveten mentioned that the Parks and Recreation Commission would be looking at its program of providing ORV park

areas and the maintenance of these areas. He noted the importance of maintaining sufficient funds in the operating and maintenance category in order to meet State Parks and Recreation Commission's ORV program needs, and he felt that legislative appropriation would be more appropriate than project consideration.

3. Washington Recreation and Parks Association Legislative Program: Mr. Wilder called upon By Haley, Executive Director, Washington Parks Foundation, for a report on the Washington Recreation and Parks Association's recent Legislative Conference held in Olympia on August 21-22, 1981. Mr. Haley noted the following:

a. Called attention to the "Issues '82 Parks and Recreation" program of the Annual Washington Recreation and Parks Association's Legislative Conference distributed to the Committee. This had been a forum for the discussion of strategies for providing parks and recreation services in the 80's. Governor Spellman had introduced the keynote speaker; those attending were interested in the program and participated in discussing the alternatives in proposed legislation for parks and recreation; a long and short-range legislative program was promoted and will be presented to the WRPA members at the Annual Conference November 4-6, 1981, in Vancouver, Washington.

b. Short-range Goals:

- (1) 1982 priority - bond issue proposal - \$90,000,000 - IAC; emphasize monies be set aside for concessions as well as improvements to existing facilities;
- (2) Park and Recreation Service Areas;
- (3) Motel/hotel tax - defined; use for maint/operation/programs.
- (4) State Policy on Recreation - areas of responsibilities, etc.
- (5) Multiple use of public facilities; review of design of facilities.
- (6) Emphasis on education - continue to identify various groups in leisure picture;

c. 1982-83 Long-range Goals:

Multiple use of public facilities; continued tax source for Land and Water Conservation program; source of taxes for parks and recreation areas and facilities;

d. 1983-84 Long-range Goals:

Study and follow 81-82 legislative progress.

e. Other:

- (1) Professional Certification;
- (2) Continuing education for people in the parks/recreation field;
- (3) Community services tax;
- (4) Some form of royalties on natural resource development;
- (5) Concern for bikeways;
- (6) Concern for capital exemption from the sales tax;
- (7) Real property excise tax;
- (8) Energy tax of some sort;
- (9) Support re snowmobile and snow plane license permits.

Mr. Haley mentioned two other handouts: WRPA 81 Conference announcement and "Syllabus" 81-6 Conference Special edition.

Mr. Wilder extended his congratulations and compliments to By Haley and those who had arranged this most effective legislative conference of WRPA. He felt it had been a "top quality" conference and a great deal of thought had been given to various legislative proposals to enhance funding of parks/recreation and conservation areas and facilities.

III. NEW BUSINESS. A. PROJECT CHANGES:

1. Snohomish County, Picnic Point: Mr. Glenn Moore, Chief, Project Services, referred to memorandum of staff dated September 10, 1981, "Snohomish County - Picnic Point; Request for Waiver of Retroactivity, noting the following:

a. WAC (Washington Administrative Code) 286-16-080 allows for granting of Waivers of Retroactivity for acquisition projects, but does not allow waivers to proceed on a project prior to actual approval by the Committee for development projects.

b. Snohomish County, due to emergency situation, requested a Waiver of Retroactivity for the Picnic Point project to allow initiation of construction of a pedestrian overpass to allow for safe passage to the shoreline from the parking area over heavily used railroad tracks. A fatality had occurred at the site and now Snohomish County, private industry and the general community have joined together to construct an overpass to prevent further fatalities

c. To allow the County to proceed with construction (at their risk) they have requested a Waiver of Retroactivity beginning May 1, 1980. (This early date allows for value of donated real property to remain eligible towards a portion of the County's share of the project.)

IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MR. MAGRUDER THAT

WHEREAS, SNOHOMISH COUNTY HAS REQUESTED A WAIVER OF RETROACTIVITY EFFECTIVE MAY 1, 1980, DUE TO THE EMERGENCY NATURE OF THE PICNIC POINT PROJECT, AND

WHEREAS, THE COUNTY, PRIVATE INDUSTRY AND THE GENERAL COMMUNITY HAVE JOINED TOGETHER TO CONSTRUCT A PEDESTRIAN OVERPASS TO ALLOW FOR SAFE PASSAGE TO THE SHORELINE FROM THE PARKING AREA OVER HEAVILY USED RAILROAD TRACKS, AND

WHEREAS, THE INTERAGENCY COMMITTEE RECOGNIZES THE EMERGENCY NATURE OF THE PICNIC POINT PEDESTRIAN OVERPASS PROJECT AND DESIRES TO ALLOW THE COUNTY TO PROCEED WITH CONSTRUCTION (AT THEIR RISK) WHILE RETAINING THE ELIGIBILITY OF WORK INITIATED PRIOR TO IAC APPROVAL OF THE PROJECT, IF THIS OCCURS AT THE MARCH 1982 FUNDING SESSION,

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE HEREBY GRANTS A WAIVER OF RETROACTIVITY TO SNOHOMISH COUNTY FOR THE PICNIC POINT PEDESTRIAN OVERPASS PROJECT SUBJECT TO APPROVAL OF THE PROJECT AT THE MARCH 1982 IAC MEETING; WAIVER OF RETROACTIVITY TO BE EFFECTIVE AS OF MAY 1, 1980.

MOTION WAS UNANIMOUSLY CARRIED.

2. Department of Game, Klickitat Wildlife Recreation Area, #72-610A, Land Exchange: Mr. Larry Fairleigh, Project Manager, referred to memorandum of staff dated September 10, 1981, concerning the Klickitat Wildlife Recreation Area project #72-610A and the need for approval of a land exchange between the Department of Game and the St. Regis Company. Mr. Fairleigh noted that land within the WRA is owned by other entities; one being the St. Regis Paper Company which has a mill adjacent to one of the Game Department parcels. A Game Dept. area is presently being used for storage by St. Regis. To resolve the problem, the Department of Game proposed a land trade involving a 120 acre St. Regis inholding within the main WRA for two isolated Game Department parcels and a road right-of-way totaling 119.6 acres. Mr. Fairleigh called attention to the maps included with the memorandum.

Mr. Pretti asked who had conducted the appraisal and was informed that the St. Regis Paper Company's appraisal had been reviewed by the Department of Transportation's appraisers and was considered fair and equitable. Doris Gambill, representative of the Department of Game, told the Committee the Game Department was in total agreement with the appraisal; that the project land exchange had been carefully reviewed and was necessary.

IT WAS MOVED BY MR. PRETTI, SECONDED BY MR. MAGRUDER, THAT

WHEREAS, IN MAY 1972 THE IAC APPROVED THE PURCHASE OF LANDS FOR THE KLICKITAT WILDLIFE AREA IAC PROJECT #72-610A, AND

WHEREAS, THE PROPOSED LAND EXCHANGE BETWEEN THE DEPARTMENT OF GAME AND THE ST. REGIS PAPER COMPANY WILL CAUSE MORE EFFICIENT MANAGEMENT OF THE KLICKITAT WILDLIFE RECREATION AREA THROUGH CONSOLIDATION OF LAND HOLDINGS AND,

WHEREAS, IT HAS BEEN DETERMINED THAT THE PROPOSED CONVERSION BY EXCHANGE MEETS THE CRITERIA SET FORTH IN THE IAC PARTICIPATION MANUAL 07, SECTION 07.17A ACQUISITION PROJECTS - AS FOLLOWS:

THE APPRAISAL OF BOTH PARCELS SHOWS THEM TO BE OF AT LEAST EQUAL VALUE;

THE USEFULNESS OF THE PARCEL TO BE ACQUIRED IS AT LEAST EQUAL TO THE ONE BEING ABANDONED;

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE REQUEST SUBMITTED BY THE DEPARTMENT OF GAME TO REVISE THE KLICKITAT WILDLIFE BOUNDARY (PROJECT #72-610A) IS APPROVED AND THE DIRECTOR OF THE AGENCY IS HEREBY AUTHORIZED TO EXECUTE THE NECESSARY DOCUMENTS AND SUBMIT THE CONVERSION/EXCHANGE TO THE NATIONAL PARK SERVICE, DEPARTMENT OF THE INTERIOR, FOR THEIR CONCURRENCE.

MOTION WAS CARRIED.

3. Department of Game, Chief Joseph Wildlife Recreation Area, Tippett Ranch, #75-600A: Mr. Fairleigh referred to memorandum of staff dated September 10, 1971, concerning the Tippett Ranch project within the Chief Joseph Wildlife Recreation Area, Department of Game. Asotin County had approached the Department of Game for a land exchange to allow them sufficient land to realign certain existing bridges, which are unsafe, in such a way that the County will become eligible for federal bridge replacement funds. The land exchange involved transfer of 4.19 acres of Game Department Land to Asotin County; in return the Department of Game would receive 2.19 acres of land with access improvements from Asotin County.

IT WAS MOVED BY MRS. SIMMONS, SECONDED BY MR. MAGRUDER, THAT

WHEREAS, IN DECEMBER 1974, THE INTERAGENCY COMMITTEE HAD APPROVED THE PURCHASE OF LANDS FOR THE CHIEF JOSEPH WILDLIFE RECREATION AREA, TIPPETT RANCH, #75-600A, AND

WHEREAS, THE PROPOSED LAND EXCHANGE WILL ALLOW THE CONSTRUCTION OF TWO NEW BRIDGES WHICH WILL IMPROVE THE SAFETY OF ACCESS TO USERS OF THE CHIEF JOSEPH WILDLIFE

RECREATION AREA, AND

WHEREAS, IT HAS BEEN DETERMINED THAT THE PROPOSED CONVERSION BY EXCHANGE MEETS THE CRITERIA SET FORTH IN THE IAC PARTICIPATION MANUAL 07, SECTION 07.17A ACQUISITION PROJECTS- AS FOLLOWS:

THE APPRAISAL OF BOTH PARCELS SHOWS THEM TO BE OF AT LEAST EQUAL VALUE;

THE USEFULNESS OF THE PARCEL TO BE ACQUIRED IS AT LEAST EQUAL TO THE ONE TO BE ABANDONED;

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE THAT THE REQUEST SUBMITTED BY THE DEPARTMENT OF GAME TO EXCHANGE LANDS WITH ASOTIN COUNTY FOR THE PURPOSE OF BRIDGE CONSTRUCTION ACROSS THE GRANDE RONDE RIVER AND JOSEPH CREEK IS APPROVED AND THE DIRECTOR OF THE AGENCY IS HEREBY AUTHORIZED TO EXECUTE THE NECESSARY DOCUMENTS AND SUBMIT THE CONVERSION/EXCHANGE TO THE NATIONAL PARK SERVICE, DEPARTMENT OF THE INTERIOR, FOR THEIR CONCURRENCE.

MOTION WAS CARRIED.

III. B. IAC - STATE AGENCIES' CAPITAL BUDGET - FISCAL YEAR 1984: Mr. Wilder briefly described the State Agencies' Funding Process and distributed information as to the necessary steps leading up to final project implementation. Though the discussion would be concerning FY 1984, Mr. Wilder stated it was necessary to keep in mind federal funding for 1982 and the future. Latest information on the Land and Water Conservation Fund included: There is about a 50/50 chance of another apportionment (share: state and federal); a conference committee will be necessary with the House (U. S. Congress) which had zeroed out the LWCF Account. Hopefully, funds will be restored and the states informed of their share.

Mr. Wilder also noted that in the proposal today, the staff had tried to build into the budget process flexibility and had addressed the highest priorities of state agencies' projects. Also, the staff had attempted to expand the number of projects to be funded for the state agencies. It was necessary to maximize the state, federal and local fund sources, and at the same time allow for the fact that there might not be federal monies in 1984. Staff had encouraged innovation and creativity from the state agencies. Use of private contributions -- donations and the like -- were taken into consideration. Staff is proposing that the 1981-83 proviso, which allowed local government or private sources to match state funds, be carried forward into 1984.

The teamwork approach to the Capital Budget was mentioned by Mr. Wilder, and he congratulated staff and the state agencies' representatives on putting together a budget in a very short period of time. At this point, Stanley D. Scott, newly appointed Chief of Management Services, was introduced to the Committee and the assemblage. His expertise in the budgetary field was acknowledged by Mr. Wilder, and the fact that he has had twenty-two years of quality work in the administrative functions of departments and agencies was mentioned. Mr. Scott's input to the Capital Budget, together with Mr. Jerry Pelton, Chief, Planning Services, had been exemplary.

Mr. Wilder called upon Mr. Pelton for the Capital Budget presentation.

Mr. Pelton stated it usually takes staff about six months working with the state agencies to formulate a capital budget. The preparation of the 1984 Capital Budget had taken less than four weeks due to the cooperation and diligent work of the Planning and Administrative staff of the IAC; Bill Bush, State Parks and Recreation Commission; Morrie Boles, Department of Natural Resources; Doris Gambill, Department of Game; and Rich Costello, Department of Fisheries. All were thanked on behalf of the IAC by Mr. Pelton.

A memorandum mailed with the kit material relating to the FY 84 IAC Capital Budget was mentioned by Mr. Pelton. Enclosed with it were tables indicating projects as submitted by DNR, Fisheries, Game and State Parks. They included the name of the project, evaluation scores, amounts requested, and the relationship to boating. Nine State Parks' projects were not scored as they were (1) non-specific package programs, (2) indoor in nature, (3) maintenance items, or (4) lacked sufficient information for scoring.

Mr. Pelton referred to the method used in preparing a capital budget. Fifty-eight projects were scored, totaling approximately \$10,000,000. Estimated funds available were \$4,250,000. Reference was then made to a memorandum distributed to the Committee entitled "FY 84 Capital Budget", which included funding source tables and a C-2 (Capitol Project Request form) for each project being considered for the capital budget. Projects Recommended for Funding - a listing by state agency, project name and requested amounts, was also included in the information. (SEE APPENDIX "A" TO THESE MINUTES.)

Additional recommendations made by the staff were:

Provided that 50 percent of the total project costs are obtained from local or private funding sources, two projects were recommended:

1. Game - I-82 Access Development	HJR 52	\$100,400	
	Federal	100,400	
	Local	<u>200,800</u>	
			\$ 401,600 total
2. Fisheries - Bremerton Fishing Pier	HJR 52	\$514,500	
	Local	<u>514,500</u>	
			\$ 1,029,000 total

Mr. Tveten commented on the budget expressing his appreciation to staff and those who had prepared it. He felt the State Parks' projects were excellent "choices" since they were people-oriented and are considered intensive use areas; further, they will create jobs for construction workers and improve the economy in the state. He asked that consideration be given to the Squak Mountain Day Use project for both acquisition and development, keeping the funding of it flexible to allow for acquisition funding if required should Land and Water Conservation Funds (programmed for acquisition in the current budget) not be available. Mr. Wilder assured him the agency would take note of this and if the federal money is not available, staff would work with State Parks to ensure a project would evolve. It was agreed the matter could be handled administratively.

Mr. Pretti asked if Fisheries had a policy on establishing fishing piers in

the state. Mr. Pelton replied the agency does have a planning program for fishing piers on the westside of the state, that there are others being considered at the present time. In response to Mr. Pretti's question on the receipt of Land and Water Conservation Funds as announced in a recent news article, Mr. Gary Alexander, Department of Fisheries, stated the news release on issuance of Land and Water Conservation Funds had been for the Tacoma Fishing Pier. The Bremerton project included as a recommendation in the Capital Budget (re 50 percent local or private funding) was of the same scale as that in Seattle. It will provide access and shore based recreational fishing opportunities for the westside of the state. He mentioned other fishing piers: Edmonds and one contemplated for Hood Canal. Mr. Alexander stated the use of the fishing piers has been outstanding and constitutes one of the highest recreational uses in the state. Approximately 50,000 people have used the Seattle Pier in the last four months.

Mr. Tveten asked whether the Titlow Beach Boat Launch project would be operated through some type of cooperative contract. Mr. Alexander said his agency had this in mind and was working with local entities to operate the facility. The project will also improve public opportunity for recreational fishing.

In response to Mr. Tveten's question, Mr. Pelton stated \$75,000 of 215 monies would be within the Titlow Beach Boat Launch project. Mr. Wilder noted that the IAC would be asking for flexibility in the Outdoor Recreation Account so that there could be adjustment in funding according to new information received on the various projects. At this point, Mr. Wilder introduced Representative Scott Barr who had expressed an interest in the IAC and its programs.

The Chairman called for a motion to adopt the 1984 State Agencies' Capital Budget. IT WAS MOVED BY MR. MAGRUDER, SECONDED BY MR. PRETTI THAT

THE INTERAGENCY COMMITTEE APPROVE THE 1984 FISCAL YEAR STATE AGENCIES' CAPITAL BUDGET AS PROPOSED BY IAC STAFF IN THE AMOUNT OF \$3,590,360 AS FOLLOWS:

Agency	Init. 215	HJR 52	Federal	Total
Parks	41,200	643,900	678,700	\$ 1,363,800
Game	188,630	214,500	386,230	789,360
Fisheries	197,000	422,000	619,000	1,238,000
DNR	67,000	132,200	-0-	199,200
<b>Total</b>	<b>\$ 493,830</b>	<b>\$1,412,600</b>	<b>\$1,683,930</b>	<b>\$3,590,360</b>

WITH THE PROVISIO, THAT LOCAL OR PRIVATE FUNDS MAY BE SUBSTITUTED WHEN APPROPRIATED FEDERAL FUNDS ARE NOT AVAILABLE; AND

FURTHER, TWO ADDITIONAL PROJECTS ARE APPROVED FOR FUNDING PROVIDED THAT FIFTY PERCENT OF THE TOTAL PROJECT COSTS ARE OBTAINED FROM LOCAL OR PRIVATE FUNDING SOURCES:

- Game - I-82 Access Development  
\$ 401,600 = HJR 52: \$100,400; Federal: \$100,400; Local \$200,800
- Fisheries - Bremerton Fishing Pier  
\$1,029,000 = HJR 52: \$514,500; Local: \$ 514,500

MOTION WAS UNANIMOUSLY CARRIED. (SEE APPENDIX 'A' FOR LISTING OF PROJECTS.)

Mrs. Avery on behalf of the Committee thanked the IAC staff and the state agencies for their intensive work in preparing the Capital Budget.

Following a ten minute break the Committee reconvened at 10:26 a.m. with a quorum (AVERY, BILLINGSLEY, MAGRUDER, PRETTI, SIMMONS, TVETEN).

III. C. LEGISLATIVE PROPOSALS:

(1. Proposed Legislation - Initiative 215 - deleted.)

2. Proposed legislation - Changes to RCW 46.09, Off-Road Vehicle Act: Mr. Pelton referred to memorandum of staff dated September 10, 1981, stating it was self-explanatory, calling for a change in the present law to indicate that up to ten percent of the ORV funds administered by the IAC be used for administrative costs. It was brought out that the actual cost of administration had greatly exceeded that amount for the past several years. A tabulation (included with the memorandum) indicating 79-81 biennium costs at current level and 81-83 biennium costs at current level was explained by Mr. Pelton. The program costs indicated actual percentages of time staff spends on the off-road vehicle program. This was based on an allocation of \$150,000 grant to the program. Last biennium the administrative charges were \$55,628 over-expenditure would be \$75,509.

Following discussion, Mr. Wilder read a portion of a letter received from Honorable Brian Boyle, State Land Commissioner as follows:

"September 9, 1981 [received September 10, 1981, 8:55 a.m.]

"...Bob, at this time I believe we should examine the total of our administrative overhead, and attempt to reduce that total. It concerns me that we increase the possibility of excessive administrative costs by coupling an increase in allowable IAC costs to the existing thirteen percent allowed to operating departments. I prefer to not see that change to RCW 46.09.240(3) without further justification and further analysis of our ability to cut our administrative costs by carefully controlling overlapping paper flow and administrative oversight."

Mr. Tveten stated should this amended legislation be considered, the State Parks and Recreation Commission would probably attempt to place an amendment on the same legislation in order to receive specific percentages for operation of their off-road vehicle facilities. Currently, State Parks and Recreation Commission is not mentioned in the Off-Road Vehicle Act as a recipient of a specific percentage of ORV monies.

IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MR. PRETTI, THAT

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION IS LIMITED BY LAW TO USE THREE PERCENT OF THE OFF-ROAD VEHICLES FUNDS ADMINISTERED BY THE AGENCY FOR ADMINISTRATIVE COSTS, AND

WHEREAS, THE ACTUAL COST HAS GREATLY EXCEEDED THAT AMOUNT FOR THE PAST SEVERAL YEARS;

NOW, THEREFORE, BE IT RESOLVED THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR

RECREATION DOES HEREBY REQUEST THAT SECTION 46.09.240(3) RCW BE AMENDED TO ALLOW UP TO TEN (10) PERCENT FOR IAC NEEDS.

MOTION WAS CARRIED.

3. Statewide Funding Issue: Mr. Wilder referred to memorandum of staff dated September 10, 1981, concerning a statewide funding program for the IAC in order to continue a program of acquisition, development, redevelopment or preservation of critical and unique park, recreation and conservation areas and facilities. He asked that the Committee consider going on record to support Senate Bill 4174, Legislative Session 1981, calling for a \$90,000,000 bond issue following the format and contents of a previous bond issue request for the IAC. The legislation as proposed recommends adoption and ratification by the people of the State of Washington at a General Election. Mr. Wilder noted that HJR 52 had been useful and had enabled the IAC to fund many park and recreation opportunities, but this approach will probably not be an alternative for the IAC in the future.

Mr. James Webster, Director, Parks and Recreation, King County, asked to address the Committee. He wholeheartedly supported Mr. Wilder's statements. However, he suggested that the Committee consider placing within the proposed bond issue the opportunity for indoor recreation facilities to be funded along with outdoor recreation facilities. He did not suggest indoor facilities have a priority, but merely be included in the bond issue as possibilities for funding consideration. These facilities are especially needed in the urban areas and these areas are going to receive considerable use in the coming years.

Secondly, Mr. Webster asked that the Committee consider funding of concessions. This is an area where King County will strengthen its park and recreation program. When an integral part of a parks and recreation facility and meeting the basic needs of that recreation project, he felt concessions should be eligible for funding. This would help offset operation and maintenance costs.

Mr. Tveten pointed out that the bond proposal (SB 4174) on page 3, Section 5 (1) (a) gave "one share of not more than fifty percent" to the state; whereas, Section 5 (2) (a) gave "one share of at least fifty percent" to the local agencies. He felt this was a disparity in that state agencies will be unable to achieve their respective programs if they are going to receive less money than heretofore. He stated he could not support the bond proposal if written in this manner. Mr. Wilder referred to a draft summary concerning the proposal which had been prepared keeping in mind the bond bill proposed in 1976 (SHB #171 --SB 2203). The allocation there had been the same.

Mrs. Avery reviewed the proposed motion and pointed out that it did not make any reference to the actual bond proposal, merely called for support of continued funding and asking that the Legislature and the Governor of the state give highest priority to the making of a long-range commitment of state resources to replace the depleted bond funds and to maximize the commitments to the economic stability and livability of the state and local jurisdiction of Washington. Mr. Wilder suggested the Committee start with SB 4174, discuss it, edit it, and come up with a proposal that would meet concerns of all Committee members.

At this point, Mr. Bishop asked to address the Committee. He made the following observations:

1. Suggested that the Committee keep its options open as to the amount of the bond proposal; keeping in mind the probability of loss of federal funds and the fact that other communities (Seattle; King County; others) will be promoting bond issues much larger than \$90 million.
2. In view of LWCF loss, state agencies may not meet their 50% portion for projects unless they also go to the voters on the bond issue -- or use HJR 52 procedure.
3. The Constitutional amendment on the state debt limits it to 9 percent, and the Legislature is free to increase it to that amount.
4. Asked if State agencies were contemplating any capital improvements; if so, they should impart that information to the IAC and discuss participation in the Outdoor Recreation Account. There should be this type of planning with the IAC.
5. Urged that the Committee not give up on the federal funding source which in 1965 was passed with definite indications that the Off Shore Oil Lease Program and funds from that program could be used for parks and recreation acquisition and development.
6. States' legislators in these United States should petition their Legislatures to send a memorial to Congress urging that the Land and Water Conservation Fund program be continued. If this program is discontinued, it will do great harm to the overall outdoor recreation program throughout the United States.

Mr. Haley was then recognized by the chairman for comments on the proposed bond issue from the Washington Recreation and Park Association's stand point. Mr. Haley corroborated Mr. Bishop's statements as to the need for the program. He noted that the "up to 50%" in the proposed bond issue was there due to the need to address urban recreational needs. He stated this would give flexibility to the state agencies and the locals. Mr. Wilder pointed out that the \$90,000,000 figure had been predicated on the federal match and the utilization level of the monies in so many years.

IT WAS MOVED BY MR. TVETEN, SECONDED BY MR. MAGRUDER THAT

WHEREAS, THE CITIZENS OF WASHINGTON ARE VITALLY CONCERNED ABOUT THE LIVABILITY AND THE ECONOMY OF THE STATE OF WASHINGTON; AND

WHEREAS, PARKS AND RECREATION HAS PROVEN TO ADDRESS THE SOCIAL PROBLEMS OF MODERN DAY, AND HAS CONTRIBUTED SIGNIFICANTLY TO THE HEALTH, ECONOMIC STATUS AND LIVABILITY OF THE CITIZENS OF THIS GREAT STATE; AND

WHEREAS, THE STATE NATURAL RESOURCE AGENCIES, CITIES, COUNTIES, PARK DISTRICTS AND OTHER COMMUNITIES OF THE STATE ARE DEPENDENT UPON A CONTINUED FUNDING PARTNERSHIP IN ORDER TO PRESERVE THEIR EXISTING CAPITAL RESOURCES, AS WELL AS TO ACQUIRE, DEVELOP, REDEVELOP OR PRESERVE OTHER CRITICAL AND UNIQUE PARK,

RECREATION AND CONSERVATION RESOURCES OF THE STATES;

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, ON BEHALF OF THE CITIZENS OF THE STATE OF WASHINGTON, RESPECTFULLY REQUESTS THAT THE GOVERNOR AND THE MEMBERS OF THE WASHINGTON STATE LEGISLATURE GIVE THE HIGHEST PRIORITY TO THE MAKING OF A LONG-RANGE COMMITMENT OF STATE RESOURCES IN ORDER TO REPLACE THE DEPLETED BOND FUNDS AND TO MAXIMIZE THE COMMITMENTS TO THE ECONOMIC STABILITY AND LIVABILITY OF THE STATE AND LOCAL JURISDICTION OF WASHINGTON,

FURTHER, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION URGES THESE ITEMS BE GIVEN THE HIGHEST PRIORITY CONSIDERATION IN ORDER THAT THE PARK, RECREATION AND CONSERVATION PROGRAMS OF THE STATE OF WASHINGTON MAY CONTINUE WITH THE SAME STABILITY AS THEY HAVE IN THE PAST, AND

FURTHER, SINCE PARK, RECREATION AND CONSERVATION AREAS AND FACILITIES HAVE PROVEN TO BE A SOCIAL AND ECONOMIC STIMULUS TO THE CITIZENS OF THE STATES, BE IT FURTHER RESOLVED THAT CONTINUATION OF THESE PROGRAMS REMAIN OF THE HIGHEST PRIORITY.

Prior to the vote on the motion, Mr. Pretti asked Representative Barr if it was possible for the State Legislature to make these types of long-range commitments. Representative Barr stated the Legislature could not make a commitment over a long period of time; they do make a commitment of funding, but not the actual allocation over a period of time. The bond issue is therefore an authority only and it takes legislative action on the part of each Legislature to appropriate monies out of the bond issue to be actually spent. The bond issue is not a guarantee of monies. Mr. Bishop stated most bond issue referenda referred to the citizens and approved by them at the polls are indeed long-range and they do have a long-range effect. The Legislature must then authorize how those funds are going to be expended.

QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

Mr. Tveten felt the Committee should follow up on Mr. Bishop's suggestion concerning a memorial through the State Legislature to Congress to urge continuation of the Land and Water Conservation Fund monies. IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MRS. SIMMONS, THAT

WHEREAS, IT IS RECOGNIZED THERE IS A CRITICAL NEED TO ADDRESS THE PARK, RECREATION AND CONSERVATION CHALLENGES FACING THE STATE OF WASHINGTON;

WHEREAS, THERE IS A NEED FOR CONTINUATION OF THE LAND AND WATER CONSERVATION FUND PROGRAM OF THE DEPARTMENT OF THE INTERIOR, NATIONAL PARK SERVICE, OR A SIMILAR FUNDING PROGRAM FOR PARKS, RECREATION AND CONSERVATION IN ORDER TO ASSIST IN MEETING THE NEEDS OF THE STATE OF WASHINGTON IN THESE AREAS AS ADDRESSED IN THE WASHINGTON STATEWIDE COMPREHENSIVE OUTDOOR RECREATION PLAN (SCORP);

NOW, THEREFORE, BE IT RESOLVED THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION RESPECTFULLY REQUESTS THE WASHINGTON STATE LEGISLATURE TO PETITION THE CONGRESS OF THE UNITED STATES BY MEANS OF A MEMORIAL TO TAKE ACTION FOR THE RETENTION OF THE LAND AND WATER CONSERVATION FUND PROGRAM FOR ALL OF THE STATES AND LOCAL GOVERNMENTS OF THIS GREAT NATION. SUCH ACTION IS IMPERATIVE IN ORDER TO ENSURE CONTINUATION OF CRITICAL ACQUISITION, DEVELOPMENT, REDEVELOPMENT AND

RENOVATION OF PARK AND RECREATION AREAS AND FACILITIES AND TO PRESERVE AND ENHANCE THE ECONOMY AND LIVABILITY THROUGHOUT THE UNITED STATES.

MOTION WAS UNANIMOUSLY CARRIED.

III. C. 4. Other (Trails Proposed Legislation): Mr. Pelton referred to memorandum of staff dated September 10, 1981, concerning possible legislative proposals the State Trails Advisory Committee had considered at its September 1, 1981 meeting. Mr. Pelton first advised the Committee that the STAC would be meeting on October 27, 1981 as a follow up to the September 1st meeting.

Mr. Pelton stated: (1) STAC had determined that a dedicated source of funding on an ongoing basis for general trail purposes with special emphasis on non-motorized trails should be established;

(2) That the identification of those funding sources that will be equitable among trail users be responsive to the growth and demand of trail activities, and be acceptable to users, public agencies and the private sector;

(3) That a review of existing legislation be undertaken which could be used as models of possible trail legislation.

(4) In a separate action, the STAC did consider a King County presentation regarding the possibility of legislation to address the problems related to the abandonment of railroad for trail purposes. A legislative sub-committee of STAC will look into this matter and a Wisconsin law reviewed which relates to such abandonments.

Mr. Pelton noted that a great deal of work had been accomplished by Bud Battles (intern to the IAC from Central Washington University) on the trails program. On behalf of the staff and Committee Mr. Pelton thanked Mr. Battles for his work while serving his internship with the IAC.

IV. COMMITTEE MEMBERS' REPORTS: Mr. Pretti suggested that the Committee ask Mr. Andrew Harvard to address the Committee on his return from climbing Mt. Everest. Mr. Harvard had joined the 1981 expedition and his experiences should be of great interest to the IAC. The Chairman acknowledged the suggestion and stated the Committee would be pleased to welcome Mr. Harvard upon his return.

American Park and Recreation Society: Mr. Webster announced the election of Mr. Wilder as president-elect of the American Park and Recreation Society for the coming year.

V. IAC MEETING: The Committee was advised of the next IAC meeting - November 3, 1981, taking place in conjunction with the Washington Recreation and Park Association's meeting in Vancouver, Washington. The IAC meeting will take place in the Vancouver City Hall.

IT WAS MOVED BY MR. MAGRUDER, SECONDED BY MR. PRETTI, THAT THE SEPTEMBER 10, 1981 INTERAGENCY COMMITTEE MEETING ADJOURN. MOTION WAS CARRIED. (11:17 A.M.)

RATIFIED BY THE COMMITTEE:

Elizabeth Avery  
211/3/81 IAC MTG.  
ELIZABETH AVERY, CHAIRMAN, IAC