

- I. Meeting called to order, determination of quorum, introductions.

Corrections, Additions to Minutes of December 6-7-, 1976

Additions-Deletions to the Agenda April 25-26, 1977

II A. FISCAL STATUS REPORTS

1. Initiative 215
2. LWCFCumulative report
3. Fund Summary - March 31, 1977
Correction - \$1,220,657.08 for Parks Ref. 28 - \$345,000 re Manchester project

II B. PROJECT STATUS REPORTS

Administrative Actions:

1. Connell, Burling-Northern Pk. 77-024D 8.8% \$31,400 COST INCREASE approved.
2. Skokomish Indian Tribe, Skokomish Rec. Area, 75-034D 10% \$3,613 COST INCREASE APPRVD
3. Dep. Game, Elwha River/Sisson/Hallberg, 77-619A, 8% \$7,020 COST INC. APPROVED
4. Dep. Game, Whitestone Lake, 74-611D, 5% \$1,296 COST INCREASE APPROVED

State Agency Master List Approvals by Administrator

1. Dept. Game, Desert WRA/Strothers, 77-607A, \$4,600 approved acquisition
2. Dept. Parks & Rec. - Manchester I, 77-504D, \$345,000 approved development
3. Dept. Fisheries, Edmonds Fishing Pier, 77-800D, \$423,000 approved development

II C. PLANNING STATUS REPORTS

1. Demand Study - SCORP - report
2. Public Lands Inventory - SCORP - report
3. Pacific Crest Trail - Memo of Understanding signed - report
4. BOR Urban Study - report
5. Snake River Study - report
Skagit River Study - also discussed

III. OLD BUSINESS

A. LEGISLATION

HB #171 - proposed Outdoor Rec. Bond Issue
 SB 2203 - similar " " " "
 SB 2411 and 2472 - ATV funding bills
 HB 1168 - ATV funding within General Fund
 SHB 43 - Urban parks
 HB 837 - Mt. Si preservation
 HB 1191 - Dept. Game - manage rivers system
 HB 917 - Recreation Guide
 SB 2657 - Title only - organization of IAC
 HB 2910 - EFSEC
 SB 3001 - Performing arts theatre- Olympia
 SB3109 - Budget

- B. Management Study Report - (reviewed on Tuesday, April 26)

C. Nationwide Survey Report - Pelton

D. Procedural Guidelines - APPENDIX "C" for those approved.

1. 05.10 Development of Swimming Pools - APPROVED BY THE COMMITTEE
2. 03.12 - Acq. Involving Compatible Multiple Uses)
3. 04.17 Interim Nonrecreation Uses of Land Acquired)
4. 03.15 User Fees and Charges) To be held pending
5. 03.16 Temporary Signing) BOR Manual approvals
6. 03.21 Civil Rights) -- and to discuss with
7. 08.08 Differences in Value) special P.Guidel. Comm.

MOORE, LARSON, HAW, ODEGAARD, BERT COLE,
LUNDY, AND WILDER.

8. 07.09 Eligibility - Extent of APPROVED TO DELETE FROM GUIDELINES
9. 08.02 Project Approval/Auth to Proceed - APPROVED AS AMENDED
10. 03.07 Revenue Sharing Funds - APPROVED AS AMENDED
11. 04.10.020 - Real Property Acquired from Other Public Agencies -
A.G. to review problem and have answer for Tuesday, April 26th meeting

III. E. Spokane County, Little Spokane River Project 77-036A - ACTION APPROVED

F. Game, Elwha River Sisson/Elwha River Hallberg 77-619A - REPORT ACCEPTED

G. Performance Reports of State Agencies - APPENDIX B to official minutes

Dept. of Fisheries; Dept. DNR; Parks and Rec. Commission; and Dept. Game

H. Art Work in Public Buildings - 1/2 of 1%

IV. A. Selection of New Administrator - (not reported on; new admin. introduced at beginning of meeting)

B. BOR Surcharge - MOTION TO TERMINATE SURCHARGES - APPROVED

C. State Trails Designation - Pac/Coast Bike/Hostel Comm. trail - postponed to Sept.

D. Technical Adv. Committee appointments

Barney Wilson - to May 22, 1980

William O. Glundberg - to May 1, 1980

RESOLUTIONS - Don Moss - John Biggs - for services on committee.

(1) Eligibility of School Districts for grant-in-aid assistance - and Indians - value of land. Report accepted by Committee; both Indians and School Dists. can use value of land as donation, etc.

(2) Unexpended Funds--Dept. of Fisheries: Discussion. Staff to meet with Fisheries and assist them. Consensus of Committee.

IV. E.a. Seattle, Freeway Park - Land Exchange (Air Rights) 69-186 A APPROVED.

b. Moses Lake, Lower Peninsula Park, nonrecreational lease, IAC 67-044A - DENIED.

c. Cowlitz County - Riverside Pk., Easement 66-010A APPROVED

d. Vancouver, Burnt Bridge Creek - Scope Amendment/Cost Inc. 75-047A APPROVED

E. Edmonds, Seaview Park, Cost Inc. 74-044D - DENIED.

- f. Spokane, Highbridge - Cost Inc. 69-105A - TABLED
- g. Town of Lone, Lone Park, Cost Inc. - 71-026D - \$4,772 APPROVED

IV E. 2. Dept. of Game

Bogachiel River \$8,085 Cost inc. APPROVED 75-722D
Williams Lake 3,565 Cost inc. APPROVED 75-640D
Wynoochee River 6,957 Cost Inc. APPROVED 75-645D

Waitts Lake - DISAPPROVED

Methow River 75-646D EXTENSION APPROVED
Two Rivers 75-632D EXTENSION APPROVED
Weiser Lake 75-636D EXTENSION APPROVED

IV E. 3. Dept. of Natural Resources

Naselle River Project 75-718D - WITHDRAWAL OF PROJECT APPROVED
Boulder Lake, Cost Inc. 75-732D - \$20,000 APPROVED
Upper Basin, 75-737D - \$8,500 COST INC. APPROVED

III B. Management Study Report - Mr. Goff reported on "Report to the Chairman"

IV. E. 4. Dept. of Fisheries

Penn Cove 76-800A - WITHDRAWAL APPROVED.

IV. E. 5. Parks and Recreation Commission -

Green River Gorge, Cost Inc. 75-501A - APPROVED \$64,320
Stuart Island, 72-507D - ARCHAEOLOGICAL RESOURCES/SCOPE and REINSTATEMENT APPROVED

Historic Preservations Bills and Odegaard's comments

HB 75; SHB 2512 and SHB 74.

IV. F. Parks and Rec. Commission - Wolfe Property - \$510,200 TRIDENT IMPACT FUNDS APPROVED

IV. F. Dept. of Game

Chiliwist WRA \$582,000 APPROVED
Banks Lake 27,100 APPROVED

IV. F. Dept. of Fisheries

Edmonds Fishing Pier, 77-800D - Lease - REQUEST TO WAIVE GUIDELINES DENIED.

June 1977 meeting - discussed.

Adjourned.

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION
TUMWATER, WASHINGTON

REGULAR MEETING

April 25-26, 1977
Monday-Tuesday

9:00 a.m.

Dept. of Highways' Commission
Board Room, Olympia, Washington

INTERAGENCY COMMITTEE MEMBERS PRESENT:

Micaela Brostrom, Chairman	W. A. Bulley, Director, Department of Highways
Warren A. Bishop	Bert L. Cole, Commissioner of Public Lands, DNR
Helen Engle	Frank Haw, Acting Director, Dept. of Fisheries
Peter Wyman	Ralph W. Larson, Director, Dept. of Game
Michael Ross (Tuesday)	Charles H. Odegaard, Director, Parks and Rec. Commission

INTERAGENCY COMMITTEE MEMBERS ABSENT:

Wesley Hunter, Acting Director, Dept. of Ecology
Kasuo Watanabe, Director, Dept. of Commerce and Economic Development

STAFF OF TECHNICAL ADVISORY COMMITTEE AND MEMBER AGENCIES PRESENT:

Assistant Attorney General
Dick, John

Commerce and Economic Development
Smith, Merlin

Ecology, Department of
Snipes, Beecher

Fisheries, Department of
Costello, Richard

Game, Department of
Brigham, James
Dan Barnett

Highways, Department of
Mylroie, Willa

Interagency Committee for Outdoor Recreation
Bailey, Ron, RRS
Bowring, Ken, Planner
Burk, Larry, RRS
Cole, Kenn, Agency Accounts Officer
Frazier, Marjorie M., Admin. Sec.
Goff, H. R., Acting Administrator
Leach, Eugene, RRS
Hill, Deborah, RRS I
Lovelady, Gregory, RRS
Moore, Glenn, Chief, Project Admin.
Pelton, Jerry, Chief, Planning and Coordination
Taylor, Ron, RRS
Martin, Milton H., Asst. Admin. Dudgeon, Jerry, Intern

MONDAY-APRIL 25 Pgs. 1-16
TUESDAY-APRIL 26 Pgs. 16-32

APPENDICES TO OFFICIAL
MINUTES ONLY:

APPENDIX "A" RESOLUTIONS
MOOS/BIGGS
APPENDIX "B" STATE AGENCIES
PERFORMANCE REPORTS
APPENDIX "C" PROCEDURAL
GUIDELINES APPROVED
AT THIS MEETING

Natural Resources, Dept. of
O'Donnell, Al
Boles, Morris E.

Park and Recreation Commission
Clark, John

Program Planning and Fiscal Management
Mrkvicka, Bruce (representing Carl Wieland)

LOCAL AGENCY TECHNICAL ADVISORY COMMITTEE MEMBERS PRESENT:

Carty, Martin, Director, Parks and Recreation, Cowlitz County
Wilder, Robert, Deputy Supt., Parks and Recreation, City of Seattle
Krohn, Michael, representing Puget Sound Govt. Conf, Seattle
Webster, James, Parks and Recreation Dept., King County
Wilson, Barney, Park and Recreation Director, City of Kent
Lundy, Maurice, Regional Director, Bureau of Outdoor Recreation
Fearn, William, Director, Parks and Recreation, City of Spokane
McCartan, Art, Chairman, Whitman Co. Parks Dept., Pullman

I. Meeting called to order, determination of a quorum, introductions: The IAC meeting was called to order by Chairman Brostrom at 9:10 a.m. Quorum was declared with eight members present (BISHOP, BROSTROM, ENGLE, BULLEY, COLE, HAW, LARSON, ODEGAARD - later Mr. WYMAN arrived - 9:45 a.m.).

The following introductions were made:

Hollis R. Goff, Acting Administrator, 1-1-77
Fred Bender, Assistant Regional Director, Bureau of Outdoor Recreation
Robert L. Wilder, presently Deputy Superintendent of Parks and Recreation
Seattle, and appointed by the Interagency Committee as Administrator
effective May 16, 1977. (Mr. Stanley Francis resigned effective 1-15-77)
Jerry Dudgeon, Intern, Planning and Coordination Section

Corrections - Additions to the Minutes of December 6-7, 1976: Mr. Bert Cole suggested that the motions made by the Committee indicate actual vote of each member pro or con; also names of the members who were present to vote. Mr. Bishop felt this method would call for balloting on each motion. It was his feeling balloting could take place when suggested by the Chairman to determine actual vote, but that to initiate a system whereby each motion would be balloted upon was not necessary and would be time-consuming. The Chairman is responsible for insuring a quorum exists at the time a motion is voted upon. IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. BULLEY, THAT THE MINUTES OF DECEMBER 6-7, 1976, OF THE INTERAGENCY COMMITTEE BE APPROVED. MOTION WAS CARRIED.

Additions-Deletions to the Agenda, April 25-26, 1977: IT WAS MOVED BY MRS. ENGLE, SECONDED BY MR. LARSON, THAT THE AGENDA FOR THE APRIL 25-26, 1977 IAC REGULAR MEETING BE APPROVED. MOTION WAS CARRIED.

II A. FISCAL STATUS REPORTS: Mr. Kenn Cole, Agency Accounts Officer, reported on the following fiscal status reports:

1. Initiative 215, Unclaimed Refundable Marine Fuel Tax Distribution
2. LWCF, Cumulative Report of Apportionment 1965-77
3. Fund Summary Report - March 31, 1977

1. Initiative 215: Report indicated \$500,490.44 was received from the Department of Motor Vehicles since the last report to fund 070 for operating costs, local and state agencies share. Operating costs for the same period were \$180,852. with credit from receipts \$4,482. Available for distribution to the state agencies was \$324,119.82, apportioned as indicated on the report.

2. LWCF - Cumulative: Mr. Cole indicated the total amount set aside for surcharges was indicated on the report (\$114,014.35). The IAC report balanced with the BOR computer printout as of the end of February, 1977.

3. Fund Summary - March 31, 1977: Mr. Cole made one correction to the report: Ref. 28, State Parks, should be \$1,220,657.08 since the Manchester project had been administratively approved through the Master List procedure and was not indicated on the report. This project totaled \$345,000 of Ref. 28 funds. In response to Mr. Bulley's questions concerning the deficit figure noted under Initiative 215 for local agencies, Mr. Cole stated eventually the 215 monies will be received to cover this deficit; that the Committee has committed up to the extent of its authority (biennial appropriation) while the income is transferred to the fund monthly as it is collected.

II B. PROJECT STATUS REPORT: Mr. Glenn Moore, Chief, Project Administration Section, referred to memorandum of staff dated April 25, 1977, "Administrative Actions - Project Status - State Agency Master List" and reported as follows:

(a) Since December 1976, 16 local agency projects were closed and 13 state agency projects. An additional 18 projects will be closed upon receipt of LWCF funds.

(b) Administrative Actions:

1. Town of Connell, Burlington - Northern Park, IAC #77-024D: Administrative cost increase of 8.8% (\$31,400) was approved, based on cost overruns. Total project increased from \$355,600 to \$387,000.
2. Skokomish Indian Tribe, Skokomish Recreation Area, IAC #75-034D: Administrative cost increase of 10% (\$3,613) approved due to cost overruns. Total project cost increased \$36,128 to \$39,741.
3. Dept. of Game, Elwha River-Sisson/Hallberg, IAC #77-619A: Administrative cost increase of 8% (\$7,020) approved, increasing total project cost from \$83,700 to \$90,720. Due to increase in take of land in the Hallberg acreage.
4. Dept. of Game, Whitestone Lake, IAC #74-611D: Administrative cost increase of approximately 5% (\$1,296) based on cost overruns and additional expense in protecting boat launch ramps.

(c) State Agency Master List Project Approvals:

1. Dept. of Game, Desert WRA/Strothers - IAC 77-607A:
\$ 4,600 -- \$2,300 Ref. 28/ \$2,300 LWCF
Acquisition of 20 acre addition to 27,000 acre Desert WRA,
Grant County.
2. Parks & Rec. Comm., Manchester I, IAC 77-504D:
\$345,000 Ref. 28. Develop 16 acres of 111 acre site,
Kitsap County, provide day-use facilities.
3. Dept. of Fisheries, Edmonds Fishing Pier, IAC #77-800D:
Construct 400 foot long public fishing pier located outside
Port of Edmonds Boat Basin, Snohomish County, \$423,000 Ref. 28.

(d) Letters of intent have been received from 77 local agencies for approximately 100 projects exceeding \$22 million. All projects will not be before the IAC at its Sept. meeting since some agencies need to meet the planning requirements, but it is projected that approximately 60 local agencies will be eligible for funding consideration at that time.

II C. PLANNING STATUS REPORTS: Mr. Jerry Pelton, Chief, Planning and Coordination, reported on the following:

1. Demand Study - SCORP: Memorandum of April 25, 1977, indicated mail survey results of the Demand Survey (Participation report) prepared by the Social Research Center of Washington State University and IAC preliminary analysis. The overall response rate to initial sampling of 10,000 households (average household size 2.9) was 39.3% for Summer activities, 31.2% Fall; 28.5% Winter, and 25.5% Spring. Useable questionnaires totaled 3,928 Summer, 3,116 Fall, 2,847 Winter and 2,554 Spring. The information has been coded, keypunched, placed on tape and edited. Analysis continues at the University of Washington and initial participation rates and projections should be completed by June 1977. Data collected and recorded as a part of this program will be used to develop a wide variety of tables useful for planning purposes by planners at all levels of government as well as the private sector.

2. Public Lands Inventory - SCORP: Since memorandum to the Committee was prepared, an additional city with population of 5,000 or more had replied as well as two other counties regarding the inventory of existing outdoor recreation lands and facilities. The inventory forms were sent in the latter months of 1976 to cities, counties, school districts, park and recreation districts, public utility districts, Indian tribes, federal agencies and private forest industry corporations. The information provided has been coded, key punched, placed on tape, and partially edited. Mr. Pelton noted this inventory would be the most complete inventory ever made in the State of Washington on recreation facilities since it will include the number and type of recreation facilities within cities, counties, school districts, state, federal lands, etc., whereas previous inventories only summarized facilities by acreage. The information will be included in the SCORP update as well as being made available to federal, state and local agencies.

3. Pacific Crest Trail: A "Memorandum of Understanding" has been completed and signed by officials of the U. S. Forest Service, DNR, State Parks, Highways, IAC, and Skamania County, recognizing the U. S. Forest Service as the lead agency in coordinating the actions necessary to finish a 14 mile trail segment of the Pacific Crest Trail. This is an area between the southern boundary of the Gifford Pinchot National Forest and the Columbia River.

4. BOR Urban Study: The Bureau of Outdoor Recreation has been designated by the Department of Interior and Congress to study needs, problems and opportunities associated with recreation in highly populated urban areas. Objectives are (1) to examine significant urban recreation areas and (2) to analyze key open space areas. 13 Standard Consolidated Metropolitan Statistical Areas plus four Standard Metropolitan Statistical Areas have been selected statewide. The Seattle Regional BOR office will study Everett-Seattle-Tacoma. Analysis of key open space areas will be accomplished in cooperation with the National Park Service. A January 1977 workshop conducted by BOR identified key urban recreation issues. A BOR Regional Coordinating Committee was formed with Mr. Pelton serving as a representative from the IAC.

Mr. Lundy, Regional Director, BOR, expressed his appreciation with the response received from local agencies and state agencies in connection with the study. He noted that in the past BOR had been only interested in the acquisition, development and planning of outdoor recreation areas and facilities. The role of BOR has now been broadened to include analysis of all forms of recreation in these urban areas. Results of the study will be helpful to IAC planning staff in the preparation of SCORP and in developing future urban area funding priorities for IAC consideration.

5. Snake River Study: The study of the Lower Snake River as a possible addition to the National Wild, Scenic and Recreational Rivers System was initiated in March 1977 by the Pacific NW District Office of the BOR. A study team has been formed led by Mr. Bill Klein of the BOR Regional Office. Mr. Pelton is serving as interim designee for the State of Washington to assure the state's early and continuous involvement in the study. A preliminary draft report and EIS will be submitted to team members for review by September 1977. The steps involved in the consideration of the river for designation as outlined on Attachment #2 to the kit memoranda were briefly discussed. The schedule calls for a final report and EIS by March of 1979.

Mr. Bulley asked what effect the naming of this section of the Lower Snake River as a Wild, Scenic and Recreational River might have on construction of bridges or super-structures. He specifically cited a proposed bridge to cross the river upstream from the current Lewis and Clark Bridge, south of Clarkston. Mr. Lundy informed him this would be outside of the area being studied, therefore it would have no effect even if designation were approved by Congress. Mr. Lundy also responded to questions of Mrs. Engle concerning the study of the Skagit River. This proposal has been sent to the President and is awaiting his action.

III. OLD BUSINESS

A. Legislation: Mr. Goff referred to memorandum of staff dated April 25, 1977, and called upon Mr. Milt Martin for a report on Substitute House Bill #171, the proposed Outdoor Recreation Bond Issue. Mr. Martin outlined the steps leading

up to submission of the bill, noting that it was presently in the House Appropriations Committee. He stated the last sentence of the last paragraph in the memorandum concerning this bill was in error. After the memorandum was written to IAC, Representative Shinpoch advised that Sub HB 171 would not be heard this session. However, Senate Bill 2203, similar to Sub HB 171, will be heard by the Senate Ways and Means Committee in due course. (Following the IAC meeting, it was learned this bill also would not be heard during this session.) Senate Bill 2203 makes it mandatory for both state and local project applications for the acquisition of natural areas be referred by IAC to DNR's Natural Area Preserves Committee. Further, it provides that the Act be referred to the people at the next General Election, November 1977, rather than November 1978.

Senate Bills 2411 -- and -- 2472: Mr. Goff called upon Jerry Pelton for the report on these two bills dealing with All-Terrain Vehicle funding. Both bills have been through initial committee hearings; 2411 is still in Rules; 2472 was passed by the Senate and referred to the House. SB 2411 changes the method of authorization and distribution of ATV funds to allow funding on a project basis as opposed to an inventory basis; whereas 2472 goes further and establishes percentages for certain functions, separates non-highway road funds from those for off-road areas and trails, and amends other segments of the existing act. Status: 2411 S Rules; 2472 In the House.

House Bill 1168: It was noted that this bill has not moved out of the House Revenue Committee where it was initially referred. It would place all income presently funding all-terrain vehicle activities in the General Fund and thereby basically eliminate the current ATV program. Status: House Revenue Committee.

Sub-House Bill 43: Mr. Goff reported this bill deletes the restriction against the State Parks and Recreation Commission establishing state parks within city limits and further directs them to place a high priority on the future development of state parks in urban areas. Status: House Rules 2.

Other bills discussed were:

House Bill 837: Would direct the IAC to consider funding the acquisition of a natural preserve and recreation area on Mt. Si in its 1979-81 biennium budget request. Status: In House Appropriations.

House Bill 1191: Would establish a program for the Dept. of Game to manage publicly owned lands on a designated state scenic river system, etc. Status: House Rules 2.

House Bill 917: Directs IAC to develop and sell a statewide recreation guide. Following discussion of this proposed bill, it was the consensus of the Committee the Legislature should again be advised the IAC is interested in this type of program, and could very well participate in a coordinating roll, but is not desirous of being the agency assigned the primary task of developing and marketing the guide. Mr. Goff stated the Senate Park and Recreation Committee may desire a study on this proposal and a report back to them at a later time. Status: House Rules 2.

Senate Bill 2657: This Title Only bill, concerning organization of the IAC, has been on the agenda of the Senate Park and Recreation Committee but has not been discussed. It would appear the proposal will not be heard this session.

House Bill 2910 - EFSEC: Would delete IAC as a member of EFSEC. Mr. Wyman wanted assurance that if the bill did not pass, the IAC would still not be required to attend meetings, etc., as has been the practice recently. Mr. Pelton, as the IAC member of EFSEC, assured him that the IAC has not been involved in recent meetings and there is a general understanding it would not be in the future, due to the time required and lack of available staff for this purpose. Status: In the Senate.

Senate Bill 3001: Would appropriate \$1 million out of the local share of Referendum 28 monies to construct a performing arts theatre in Olympia. There was considerable discussion concerning this bill. Mr. Kenn Cole, Agency Accounts Officer, alerted the Committee that not only did the Legislature drop the \$4,000,000 of new Ref. 28 monies from the grants to local agencies in Substitute Senate Bill #3109, but it also dropped the \$1.9 million which was to be reappropriated for those projects which have already been allocated by the Committee and are under contract with local governments. Further, they dropped the authority to reimburse those local agencies under contract to IAC. In his discussions with the Office of Program Planning and Fiscal Management, he was assured that the IAC need not be concerned, that that office will take care of the matter of informing the Legislature about the funds and their commitment. Status: S W&M Comm.

It was the consensus of the Committee that the IAC Administrator schedule a meeting with the House of Representatives Appropriation Committee staff and the Senate Ways and Means Committee staff, with a representative from the Association of Washington Cities, and the Washington Association of Counties to inform them of the IAC local/state grant-in-aid program and the fact that these monies are budgeted for outdoor recreation areas and facilities; further, that no federal Land and Water Conservation Fund monies would be available for performing arts center matching since the BOR does not include this type of recreation facility in its program for the acquisition and development of outdoor recreation facilities.

The Chairman directed the Administrator to attend to the wishes of the Committee members and set up the meeting as soon as possible.

Sub-Senate Bill 3109: Mr. Goff noted that this bill did not include the \$5.9 million for local agency projects at this time (as stated by Mr. Kenn Cole); and the IAC Operating Budget had been decreased from \$913,190 to \$871,000 arbitrarily - about 4 1/2%. Status: S W&M Committee

B. Management Study Report - IAC: Following a short break, the Chairman reconvened the meeting and asked that the Committee review the report of Mr. Goff on the IAC administration and organization, which had been sent to them earlier, and be prepared to discuss it at the continued IAC meeting on Tuesday, April 26th.

C. Nationwide Survey Report: Mr. Pelton referred to memorandum of staff dated April 25, 1977, and summary of the Nationwide Management Survey Report of other states regarding their management of the Grant-in-Aid Program and SCORP. The Committee had asked staff to obtain this information to aid them in their continuing evaluation and analysis of the structure and processes of

Washington's Interagency Committee for Outdoor Recreation. Responses were received from all but nine states; no analysis has as yet been made but the information was placed in summary form for review of the Committee. Copies of the report have been sent to IAC members and to the other states in the nation. Mrs. Brostrom noted that this report, together with the Harry J. Prior Report (Management Study) and the Report to the Chairman by Mr. Goff, would be used by the Committee and the new Administrator in a thorough review towards improving the systems within the IAC.

D. Procedural Guidelines: Mr. Glenn Moore, Chief, Projects Administration Section, referred to the Procedural Guideline section of the kit, stating there were six procedural guidelines being brought to the Committee for decision which have been brought about by changes to the Federal BOR Grant-in-Aid Manual and three being broached by staff with one consisting of a request for guidance on existing guidelines. All were reviewed by the Technical Advisory Committee at an April 5, 1977 TAC meeting.

1. 05.10 Development of Swimming Pools: Following Mr. Moore's review of this guideline, which would allow enclosed swimming pools under Section 05.10 to be funded without the costs of the enclosure being eligible for IAC assistance due to limitation of funds, the following questions and explanations were given:

(a) Mr. Odegaard asked if a pool was originally not enclosed and was, therefore, eligible for LWCF/BOR funds, could it later be enclosed and most of the expenses for enclosing it would then become eligible for IAC funding? He was informed these expenses would be ineligible if the guideline were to be approved as recommended by staff.

(b) Discussion was had on item (4) of page (3) of the memorandum which referred to enclosed swimming pools being eligible for IAC assistance only in communities where the mean annual snowfall is at least 24 inches or the normal mean temperature for the coldest winter month is 30 degrees fahrenheit (-1 degrees celsius) or less. As a result of this discussion, a map of the United States was shown to the Committee which indicated those states eligible for this type of funding. Mr. Moore explained that the eligible funding areas are dependent upon the climatic conditions reported by the United States Weather Bureau from 1936 to 1976 - a span of forty years.

Mr. Odegaard questioned the practicality for this thinking as it would relate to the State of Washington -- the west side of the state having normal temperatures and the east side receiving considerable snow. He felt this would make the west side of the state ineligible for covered pools when because of the chill factor it might very well be the best expenditure of funds for this area. He did not feel it was sound reasoning to exclude Referendum 28 matching funds for this purpose for the west side of the state. The same opportunities for the west side of the state should be given as for the east side. Mr. Bulley suggested the guideline ought to indicate that funding of covered pools would only be authorized by the IAC using Federal LWCF funds. Mrs. Brostrom then suggested changing the wording in paragraph (4) to include: "Enclosed swimming pools will be eligible for IAC assistance in accordance with existing BOR regulations where the mean annual snowfall, etc....." Mr. Odegaard asked if the BOR would have authority to consider rain and wind (the chill factor) within their funding program for enclosed swimming pools. Mr. Moore referred this question

to Mr. Lundy. Mr. Lundy stated the present guidelines were written in conformance with the intentions of Congress by the amendment to the LWCF Act. Presently there is some indication from this state, and other states as well, to consider the wind chill factor. The Bureau is working with various committees to ascertain whether this would meet the Congressional intent. He also noted that Senate Bill 416 before Congress would call for striking out the 10% funding limitation per fiscal year apportionment on sheltered facilities and inserting 25%.

Mr. Odegaard and Mr. Bishop suggested it might be well for IAC to convey to the proper authorities in Washington, D.C., that the western states have a different problem than in other states in weather conditions. Mr. Odegaard suggested the Chairman of the IAC should contact the Senate and House of U. S. Congress (appropriate committees) to explain why the Bureau might want to consider a chill factor within this particular legislation. Mrs. Brostrom suggested that the new Administrator work on this particular project and see what recommendations he could develop and what flexibility might be considered in regard to funding enclosed swimming pools.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. BISHOP, THAT THE PROPOSED 05.10 DEVELOPMENT OF SWIMMING POOLS PROCEDURAL GUIDELINES BE ADOPTED BY THE INTERAGENCY COMMITTEE, WITH THE UNDERSTANDING THAT THE IAC ADMINISTRATOR WILL CONVEY TO THE PROPER AUTHORITIES IN WASHINGTON, D.C., THAT THE WESTERN STATES HAVE A DIFFERENT PROBLEM THAN IN OTHER STATES IN THEIR WEATHER CONDITIONS AND THEREFORE ENCOURAGE CONSIDERATION OF THE WIND FACTOR AS AN APPROPRIATE CRITERIA IN DETERMINING COLD CLIMATIC CONDITIONS PREVAILING IN A PARTICULAR COMMUNITY. MOTION WAS CARRIED.

2. 03.12 - Acquisition Involving Compatible Multiple Uses and
04.17 - Interim Nonrecreation Uses of Lands Acquired:

Mr. Moore referred to memorandum of staff dated April 25, 1977, concerning guidelines 03.12 and 04.17. To coincide with the proposed policy in the BOR Manual dealing with acceptable nonrecreation uses of park lands during the period between acquisition and development and on-going nonrecreation uses subsequent to development, the IAC/TAC recommended changes to 03.12 and 04.17. These changes would provide that lands acquired with IAC assistance be immediately dedicated to public outdoor recreation and that in the interim period between acquisition and planned development, the public should not be denied access for recreational use. The guideline 03.12 stipulated the following:

- (a) IAC would not approve any new interim nonrecreation use after acquisition.
- (b) Continuation of existing nonrecreation use must be concurred in by the IAC. Use will be phased out within three years from date of acquisition. Any income to be deducted from the total project cost.
- (c) No payment to the sponsor until nonrecreation use has been terminated.

Guideline 04.17 made provision for cropping or grazing as interim or ultimate management practice with certain stipulations, and timber removal.

Mr. Larson expressed his concerns with both of these guidelines, pointing out

that the IAC being a non-management agency should not interfere with a management agency and its management of the lands it is acquiring. He felt there were many non-recreational uses of land which could be of benefit to the responsibilities of the agency owning the land. He suggested adding the wording on page (2), paragraph 1 herein underlined: "The IAC will not approve any new interim nonrecreation use after acquisition which interferes with recreation use of the land."

Mr. Lundy responded by stating the LWCF was specifically set up for the provision of outdoor recreation use and if the land is being purchased for some other use, then it cannot be classified as outdoor recreation land. He referred to some projects where land had been turned into parking lot areas or fire stations had been placed on them, with no recreational use for the public evident at all. He stated BOR policy prohibits placing BOR money within a project before the land management agency takes over the actual property and uses it for outdoor recreational purposes. If there are other activities on the land -- such as hunting, fishing, etc. -- or if the land is improved for these types of outdoor recreation activities, then BOR will consider funding.

Mr. Bishop suggested the wording on page (2), item 1. be changed to state, "The IAC will not approve any new interim nonrecreation use after acquisition that is not compatible with recreation use." Mr. Lundy replied as long as the land being purchased is not available for recreation, the Bureau would not participate.

Concerning 04.17.010 Mr. Larson suggested this, too, be changed in wording. He objected to the points (a) through (f) in the guideline which alluded to the fact that a management plan must be included in those projects involving cultivation of crops or grazing.

Mrs. Brostrom appointed a Sub-Committee on Procedural Guidelines:

MOORE, LARSON, HAW, ODEGAARD, BERT COLE, LUNDY AND WILDER -- to meet for discussion of this guideline to develop acceptable language for interim nonrecreation use. It was determined by the Committee that it was not necessary to return to the Technical Advisory Committee for re-consideration of the guidelines following Sub-Committee review since these had already been through the TAC process. Mr. Moore also noted review could not take place until final revisions have been received from the Bureau of Outdoor Recreation.

3. 03.16 - Project Signs: Mr. Moore referred to memorandum of staff dated April 25, 1977, concerning the requirement of revised Chapter 9 of the Land and Water Conservation Fund Manual to require temporary signs for all development and acquisition projects over \$40,000 in total cost. Mr. Fred Bender, Assistant Regional Director, BOR, advised the Committee these guidelines, as well as those previously discussed, were actually in draft form at this point in time and suggested the Committee postpone action on them until they have been finalized by the BOR. Mr. Moore stated it was necessary for the IAC to consider the guidelines and incorporate them into the IAC Local and State Agency Procedural Guidelines in order that the regulations would be effective for projects coming in for consideration at the September 1977 meeting.

Following discussion, it was the consensus that the following guidelines, as yet not finalized by the BOR, be held until such time as they are reworked

through the same Sub-Committee on Procedural Guidelines appointed by the Chairman (with Committee approval) to meet and discuss 03.12 and 04.17:

- 03.15 User Fees and Charges
- 03.16 Temporary Signing
- 03.21 Civil Rights

4. 08.08 - Differences in Value: Mr. Moore referred to memorandum of staff dated April 25, 1977, and explained the changes approved through staff and the TAC -- mainly, that approval of a "negotiated value" can now be based on a statement from the sponsor agency. The specific guideline change called for justification of the actual cost paid for the property based on acceptable appraisal technique. Further, requests to approve a value which does not exceed 10% of the original appraised value on which project approval was based could be approved by the Administrator. Any request exceeding the 10% limitation would need approval through the Interagency Committee as a whole. Such cost adjustments would be made on a parcel-by-parcel determination and not on the total project costs.

Mr. Moore reported that the Dept. of Game wished to emphasize the alternative of establishing fair market value through negotiations. There following discussion of this matter. Mr. Larson suggested there are other situations that would tie in with appraisal of the property and the negotiated price. Should a state agency not have sufficient funds to meet an appraisal price on the property, it should be able to negotiate by offering a lesser amount and suggesting the property owner donate to make up the full amount of the appraisal, thus taking advantage of tax credit for this portion of the negotiated amount. As the guideline is presently written this type of "gift" cannot be made. Mr. Larson stated there had been several proposed projects of the Dept. of Game which had been lost due to the appraisal requirements and the fact that negotiations could not be carried on. Mrs. Brostrom pointed out it was necessary to conform with state law on property appraisals as well as federal law.

Mr. Merlin Smith, Chairman of the TAC, noted that the TAC had discussed this guideline at great length, and in fact, was attempting to make the system simpler for state and local agencies to follow while at the same time keeping within state and federal laws. He felt the agencies would be able to offer more monies to a willing seller if they so desired; that this was their prerogative.

At this point, Mrs. Brostrom added this guideline to those to be discussed by the Sub-Committee on Procedural Guidelines.

Following break for lunch, quorum was: BISHOP, COLE, BULLEY, BROSTROM, WYMAN, LARSON, HAW, ENGLE AND ODEGAARD.

(Mrs. Brostrom informed Mr. Bert Cole of the action taken by the Committee on certain of the guidelines since he had not been present during their discussion.)
(See APPENDIX C of Official Minutes for Procedural Guidelines APPROVED by the IAC)
5. 07.09 Extent of Eligibility: Mr. Moore referred to memorandum of staff dated April 25, 1977, recommending deletion of Guideline 07.09 which had stipulated that a project was only eligible for funding at two consecutive IAC meetings and then became ineligible for further consideration.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. WYMAN, THAT PROCEDURAL GUIDLEINE 07.09 EXTENT OF ELIGIBILITY BE DELETED FROM THE PROCEDURAL GUIDELINES OF THE AGENCY.
MOTION WAS CARRIED.

6. 08.02 - Project Approval and Authorization to Proceed: Mr. Moore referred to memorandum of staff dated April 25, 1977, which recommended that Guideline 08.02 be amended to change the current procedure of forwarding IAC Project Contracts to each applicant for execution prior to consideration of projects by the Committee, to forwarding contracts for approved projects only, subsequent to Committee action. IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. WYMAN, THAT PROCEDURAL GUIDELINE 08.02 PROJECT APPROVAL AND AUTHORIZATION TO PROCEED BE AMENDED AS RECOMMENDED BY STAFF. MOTION WAS CARRIED.

7. 03.07 Revenue Sharing Funds: Mr. Moore referred to memorandum of staff dated April 25, 1975, recommending federal revenue sharing funds be used to match against the federal funds administered by the IAC as approved through Public Law 94-488. IT WAS MOVED BY MRS. ENGLE, SECONDED BY MR. LARSON, THAT PROCEDURAL GUIDELINE 03.07 REVENUE SHARING FUNDS BE AMENDED TO PROVIDE FOR USE OF FEDERAL REVENUE SHARING FUNDS AS MATCHING BY DELETION OF REFERENCES IN THE PRESENT GUIDELINES WHICH HAD STATED THESE FUNDS COULD NOT BE USED. MOTION WAS CARRIED.

8. 04.10.020 - Real Property Acquired from Other Public Agencies: Mr. Moore referred to memorandum of staff dated April 25, 1977, requesting guidance from the Committee on interpretation of guideline 04.10.020 as it related to Indian Tribes using the value of Tribal Lands as their share of a development project inasmuch as these Tribal Lands were never formally dedicated to public recreational use. In the ensuing discussion, it was pointed out that school districts have this authority and therefore Indian Tribes should be allowed the same discretion.

Mr. Odegaard asked whether an attorney general's opinion had ever been requested in regard to the authority of school districts. The Administrative Secretary advised the Chairman there had been an opinion on this matter several years ago. Mr. Bulley asked that the Assistant Attorney General, Mr. John Dick, research the matter and that the Committee consider it as a first item of business on the agenda for Tuesday, April 26th IAC meeting. It was agreed that the Interagency Committee should not be discriminatory within its guidelines and should treat all sponsors the same.

III. E. Spokane County, Little Spokane River Project 77-036A: Mr. Ron Taylor, Project Specialist, referred to staff memorandum of April 25, 1977, on this project which contained minutes of the Conference Call of the Executive Committee on December 30, 1976. At that time the Executive Committee members contacted had approved deletion of all wording in the Deed of Right for the project relating to the proviso to remedy conversion of use (RCW 43.99.100) prohibiting anything other than perpetual public recreational use for the St. George School property.

IT WAS MOVED BY MR. COLE, SECONDED BY MR. WYMAN, THAT

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DID APPROVE THE SPOKANE COUNTY, LITTLE SPOKANE RIVER ACQUISITION PROJECT (IAC 77-036A) ON SEPTEMBER 26, 1976, AND

WHEREAS, THE IAC ADMINISTRATOR, IN ORDER TO SATISFY THE WISHES OF ST. GEORGE'S SCHOOL THAT PUBLIC RECREATION USE OF SCHOOL PROPERTY TO BE SOLD BE PERPETUAL AND NOT SUBJECT TO CONVERSION, AND TO EXPEDITE THE PROJECT IN A TIMELY MANNER, INITIATED A CONFERENCE CALL WITH THE IAC EXECUTIVE COMMITTEE ON DECEMBER 30, 1976,

TO REQUEST APPROVAL TO MODIFY THE IAC "DEED OF RIGHT TO USE" BY DELETING ALL CONDITIONS TO REMEDY ANY POSSIBLE FUTURE CONVERSION OF USE.

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, THAT ACTION TAKEN BY THE IAC EXECUTIVE COMMITTEE ON DECEMBER 30, 1976, AND SUBSEQUENT ACTION BY THE IAC ADMINISTRATOR TO DELETE ALL WORDING IN THE DEED OF RIGHT FOR THE ABOVE-REFERENCED PROJECT, RELATING TO THE PROVISIO TO REMEDY CONVERSION OF USE, SPECIFICALLY RCW 43.99.100, THEREBY PROHIBITING ANYTHING OTHER THAN PERPETUAL PUBLIC RECREATION USE FOR THE ST. GEORGE SCHOOL PROPERTY, IS HEREBY CONFIRMED.

MOTION WAS CARRIED.

III. F. Dept. of Game, Elwha River Sisson/Elwha River Hallberg - 77-619A: Mr. Taylor referred to memorandum of staff dated April 25, 1977, concerning the motion for approval of this project at the December 6, 1976, IAC meeting and the desires of the Committee for a report following review of the treaty rights of the Lower Elwha Tribe. Based on the opinion of the Assistant Attorney General dated January 7, 1977, members of the Lower Elwha Tribe can gain access to the Lower Elwha River for subsistence fishing from non-federal, or in this particular case Department of Game, managed land.

THE INTERAGENCY COMMITTEE ACCEPTED THE STAFF REPORT WITHOUT A MOTION.

III. G. State Agencies - 1975-77 Capital Budget - Performance Reports: Mr. Goff called upon the state agencies representatives for explanation of their Performance Reports as contained in the kits of the meeting. The Committee had expressed concern regarding progress made by the four recipient State agencies in expending their respective 1975-77 Biennial Capital allotments at the December 6, 1976 meeting. (The reports as submitted to the Committee will be made a part of the Official Minute Record of the IAC but not attached as addenda to the minutes forwarded to IAC members, TAC members, and certain interested individuals of the general public and other state agencies.) (APPENDIX B - to Official Minutes)

Pertinent comments for the record during the explanation of these reports were as follows:

R. Costello
OK
Department of Fisheries: Richard Costello presented the report to the Committee. Mr. Larson asked whether Fisheries had discussed with members of the Legislature the possibility of funding maintenance and operation on proposed Fisheries projects. He was informed this had not as yet been done. Mr. Bert Cole then pointed out the problem the Department of Fisheries has in getting their projects "on the ground", obtaining local approval for them, and the need to follow the Constitution and the enabling act concerning navigable waters. He suggested perhaps the Committee should look at the Department of Fisheries in a different manner and suggest they attempt to obtain maintenance and operating funds from some other source (city, county, etc.), ^{INASMUCH AS} ~~All projects need sanitation facilities, clean up crews and supervision, but the Dept. of Fisheries is unable to provide~~ *support* these items. *activities under present circumstances.*

Mr. Bishop commented on the need to insure that state agencies' funds are expended and not carried over. He suggested taking a summary of the amounts of money which might be reasonably released from any state agency where it is not

already obligated and determine whether it could be possible to make those funds available to the local segment or to some other state agency. Mrs. Brostrom suggested this be a matter of discussion at a later time, and called upon the Department of Natural Resources for their presentation.

Department of Natural Resources: Mr. Morris Boles presented the report to the Committee. Mr. Bert Cole questioned the matter of shoreline permits on the DNR projects. Mr. Boles stated DNR would be working with Point Doughty, San Juan Islands projects; finish all details on working with the county concerned. In response to question on Mima Mounds project, it was reported that the IAC and BOR would be meeting with DNR's Assistant Attorney General to come up with acceptable language in the deed prior to finalizing of this project.

Parks and Recreation Commission: Mr. John Clark presented the report to the Committee, and there were no questions asked of him.

Department of Game: Mr. James Brigham presented the report to the Committee, and there were no questions asked of him.

Following presentation of the Performance Reports, the matter of unexpended funds of state agencies was discussed. The Chairman suggested the IAC should assist the Department of Fisheries wherever possible in continuing as a recipient state agency of funds from the Outdoor Recreation Account for acquisition and development of recreational sites and facilities. She asked that staff meet with Mr. Haw and Mr. Costello to discuss those areas in which staff could be helpful. Mrs. Brostrom felt the Interagency Committee had the responsibility of helping the Dept. of Fisheries in these matters. Because of the newness of the program for that agency, some extra effort should be made in their behalf.

Art Work in Public Buildings - 1/2 of 1%: The need to place art work within all state buildings was mentioned by Mr. Odegaard, who was interested in the efforts of other state agencies to abide by that law. There was some discussion also of legislation before the Legislature on historic preservations which Mr. Odegaard felt the Committee should be aware of since if passed some of the bills could affect future funding of projects. Mrs. Brostrom asked that copies of the bills be available for Interagency Committee members Tuesday, April 26th.

IV. A. Selection of New Administrator: The Committee had been advised of the selection of Mr. Robert L. Wilder (Deputy Supt., Parks and Rec., City of Seattle) as Administrator and his appointment to be effective the middle of May.

IV B. BOR Surcharge: Mr. Kenn Cole referred to memorandum of staff dated April 25, 1977, which set forth the pros and cons of recovering indirect costs attributable to the grant-in-aid activities of the agency and recommended cessation of this effort. Mr. Cole briefly outlined the "Disadvantages" -- the effort required -- and the method which had to be set up to insure all projects with BOR funding included therein were accurately determined as requiring surcharge, and which involved updating of records and extensive procedures for pro-rating. He then outlined the "Advantages", stating the General Fund did receive some financial relief through the transfer of federal dollars reimbursed to the IAC for 50% of the costs of services of other state agencies performed in behalf of IAC but not billed thereto. Cost/benefit was then explained.

Following Mr. Cole's summarization, it was the consensus of the majority of the Committee members that the development of the surcharge assessment on grant-in-aid projects utilizing federal LWCF monies should cease effective immediately but that collection of surcharge assessments already established will continue through the end of the current Fiscal Year (June 30, 1977).

IT WAS MOVED BY MR. BULLEY, SECONDED BY MRS. ENGLE, THAT

WHEREAS, ON JUNE 27, 1974, THE IAC FISCAL SUB-COMMITTEE RECOMMENDED REINSTATEMENT OF THE SURCHARGE ASSESSMENT ON GRANT-IN-AID PROJECTS UTILIZING FEDERAL LAND AND WATER CONSERVATION FUND MONIES, AND

WHEREAS, ON AUGUST 27, 1974, THE IAC ACCEPTED THE AFORESAID RECOMMENDATION BY ADOPTING THE 1975-77 BIENNIUM OPERATING BUDGET WHICH INCLUDED PROVISION FOR THE COLLECTION OF THE SURCHARGE ON BOR/LWCF PROJECTS AS REVENUE TO THE OUTDOOR RECREATION ACCOUNT, AND

WHEREAS, THE INDIRECT COST RATE (SURCHARGE) FOR THE FIRST YEAR OF THE 1975-77 BIENNIUM WAS NEGOTIATED WITH THE FEDERAL DEPARTMENT OF THE INTERIOR, OFFICE OF AUDIT AND INVESTIGATION, AT ONE PERCENT (1%) OF DIRECT EXPENDITURES FOR GRANT-IN-AID PROJECTS, AND

WHEREAS, STAFF INITIATED THE PROCESSES FOR ASSESSMENT AND COLLECTION OF THE INDIRECT COSTS (SURCHARGES) AND THEREBY HAS BEEN ABLE TO EVALUATE THE EFFORT REQUIRED TO MAINTAIN THE PROCESSES AND THE IMPACTS OF THE ASSESSMENTS ON THE AGENCY'S OPERATING AND GRANT-IN-AID PROGRAMS, AND

WHEREAS, EVALUATION OF THE ON-GOING INDIRECT COST (SURCHARGE) PROCESS HAS ESTABLISHED THAT THE BENEFITS ACCRUING TO THE IAC AND THE STATE OF WASHINGTON DO NOT JUSTIFY THE COSTS OF MAINTAINING THE SYSTEM,

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, THAT THE PROCESS FOR LEVYING AN INDIRECT COST ASSESSMENT (SURCHARGE) ON FEDERAL LAND AND WATER CONSERVATION FUND SUPPORTED PROJECTS BE TERMINATED HERE AND NOW AND ONLY SUCH ASSESSMENTS AS HAVE ALREADY BEEN INITIATED BE PURSUED FOR COLLECTION.

MR. ODEGAARD VOTED IN THE NEGATIVE. MOTION WAS CARRIED BY MAJORITY VOTE.

III. C. State Trails Designations: Mr. Pelton referred to memorandum of staff dated April 25, 1977, concerning application for State Recreation Trail designation received from the Pacific Coast Bicycle/Hostel Committee for a 375 mile bicycle route under the "proposed cross-state classification". Staff requested consideration of the application be postponed until the September 1977 meeting since there had not been sufficient time for either staff or the Trails Council to evaluate the proposal. No motion was required for this action.

III. D. Technical Advisory Committee appointments: Mr. Moore referred to memorandum of staff dated April 25, 1977, which recommended that two of the three vacant positions on the TAC be filled. Nominations were received from the Washington Association of Cities for the two vacancies created by resignation of David Towne as Park Superintendent for the City of Seattle and ending of term for Barney Wilson (May 22, 1977), Director of Park and Recreation, City of Kent. The Administrator and the TAC Chairman, Merlin Smith, reviewed the candidates

and their qualifications, and recommended the following for appointment to the TAC:

William O. Glundberg, Director, Park and Recreation, Tacoma
Metropolitan Park District, Tacoma May 1, 1977 to May 1, 1980

Barney Wilson, Director, Park and Recreation, City of Kent
(Reappointment) May 22, 1977 to May 22, 1980

It was recommended that the third vacancy created by resignation of William Hutsinpillar as Parks Director for the City of Yakima be filled at a later time upon receipt of a listing of candidates from Eastern Washington from the Association of Washington Cities.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. LARSON, THAT MR. BARNEY WILSON, DIRECTOR, PARK AND RECREATION DEPARTMENT, CITY OF KENT, BE REAPPOINTED TO THE TECHNICAL ADVISORY COMMITTEE FOR A THREE-YEAR TERM EFFECTIVE MAY 22, 1977 TO MAY 22, 1980 AND THAT MR. WILLIAM O. GLUNDBERG, DIRECTOR, PARK AND RECREATION DEPARTMENT, TACOMA METROPOLITAN PARK DISTRICT, BE APPOINTED EFFECTIVE MAY 1, 1977, FOR A THREE-YEAR TERM ENDING MAY 1, 1980. MOTION WAS CARRIED.

Resolutions: Mrs. Brostrom called for resolutions commending Don Moos, former Director of the Dept. of Fisheries, and Mr. John Biggs, former Director of the Dept. of Ecology, for their past services to the IAC while serving as members. IT WAS MOVED BY MR. COLE, SECONDED BY MR. ODEGAARD, THAT RESOLUTIONS OF APPRECIATION AND COMMENDATION BE PASSED BY THE INTERAGENCY COMMITTEE MEMBERS FOR THE PARTICIPATION OF DON MOOS AND JOHN BIGGS AS MEMBERS OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION. MOTION WAS UNANIMOUSLY CARRIED AND THE ADMINISTRATOR WAS INSTRUCTED TO SO ADVISE THE TWO PAST MEMBERS BY FORWARDING A COPY OF THE RESOLUTION WITH LETTER OF APPRECIATION TO EACH INDIVIDUAL. (SEE APPENDIX "A").

The meeting recessed at 2:55 p.m.

TUESDAY APRIL 26, 1977

The IAC meeting reconvened at 9:05 a.m., with the following quorum: BISHOP, BROSTROM, ENGLE, WYMAN, BULLEY, COLE, HAW, LARSON AND ODEGAARD. (MIKE ROSS ARRIVED LATER - 9:55 A.M.)

Chairman Brostrom called upon John Dick, Assistant Attorney General, for clarification of two items pending from Monday's business:

(1) Eligibility of School Districts for grant-in-aid assistance from the IAC and use of value of land: Mr. Dick stated he had reviewed several former informal opinions concerning school districts and their eligibility to participate in the program of the IAC as well as use the value of their land as their share of a development project. Such authority had been documented in more than one informal legal opinion since 1965. It was concluded that the same authority should therefore apply to the Indian Tribes. Mr. Bulley noted it was the desire of the staff and the intent of the Committee, based upon the Assistant Attorney General's informal opinion, that Indian Tribes be treated in the same impartiality as other sponsors of projects. Mr. Odegaard asked

that a portion of the opinion be read to insure it was clearly understood. Mr. Dick cited the following:

Excerpt from opinion of 10-4-65: RCW 67.20.010 - "...any school district acting through its board of school directors shall have power, acting independently or in conjunction with the United States, the State of Washington, any county, city, park district, school district, or town or any number of such public organizations to acquire any land within this state for park, playground, gymnasiums, swimming pools, fieldhouses and other recreational facilities and to build, construct, care for, control, supervise, improve, operate and maintain parks, playgrounds, gymnasiums, swimming pools, field houses and other recreational facilities"

Excerpt from opinion of 10-4-65: RCW 67.20.020 - "...Any City, park district, school district, county or town, shall have the power to enter into any contract in writing with any organization for the purpose of conducting recreation programs or exercising any other power granted by this chapter."

IT WAS CONSENSUS THAT A MOTION WAS NOT REQUIRED AND THAT PROCEDURAL GUIDELINE 04.10.020 REAL PROPERTY ACQUIRED FROM OTHER PUBLIC AGENCIES WOULD APPLY TO INDIAN TRIBES IN USING THE VALUE OF TRIBAL LANDS AS THEIR SHARE OF A DEVELOPMENT PROJECT.

(2) Unexpended funds, Dept. of Fisheries: The Chairman called for discussion on this pending item from Monday's business. Mr. Goff notified the Committee that the Legislature limits the amount of money that Fisheries and other state agencies can expend within a biennium, therefore the IAC does not have the vehicle to transfer that authority between state agencies. In response to question of Mr. Bishop, Mr. Moore informed him that the \$1.5 LWCF, Second Year portion to State Agencies had been placed in a Supplemental Capital Budget but was not considered at the previous Special Session of the Legislature ...therefore, these funds had been placed in the 1977-79 Biennial Budget.

Mr. Bishop stated the only way to "transfer" those funds which were not expended by state agencies to the local sector would be by legislative action for this special purpose. He suggested that if the Committee wished to redistribute the Fisheries' reappropriation rather than have those funds going to that agency, it could ask the Legislature to use these funds for the local sector, even though funding by the IAC is normally distributed 50-50 state/local ratio. Mr. Bert Cole noted the new philosophy in the budgeting system of the state whereby unexpended funds of state agencies are being carefully evaluated.

Mr. Bishop felt staff and the new Administrator should be aware of any possibility that might exist to use the unexpended funds from state agencies elsewhere -- either for other state agencies or for local governments. He stated the Legislature looks with disfavor on balances carried forward each biennium and a continuing policy on behalf of the IAC in this situation would not be advisable. The fact that the Governor may call a Special Session in January 1978 to consider fiscal problems was mentioned by Mr. Bert Cole. There would then be opportunity to make some adjustments in IAC budgets if necessary.

It was consensus that it be made a MATTER OF RECORD THAT THE INTERAGENCY COMMITTEE MEMBERS HAVE SUGGESTED TO THE STAFF THAT THEY CAREFULLY REVIEW THE FISCAL PROBLEM OF THE STATE AGENCIES IN EXPENDITURE AND NON-EXPENDITURE OF THEIR IAC FUNDS AND THAT A DETERMINATION BE MADE WHETHER THOSE UNEXPENDED MONIES COULD BE MORE APPROPRIATELY SHIFTED AT THE SPECIAL SESSION NEXT JANUARY 1978 WHERE THEY COULD BE EXPENDED TO THE BENEFIT OF THE RECREATIONAL PROGRAM FOR THE CITIZENS OF THE STATE OF WASHINGTON. THE STAFF WAS ASKED TO RETURN TO THE COMMITTEE WITH RECOMMENDATIONS ON THIS MATTER.

Mrs. Brostrom felt the Committee still had a responsibility to the Dept. of Fisheries to assist them in their funding program of IAC monies and that this should be resolved.

At this point, Mr. Bishop commended the state agencies on their Performance Reports given on Monday and noted that the Committee had asked for their improvements in this situation some time ago and that the state agencies had now come forth with more realistic programs.

Mr. Haw thanked the Committee and the Chairman for the offer of assistance to the Dept. of Fisheries and commented on the need for the Dept. of Fisheries to continue its ~~recreational potential~~ ^{RECREATIONAL} to meet the needs of the people.

IV. E. Project Changes:

1. Local Projects: (a) Seattle, Freeway Park - Land Exchange (Air Rights) - 69-186A: Ron Bailey reviewed the memorandum dated April 25, 1977, on this project outlining the proposal by the City of Seattle that remnants of Parcels 2, 3, 4 and 5 within the Freeway Park project be combined with Parcel A (acquired by the City without IAC assistance) and utilized for development into residential/office complexes with development governed by certain criteria in the form of covenants on the property to keep it harmonious with the Freeway Park. These "air rights" would therefore be converted to nonrecreational use - (Private development).

As a substitution of other land for these "air rights", the City proposed to acquire and develop Denny Regrade Park (located approximately two miles from the Freeway Park). Staff recommended approval of the City's request to convert the "air rights" contingent upon the final appraised value determining the replacement to be of equal or greater value than the air rights (Section 03.06.000 Procedural Guideline.)

There followed considerable explanation and discussion on this proposal. The Chairman called upon Virginia Jewett and Mary McCallum of the City of Seattle for further explanation. Virginia Jewett responded to several questions concerning the project and explained for benefit of the Committee the various aspects involved in it. Map of the Freeway Park was referred to and commented upon in response to Mr. Wyman's questions. Mr. Odegaard expressed interest in the project proposals but wanted to insure that the proper development to take place in the future on the property adjacent to the Freeway Park would be harmonious with the park and would be legally documented by the Seattle City Council. Ms. Jewett assured him the City would be passing an ordinance to cover this situation.

Mr. Robert Wilder was asked for clarification on a number of points. He pointed

out that the Park Department of Seattle would be actually obtaining two parks through the IAC procedures and this was an exceptional example of the use of IAC funds. Also, a block grant of money will come from OCD for park purposes as well as some Forward Thrust monies; therefore, Seattle is in a unique position for good park development.

Mr. Bishop suggested there be a reference in the proposed motion to the criteria for future development on the sites near the Freeway Park.

IT WAS MOVED BY MR. WYMAN, SECONDED BY MR. COLE THAT

WHEREAS, ON NOVEMBER 24, 1969, THE IAC APPROVED THE CITY OF SEATTLE'S APPLICATION FOR THE ACQUISITION OF THE AIR RIGHTS OVER FIVE PARCELS OF PROPERTY (IAC 69-186A), AND

WHEREAS, SUBSEQUENT TO THE ACQUISITION OF THESE AIR RIGHTS, FREEWAY PARK HAS BEEN DEVELOPED AND A PERCENTAGE OF THE AIR RIGHTS HAVE BEEN DETERMINED TO BE IN EXCESS FOR RECREATIONAL USE, AND

WHEREAS, THE CITY HAS REQUESTED TO CONVERT THE AIR RIGHTS TO NON-RECREATIONAL USES, AND

WHEREAS, THE CITY OF SEATTLE HAS AGREED TO SUBSTITUTE LAND FOR PARK PURPOSES APPRAISED AT \$200,000 IN THE SAME SERVICE AREA FOR THESE AIR RIGHTS, AND

WHEREAS, SAID EXCHANGE IS CONTINGENT UPON A FUNDING OF EQUAL OR GREATER FAIR MARKET VALUE ESTABLISHED FOR THE REPLACEMENT PROPERTY PURSUANT TO IAC PROCEDURAL GUIDELINES SECTION 03.06.000,

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE REQUEST SUBMITTED BY THE CITY OF SEATTLE TO EXCHANGE AIR RIGHTS ACQUIRED AS PART OF IAC PROJECT 69-186A FOR PROPERTY KNOWN AS THE DENNY REGRADE PARK SITE TO BE ACQUIRED IN THE SAME SERVICE AREA, IS APPROVED CONTINGENT UPON FINAL APPRAISAL OF THE AIR RIGHTS ESTABLISHING THE REPLACEMENT PROPERTY HAS EQUAL OR GREATER FAIR MARKET VALUE, AND WITH THE PROVISIO THAT THIS APPROVAL IS SUBJECT TO THE ADOPTION BY THE SEATTLE CITY COUNCIL OF AN ORDINANCE SETTING FORTH THE CRITERIA TO PROTECT THE TYPE OF FUTURE DEVELOPMENT ON THE FREEWAY PARK PARCELS INVOLVED. MOTION WAS CARRIED.

b. Moses Lake - Lower Peninsula Park - Nonrecreational lease IAC 67-044A:
Mr. Moore referred to memorandum of staff dated April 25, 1977, explaining the City of Moses Lake's request to the IAC to approve granting of a five-year lease on ten of the undeveloped twenty acres to a private concern for purposes of growing sod. The proposed agreement provided for \$7,500 worth of improvements; public access to the waterfront portions of the site would not be restricted. The City based its justification upon improvements being made without cost to the City under a lease arrangement. Staff recommended the proposal as submitted by the City not be accepted as it was not in keeping with the Committee's discussions relating to promotion of public/private joint operating agreements for recreational facilities at the September 27-28, 1976 IAC meeting. Further, the BOR had verbally notified staff the request would be denied at their level.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. BULLEY, THAT THE REQUEST OF THE CITY OF MOSES LAKE FOR APPROVAL OF A FIVE-YEAR LEASE GRANT ON TEN UNDEVELOPED TWENTY

ACRES TO A PRIVATE CONCERN FOR PURPOSES OF GROWING SOD WITHIN THE LOWER PENINSULA PARK (IAC 67-044A) BE DENIED. MOTION WAS CARRIED.

c. Cowlitz County - Riverside Park - Easement - 66-010A: Mr. Larry Burk, Project Specialist, referred to memorandum of staff dated April 25, 1977, on this project which recommended approval of Cowlitz County's request to grant two utility easements through the Riverside Park in accordance with plans and legal descriptions as submitted by the County. Mr. Odegaard asked that the word "over" be deleted from the recommended motion. IT WAS MOVED BY MR. WYMAN, SECONDED BY MR. BISHOP, THAT

WHEREAS THE COUNTY OF COWLITZ HAS REQUESTED APPROVAL BY THE INTERAGENCY COMMITTEE TO GRANT TWO UTILITY EASEMENTS THROUGH THE RIVERSIDE PARK PROJECT (66-010A), AND

WHEREAS, IT HAS BEEN DETERMINED THAT THE GRANTING OF SAID EASEMENTS THROUGH THE MENTIONED PARK SITE DOES NOT CONSTITUTE A CONVERSION OF USE INASMUCH AS THE EASEMENTS ARE LOCATED IN AN AREA WHERE NO RECREATION USE OR DEVELOPMENT IS PLANNED OR ANTICIPATED AND HAVE NO IMPACT ON THE RECREATION USE OF THE SITE,

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT COWLITZ COUNTY'S REQUEST TO GRANT TWO (2) UTILITY EASEMENTS THROUGH RIVERSIDE PARK BE APPROVED AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE NECESSARY DOCUMENTS.

MOTION WAS CARRIED.

d. Vancouver, Burnt Bridge Creek - Scope Amendment/Cost Increase 75-047A: Mr. Burk referred to memorandum of staff dated April 25, 1977, on this project, which recommended the eligible cost for the Buker parcel within this project be increased to a new appraised value of \$51,075; that the project scope not be reduced by deletion of the Olson parcel as requested by the City of Vancouver since the Olson parcel is considered a key element to the overall project. Staff therefore recommended the project scope remain as approved with an increase in IAC assistance to \$154,213.20 (\$15,381.20 - or 11%) with a six month extension to December 31, 1977.

Subsequent discussion and comments from Ted Brown, Director, Parks and Recreation, City of Vancouver, revealed that the City (1) preferred deletion of the Olson property since there were already standing access easements which could be utilized through the Olson property without difficulty, and (2) desired an increase in the eligible cost of the Buker parcel to \$51,075. There are three points of access through the Olson property and the City proposed to acquire one of the current easements (which is for sewer purposes) even if it was through condemnation proceedings.

Mr. Odegaard asked which property - Buker or Olson - was of most importance to the project as far as the City of Vancouver was concerned. Mr. Brown replied it would be more important to retain the Buker parcel from the standpoint of the creek frontage. Mr. Bishop stated he did not feel staff had sufficiently identified the situation to protect the integrity of the original funding of the project. Mr. Brown noted acquiring the one easement would provide for pedestrian traffic through the property, that no vehicles would be allowed in the area. Parking areas were then discussed.

MR. ROSS MOVED TO ACCEPT THE STAFF'S RECOMMENDATION WITH THE PROVISIO THAT THE PROPOSED EASEMENT FOLLOW THE EXISTING SEWER EASEMENTS FOR PEDESTRIAN TRAFFIC. THE MOTION DIED DUE TO THE LACK OF A SECOND.

Mr. Wyman stated he wanted to follow the City's recommendation and ask staff to work with the City of Vancouver on the easement problem. Mr. Ross asked to reframe his motion.

IT WAS MOVED BY MR. ROSS, SECONDED BY MR. LARSON, THAT (1) THE SCOPE OF THE PROJECT BE REDUCED BY THE DELETION OF THE OLSON PROPERTY WHICH CONSISTS OF 6.96 ACRES; (2) THAT THE ELJGIBLE COST OF THE BUKER OWNERSHIP BE INCREASED TO \$51,075 WITH NO INCREASE IN THE PROJECT COST; (3) THAT THE CITY ACQUIRE A PEDESTRIAN EASEMENT OVER THE OLSON PROPERTY AND BEGIN NEGOTIATIONS WITHIN SIX MONTHS TIME; AND THAT THE PROJECT BE EXTENDED TO DECEMBER 31, 1977, TO ACCOMPLISH COMPLETION.

MR HAW VOTED IN THE NEGATIVE. THE MOTION WAS CARRIED BY MAJORITY VOTE.

Following the motion, Mr. Odegaard asked Mr. Brown if acquiring the Olson property would be the number one priority now for the City of Vancouver's park program. Mr. Brown stated not at this time. Though it was an important parcel, it did not rank as priority number one in Vancouver's park plans.

(Mrs. Brostrom introduced Tom Garrett, Immediate Past Chairman of the Park and Recreation Commission.)

e. City of Edmonds, Seaview Park, Cost Increase 74-044D: Mr. Eugene Leach, Project Specialist, referred to memorandum of staff dated April 25, 1977, noting the City's request for a cost increase of \$14,832 to cover increases due to time lag between original cost estimates (1974) to when the project was bid (1975). Further, there were additional problems during construction such as rain erosion, topographical study, force account charges, etc. Staff recommended denial of the cost increase, stating cost overruns were due to changes in the contract as a result of additional work being required and the additional force account work on the site which could be absorbed by the City of Edmonds. IT WAS MOVED BY MR. ROSS, SECONDED BY MR. WYMAN, THAT

WHEREAS, THE IAC APPROVED THE CITY OF EDMONDS' SEAVIEW PARK PROJECT (74-044D) ON DECEMBER 10, 1974, FOR A TOTAL COST OF \$130,000 FOR WHICH \$65,000 (50%) LAND AND WATER CONSERVATION FUNDS WAS APPROVED, AND,

WHEREAS THE CITY OF EDMONDS HAS REQUESTED A COST INCREASE IN THE AMOUNT OF \$14,832 (11.4%) AND

WHEREAS, REVIEW OF THE REQUEST INDICATES THAT THE COST OVERRUNS WERE DUE TO CHANGES IN THE CONTRACT AS A RESULT OF ADDITIONAL WORK BEING REQUIRED AND THE ADDITIONAL FORCE ACCOUNT WORK ON THE SITE WHICH COULD POSSIBLY BE ABSORBED BY THE CITY OF EDMONDS,

NOW, THEREFORE, BE IT RESOLVED, THAT THE REQUEST BY THE CITY OF EDMONDS FOR THE SUBJECT COST INCREASE IS DENIED.

Following the motion, questions were asked of staff and Mr. Rod Garretson, Park Director, City of Edmonds. Mr. Ross felt the City of Edmonds had, in fact,

increased the scope of the work on the project on its own and had managed to acquire additional fill for another site through the work they had approved, and thus they received free labor from an Army reserve unit which had provided these improvements. It was his feeling the City had received benefits for the monies it had expended and did not require additional IAC funding. Mr. Larson pointed out the proposed cost increase was only 11%; had it been 50%, this would be another matter, but he felt the City had abided by the Procedural Guidelines and had a legitimate cost increase which the IAC should consider funding.

QUESTION WAS CALLED FOR ON THE MOTION. MR. LARSON VOTED IN THE NEGATIVE. THE MOTION CARRIED BY MAJORITY VOTE.

f. Spokane, Highbridge - Cost Increase - 69-105A: Mr. Moore referred to memorandum of staff dated April 25, 1977, which recommended that the IAC approve an increase in the reimbursement level for one of the parcels in the Highbridge Project from \$7,020 to \$11,000 based on a revised appraisal for the City and approved by an IAC review appraiser, with difference in cost between the actual purchase price and the updated appraisal being borne entirely by the City of Spokane. The parcel had been acquired in an amount which exceeded the original approved appraised amount; the second appraisal had indicated fair market value to be \$11,000. IT WAS MOVED BY MR. ROSS, SECONDED BY MR. WYMAN, THAT THE STAFF'S RECOMMENDATION FOR INCREASE FROM \$7,020 to \$11,000 FOR THE PARCEL BE APPROVED.

Discussion followed.

Mr. William Fearn, Supt., Park and Recreation, City of Spokane, stated he preferred to await BOR decision on the matter since staff had pointed out that the project is funded entirely with LWCF and it will be necessary to obtain BOR approval for the actual purchase price. The parcel was acquired by Spokane at \$15,500, and Mr. Fearn felt perhaps BOR would be able to reimburse on that level rather than \$11,000. He suggested changing the motion to read:

"INCREASE FROM \$7,020 TO \$11,000 OR \$15,500, WHICHEVER IS APPROVED BY THE BOR."

Mr. Bert Cole pointed out the Committee would then be making a policy decision which would not be in keeping with the Procedural Guidelines. It would be making an exception specifically for the City of Spokane.

MR. ROSS AMENDED HIS MOTION TO INCLUDE THE WORDING "INCREASE FROM \$7,020 TO \$11,000 OR \$15,500, WHICHEVER IS APPROVED BY THE BOR." MR. WYMAN ACCEPTED THIS AMENDMENT TO THE ORIGINAL MOTION.

Mr. Goff then advised the Committee it would be setting a precedent which would give the staff guidance that all appraisals which involve BOR funds are to be referred to that agency for their recommendation rather than to the IAC staff. This concerned him as Acting Administrator. The BOR would be making whatever decisions it felt was proper and acceptable to them. Mr. Ross felt he was abiding by his responsibilities within the guidelines and as a member of the Committee by dealing with the initial recommendation of \$11,000. His motion provided flexibility to see if the BOR would fund the actual dollars involved in the appraisal. He felt his motion would not establish any precedent,

but that the Committee was exercising its judgment in an individual case. Mrs. Brostrom agreed with Mr. Goff's statements and suggested there not be any action by the Committee on the request from Spokane at this time.

MR. WYMAN MOVED TO TABLE THE MOTION. MR. ROSS PROTESTED BUT WAS ADVISED A MOTION TO TABLE IS NOT DEBATABLE. QUESTION WAS CALLED FOR ON THE MOTION TO TABLE. FIVE MEMBERS WERE IN FAVOR; THREE (ODEGAARD, HAW AND ROSS) VOTED IN THE NEGATIVE.

Mr. Moore was informed the intent of the Committee on this particular cost increase request was for staff to contact the BOR, consult with them on the appraisal matter and make a staff decision for presentation to the Committee at the September 1977 IAC meeting.

g. Town of Ione, Ione Park, Cost Increase - 71-026D: Mr. Leach referred to memorandum of staff dated April 25, 1977, which recommended a cost increase be approved (\$4,772) to enable the Town of Ione to complete its Ione Pool Renovation project. Staff had, through oversight, not included sales taxes and sufficient planning and engineering costs in the project at the time it came before the IAC for approval. IT WAS MOVED BY MR. COLE, SECONDED BY MRS. ENGLE THAT WHEREAS, THE IAC ON SEPT. 28, 1976 APPROVED THE IONE POOL RENOVATION PROJECT 77-026D AS SUBMITTED BY THE TOWN OF IONE FOR A TOTAL COST OF \$38,300, AND WHEREAS, THE TOWN OF IONE HAS REQUESTED A COST INCREASE OF \$4,772 TO PROVIDE FOR NECESSARY FUNDS TO CONSTRUCT THE PROJECT DUE TO AN OVERSIGHT IN ESTABLISHING THE TOTAL PROJECT COST BY NOT INCLUDING SALES TAXES AND SUFFICIENT PLANNING AND ENGINEERING COSTS,

NOW, THEREFORE, BE IT RESOLVED, THE IAC HEREBY APPROVES A COST INCREASE IN THE AMOUNT OF \$4,772 TOWARD IONE POOL RENOVATION PROJECT, INCREASING THE TOTAL COST TO \$43,072 WITH AN INCREASE IN THE IAC SHARE FROM \$28,725 TO \$32,304 AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE NECESSARY DOCUMENTS.

MOTION WAS CARRIED.

IV. E. 2. Department of Game: Mr. Ron Taylor referred to memorandum of staff dated April 25, 1977, concerning four Game Department projects and requests for cost increases as follows: (a. b. c. d. agenda items.)

Bogachiel River	75-622D	\$ 8,085	Williams Lake	76-640D	\$ 4,208
Waits Lake	75-639D	4,748	Wynoochee River	75-645D	1,483

Staff reviewed each request and made deletions within the cost increase requests to abide by Procedural Guidelines 08.05.000 (2) and (3) concerning costs incurred on elements included in the project contract and increase not being used for increased costs incurred as a result of design changes after IAC approval of the project unless written approval of the IAC Administrator is obtained. Staff therefore deleted certain items from Williams Lake and Wynoochee River projects and recommended disapproval of the Waits Lake cost increase of \$4,748 due to the fact that the Dept. of Game did not contact IAC prior to initiating extra work. Allowable cost increases recommended for approval by staff were included in the recommended motion.

Mr. Larson asked if staff had analyzed whether or not the changes made were necessary for completion of the projects. Mr. Taylor replied this had been done and staff felt those elements outside the scope were justified, however,

they were not in the original project scope nor was IAC staff advised prior to the construction of the items. Mr. Larson then noted it was necessary to put in a gravel road at the Waitts Lake project due to the safety factor. At the time the Dept. of Game did not obtain approval through the IAC Administrator for construction of the road, but the road was definitely necessary to the project's completion. Items deleted from Wynoochee and Williams Lake were also commented upon by Mr. Larson. He stated the Procedural Guidelines were too restrictive and did not allow for flexibility. Mr. Ross stated the Department of Game should bear the burden on those items not within the project scope at the time of approval by the Committee. This was a logical procedure and should be adhered to. Mr. Bishop determined that the work on the projects had been paid for by the Department of Game and therefore, MR. BISHOP MOVED, SECONDED BY MRS. ENGLE THAT

WHEREAS, THE IAC HAS APPROVED APPLICATIONS SUBMITTED BY THE DEPARTMENT OF GAME FOR FOUR PROJECTS (BOGACHIEL RIVER 75-622D; WAITTS LAKE 75-639D; WILLIAMS LAKE 75-640D, AND WYNOOCHEE RIVER 75-654D) AND,

WHEREAS, IT HAS BEEN DETERMINED THE DEPARTMENT OF GAME HAS COMPLETED THE SUBJECT PROJECTS AS ORIGINALLY APPROVED IN ACCORDANCE WITH THE PROJECT CONTRACTS AND THAT ALLOWABLE COST OVERRUNS CAUSED BY THE SPECIFIC CIRCUMSTANCES INDICATED FOR 3 PROJECTS IN MEMORANDUM OF STAFF DATED APRIL 25, 1977, ARE JUSTIFIED, AS OUTLINED BY IAC STAFF,

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT AN INCREASE IN THE TOTAL COST FOR THREE DEPARTMENT OF GAME PROJECTS BE APPROVED AS FOLLOWS:

BOGACHIEL RIVER	75-622D	\$8,085 COST INCREASE APPROVED	TOTAL: \$48,085
WILLIAMS LAKE	75-640D	\$3,565 COST INCREASE APPROVED	TOTAL: \$35,065
WYNOOCHEE RIVER	75-645D	\$6,957 COST INCREASE APPROVED	TOTAL: \$30,457

WITH THE UNDERSTANDING THAT THE COST INCREASE REQUESTED FOR THE WAITTS LAKE PROJECT (75-639D) IS HEREBY DISAPPROVED. THE ADMINISTRATOR IS AUTHORIZED TO EXECUTE THE NECESSARY DOCUMENTS TO EFFECTUATE THE COST INCREASES.

Discussion followed. Mrs. Brostrom asked how long before an administrative approval on project cost increases could be obtained from the IAC. Staff advised the procedure was a simple one; staff could meet with the Department of Game at any time on their projects and is willing to provide the time for discussions. Mr. Goff suggested perhaps verbal approval could be obtained to be followed up by written documents. Mr. Larson pointed out the need to keep crews on the job at project sites and those crews should be able to go forward with changes to the project which would provide such things as safety, etc. He felt it was costly to state agencies to call back crews or re-rent equipment while a change in a project is being contemplated.

Mr. Bishop stressed that he did not have any exceptions to the importance of state agencies projects and the fact that they do need to be completed in a timely manner, but he felt that the Procedural Guidelines of the agency should be followed, and if they were not helpful to state agencies, then the staff and the Committee should review them for revisions to make them more workable. It was his feeling the state agencies should have contingency monies. He did not

disagree with Mr. Larson's logic, but unless the guidelines are changed, it is not going to be practical to operate within them. However, the IAC needs a reasonable way to proceed with projects and the Guidelines are for that purpose.

QUESTION WAS CALLED FOR ON THE MOTION. MR. LARSON AND MR. ROSS VOTED IN THE NEGATIVE. MOTON WAS CARRIED BY MAJORITY VOTE.

Mrs. Brostrom advised staff that if a Procedural Guideline is not a workable one, then it is up to staff to come back to the Committee with a solution for consideration.

f.g.h. Methow River, 75-646D, Two Rivers, 75-632D, and Weiser Lake, 75-636D - reinstatement of expired project contracts: Mr. Taylor referred to memorandum of staff dated April 25, 1977, recommending full reinstatement of three Dept. of Game projects contracts retroactive to their respective IAC contract expiration dates and extension to July 30, 1977 in each case. IT WAS MOVED BY MR. ROSS, SECONDED BY MR. WYMAN, THAT

WHEREAS, THREE PROJECTS OF THE DEPT. OF GAME (METHOW RIVER, 75-646D, TWO RIVERS, 75-632D, AND WEISER LAKE, 75-636D) HAVE PROJECT CONTRACTS EXPIRED, AND

WHEREAS, THE COMPLETION OF THE PROJECTS IS PRESENTLY BEING PURSUED BY THE DEPARTMENT OF GAME, AND IT IS IN THE BEST INTERESTS OF THE STATE TO REINSTATE THESE EXPIRED CONTRACTS ON A RETROACTIVE BASIS FROM THE DATE OF THE PROJECT'S RESPECTIVE EXPIRATION DATES, AND TO AUTHORIZE AS ELIGIBLE COSTS, THOSE COSTS INCURRED FROM THE RESPECTIVE DATES OF EXPIRATION TO JULY 30, 1977;

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE ABOVE REFERENCED DEPT. OF GAME DEVELOPMENT PROJECTS BE REINSTATED RETROACTIVELY TO THEIR RESPECTIVE PROJECT CONTRACT ENDING DATES, AND EXTENDED TO JULY 30, 1977;

AND, BE IT FURTHER RESOLVED, THAT THE ADMINISTRATOR IS AUTHORIZED TO PROCESS THE NECESSARY DOCUMENTS TO EFFECT THE AMENDMENTS.

MOTION WAS CARRIED.

IV E. 3 Dept. of Natural Resources: a. Naselle River Project 75-718D: Mr. Larry Burk referred to memorandum of staff dated April 25, 1977, requesting withdrawal of the Department of Natural Resources' Naselle River Project (75-718D). IT WAS MOVED BY MR. ROSS, SECONDED BY MR. WYMAN THAT,

WHEREAS, ON DECEMBER 10, 1974, THE IAC APPROVED THE DEPARTMENT OF NATURAL RESOURCES' NASELLE RIVER PROJECT FOR A TOTAL PROJECT COST OF \$41,500 (50% LWCF; 50% REF. 18), AND

WHEREAS, THE DEPARTMENT OF NATURAL RESOURCES HAS BEEN UNSUCCESSFUL IN ACQUIRING NECESSARY PERMITS FROM THE COUNTY,

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE NASELLE RIVER PROJECT (75-718D) BE WITHDRAWN AND THAT THE ADMINISTRATOR BE AUTHORIZED TO EXECUTE THE NECESSARY DOCUMENTS. THE FUNDS HEREBY DE-OBLIGATED ARE RETURNED TO THE UNCOMMITTED BALANCE OF MONIES AVAILABLE TO DNR FOR FUTURE ALLOCATION TO PROJECTS APPROVED BY THE COMMITTEE.

Discussion followed. In response to questions, Mr. Kenn Cole explained that monies withdrawn from projects revert back to the state agency because the funds are appropriated directly to that state agency for its specific use within the State Agency's Capital Budget. On the local side, because the local grant funds are appropriated to the IAC for disbursements, the monies return to the allocation for local agencies. Those funds are not returned to the local agency which had received approval for the project in the first place. Mrs. Brostrom inquired as to the reason the DNR project was being withdrawn. Mr. Bert Cole replied the Department of Natural Resources had been unsuccessful in obtaining necessary permits from Pacific County for the project which precluded any proposed development. Citizens in the area were adverse to a public camp and picnic facility in their area. Mrs. Brostrom suggested perhaps Pacific County should be made aware of the need to have a park in that area which would be open to everyone in the state.

MR. WYMAN CALLED FOR THE QUESTION ON THE MOTION. THE MOTION WAS CARRIED.

b. Boulder Lake, Cost Increase - 75-732D: Mr. Burk referred to memorandum of staff dated April 25, 1977, requesting a cost increase of \$15,000 on this project or 23.7% and a six months' extension for completion. Problems in obtaining necessary permit from the County for the picnic area and campground caused the overrun. DNR estimated approximately \$24,000 of work remaining to complete the project. MR. ROSS MOVED TO DENY THE COST INCREASE TO THE DEPARTMENT OF NATURAL RESOURCES FOR THE BOULDER LAKE PROJECT. THE MOTION DIED DUE TO LACK OF A SECOND.

Mr. Morris Boles, Assistant Supervisor, DNR, was called upon for explanation. He told of the proposed involvement of Green River Community college students in the project and advice received from the college that such assistance would not be forthcoming for this summer. Therefore, it will be necessary to hire a crew to work on the project. Because of this fact, he asked that the cost increase be \$20,000 rather than the \$15,000 as in the recommended motion due to the need for an additional \$5,000 to complete the project on schedule with necessary crew.

Mr. Ross asked why the funds on the withdrawal of the Naselle River project could not be used for the Boulder Lake project. There was discussion on the possibility of obtaining students from a different college and the fact that other colleges did not have the required application completed and approved through the necessary channels. IT WAS MOVED BY MR. ROSS, SECONDED BY MR. WYMAN THAT

WHEREAS, ON JUNE 17, 1975, THE IAC APPROVED THE DEPARTMENT OF NATURAL RESOURCES' BOULDER LAKE PROJECT FOR A TOTAL PROJECT COST OF \$63,217 (100% REF. 18), AND

WHEREAS, THE DEPARTMENT OF NATURAL RESOURCES HAS ENCOUNTERED DELAYS IN IMPLEMENTING THE PROJECT, AND ADVERSE WEATHER AND UNEXPECTED EXPENSES IN REGARDS TO CONSTRUCTION HAVE BEEN ENCOUNTERED, AND

WHEREAS, THE DEPARTMENT OF NATURAL RESOURCES HAS REQUESTED A \$20,000 COST INCREASE AND A SIX MONTHS' TIME EXTENSION IN ORDER TO COMPLETE THE PROJECT AS ORIGINALLY SUBMITTED TO THE INTERAGENCY COMMITTEE,

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR

RECREATION THAT A \$20,000 INCREASE IN THE TOTAL COST FOR THE DEPARTMENT OF NATURAL RESOURCES' BOULDER LAKE PROJECT (IAC 75-732D) AND A SIX MONTHS' EXTENSION BE APPROVED, INCREASING THE TOTAL PROJECT COST TO \$83,217 (100% REF. 18) SUBJECT TO AGENCY ENDEAVOR BEING MADE TO SECURE THE LABOR FORCE FROM THE ORIGINAL SOURCE, AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE NECESSARY DOCUMENTS. MOTION WAS CARRIED.

Mr. Wyman complimented the Department of Natural Resources in using college students on its projects and involving them in summer work.

c. Upper Basin, IAC 75-737D: Mr. Burk referred to memorandum of staff dated April 25, 1977, recommending a cost increase of \$8,500 on this project. DNR had requested \$14,500 or 53.7% cost increase and provided justification for the request based on a delay in original project approval by the IAC due to a change in meeting schedule which caused a construction delay. It was their feeling this time delay also required additional expenses to set up crew schedules and there was slower than anticipated crew production. Mr. O'Donnell's memorandum of explanation dated April 22, 1977 was distributed to the Committee members. Staff review of the request resulted in the recommendation that all of the added costs resulting from additional labor were not fully justified for additional IAC funding.

IT WAS MOVED BY MR. ROSS, SECONDED BY MR. WYMAN, THAT

WHEREAS, THE IAC ON JUNE 17, 1975, APPROVED THE UPPER BASIN DEVELOPMENT PROJECT (75-737D) FOR A TOTAL COST OF \$27,000 (REF. 18), AND

WHEREAS, THE DEPARTMENT OF NATURAL RESOURCES HAS REQUESTED A COST INCREASE OF \$14,500 (53.7%) BASED UPON AN ADDITIONAL CONSTRUCTION SEASON AND ADDITIONAL LABOR REQUIRED TO COMPLETE THE PROJECT AS APPROVED, AND

WHEREAS, OF THE TOTAL REQUESTED INCREASE \$8,500 APPEARS JUSTIFIABLE,

NOW, THEREFORE, BE IT RESOLVED, THE INTERAGENCY COMMITTEE APPROVES AN \$8,500 COST INCREASE TOWARDS THE UPPER BASIN PROJECT (75-737D) INCREASING THE TOTAL PROJECT COST TO \$35,500 (100% REF. 18) AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE NECESSARY DOCUMENTS.

MOTION WAS CARRIED.

Following noon recess, the Committee reconvened at 1:05 p.m., with the following quorum:

BISHOP, COLE, LARSON, WYMAN, BROSTROM, ENGLE
(Mr. Bulley and Mr. Ross were not present.)

MR. HAW ARRIVED DURING THE REPORT ON IAC MANAGEMENT BY MR. GOFF AT WHICH TIME A QUORUM WAS DECLARED BY THE CHAIRMAN.

III B. Management Study Report - IAC: Mr. Goff referred to his "Report to the Chairman", April 1977 -- a summary of his findings and evaluations of existing conditions regarding the administration of the IAC (organizational structure, policies, directives, operating procedures, TAC, etc.) This report had been mailed to each Committee member and is on file with the IAC.

At the completion of the oral report, Mrs. Brostrom and other Committee members

thanked Mr. Goff for assuming the responsibilities and duties as Acting Administrator and advising the Committee of his findings while in that position. Mrs. Engle asked Mr. Goff's opinion as to the role of the IAC citizen members. In his reply he pointed out the need for citizen members and the other committee members to have confidence in the Administrator and staff in the evaluation of the potential of all state and local projects. He felt it is imperative that the Committee rely on the Administrator and his staff to present to the Committee an array of projects which in their estimation are the most needed and worthy projects following the Procedural Guidelines and Evaluation System as set up by the Committee. He recognized the expertise of the citizen members and their varied backgrounds in the recreational field, and hoped that the direction the Committee gives to the staff would come not necessarily as to the desires or priorities of any individual member, but from the Committee as a whole.

Mrs. Engle had expressed a desire to visit sites, and Mr. Goff felt while it would not be practical to visit all of the sites funded by the IAC, the staff could assist the Committee members wherever possible to see some of the projects they are funding or considering for funding.

Mr. Larson pointed out there should be flexibility for the Administrator to work within and he should not necessarily be tied to specific written directions and guidelines. This should also apply to the Procedural Guidelines; they should not be so restrictive that some latitude could not be given toward special problems on projects. Mr. Larson also noted the need for departmental directors to support their own departmental legislation which might be heard at legislative meetings even though sometimes this could be the opposite of the IAC's intentions. The obligation of directors should be with their departments. Concerning the TAC, Mr. Larson agreed there was a need to look at its formation of 19 members, determine its functions, and perhaps reduce it to six to eight representatives.

It was Mr. Goff's feeling that the staff did require more direction from the Committee, especially relating to the responsibilities and duties of the Administrator. These should be more clearly defined -- what does the Committee expect of its Administrator?

Mrs. Brostrom stated the report would be incorporated with the Harry J. Prior and Associates Report on the Management of the IAC and given to the new Administrator for his review and decision in concert with the Executive Committee of the IAC. Also, a sub-committee would be appointed later to update this material. It was her hope that from these two reports it would be possible to make changes which would prove more efficient and aid both the grant-in-aid and planning programs of the IAC.

IV E. 4. Department of Fisheries: a. Penn Cove 76-800A: Mr. Ron Bailey, Project Specialist, referred to memorandum of staff dated April 25, 1977, requesting the withdrawal of the Department of Fisheries' Penn Cove Acquisition project. Withdrawal of the project had been requested primarily because the demarcation between the private uplands and the public tidelands was unclear and varied on each parcel for the three miles of adjacent beach; also, two property owners were unwilling to sell.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. WYMAN, THAT

WHEREAS, ON AUGUST 26, 1975, THE IAC APPROVED THE DEPARTMENT OF FISHERIES' PENN COVE PROJECT FOR A TOTAL COST OF \$25,750, AND

WHEREAS, IT HAS BEEN DETERMINED THAT THE DEMARCATION BETWEEN PRIVATE UPLANDS VERSUS PUBLIC TIDELANDS IS UNCLEAR WHICH COULD CREATE TRESPASS PROBLEMS IN THE FUTURE, AND

WHEREAS, THE DEPARTMENT OF FISHERIES HAS REQUESTED THE PROJECT BE WITHDRAWN,

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THAT THE PENN COVE PROJECT (76-800A) BE WITHDRAWN AND THAT THE ADMINISTRATOR BE AUTHORIZED TO EXECUTE THE NECESSARY DOCUMENTS. THE FUNDS HEREBY DEOBLIGATED ARE RETURNED TO THE UNCOMMITTED BALANCE OF MONIES AVAILABLE TO THE DEPARTMENT OF FISHERIES FOR FUTURE ALLOCATION TO PROJECTS APPROVED BY THE COMMITTEE.

MOTION WAS CARRIED.

IV. E. 5. Parks and Recreation Commission: a. Green River Gorge, Cost Increase 75-501A: Mr. Leach referred to memorandum of staff dated April 25, 1977, requesting a cost increase of \$64,320 (47%) on the Green River Gorge Conservation Area, State Parks and Recreation Commission, project to accommodate an increase based on the new appraised value of the property.

IT WAS MOVED BY MR. LARSON, SECONDED BY MR. WYMAN THAT

WHEREAS, THE INTERAGENCY COMMITTEE ON DECEMBER 10, 1974, APPROVED THE GREEN RIVER GORGE CONSERVATION AREA ACQUISITION PROJECT, 75-501A, AS SUBMITTED BY THE STATE PARKS AND RECREATION COMMISSION FOR A TOTAL COST OF \$135,680 (50% LWCF; 50% REF. 28), AND

WHEREAS, THE STATE PARKS AND RECREATION COMMISSION HAS REQUESTED A COST INCREASE OF \$64,320 TO PROVIDE ADDITIONAL FUNDS TO ACQUIRE THE PARCEL AS DESCRIBED IN THE PROJECT CONTRACT, BASED ON A REAPPRAISAL OF THE LANDS,

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE HEREBY APPROVES A COST INCREASE IN THE AMOUNT OF \$64,320 TOWARD THE GREEN RIVER GORGE CONSERVATION AREA ACQUISITION PROJECT (75-501A) INCREASING THE TOTAL COST OF THE PROJECT TO \$200,000 (50% LWCF; 50% REF. 28), AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE NECESSARY DOCUMENTS.

MOTION WAS CARRIED.

b. Stuart Island, 72-507D: Mr. Moore referred to memorandum of staff dated April 25, 1977, requesting a scope increase on the Stuart Island Development project to provide for testing of archaeological resources within the project area. IT WAS MOVED BY MR. COLE, SECONDED BY MR. WYMAN, THAT

WHEREAS, THE INTERAGENCY COMMITTEE ON MAY 23, 1972, APPROVED THE STUART ISLAND DEVELOPMENT PROJECT (IAC 72-507D) FOR A TOTAL COST OF \$138,346 (\$100,000 INITIATIVE 215 - \$38,346 REF. 18) AND

WHEREAS, STATE PARKS AND RECREATION COMMISSION HAS REQUESTED THE PROJECT SCOPE

BE INCREASED TO PROVIDE FOR TESTING OF ARCHAEOLOGICAL RESOURCES WITHIN THE PROJECT AREA, AND

WHEREAS, STATE PARKS AND RECREATION COMMISSION HAS REQUESTED A RETROACTIVE TIME EXTENSION TO COMPLETE THE ARCHAEOLOGICAL TESTING,

NOW, THEREFORE, BE IT RESOLVED, THAT THE INTERAGENCY COMMITTEE HEREBY APPROVES A SCOPE INCREASE IN THE STUART ISLAND DEVELOPMENT PROJECT FOR TESTING OF ARCHAEOLOGICAL RESOURCES AND A RETROACTIVE REINSTATEMENT OF THE PROJECT CONTRACT FROM THE DATE OF EXPIRATION, DECEMBER 31, 1976, TO A NEW ENDING DATE OF AUGUST 30, 1977.

MOTION WAS CARRIED.

Historic Preservations legislation: Mr. Odegaard distributed copies of the legislative bills on historic preservations which the Chairman had asked be made available to the Committee:

HB 75 - Archaeological Resources
SHB 2512 - Historic Buildings, State Use
SHB 74 - Historic sites, preservation

IV. F. State Agencies Project Approvals:

1. a. Wolfe Property - State Parks and Recreation Commission - 77-506D: Deborah Hill, Project Admin. Section, referred to memorandum of staff dated April 25, 1977, on the Wolfe Property project, which requested approval of the Committee for Trident Impact funding of \$510,200 (funds administered by the Dept. of Defense.) If funding is realized on this project, the IAC will treat it as an LWCF project and it must meet normal LWCF requirements. Mr. John Clark explained the funding of the project through the Trident Impact program in response to Mr. Bert Cole's questions. It was noted that the manager's residence would be deleted from the State Parks' proposal. IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. LARSON, THAT

WHEREAS, THE STATE PARKS AND RECREATION COMMISSION HAS SUBMITTED A REQUEST FOR APPROVAL OF THE WOLFE PROPERTY PROJECT (77-506D) IN THE AMOUNT OF \$550,200, AND

WHEREAS, FUNDS ADMINISTERED BY THE INTERAGENCY COMMITTEE WHICH COULD BE UTILIZED FOR THIS PROJECT ARE COMMITTED TO PROJECTS AS IDENTIFIED IN THE 1975-77 CAPITAL BUDGET, AS APPROVED, AND THE 1977-79 CAPITAL BUDGET, UNDER CONSIDERATION BY THE WASHINGTON STATE LEGISLATURE, AND

WHEREAS, THE PROJECT IS CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON FEBRUARY 26, 1973, AND

WHEREAS, THE PROJECT APPEARS TO QUALIFY FOR TRIDENT IMPACT FUNDING, AND

WHEREAS, THE COST OF A MANAGER'S RESIDENCE (\$40,000) MUST BE DELETED FROM THE AMOUNT REQUESTED DUE TO LWCF REGULATIONS,

NOW, THEREFORE, BE IT RESOLVED, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HEREBY APPROVES THE WOLFE PROPERTY DEVELOPMENT PROJECT (77-506D) FOR CONSIDERATION FOR TRIDENT IMPACT FUNDING FOR \$510,200, AND THE ADMINISTRATOR IS

AUTHORIZED TO EXECUTE THE NECESSARY DOCUMENTS.

Mr. Bert Cole asked assurance that this project would go through the regular funding process of the Legislative Budget Committee. He was informed this would be done but that this matter was the responsibility of the State Parks and Recreation Commission. QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

Mr. Moore informed Mrs. Engle that the Department of Defense funds for these types of projects were limited to a certain amount by Congressional Action each year. Funding must be approved by the county concerned and go through the Office of Community Development as well. Competition for these funds is great.

IV. F. 2. Department of Game:

a. Chiliwist 77-620A and b. Banks Lake 77-608D: Mr. Taylor referred to memorandum of staff dated April 25, 1977, proposing approval of two Dept. of Game projects:

<u>Chiliwist WRA</u>	\$ 582,000	Acquire approximately 3,274 acres of land in Okanogan County
<u>Banks Lake</u>	\$ 27,100	Redevelopment of existing facility to provide higher level of public service

IT WAS MOVED BY MRS. ENGLE, SECONDED BY MR. WYMAN TO APPROVE THE CHILIWIST WRA PROJECT.
MOTION WAS CARRIED.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. COLE, TO APPROVE THE BANKS LAKE PROJECT.
MOTION WAS CARRIED.

By its action, the Interagency Committee confirmed the following motion:

WHEREAS, THE FOLLOWING PROJECTS SUBMITTED BY THE WASHINGTON STATE DEPARTMENT OF GAME ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON FEBRUARY 26, 1973,

NOW, THEREFORE, THE INTERAGENCY COMMITTEE HEREBY APPROVES THESE PROJECTS AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT CONTRACT WITH THE WASHINGTON STATE DEPARTMENT OF GAME AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT WHICH HAS BEEN LISTED FOR EACH PROJECT UPON EXECUTION OF THE PROJECT CONTRACTS BY THE WASHINGTON STATE DEPARTMENT OF GAME.

CHILIWIST WRA	ACQ.	\$378,000	REF. 28	\$204,000	LWCF	TOTAL: \$582,000
BANKS LAKE	DEV.	10,840	REF. 28	\$ 16,260	INIT.	TOTAL: \$ 27,100

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IV. 3 Department of Fisheries, Edmonds Fishing Pier, IAC 77-800D - Lease: Mr. Bailey distributed revised memorandum to the Committee on this project cancelling the memorandum in the kit. Fisheries requested a waiver of IAC Guideline 04.06 in order to use ORA funds to pay for a 30-year lease. The IAC Assistant Attorney General reviewed the lease and determined that regardless of the five-year re-evaluation cycle in the lease, the lease would be

legitimate and binding. He also determined five-year payments on the lease would be an operating cost not a capital cost. The original application did not include a request for payment of the first five-year term by ORA. Fisheries amended its application requesting this action -- thus, waiving of the guideline (04.06) would be necessary to accommodate their request. Staff recommended against waiving the guideline based on the Assistant Attorney General's informal opinion, and that an unknown payment level would create an inordinate administrative situation by requiring that the project remain open for at least 25 years without a guarantee that funds from ORA would be available.

There followed considerable discussion on the lease requirements and the fact that these would be considered operating costs not capital costs. It was felt that Fisheries should pay the monies expected of them in this project.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. WYMAN, THAT

PROCEDURAL GUIDELINE 04.06 NOT BE WAIVED TO PROVIDE LEASE TERM AND PAYMENT CYCLES AS REQUESTED BY THE DEPARTMENT OF FISHERIES ON THE EDMONDS FISHING PIER PROJECT (77-800D); THAT THE DEPARTMENT OF FISHERIES ABSORB SUCH COSTS AS ARE NECESSARY. MOTION WAS CARRIED.

June 1977 meeting: Mrs. Brostrom announced a June meeting of the IAC would be necessary in order to approve the Master List of State Agencies Projects following the Legislature's approval of the IAC Capital Budget of 1977-79. Further, legislation which is passed by the Legislature will require a follow-up report, and it may be necessary to change the Washington Administrative Code (WAC) pertaining to the IAC. Mr. Goff was asked to arrange a date the last week of June and secure a meeting room. Mr. Webster offered the use of Marymoor Park facilities, giving the Committee members an opportunity to see the area and the various aspects of the park developed with IAC monies.

Mrs. Brostrom, on behalf of the Committee, thanked the IAC staff for a well-done presentation of the local and state projects, and Mr. Goff for assisting the IAC as its Acting Administrator since January 1, 1977.

Adjourned at 3:20 p.m.

RATIFIED BY THE COMMITTEE

9-27-77
DATE

Micaela Brostrom
MICAELA BROSTROM, CHAIRMAN

**June Mtg was cancelled*



4800 Capitol Blvd.
Tumwater, Washington 98504

Phone: (206) 753-7140

Governor
Micaela Brostrom, Chairman

PARTICIPATING AGENCIES

Department of Commerce and
Economic Development
John S. Larsen, Director

Department of Ecology
John A. Biggs, Director

Department of Fisheries
Donald W. Moos, Director

Department of Game
Ralph W. Larson, Director

Department of Highways
W. A. Bulley, Director

Department of Natural
Resources
Bert L. Cole, Commissioner
of Public Lands

State Parks and Recreation
Commission
Charles H. Odegaard, Director

CITIZEN MEMBERS

Peter
Wyman, Spokane
Warren A. Bishop, Pullman
Micaela Brostrom, Seattle
Helen Engle, Tacoma
Michael K. Ross, Seattle

ADMINISTRATOR

RESOLUTION

WHEREAS, DONALD W. MOOS, FORMERLY DIRECTOR, DEPARTMENT OF FISHERIES, STATE OF WASHINGTON, HAS SERVED ON THE INTERAGENCY COMMITTEE THE PAST TWO YEARS (SINCE 1974) AS A MEMBER OF THE COMMITTEE AND HAS ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION SITES AND FACILITIES AND

WHEREAS, THE SAID INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS WOULD LIKE TO RECOGNIZE HIS DEDICATED AND OUTSTANDING SERVICES RENDERED TO THE INTERAGENCY COMMITTEE DURING THAT TIME, AND WISH HIM WELL IN HIS FUTURE WORK,

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF HIS ASSISTANCE TO THE INTERAGENCY COMMITTEE IN PERFORMING HIS RESPONSIBILITIES AND DUTIES AS A MEMBER OF THE COMMITTEE, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DOES HERewith EXTEND ITS THANKS AND APPRECIATION TO DONALD W. MOOS FOR HIS SERVICE IN THE FIELD OF OUTDOOR RECREATION WHILE SERVING ON THE INTERAGENCY COMMITTEE;

AND, RESOLVED FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE GOVERNOR OF THE STATE OF WASHINGTON, WITH A COPY AND LETTER OF APPRECIATION TO DONALD W. MOOS.

H. R. GOFF, ACTING ADMIN.
MICAELA BROSTROM, CHAIRMAN
WARREN A. BISHOP
HELEN ENGLE
MICHAEL ROSS
PETER WYMAN

W. A. BULLEY
WILBUR HALLAEUR
BERT L. COLE
RALPH W. LARSON
FRANK HAW
CHARLES H. ODEGAARD

KAZUO WATANABE

DATED: APRIL 25, 1977



RESOLUTION

4800 Capitol Blvd.
Tumwater, Washington 98504

Phone: (206) 753-7140

ixy Lee Ray, Governor
Micaela Brostrom, Chairman

PARTICIPATING AGENCIES

Department of Commerce and
Economic Development
~~John S. Larson~~, Director

Department of Ecology
~~John A. Biggs~~, Director

Department of Fisheries
~~Donald W. Moes~~, Director

Department of Game
Ralph W. Larson, Director

Department of Highways
W. A. Bulley, Director

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Bert L. Cole, Commissioner
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CITIZEN MEMBERS

eter Wyman, Spokane

Warren A. Bishop, Pullman
Micaela Brostrom, Seattle
Helen Engle, Tacoma
Michael K. Ross, Seattle

ADMINISTRATOR

WHEREAS, JOHN A. BIGGS, FORMERLY DIRECTOR, DEPARTMENT OF ECOLOGY (AND DEPARTMENT OF GAME), STATE OF WASHINGTON HAS SERVED ON THE INTERAGENCY COMMITTEE THE PAST ELEVEN YEARS (SINCE 1964) AS A MEMBER OF THE COMMITTEE AND HAS ASSISTED THE CITIZENS OF THE STATE OF WASHINGTON IN THE ACQUISITION AND DEVELOPMENT OF OUTDOOR RECREATION SITES AND FACILITIES AND

WHEREAS, THE SAID INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION MEMBERS WOULD LIKE TO RECOGNIZE HIS DEDICATED AND OUTSTANDING SERVICES RENDERED TO THE INTERAGENCY COMMITTEE DURING THAT TIME, AND WISH HIM WELL IN HIS FUTURE WORK,

NOW, THEREFORE, BE IT RESOLVED THAT IN RECOGNITION OF HIS ASSISTANCE TO THE INTERAGENCY COMMITTEE IN PERFORMING HIS RESPONSIBILITIES AND DUTIES AS A MEMBER OF THE COMMITTEE, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DOES HERewith EXTEND ITS THANKS AND APPRECIATION TO JOHN A. BIGGS FOR HIS SERVICE IN THE FIELD OF OUTDOOR RECREATION WHILE SERVING ON THE INTERAGENCY COMMITTEE;

AND, RESOLVED FURTHER, THAT A COPY OF THIS RESOLUTION BE SENT TO THE GOVERNOR OF THE STATE OF WASHINGTON, WITH A COPY AND LETTER OF APPRECIATION TO JOHN A. BIGGS.

H. R. GOFF, ACTING ADMIN.
MICAELA BROSTROM, CHAIRMAN
WARREN A. BISHOP
HELEN ENGLE
MICHAEL ROSS
PETER WYMAN

W. A. BULLEY
WILBUR HALLAEUR
BERT L. COLE
RALPH W. LARSON
FRANK HAW
CHARLES H. ODEGAARD

KAZUO WATANABE

DATED: APRIL 25, 1977



4800 Capitol Blvd.
Tacoma, Washington 98504

Phone: (206) 753-7140

~~United States~~ Governor
~~Chairman~~ Chairman

PARTICIPATING AGENCIES

Department of Commerce and
Economic Development
~~Director~~ Director

Department of Ecology
~~Director~~ Director

Department of Fisheries
~~Director~~ Director

Department of Game
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~~Chairman~~ Chairman
Warren A. Eason, Tumwater
Michele Braxton, Seattle
Helen Eagle, Tacoma
Michael K. Ross, Seattle

ADMINISTRATOR

~~Director~~ Director

April 25, 1977

M E M O R A N D U M

TO: Interagency Committee

FROM: H. R. Goff, Acting Administrator

SUBJECT: State Agencies 1975-77 Capital Budget Status Report

At the December 6, 1976, Interagency Committee meeting, the Committee expressed concern regarding progress made by four recipient State agencies in expending their respective 75-77 Biennium Capital allotments. The Committee requested staff to develop a common report format for use by the State agencies in reporting their 75-77 Capital allotment status to the IAC at the April 1977 meeting.

A copy of the complete status report for each state agency follows this memorandum.

State agency staff will answer any questions the Committee may have regarding their respective reports.

With (1) the large number of State agency projects projected for the 77-79 Biennium, (2) the greater proportion of projects which will have to be processed for BOR approval, and (3) no increases in Project Division Staff projected for the next Biennium, it will be imperative that the State agencies provide greater lead time for application processing and project approvals.

HRG:GWM:ed

APPENDIX C TO OFFICIAL
MINUTES

PROCEDURAL GUIDELINES APPROVED BY THE
IAC AT ITS APRIL 1977 MEETING

05.10.010 was changed to indicate that certain enclosed swimming pools will be considered for funding.

05.10.000 DEVELOPMENT OF SWIMMING POOLS

05.10.010 SWIMMING POOLS

- (1) Outdoor swimming pools are eligible for funding assistance on the same basis as other outdoor recreation projects.
- (2) Outdoor swimming pools when submitted as a separate facility must stand on their own merits as a viable outdoor recreation project.
- (3) Community swimming pools *should* be designed for maximum multipurpose use including recreational, competitive, instructional, synchronized swimming, water sports, water ballet, etc. (Recommended minimum tank size is 44' X 75').
- (4) *Enclosed swimming pools will be eligible for IAC assistance in communities where the mean annual snowfall is at least 24 inches or the normal mean temperature for the coldest winter month is 30 degrees fahrenheit (-1 degrees celsius) or less.*
- (5) *Any and all expense incurred in provision for or construction of such enclosures shall be at the expense of the applicant, and none shall be incurred through the Outdoor Recreation Account.*

05.10.020 INDOOR OUTDOOR POOLS - WAS DELETED.

05.20.030 PERMANENTLY ENCLOSED INDOOR SWIMMING POOLS - WAS DELETED.

07.09 Extent of Eligibility - WAS DELETED. Deleted ruling that project would be ineligible after two considerations by IAC.

08.02.000 PROJECT APPROVAL AND AUTHORIZATION TO PROCEED

IAC approval of a project application and/or knowledge of that fact by the applicant is not authorization to proceed with the project. Prior to proceeding, a Project Contract must be executed.

The Administrator prepares a Project Contract according to the eligible components contained in the sponsor's application which sets forth terms and conditions for each project and forwards it to the participant for execution *subsequent to approval* of the project by the Committee. An example of the Project Contract is found in the Appendix. (IAC Form 022) The terms and conditions of the instrument should be carefully reviewed by the participant.

IF THE PROJECT IS NOT RECOMMENDED FOR FEDERAL FUNDING FROM THE LAND AND WATER CONSERVATION FUND, the Project Contract will be executed by the Administrator and transmitted to the applicant agency. The executed Project Contract establishes the span of time of the project and the applicant agency may proceed as of the date of execution by the IAC. No formal Notice to Proceed is issued; the action of the Committee in approving the project in public meeting serves as immediate notice, and receipt of the executed Project Contract confirms that action.

THE COMMITTEE'S MOTION WILL INDICATE WHETHER OR NOT THE PROJECT IS RECOMMENDED FOR FEDERAL FUNDING, AND CONSEQUENTLY WHETHER OR NOT THE PROJECT MAY PROCEED IMMEDIATELY.

If the project is recommended for federal funding, the Committee's motion of approval shall so state, and the Project Contract will not be executed by the Administrator until such time as the concurrent agreement between the IAC and the Federal Bureau of Outdoor Recreation has been executed, establishing the date of beginning. The Administrator shall execute the Project Contract and the date of federal approval shall be entered in the Project Contract as the beginning date of the project. The executed document shall thereupon be immediately transmitted to the applicant agency, thus establishing the beginning date of the IAC/Applicant Agency project which is concurrent with the date of the IAC/BOR project.

Any costs incurred prior to beginning date of the project are ineligible for matching, except as set forth under Retroactive Policy in Section 03.05.000.

03.07.010 REVENUE SHARING FUNDS - USE AS MATCHING FUNDS

Local agencies may use funds received under the State and Local Fiscal Assistant Act of 1972 (PL 92-512) as all or a portion of the local share for acquisition and development projects.

COMMITTEE'S GUIDANCE AND INTERPRETATION OF GUIDELINE

04.10.020

04.10.020 REAL PROPERTY ACQUIRED FROM OTHER PUBLIC AGENCIES

Though there was no motion, it was agreed that Tribal Lands (value of) may be used for share of a development project the same as is provided for school districts. Guideline 04.10.020 would therefore apply to Indian Tribes as well as other eligibles re the IAC grant-in-aid program.