

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

OLYMPIA, WASHINGTON

REGULAR MEETING

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DATE: March 26, 1981 PLACE: Transportation Commissioners' Board Room,  
TIME: 9:00 a.m. Wing D-1, Highways Administration Building  
Olympia, Washington

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INTERAGENCY COMMITTEE MEMBERS PRESENT:

Mrs. Elizabeth Avery, Vancouver Jan Tveten, Director, Parks & Recreation Commission  
Mr. Kirby Billingsley, Wenatchee Frank Lockard, Director, Department of Game  
Mr. Virgil E. Magruder, Redmond W. A. Bulley, Secretary, Transportation Department  
Mrs. Ida Jo Simmons, Lynnwood  
Mr. Ronald R. Pretti, Gig Harbor

INTERAGENCY COMMITTEE MEMBERS ABSENT:

Richard Schrock, Director, Department of Commerce & Economic Development  
Rolland Schmitt, Director, Department of Fisheries  
Donald W. Moos, Director, Department of Ecology  
The Honorable Brian J. Boyle, Commissioner of Public Lands, Dept. of Natural Resources

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1. Meeting called to order, determination of a quorum,  
introductions: Chairman Elizabeth Avery called the  
meeting to order at 9:07 a.m. without a quorum present.  
Ronald Pretti, new citizen member of the Committee, and  
Frank Lockard, new Director, Department of Game, were  
introduced. The Administrator, Mr. Robert Wilder, then  
introduced various members of the advisory committees of  
the IAC (TAC, ORVAC, STAC, PAC), staff of the IAC,  
others in attendance.

APPENDIX A  
PARTICIPATION MANUAL  
REFINEMENTS AS  
APPROVED  
PAGES 13 TO 16

Willa Mylroie, Research Engineer for the Department of Transportation, and member of the Technical Advisory Committee of the IAC since its inception, was presented a Certificate of Appreciation by Robert Wilder on behalf of all the Interagency Committee members and IAC staff who had worked with her through the past sixteen years. Mrs. Mylroie thanked the Committee stating she was looking forward to "retirement" years. The Committee passed the following resolution:

WHEREAS, WILLA MYLROIE, HAS SERVED ON THE INTERAGENCY COMMITTEE'S TECHNICAL ADVISORY COMMITTEE SINCE ITS INCEPTION AS FORMULATED IN 1965, AND AS REFORMULATED THROUGH THESE PAST SIXTEEN YEARS; AND

WHEREAS, SHE HAS ASSISTED IN THE TECHNICAL REVIEW OF LOCAL AND STATE AGENCIES' ACQUISITION AND DEVELOPMENT PROJECTS AS A MEMBER OF THE TECHNICAL ADVISORY COMMITTEE THESE PAST SIXTEEN YEARS AND AS ITS CHAIRMAN FOR TWO CONSECUTIVE TERMS; AND

WHEREAS, SHE HAS THUS BEEN INSTRUMENTAL IN BRINGING TO THE ATTENTION OF THE PEOPLE OF THE STATE OF WASHINGTON THE NEED FOR PARKS, RECREATION SITES AND OPEN SPACE; AND

WHEREAS, SHE HAS ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE PROMOTION OF THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION SITES AND FACILITIES; AND

WHEREAS, THE SAID INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS WOULD LIKE TO RECOGNIZE HER DEDICATED AND OUTSTANDING SERVICES RENDERED TO THE INTERAGENCY COMMITTEE THROUGH SERVICE ON THE TECHNICAL ADVISORY COMMITTEE, AND WISH HER WELL IN FUTURE YEARS;

NOW, THEREFORE, BE IT RESOLVED, THAT IN RECOGNITION OF WILLA MYLROIE'S ASSISTANCE TO THE INTERAGENCY COMMITTEE IN PERFORMING HER VARIED RESPONSIBILITIES AND DUTIES AS A MEMBER OF THE TECHNICAL ADVISORY COMMITTEE THESE PAST SIXTEEN YEARS, THE INTERAGENCY COMMITTEE DOES HERewith EXTEND IT THANKS AND APPRECIATION TO WILLA MYLROIE FOR HER SERVICE IN THE FIELD OF OUTDOOR RECREATION WHILE SERVING ON THE TECHNICAL ADVISORY COMMITTEE;

AND RESOLVED FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE SECRETARY, DEPARTMENT OF TRANSPORTATION, WITH A COPY AND LETTER OF APPRECIATION TO WILLA MYLROIE.

UNANIMOUSLY CARRIED.

(W. A. Bulley arrived at 9:16 a.m., and a quorum was declared by the Chairman.)

II. A. Administrator's Report: Mr. Wilder referred to memorandum of staff dated March 26, 1981, "Administrator's Report", and the accompanying memorandum of January 26, 1981, entitled "Progress Report 1979-81". The following items were high-lighted by Mr. Wilder:

1. Outdoor Recreation Achievement Award from the Department of the Interior received by the IAC December 1979.
2. Washington Recreation and Park Association's resolution November 1980 commending the IAC for its past leadership and efforts in support of public park and recreation programs.
3. Citizen Participation: Involvement and commitment of members of TAC, PAC, STAC, ORVAC was cited.
5. Statewide Comprehensive Outdoor Recreation Plan (SCORP): New edition of SCORP finalized in 1979-81; Issue papers therein proving to be of value and helpful tools to legislators and policy-makers throughout the state.
6. Park and Recreation Funding: Sixty-two local outdoor recreation projects, 52 state projects, and 35 ORV projects were funded in 1979-81. Unique projects included: Elliott Bay Fishing Pier (Seattle), Mt. Si acquisition (North Bend), Portage Island transfer (Whatcom County), Sand Point Park (Seattle), Grass Lawn Park (Redmond), Boulevard Park (Bellingham) and Norton Avenue Marine Park (Everett).
7. Technical Assistance: Assistance given in planning to 224 agencies; 193 local plans are on file; grant-in-aid assistance of a technical nature was provided to over 150 agencies; workshops held; and TAC and ORVAC reviews of projects took place.

8. Communication, Publications and Reports: Mentioned publishing of reports by IAC: "Trails, Trials and Tribulations", Recreation Guide Feasibility Report, "Participation Manuals", Off-Road Vehicle Study, and sections of a draft plan for Off-Road Vehicles. "Partners in Progress", the agency's newsletter, is published quarterly serving to disseminate information on the IAC grant-in-aid and planning programs.
9. Coordination/Cooperation: Pointed out the fact that the IAC has been a mechanism to encourage cooperation/coordination of park, recreation and conservation interests. Advisory committees have assisted IAC in its program; while other efforts have called for task force representation from IAC staff concerning Mt. St. Helens, McNeil Island, etc..
10. Sunset Review/Fiscal Audits/Program Audit: Briefly commented on the HCRS comprehensive program audit of the IAC and Interior's fiscal audit -- both were favorable. Sunset legislation: Auditor found that the IAC is "operating effectively and efficiently resulting in near optimum performance"; recommended continuation of the agency.

IV B. Legislation: Mr. Wilder deviated from the agenda and referred to Item IV B. Legislation, memorandum updated to indicate status as of March 25, 1981, Wednesday. The following bills were touched upon:

SB 3000	Gubernatorial Appointees	H State Govt.
SSB 3105	Natural Heritage Program	S Rules 2
SB 3318	Hotel/Motel Tax Receipts - Capital Purposes	H Revenue
SB 3343	Interagency Committee for Outdoor Recreation - reorganization; retention of agency.	S Sec. Reading
SB 3360	Park recreation service areas	S Rules 2
SB 3409	Recreation Districts Act - modify	S Local Govt.
SB 3447	Fish, wildlife department	S Nat. Resources
SSB 3453	Renovation/redevelopment/maintenance operation - state parks	S Sec. Reading
SB 3636	Operations Budget 1981-83	S Ways and Means
SB 3719	Scenic Fragile Lands Bonds	S Ways and Means
SB 3754	Bicycle Coordinator	S Transportation
SB 3823	ORV Monies - Hiking Trails	S Parks/Ecology
SB 3843	Capital Budget 1981-83	S Ways and Means
SB 3915	Recreation Guide Fund	S Rules 2
SB 4130	Funds - Park property purchase	S Parks/Ecology
SB 4213	Outdoor Recreation Bonds - \$9.4 million	S Ways and Means
SB 4174	Outdoor Recreation Bonds - \$90 million	S Ways and Means
HB 66	Auburn Game Farm	H Appropri. - Gen Govt.
HB 127	Interagency Committee for Outdoor Recreation - reorganization; retention of agency.	H Rules 2

Mr. Byron Haley, Executive Director of the Washington Recreation and Parks Association, was called upon for a brief explanation of Senate Bill 4174, \$90 million GO Bond Issue. This bill is similar to House Bill 171 of the 1976 Legislative Session, providing for a \$90 million bond issue over a ten year period.

Introduction: Mr. Wilder introduced Roger DeSpain, President of the Washington Recreation and Park Association.

Federal Legislation: A review of the status of Federal legislation pertaining to the IAC was made by Mr. Wilder. Highlights were as follows:

	Budget Authority (\$ millions)			
	<u>1981</u> <u>Program</u> <u>Level</u>	<u>1981</u> <u>Rescission</u>	<u>1982</u> <u>Carter</u> <u>Budget</u>	<u>1982</u> <u>Reagan</u> <u>Budget</u>
<u>Land and Water Conservation Fund:</u>				
State Recreation Grant	304	-145	185	--
Federal land acquisition	237	-105	335	45
National Park restoration	---	---	---	105
Total:	541	-250	520	150
Urban Park Grants	65	- 35	75	---
Historic Preservation Fund	42	- 8	32	5

Mr. Wilder noted that the rescission had impacted only three local community projects since the IAC staff had sent through all of the others approved by the Committee in November before the rescission took effect. The communities affected were:

	<u>LWCF</u>	<u>STATE</u>	<u>LOCAL</u>
City of Dayton - Swimming Pool Development	\$ 350,000	\$ 70,000	\$ 280,000
Makah Tribe - Cape Flattery Trail Develop.	22,000	11,000	11,000
City of Tumwater - Historical Park Ph. 3 Dev.	75,000	37,500	37,500
	\$ 447,000	\$ 118,500	328,500

On the state agency side 20 projects were affected:

State Parks and Recreation Commission	- up to 13 projects
Department of Fisheries	- up to 7 projects

Mr. Wilder stated Congress has forty-five days in which to act, and if the rescission is not supported then it becomes null and void and the agency will return to its FY 1981 apportionment program. The National Park Service has the program under its jurisdiction should the rescission go through as it now stands. In response to Mr. Tveten's questions, Mr. Wilder clarified the present status of the Land and Water Conservation Fund program further, stating that the recommendation in the rescission would delete entirely the states' share. In the past the shares had been 40% federal and 60% states.

It was pointed out by Mr. Wilder that recently a coalition of park and environmental interests had reportedly introduced a proposal of \$450 million Land and Water Conservation funds for the states, local and federal agencies. They also have recommended \$40 million for urban recovery and \$40 million for historic preservation. The trade-off, as reported to Mr. Wilder, would be with water projects and other projects that are allegedly of a "pork barrel" nature.

EXHIBITS A and B to the memorandum were reviewed briefly:

EXHIBIT A - "1981-83 Budget Recommendation - New Appropriations"  
IAC Operating Budget

EXHIBIT B - (Revised page distributed to the Committee)  
"Projects Impacted by Rescission - State/Local"  
"Proposed Local Projects 1982 Funding - Estimates"  
"Proposed State Agencies' 1981-83 Required Funding"

Mr. Richard Winters, Acting Regional Director, HCRS, was introduced and corroborated the information as given by Mr. Wilder as to the status of LWCF funds.

Mr. Wilder asked that the Committee refer to him any questions regarding administrative details of the IAC which they may receive, such as: Those dealing with tribal immunity -- the agency is presently working in the direction of an agreement in regard to this matter; agency performance -- following thru with contracts, questions concerning contracts, etc.; closed projects which may require re-opening for various matters; and any other controversial matter which may require background information from the Administrator.

APPROVAL OF MINUTES OF NOVEMBER 13-14, 1980: The chairman called for corrections or deletions to the minutes. There being none, IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MR. MAGRUDER, THAT THE MINUTES OF THE INTERAGENCY COMMITTEE MEETING FOR NOVEMBER 13-14, 1980 BE APPROVED. MOTION WAS CARRIED.

ADDITIONS OR DELETIONS TO THE AGENDA: There were no additions or deletions to the Agency for March 26, 1981. IT WAS MOVED BY MRS. SIMMONS, SECONDED BY MR. MAGRUDER, THAT THE AGENDA FOR THE MARCH 26, 1981, IAC MEETING BE APPROVED. MOTION WAS CARRIED.

RESOLUTIONS/CERTIFICATES OF APPRECIATION: The Chairman called attention to the packet of prepared resolutions for past IAC members, and asked Mr. Wilder to report on them. Mr. Wilder noted that five former IAC members serving as directors of various agencies had left their positions recently: Honorable Bert L. Cole, former Commissioner of Public Lands; Louis Larsen, citizen member; Robert Anderson, Director, Commerce & Economic Development; John F. Spencer, Acting Director, Department of Ecology; and Jack S. Wayland, Acting Director, Department of Game. Mr. Wilder stated each would receive a Certificate of Appreciation and letter commending them for their assistance to the Interagency Committee during their tenure. He noted that Mr. Cole had been a member of the IAC since 1965, at the very beginning of the parks, recreation and conservation movement in the State of Washington. IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MR. BULLEY, THAT

WHEREAS, THE FOLLOWING HAVE SERVED ON THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION IN THEIR RESPECTIVE POSITIONS OF STATE GOVERNMENT, AND HAVE ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION SITES AND FACILITIES:

HONORABLE BERT L. COLE, FORMER COMMISSIONER OF PUBLIC LANDS  
ROBERT ANDERSON, DIRECTOR, COMMERCE & ECONOMIC DEVELOPMENT  
JOHN F. SPENCER, ACTING DIRECTOR, DEPT. OF ECOLOGY  
JACK S. WAYLAND, ACTING DIRECTOR, DEPT. OF GAME

AND, WHEREAS, LOUIS V. LARSEN, HAS SERVED ON THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THE PAST THREE YEARS, AND AS ITS CHAIRMAN THE PAST YEAR, AND HAS THUS ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION SITES AND FACILITIES; AND

WHEREAS, THE SAID INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS DESIRE TO RECOGNIZE THEIR DEDICATED AND OUTSTANDING SERVICES RENDERED TO THE INTERAGENCY COMMITTEE DURING THEIR TENURE, AND WISH THEM WELL IN THEIR FUTURE ENDEAVORS,

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF THEIR ASSISTANCE TO THE INTERAGENCY COMMITTEE IN PERFORMING THEIR RESPONSIBILITIES AND DUTIES AS MEMBERS, THE COMMITTEE DOES HERewith EXTEND ITS THANKS AND APPRECIATION TO BERT L. COLE, LOUIS LARSEN, ROBERT ANDERSON, JOHN F. SPENCER, AND JACK S. WAYLAND, FOR THEIR SERVICES IN THE FIELD OF OUTDOOR RECREATION WHILE SERVING ON THE INTERAGENCY COMMITTEE;

AND BE IT RESOLVED FURTHER, THAT SPECIAL COMMENDATION IS EXTENDED TO BERT L. COLE IN RECOGNITION OF HIS HAVING SERVED ON THE COMMITTEE SINCE ITS INCEPTION IN 1965, AND FOR HIS PART IN BRINGING TO THE ATTENTION OF THE PEOPLE OF THE STATE OF WASHINGTON THE NEED FOR PARKS, RECREATION SITES AND OPEN SPACE, RECOGNIZING THE OPPORTUNITIES TO COMMENCE AN OUTDOOR RECREATIONAL ACQUISITION AND DEVELOPMENT PROGRAM WITH THE BASIC RESOURCES AVAILABLE IN THE STATE OF WASHINGTON,

AND RESOLVED; FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE GOVERNOR OF THE STATE OF WASHINGTON, WITH COPIES AND LETTERS OF APPRECIATION TO BERT L. COLE, LOUIS LARSEN, ROBERT ANDERSON, JOHN F. SPENCER, AND JACK S. WAYLAND.

MOTION WAS UNANIMOUSLY CARRIED.

II. Status Reports - B. Management Services - Fiscal Summary Report: Mr. Dennis Smith, Chief, Management Services, referred to the Fiscal Status Report, dated February 28, 1981 (Revised 3-12-81), and called for any questions. Mr. Tveten stated his agency had worked with the Fiscal Status Report the past ten years and was knowledgeable of the tremendous amount of work which goes into its preparation. However, it was not always possible to reconcile the Fund Summary Report with records in the Parks and Recreation Commission's office. He complimented Mr. Smith and his staff for reassessing the report and presenting figures therein which can be confirmed by state agencies in their records. He stated it was the first time in many years that his agency has been able to reconcile the report, coming up with proper entries.

Mr. Tveten also pointed out that the report did contain LWCF monies which have now been frozen, and as a result it was not an accurate picture of actual dollars at this point in time. It was generally agreed the state agencies were aware of this fact.

II C. Administrative Actions/Project Services' Report: Mr. Glenn Moore, Chief, Projects Services, referred to memorandum of staff dated March 26, 1981, reporting the following:

1. Land and Water Contingency Project - Kah Tai Lagoon, Port Townsend: The Kah Tai Lagoon Acquisition project received special funding from the Land and Water Contingency Fund: \$118,000 LWCF, with \$59,000 State Bond, and \$59,000 Local Match (comprised of land donation).

2. Technical Advisory Committee Meeting: The elections of Ted Brown, Director of Parks and Recreation, City of Vancouver, as Chairman of the TAC, and Martin Carty, Director of Parks and Recreation, Cowlitz County, as Vice-Chairman, was announced. The TAC met March 3, 1981 for the election of officers and to discuss various refinements to procedures and policies of the Participation Manuals.

3. 1981 - Workshops: Two workshops for local agencies have been confirmed: April 14-15, Olympia; April 21-22, Yakima. The Committee was invited to attend any of these sessions. Theme will be "efficiency in park planning, design and cost".

4. Mount Saint Helens Damage Report: The following projects in the vicinity of St. Helens were reported on:

a. Cowlitz County, Riverside Park #66-010A/77-016D (Cowlitz River): Park received damage from aftermath; boat launch ramp destroyed; County applied to Federal Emergency Management Agency (FEMA) for funds to rebuild boat launch in another location.

b. Cowlitz County - Harry Gardner Park - #73-064D (Toutle River): Completely destroyed. County applied to FEMA for replacement; FEMA approved \$506,904 for this purpose; County has one and one-half years to locate, acquire and develop a new site. County has requested extension of this deadline.

c. City of Longview - Gerhart Gardens Pk. #74-013D (Cowlitz River): Damaged from river dredging operations, storage of equipment and material. Damage to be repaired by dredging contractor when work is completed.

d. Dept. of Natural Resources - Toutle River Camp and Picnic Area - IAC #69-708A/69-712D: Completely destroyed. Site under up to 200 feet of mud and not repairable. DNR requested \$33,750 from FEMA for replacement of site (Yacolt Multiple-Use Area).

e. Dept. of Game: The Game Department has several IAC assisted acquisitions in the Toutle River area; extent of damage or loss being evaluated. NO IAC ASSISTED Game Dept. developed sites were lost.

5. Administrative Actions: The following State Agencies' Master List Projects were reported as approved:

		STATE	#215	LWCF
a.	Game Tokul Creek-Pkg #81-600D	\$ 12,000	-0-	\$ 12,000
	Construct parking area; install accessible toilets for the handicapped, support facilities for access point streambank fishing. Tokul Creek/Snoqualmie River, King County.			
b.	Game Burke Lake #81-602D	\$ 15,000	-0-	\$ 15,000
	Redevelop existing public fishing area. Burke Lake, Grant County.			

			<u>STATE</u>	<u>215</u>	<u>LWCF</u>
Parks	Kanasket-Palmer	#81-501D	\$ 524,000	-0-	\$ 476,000
	Develop 50-unit campground, picnic area, etc. King County				
Parks	Goldendale	#81-500A	\$ 100,000	-0-	-0-
	Acquire approx. five acres of land plus structures (including observation building and equipment).				

II. D. Planning Services: 1.a. Off-Road Vehicle Reports; Mr. Jerry Pelton, Chief, Planning Services, referred to memorandum of staff dated March 26, 1981, "ORV Program Report", Item 1, Statewide Off-Road Vehicle Plan Status: The ORV Plan's principal chapters have been drafted and circulated for general review and comment; remaining chapters are nearing completion. The ORV Plan will be presented to the Committee at the June 1981 IAC meeting for adoption consideration.

b. Public ORV Facilities on Private Lands Agreement: Mr. Pelton reviewed the present status of proposed agreements in order that IAC ORV monies may be used by governmental agencies to improve recreational access on private lands. The agency is working with the United States Forest Service, Wenatchee National Forest and the Burlington Northern Corporation to arrange a formal agreement which would allow public monies to be expended on private lands for the benefit of the using public. In response to Mr. Pretti's questions, Mr. Pelton stated the Assistant Attorney General was involved in all discussion. Mr. Rick Finnigan, Assistant Attorney General, stated it was premature for him to give a final reading on such an agreement, but that he was researching the matter.

c. ORV Study, Department of Game ORV #81-47P: Mr. Pelton noted that this project had been withdrawn from the agenda by the Department of Game in order to resolve certain problems as to study location and coordination. The project will be on the June 1981 IAC Meeting agenda.

d. Project Administrative Actions - ORV: Mr. Pelton reported on the two ORV projects which had required administrative action:

- (1) State Parks and Recreation Commission, ORV Site Availability Study/Action Plan, ORV #78-21P - A 6-month time extension has been granted due to delays in editing the final study;
- (2) Forest Service, Wenatchee National Forest, Chiwawa ORV Area, ORV #79-34P - A 12-month time extension was granted in order to facilitate coordination with the Game Department's ORV/Wildlife Study.

2. Mt. St. Helens' Task Force Report: Mr. Pelton noted the following:

a. IAC staff representation is on the Recreation and Tourism Task Group for Mt. St. Helens (chaired thru State Parks). This task force has worked on an inventory of park, recreation, tourist and related facilities either destroyed, damaged, or unaffected by eruptions of Mt. St. Helens. Recommendations will be made soon for a short-term plan for management of people interested in viewing the mountain during 1981. This task force has also worked on long-range planning for the four-county area:

Skamania, Clark, Cowlitz and Lewis.

b. A public Review Task Group was also established for obtaining public input relative to the future of the Mt. St. Helens; area. Hearings were held with the public, written comments received and evaluated. A position paper was developed recommending that: (1) the Mt. St. Helens' area continue to be managed by the U. S. Forest Service; (2) that the area be established as a NATIONAL VOLCANIC AREA with Forest Service Management by Congressional designation; and (3) that the Recreation and Tourism Task Group be continued as an ongoing study group.

c. Mr. Pelton stated that these recommendations were given to the Executive Task Force and that the Governor will be meeting with this group to discuss them. Any final state position will be through the Executive Task Force and the Governor.

Mr. Billingsley asked if it would be possible to call the area the "Mt. St. Helens National Volcanic Area", thus keeping the name of the mountain in the designation. Mr. Pelton stated this would probably be done since the term "National Volcanic Area" is used in the same context as a "National Park". There could eventually be several "national volcanic areas" but this would be the first.

Mr. Pelton referred to Appendix A - Proposed National Volcanic Area map, of the memorandum, and explained the three general management areas being proposed: General Forest - Scientific; Recreational; and Interpretive. At this point, Mr. Billingsley asked if it would be appropriate for the Committee to pass a motion in support of the National Volcanic Area. It was consensus that this was not necessary at this time, but could be on the agenda for the June IAC meeting since by that time action would have been taken by the Executive Task Force.

II. D. 3. State Trails Advisory Committee: Mr. Pelton referred to memorandum of staff dated March 26, 1981, and commented upon the reactivation of the State Trails Advisory Committee (STAC), with 22 persons representing all levels of government and the private sector (including both landowners and user interests). The Committee met three times since November 1980 and has worked on establishing priorities and sub-committee functions. A sub-committee on priorities reported there are three major areas of concern in which STAC could function: (1) Planning; (2) Accomplishment Factors, and (3) Specific Trail Projects.

II. D. 4. Statewide Inventory Program: Memorandum dated March 26, 1981, entitled "Statewide Inventory Program" was referred to by Mr. Pelton. He gave an explanation of the inventory to be computerized, thus allowing for constant updating on a regular basis with current inventory information available at all times. The main data bank will be maintained at Western Washington University, Bellingham, Washington. A new Trails Inventory Form has been developed for use in gathering more detailed information regarding trails and trails systems throughout the state. By December 1981 current summary tables on all inventoried facilities will be available at the state, regional, and county levels for federal, state and local agencies' facilities.

II. D. 5. Off-Road Vehicle Film: Mr. Sam Angove, Director, Parks and Recreation, Spokane County, was introduced by the Chairman. Mr. Angove presented a film on the Off-Road Vehicle Recreationist as it related to Spokane County

and the ORV recreationist statewide. On completion of the film, Mr. Angove briefly spoke to the Committee and pointed out the "yeoman's job" that Mr. Greg Lovelady, Planner, IAC, had done for Spokane County in its ORV program and for the ORV recreationist statewide through the off-road vehicles' projects funding.

He also noted that the film did not make reference to the fact that the IAC was involved in the ORV funding program, and felt that this should have been included and could be perhaps added. He stressed the need to keep the IAC in its role of funding ORV facilities, areas, and programs. He also stated the film was available to anyone who wished to use it.

(During a short recess, the following material was passed out to the Committee:

1. Life - Be In It! - National Recreation and Park Association Conference notice - Seattle - April 25-28, 1981
2. Columbia Currents - Newsletter of the Pacific Northwest River Basins Commission (two issues)
3. Roll On, Columbia - A Stewards of the River Perspective - map
4. 1980-83 Preliminary Action Program - Stewards of the River)

III. A. Project Change. City of Buckley, White River Park #74-062D, Time Extension: Mr. Glenn Moore referred to memorandum of staff dated March 26, 1981, concerning the City of Buckley's White River Park time extension. Delay in completion of this project was due to prolonged litigation with the contractor and the architect with the expiration date of the contract being June 30, 1977. The City requested the project contract be reinstated in order to complete construction and receive reimbursement of the remaining funds in the project.

IT WAS MOVED BY MR. MAGRUDER, SECONDED BY MR. BILLINGSLEY, THAT

WHEREAS, THE INTERAGENCY COMMITTEE ON JUNE 17, 1975, APPROVED THE DEVELOPMENT OF WHITE RIVER PARK (#74-062D) SUBMITTED BY THE CITY OF BUCKLEY, AT A COST OF \$126,370, AND

WHEREAS, THE PROJECT CONTRACT BETWEEN THE IAC AND THE CITY EXPIRED JUNE 30, 1977, WITHOUT THE PROJECT BEING COMPLETED, AND

WHEREAS, THE DELAY IN COMPLETION OF CONSTRUCTION WAS DUE TO PROLONGED LITIGATION WITH THE CONTRACTOR AND ARCHITECT, AND

WHEREAS, THE CITY HAS REQUESTED THE PROJECT CONTRACT BE REINSTATED,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE TIME EXTENSION REQUEST SUBMITTED BY THE CITY OF BUCKLEY BE APPROVED IN ORDER TO ALLOW THE CITY TO COMPLETE MINOR ITEMS OF CONSTRUCTION AND THESE ITEMS WILL BE ELIGIBLE FOR REIMBURSEMENT OF FUNDS IN THE REMAINING BALANCE.

MOTION WAS CARRIED.

IV. NEW BUSINESS. A. Participation Manuals Refinement: Mr. Glenn Moore called upon Ron Taylor, Recreation Projects Manager, to review the memorandum dated March 26, 1981, referring to refinements of Participation Manuals #1, 3, 4, 8 and 9. These were in reference to: 01.01B, 03.11, 04.09, 08.08, 08.07, and 09.06. There was some discussion on the wording of 04.09 Park/School Projects, with Mr. Lockard recommending addition of the words "...or in the absence therefore by a joint committee" following "The scheduling of the facility must be through the established recreational agency...." The Chairman suggested using the word "either" rather than the addition of the words suggested by Mr. Lockard. This word would be inserted as follows: "The scheduling of the facility must be through either the established recreational agency of the community or a joint committee...." Mr. Moore pointed out that the present wording already gave the community the options being discussed, and it really was not necessary to change the wording.

IT WAS MOVED BY MRS. SIMMONS, SECONDED BY MR. MAGRUDER, THAT PARTICIPATION MANUALS #1, 3, 4, 8 AND 9 BE REFINED AS PROPOSED BY STAFF AND AS INDICATED IN APPENDIX A OF THESE MINUTES. MOTION WAS UNANIMOUSLY CARRIED.

Participation Manual #6 - Evaluation Procedures - Questionnaire Changes:

Mr. Moore referred to memorandum concerning refinements to Participation Manual #6 in reference to questions A-2, B-3, C-1 and C-2. IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MR. MAGRUDER, THAT PARTICIPATION MANUAL #6, EVALUATION PROCEDURES BE REFINED AS PROPOSED BY STAFF AND AS INDICATED IN APPENDIX A OF THESE MINUTES. MOTION WAS UNANIMOUSLY CARRIED.

Participation Manual #2 - Planning: Mr. Pelton referred to memorandum of staff on clarification of existing requirements in Participation Manual #2 in Sections 02.03, 02.03 (4), 02.03 (7), 02.04A, 02.04B, and 02.04C. He showed samples of a regular local agency plan and a short-form plan, giving descriptions of each. IT WAS MOVED BY MR. MAGRUDER, SECONDED BY MRS. SIMMONS, THAT PARTICIPATION MANUAL #2, PLANNING, BE REFINED AS PROPOSED BY STAFF AND AS INDICATED IN APPENDIX A OF THESE MINUTES. MOTION WAS UNANIMOUSLY CARRIED.

B. LEGISLATION: Mr. Wilder returned to Item IV B., Legislation, stressing the importance of SB 3343, the Senate provision for reorganizing the IAC and retaining the agency. If this bill does not pass, he advised, the IAC would have ninety days in which to phase out its activities. He urged Committee support of this bill.

The capital and operating budgets (SB 3843 and SB 3636) were also commented upon. Mr. Wilder then gave a short run-down on the two bond bills, and explained the need for each: SB 4213 \$9.4 million for match concerning the proposed 1981-83 budget, and SB 4174, the \$90 million bond issue being recommended over a ten year period through Washington Recreation and Park Association sponsorship.

He asked that the Committee express their opinions on these pieces of legislation to legislators and others who could be helpful. He then advised of the correspondence he had sent to the Congressional delegation on FY 1981 LWCF rescission and the need for continuance of an LWCF funding program as

*1981  
90 days  
2-9-82*

a whole. If any Committee member requires additional information or clarification on any state or federal legislation, Mr. Wilder stated he would be pleased to confer with them. Updates on legislation - both state and federal - will be sent to the Committee members from time to time.

V. COMMITTEE MEMBERS' REPORTS: A. Columbia River Program - Pacific NW River Basins Commission, Stewards of the River: Mr. Kirby Billingsley explained to the Committee the present status of the Stewards of the River Program, and called upon Mr. Richard Ross of the Pacific NW River Basins Commission for a slide demonstration program on the Columbia River and its tributaries. At the end of the slide program, Mr. Billingsley and Mr. Winters (of HCRS) spoke about the need for a continued emphasis on the Stewards of the River program. The pamphlets mentioned on page 10 of these minutes were commented upon, and Mr. Ross asked for assistance in the promotion of the Stewards of the River Program wherever possible by members of the Interagency Committee.

VI. MEETING OF IAC-JUNE: On request of the Chairman it was MOVED BY MRS. SIMMONS, SECONDED BY MR. MAGRUDER, THAT THE COMMITTEE CONFIRM ITS INTENTION TO MEET ON JUNE 25-26, 1981, IN OLYMPIA, FOR THE CONDUCTING OF BUSINESS COMING BEFORE IT AT THAT TIME. MOTION WAS UNANIMOUSLY CARRIED.

Mr. Wilder commented that the meeting in June could possibly be a one-day meeting, that he would advise the Committee if this would occur. He thanked Mr. Angove for the ORV film presentation and mentioned that a copy of it had been donated by Mr. Angove to the IAC and would be available for use by IAC staff and members.

Mr. Wilder mentioned there would be an NRPA Conference - Life Be In It! - held at the Red Lion Inn in Seattle, and he especially recommended that IAC members attempt to attend the Commission and Board Members' Meeting 4/25 which would be a memorial to Robert M. Artz, and consist of programs on the citizen's role in the governmental process as well as planning, implementation and evaluation.

IT WAS MOVED BY MR. MAGRUDER, SECONDED BY MRS. SIMMONS, THAT THE INTERAGENCY COMMITTEE ADJOURN. MOTION WAS CARRIED. (12:03 P.M.)

June 26, 1981 (AS CORRECTED BY AUDITOR'S OFFICE, page 11 - not necessary to

RATIFIED BY THE COMMITTEE - (DATE)

bring before the Committee.)

Elizabeth Avery  
ELIZABETH AVERY, CHAIRMAN

APPROVED PARTICIPATION MANUAL REFINEMENTS:

3-27-81

PARTICIPATION MANUAL #1 - GENERAL SUMMARY: (Add underlining)Section 01.01B Project Related Information: (Last paragraph)

"The funds required for the applicant's share may, at times, be in some form other than money. Donated private real property volunteer services, ....."

PARTICIPATION MANUAL #3 - ACQUISITION PROJECT POLICY AND PROCEDURE: (Add underlining)Section 03.11 - INELIGIBLE ACQUISITION PROJECTS:

"Acquisitions which would provide for indoor recreation opportunities, except for enclosed swimming pools, as the primary use.

PARTICIPATION MANUAL #4 - DEVELOPMENT PROJECT POLICY AND PROCEDURE: (Add sentence)

Section 04.09 PARK/SCHOOL PROJECTS: Item 4 (a): "The scheduling of the facility must be through the established recreational agency of the community, or a joint committee composed of representatives of the school and community recreation agency, to assure public recreational use during appropriate times throughout the year."

PARTICIPATION MANUAL #8 - REIMBURSEMENT PROCEDURE AND POLICY:

Section 08.08 FILLING OUT THE INVOICE VOUCHER: Add to Item 15: "BE SURE TO SUBMIT COPY OF PAID CONTRACTORS' BILLINGS ONLY."

Section 08.07 RECORD RETAINAGE AND AUDIT: Add to first paragraph: "The cost of the audit will be borne by the sponsoring agency."

Section 08.07 RECORD RETAINAGE AND AUDIT: Last paragraph, delete the word "Local"; paragraph to read: "If the auditor's inspection of the records discloses any charges incorrectly claimed and reimbursed, the agency must make cash restitution of such incorrect amounts to the IAC for deposit to the Outdoor Recreation Account."

PARTICIPATION MANUAL #9 - SPECIAL POLICY AND PROCEDURE FOR STATE AGENCIES: (Addition)

Section 09.06. BILLING PROCEDURE: Add sentence: "State agencies are required to submit interim billings at least quarterly on all projects funded by Land and Water Conservation monies."

PARTICIPATION MANUAL #6 - EVALUATION PROCEDURES:

**Existing** Question A-2: TO WHAT EXTENT DO EXISTING FACILITIES SERVE RECREATION NEEDS IN THE PROJECT SERVICE AREA? Those areas either urban or rural that have existing outdoor recreation needs which are not being served by existing outdoor recreation facilities, within the service area of the proposed project, should be given priority over other areas that have existing facilities which meet existing needs. The service area of the project is that defined in the project proposal.

Excellent	17-20
Very Good	13-16
Good	10-12
Fair	5-9
Poor	1-4

APPROVED revision - Question A-2: TO WHAT EXTENT DOES THE PROJECT MEET THE NEEDS FOR ADDITIONAL OUTDOOR RECREATION FACILITIES IN THE SERVICE AREA? Projects located in those areas that have overall outdoor recreation needs which are not being served by existing outdoor recreation facilities, within the service area of the proposed project, are to be given priority. The service area is that defined in the project application.

Excellent	17-20
Very Good	13-16
Good	10-12
Fair	5-9
Poor	1-4

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**Existing** Question B-3: TO WHAT DEGREE IS THE PROPOSED PROJECT LOCATION APPROPRIATE TO SERVE THE PURPOSE? The location of a recreational facility should be proximate to the expected user population within the service area as established in the project proposal.

Excellent	13-15
Very Good	10-12
Good	7-9
Fair	4-6
Poor	1-3

APPROVED revision - Question B-3: EVALUATION OF THE PROJECT RELATIVE TO TRANSPORTATION ENERGY EFFICIENCY. Measure the energy efficiency of the project in relation to its accessibility by foot, bicycle or public transportation.

Excellent	13-15
Very Good	10-12
Good	7-9
Fair	4-6
Poor	1-3

Existing Question C-1: WHAT IS THE POPULATION DENSITY IN THE VICINITY OF THE PROPOSED PROJECT? If the project is sponsored by a city or town, use the population of the sponsoring agency. If the project is sponsored by a county or a special district, use the population of the largest incorporated city within the service area of the project.

a.	100,000 over	<u>12</u>
b.	30,000 to 100,000	<u>9</u>
c.	10,000 to 30,000	<u>6</u>
d.	10,000 or less	<u>3</u>

APPROVED revision - Question C-1: WHAT IS THE POPULATION IN THE VICINITY OF THE PROPOSED PROJECT? Use the population of the sponsoring agency.

a.	100,000 over	<u>12</u>
b.	30,000 to 100,000	<u>9</u>
c.	10,000 to 30,000	<u>6</u>
d.	10,000 or less	<u>3</u>

Existing Question C-2: TO WHAT DEGREE WILL THE PROJECT PROVIDE RECREATION OPPORTUNITIES FOR THE UNDERPRIVILEGED? The intent of this question is to evaluate the recreation opportunities and experiences the facility will provide for the underprivileged. The underprivileged are defined as the economically depressed.

Excellent	10-12
Very Good	7-9
Good	4-6
Fair	1-3

APPROVED revision - Move to Bonus Section, 0 - 10 points.

PARTICIPATION MANUAL #2 - PLANNING:

Section 02.03 ELIGIBILITY PROCESS: (1) Submittal of Plan Draft - (add underline)

Change section to read: "A draft copy of the Plan must be submitted, or be in the process of preparation, before a project application can be accepted."

Section 02.03 (4) PUBLIC LANDS INVENTORY FORM: Add statement:

"The Trails Inventory form is a separate document from the Public Lands Inventory trails form."

Section 02.03 (7) - Change to read:

"Initial drafts of plans should be submitted prior to July 15, if an agency desires to obtain eligibility for that year."

Section 02.04A REGULAR PLAN (c) Public Involvement: Add statement:

"The Plan should contain copies of the survey forms, approximate dates of public meetings, etc., together with a summary of findings."

Section 02.04B SHORT FORM PLAN (2) General Information: Add statement:

"Generally, the items covered will be basically the same as a regular plan but with less detail."

Section 02.04B SHORT FORM PLAN (3) PLAN OUTLINE: Delete

Section 02.04C SECONDARY AGENCY PLANS - (Formerly PRINCIPAL AGENCY PLANS):

Secondary agency referred to as applicant throughout has been changed because it caused confusion.

Following statements ADDED to the section:

- (a) A description of the planning area of the community if not included in the principal agency plan;
- (b) A list of existing recreation facilities and/or a demand/need analysis if not included in the principal agency plan.

Section 02.04C (4) Actions Required - (Add underlining portion)

"The governing body of the secondary agency adopts (usually by resolution) the Comprehensive Park and Recreation Plan under which the agency is seeking to qualify, and also adopts the CIP prepared by or for their agency."