

REGULAR MEETING OF THE IAC OCTOBER 29-30, 1973 MONDAY-TUESDAY SPOKANE, HOLIDAY INN

1. Opening of the Meeting, Determination of a Quorum, Introductions, Additions and Approval of the Minutes of July 23-24, 1973, Additions to the Agenda

Approval of the Minutes: Changes by Odegaard and Crouse
Change by Kenn Cole

Changes to the Agenda: II C. (7) Snake River Hells Canyon National Recreation Area Bill
9:15 a.m. - Presentation on Cooperative Projects - Odegaard
III E B. Delete State Parks and Rec. Comm., Flaming Geyser
IV A. Add "Capital Budget Instructions for State Agencies"
IV B and IV C. - renumbered

State Parks Presentation - Cooperative Projects - Chas. H. Odegaard, Director, P&R Comm.

II Status Reports

A. Fiscal Status Report

1. Disbursement Record - Local Agency Projects
2. Initiative 215 Distribution Control Sheer - two reports
3. Initiative 215 Projection Analysis
4. Fund Summary - Interfund Loan Report
5. LWCF Report
6. Fiscal Report - Biennium

B. Projects Status Report

Administrative Actions

- | | | |
|---------------------------------------|----------------------------|---------|
| 1. City of Moses Lake, Cascade Park | COST INCREASE APPROVED | \$6,405 |
| 2. City of Pacific - Pacific Park | COST INCREASE DENIED | |
| 3. City of Spokane, Highbridge - | REVISED COST APPROVED | |
| 4. Thurston Co. - Eld Inlet Acq. - a. | COST INCREASE APPROVED | 2,500 |
| | b. COST INCREASE DENIED | 2,000 |
| 5. Port of Kalama, Kalama Park | FUNDING ACCESS ROAD DENIED | |
| 6. Parks and Rec. Comm. Black Diamond | COST INCREASE APPROVED | 5,250 |
| Parks and Rec. Comm. Quadrant | COST INCREASE APPROVED | 3,227 |

C. Planning Status Report

1. Graph
2. Trails Program
6. Local Comprehensive Plans - CIP'S
5. Demand Study \$ 47,350 Supplemental Budget
3. Marine Shoreforms Inventory Phase II - Bauer
4. Skagit River Study
7. Snake River-Hell's Canyon National Recreation Bill

III A. Procedural Guidelines

1. Chapter 9, Billing Procedures - APPROVED BY THE COMMITTEE
2. Administrative Complexes - Odegaard motion DID NOT PASS
Staff motion APPROVED BY THE COMMITTEE
3. Project Billings - APPROVED BY THE COMMITTEE
4. Change Orders - APPROVED BY THE COMMITTEE
5. Local Agency Funding Formula - APPROVED BY THE COMMITTEE
75%-25% Acquisition of Shorelines; Development of Local Recreation Areas; Development of Shorelines
60%-40% Acquisition of Local Significant Features; Acquisition of Local Rec. Areas; Trail Acq. & Dev.; Acq. and Dev. of Regional Recreation Areas.

III B. IAC Supplemental Budget APPROVED BY COMMITTEE
\$ 47,350 Demand Study
\$ 4,456,955.18 Carry-Over-Reappropriation

III C. Evaluation System - Local Agencies

III D. State Agency Project Cost Increases

Game	67-69 SWA (BOR)	3 parcels	\$ 3,200	
Game	67-69 SWA Stage 2	3 parcels	4,240	
Game	69-71 SWA	4 parcels	1,500	
Nisqually Delta-Luhr		1 parcel	3,675	
Parks	GRG - Jellum	1 parcel	9,000	
			<u>\$ 21,615</u>	APPROVED BY COMMITTEE

III E. Project Changes

1. City of Seattle, Fauntleroy Park Change in Scope APPROVED BY COMMITTEE
2. Park and Rec. Comm., Blake Island Withdrawal APPROVED BY COMMITTEE
3. Park and Rec. Comm., Flaming Geyser DELETED FROM AGENDA
4. Park and Rec. Comm., Horsehead Bay Withdrawal APPROVED BY COMMITTEE
5. Dept. Game, Stillwater WRA Dev. COST INCREASE \$7,450 APPROVED BY COMM.
6. Dept. Game, Lower Methow River Dev, Withdrawal APPROVED BY COMMITTEE
7. Whatcom Co., Lake Wahtcom Acq. COST INCREASE \$65,880 APPROVED BY COMM.

III F. Dept. Natural Resources, Lease Program

III G. All-Terrain Vehicle Amendments APPROVED BY COMMITTEE

III H. Park and Rec. Commission - Ike Kinswa APPROVED BY COMMITTEE - PROVISIO
THAT SUGGESTED USE-PERMIT LANGUAGE
AS SUBMITTED BY STATE PARKS MUST BE
ADOPTED BY TACOMA CITY LIGHT BOARD OF
DIRECTORS

III I. Legislation

IV A. 1975-77 Capital Budget Instructions BISHOP, BELL, TOLLEFSON, ANDERSON, LOFGREN
Calendar outlined apptd. to sub-committee on Capital Budgets

IV B. Local Agency Project Presentations

Recommended funding and Tables I, II, III - re local agency projects
FIRST USE OF NEW EVALUATION SYSTEM - 31 projects

Comments on specific projects:

City of Tumwater, Deschutes Way Park
Reardan, Community Recreation Area
City of Elma, Recreation Area
City of Pullman, Palouse River Park
Bellevue, Hillaire Park
City of Snohomish, Pilchuck Park
Coulee City, Community Park
City of Kirkland, Marsh Park
City of Longview, Gearhart Gardens
Mason County, Mason Lake
Oak Harbor, Oak Harbor Marina
King Co., Highlands Community Park

(continued next pg.)

REGULAR MEETING OF THE
INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

9:00 a.m. October 29-30, 1973
Monday-Tuesday

Holiday Inn
Spokane, Washington

INTERAGENCY COMMITTEE MEMBERS PRESENT:

Lewis A. Bell; Bert Cole, Commissioner of Lands, Department of Natural Resources; Carl Crouse, Director, Department of Game; Madeline Lemere; Omar Lofgren, Chairman; Charles H. Odegaard, Director, Parks and Recreation Commission; ~~Jack Rottler~~; Robert Anderson, Director, Commerce and Economic Development; George Andrews, Director, Department of Highways; Warren A. Bishop.

IAC MEMBERS ABSENT:

Mr. John A. Biggs, Director, Dept. of Ecology; Mr. Thor C. Tollefson, Director, Department of Fisheries; *Jack Rottler*

STAFF OF TECHNICAL ADVISORY COMMITTEE & MEMBER AGENCIES PRESENT:

Assistant Attorney General
Charles Murphy

Commerce and Economic Development
Merlin Smith

Ecology, Department of
Beecher Snipes, Superv., Plan. & Develop.
Fisheries, Dept. of Don Erickson
Game, Department of
James Brigham

Highways, Department of
Willia Mylroie (Monday), Research and Special Assignments Engr.

Interagency Committee for Outdoor Recreation

Kenn Cole, Fiscal Accounts Officer
Richard Costello, Rec. Res. Specialist
Stanley E. Francis, Administrator
Robert S. Lemcke, Coordinator
Glenn Moore, Rec. Res. Specialist
Milt H. Martin, Asst. Administrator
Gerald Pelton, Chief, Plan. and Coord.
Roger Syverson, Rec. Res. Specialist
Keith Artz, Rec. Res. Specialist
Marjorie M. Frazier, Admin. Secretary
Natural Resources, Department of
Al O'Donnell, Technical Assistant

*Kathy Scott, Rec Res. Spec.,
Fred Wagner, Rec Res. Spec.*

OCTOBER 29, Monday Pgs. 1-25
OCTOBER 30, Tuesday " 25-37

Parks and Recreation Commission

Paul Bourgault
Ralph Mackey, Member, Parks and Recreation Commission
Jeff Domaskin, Member, Parks and Recreation Commission

Program Planning and Fiscal Management

Michael Stewart

LOCAL AGENCY TECHNICAL ADVISORY COMMITTEE MEMBERS PRESENT:

William Fearn, Director, Parks and Recreation, City of Spokane
Art McCartan, Whitman County Parks Dept., Pullman, Washington
Richard Mullins, Director, Park and Recreation, City of Port Angeles
Robert Wilder, Alternate for David Towne, Park & Rec. Dept., City of Seattle
James Webster, King Co. Dept. of Parks, County Courthouse, Seattle

OTHER AGENCIES - TECHNICAL ADVISORY COMMITTEE MEMBERS PRESENT:

Don Ketter (alternate for Maurice Lundy, Reg. Director of BOR)

I. Opening of the Meeting, Determination of a Quorum, Introductions, Additions and Approval of Minutes of July 23-24, 1973, Additions to the Agenda: Chairman Lofgren called the meeting to order at 9:00 a.m. and introduced two members of the Park and Recreation Commission -- Jeff Domaskin and Ralph Mackey. He then called for action on the minutes of July 23-24, 1973. The following change was recommended by Mr. Odegaard:

Page 15 - Luther Burbank/State Parks' involvement:

Phase I - notes that 50 transient moorages were included;
The amount should be 45 transient moorages.

Mr. Crouse requested the following correction:

Page 17 - Paragraph 3 under III H, IAC Local Project Evaluation System.
Changes to read as follows (changes in *italics*):

"At this point, Mrs. Mylroie corrected the impression that *individual* TAC members had not had an opportunity to review the Evaluation System pointing out that copies had been sent to each individual member of the TAC prior to the July IAC meeting. She noted she had had some comments and suggestions made to her concerning the system from individual TAC members but that TAC had not been asked as a committee to review or comment on the system nor had it done so."

Kenn Cole, Agency Accounts Officer, corrected the following:

Page 4 - Next to the last paragraph, last sentence, to indicate "approximately 75.8%" rather than "slightly less than 40%" within the sentence. The sentence would then read:

"Mr. Cole reported that the amount accruing to the Outdoor Recreation Account from Init. 215 source during the 1971-73 biennium after the error has been corrected will amount to *approximately* 75.8% of what had been anticipated; therefore, the three state

agency appropriations from this source will be significantly reduced."

(A quorum was declared with the arrival of Mr. Anderson at 9:20 a.m. - 7 members)

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MRS. LEMERE, THAT THE MINUTES OF JULY 23-24, 1973, BE APPROVED AS CORRECTED. MOTION WAS CARRIED.

Changes to the Agenda: Mr. Lofgren advised the Committee of a no-host luncheon with slide presentation on EXPO 74 at noon, October 29; followed by a tour of city and Spokane County recreational facilities funded with IAC assistance, and an evening social hour. Additions to the agenda were called for. Mr. Lewis Bell added Item II C (7) Snake River-Hell's Canyon National Recreation Area Bill (S. 2233). Mr. Francis requested the following changes to the agenda and the Committee concurred:

- 9:15 a.m. Presentation on Cooperative Projects - by State Parks and Recreation Commission, Director Charles Odegaard
- III E b. Delete State Parks and Recreation Commission - Flaming Geyser
- IV A. Add "Capital Budget Instructions for State Agencies"
- IV B. "Local Agency Project Presentations" retitled as IV B
- IV C. "State Agency Project Presentations" retitled as IV C

State Parks' Presentation - Cooperative Projects: Mr. Francis introduced Mr. Charles Odegaard, Director, State Parks and Recreation Commission, to the group for a slide presentation of an example of cooperative project planning by state agencies. The Columbia Basin, especially Grant County, is a prime example of related outdoor recreation cooperative projects. Mr. Odegaard limited his presentation to Banks Lake - Summer Falls - Potholes area. The Columbia Basin project encompasses land in Grant, Douglas, Adams, Franklin and Lincoln counties. Approximately 100,000 acres involve the Dept. of Game and State Parks as joint administrators of the land for the State of Washington. Mr. Odegaard highlighted cooperative projects at Banks Lake, Summer Falls and Potholes area, giving a short history of the sites and the relationship of the Bureau of Reclamation, State Parks and the other state agencies involved, as well as the involvement of cities, counties and private concerns.

Mr. Lofgren thanked Mr. Odegaard for his presentation and mentioned the value to the people in outdoor recreation benefits being maximized through such cooperative projects.

II. STATUS REPORTS

A. Fiscal Status Report: Mr. Kenn Cole, Agency Accounts Officer, reviewed the following fiscal status reports:

1. Disbursement Record - Local Agency Projects: \$1,380,336 was reimbursed to local agencies from the Outdoor Recreation Account from July 1, 1973 through September 30, 1973. A total of 183 projects have now been closed, with 140 remaining on the current status listing. Mr. Cole noted 42 vouchers had been processed for the same period of time, and that since August 1, 1972 to September 30, 1973, 235 vouchers had been processed from local agencies, with \$7,805,345.95 being spent from the Outdoor Recreation Account.

2. Initiative 215 - Distribution Control Sheet: Mr. Cole referred to the tabulation on "Distribution of the Initiative 215 Funds", pointing out specifically those columns pertaining to Local Agency share and State agencies share. Projections for 1973-75 biennium were indicated, with a total of \$820,412 projected for distribution. The revised estimate given to the IAC by the Department of Motor Vehicles was explained by Mr. Cole. Mr. Francis commented there would be less monies available to the state agencies in the 73-75 biennium and they should be cognizant of the significant decrease in funding from this source. In response to a question of Mr. Crouse, Mr. Kenn Cole stated he was unable to explain the reason for the downward trend in receipts coming in, that Motor Vehicle Department statisticians arrive at the figures using their own computation formula, and perhaps the Committee might want to request the answer to this question from the Department of Motor Vehicles.

The Committee was advised the current survey on marine fuel tax refunds is in its final stage and should be ready in late December. Mr. Francis advised Mr. Bert Cole of his follow-up on the survey and stated he would be keeping in close touch with the Department of Motor Vehicles.

Mr. Bishop asked if any attempt had as yet been made to change the percentage in the legislation. House Bill #87 (eliminating motor vehicle fuel tax refunds presently available for watercraft in this state) introduced in the Legislature last session was then discussed. Mr. Francis stated the sponsor of the bill intends to re-introduce it at the Special Session in 1974 and that he, as Administrator of the IAC, will be working with the Legislature in attempting to have the bill become law. In this respect, he noted that Mr. Martin, Assistant Administrator, IAC, is coordinating a public relations campaign in response to the "Cheated Majority" flyer which the Committee had discussed at its July 1973 meeting in Bellingham. Mr. Bishop asked that follow-up on House Bill #87 be given priority through the IAC Legislative Sub-Committee.

Mr. Odegaard brought out the fact that the State of California's law on the percentage to be used for marine outdoor recreation is mandatory -- set by law; likewise other states use this principle. He asked if the Administrator had checked legislation of other states to determine percentage rates under this type of administration. Mr. Francis replied there had been at least two other states which had established the percentage rate legislatively rather than by survey, but he was not cognizant of the current status. He stated he could check into this status and advise the Committee. The Chairman suggested this be done.

3. Initiative 215 Projection Analysis: Graph entitled "Graphic Depiction of the Historical Data Concerning Collections, Refunds, and Balance Available for Outdoor Recreation - Initiative 215 Funds" was then brought to the attention of the Committee.

4. Fund Summary)

5. LWCF Report) A replacement fund summary report was distributed and a staff memorandum regarding FY 1974 LWCF Status. Chairman Lofgren called upon Mr. Francis for the BOR Land and Water Conservation Fund Report. Mr. Francis referred to the memorandum dated October 29, 1973, "Land and Water Conservation Fund - FY 74". Explanation was given to the Committee of the \$18 million set aside in the FY 74 LWCF appropriation as a Special Contingency Fund for use by those states which have committed all of their regular apportionments, including FY 74. The funds

will be granted on a "first come-first served" basis for projects which will qualify in the usual manner for a state's regular apportionment funding.

Recap of LWCF monies in Washington State indicated the following:

(All figures approximate - subject to final audit)

LOCALS:	\$ 678,854.00	Awaiting BOR approval
	7,394.85	FY 73
	300,000.00	Return from Spokane - Highbridge
	424,500.00	FY 74
Total	<u>\$ 1,410,748.85</u>	

STATE AGENCIES:		
State Parks	\$ 1,147,140.00	Awaiting BOR approval
	(134,791.07)	Unallotted balance
	198,561.00	
Total	<u>\$ 1,210,909.03</u>	

Game:	\$ -0-	Awaiting BOR approval
	244,955.70	Unallotted balance
	169,485.00	FY 74
Total	<u>\$ 414,480.70</u>	

DNR:	\$ -0-	Awaiting BOR approval
	165,382.15	Unallotted balance
	56,454.00	FY 74
Total	<u>\$ 221,836.15</u>	

LOCAL AGENCIES: If staff recommendations for October 1973 funding are approved, the bulk of the local share of LWCF monies will be committed. (Some LWCF funds have not been recommended to allow for funding flexibility and project contingency purposes.)

STATE AGENCIES:

State Parks: The 25-Mile Creek acquisition before the IAC in October does not qualify for LWCF monies. Balance remains the same.

Game: Both the Desert WRA and Oak Creek WRA acquisitions qualify for LWCF monies, totaling \$120,500, leaving a balance of \$293,980.70.

DNR: No projects were submitted. Balance remains the same.

Mr. Francis outlined the program for obtaining a portion of the \$18 million LWCF monies and read the motion in the memorandum to the Committee. Discussion followed. The Committee asked the amount of funds which would be coming in from BOR for funding of projects in December. Mr. Francis stated he was unable to give an exact figure, but it could be approximately \$1 to \$1.5 million.

It was pointed out that other western states (California, Utah) would be able to act quickly on their proposed projects for use of the Contingency Fund because one individual is responsible for the state's grant-in-aid program under LWCF and could take immediate action on pending projects. Mr. Bishop and Mr. Odegaard

as well as other Committee members, indicated the need for the State of Washington to act quickly in order to obtain a portion of the Contingency Funding. IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. COLE, THAT

WHEREAS THE STATE OF WASHINGTON WISHES TO QUALIFY ITSELF FOR PARTICIPATION IN SECURING A PORTION OF THE \$18 MILLION SPECIAL CONTINGENCY FUNDS, THE FOLLOWING ACTION IS HEREBY APPROVED BY THE INTERAGENCY COMMITTEE:

1. THAT ALL REGULAR LWCF MONIES BE COMMITTED BY THE IAC FOR BOTH LOCAL AND STATE AGENCIES AT THE DECEMBER 10-11, 1973 MEETING, AND
2. THAT ADDITIONAL LOCAL AND STATE AGENCY PROJECTS QUALIFIED FOR LWCF MONIES AND READY FOR SUBMISSION TO BOR BE APPROVED FOR CONSIDERATION FOR FUNDING FROM THE \$18 MILLION SPECIAL CONTINGENCY FUND, AND
3. FURTHER, THAT IF ANY STATE AGENCY CANNOT SUBMIT QUALIFIED PROJECTS IN SUFFICIENT AMOUNTS TO MAXIMIZE ITS LWCF MONIES, THAT JOINTLY THE STATE AGENCIES IN CONCERT WITH THE IAC MEET TO WORK OUT METHODS BY WHICH SUCH MAXIMIZATION MAY TAKE PLACE, AND
4. FURTHER, THAT THOSE LOCAL AGENCY PROJECTS NOT FUNDED AT THE OCTOBER 1973 MEETING BE CONSIDERED ELIGIBLE FOR REVIEW AT THE DECEMBER 1973 MEETING FOR PURPOSES OF CONTINGENCY FUNDING, SHOULD THEY SO QUALIFY, AND
5. FURTHER, THAT THOSE LOCAL PROJECTS RETURNED AS TECHNICALLY INCOMPLETE AND THUS NOT ELIGIBLE FOR FUNDING CONSIDERATION AT THE OCTOBER 1973 IAC MEETING, BE CONSIDERED AS ELIGIBLE FOR REVIEW AT THE DECEMBER 1973 IAC MEETING FOR PURPOSES OF CONTINGENCY FUNDING SHOULD THEY BE DEEMED TECHNICALLY COMPLETE BY NOVEMBER 15, 1973, AND BE QUALIFIED FOR LWCF MONIES, AND
6. FURTHER, THAT ANY PROJECTS, EITHER LOCAL OR STATE, SO APPROVED FOR CONTINGENCY FUNDING AND SUBMITTED TO BOR FOR CONSIDERATION, SHALL NOT BE CONSIDERED AS AN OBLIGATION ON THE PART OF IAC FOR FUNDING FROM OTHER SOURCES SHOULD SUCH PROJECT BE REJECTED, AND SUCH REJECTED PROJECT SHALL FOLLOW THE USUAL PROCEDURES FOR FUNDING AT THE NEXT APPLICABLE IAC MEETING.

MOTION WAS CARRIED.

A. 4 b. Interfund Loan: Mr. Francis referred to memorandum of staff dated October 29, 1973, entitled "Interfund Loan" and reported on the present status of the loan following a conference call which had been made to Committee members on August 30, 1973. The Committee had authorized the Administrator through the conference call to take the following steps:

1. Contact Governor's Office August 30, 1973, to explain need for Interfund Loan (\$8 million) and to emphasize impact of the interest if charged to Outdoor Recreation Account (funds in the amount of \$250,000 or so would not be available for use in acquisition and/or development of future outdoor recreation sites).

2. Administrator to request State Finance Committee to include IAC Interfund Loan as a discussion item on its September agenda.
3. Other follow-up to be taken by the Administrator as required.

(Conferring with the Administrator on the conference call were: Omar Lofgren; Carl N. Crouse; Bert L. Cole; Charles H. Odegaard; Warren A. Bishop; Robert Anderson; Madeline Lemere and Lewis Bell.)

Mr. Francis reported the State Finance Committee had approved the Interfund Loan request on September 12, 1973 and that discussions had been held with OPPFM staff and with the Assistant Attorney General to determine means by which impact of the loan could be reduced or eliminated. It was determined that the latter could not be accomplished short of legislative action to grant IAC certain authorities within the financial area. The Administrator noted a letter had been sent to local agencies which had pending billings for payment, sharing with them the interim financial situation and informing them that billings would be withheld and no payments made until after the October IAC meeting. State agencies were asked to handle their expenditures through other means.

On September 26, 1973, Mr. Francis reported, a request was made to the State Finance Committee to sell \$20 million of Referendum 18 bonds as early as possible (mid-November, with funds available mid-December 1973).

Other developments included: OPPFM had determined that State agency expenditures must be charged against the Outdoor Recreation Account, and could not be handled through other means so long as there is money available to the Outdoor Recreation Account. Also, the interest rate dropped from a high of 9.1% to 7.2%. Mr. Francis stated some local agencies had raised concern over their cash flow problems and therefore he had notified local agencies their billings would now be handled in the usual and normal manner. Mr. Francis asked the Committee to approve of his actions regarding the Interfund Loan and formalize their action. IT WAS MOVED BY MR. BISHOP, SECONDED BY MRS. LEMERE THAT

THE INTERAGENCY COMMITTEE HEREBY CONCURS IN AND ENDORSES THE ACTION TAKEN BY THE ADMINISTRATOR TO REQUEST OF THE STATE FINANCE COMMITTEE AN INTERFUND LOAN TO THE OUTDOOR RECREATION ACCOUNT IN AN AMOUNT NOT TO EXCEED \$8 MILLION AND,

FURTHER, TO REQUEST THAT THE STATE FINANCE COMMITTEE SELL THE REMAINING \$20 MILLION OF REFERENDUM 18 BONDS AT THE EARLIEST DATE POSSIBLE, AND,

FURTHER, THE INTERAGENCY COMMITTEE CONCURS IN THE ADMINISTRATOR'S EFFORTS TO FIND MEANS BY WHICH TO DIMINISH THE IMPACT OF SAID INTERFUND LOAN ON THE OUTDOOR RECREATION ACCOUNT, AND,

THEREFORE, BEING SATISFIED THAT SUCH MEANS HAVE BEEN EXPLORED AND ARE OF NO AVAIL, HEREBY DIRECTS THE ADMINISTRATOR TO PROCEED WITH THE PROCESSING OF BOTH STATE AND LOCAL AGENCY BILLINGS IN THE USUAL MANNER.

Discussion followed. Mr. Bert Cole indicated his concerns with the operation of state government, stating the State Finance Committee should work in the interest of operating agencies. Mr. Lofgren explained the meetings with the State Finance

Committee staff had cleared up the matter at this point and there would be better communication between IAC and the State Finance Committee in the future so that this type of situation would not again present itself.

In discussing the interest on the bonds, Mr. Francis commented on House Bill 189 (Referendum 28) which had passed the 1972 Legislature (Chapter 129, Laws of 1972 - RCW 43.83C), and cited Section 3:

"The proceeds from the sale of bonds authorized by this act, and any interest earned on the interim investment of such proceeds, shall be deposited in the state and local improvements revolving account hereby created in the general fund and shall be used exclusively for the purpose specified in this act and for the payment of the expenses incurred in the issuance and sale of the bonds."

He explained that out of Referendum 28 the IAC would receive the interest on the investment of those bond proceeds, whereas the IAC does not receive this from Referendum 18 because of the language of that particular bond bill. Mr. Bishop stated this was a very significant change in that the interest will now go toward the purpose for which the bonds had been authorized. He asked that the Administrator include information on the Interfund Loan and the interest paid for discussion at the December meeting.

THE CHAIRMAN CALLED FOR QUESTION ON THE MOTION, AND IT WAS CARRIED.

II A. 5 Fiscal Report - Biennium: Mr. Kenn Cole referred to the tabulation entitled "Report of Agency Operating Expense and Receipts, 1971-73 Biennium, By Quarters", dated October 29, 1973, and "Statement of Operating Expense 1971-73 Biennium". Total expenditures for the biennium for the operation of the IAC were \$629,156.02, with net operating expense supported from Init. 215 source being \$559,828.42.

II B. Projects Status Report: Roger Syverson, Chief, Projects Administration Division, referred to memorandum of staff dated October 29, 1973, entitled "Status of Current Projects". He noted that there were currently 139 local agency projects and 154 current state agency projects with DNR having 46, Game 63, and Park and Recreation Commission, 45. During the period July 1, 1973, through September 3, 1973, six local agency projects and 8 state agency projects had been closed. Mr. Lofgren asked the status of Mayfield Lake, Lewis County, Project IAC #68-0660 since the project report had been completed for the Committee's review. Mr. Syverson stated the material required had now been received and the project should be closed by December.

Mr. Francis commented that there were a total of 293 current local and state agency projects and that with Committee action at this meeting, the number would exceed 200 -- or over 75 each for the four project officers. He complimented the project staff on its excellent work in view of the heavy workload. The Committee concurred.

II B. 1 a. Administrative Actions: The following Administrative Actions were reported by Mr. Francis:

1. City of Moses Lake, Cascade Park Development, IAC #70-063D: Cost increase of 9.5% (\$6,405) approved by the Administrator and BOR to offset cost over-runs due to higher labor and materials costs. Revised funding: \$73,805 total; IAC

\$18,451.25; BOR \$36,902.50; Local \$18,451.25.

2. City of Pacific - Pacific Park Development, IAC #70-013D: Request for 15% cost increase denied by the Administrator because a large portion of the cost over-run had been incurred by the City after the expiration date of the Project Agreement and some of the costs were outside scope of the IAC project due to involvement of HUD.

3. City of Spokane, Highbridge Park Acquisition, IAC #69-105A: Reduction in funds on this project was caused by over-estimated relocation costs. The Administrator approved the revised cost of the project:

Property acquisition \$875,022; Relocation \$385,000 - total \$1,260,022
BOR will fund \$822,511 and local agency \$437,511.

4. Thurston County - Eld Inlet Acquisition, IAC #73-025A: It was necessary to purchase reversionary rights on the Bush Act tidelands held by the Department of Natural Resources for an appraised value of \$2,500. Cost increase of .76% (\$2,500) was therefore approved by the Administrator.

However, a second cost increase for \$2,000 to pay over approved appraisal amount for a parcel called "Metropolitan Homes" was denied by the Administrator due to insufficient justification.

Revised funding: \$330,300 total; IAC \$88,725; BOR \$159,000; Local agency \$82,575

5. Port of Kalama, Kalama Park Development, IAC #72-020D: Increased funding of the access roadway was denied by the Administrator. Original funding to remain the same: \$275,790 IAC - with total cost \$432,506.

6. Parks and Recreation Commission - Green River Gorge - Black Diamond IAC #74-507A and Quadrant Site IAC #74-506A: Cost increases were approved by the Administrator to allow Parks to pay the approved appraised amounts (per BOR requirements) in order to retain the eligibility of these sites to receive LWCF towards future development.

Black Diamond: Increased \$5,250 - \$196,000 total

Quadrant: Increased 3,227 - 171,000 total

II C. Planning Status Report: Mr. Jerry Pelton, Chief, Planning and Coordination Division, referred to Planning Status Graph dated October 29, 1973, noting completion of the State Trails Program and ATV Guideline document. The Marine Shoreforms Inventory, Phase II will be completed by January 74.

II C 2. State Trails Program: Mr. Pelton announced there would be a Trails Symposium held March 30-31, 1974 (tentative dates) in cooperation with the Washington State University and other organizations. Public agency personnel and trail users will be invited to the Symposium. In reporting on the status of the State Trails Committee work, Mr. Pelton pointed out the following:

1. Bicycle Trail Corridors - Review has been completed with recommendation that two additional corridors be identified in the Trail Plan. A prioritized list of factors will be developed through the Bicycle Subcommittee to be considered in bicycle trail development.

2. Foot and Horse Trail Corridors - Seven additional corridors have been recommended to staff by the Foot-horse Trail Subcommittee.

3. Water Trail Corridors - The Water Trail Sub-committee is obtaining input from approximately 20 groups whose interest will be affected by a water trail corridor program. Subsequently, a revised set of initial water trail corridors will be recommended for inclusion in the State Trail Plan.

II C. 6 Local Comprehensive Plans - CIP's: Mr. Pelton referred to memorandum of staff "Local Comprehensive Plans" dated October 29, 1973, and stated of more than forty local projects submitted for consideration by staff during the current funding cycle, 50% required additions or changes in order to meet current planning requirements, eleven local agencies submitted new plans, three submitted supplements to existing plans, and the remaining applicants submitted up-dates to their CIP's. An additional 10 communities are preparing new or revising old comprehensive plans in anticipation of submitting projects at a future date.

II C. 5. Demand Study: Mr. Pelton referred to memorandum of staff "Demand Study," dated October 29, 1973, and explained the need to have current demand information. The data now used for SCORP has become outdated to a point where continued use could give erroneous impressions of type and scope of activity demand. Planning staff asked support of the Committee in approving a Supplemental Budget request through OPPFM to the State Legislature for an amount not to exceed \$50,000 for the purpose of updating certain elements of the 1967 Demand Study and for other demand related research. Mr. Pelton noted Item III B "Supplemental Budget" on the agenda would be further clarified by Mr. Francis later in the day. In response to a question from Mr. Bert Cole, Mr. Pelton stated that the snowmobile program is primarily one of State Parks and Recreation Commission and any data in that category would be obtained through State Parks.

II C. 3 Marine Shoreforms Inventory Phase II: Mr. Robert Lemcke, Program Coordinator, referred to memorandum of staff, dated October 29, 1973, "Marine Shoreforms Inventory-Phase II", and stated a personal service contract had been entered into with Mr. Wolf Bauer for the inventory of all significant, undeveloped, Class I accretion beaches in Puget Sound, Hood Canal, San Juan Islands, and Straits of Juan de Fuca, at a cost not to exceed \$3,000 (as approved by the Committee at its May, 1973 meeting). Mr. Bauer had completed the aerial survey and is now in the process of placing information on inventory forms. This work should be completed by late December. Staff will make this information available to all interested agencies and will incorporate it into SCORP and the on-going planning program.

II C. 4 Skagit River Study: Mr. Lemcke referred to memorandum of staff dated October 29, 1973, "Skagit River Study", and indicated that responses to the Draft Field Report and Draft Environmental Impact Statement on the Skagit River Study were now being analyzed by the Study Team. There appears to be concurrence generally with the Alternative D classification (which recommends a recreational classification on the Skagit River from the pipeline crossing at Sedro Woolley upstream to Bacon Creek and a scenic classification on the Cascade, Suak and Suiattle Rivers.) The public review draft report will be issued in late December or early January, followed by public hearings. A resolution stating the IAC position on the Skagit River will be an agenda item for the December, 1973 IAC meeting in Olympia.

II C. 7 Snake River-Hell's Canyon National Recreation Bill: Mr. Lewis Bell reported on the current bill before Congress sponsored by Congressmen from Idaho and Oregon which would designate the Snake River-Hell's Canyon area as a National Recreation

Area (S. 2233). Hearings will be held in Lewiston, Idaho and LeGrande, Oregon. The Lewiston Hearing is on December 19, 1973*.

MR. BELL MOVED THAT THE ADMINISTRATOR OF THE IAC BE AUTHORIZED TO ATTEND THE HEARING IN IDAHO ON DECEMBER 19, 1973*, TO STATE THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, STATE OF WASHINGTON, APPROVES OF THE BILL AND THE CONCEPT THEREIN; AND ALSO THAT THE ADMINISTRATOR BE AUTHORIZED TO PROVIDE SUCH DATA AND FACTS AS THE INTERAGENCY COMMITTEE MAY HAVE REGARDING THE WASHINGTON PORTION OF THE AREA TO BE AFFECTED. MRS. LEMERE SECONDED THE MOTION.

Mr. Bell explained that the Washington portion is a strip along the west side of the Snake River -- approximately 1/4 mile wide -- which would be designated as a National Recreation Area under this bill and would further deauthorize the Asotin Dam. Mr. Andrews asked if the contents of the bill had been reviewed by the Interagency Committee. The secretary was asked to research the minutes.

MR. ODEGAARD MOVED, SECONDED BY MR. BELL, TO TABLE THE MOTION OF MR. BELL ALLOWING THE SECRETARY TIME TO RESEARCH THE MINUTES AND REPORT BACK TO THE COMMITTEE. MOTION WAS TABLED.

III A. Procedural Guidelines: Mr. Milt Martin, Assistant Administrator, referred to memorandum of staff dated October 29, 1973, "IAC Procedural Guidelines - Changes, Additions and Deletions". He reported that the guidelines on "redevelopment" and "interpretive centers" would be brought to the Committee for consideration in December. Also, there had been two meetings of the IAC during which changes to the Procedural Guidelines had been discussed:

May 29-30, 1973	Pullman - Local Agency Funding Formula
July 23-24, 1973	Bellingham - Administrative Complexes; Project Billings; Project Change Orders; Chapter 9, Review of Total Chapter; and Redevelopment.

The IAC-Technical Advisory Committee had met in Olympia on August 21, 1973 and September 11-12, 1973 for the purpose of complying with Committee direction to review these guidelines and recommend new guidelines for review, consideration and approval by the Interagency Committee.

Mr. Bert Cole expressed his appreciation for the close cooperation which had been given by Mr. Martin with the TAC in regard to the guidelines. Mrs. Lemere also stated the members of the TAC and the local members of that Committee as well as staff of the IAC gave a great deal of their time to these critical matters and deserved credit for the work that was accomplished. On behalf of the Committee, Mr. Lofgren thanked the TAC members, IAC staff and all those concerned in the changes to the Procedural Guidelines, stating this was an excellent method to update and streamline the guidelines procedures from time to time.

1. Recommendation No. 1 - Chapter 9, Billing Procedures: Mr. Martin referred to memorandum of staff, dated October 29, 1973, "Chapter 9-Billing Procedures", and noted the proposed billing procedure guidelines changes would reduce the amount of IAC time required to reimburse project funds to local agencies and expedite the closure of projects through: (1) Local agency certification of its expenditures and (2) project post audit responsibilities to be conducted by the State Auditor's

* Later it was determined hearing dates were December 14-15, 1973.

Office. IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MRS. LEMERE THAT

THE INTERAGENCY COMMITTEE-TECHNICAL ADVISORY COMMITTEE AND THE INTERAGENCY COMMITTEE STAFF RECOMMENDATION FOR CHANGES, ADDITIONS AND DELETIONS IN CHAPTER 9 - BILLING PROCEDURES OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION PROCEDURAL GUIDELINES FOR GRANT-IN-AID ASSISTANCE FOR LOCAL AGENCIES - 1973 EDITION AS IDENTIFIED IN THE REVISED GUIDELINES PRESENTED TO THE INTERAGENCY COMMITTEE ON OCTOBER 29, 1973, BE APPROVED AND THAT THE PROVISIONS IN CHAPTER NINE OF THE REVISED GUIDELINES WILL BE APPLIED TO LOCAL AGENCY DEVELOPMENT PROJECT BILLINGS SUBMITTED SUBSEQUENT TO OCTOBER 31, 1973.

MOTION WAS CARRIED.

2. Recommendation No. 2 - Administrative Complexes: Mr. Martin referred to memorandum of staff dated October 29, 1973, entitled "Administrative Complexes" and reported on the findings of the Technical Advisory Committee concerning this subject. The IAC-TAC had met on September 11-12, 1973, and determined that employee housing should not be eligible for IAC funding. However, administrative complexes defined as "those facilities necessary to effectively administer and maintain a recreational area even though said facilities may not be directly used by the general public and which would include equipment storage, minor repair facilities, office, and first-aid space would be eligible for funding within the scope of the project -- in relation to its cost, space, etc." Therefore the IAC-TAC recommended the following Procedural Guideline changes:

"PROCEDURAL GUIDELINES SECTION 050.02.010: Eligible Development Projects - Sub-Section (11), is amended to read:

'Support facilities necessary to effectively administer, protect, and maintain a recreation area for the health, safety and welfare of facility users such as fences, signs, erosion control works, equipment storage, minor repair facilities, office, first aid, and information and interpretive signs (not structures).'"

"PROCEDURAL GUIDELINES SECTION 050.03.000: Ineligible Development Projects - Sub-Section (5), is amended to read, 'Construction of and furnishings for employees residence.'"

Mr. Martin stated the IAC-Administrative Complex Sub-Committee (appointed July, 1973) had met on October 11, 1973, with Omar Lofgren, Mrs. Lemere and Charles Odegaard in attendance. (Mr. Lewis Bell and Mr. Jack Rottler were unable to attend.) At that time the Sub-Committee had considered the following:

1. Mr. Odegaard had recommended that residences in parks be an allowable cost subject to the (sponsoring) agency having filed a properly adopted (housing) plan. The Sub-Committee members discussed this thoroughly and after considering the entire matter of funding administrative conferences - pros and cons;

2. The majority of the members present recommended the following guideline for consideration of the entire Interagency Committee in October:

"SUPPORT FACILITIES NECESSARY TO EFFECTIVELY ADMINISTER, PROTECT, AND MAINTAIN A RECREATION AREA FOR THE HEALTH, SAFETY AND WELFARE OF

FACILITY USERS SUCH AS FENCES, SIGNS, EROSION CONTROL WORKS, EQUIPMENT STORAGE, MINOR REPAIR FACILITIES, OFFICE, FIRST AID, AND INFORMATION AND INTERPRETIVE SIGNS (NOT STRUCTURES)," be considered an eligible cost.

Following Mr. Martin's review of the Administrative Complex guideline change and recommendation of the IAC that the action of the IAC-TAC and IAC Sub-Committee on Administrative Complexes be accepted, Mr. Odegaard distributed a memorandum dated October 23, 1973, entitled "Park Employee Housing" (APPENDIX "A" to these minutes.) It was his contention that the personnel living in a park are there to provide twenty-four hour surveillance and the IAC should insist on the provision of housing in those areas where it is necessary to have such twenty-four hour surveillance.

MR. ODEGAARD MOVED TO AMEND SECTION 05.02.010 - ELIGIBLE DEVELOPMENT PROJECTS - SUB-SECTION (11) OF THE PROCEDURAL GUIDELINES TO READ: (CHANGES IN *ITALICS*)

"SUPPORT FACILITIES NECESSARY TO EFFECTIVELY ADMINISTER, PROTECT, AND MAINTAIN A RECREATION AREA FOR THE HEALTH, SAFETY AND WELFARE OF FACILITY USERS SUCH AS FENCES, SIGNS, EROSION CONTROL WORKS, EQUIPMENT STORAGE, MINOR REPAIR FACILITIES, OFFICE, FIRST AID, AND INFORMATION AND INTERPRETIVE SIGNS (NOT STRUCTURES), AND *PARK EMPLOYEE HOUSING WHERE THE PERSON LIVING IN THE HOUSE WORKS IN THE PARK AREA.*"

AND TO AMEND SECTION 05.03.000 - INELIGIBLE DEVELOPMENT PROJECTS - SUB-SECTION (5) OF THE PROCEDURAL GUIDELINES TO READ: (CHANGE IN *ITALICS*)

(*DELETE*)

"(5) CONSTRUCTION OF AND FURNISHINGS FOR, ~~EMPLOYEE-RESIDENCES,--AND~~ ADMINISTRATIVE COMPLEXES."

THE MOTION WAS SECONDED BY MR. BERT COLE.

Discussion followed. Mr. Crouse felt such a motion if passed would be discriminatory insofar as the Department of Game was concerned. He felt the motion should not be limited to park personnel only. Mr. Odegaard explained that his motion would include all state agencies and local agencies involved in funding from the IAC, the word "park" meaning cities, counties, state agencies -- all to be treated equally. Whereupon MR. CROUSE MOVED TO AMEND THE MOTION TO INCLUDE THE WORDING "AND STATE AND LOCAL AGENCY HOUSING" RATHER THAN "PARK EMPLOYEE HOUSING".

Mr. Lewis Bell referred to his discussion with Mr. Walter Howe in 1970 (at that time Director of OPPFM) and stated he would oppose the motion on the basis that the IAC should not fund these types of facilities, that state or local agencies could do so within their own traditional funds. It was his feeling these types of facilities were not actually recreationally-oriented and therefore not qualified for use of IAC grant-in-aid funding.

There followed discussion on seasonal park employees as opposed to the permanent employees who are in isolated park areas. Mr. Odegaard stated the Park and Recreation Commission had adopted a policy through regular laws of the state at open meetings of the Commission with regard to permanent personnel housing for those people who live year-round in a park. The Commission feels trailer housing should not be utilized because of adverse weather conditions and park persons should not live in sub-standard housing, that a frame building (house) has a greater life

expectancy with less repair. Mr. Crouse did not agree with provision of employee housing from IAC grant-in-aid funds. Mr. Bishop also objected, stating the definition was too broad in nature. He conceded there were certain parks in the State of Washington with very remote locations which would require twenty-four hour surveillance to protect the property of the state, etc. However, he felt the Committee should carefully determine the guidelines as to the extent to which funds from the Outdoor Recreation Account would be utilized for that purpose. Should the IAC fund cities, counties and state facilities of this type, the Outdoor Recreation Account resources could be completely exhausted in a much shorter time period. It was his feeling employee housing should be carefully evaluated.

At this point Mr. Martin reminded the Committee that the Bureau of Outdoor Recreation will not fund employee housing in any of the projects since their policy states BOR funds are not to be used in this respect.

Mr. Andrews asked whether employee housing would be an increasing factor -- was there a real need for it on the local level as well as state? Mr. Martin stated as a specific statement the TAC had indicated that regardless of which way the decision might go, they were unanimous in their decision not to fund housing for employees at the local agency level. Mr. James Webster of the King County Park and Recreation Department, stated "unanimous" was not completely accurate. Mrs. Blaisdell felt the TAC could not make this type of statement for all local agencies when all local agencies had not been consulted. Mr. Martin stated no objection had been made by members of the TAC when the decision had been reported back to it by the Sub-Committee.

There followed considerable discussion on State Parks' need for permanent housing. Mr. Bert Cole asked about the provisions in the Referendum 28 bond issue recently passed by the voters for employee housing. Mr. Odegaard stated that part of the funds given to State Parks would be used to replace existing trailers with residences for park employees and that the public had voted favorably on the issue. However, he stated, there were not sufficient funds within that program to cover all of the needs of State Parks for permanent housing. Mr. Lofgren then asked Mr. Francis to read the specific reference in Referendum 28 pertaining to State Parks' funding:

RCW 43.83C.040 Administration of Proceeds-Division into Shares-Use of Funds, Section (3): "Thirty percent of such proceeds shall be allocated to the state parks and recreation commission, subject to legislative appropriation for improvement of existing state parks and the acquisition and preservation of historic sites and buildings."

Mr. Charles Murphy, Assistant Attorney General, was asked for his informal opinion as to the intent of this section. Mr. Murphy stated this would not prohibit State Parks and Recreation Commission from using the funds for construction of employee housing, renovation and improvement of same. At this point, MR. ODEGAARD SECONDED MR. CROUSE'S AMENDMENT TO THE MOTION TO INCLUDE THE WORDING "AND STATE AND LOCAL AGENCY HOUSING" RATHER THAN "PARK EMPLOYEE HOUSING".

Mr. Mackey, Park and Recreation Commission member, was recognized by the Chairman. He stated the Park and Recreation Commission had voted unanimously to present its

views on this subject to the Interagency Committee. He indicated since IAC has the prerogative of approving or disapproving a project or elements within that project, it would still have the right to delete any item within a State Parks' project if it so desired. Mr. Andrews agreed and stated he would support the amendment to the motion for that reason.

QUESTION WAS CALLED FOR ON THE AMENDMENT TO THE MOTION MADE BY MR. CROUSE. MR. BELL AND MR. BISHOP VOTED IN THE NEGATIVE; SIX MEMBERS VOTED IN THE AFFIRMATIVE; THE AMENDMENT TO THE MOTION WAS PASSED BY THE COMMITTEE.

QUESTION WAS CALLED ON THE AMENDED MOTION OF MR. ODEGAARD. MR. ODEGAARD AND MR. ANDREWS VOTED IN THE AFFIRMATIVE; SIX MEMBERS VOTED IN THE NEGATIVE. THE MOTION FAILED FOR LACK OF A MAJORITY.

IT WAS THEN MOVED BY MR. BISHOP, SECONDED BY MRS. LEMERE TO APPROVE THE STAFF'S RECOMMENDATION CHANGING THE PROCEDURAL GUIDELINES SECTIONS 050.02.010 AND 050.03.000 AS FOLLOWS:

"PROCEDURAL GUIDELINES SECTION 050.02.010: ELIGIBLE DEVELOPMENT PROJECTS - SUB-SECTION (11), IS AMENDED TO READ:

'SUPPORT FACILITIES NECESSARY TO EFFECTIVELY ADMINISTER, PROTECT, AND MAINTAIN A RECREATION AREA FOR THE HEALTH, SAFETY AND WELFARE OF FACILITY USERS SUCH AS FENCES, SIGNS, EROSION CONTROL WORKS, EQUIPMENT STORAGE, MINOR REPAIR FACILITIES, OFFICE, FIRST AID, AND INFORMATION AND INTERPRETIVE SIGNS (NOT STRUCTURES).'

"PROCEDURAL GUIDELINES SECTION 050.03.000: INELIGIBLE DEVELOPMENT PROJECTS - SUB-SECTION (5), IS AMENDED TO READ, 'CONSTRUCTION OF AND FURNISHINGS FOR EMPLOYEES RESIDENCE.'"

QUESTION WAS CALLED FOR ON THE MOTION. MR. ODEGAARD VOTED IN THE NEGATIVE. MOTION WAS CARRIED BY MAJORITY VOTE.

The Committee recessed at noon for slide presentation of EXPO 74 by Mr. Jack Garrity, Public Relations Director of EXPO 74, during the luncheon.

The IAC meeting reconvened at 1:06 p.m.

Tabled Motion: Upon reconvening the meeting, the Chairman asked Mr. Bell to comment on the proposed motion he had made concerning Committee approval of the Administrator's presence at a meeting in Idaho in December regarding the Snake River-Hell's Canyon National Recreation Area. Mr. Bell stated research of the minutes indicated the Committee had not reviewed any previous or the current Snake River-Hell's Canyon bill. He suggested a copy of the current bill (map and content) be sent to the members of the Committee requesting their written or telephoned approval of the Administrator appearing at the Idaho hearing to officially testify in favor of the bill for the Interagency Committee.

At this point Mr. Odegaard asked if members were legally able to vote or take this kind of action over the telephone or in writing rather than at an Open Public Meeting. Mr. Murphy stated the action could be in writing and the Committee could formalize this by motion at its December 11-12, 1973 meeting. Mr. Lofgren instructed the Administrator to request comments in writing from the IAC members and place this item on the agenda for the December meeting.

MR. BELL WITHDREW HIS MOTION PENDING ACTION AT THE DECEMBER MEETING.

3. Recommendation No. 3 - Project Billings: Mr. Martin referred to memorandum of staff, dated October 29, 1973, "Project Billings", and stated the IAC-TAC had taken action at its September 11-12, 1973, meeting to establish a procedure that lack of initiative of a final billing document to the IAC within a 30-day period would result in staff recommendations to the Committee to close out local agency projects at the then current reimbursement level and not accept further applications from state agencies for new project funding. Mr. Martin read the motion in the memorandum.

Mr. Francis referred to wording of the motion pertaining to those projects in escrow (Item 1 A). He suggested deletion of the wording since he was not sure how this wording would affect escrow. Also he suggested that the motion include an effective date of January 2, 1974. Mr. Odegaard and Mr. Lofgren suggested the matter concerning escrow could be adequately handled by the Administrator's authority and it was not necessary to change the wording. Members of the Committee agreed; however they suggested the effective date not be included in the motion.

Mr. Kenn Cole noted the motion should contain additional wording in Item 1 B. to include "whichever occurs last:", so that the paragraph would then read,

"B. A development project is considered complete on the date the final contract retainage is released or the date final IAC inspection determines the project has been developed in compliance with the IAC grant contract, *whichever occurs last.*"

IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. ANDREWS, THAT THE PROCEDURAL GUIDELINES INCLUDE THE FOLLOWING DIRECTION CONCERNING PROJECT BILLINGS:

1. FOLLOWING PROJECT COMPLETION, THE AGENCY WILL SUBMIT FINAL BILLING TO THE IAC WITHIN SIXTY (60) DAYS, UNLESS WAIVED BY THE ADMINISTRATOR.

A. AN ACQUISITION PROJECT IS CONSIDERED COMPLETE ON THE DATE DEEDS ARE RECORDED OR THE DATE THEY PAY THE COURT DECREE OR THE DATE THE SALES CONTRACT IS LEGALLY BINDING BEYOND THE CONTROL OF THE SELLER SUCH AS IN ESCROW.

B. A DEVELOPMENT PROJECT IS CONSIDERED COMPLETE ON THE DATE THE FINAL CONTRACT RETAINAGE IS RELEASED OR THE DATE FINAL IAC INSPECTION DETERMINES THE PROJECT HAS BEEN DEVELOPED IN COMPLIANCE WITH THE IAC GRANT CONTRACT, WHICHEVER OCCURS LAST.

2. IF AN AGENCY FAILS TO SUBMIT FINAL BILLING IN ACCORDANCE WITH THE ABOVE DIRECTION:

THE ADMINISTRATOR WILL SO NOTIFY THE AGENCY IN WRITING BY REGISTERED MAIL AND IF THE AGENCY DOES NOT COMPLY WITHIN 15 DAYS AFTER RECEIVING NOTICE, THE ADMINISTRATOR MAY:

A. IN THE CASE OF LOCAL AGENCIES - CLOSE THE PROJECT AT THE EXISTING FUNDING LEVEL.

B. IN THE CASE OF STATE AGENCIES - REFUSE TO ACCEPT FURTHER APPLICATIONS UNTIL FINAL BILLING HAS BEEN SUBMITTED.

MOTION WAS CARRIED.

4. Recommendation No. 4 - Change Orders: Mr. Martin referred to memorandum of staff dated October 29, 1973, "Change Orders". Procedural Guideline 08.10.001 had been re-reviewed by the IAC-TAC and staff. Recommendation to the Committee for adoption included clarification of the guideline as it appeared in the Procedural Guidelines recommended to the Committee on June 22, 1973:

"08.10.001 CHANGE ORDERS

"Any significant change orders shall be in writing and submitted to IAC for approval prior to execution. Justification for the change orders must be provided."

IT WAS MOVED BY MR. CROUSE, SECONDED BY MR. COLE, THAT THE FOLLOWING PROCEDURAL GUIDELINE BE APPROVED BY THE COMMITTEE TO BE EFFECTIVE IMMEDIATELY:

08.10.001 CHANGE ORDERS

1. CONTRACT CHANGE ORDERS MAY BE IMPLEMENTED AT THE DISCRETION OF THE PROJECT SPONSOR WITHOUT PRIOR IAC APPROVAL.
2. ALL CHANGE ORDER DOCUMENTS (MACHINE COPIES ACCEPTABLE) MUST BE SUBMITTED TO THE IAC.
3. JUSTIFICATION FOR THE CHANGE ORDERS MUST BE PROVIDED IN WRITING. THIS JUSTIFICATION SHOULD INCLUDE AN EXPLANATION OF THE SITUATION NECESSITATING A CHANGE, THE EFFECTS OF THE CHANGE, AND THE ALTERNATIVES REVIEWED. IF THE CONTRACT CHANGE ORDER RESULTS IN A SIGNIFICANT CHANGE IN THE PROJECT SCOPE, A REQUEST TO AMEND SECTION (5) OF THE IAC PROJECT CONTRACT SHOULD ALSO BE INCLUDED.
4. REIMBURSEMENT OF COSTS INCURRED TO THE SPONSORING AGENCY THROUGH IMPLEMENTING A CHANGE ORDER IS SUBJECT TO THE APPROVAL OF THE IAC ADMINISTRATOR.

MOTION WAS CARRIED.

5. Recommendation No. 5 - Local Agency Funding Formula: Mr. Martin referred to memorandum of staff dated October 29, 1973, "Local Agency Funding Formula". Recommendation of staff was read to the Committee. Discussion followed. Mr. Martin explained the intent of the recommendation: A need to identify and provide a funding formula on a matching basis that would lend an incentive to the local agency to submit applications which would also satisfy needs identified in SCORP.

Mrs. Lemere asked what would happen if SCORP would change or be revised. Mr. Pelton stated that the priorities contained in SCORP were adopted as Committee policy and are not the same thing as identified need. Statewide acquisition and development needs identified through the normal planning program were major

considerations in the development of the priorities. He stated SCORP is an on-going document and the Committee may make changes in the existing priorities, if and when it so desires.

Mr. Bert Cole expressed his concern that many smaller communities have not yet come to the IAC for grant-in-aid assistance, and they should have an opportunity to participate in the development of local recreation areas and acquisition of these areas. It was his feeling the funding formula (development of local recreation areas 70%-30%) would make it more difficult for the local communities to convince their city councils, etc., to submit an application and become active in the IAC grant-in-aid assistance program. He did not feel the formula should be revised to discourage new community participation. Mr. Bishop and Mr. Andrews agreed.

Mrs. Mylroie pointed out to the Committee that the IAC-TAC would like to promote the most needed projects in the state, so it would be giving a bonus in funding to those on the highest priority list. Mr. Bishop, noting acquisition of shorelines was being proposed at 75%-25%, inquired how many counties did not have shorelines. Mr. Pelton explained that shorelines include saltwater, freshwater, various streambanks, etc., and thus this statewide priority would be applicable to all counties and any local agency having shorelines of any type within its jurisdiction.

Mr. Andrews then inquired whether the various restricted funds of IAC had been taken into consideration in setting up the formula -- Initiative 215, for instance. Had staff considered putting certain amounts of monies into this fund source and having a decreasing scale of funds that it would place in these particular projects, and a rate of participation which would be the same for everybody? Mr. Pelton stated this was a part of the Action Program -- funds are spread out and outstanding projects could still be funded because this method of prioritizing encourages such funding.

Mr. Lewis Bell felt the funding should not be quite as rigid as contained in the proposed motion by staff; that the Committee should have the right to vary from the formula on facts which might be disclosed to it by staff indicating that a certain local project might require additional funds for a specific community. Mr. Martin then suggested the proposed motion could state "up to" such a percentage if the Committee so desired.

Mr. Dick Mullins, Park and Recreation Director, City of Port Angeles, was recognized by the Chairman. He expressed his concern for the smaller local agency. He felt the initial application should have a certain guarantee of percentage of funding. A smaller community might require 75% funding from the IAC. Mr. Fearn was also recognized by the Chairman. As a member of the TAC, he stated there had been concern that the amount of money available on some local projects could not be distributed because of the existing method of funding. The proposed funding method, he stated, would be helpful for smaller communities because the total dollars available would then go farther and there is greater flexibility in funding.

Mrs. Margee Wolcott, Park Board Member, Prosser, Washington, was recognized by the Chairman and stated she represented a smaller community planning a project for submission to the IAC and would probably be requesting 75% funding. She felt small communities would require this additional assistance.

Mr. Lofgren asked Mr. Kenn Cole what effect there would be on IAC funding in respect to the accounting aspect if Mr. Lew Bell's suggestion were followed, i.e.,

that the Committee would retain the right and prerogative to vary from the formula if facts would so indicate. Mr. Cole stated this action could be handled as in the past when the Committee had resorted to a deviation from the recommended funding of staff. It would not present a problem.

Mr. Martin then explained the timing of the proposed funding formula had been set to enable local agencies to make changes in their budgets prior to finalization.

In response to Mr. Odegaard's question concerning limited federal funding, Mr. Francis replied the Outdoor Recreation Account is a co-mingled fund, but it would be necessary for IAC to increase monies from state funds for local projects if the federal monies were reduced by Congress.

Following considerable discussion on the funding formula, IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. BERT COLE THAT THE MOTION AS IN THE MEMORANDUM OF OCTOBER 29, 1973, BY STAFF, BE APPROVED, EFFECTIVE JANUARY 2, 1975 RATHER THAN JANUARY 2, 1974.

Discussion followed.

MR. ANDREWS AMENDED THE MOTION TO INCLUDE FUNDING FORMULA OF UP TO 75% - 25% FOR THE FIRST THREE PRIORITIES WITH UP TO 60%-40% FOR THE REMAINING FOUR. SECONDED BY MR. CROUSE.

Mr. Odegaard inquired how often SCORP plan would be changed, and Mr. Pelton replied possibly within three to five years, but there is no actual set time. The Committee has the option of determining changes in policy and amendments to the existing SCORP. Eligible agencies and those involved in the grant-in-aid program of the IAC would be given sufficient notice of a change in priorities.

QUESTION WAS CALLED FOR ON THE AMENDMENT TO THE MOTION (FUNDING OF UP TO 75%-25% FIRST THREE PRIORITIES AND UP TO 60%-40% FOR REMAINING FOUR.) MR. ANDERSON AND MRS. LEMERE VOTED IN THE NEGATIVE. THE AMENDMENT TO THE MOTION WAS PASSED.

QUESTION WAS THEN CALLED FOR ON THE MOTION AS AMENDED. MR. ANDERSON VOTED IN THE NEGATIVE AND ASKED THAT HIS VOTE BE SO RECORDED. BY MAJORITY VOTE THE COMMITTEE PASSED THE FOLLOWING MOTION:

THAT THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION ADOPTS A FUNDING FORMULA FOR APPROVED LOCAL AGENCY PROJECT APPLICATIONS THAT WILL PROVIDE FUNDING OF THE TOTAL PROJECT COST ON THE FOLLOWING PERCENTAGES:

- UP TO 75% - 25% LOCAL SPONSOR FOR PROJECTS CLASSIFIED AS "ACQUISITION OF SHORELINES"
- UP TO 75% - 25% SPONSOR FOR PROJECTS CLASSIFIED AS "DEVELOPMENT OF LOCAL RECREATION AREAS"
- UP TO 75% - 25% SPONSOR FOR PROJECTS CLASSIFIED AS "DEVELOPMENT OF SHORELINES"
- UP TO 60% - 40% SPONSOR FOR PROJECTS CLASSIFIED AS "ACQUISITION OF LOCALLY SIGNIFICANT FEATURES"
- UP TO 60% - 40% SPONSOR FOR PROJECTS CLASSIFIED AS "ACQUISITION OF LOCAL RECREATION AREAS"

UP TO
60% - 40% SPONSOR FOR PROJECTS CLASSIFIED AS "TRAIL ACQUISITION AND DEVELOPMENT"

UP TO
60% - 40% SPONSOR FOR PROJECTS CLASSIFIED AS "ACQUISITION AND DEVELOPMENT OF REGIONAL RECREATION AREAS."

THESE PERCENTAGES WILL BE IN EFFECT FOR PROJECT APPLICATIONS CONSIDERED FOR FUNDING ASSISTANCE AFTER JANUARY 2, 1975, EXCEPT THAT PROJECT APPLICATIONS CURRENTLY BEING CONSIDERED FOR GRANT-IN-AID ASSISTANCE WHICH ARE ELIGIBLE TO BE CARRIED OVER TO FUTURE MEETINGS FOR FUNDING CONSIDERATION SHALL REMAIN ELIGIBLE FOR THE LEVEL OF FUNDING ASSISTANCE FOR WHICH THEY ORIGINALLY APPLIED.

MOTION WAS CARRIED.

III B. IAC Supplemental Budget 1973-75 Biennium: Mr. Milt Martin referred to memorandum of staff dated October 29, 1973, "IAC Supplemental Budget Request - 1973-75 Biennium", and noted the intent to submit the budget request for two reasons:

- (1) To obtain funds in an amount not to exceed \$47,350 for SCORP Demand Study Update; and
- (2) To Carry-Over grant appropriation of grant-in aid funds in an amount not to exceed \$4,456,955.18.

Mr. Pelton explained that the funds involved in the Demand Study update would be for temporary personnel and their associated operational costs. In response to questions of the Committee, Mr. Kenn Cole explained the carry-over grants appropriation of \$4.+ million. IT WAS MOVED BY MR. BISHOP, SECONDED BY MRS. LEMERE THAT

THE INTERAGENCY COMMITTEE APPROVES THE SUBMISSION OF A SUPPLEMENTAL BUDGET REQUEST WHICH IS CONSISTENT WITH THE POLICIES AND GUIDELINES ESTABLISHED BY THE OFFICE OF THE GOVERNOR FOR SUPPLEMENTAL BUDGET REQUESTS, AND THEREFORE DIRECTS THE ADMINISTRATOR TO FILE THE REQUIRED DOCUMENTATION TO THE OFFICE OF PROGRAM PLANNING AND FISCAL MANAGEMENT TO SUPPORT AND JUSTIFY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION'S 1973-75 SUPPLEMENTAL BUDGET REQUEST FOR:

- (1) STATEWIDE COMPREHENSIVE OUTDOOR RECREATION AND OPEN SPACE PLANNING FUNDS IN AN AMOUNT NOT TO EXCEED \$47,350 - DEMAND STUDY;
- (2) A CARRY-OVER GRANT APPROPRIATION OF GRANT-IN-AID FUNDS IN AN AMOUNT NOT TO EXCEED \$4,456,955.18.

MOTION WAS CARRIED.

III C. Evaluation System - Local Agencies: Mr. Martin referred to memorandum of staff dated October 29, 1973, "Local Agency Project Evaluation System", and reported on the review of TAC of the system in response to request of the Committee at its July 24, 1973 meeting. Certain recommendations as noted in the memorandum were approved and made a part of the system through revision. The revised Evaluation System document was distributed to the TAC at its September 12, 1973 meeting and was acknowledged as acceptable. Mrs. Lemere asked that copies of the final Evaluation System document be sent to the members of the Interagency Committee.

III D. State Agency Project Cost Increases: Following an explanation by Mr. Glenn Moore, Project Officer, of the memorandum of staff dated October 29, 1973, the Interagency Committee members authorized cost increases retroactively to certain projects as included in the motion below for the following reasons:

1. State agencies had already consummated purchase of these properties within a reasonable increase over appraised price. (1-10%)
2. The "belated claim" procedure is lengthy and costly in terms of agency, IAC, and legislative times and dollars.
3. By Committee action the projects can be closed to the satisfaction of future audits.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MRS. LEMERE THAT

WHEREAS, THE BELOW LISTED FIVE ACQUISITION PROJECTS HAVE BEEN COMPLETED BY THE STATE AGENCIES INVOLVED WITH THE EXCEPTION OF APPROVAL OF THE FINAL BILLING BY THE INTERAGENCY COMMITTEE, AND

WHEREAS, IT APPEARS THAT THE ACQUISITION COST INCURRED ABOVE THE APPRAISAL VALUE IN EACH CASE APPEARS TO BE REASONABLE,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE FOR THE REASONS LISTED ABOVE, THAT A COST INCREASE TOTALING \$21,615 BE GRANTED AND DISTRIBUTED TO THE PROJECTS LISTED BASED ON THE DOLLAR AMOUNT PAID ABOVE APPRAISAL IN EACH CASE AS SPECIFIED.

<u>AGENCY</u>	<u>PROJECT</u>	<u>PARCELS INVOLVED</u>	<u>AMOUNT PAID ABOVE APPRAISAL</u>
GAME	67-69 SWA (BOR)	3	\$ 3,200
	67-69 SWA Stage 2	3	4,240
	69-71 SWA	4	1,500
	Nisqually Delta-Luhr	1	3,675
PARKS	Green River Gorge - Jellum	1	9,000
TOTAL			\$ 21,615

MOTION WAS CARRIED.

III E. Project Changes: Mr. Roger Syverson, Chief Project Officer, referred to various memoranda from staff dated October 29, 1973 concerning six projects. Staff recommendations and Committee action were as follows:

(1) City of Seattle, Fauntleroy Park, #70-045A - Change in Scope: The City of Seattle had requested a reduction in the Fauntleroy Acquisition project from 39 acres to approximately 34.5 acres which action had previously been approved through HUD to a new value of \$239,949. A return of \$46,012.75 to the local share of the Outdoor Recreation Account is involved.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MRS. LEMERE THAT

WHEREAS, THE CITY OF SEATTLE HAS REQUESTED A REDUCTION IN THE FAUNTLEROY

ACQUISITION PROJECT (IAC #70-045A) FROM SOME 39 ACRES TO APPROXIMATELY 34.5 ACRES, AND

WHEREAS, THEIR REQUEST APPEARS ADEQUATELY JUSTIFIED AND HAS BEEN APPROVED BY THE DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT, AND

WHEREAS, THE ACTUAL COST AND HUD PRICE CONCURRENCE FOR THE PROJECT NOW APPEARS TO BE \$239,949,

NOW, THEREFORE, BE IT RESOLVED BY THE INTERAGENCY COMMITTEE THAT THE REQUESTED REDUCTION IN SCOPE IS APPROVED AND THE 25% IAC CONTRIBUTION IS REVISED DOWNWARD FROM \$106,000 TO A NEW FIGURE OF \$59,987.25.

MOTION WAS CARRIED.

(2) Park and Recreation Commission Blake Island, Withdrawal (IAC #71-506D): Blake Island development project was approved May 23, 1971; to date only an incinerator has been constructed; the Army Corps of Engineers has withdrawn from participation in the project (to construct breakwater and entrance channel) because project did not meet the minimum qualifications necessary to allow Corps expenditure. State Parks will enter into a redesign scheduled to be completed May 1, 1974. Since the IAC project agreement expired August 1, 1973, staff recommended withdrawal.

Mr. Odegaard asked that a proviso be included within the motion that State Parks would not need to pay back the \$5,000 involved in the project to the IAC, but could retain it within the project until such time as it would again be funded through the IAC, at which time the funds would be considered as retroactive to the project. Mr. Kenn Cole stated there would be no problem in placing this on the books of the IAC for later involvement in a new Blake Island project.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MRS. LEMERE THAT

WHEREAS, THE IAC ON MAY 23, 1971, APPROVED THE BLAKE ISLAND DEVELOPMENT PROJECT (#71-506D) FOR \$532,059, AND

WHEREAS, THE PROPOSED COST SHARING FROM THE ARMY CORPS OF ENGINEERS WILL NOT BE AVAILABLE TO THIS PROJECT AS IT DOES NOT MEET MINIMUM REQUIREMENTS OF THE ARMY CORPS, AND

WHEREAS, THERE HAS NOT BEEN SATISFACTORY PROGRESS TOWARDS IMPLEMENTING THIS PROJECT,

NOW, THEREFORE, BE IT RESOLVED, THE IAC HEREBY WITHDRAWS THE BLAKE ISLAND DEVELOPMENT PROJECT (#71-506D) AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE NECESSARY DOCUMENTS WITH THE PARKS AND RECREATION COMMISSION TO TERMINATE THE PROJECT,

WITH THE PROVISO THAT THE \$5,000 INVOLVED IN THE PROJECT AT THIS TIME WILL BE RETAINED ON THE BOOKS OF THE IAC PENDING RETURN OF THE PROJECT AT WHICH TIME THE \$5,000 WILL BE CONSIDERED A PART OF THE PROJECT EXPENDITURE AS A RETROACTIVE ITEM.

MOTION WAS CARRIED.

(3) Parks and Rec. Commission, Flaming Geyser State Park, #71-512D and #71-516D: Deleted from the agenda.

(4) Parks and Recreation Commission, Horsehead Bay Spit Acquisition, Withdrawal (IAC #73-503A): Negotiations with the owner have not been successful on this project and condemnation did not seem justifiable, therefore staff recommended withdrawal of the project.

IT WAS MOVED BY MR. COLE, SECONDED BY MR. BELL THAT

WHEREAS, THE IAC ON AUGUST 29, 1972, APPROVED THE HORSEHEAD BAY SPIT ACQUISITION PROJECT (#73-503A) FOR \$22,500 INITIATIVE 215 FUNDS; AND

WHEREAS, NEGOTIATIONS WITH THE OWNER HAVE NOT BEEN SUCCESSFUL AND CONDEMNATION WOULD NOT APPEAR TO BE JUSTIFIABLE; THEREFORE

BE IT RESOLVED, THE IAC HEREBY APPROVES THE WITHDRAWAL OF THE HORSEHEAD SPIT ACQUISITION PROJECT AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE NECESSARY DOCUMENTS TERMINATING THIS PROJECT. THE FUNDS HEREBY RELEASED ARE TO BE REALLOCATED TO THE PUGET SOUND BOATING PROGRAM IN THE 1973-75 CAPITAL BUDGET AS APPROVED FOR THE PARKS AND RECREATION COMMISSION.

MOTION WAS CARRIED.

(5) Department of Game, Stillwater WRA Development (IAC #73-605D): Due to unforeseen problems encountered while undertaking the construction associated with this project, higher costs than originally estimated were involved. Staff recommended a cost increase of \$7,450, Referendum 18 funds.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. BELL THAT

WHEREAS, THE IAC ON NOVEMBER 28, 1972, APPROVED THE STILLWATER WRA DEVELOPMENT PROJECT (#73-605D) FOR \$15,550, REF. 18 FUNDS; AND

WHEREAS, VARIOUS UNFORESEEN PROBLEMS HAVE BEEN ENCOUNTERED WHILE UNDERTAKING THE CONSTRUCTION ASSOCIATED WITH THE SUBJECT PROJECT HAVE RESULTED IN COSTS BEING HIGHER THAN ORIGINALLY ESTIMATED;

NOW, THEREFORE, BE IT RESOLVED, THE IAC HEREBY GRANTS A COST INCREASE OF \$7,450, REF. 18, TOWARDS THE STILLWATER WRA DEVELOPMENT PROJECT (#73-605D) WITH THE PROJECT SCOPE REMAINING AS ORIGINALLY APPROVED.

MOTION WAS CARRIED.

(6) Department of Game, Lower Methow River Development, Withdrawal (IAC #71-605D): Staff advised the Department of Game could not develop the Lower Methow River site since a portion of it is owned by the Washington State Department of Highways and the property must be acquired from that agency at a later date.

IT WAS MOVED BY MRS. LEMERE, SECONDED BY MR. COLE, THAT

WHEREAS, THE IAC ON MAY 23, 1971, APPROVED THE DEPARTMENT OF GAME'S LOWER METHOW RIVER DEVELOPMENT PROJECT (#71-605D) FOR \$9,000, REFERENDUM 18 FUNDS; AND

WHEREAS, IT HAS BEEN DETERMINED THAT THE DEPARTMENT OF GAME CANNOT DEVELOP THE SITE SINCE A PORTION OF THE SITE IS OWNED BY THE WASHINGTON STATE DEPARTMENT OF HIGHWAYS AND IT IS NECESSARY FOR THE DEPARTMENT OF GAME TO ACQUIRE THE PROPERTY

AFTER THE DEPARTMENT OF HIGHWAYS HAS DETERMINED IT SURPLUS TO ITS NEEDS;

NOW, THEREFORE, BE IT RESOLVED, THE IAC HEREBY WITHDRAWS THE LOWER METHOW RIVER DEVELOPMENT PROJECT (#71-605D) AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE NECESSARY DOCUMENTS. THE FUNDS RELEASED FROM THIS PROJECT AS A RESULT OF THIS ACTION ARE TO BE REALLOCATED TO THE FRESHWATER DEVELOPMENT PROGRAM, REGION VII, IN THE 1973-75 CAPITAL BUDGET, AS APPROVED.

MOTION WAS CARRIED.

(7) Whatcom County, Lake Whatcom Acquisition, (IAC #72-064A): Staff advised the original appraisal did not cover the total property: The property included 5.50 acres of land with 1,050 feet of waterfront; preliminary title and first appraisal only took into account 4.19 acres of land and 364 feet of waterfront. Revised appraisal of \$106,000 was \$65,880 higher than the original appraisal of \$40,120. Staff recommended approval of the cost increase of \$65,880.

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. ANDREWS THAT THE REQUEST OF WHATCOM COUNTY FOR A COST INCREASE OF \$65,880 BE APPROVED BY THE INTERAGENCY COMMITTEE WITH REVISED FUNDING AS FOLLOWS:

<u>TOTAL COST</u>	<u>IAC SHARE (75%)</u>	<u>LOCAL AGENCY SHARE (25%)</u>
\$ 851,450	\$ 638,587.50	\$ 212,862.50

MOTION WAS CARRIED.

III F. Department of Natural Resources, Lease Program: Mr. Francis referred to memorandum of staff dated October 16, 1973, "DNR Leases for IAC Funded Projects" and reported on the following agreements reached relative to revisions in the DNR Lease Program:

1. Recognition that funds used in obtaining the lease were coming from the Outdoor Recreation Account via the IAC and that permitted uses of the leased properties were therefore subject to terms and conditions of the pertinent IAC project contract covering the funding of the lease acquisition of the properties.
2. Cancellation of lease by the Trust will be subject to review and could be held in abeyance by action of the IAC for period of one year if DNR fails to comply with the lease terms.
3. It was agreed IAC project contract was in need of revision to reflect these concerns.
4. It was agreed that the Recreation Road Agreement between the IAC and DNR should be reviewed to insure it was still an adequate and viable document.
5. Revision of all these documents will proceed and staff will present results of these revisions to the IAC in December 1973 for recommendation of approval.

III. G. All-Terrain Vehicle Amendments: Mr. Lofgren called upon Mr. Rich Costello, Trails Coordinator, Planning Division, for explanation of the ATV program and guidelines as noted in memorandum to staff of October 29, 1973, "Guidelines for ATV Funds." Mr. Costello briefly reviewed the amendments as proposed in the July 23, 1973, memorandum and the involvement of the ATV Sub-Committee of the IAC in the re-draft of the proposed amendments and program goal statement. Mr. Costello noted the amendments had been forwarded to the Sub-Committee for study and that the amendments proposed had been approved by the Sub-Committee. The Interagency Committee discussed 02.121.000 of the All-Terrain Vehicle Guidelines and submission deadline for funding. The section was found to permit coordination of ATV planning with other program budgeting. It was the consensus that the guideline amendments as presented met the need and should be inserted in the guidelines verbatim.

IT WAS MOVED BY MR. BERT COLE, SECONDED BY MR. ODEGAARD,

THAT THE ALL-TERRAIN VEHICLE GUIDELINES AMENDMENTS AS PROPOSED IN MEMORANDUM OF STAFF DATED OCTOBER 29, 1973, "GUIDELINES FOR ATV FUNDS" BE APPROVED BY THE INTERAGENCY COMMITTEE FOR INCLUSION IN THE ALL-TERRAIN VEHICLE GUIDELINES APPROVED BY THE COMMITTEE ON JUNE 22, 1973.

MOTION WAS CARRIED.

At 3:55 p.m. the Committee recessed for tour of EXPO 74 site and certain park and recreation sites of the City and County.

TUESDAY OCTOBER 30, 1973

Chairman Lofgren reconvened the meeting at 9:00 a.m., Tuesday, October 30, 1973, and called for agenda item III. H.

III. H. Parks and Recreation Commission, Ike Kinswa State Park (#74-505D): Mr. Francis reported on the memorandum dated October 29, 1973, "Ike Kinswa State Park", and the three points of the motion of July 23, 1973 by the Committee approving the project with provisos:

1. That a non-revokable permit on the land of sufficient duration to amortize the development be provided and be satisfactory to the Administrator and the IAC Chairman;
2. That IAC staff review the Federal Power Commission license to determine if it is satisfactory that City of Tacoma had not committed itself to pay for the project;
3. That the Federal Power Commission decision on the license be received before the above two actions take place.

Mr. Francis read Items (A) and (B) of the memorandum pertaining to the FPC lease or use-permit and his findings in researching the data involved. He likewise reported on use-permit conditions (Items [1] thru [9]) and responsibility of Tacoma City Light for financing of developments at the State Park (Items [1] thru [6]), plus the Federal Power Commission decision on the revised Exhibit R, items (1) thru (3). (NOTE: A copy of the Administrator's memorandum on

this action will be provided within the Ike Kinswa IAC #74-505D Project File for future reference.) Mr. Francis cited the following conclusions and recommendation to the Committee:

Use-Permit Conditions:

As presently proposed by State Parks to the Tacoma City Light Board of Directors, these conditions are found satisfactory to both the Administrator and the IAC Chairman, as well as BOR.

Responsibility of Tacoma City Light:

The utility has the option of either implementing the construction of recreation facilities at its sole obligation, or by persuading others to construct on a joint cost or no cost basis to the utility. State Parks by executing the 1962 use-permit agreed to construct Mayfield Lake State Park, now Ike Kinswa State Park, at no cost to the City (Tacoma City Light). By so doing, they relieved Tacoma City Light of any financial responsibility. Therefore, Tacoma City Light has no financial responsibility for the development of Ike Kinswa State Park.

Federal Power Commission decision on the Exhibit R:

With a final decision a year to three years away, it does not seem practical to hold up the development of Ike Kinswa State Park until this final decision is forthcoming.

Recommendation:

That Ike Kinswa State Park project, having been conditionally approved at the July 1973 IAC meeting, and conditions now having been resolved to the satisfaction of the Administrator and the IAC Chairman, that State Parks and Recreation Commission be authorized to proceed with construction provided that the suggested use-permit language as submitted by State Parks is adopted by the Tacoma City Light Board of Directors.

IT WAS MOVED BY MRS. LEMERE, SECONDED BY MR. ANDREWS, THAT THE ADMINISTRATOR'S RECOMMENDATION CONCERNING THE CONDITIONAL APPROVAL TO PROCEED WITH CONSTRUCTION OF THE IKE KINSWA STATE PARK PROJECT BE ACCEPTED BY THE INTERAGENCY COMMITTEE.

Discussion followed. Mr. Lewis Bell was opposed to the motion and questioned Mr. Francis on the involvement of the Tacoma City Light and City of Tacoma. It was his feeling the City of Tacoma should be assisting with the recreation aspects of this project. QUESTION WAS CALLED FOR ON THE MOTION. MR. BELL VOTED IN THE NEGATIVE. THE MOTION CARRIED BY MAJORITY VOTE.

III. Legislation: An oral report on the legislative situation insofar as IAC is concerned was given by Mr. Francis. He commented on the following:

HB 87 - Refund of the marine gasoline tax.

HB 582 - State Rivers bill.

Omar Lofgren appointed Mr. Anderson to the Sub-Committee on Legislation to replace Mr. Ward (former director of Commerce and Econ. Development). Mr. Anderson will serve with Mr. Bell and Mr. Bishop on this sub-committee. Mr. Lofgren then

mentioned the need to consider HB 791, Land-Use Bill, in relation to the open space recreation plan. He asked that copies of this bill be sent by the Administrator to the Sub-Committee on Legislation for review and comments. Mr. Odegaard pointed out such comments were due by November 5th to the Land-Use Commission. The Administrator was asked to take immediate action on this matter.

IV A. 1975-77 Capital Budget Instructions: Mr. Francis referred to memorandum of staff dated October 29, 1973, "1975-77 Capital Budget Instructions" and commented on the timing of the budgeting process. He asked that the Committee consider:

1. Establishment of an IAC Sub-Committee with designated authority to approve the capital budget instructions, and
2. The scheduling of a special IAC meeting in June, 1974, for the adoption of the Capital Budget.

He outlined the following schedule:

- | | |
|---------------------------|---|
| NOVEMBER 13, 1973 | IAC Fiscal Sub-Committee review and approve Capital Budget Instructions |
| NOVEMBER 19, 1973 | 1975-77 Capital Budget Instructions mailed to State Agencies |
| APRIL 11, 1974 | State Agencies submit Capital Budget requests to the IAC |
| APRIL 1 to APRIL 30, 1974 | IAC Staff review and evaluate agency Capital Budget Requests |
| MAY 1 to MAY 10 1974 | IAC Staff review requests and preliminary Capital Budgets with agencies |
| MAY 13, 1974 | IAC Fiscal Sub-Committee review proposed Capital Budgets |
| JUNE 3, 1974 | Special IAC meeting to adopt Capital Budget |
| JUNE 15, 1974 | Submit 1975-77 IAC Capital Budget to OPPFM |

Mr. Lofgren appointed the following on the Sub-Committee to Review Capital Budgets:

MR. BISHOP, MR. BELL, MR. ANDREWS*, MR. ANDERSON AND MR. LOFGREN.

(Later on in the meeting, Mr. Andrews asked to be relieved of this responsibility as his schedule would not allow him to attend the meeting. *MR. TOLLEFSON was then appointed in his stead.)

A preliminary date was selected for the first meeting of this sub-committee -- November 13, 1973; however, after discussion it was agreed this date would be screened further by the Administrator. Mr. Odegaard suggested a member of OPPFM also attend the meeting on capital budgets. Mr. Francis noted that IAC staff had been working closely with OPPFM and would have a representative from that agency at the budget meeting. Mr. Lofgren stated it was too early to schedule a budget meeting in June, 1974, and that this matter would be taken up later in the Spring.

IV B. Local Agency Project Presentations: Mr. Roger Syverson referred to memorandum of staff dated October 29, 1973, "Local Project Considerations", and noted

a total of 43 local agency project applications had been processed by staff the past quarter; four were withdrawn; 8 were found to be technically incomplete; the remaining 31 projects (page 29 of these minutes) were evaluated under the new Evaluation System. Staff recommended approval of 13 applications, committing some \$1,157,078.75 IAC dollars. If approved, the staff funding commitments would be:

	FY 74	October 1973	FY 1974-1975
SOURCE	CURRENT BALANCE	RECOMMENDED EXPENDITURES	REMAINING BALANCE
LWCF	\$ 731,894.85	\$ 671,349.50	\$ 60,545.35
Init. 215	418,495.53	43,707.25	374,788.28
Ref. 28	110,502.14	442,022.00	331,519.86

If staff recommendations were approved, the following funding would be available for local agencies:

LWCF	\$ 2,768,045.35	FY 74-75
Ref. 28	2,739,230.14	" " "
Init. 215	624,788.28	" " "

Mr. Syverson explained Tables:

- I "Thirty-One Local Agency Projects Evaluated by Staff"
- II "Projection of the 31 Projects into Priority Classifications I thru VII"
- III "The Thirteen Projects Recommended for Funding By Staff"

The fact that Yakima and Kirkland were at 25% funding level was explained; these were not eligible for LWCF funding.

Mr. Bert Cole inquired whether IAC was maximizing its matching capabilities with BOR funds, and Mr. Anderson asked questions concerning the funding formula adopted at the October 29th session -- could staff still recommend 25% instead of minimum of 60% on certain of these projects? Omar replied this would be possible as funding would be "up to" 75%. Mrs. Lemere stated if IAC was going to maximize LWCF money then the 60%-40% ratio adopted at the October 29th session would mean the Committee would have to fund projects on different terms. It would not be possible to use 60%-40% if matching with BOR. Mr. Francis corrected her impression and stated BOR funds are now 50% of the project. The Committee would have the option of funding 50% BOR and 10% state monies. He explained that the ranking of the project does not take into consideration in any manner whatsoever the source from which those projects might be funded. They are evaluated on their own merits and staff then begins to look for the source of funds most applicable to that project. He noted ten in the listing of projects were eligible for LWCF; three were not.

Mr. Lofgren requested local agencies wishing to speak in behalf of their projects do so following the total presentation of the 31 projects by asking for recognition from the chair, stating name, title, project, and sponsor prior to speaking.

Slides were shown of the 31 projects by the Project Administration Section staff. Specific projects having pertinent questions from the Committee members are included in the foregoing.

Roger Syverson stated it ranked low on the question of the access to the site and the degree of opportunity for public involvement in formation and review of the project. Also, there were only schematic drawings available at the time of evaluation. Mr. Lofgren stated it was possible for staff to work with the local agencies having projects not recommended and they could be re-submitted to the Committee at a later time. Mr. Bell felt the local agency should be told why the project had not been recommended; that staff should meet with them and go over their evaluation score. Mr. Francis stated this would be done at the request of the local agency.

Coulee City, Community Park: Mr. Odegaard noted the cooperation with the Bureau of Reclamation and complimented the City on being a part of this type of cooperative project.

City of Kirkland, Marsh Park: The project involved nine parking stalls and moorage for six boats. Mr. Odegaard discussed this fact with staff, inquiring whether 215 funds could not be within the project.

City of Longview, Gearhart Gardens: Mr. ^{Cole}~~Crouse~~ asked if the Department of Game had been consulted concerning the joint opportunity for development. Jim Brigham, Department of Game, stated contact had probably been on a regional basis with the office of the Department of Game in that area.

Mason County, Mason Lake: Bert Cole noted Mason County had not yet had an application approved and felt the IAC staff should encourage their participation.

Oak Harbor, Oak Harbor Marina: Mrs. Lemere inquired whether the Administrator had checked into changing the percentage concerning Init. 215 money. Mr. Francis replied this had been successfully accomplished three years ago when percentage had been changed to 50-50. It was his feeling the climate was now good for an approach to the Legislature and this would be an item he would be discussing with the IAC Legislative Sub-Committee in December. There followed discussion concerning funding of the Oak Harbor Marina project with IAC funds. Mr. Bell reiterated the need for staff to give to the Committee at the IAC meetings meaningful reasons why projects ranked as they did on the Evaluation System.

King County, Highlands Community Park: In response to a question of Bert Cole, Mr. Syverson replied that Housing and Urban Development Department is no longer involved in the open space funding program.

Naches Park and Recreation District - Applewood Park: Mr. Odegaard inquired whether the project would stand on its own if the donations were not within the project. Mr. Moore replied it would and upon consulting the Assistant Attorney General, Mr. Charles Murphy, staff's statement was substantiated. Mr. Francis explained the Naches Park and Recreation District involvement in the project; that the project would be a joint venture between the Community Development Dept. of the University of Washington and the Town of Naches. The Swimming Pool Association involvement was discussed. Mr. Pelton complimented the Town of Naches on its excellent programming and planning for this project, and noted that their comprehensive plan was excellent and complied with SCORP. Mr. Francis stated if necessary the Project Contract could include reference to the deed and the other problems the Committee had discussed.

Mercer Island, Bike and Pedestrian Path: Mr. Bert Cole inquired the reason for the high cost of planning and engineering, almost 20% of the project. Mr. Syverson

stated there would be a considerable amount of driveway crossings, retaining walls, riprap, etc., in this project, thus making the costs higher than would be apparent in other projects.

The following discussion on the City of Tacoma's trails project. Mr. Keith Artz, Project Officer, stated the trails in that particular project were fairly close to the shoulder of the hill and it was necessary to have fencing within the project. Mr. Andrews advised Mr. Artz of the availability of certain highway funds for trails along highways should this project fit into that type of program planning.

At the conclusion of the project presentation, the Chairman asked for comments from the audience.

COMMENTS FROM THE AUDIENCE:

Mr. Rudolph Gast, City Manager, City of Snohomish re Pilchuck Park: Mr. Gast brought out several points he felt were pertinent to the Pilchuck Park project:

1. Staff reported City not ready to proceed on the project. Mr. Gast stated the City was ready to proceed and that problems concerning the diking would be taken care of. Preliminary drawings are available from the public utility district and final construction drawings will be completed soon.
2. Staff did not have enough information on some of the construction details. Mr. Gast felt it was premature to ask for greater detail than had already been submitted at this point on the project. He felt requests from staff concerning precise cost of lighting, etc., were irrelevant.
3. Staff noted absence of evidence as to the degree of cooperation with other agencies. Mr. Gast pointed out the City of Snohomish had the backing of all agencies concerned: Snohomish Co. Planning Dept.; Snohomish County Utility District; French Creek Dike District; DNR; Dept. of Ecology; Snohomish Athletic Council, Kiwanis group, etc. Public hearings were also held on the project.
4. Mr. Gast pointed out this would be a regional facility; nearest recreation area is five miles away at Lake Stevens. Other recreation areas nearby would not provide the type of recreation facilities that Snohomish needs. Scope of project will benefit not only the City of Snohomish but many people in the regional area.
5. Mr. Gast asked the IAC to allocate larger percentage of available funds to this project when recommended by the staff.

Mr. Al Koetje, Mayor, Oak Harbor; re Oak Harbor Marina: Mr. Koetje pointed out the marina had been listed as a number one project by the Puget Sound Task Force for boat facilities, and that it was the third time the project had been considered by the IAC. Needs of people in the area were cited, as well as use of the project once built for boaters. Mr. Koetje felt the project was vital to the area. He asked for consideration and endorsement of the Committee for the Oak Harbor project.

Mr. Odegaard and other members of the Committee asked questions of Mr. Koetje

to determine the extent of the project and the need for the marina in that particular area.

Mr. Clyde Caldart, City Councilman, Poulsbo re Liberty Bay Park project; Mr. Caldart asked for a marked copy of the Evaluation Score Sheet concerning the Liberty Bay Park Project so that he and his staff would be able to determine what would be needed to bring the Liberty Bay Park project up to standards for funding. He mentioned the possibility of 30,000 people using the area - Trident. Mr. Syverson stated this fact had been brought out at the TAC meeting and it had been discussed thoroughly. Mr. Lofgren suggested staff work with this community on its project, as well as other communities requesting such assistance.

Harry Kelsey, Mayor, City of Longview, re Longview Municipal Golf Course project; Mr. Kelsey pointed out the population of the Longview area and the need for the project proposed by the City of Longview. There are at present no public golf facilities available to recreationists in the area. He urged consideration of the Committee and stated a delay in construction will cause increased costs later. Mr. Lofgren commented on the feasibility study and comments were made concerning the possibility of the City floating bonds for the project.

Kent Hamilton, Acting Director, Thurston County Parks and Recreation, re Elbow Lake Park; Mr. Hamilton brought out several points concerning the Elbow Lake Project:

1. Would plan to purchase 80 acres and come back in 1974 for 240 acres -- thus making a 320 acre project;
2. Possibility of 1,100 acre project due to involvement of DNR -- DNR Lands -- and private owner has lands nearby which may be purchased;
3. Property must be picked up this year or may not be available. Land will be offered to private purchasers if County does not obtain it;
4. Telegram had been received concerning the project, wherein a \$25,000 payment had been requested by owners of the land.

Following comments from the above persons, the Chairman called for a motion on the local agency projects:

IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MRS. LEMERE THAT

THE LOCAL PROJECTS AS RECOMMENDED BY STAFF AND LISTED ON PAGE 34 OF THESE MINUTES BE APPROVED FOR FUNDING;

THAT THESE LOCAL PROJECTS ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN AS ADOPTED BY THE INTERAGENCY COMMITTEE ON FEBRUARY 26, 1973, AND

THE INTERAGENCY COMMITTEE IN ITS APPROVAL OF THESE PROJECTS FOR FUNDING AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENTS WITH THE LISTED PROJECTS SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR EACH PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENTS BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS. MOTION WAS CARRIED.

LOCAL AGENCY PROJECTS - APPROVED OCTOBER 29, 1973

Evaluation System Ranking	Region	Sponsor	Project	Acq/Dev.	Area Type	Priority Category	Total Cost	LWCF	REF. 28	INIT 215
1	V	Tumwater	Descutes Way Pk.	Acq.	FW Shore.	1	\$ 59,590	\$ 29,795	\$ 14,897.50	
2	IV	Everett	Lions Comm. Pk.	Dev.	Sm. Urban	2	145,475	72,737.50	36,368.75	
3	IX	Reardan	Comm. Rec. Area	Dev.	Sm. Urban	2	105,982	52,991	26,495.50	
4	II	Cosmopolis	Mill Creek Pk.	Dev.	Sm. Urban	2	51,293	25,646.50	12,823.25	
5	IV	Tacoma	Bayside Trail	Dev.	Urb. Trails	6	138,720	69,360	34,680	
6	IX	Coulee City	Commun. Pk.	Dev.	FW Shore.	3	174,829	87,414.50		43,707.25
7	VIII	Yakima	Lions Swim. Pool	Dev.	Sm. Urban	2	347,584		86,896	
8	IV	King County	Highlands Pk.	Acq.	Lg. Urban	5	325,500	162,750	81,375	
9	II	Elma	Rec. Area	Dev.	Sm. Urban	2	30,328		22,746	
10	XIII	Pullman	Palouse River Pk.	Dev.	Lg. Urban	2	174,436	87,218	43,609	
11	IV	Seattle	QueenAnne Viewpt.	Dev.	Sm. Urban	2	124,624	62,312	31,156	
12	IV	Kirkland	Marsh Park	Dev.	FW Shore.	3	161,650		40,412.50	
13	VIII	Naches Pk. Dist.	Applewood Park	Acq.	Am. Urban	5	42,250	21,125	10,562.50	
TOTALS:							\$1,882,261	\$671,349.50	\$442,022.00	\$43,707.25

TOTAL FROM OUTDOOR RECREATION ACCOUNT: \$ 1,157,078.75
 TOTAL LOCAL SHARE: 725,182.25

27.7% Acquisition
72.3% Development

There was some discussion to add a fourteenth project and IT WAS MOVED BY MR. ANDREWS, SECONDED BY MRS. LEMERE, TO ADD THE CITY OF OLYMPIA, WOODRUFF PARK, FOR FUNDING AT THIS SESSION.

However, following comments of the staff and members of the Committee, it was determined this would not be advisable at this time due to limited funding. The Committee discussed the \$18 million Special Contingency BOR funds and staff's intent to bring to the Committee in December certain projects which would qualify for those funds. Mr. Odegaard asked Mr. Francis for an actual figure of how much money would be available from LWCF if the contingency money were not involved. Mr. Francis replied about \$90,000 only. At this point Mrs. Lemere withdrew her support of the motion of Mr. Andrews to fund Woodruff Park, but asked that her second to the motion remain. QUESTION WAS CALLED FOR ON THE MOTION. THE MOTION FAILED.

Mr. Lofgren commended the local agencies on the fine projects presented at the meeting and IAC staff for the good work which had been done in evaluation of them.

Resolution, Fred Overly, Memorial: Mr. Lofgren suggested the Committee pass a Resolution in memory of Fred Overly, former Regional Director of the Bureau of Outdoor Recreation, Seattle Regional Office, who had passed away recently. His contributions in the outdoor recreation field were limitless and his expertise in that field will be missed. The Committee passed the following resolution:

Resolution

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DESIRES TO EXPRESS ITS DEEP SORROW AT THE DEATH OF AN ESTEEMED ASSOCIATE, FRED OVERLY, FORMER REGIONAL DIRECTOR OF THE BUREAU OF OUTDOOR RECREATION, PACIFIC NORTHWEST REGIONAL OFFICE, SEATTLE, WASHINGTON, AND

WHEREAS, HE HAD SERVED IN AN ADVISORY CAPACITY ON THE INTERAGENCY COMMITTEE'S TECHNICAL ADVISORY COMMITTEE GIVING FREELY OF HIS WEALTH OF KNOWLEDGE AND EXPERIENCE; AND,

WHEREAS, THE INTERAGENCY COMMITTEE DESIRES TO RECOGNIZE HIS EXCELLENT, ENERGETIC AND INTELLIGENT SERVICE IN THE FIELD OF OUTDOOR RECREATION AND HIS EXPERTISE IN THE PARK AND RECREATIONAL FIELD DURING HIS MANY YEARS OF DEDICATED SERVICE IN THE INTERESTS OF THE GENERAL PUBLIC,

NOW, THEREFORE, BE IT RESOLVED, THAT THE MEMBERS AND STAFF OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HEREBY PRESENT THIS FORMAL EXPRESSION OF ITS GRIEVOUS LOSS IN THE DEATH OF FRED OVERLY, AND DO HEREBY NOTE IN THE OFFICIAL RECORDS OF THE INTERAGENCY COMMITTEE THE PASSING FROM THIS LIFE OF A MAN WHO WAS ESTEEMED BY HIS ASSOCIATES, LOVED BY HIS FRIENDS AND RESPECTED BY ALL.

RESOLVED, FURTHER, THAT A COPY OF THIS RESOLUTION BE TENDERED TO HIS IMMEDIATE FAMILY AS AN EXPRESSION OF THE INTERAGENCY COMMITTEE'S HEARTFELT SYMPATHY.

OMAR LOFGREN, CHAIRMAN
LEWIS A. BELL
MRS. MADELINE LEMERE

STANLEY E. FRANCIS, ADMINISTRATOR
WARREN A. BISHOP
JACK ROTTLER

(see next page)

CARL N. CROUSE
CHARLES H. ODEGAARD
THOR C. TOLLEFSON
JOHN A. BIGGS

BERT L. COLE
GEORGE H. ANDREWS
ROBERT ANDERSON

IV. C. State Agency Project Presentations:

1. Dept. of Game - Oak Creek WRA and Desert WRA: Mr. Glenn Moore referred to memorandum of staff dated October 29, 1973, "Department of Game Projects", and noted there were two projects to be considered by the Committee:

a. Oak Creek WRA - Acquisition of land totalling 455 acres as an addition to the Dept. of Game's Oak Creek WRA, Yakima County, for a total cost of \$250,000; Ref. 18 \$102,500, LWCF \$102,500.

b. Desert WRA - Acquisition of 240 acres located in Desert WRA, Grant County, for a total cost of \$36,000; \$18,000 Ref. 18 and \$18,000 LWCF.

IT WAS MOVED BY MR. COLE, SECONDED BY MR. ODEGAARD, THAT

THE FOLLOWING PROJECTS SUBMITTED BY THE DEPARTMENT OF GAME ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON FEBRUARY 26, 1973 AND

THE INTERAGENCY COMMITTEE APPROVES THESE PROJECTS AS RECOMMENDED FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT CONTRACT INSTRUMENT WITH THE LISTED PROJECTS' SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR EACH PROJECT, UPON EXECUTION OF THE PROJECT CONTRACTS BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN:

DEPARTMENT OF GAME

DESERT WRA (COLSON)	REF. 18	\$18,000 LWCF	\$ 18,000	\$ 36,000 TOTAL
OAK CREEK WRA (WENAS)	REF. 18	102,500 LWCF	102,500	\$ 205,000 TOTAL

MOTION WAS CARRIED.

Mr. Odegaard inquired if state agencies were allowed to pay less than the appraised price for property as had been the case with the Department of Game project. Mr. Francis replied this was permissible as long as the agency obtained a letter indicating difference in value signed by the owner. ~~There was discussion also of housing for employees in the area and Mr. Jim Brigham stated there would be use of the one house by the share cropper and other buildings would be removed from the area.~~

As amended 12-10-73 of this project and the two WRA's (Oak Creek & L.T. Musbay), Buildings surplus to these needs will be removed.

2. State Parks and Recreation Commission - 25-Mile Creek, Phase II: Mr. Moore referred to memorandum of staff dated October 29, 1973, "Twenty-Five Mile Creek, Phase II", and stated Phase II involved the acquisition of 172 acres as an addition to the existing 63-acre 25-Mile Creek State Park, at \$657,000 -- 100% Ref. 28 funding. IT WAS MOVED BY MR. COLE, SECONDED BY MR. BELL, THAT

THE PROJECT SUBMITTED BY THE STATE PARKS AND RECREATION COMMISSION IS FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN

ADOPTED BY THE INTERAGENCY COMMITTEE ON FEBRUARY 26, 1973, AND

THE INTERAGENCY COMMITTEE APPROVES THIS PROJECT AS RECOMMENDED FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT CONTRACT INSTRUMENT WITH THIS PROJECT'S SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT SHOWN BELOW, UPON EXECUTION OF THE PROJECT CONTRACT BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS THEREIN.

PARKS AND RECREATION COMMISSION

TWENTY-FIVE MILE CREEK PHASE II \$657,000 REFERENDUM 28 FUNDS

MOTION WAS CARRIED.

V. Administrator's Report: Mr. Francis reported on the following to the Committee;

1. NASORLO - Annual meeting to be held in Spokane, September 1974, in conjunction with EXPO 74. He asked cooperation of state agencies in this respect.
2. IAC Staff - Student interns will be on staff beginning in January 1974. Two at no cost to the agency; a third may entail some additional cost which can be adequately taken care of through existing operating funds. Interns will be working in the area of administration, legislation, photography, research and statistics, and planning.
3. Rec. Res. Specialist I - Announced appointment of Fred Wagner to this position.
4. Rec. Res. Specialist IV - Position will have interviews November 1-2, 1973, and selection will be made thereafter.
5. Recognized Jerry Pelton as a newly elected national board member of the American Parks and Recreation Society, branch of NRPA.
6. Recognized Charles Odegaard's current position as President of National Association of State Parks Directors and President-Elect of National Conference on State Parks.
7. Cheated Majority Flyer: Announced there would be information on this public relations item at the December meeting relating to how Initiative 215 funds had been utilized throughout the state.

MR. BERT COLE MOVED FOR ADJOURNMENT, SECONDED BY MRS. LEMERE.

RATIFIED BY THE COMMITTEE

as corrected - 12-10-73
Omar Lofgren
OMAR LOFGREN, CHAIRMAN

STATE OF WASHINGTON



4800 Capitol Blvd.
Tumwater, Washington 98504

Phone: (206) 753-7140

Daniel J. Evans, Governor
Omar Lofgren, Chairman

PARTICIPATING AGENCIES

**Department of Commerce and
Economic Development**
Director

Department of Ecology
John A. Biggs, Director

Department of Fisheries
Thor C. Tollefson, Director

Department of Game
Carl N. Crouse, Director

Department of Highways
George H. Andrews, Director

**Department of Natural
Resources**
Bert L. Cole, Commissioner
of Public Lands

**State Parks and Recreation
Commission**
Charles H. Odegaard, Director

CITIZEN MEMBERS

Lewis A. Bell
Warren A. Bishop
Mrs. Frederick Lemere
Omar Lofgren
Jack Rottler

ADMINISTRATOR
Stanley E. Francis

RESOLUTION

WHEREAS, THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION DESIRES TO EXPRESS ITS DEEP SORROW AT THE DEATH OF AN ESTEEMED ASSOCIATE, FRED OVERLY, FORMER REGIONAL DIRECTOR OF THE BUREAU OF OUTDOOR RECREATION, PACIFIC NORTHWEST REGIONAL OFFICE, SEATTLE, WASHINGTON, AND

WHEREAS, HE HAD SERVED IN AN ADVISORY CAPACITY ON THE INTERAGENCY COMMITTEE'S TECHNICAL ADVISORY COMMITTEE GIVING FREELY OF HIS WEALTH OF KNOWLEDGE AND EXPERIENCE; AND

WHEREAS, THE INTERAGENCY COMMITTEE DESIRES TO RECOGNIZE HIS EXCELLENT, ENERGETIC AND INTELLIGENT SERVICE IN THE FIELD OF OUTDOOR RECREATION AND HIS EXPERTISE IN THE PARK AND RECREATIONAL FIELD DURING HIS MANY YEARS OF DEDICATED SERVICE IN THE INTERESTS OF THE GENERAL PUBLIC,

NOW, THEREFORE, BE IT RESOLVED, THAT THE MEMBERS AND STAFF OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION HEREBY PRESENT THIS FORMAL EXPRESSION OF ITS GRIEVOUS LOSS IN THE DEATH OF FRED OVERLY, AND DO HEREBY NOTE IN THE OFFICIAL RECORDS OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION THE PASSING FROM THIS LIFE OF A MAN WHO WAS ESTEEMED BY HIS ASSOCIATES, LOVED BY HIS FRIENDS AND RESPECTED BY ALL.

RESOLVED, FURTHER, THAT A COPY OF THIS RESOLUTION BE TENDERED TO HIS IMMEDIATE FAMILY AS AN EXPRESSION OF THE INTERAGENCY COMMITTEE'S HEARTFELT SYMPATHY.

OMAR LOFGREN, CHAIRMAN
LEWIS A. BELL
MRS. MADELINE LEMERE
CARL N. CROUSE
CHARLES H. ODEGAARD
THOR C. TOLLEFSON
JOHN A. BIGGS

STANLEY E. FRANCIS, ADMINISTRATOR
WARREN A. BISHOP
JACK ROTTLER
BERT L. COLE
GEORGE H. ANDREWS
ROBERT ANDERSON

COPY OF RESOLUTION PASSED AT THE OCTOBER 29-30, 1973 INTERAGENCY
COMMITTEE MEETING, SPOKANE, WASHINGTON.

GOVERNOR
DANIEL J. EVANS

COMMISSIONERS:
JEFF D. DOMASKIN
THOMAS C. GARRETT
MRS. KAY GREEN
RALPH E. MACKEY
JAMES G. McCURDY
JAMES W. WHITTAKER
WILFRED R. WOODS

DIRECTOR
CHARLES H. ODEGAARD



WASHINGTON STATE
PARKS & RECREATION COMMISSION

LOCATION: THURSTON AIRDUSTRIAL CENTER

PHONE 753-5755

P. O. BOX 1128

OLYMPIA, WASHINGTON 98504

October 23, 1973

TO: Interagency Committee for Outdoor Recreation

FROM: Charles H. Odegaard, Director *CHO*

RE: Park Employee Housing

The following is submitted on behalf of the Washington State Parks and Recreation Commission in a sincere request for the IAC to amend procedural guidelines, .05.02.010 and .05.03.000, both dealing with park employee housing, so that the park employee housing becomes an eligible cost.

Before making the requested action I should like to explain why the Parks Commission believes you should so act.

1. Is park personnel necessary?

Personnel assigned to a specific park area is not necessary in all cases. In fact, of the 175 separate park areas only 83 have permanently assigned personnel. This staff is necessary for the protection of areas, facilities, and users as well as to provide a more worthy outdoor experience.

2. Is it necessary that park personnel live in the park area?

We believe it is. We believe that at certain selected parks it is necessary for park personnel to be in the park at all times and that is less expensive for fewer personnel to be employed and to be available and on call as needed as a result of in-park housing than for more employees to work shifts in order to provide the same service without resident housing. We also believe it is more effective and of greater service to the public.

3. It is worthy of note that in his letter of March 3, 1971 Walt Howe, Director of OPP&FM, wrote Lewis Bell, Chairman of the IAC, "It (the budget) is prepared by this office in concert with and as personally directed by the Governor."

October 23, 1973

and, "The so called administrative units are an integral part of the recreational projects proposed and are necessary to have a complete functional recreational facility which can be enjoyed by all of the state citizens and visitors. Just as a comfort station or a parking lot in and by themselves would not be considered by most persons to be a recreation facility, they are in many cases a necessary integral part of an overall recreation project and are funded from Outdoor Recreation Account funds. The same is true for the administrative facilities which have been proposed. Without them, the park developments proposed would be inoperable."

4. What does the IAC Technical Advisory Committee state?

In Mr. Francis' memo of September 27, 1973 to the IAC Administrative Complex Sub-Committee members, he states that the IAC Technical Advisory Committee recommends, in essence, that the IAC not fund park personnel housing.

What the memo did not relate and what is to be found on page 2 of the September 11-12, 1973 Technical Advisory Committee minutes is, "The primary reason for this decision was the belief that most employees in park housing pay lower rental rates than normal, which is considered a part of their salary or benefits. The capital cost of housing then actually becomes a way of subsidizing the agencies salary and operating responsibility. It was not felt that this was an appropriate use of IAC funds."

It should be noted that the rent (i.e., agency income) charged should be no more of a factor here than income from timber for an IAC financed logging/recreation road; than income for a fishing license to fish on IAC financed waters; or income from a campsite provided by IAC funds. Further, it should be noted that all state agencies come under the same Department of Personnel rules on charging for state housing and, additionally, that State Parks' income for housing goes to the General Fund.

5. What is the IAC's present policy as it relates to paying for housing for personnel necessary to service the area users and to protect the varied investments that the IAC funds?

It is inconsistent.

If you build, the project is considered ineligible.

If you buy land including housing, even if the housing is more expensive, and even if you charge the same rent or none at all, the IAC funds it.

October 23, 1973

Fellow members, personnel in outdoor recreation areas are needed to protect the public's investment as well as to serve the public.

In some cases the personnel should live in the park to provide twenty-four hour surveillance. Where this is true, the IAC should insist on the provision of housing.

We in State Parks are only requesting that the IAC provide itself the opportunity to consider park personnel housing when considering other priorities for distribution of its funds.

To that end, I move that section .05.02.010 - Eligible Development Projects - sub-section (11) be amended to read -- starting after the word structures, "*...and park employee housing where the person living in the house works in the park area.*

Also, section .05.03.000 - Ineligible Development Projects - sub-section (5) be amended by deleting reference to the construction of employee residences.

CHO:cs