

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION
TUMWATER, WASHINGTON

REGULAR MEETING

DATE: June 26, 1980 PLACE: Transportation Commissioners' Board Room
TIME: 9:00 a.m. Highways Administration Building, Olympia.

INTERAGENCY COMMITTEE MEMBERS PRESENT:

Mrs. Elizabeth Avery, Vancouver Jan Tveten, Director, Parks and Recreation Commission
Kirby Billingsley, Wenatchee Ralph W. Larson, Director, Department of Game
Ida Jo Simmons, Lynnwood Gordon Sandison, Director, Department of Fisheries
Louis Larsen, Seattle W. A. Bulley, Secretary of Transportation, Department
Virgil E. Magruder, Redmond of Transportation (part of a.m. only)

INTERAGENCY COMMITTEE MEMBERS ABSENT:

Wilbur Hallauer, Director, Department of Ecology
Robert Anderson, Director, Commerce & Economic Development
Honorable Bert L. Cole, Commissioner of Public Lands, Department of Natural Resources

TECHNICAL ADVISORY COMMITTEE MEMBERS PRESENT:

Morris Boles, Department of Natural Resources
John Clark, Parks and Recreation Commission
Richard Costello, Department of Fisheries
Doris Gambill, Department of Game
Willa Mylroie, Department of Transportation
Merlin Smith, Department of Commerce & Economic Development
Mr. Kirschner, Puget Sound Council of Governments (alternate for Barbara Hastings)
Art McCarten, Whitman County Parks Dept., Pullman, Washington
James E. Webster, Director, King County Parks Dept., Seattle, Washington
Harry Laban, Seattle Parks and Recreation, Seattle, Washington - ex-officio TAC member
Lisa Sutton, Office of Financial Management (alternate for Gary Alexander)
Dale Haskins and Glenn Baker, representing Heritage Conservation and Recreation
Service, Seattle (alternates for Maurice Lundy, Regional Director - ex-officio TAC.
Richard Finnigan, Assistant Attorney General

1. Meeting called to order, determination of a quorum, introductions: Chairman Louis Larsen called the meeting to order at 9:07 a.m. Due to the absence of a quorum, the chairman suggested the Committee proceed with item I-B - Introduction of Officials and Guests. The following were introduced:

Byron Haley, Recreation Projects Manager, IAC
Dennis Smith, Chief of Management Services, IAC
Ray Baker, Agency Accounts Officer, IAC
Gloria Tarver, Planner, IAC
Pete Winemiller, Intern, IAC
Eric Johnson, Intern, IAC

Members of the Technical Advisory Committee were introduced by Mr. Wilder as well

as the following visitor:

Bob Dash, The Signpost Magazine

The Chairman then introduced the Governor's new appointee to the Committee:

Virgil E. Magruder, retired Major - residing in Redmond, Washington
Term to expire: 12-31-82

RESOLUTIONS:

Mr. Wilder announced the retirement from state service of Ralph W. Larson (Director, Department of Game) thirty-three years with the State of Washington; the retirement of Kenn Cole, following thirty-one years of service; and the resignation of William O. Glundberg from the Technical Advisory Committee. With the arrival of W. A. Bulley, a quorum was declared, and IT WAS MOVED BY MR. TVETEN, SECONDED BY MRS. AVERY, THAT THE FOLLOWING RESOLUTIONS BE MOVED AND APPROVED BY THE COMMITTEE:

Ralph W. Larson -- WHEREAS, RALPH W. LARSON, HAS SERVED ON THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THE PAST FOUR YEARS, AS DIRECTOR OF THE DEPARTMENT OF GAME, FROM 1976 TO THE PRESENT TIME, AND HAS ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION SITES AND FACILITIES, AND

WHEREAS, THE SAID INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS DESIRE TO RECOGNIZE HIS DEDICATED AND OUTSTANDING SERVICES RENDERED TO THE INTERAGENCY COMMITTEE DURING THAT TIME, AND WISH HIM WELL IN FUTURE YEARS,

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF HIS ASSISTANCE TO THE INTERAGENCY COMMITTEE IN PERFORMING HIS RESPONSIBILITIES AND DUTIES AS A MEMBER OF THE INTERAGENCY COMMITTEE, THE COMMITTEE DOES HERewith EXTEND ITS THANKS AND APPRECIATION TO RALPH W. LARSON FOR HIS SERVICE IN THE FIELD OF OUTDOOR RECREATION WHILE SERVING ON THE INTERAGENCY COMMITTEE.

AND, RESOLVED, FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE GOVERNOR OF THE STATE OF WASHINGTON, WITH A COPY AND LETTER OF APPRECIATION TO RALPH W. LARSON.

Kenn Cole -- WHEREAS, KENN COLE, HAS BEEN ON THE STAFF OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THE PAST THIRTEEN YEARS, SERVING AS AGENCY ACCOUNTS OFFICER AND CHIEF, MANAGEMENT SERVICES, RESPECTIVELY, AND HAS THUS ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON AND THE INTERAGENCY COMMITTEE IN THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION SITES AND FACILITIES, AND

WHEREAS, THE SAID INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS DESIRE TO RECOGNIZE HIS DEDICATED AND OUTSTANDING SERVICES RENDERED TO THE INTERAGENCY COMMITTEE DURING THAT PERIOD OF TIME, AND TO WISH HIM WELL UPON HIS RETIREMENT FOLLOWING THIRTY-ONE YEARS OF SERVICE WITH THE STATE OF WASHINGTON,

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF HIS SERVICE TO THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION AND TO THE STATE OF WASHINGTON IN PERFORMING HIS RESPONSIBILITIES AND DUTIES AS A MEMBER OF THE STAFF OF THE IAC, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DOES HERewith EXTEND ITS THANKS AND APPRECIATION TO KENN COLE FOR HIS SERVICES IN THE FIELD OF OUTDOOR RECREATION ACCOUNTABILITY WHILE SERVING ON THE INTERAGENCY COMMITTEE'S STAFF;

AND, RESOLVED FURTHER, THAT A COPY OF THIS RESOLUTION BE PRESENTED TO MR. KENN COLE

WITH A LETTER OF APPRECIATION FROM THE INTERAGENCY COMMITTEE.

Glundberg, William O. -- WHEREAS, WILLIAM O. GLUNDBERG HAS SERVED ON THE TECHNICAL ADVISORY COMMITTEE OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THE PAST THREE YEARS AND HAS ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION SITES AND FACILITIES, AND

WHEREAS, THE SAID INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS DESIRE TO RECOGNIZE HIS SERVICES RENDERED TO THE INTERAGENCY COMMITTEE DURING THAT TIME, AND WISH HIM WELL IN FUTURE YEARS,

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF HIS SERVICE ON THE TECHNICAL ADVISORY COMMITTEE OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, THE MEMBERS OF THE COMMITTEE DO HEREWITH EXTEND THEIR THANKS AND APPRECIATION TO WILLIAM O. GLUNDBERG;

AND, RESOLVED FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE GOVERNOR OF THE STATE OF WASHINGTON, WITH A COPY AND LETTER OF APPRECIATION TO WILLIAM GLUNDBERG.

QUESTION WAS CALLED FOR ON THE PASSAGE OF THESE RESOLUTIONS AND THEY WERE CARRIED.

Mr. Wilder noted that Certificates of Appreciation had been prepared in each individual's name; Mr. Kenn Cole received his recently prior to his retirement; those for Mr. Larson and Mr. Glundberg would be presented at an appropriate time. **DONE**

Approval of the Minutes of March 27, 1980: A correction to the minutes was noted by the Chairman (page 12, 8th paragraph - motion clarification). IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MRS. AVERY THAT THE MINUTES OF THE INTERAGENCY COMMITTEE MEETING OF MARCH 27, 1980, BE APPROVED AS CORRECTED:

CORRECTION: MOTION REGARDING PARTICIPATION MANUAL PARAGRAPH 04.08(14):

Include a second paragraph to the motion following the wording "AND THE INTENT OF PROPOSED FEDERAL LEGISLATION;"

"AND, FURTHER, THAT THE INTERAGENCY COMMITTEE APPROVES OF THIS REVISED GUIDE-LINE'S APPLICATION RETROACTIVELY TO THOSE FIFTEEN SWIMMING POOLS CONSTRUCTED/REDEVELOPED WITH IAC ASSISTANCE TO DATE AS FOLLOWS SHOULD THE SPONSORS ELECT TO ENCLOSE THEIR SWIMMING POOLS: [*The first paragraph of the motion had indicated such enclosures would be paid 100% by the project sponsors.*]

<u>AGENCY</u>	<u>PROJECT NO.</u>	<u>DATE PROJECT WAS APPROVED</u>
Cathlamet	73-003D	8/9/72
Douglas County	73-024D	8/29/72
Okanogan	73-035D	5/30/73
Yakima	73-047D	10/30/73
Brewster P&R Dist.	74-043D	5/3/74
Everett	74-046D	5/3/74
Lynnwood	74-069D	6/18/75
Rosalia	75-013D	1/27/75
Waterville	75-043D	6/17/75
lone	77-026D	9/28/76

(continued)

<u>AGENCY</u>	<u>PROJECT NO.</u>	<u>DATE PROJECT WAS APPROVED</u>
Ellensburg	78-012D	8/30/78
Pullman	78-072D	11/2/78
Cashmere	79-020D	11/2/78
Richland	80-032D	11/15/79
Wenatchee	80-025D	11/15/79

Approval of agenda, June 26, 1980: The Chairman called for additions or deletions to the agenda for June 26, 1980; there being none, IT WAS MOVED BY MR. BULLEY, SECONDED BY MR. LARSON, THAT THE AGENDA FOR THE JUNE 26, 1980 MEETING BE APPROVED. MOTION WAS CARRIED.

II A.

ADMINISTRATOR'S REPORT: Mr. Wilder commented on the following:

(1) Land and Water Conservation Funds: Final word on the funding of Land and Water Conservation dollars has not yet been received; however, the latest report indicates that twenty-five percent (25%) of FY 1980 apportionment will be delayed until October 1980 and that FY 1981 funds may be reduced by \$1-to \$1.5 million.

(2) Sunset Study of the IAC: This report will be reviewed by the Legislative Budget Committee at its meeting Friday, June 27th, in Olympia. A copy of the summary of the report was given to each IAC member. Basically, the report was favorable to the Interagency Committee for Outdoor Recreation and its present program. Continuation of the IAC service was recommended, though there are some modifications which have been suggested, i.e., committee structure, advisory committee/council reporting procedures, etc. As a result of this study, there will be legislation in the 1981 Legislative Session calling for continuation of the program, though there may be changes in structure as proposed in legislation previously reviewed by the Legislature but not passed.

II B. FISCAL STATUS REPORT: Fund Summary - Mr. Wilder referred to the Fund Summary report dated May 31, 1980, and briefly touched upon minor problems in reconciliation of the report in the transition of personnel in the fiscal area of the agency. Mr. Kenn Cole, former Chief, Management Services, had assisted in updating the report; however, there is a need to reconcile the report with HCRS records, which is being undertaken by Mr. Dennis Smith, newly appointed Chief, Management Services. Mr. Tveten noted the request from the Administrator for state agencies to expend their LWCF monies as rapidly as possible. In the face of a "freeze" placed on LWCF funds, however, he stated it was difficult for state agencies to move on certain projects. He stressed that state agencies are cooperating with the request up to their ability to do so.

Introductions: At this point Mr. Wilder introduced State Representative Walt Sprague, who serves on the House Parks and Recreation Committee.

II C. PROJECTS SERVICES REPORT: Mr. Glenn Moore, Chief, Project Services, referred to memorandum of staff dated June 26, 1980, "Project Services Division Report", citing the following:

(1) Local Agencies' Applications: 40 development project applications amounting to \$17,885,000 are being processed for the November 1980 meeting; it is anticipated 26 acquisition project applications will be received soon after July 1, 1980. Many of these 66 projects will be dropped for one reason or another (technically incomplete, etc.), thus approximately 50 projects will be ready for consideration at the November meeting at a total cost of approximately \$20 million. This will be over the amount of money available for expenditure; and as soon as it is known how much money will be available at the November meeting, project sponsors

will be notified.

(2) Regional Workshops: Two IAC Workshops were held in April; a total of 73 persons attended the two workshops and received information on various eligibility, application, and project administration requirements of the IAC Grant-in-Aid program.

(3) Currently the IAC administers 86 Local Agencies' Projects and 105 State Agencies' Projects. All but two projects approved by the Committee at the November 1979 session have been approved by HCRS: Bellingham, Whatcom Creek Acquisition and King County, Redondo Launch Pier. One will be withdrawn: City of Pasco, Livingston Acquisition.

(4) ADMINISTRATIVE ACTIONS:

(a) City of Pullman - Swimming Pool Renovation #78-072D: A 7% cost increase was administratively approved to provide additional funds necessary to provide modifications for accessibility by the handicapped.

(b) Sixteen State Agencies' Projects were approved from the Master List:

<u>DEPARTMENT OF GAME:</u>		<u>STATE</u>	<u>215</u>	<u>LWCF</u>
Scatter Creek WRA, south of Olympia	#80-602D	\$ 11,000	--	\$ 11,000
Chiliwist Acquire 1,600 acres Okanogan, Methow WRA	#80-601A	157,000	--	157,000
Glyn Williams Develop/redevelop - access Potholes Reservoir, Moses Lake	#80-603D	--	\$ 39,500	39,500
Lake Ki Redevelop Lake Ki boat launch	#80-604D	--	36,000	36,000

DEPARTMENT OF NATURAL RESOURCES:

Yahoo Lake Develop hike-in camp/picnic area, Yahoo Lake, western Jefferson County	#80-700D	22,559	--	22,559
Pelican Beach Develop boat access only camp and picnic area, Cypress Is., west of Anacortes	#80-702D	--	75,219	--

		<u>STATE</u>	<u>215</u>	<u>LWCF</u>
Mt. Si	#80-701A	\$700,000	--	\$700,000
Acquire 374.46 acres M/L of private land, Mt. Si Conservation Area				
Mission Creek	#79-712A	952.	--	--
Acquire .49 acres as trailhead, Tahuya Multiple Use Area.				

PARKS AND RECREATION COMMISSION:

Bradley Acquisition	#80-508A	370,000	--	370,000
Acquire approx. 60 acres, Bradley Property, Pierce County				
Reed Island	#80-507D	--	\$ 12,000	--
Make Reed Is. safe/sanitary with minimum boating facilities on the 500+ acre island, Clark County, Columbia River.				
Chief Timothy	#80-506D	160,000	--	--
Interpretive Center Develop interpretive center bldg. with parking facilities, on Snake River.				
Goldendale	#81-500A	100,000	--	--
Observatory Acquire actual observatory, including equipment, together with five acres of land				

DEPARTMENT OF FISHERIES:

Gedney Island	#80-800D	5,000	--	5,000
Anglers' Reef Construct approx. 24 acre artificial reef, Gedney Is., west of Everett.				
Edmonds Fishing	#77-800D	13,500	--	13,500
Pier Parking Construct 96 vehicle parking area for use by visitors to Edmonds Fishing Pier.				
Pt. Defiance Boat	#80-802D	6,142.08	108,857.92	--
Launch - Renovate and expand existing two lane boat launch ramp to 3 lane ramp with two new loading floats, adjacent Pt. Defiance ferry terminal, Tacoma				

(continued)

	<u>STATE</u>	<u>215</u>	<u>LWCF</u>
<u>GENERAL ADMINISTRATION:</u>			
Capitol Lake/ Percival Cove	#80-873D \$ 30,000	--	\$ 30,000
Develop approx. 7 acre site north of Percival Cove, adjacent west shore Capitol Lake, Olympia.			

TOTAL MASTER LIST PROJECTS:

DEPARTMENT OF GAME	\$ 487,000
DEPT. OF NATURAL RESOURCES	1,521,289
PARKS & RECREATION COMMISSION	1,012,000
DEPARTMENT OF FISHERIES	152,000
DEPT. OF GENERAL ADMINISTRATION	<u>60,000</u>
	\$ 3,232,289

Mr. Moore notified the Committee that the following projects were being held by HCRS at the present time, subject to release later:

Game: Scatter Creek; Lake Ki Parks: Bradley Acquisition

II D. PLANNING SERVICES REPORT: Mr. Jerry Pelton, Chief, Planning Services, referred to memoranda of staff dated June 26, 1980, and reported as follows:

(1) Recreation Guide: Recreation Guide Task Force has met twice, and a general outline of the plan for the production and distribution of a State Recreation Guide evolved. A subcommittee of the Task Force was established to work with IAC staff on technical aspects of the Legislative Report mandated by RCW 43.99.142. In response to question from Mr. Larsen, Mr. Pelton advised the target date for completion of the plan was January 1, 1981; however, final report on the plan would be given to the IAC at the November 1980 IAC meeting.

(2) Off-Road Vehicle Plan: The DRAFT Off-Road Vehicle Plan has been mailed for comments to all IAC member agencies, ORVAC members, present local agency ORV program participants, the Governor's Office and appropriate legislative staff, City and County Associations, federal agencies, and other interested groups, organizations and individuals. Target date for final completion of the Plan is late 1980. Mr. Pelton reported that since the Off-Road Vehicle Program had been established, forty approved off-road vehicle projects are being administered and twenty-four new applications have been received for consideration at the next funding session of the IAC.

(3) Evans Creek ORV Area Development Plan, ORV #79-36P, Status Report:
 Due to unforeseen problems in completing the planning studies, the U. S. Forest Service has notified the IAC that the project will not be ready for presentation to the Committee until the November 1980 IAC meeting. It is anticipated that both the results of the planning studies and the construction project will be ready for presentation at that time. As part of the Phase I planning studies, the White River Ranger District, Mt. Baker/Snoqualmie National Forest, formed an Advisory Committee which has accomplished the following relative to the Evans Creek ORV Area: (a) formulated issues and opportunities; (b) formulated evaluation criteria; (c) established trail locations; (d) evaluated noise impacts; (e) initiated a new Environmental Assessment Report, and (f) coordinated with adjacent landowners.

III. A. PORTAGE ISLAND: Mr. Wilder referred to memorandum of staff dated June 26, 1980, and stated that the items delineated in the May 19, 1980 letter to all IAC members still remain unresolved. These are:

- (1) Resolution of the County and Tribe's relationship;
- (2) Resolution of the issue of conversion between the IAC and the County;
- (3) Negotiation of a suitable contract between the IAC and the County;
- (4) Resolution of the issue of enforcibility of the Tribe's contract with the IAC.

Mr. Ralph Larson warned that if the land goes into Trust status, it would then revert to the Reservation where the IAC (state) would have no control over it. Gordon Sandison also added a word of caution. Mr. Wilder reported steps are being taken by the IAC through its Assistant Attorney General to resolve the matters noted and to deal with the issue of "Trust Land" status.

III. B. CONVERSION/SCOPE - FINALIZATION: Mr. Moore referred to memorandum of staff dated June 26, 1980, concerning the revision to Participation Manual 07 Approved Project Administration Development Projects - Change in Scope (New Section 07.20). At the request of the Committee at its August 10, 1979 IAC meeting, staff had been asked to clarify the definitions of "conversion" and/or "change in scope" in relation to the Green Mountain Vista Project of the Department of Natural Resources and other similar "conversions" or "changes in scopes" taking place with various projects.

Mr. Moore stated that the Technical Advisory Committee had reviewed the matter and discussed the problem thoroughly. Staff's recommendation was that when elements or sub-parts of projects are changed that this be considered as a change in scope if the change does not substantially deter the intended outdoor recreation use of the project as approved by the IAC. The staff recommendation was read to the Committee. Mr. Tveten suggested a change in wording to indicate that the Administrator of the IAC or the Interagency Committee could approve deletion of certain elements from executed Project Contracts. Mr. Finnigan, Assistant Attorney General, concurred. With that change, IT WAS MOVED BY MR. TVETEN, SECONDED BY MRS. AVERY THAT, PARTICIPATION MANUAL NUMBER 7 - APPROVED PROJECT ADMINISTRATION, BE REVISED TO ADD SECTION 07.20 CHANGE IN SCOPE - DEVELOPMENT PROJECTS, AS FOLLOWS:

"SECTION 07.20:

A CHANGE IN SCOPE -- TO DELETE FROM THE TERMS OF THE EXECUTED PROJECT CONTRACT CERTAIN ELEMENTS -- CAN BE APPROVED BY THE ADMINISTRATOR OF THE IAC OR THE INTERAGENCY COMMITTEE WITHOUT REQUIRING REPLACEMENT BY THE SPONSOR OF SIMILAR FACILITIES AT THIS OR OTHER SITES WHEN IT HAS BEEN DETERMINED THAT THE ELEMENTS ARE NOT NEEDED OR ARE UNABLE TO BE RETAINED FOR PUBLIC USE DUE TO OBSOLESCENCE, EXTRAORDINARY VANDALISM, ACTS OF GOD, OR BECAUSE THEY HAVE REACHED THE LIMITS OF THEIR EXPECTED LIFE. A CHANGE IN SCOPE MUST NOT SUBSTANTIALLY DETER THE INTENDED OUTDOOR RECREATION USE OF THE PROJECT AS APPROVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION."

MOTION WAS CARRIED.

III. C. PROJECT CHANGES: Mr. Byron Haley, Recreation Projects Manager, referred to memoranda of staff dated June 26, 1980, and reported on each project change as follows:

(1) Department of Game, L. T. Murray WRA IAC #69-609A: Inadvertently, a horse trail had been constructed across a private 10 acre parcel of land as part of a twenty-mile horse trail developed in 1976-77 with IAC funding. The Department of Game wished to exchange an isolated 10 acre parcel acquired within project #69-609A in order to rectify the problem through a "conversion by exchange". IT WAS MOVED BY MR. KIRBY, SECONDED BY MRS. SIMMONS, THAT

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION ON SEPTEMBER 30, 1968, APPROVED THE L. T. MURRAY WILDLIFE RECREATION AREA ACQUISITION IAC PROJECT #69-609A, AND

WHEREAS, A HORSE TRAIL HAS BEEN INADVERTENTLY CONSTRUCTED ACROSS A PRIVATE 10 ACRE PARCEL OF LAND, AND,

WHEREAS, THE DEPARTMENT OF GAME WISHES TO EXCHANGE AN ISOLATED 10 ACRE PARCEL ACQUIRED UNDER PROJECT #69-609A IN ORDER TO RECTIFY THE PROBLEMS AND,

WHEREAS, IT HAS BEEN DETERMINED THAT THE PROPOSED CONVERSION BY EXCHANGE MEETS THE CRITERIA SET FORTH IN THE IAC PARTICIPATION MANUAL 07.19A ACQUISITION PROJECTS - AS FOLLOWS:

1. THE APPRAISAL OF BOTH PARCELS SHOWS THEM TO BE OF EQUAL VALUE;
2. THE USEFULNESS OF THE PARCEL TO BE ACQUIRED IS AT LEAST EQUAL VALUE TO THE ONE TO BE EXCHANGED;
3. THE LOCATION OF THE NEW PARCEL IS BETTER AND MORE ADVANTAGEOUS TO THE L. T. MURRAY WILDLIFE RECREATION AREA;
4. THE EXCHANGE WOULD HELP BLOCK UP THE L. T. MURRAY WILDLIFE RECREATION AREA INHOLDINGS,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE THAT THE REQUEST SUBMITTED BY THE DEPARTMENT OF GAME TO CONVERT BY LAND EXCHANGE THE 10 ACRE L. T. MURRAY WILDLIFE RECREATION AREA PARCEL FOR THE PRIVATE 10 ACRE PARCEL IS APPROVED AND THE ADMINISTRATOR IS AUTHORIZED TO EXECUTE THE NECESSARY DOCUMENTS AND SUBMIT THE CONVERSION/EXCHANGE TO THE HERITAGE CONSERVATION RECREATION SERVICE (HCRS) FOR THEIR CONCURRENCE.

MOTION WAS CARRIED.

(2) Department of Game, Tennant Lake WRA - McDonald/Highways, IAC #76-604A, Reduction in Scope: Negotiations to purchase the McDonald portion of this project have been unsuccessful and the Department of Game requested deletion of the 18.63 acre parcel. IT WAS MOVED BY MR. BILLINGSLEY, SECONDED BY MR. MAGRUDER, THAT

WHEREAS, ON AUGUST 26, 1975, THE INTERAGENCY COMMITTEE APPROVED THE GAME PROJECT #76-604A, TENNANT LAKE WILDLIFE RECREATION AREA-McDONALD/HIGHWAYS, FOR A TOTAL COST OF \$15,900, AND

WHEREAS, IT HAS BEEN DETERMINED THAT NEGOTIATIONS TO PURCHASE THE McDONALD PORTION OF THE PROJECT HAVE BEEN UNSUCCESSFUL, AND

WHEREAS, THE DEPARTMENT OF GAME HAS REQUESTED THAT THE PROJECT SCOPE BE REDUCED;

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE TENNANT LAKE WRA PROJECT (IAC #76-604A) BE REDUCED IN SCOPE BY DELETION OF THE 18.63 ACRE McDONALD PARCEL, THAT THE \$15,000 HEREBY DEOBLIGATED BE RETURNED TO THE UNCOMMITTED BALANCE OF MONIES AVAILABLE TO THE DEPARTMENT OF GAME FROM THE OUTDOOR RECREATION ACCOUNT, AND, FURTHER, THAT THE ADMINISTRATOR OF THE INTERAGENCY COMMITTEE IS AUTHORIZED TO EXECUTE ALL NECESSARY DOCUMENTS.

MOTION WAS CARRIED.

(3) Department of Game, Tennant Lake WRA-Graham, IAC #77-603A, Request for Withdrawal: Since negotiations to purchase the property (12 acre addition) at the appraised value have been unsuccessful, the Department of Game requested that the project be withdrawn. IT WAS MOVED BY MR. TVETEN, SECONDED BY MRS. AVERY, THAT

WHEREAS, ON SEPTEMBER 27, 1976, THE INTERAGENCY COMMITTEE APPROVED THE DEPARTMENT OF GAME'S TENNANT LAKE-GRAHAM PROJECT, IAC #77-603A, FOR A TOTAL COST OF \$8,100, AND

WHEREAS, IT HAS BEEN DETERMINED THAT NEGOTIATIONS TO PURCHASE THE PROPERTY AT THE APPRAISED VALUE HAVE BEEN UNSUCCESSFUL, AND

WHEREAS, THE DEPARTMENT OF GAME HAS REQUESTED THAT THE PROJECT BE WITHDRAWN;

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE TENNANT LAKE-GRAHAM PROJECT, IAC #77-603A, BE WITHDRAWN AND THE STATE FUNDS OF \$4,050 HEREBY DEOBLIGATED ARE TO BE RETURNED TO THE UNCOMMITTED BALANCE OF MONIES AVAILABLE TO THE DEPARTMENT OF GAME FROM THE OUTDOOR RECREATION ACCOUNT, AND, FURTHER, THAT THE ADMINISTRATOR IS AUTHORIZED TO EXECUTE ALL NECESSARY DOCUMENTS.

MOTION WAS CARRIED.

(4)

Mr. Moore reported on the next project change. State Parks and Recreation Commission, Twin Harbors, IAC #76-506A, Cost Increase: A cost increase on this project was requested by State Parks in order that the Bell property might be acquired at the current approved appraised value of \$6,500. IT WAS MOVED BY MR. LARSON, SECONDED BY MRS. SIMMONS, THAT

WHEREAS, THE INTERAGENCY COMMITTEE APPROVED THE TWIN HARBORS SOUTH ADDITION PROJECT (IAC #76-506A), STATE PARKS AND RECREATION COMMISSION, ON MARCH 23, 1976, AND

WHEREAS, STATE PARKS HAS DILIGENTLY PURSUED ACQUISITION OF THE SUBJECT PROPERTIES, AND

WHEREAS, AS A RESULT OF CONDEMNATION PROCEEDINGS TO CLEAR TITLE FOR THE BELL PROPERTY A CURRENT FAIR MARKET VALUE OF \$6,500 WAS ESTABLISHED, AND

WHEREAS, THE SUBJECT LANDS ARE ESSENTIAL TO COMPLETE THE CONSOLIDATION OF THE PARK AND TO PREVENT INTRUSIONS ADJACENT TO THE PARK,

NOW, THEREFORE, BE IT RESOLVED, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HEREBY APPROVES THE REQUEST SUBMITTED BY THE STATE PARKS AND RECREATION COMMISSION

TO INCREASE THE TOTAL APPROVED PROJECT COST FROM \$75,350 TO \$78,350 (50% REF. 28, 50% LWCF), WITH THE ADDITIONAL MONIES TO BE PAID FROM STATE PARKS' UNCOMMITTED BALANCE OF OCEAN BEACH FUNDS WITHIN PARKS' CURRENT APPROPRIATION.

MOTION WAS CARRIED.

III. D. CONTINGENCY FUND PROJECT - STATE PARKS AND RECREATION COMMISSION: Mr. Moore referred to memorandum of staff dated June 26, 1980, "Land and Water Conservation Fund, Contingency Reserve - State Parks and Recreation Commission", recommending the submission of a special Contingency Reserve project to the HCRS in the amount of \$151,000. The project will provide for insulation, storm doors, storm windows, weather stripping, and other energy saving means to conserve energy at twenty-six State Parks:

TWANOH, GRAYLAND BEACH, OCEAN CITY, BEACON ROCK, IKE KINSWA, TOLMIE, LAKE SAMMAMISH, PEACE ARCH, BLAKE ISLAND, DASH POINT, FLAMING GEYSER, BIRCH BAY, DECEPTION PASS, CRAWFORD CAVE, STREAMBOAT ROCK, LAKE WENATCHEE, GINKGO/WANAPUM, POTHOLE, PENROSE POINT, CAMP WOOTEN, SCENIC BEACH, PEARRYGIN LAKE, CONCONULLY, SPENCER SPIT.

Following a brief discussion, IT WAS MOVED BY MR. LARSON, SECONDED BY MR. SANDISON, THAT

WHEREAS, THE DIRECTOR OF THE HERITAGE CONSERVATION AND RECREATION SERVICE HAS ESTABLISHED A SPECIAL CONTINGENCY FUND PROGRAM FOR PROJECTS DEALING WITH ENERGY CONSERVATION IN RECREATION AREAS, AND

WHEREAS, THE WASHINGTON STATE PARKS AND RECREATION COMMISSION HAS SUBMITTED A SPECIAL PROJECT FOR FUNDING CONSIDERATION UNDER THE PROGRAM,

NOW, THEREFORE, BE IT RESOLVED THAT THE IAC HEREBY AUTHORIZES THE ADMINISTRATOR TO SUBMIT THE FOLLOWING PROJECT TO THE HERITAGE CONSERVATION AND RECREATION SERVICE FOR CONTINGENCY FUNDING CONSIDERATION:

WASHINGTON STATE PARKS AND RECREATION COMMISSION

RESTROOM AND SHOP INSULATIONS \$ 151,000

TWANOH	\$ 5,000	DECEPTION PASS	\$ 35,000
GRAYLAND BEACH	9,000	CRAWFORD CAVE	1,000
OCEAN CITY	6,000	STEAMBOAT ROCK	5,000
BEACON ROCK	3,000	LAKE WENATCHEE	5,000
IKE KINSWA	8,000	GINKGO/WANAPUM	5,000
TOLMIE	1,000	POTHOLE	3,000
LAKE SAMMAMISH	9,000	PENROSE POINT	1,000
PEACE ARCH	1,000	CAMP WOOTEN	15,000
BLAKE ISLAND	4,000	SCENIC BEACH	4,000
DASH POINT	4,000	PEARRYGIN LAKE	2,000
FLAMING GEYSER	13,000	CONCONULLY	3,000
BIRCH BAY	5,000	SPENCER SPIT	4,000

MOTION WAS CARRIED.

Following the motion, Mr. Wilder made these introductions:

Art McCartin, Technical Advisory Committee, Pullman
James Webster, Technical Advisory Committee, King County

(continued)

Harry Laban, Technical Advisory Committee, City of Seattle
 Lisa Sutton, Office of Financial Management, Olympia
 Gary Robinson, Legislative Staff of House Parks and Recreation Committee
 Dale Haskins, Heritage Conservation and Recreation Service, Seattle
 Glenn Baker, Heritage Conservation and Recreation Service, Seattle

Mr. Haskins was asked for a brief report on the status of the Land and Water Conservation Fund in the Congressional Budget and reported there had been no change since his conversation with Mr. Wilder (report as noted on page 4 of these minutes).

IV. A. 1981-83 IAC STATE AGENCIES' CAPITAL BUDGET: Mr. Pelton referred to memorandum of staff dated June 26, 1980, "1981-83 IAC Capital Budget", and accompanying Tables and explanatory material. He called attention to the revised Tables I & II (yellow sheets) and Evaluation Score pages of all State Agencies' Projects. Using a flip chart, Mr. Pelton reviewed the budget process and staff determinations for the Committee. The 1981-83 Budget Recommendations were as follows:

	<u>Number of Projects</u>	<u>Acquisition</u>	<u>Development</u>
PARKS	46	\$ 1,757,000	\$ 6,024,200
GAME	22	1,983,500	1,465,600
DNR	14	1,248,000	620,000
FISHERIES	<u>13</u>	<u>132,000</u>	<u>4,436,585</u>
	95	\$ 5,120,500	\$ 12,546,385
		TOTAL: \$17,666,885	

Mr. Pelton noted that the state agencies had requested a total of 180 projects with a total of \$38,007,053; however, through the Evaluation process, these had been scaled down to 95. (Of the 87 State Parks' projects originally submitted for consideration, thirty were determined to be ineligible for LWCF grants, and were, therefore, not given funding consideration.)

Certain projects were not recommended for funding from Outdoor Recreation Account funds, regardless of their scoring level, and were deleted. These were:

- (a) Auburn Game Farm \$1,500,000 Acquisition, State Parks

This project was considered ineligible for LWCF's since it is currently in state ownership and its sale is not required by law.

- (b) Hood Canal Bridge - West \$ 1,548,400 Fishing Pier Development, Department of Fisheries.

Its high cost and close proximity to a similar project on the east end of the bridge, which has been retained within the budget proposal, were the reasons for deletion of this project.

Ralph Larson commended staff and the Evaluation Team on their efforts in putting together a comprehensive State Agencies' Capital Budget. Mr. Tveten pointed out there were three projects on Table #2 (yellow sheet) which were \$1,000,000 or over (Fisheries' Titlow Beach Project at \$1,409,740; Fisheries' Bremerton Fishing Pier at \$1,461,560; and Parks and Recreation Commission's Gene Coulon Park Project at \$1,000,000). With recommended funding anticipated from HCRS Land and Water Conservation Fund program to be less than usual, he felt it was not appropriate to spend approximately one-half of the expected monies on three projects, and

suggested it should be possible for the state agencies to reduce in scope certain projects to accommodate others in the area of state needs. Mr. Tveten further noted that since the state agencies must now conform to line-itemmed budgets, it is increasingly difficult to make adjustments. He felt there was a need to work with the Office of Financial Management and the Legislature in this respect. Mr. Sandison agreed with Mr. Tveten.

Mr. Larsen asked what State Parks would be able to do to scale down the Gene Coulon Park Project. Mr. Tveten stated State Parks would need to meet with the local community and discuss a reduction in scope for the project if it was determined that this reduction should be made by State Parks and Recreation Commission. Mr. Wilder pointed out it was possible in working with the closing of state projects to have a certain amount of flexibility. Dollars not used in one project can be re-programmed to another; this can take place on the state side as well as the federal side of the programs. Mr. Tveten repeated that it was still not possible to change the scope of projects which would assist state agencies in funding their projects.

Following these comments, IT WAS MOVED BY MR. LARSON, SECONDED BY MR. TVETEN, THAT THE INTERAGENCY COMMITTEE APPROVE THE 1981-83 IAC STATE AGENCIES' CAPITAL BUDGET AS PROPOSED BY STAFF IN THE AMOUNT OF \$17,666,885 AS FOLLOWS:

PARKS & REC. COMMISSION	46 PROJECTS	\$1,757,000 ACQ.	\$ 6,024,200 DEV.
DEPT. OF GAME	22 PROJECTS	1,983,500 "	1,465,600 "
DEPT. OF NAT. RESOURCES	14 PROJECTS	1,248,000 "	620,000 "
DEPT. OF FISHERIES	13 PROJECTS	<u>132,000</u> "	<u>4,436,585</u> "
		\$ 5,120,500	\$12,546,385
		TOTAL:	\$ 17,666,885

MOTION WAS CARRIED. (SEE LISTING OF PROJECTS APPENDIX "A" OF THESE MINUTES)

Introductions: Mr. Larsen introduced the Chairman of the House Parks and Recreation Committee, Representative Frances North. (Meeting recessed at 10:15.)

On reconvening the meeting, the following represented a quorum: AVERY, MAGRUDER, BILLINGSLEY, LARSEN, SIMMONS, LARSON, SANDISON, AND TVETEN. (8)

III. (continued) 1981-83 Capital Budget - Supplemental Budget: Mr. Pelton referred to staff memorandum dated June 26, 1980, which outlined three projects that IAC staff was recommending not be included in the State Agencies' Budget document itself, but which staff felt were worthy of special consideration for state funding. These were:

- (1) Auburn Game Farm, State Parks Acquisition \$1,500,000
The project was evaluated by the State Projects Evaluation Team and received a score of 45 points. It was considered ineligible for federal Land and Water Conservation Fund monies since it is currently in state ownership and its sale is not required by law.
- (2) Natural Areas Conservation Program (7 Projects) \$ 338,880
Department of Natural Resources
After evaluation and discussions, the Evaluation Team

unanimously recommended that the seven projects be deleted from the IAC's State Agencies' Capital Budget since they related more to the protection of rare and endangered plants and animal species than to outdoor recreation for the general public. Letter from Honorable Bert Cole, State Land Commissioner, dated June 9, 1980, was referred to by Mr. Pelton. It stated the support of Commissioner Cole and DNR staff in submission of the project to the Legislature for provision of funds other than those from the Outdoor Recreation Account.

- (3) Marine Parks Sewerage Disposal Program \$ 104,800
(Porta-Pottis - 25 sites), State Parks and Recreation Commission

Mr. Pelton explained that this project consisted of individual porta-potti dumps at twenty-six (26) State Marine Parks located in the San Juan Islands, Puget Sound, and the Columbia River areas. The project was submitted as a "program". Staff determined that the program does warrant funding, but to administer it on the basis of 26 individual state-federal projects with average value of just over \$4,000 each would not be administratively feasible or cost effective.

IT WAS MOVED BY MR. TVETEN, SECONDED BY MR. MAGRUDER, THAT THE INTERAGENCY COMMITTEE APPROVE THE SUBMITTAL OF THE THREE PROJECTS BY A LETTER OF RECOMMENDATION TO THE OFFICE OF FINANCIAL MANAGEMENT, STATE OF WASHINGTON, FOR 100% FUNDING FROM RESOURCES OTHER THAN THOSE REQUIRED TO MEET THE FEDERAL LAND AND WATER CONSERVATION FUND MONIES.

AUBURN GAME FARM, STATE PARKS AND RECREATION COMMISSION ACQUISITION PROJECT	\$ 1,500,000
NATURAL AREAS CONSERVATION PROGRAM (7 PROJECTS) DEPARTMENT OF NATURAL RESOURCES	338,800
MARINE PARKS SEWERAGE PROGRAM (PORTA-POTTIS - 25 SITES) STATE PARKS AND RECREATION COMMISSION	<u>104,800</u>
	\$ 1,943,680

MOTION WAS UNANIMOUSLY CARRIED.

III. B. 1981-83 IAC OPERATING BUDGET: Mr. Wilder called the Committee's attention to the display panels which had been coordinated through Projects and Planning Services' personnel. The panels depict the "Story of the IAC", and have already been well received at the Association of Washington Cities' Conference in Olympia. Mr. Wilder stated the display would be taken to other conferences and meetings throughout the state.

Operating Budget: Mr. Wilder referred to a flip chart demonstration calling specific attention to the following items which had been taken into consideration in forming the 1981-83 IAC Operating Budget:

1. Above Target Level as proposed by OFM
2. A "catch-up" effort on the part of IAC
3. A "Pay-As-You-Go" plan
4. No new personnel - IAC
5. Personal/Purchase Service Contracts use
6. Services to public, agencies, etc.
7. Automation (computer use)
8. Mandates of the Legislature and others (Federal, etc.)

The schedule for the Operating Budget calls for submission by August 11, 1980 to the Office of Financial Management and by September 8, 1980, review by the Governor's Office.

Mr. Larsen called the Committee's attention to the Summary of the Sunset Audit of the IAC recently completed by the Legislative Budget Committee which indicated that the IAC is operating efficiently and at optimum level. Complete copies of the Sunset Audit will be mailed to each Committee member for review.

Mr. Wilder commented on the organization of the proposed Operating Budget into two sections: (1) Operations; (2) Grants to Public Agencies. The budget will include the Goals and Objectives of the agency. Management goals will include: Funding system; planning system; citizen participation; effective and efficient management of the agency.

Accomplishments and achievements of the agency during the past year were reported on by Mr. Wilder:

1. Received Achievement Award from HCRS
2. SCORP - completed for continued federal LWCF eligibility
3. Off-Road Vehicle Study
4. Natural Areas Study
5. Recreation Guide Task Force appointed
6. Funded 36 local, 35 state and 11 Off-Road Vehicle projects
7. Rendered Technical Assistance: Planning, projects, ORV, and workshops.
8. Internal efficiencies - Policies/Procedures, etc.

Since 1965, Mr. Wilder reported 1,380 projects have been funded at total cost of \$178.8 million. These included: 5 state agencies; 120 cities; 24 counties; 5 Indian tribes; 6 school districts; 5 port districts, and 5 park and recreation districts. The proposed Operating Budget reflects "trying to do more with less" -- more use, demands, needs, budget requirements; but less money, labor and natural resources.

Mr. Wilder noted that the OFM Target budget for the IAC was \$1,284,415. There was a need to add: ORV \$26,810; 3.24 FTE at \$188,000, and mandated programs \$85,000 -- or a total of \$299,810. The budget proposal would indicate a savings and increased efficiency of \$165,121, but would be OVER the OFM Target by \$134,689. The items were:

SCORP	\$ 60,000
ORV	16,800
PRINTING	8,500
DATA PROCESS.	18,000
INFLATION	<u>31,389</u>
	\$ 134,689

The IAC Operating Budget would be: \$ 1,418,834. (SEE APPENDIX "B" OF THESE MINUTES.)

Discussion followed Mr. Wilder's presentation. The Grants To Public Agencies Program was then reviewed by Mr. Wilder as follows:

<u>LOCAL:</u>	Initiative 215	\$	1,250,000	
	HCRS/LWCF		8,900,000	
	State G.O. Bonds		<u>5,730,000</u>	\$ 15,880,000
	Local Agencies; Matching Funds			<u>5,293,333</u>
				\$ 21,173,333

<u>STATE:</u>	Initiative 215	\$	1,733,500
	HCRS/LWCF		8,900,000
	State G.O. Bonds		<u>9,136,000</u>
		\$	19,769,500

<u>ORV:</u>	ORV Fuel Tax and Permit Fees	\$	2,600,000
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Questions were then asked concerning the overall Operating Budget. Mr. Wilder confirmed for Mr. Tveten that the IAC Operating Budget for 1979-81 as approved by the State Legislature was \$1,091,000. Mr. Larson asked what percentage of the ORA monies were used to fund the IAC itself. Mr. Wilder replied approximately 1.5 percent.

IT WAS MOVED BY MR. SANDISON, SECONDED BY MRS. SIMMONS, THAT THE INTERAGENCY COMMITTEE APPROVE AS A BASE BUDGET FOR THE 1981-83 IAC OPERATING BUDGET THE SUM OF \$1,418,834; AND INCLUDE GRANTS TO PUBLIC AGENCIES PROGRAM IN THE AMOUNT OF \$19,380,000 FOR THE OUTDOOR RECREATION ACCOUNT AND \$2,500,000 FOR THE OFF-ROAD VEHICLE FUND, WITH PROVISIONS TO BE MADE FOR CARRY-OVER OF ORA AND ORV PROJECTS.

MOTION WAS CARRIED.

(Explanation: Local matching funds were not included in the figures in para. 2 above.)

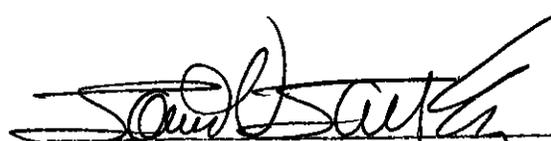
V. COMMITTEE MEMBERS' REPORTS: Mr. Larson asked which agency directors the Sunset Audit had recommended be deleted from the Interagency Committee. Mr. Wilder replied: Commerce and Economic Development; Department of Ecology; and Secretary of the Department of Transportation. Mr. Sandison stated the Director of Transportation should remain on the Committee, that there were many instances in which his input was valuable and necessary.

A. IAC Meeting - November 13-14, 1980: Mr. Wilder reported that the November funding session would be held in Yakima, Washington, in concert with the Washington Recreation and Park Association's Annual Meeting. Funding consideration of Local Agencies' Projects will begin in the morning following general reports of Planning and Projects Services; shortly after 10:00 a.m.

IT WAS MOVED BY MR. LARSON, SECONDED BY MRS. AVERY, THAT THE INTERAGENCY COMMITTEE ADJOURN. MOTION WAS CARRIED. (11:10 A.M.)

RATIFIED BY THE INTERAGENCY COMMITTEE

11/13/1980
(DATE)


CHAIRMAN