

I. Introduction of Officials and Guests, Opening of Meeting

Approval of March 22-23, 1976 minutes - DEFERRED to June 28 meeting

Additions and deletions to the agenda

II. Clark County, Salmon Creek Project - BOR Contingency Funding

Explanation by Mr. Francis of need for \$141,746 additional funding BOR

MOTION TO APPROVE. APPROVED - (Five in favor [one by proxy], two opposed)

Adjourned 3:45 p.m.

EXPLANATION:

THIS MEETING WAS CALLED FOR EXPRESS PURPOSE OF APPROVING AN ADDITIONAL \$141,746 TO THE SALMON CREEK, CLARK COUNTY PROJECT FROM LWCF-BOR FY 76 FUNDS.

THERE WERE ONLY SIX MEMBERS OF THE COMMITTEE PRESENT - BUT THERE WAS A PROXY VOTE FROM A SEVENTH (MRS. ENGLE). THIS WAS USED TO DETERMINE THE VOTE AND THE SALMON CREEK ADDITIONAL FUNDING WAS APPROVED.

LATER THIS METHOD WAS CHALLENGED BY THE ASSISTANT ATTORNEY GENERAL AND IT WAS DEEMED NECESSARY TO CALL A SECOND MEETING OF THE IAC (SPECIAL MEETING) WHICH WAS HELD ON JUNE 11, 1976, TO REAFFIRM, REAPPROVE, THE ACTION TAKEN BY THE COMMITTEE AT THIS MEETING.

Special

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION
TUMWATER, WASHINGTON

SPECIAL MEETING

May 10, 1976

1:00 p.m.

Chief Council Room, Tye Motor Inn
Olympia, Washington

IAC MEMBERS PRESENT: Dr. Adele Anderson, Chairman; Micaela Brostrom; Michael Ross; W. A. Bulley; Director, Department of Highways; Ralph Larson, Director, Department of Game; John Larsen, Director, Department of Commerce and Economic Development; (Helen Engle proxy vote received by mail).

IAC MEMBERS ABSENT: Warren Bishop; Helen Engle; John Biggs, Director, Department of Ecology; Honorable Bert Cole, Commissioner of Public Lands, Department of Natural Resources; Donald Moos, Director, Department of Fisheries; Charles H. Odegaard, Director, Parks and Recreation Commission.

STAFF OF TECHNICAL ADVISORY COMMITTEE AND MEMBER AGENCIES PRESENT:

Assistant Attorney General
Absent

Commerce and Economic Development
None

Ecology, Department of
None

Fisheries, Department of
Costello, Rich
Keller, Dan

Game, Department of
Barnett, Dan
Brigham, Jim

Highways, Department of
None

Interagency Committee for Outdoor Recreation

Francis, Stanley E.

Cole, Kenn

Frazier, Marjorie M.

Martin, Milton H.

Moore, Glenn, RRS, Supervisor

Taylor, Ron, RRS

Pelton, Gerald, Planning, Supervisor

Natural Resources, Department of

Bell, Lloyd

Park and Recreation Commission

Martin, Lynn

Program Planning and Fiscal Management

None

LOCAL AGENCY TECHNICAL ADVISORY COMMITTEE MEMBERS PRESENT:

None

I. Introduction of Officials and Guests; Opening of Meeting: Dr. Adele Anderson, Chairman of the IAC, opened the meeting at 1:40 p.m. for official business.

Approval of March 22-23, 1976 minutes: Action on the minutes of March 22-23, 1976 was waived pending the June 28-29, 1976 meeting, at which time both the minutes of that meeting and the May 10th meeting would be submitted for approval of the Committee.

Additions and Deletions to the Agenda: There were no additions or deletions to the agenda.

II. Clark County, Salmon Creek Project - BOR Contingency Funding: Mr. Francis referred to memorandum dated May 4, 1976, Clark County, Salmon Creek Project, which had been sent to all IAC members prior to the meeting for review and analysis.

The following points were made:

- (1) Project was considered on a special basis in August 1975 due to its inherent merits and the time limit involved in submitting it to the Bureau of Outdoor Recreation for consideration for funding from the Secretary's Contingency Fund.
- (2) The IAC set aside \$100,000 - Referendum 28 funds to be used for this project with the proviso that if the project did not receive funding from the BOR Contingency Fund through the Secretary, that the \$100,000 would then be made available for some other local project. (Page 21, Minutes of August 25-26, 1975.)
- (3) Total funding for the project: \$835,492; Request for Secretary's Contingency: \$417,746.
- (4) The BOR Secretary's Contingency Fund was approved for only a portion of the requested amount -- \$276,000 -- leaving a balance of \$141,746 from some other source if the project were to be accomplished.
- (5) If the project were to remain active and viable, Committee action was required to fund \$141,746 additional to this project from the local share of FY 76 Land and Water Conservation Funds.
- (6) It was noted that anticipated funding level for Spetember 1976 is \$3.4 million rather than the August 1975 projection of \$2.9 million.
- (7) Also, there is currently \$143,096 FY 1976 LWCF available for local agencies which had not been previously anticipated.

Discussion followed.

Mr. Francis reviewed the background of the project, how and why it had been presented as a special consideration at the August 1975 IAC meeting, the delays involved with a decision by BOR, i.e., changes in Secretary of Interior, Director of BOR, and lack of Congressional action on Interior appropriation until January 1976, -- and the discussion with the joint Fiscal and Legislative Sub-Committees of the IAC on April 30, 1976, which had led to today's Special Meeting of the IAC. He pointed out that to delay decision until the September 1976 meeting

could possibly jeopardize the funds now granted from the Secretary of Interior's Contingency Fund. He then read the motion as indicated on page 3 of the memorandum of May 4, 1976. Monies included in the Transition Period were briefly discussed. The Committee was informed that the Clark County commissioners had been approached concerning the funding, and were not in a position to assist the project further at this time.

The manner in which the project had been presented to the Committee and the \$100,000 set aside through action of the Committee was discussed. Some Committee members felt the project should have been processed through the Evaluation System as is the approved method for all Local Agency projects. Mr. Francis reiterated the circumstances under which it had been presented for special consideration in August 1975, pointing out that staff did not have sufficient information at that time to run an evaluation on the project. As such, Mr. Doug Bridges, Director, Clark County Parks and Recreation Department, had made the presentation based on the information then available. Mr. Francis stated he had offered the option to the joint sub-committees on April 30, 1976 to have the project evaluated prior to the May 10 IAC Special Meeting. This option had been turned down insofar as it seemed inappropriate since the project had received Committee approval for the original \$100,000.

Further, Mr. Francis stated that the quality of the project was such that it would qualify for the Secretary of Interior's Contingency Funding but that the commitment had to be made in August 1975, based on the then known circumstances, if it were to be submitted for such consideration. He further elaborated that it was a unique situation, and merited special consideration due to circumstances, particularly to retain eligibility of the donated land; and, further, the total project being a green belt concept of approximately 183 acres merited consideration of the Committee for special funding or the recreational opportunities would be lost to the general public in that particular area.

Mrs. Brostrom stated she felt very uncomfortable with the manner in which the project had been funded over other local agency projects meeting the Evaluation System process. She felt information should have been completed on the project prior to its coming before the Committee.

Mr. Francis read the portion of the minutes relating to the project as noted on page 21 of the August 25-26, 1976 minutes.

IT WAS MOVED BY MR. ROSS, SECONDED BY MR. BULLEY, THAT THE INTERAGENCY COMMITTEE APPROVE THE MOTION AS IN THE MEMORANDUM OF MAY 4, 1976.

Mrs. Brostrom offered an amendment to the motion -- that the staff be directed and the Administrator be directed to only bring projects to the Committee for consideration that have been taken through the Evaluation System and in the event this is impossible, that the Administrator inform the Committee prior to the meeting giving all possible information on the project at that time.

Mr. Ross stated this should be a separate motion; or direction to the Administrator.

IT WAS MOVED BY MR. LARSEN, SECONDED BY MRS. BROSTROM THAT THE COMMITTEE POSTPONE TAKING ACTION ON THE SALMON CREEK, CLARK COUNTY PROJECT PROPOSAL UNTIL A LATER TIME AND INSTRUCT THE STAFF TO PROCESS THE PROJECT THROUGH THE EVALUATION SYSTEM AND LIVE WITH THE CONSEQUENCES OF THAT SYSTEM AS TO WHETHER OR NOT IT WOULD BE FEASIBLE TO AWAIT BOR FUNDING FOR THAT PERIOD OF TIME.

Mr. Ross stated he was opposed to a motion to postpone action of the Committee; that the Committee had called the Special Session for the express purpose of discussing and resolving the Clark County, Salmon Creek Project funding; therefore, the Committee should vote on the problem and thereby "save" the monies already involved in the project from Federal funding.

In response to a question from Mr. Larsen, Mr. Francis indicated that if the Secretary's Contingency Funding were lost through delay, and the project were funded from the Outdoor Recreation Account monies, the cost to the state would be \$417,746 plus the \$100,000 already committed. Also, in response to inquiry as to whether he felt the Secretary's Contingency Funding would be lost if decision were delayed until September, he responded that based on discussions with Mr. John Crutcher, Director, Bureau of Outdoor Recreation, it was his opinion the funds would be lost.

MR. LARSEN WITHDREW THE MOTION TO POSTPONE; MRS. BROSTROM WITHDREW THE SECOND TO THE MOTION.

Chairman Anderson then called for QUESTION ON THE MOTION OF MR. ROSS, SECONDED BY MR. BULLEY TO APPROVE THE ADDITIONAL \$141,746 AS PRESENTED IN THE FOLLOWING WRITTEN MOTION:

WHEREAS, THE INTERAGENCY COMMITTEE AT ITS AUGUST 1974 MEETING APPROVED THE CLARK COUNTY, SALMON CREEK PROJECT, AND SET ASIDE \$100,000 OF REFERENDUM 28 FUNDS FOR SUCH PURPOSES, AND

WHEREAS, THE INTERAGENCY COMMITTEE DIRECTED THE ADMINISTRATOR TO PREPARE AND SUBMIT APPLICATION FOR SAID PROJECT TO THE BUREAU OF OUTDOOR RECREATION FOR

PURPOSES OF A SECRETARY'S CONTINGENCY FUND GRANT IN THE AMOUNT OF 100% OF THE FEDERAL SHARE OF THE TOTAL PROJECT COST, AND

WHEREAS, THE ADMINISTRATOR DID PREPARE AND SUBMIT SUCH AN APPLICATION IN A TOTAL AMOUNT OF \$835,492, WITH A REQUEST FOR 100% OF THE FEDERAL SHARE (\$417,746) BE GRANTED FROM THE SECRETARY'S CONTINGENCY FUND, AND

WHEREAS, THE SECRETARY HAS GRANTED ONLY \$276,000 OF THE REQUESTED \$417,746 FROM THE CONTINGENCY FUND, AND

WHEREAS, IF THE BALANCE OF \$141,746 IS NOT NOW FORTHCOMING, THE CITIZENS OF CLARK COUNTY AND THE STATE OF WASHINGTON WILL EXPERIENCE JEOPARDY TO THE SAFETY OF USERS AND POSSIBLE LOSS OF VALUABLE DONATIONS,

NOW, THEREFORE, IN RECOGNITION OF THE HIGH PRIORITY, IMPORTANCE, AND URGENCY OF THE CLARK COUNTY, SALMON CREEK PROJECT, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DOES HEREBY GRANT AN ADDITIONAL \$141,746 FROM THE LOCAL SHARE OF THE FY 76 LAND AND WATER CONSERVATION FUND FOR PURPOSES OF FULLY FUNDING THE SALMON CREEK PROJECT, AND

FURTHER, DIRECTS THE ADMINISTRATOR TO SO NOTIFY CLARK COUNTY, AND THE BUREAU OF OUTDOOR RECREATION, AND TO EXPEDITE THE COMPLETION OF THE NECESSARY DOCUMENTS TO CONSUMMATE THE PROJECT AGREEMENTS.

MOTION WAS CARRIED. (FIVE IN FAVOR [ONE BY PROXY]; TWO OPPOSED.) (SEE ADDENDUM A)

Mr. Bulley then inquired as to whether a motion was needed or direction from the Chairman was sufficient to give direction to the Administrator that henceforth only projects processed through the Evaluation System should be brought before the Committee for consideration. Mr. Francis stated the concern of the Committee on this subject was very clear and that he had taken due notice of this concern.

The meeting adjourned at 3:45 p.m.

RATIFIED BY THE COMMITTEE

June 28, 1976
(DATE)

Messala Bostrom
CHAIRMAN - IAC

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION
TUMWATER, WASHINGTON

I, STANLEY E. FRANCIS, certify that Mrs Helen Engle, 4011 Alameda Avenue, Tacoma, Washington, mailed to the Interagency Committee for Outdoor Recreation, at 10:30 a.m., Friday, May 8, 1976, the attached PROXY VOTE letter and message which was to arrive at the IAC offices by MONDAY, May 10, 1976, for vote at the IAC meeting concerning the Salmon Creek, Clark County project.

I further certify that the original of the vote mailed at that time did not arrive at the IAC offices -- and has apparently been lost in the mail. Therefore, on May 13, 1976, Mrs. Helen Engle mailed to the IAC offices a DUPLICATE of her PROXY VOTE of May 7th, certified by her signature thereon and notarized by a Notary Public.


STANLEY E. FRANCIS
ADMINISTRATOR

DATED this 14th Day of May, 1976.


VEVA ELSTON

PEGGY M. FRAZIER

May 7, 1976

Dr. Adele Anderson, Chairman
Interagency Committee for Outdoor Recreation
4800 Capitol Blvd.
Tumwater, WA 98504

Dear Adele:

I really regret not being able to meet with the Committee at this special meeting. Please know I feel my responsibility and wish to use this proxy method of communicating some of my thoughts on the issue before us.

My comments are pertaining to the Salmon Creek acquisition project in Clark County, now up for final consideration.

I have reviewed the material supplied me, and recall the remarks of Mr Bridges at the meeting in Wenatchee in March. After discussing the matter with others I have made the decision to vote for funding of the project, based in part on the following considerations.

Apparently the IAC made a commitment to this project -- as a special project -- last year, and approved funding at that time. It has been pointed out that no maximum total was specified then, which places an obligation on the Committee to stick with the commitment now.

In the matter of precedent-setting for special projects. . . . maybe we can do some careful thinking about that after this particular issue has been decided. Do we have the ability to consider special projects, that is, those for which the evaluation process is set aside, occasionally in an objective way? We would be a more effective state agency, more responsive, and would have more credibility with these agencies and local organizations whom we serve, if we can maintain a certain flexibility.

When decisions to grant funding for projects are set in motion there is such a build-up of support and the tapping of resources on the local level, that our responsibility is heavy. A turnaround now would be catastrophic in the timing element. Our once or twice yearly decisions to grant monies strains the matter.

My vote is a yes vote to approve additional funding in the amount of \$141,746 of the LUCF for the Clark County, Salmon Creek Project.

Thank you for this opportunity to take some part in the day's meeting.

Sincerely,

Helen Engle
Helen Engle
4011 Alameda Avenue
Tacoma, WA 98466

564-3112

May 13, 1976

Signed and sworn before me this
13th day of May, 1976

Roy E. Jacoby
Roy E. Jacoby

Residing at Tacoma, Washington

