

I. Opening of meeting, Determination of Quorum, Introductions, Additions and Approval of Minutes of May 23-24, 1971, Additions to Agenda.

II. Status Reports

- A. Fiscal Status Reports (including 1967-69/1969-71 biennia comparison)
- B. Planning Status Reports
  - Socio-economic study
  - Extension of Statewide Plan approved, if necessary
  - Trails
- C. Southwest Washington River Basin Study
  - Skagit River Study
  - Rivers Study (Wild and Scenic)

IV A (3)	(a)	<u>State Parks and Recreation Commission</u>	- Flaming Geyser	\$185,790
	(b)	" "	- Gardner Cave	90,168
	(c)	" "	- Mukilteo	299,620
	(d)	" "	- Wallace Falls	425,000
IV A (2)	(a)	<u>Department of Game</u>	- Water Access	14,500
		(Alcorn - Green River	\$10,000	
		(State Highways - Toutle River	\$4,500)	
	(b)	Dept. of Game	- Harris Property III	396,000
IV A (4)	(a)	<u>Dept. Natural Resources</u>	- Ahtanum Road	53,000
	(b)	Dept. Natural Resources	- Trails/Tailheads	36,000

II D. Project Status Reports  
Armeni South - Armeni North - extended 12-31-71

III OLD BUSINESS

- A. Technical Committee Reorganization
- B. IAC Operating Budget
- C. Procedural Guidelines
  - Marina Policy approved
  - Over-runs - 15% development - approved.

III G. Cost Increases, Local Projects - approved.  
Cascade Pk, City of Auburn  
Kitsap Lake, City of Bremerton  
Lynnwood Park, City of Lynnwood

III C. 3. Joint Applications Guidelines discussed

III C. 4. 10% Administrative authority - Acquisition costs - approved.  
Guidelines

III C. 5. State Agency Capital Budget Administration Procedural Guidelines - approved.

III D. Local Action Program - approved

III E. DNR Lease/Sale Policy discussed

III F. Force Account Labor - Defined

III G. 2. City of Spokane - Highbridge Park approved \$ 453,711 BOR/\$453,711 Local

Ltr. to Mrs. George Zahn authorized.

IV A. 1 Local Projects

Highline #4 comments

Northeast Park comments

Stanwood Park comments

Bellevue Lang property comments

Thornton Creek #3 and Thornton Creek #6 comments

East Omak Park III - comments

DeCoursey Park (Game Dept. has made no commitment re their area near by)

Seahurst, Phase I - comments

Elocoman Slough - comments

Deletion of projects - none

Addition of projects to listing

Thornton Creek #6 - discussed - NOT approved

Bellevue Lang property discussed

Angle Lake - concurred with recommendation not to recommend.

Juanita Beach

Local Projects approved Page 23A

IV B. Legislation - tabled until November, 1971 meeting

IV E. Conferences - approved

NASORLO Sept. 27-28, Sitka, Alaska - approved Francis

NRPA Oct. 19-22, Houston, Texas - approved Putnam

Out-of-state travel funds discussed

IV F. Meeting arrangements - November 22-23, 1971 - Tacoma approved.

Tour of projects for Sunday, Nov. 21

IV B. Proposed Bond Expenditure - Discussed and approved

(\$15 million Ref. 18 bonds approved to expend in 1973-75 biennium.)

State Cooperative Projects discussed.

IV D. State Agency Budget Guidelines - approved

MINUTES OF THE  
REGULAR MEETING OF THE  
INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

9:00 a.m. - Monday August 23, 1971 )  
9:00 a.m. - Tuesday August 24, 1971 )

Ocean Shores Convention  
Center, Ocean Shores, Wn.

MEMBERS PRESENT:

Mr. Lewis A. Bell, Mr. Omar Lofgren, Mr. Jack Rottler, Mr. Warren A. Bishop, Mrs. Frederick Lemere, Mr. Carl N. Crouse, Director of Game; Mr. Charles H. Odegaard, Director, Parks and Recreation Commission; Mr. Daniel B. Ward, Director, Commerce and Economic Development; Mr. George N. Andrews, Director, Department of Highways; Mr. John Biggs, Director of Ecology; Mr. Thor C. Tollefson, Director of Fisheries.

MEMBER ABSENT: Honorable Bert L. Cole, Commissioner of Public Lands.

STAFF OF MEMBER AGENCIES PRESENT

Department of Highways  
Willa Mylroie, Research Engineer

Department of Fisheries  
Elmer Quistorff, Asst. Chief, Contract Section

Department of Game  
Jack Wayland, Rec. Resource Specialist  
Dan Barnett  
James W. Sibon (Monday) Stanley Scott (Monday)  
Arthur K. Crew (Monday)

State Parks and Recreation Commission  
Jan Tweten, Capital Budget Coordinator  
William Bush (Monday)

Office of Program Planning and Fiscal Management  
Daniel Keller, Fiscal Analyst  
Gerald Pelton

Department of Natural Resources  
Al O'Donnell, Technical Assistant  
Lloyd R. Bell

Interagency Committee for Outdoor Recreation  
Stanley E. Francis, Administrator  
E. V. Putnam, Assistant Administrator  
R. Philip Clark, Program Coordinator  
Robert S. Lemcke, Rec. Resource Specialist  
Leighton Pratt, Rec. Resource Specialist  
Glenn Moore, Rec. Resource Specialist  
Kenn Cole, Fiscal Officer  
Marjorie M. Frazier, Administrative Secretary

Commerce and Economic Development  
John Swan, Planner

AUGUST 23 Pgs. 1-18  
AUGUST 24 Pgs. 19-26

Minutes - August 23-24, 1971

Assistant Attorney General  
Ronald Kuenstler, AGO

Department of Ecology  
Beecher Snipes, Supervisor, Planning and Development

LOCAL TECHNICAL COMMITTEE MEMBERS PRESENT:

William Fearn, Director, Parks and Recreation, City of Spokane  
Joan Blaisdell, Federal-State Project Coordinator, City of Bellevue  
Andrew Pendergast, Superintendent, Parks and Recreation, City of Bremerton  
David Towne, Asst. to Supt., Parks and Recreation Dept., City of Seattle  
Warren Q. Sutliff, Planning Director, Yakima County, Yakima, Washington  
Gene Maxson (alternate for Robt. Jacobs), King Co. Dept. of Parks, Seattle

OTHER AGENCIES:

Maurice Lundy, Regional Director, Bureau of Outdoor Recreation, Seattle  
Edward Johnson, Bureau of Outdoor Recreation, Seattle  
Douglas Bohn, Housing and Urban Development, Seattle  
Charles Seldomridge, Puget Sound Governmental Conference, Seattle

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1. Opening of Meeting, Determination of Quorum, Introductions, Additions and Approval of Minutes of May 23-24, 1971, Additions to Agenda.

The meeting was called to order by Chairman Bell at 9:20 a.m., eleven members of the Committee representing a quorum. Mr. Bell welcomed Mr. John Biggs, Director of the Department of Ecology on the Interagency Committee and introduced Mr. Maurice Lundy, Regional Director of the Bureau of Outdoor Recreation, and Mr. Charles Seldomridge, Puget Sound Governmental Conference, who was recently appointed to the IAC Technical Committee.

Approval of Minutes, May 23-24, 1971: The Chairman called for corrections or additions to the minutes of May 23-24, 1971. The following corrections were presented by Mr. Odegaard:

Page 22, 2nd paragraph: "Wanapum \$259,808 instead of \$359,808"

Page 14, 2nd paragraph from the bottom, insert following "Mr. Odegaard stated such a resolution signed by..." the following:

"the Chairman of the County Commissioners was on file and we would believe he had County Commission concurrence."

IT WAS MOVED BY MRS. LEMERE, SECONDED BY MR. WARD, THAT THE MINUTES AS CORRECTED AND AMENDED BE APPROVED. MOTION WAS CARRIED.

Additions or changes to the agenda: Mr. Bell made the following changes to the agenda:

(see next page)

ITEM III OLD BUSINESS - Add C (5) Capital Budget Administration

ITEM IV NEW BUSINESS - Change B to \$15 Million Referendum 18  
Outdoor Recreation Bonds - Proposal for  
Expenditure

He also advised that because of another commitment for Mr. Odegaard, Director of Parks and Recreation Commission, the presentation for the Parks and Recreation Committee (Item IV NEW BUSINESS 3.) would be considered at 10:30 a.m.

## II. Status Reports

A. Fiscal Status Reports: Mr. Kenn Cole was called upon by the Chairman for explanation of the following fiscal status reports:

1. 1969-71 Operating Budget
2. Disbursement - Local Agencies May 1, 1971 thru July 21, 1971
3. Fund Summary 7-31-71
4. Disbursement Summary 1969-71 - Local Agency Projects
5. Supplemental Appropriation
6. Operating Expense - Summary report 1967-69 - 1969-71 biennia
7. Status Report of Operating Expense 1967-69 - 1969-71 biennia

Mr. Kenn Cole noted that local agency projects approved totaled 213; 112 were closed and 101 are current - through July 31, 1971. Mr. Bell asked how much it had cost to sell the Referendum 11 bonds, and Mr. Cole replied approximately \$11,500. Inquiry was made regarding LWCF funds. Mr. Kenn Cole reported there would be approximately \$8 million in Land and Water Conservation Funds available for the remainder of the biennium. Mr. Bishop asked for the total of the remainder of Referendum 18 monies and was informed that \$15 million would be available for the next biennium. IT WAS MOVED BY MR. ROTTLER, SECONDED BY MR. ANDREWS, THAT THE FISCAL STATUS REPORTS BE ACCEPTED. MOTION WAS CARRIED.

B. Planning Status Report: Mr. Phil Clark referred to memorandum of staff entitled "Planning Status", which consisted of a bar graph form and indicated status of planning in the Demand, Supply, Special Studies and Final Plan areas since May 31, 1971. Mr. Clark gave a short recap of each item on the graph and answered questions regarding them. He informed the Committee that Michael McGuire had not yet completed the final input of the 1970 census data into the Demand Survey and thus Mr. McGuire would not be able to report on the survey until the November 1971 IAC meeting. The Planning Status memorandum has been made a part of these minutes.

Mr. Lofgren inquired whether other existing studies would be used in connection with the contemplated socio-economic study on the part of staff. He was assured this would be done. The Chairman asked if there were any particular studies now being carried on which were not actually necessary for the updating of the State-wide Plan. He noted that the Committee has expressed its concern from time to time that these various studies require staff time and funds, and that perhaps a review could be made of the studies and some of them held in abeyance. Mr. Clark stated he did not see how any of the present studies being carried on by the

IAC could be dropped at this time since all were essential to producing a Statewide Plan that would be meaningful.

At this point, Mr. Francis reported to the Committee (1) the loss of the Senior Planner from the IAC staff, (2) that this had necessitated recruitment for replacement of this position, and (3) that meanwhile, Mr. Clark had been appointed in the interim as supervisor of the planning section to coordinate both the planning and the coordination efforts of the IAC. Because of this, he said, a motion was in order by the Committee to grant the Administrator the prerogative of requesting a six month's extension for submittal of the Statewide Plan to the Bureau of Outdoor Recreation, if needed. Mr. Andrews questioned whether such a motion was necessary, that it could be part of administrative procedure; whereupon Mr. Francis explained this motion on the part of the Committee would give strength to the request of staff. IT WAS MOVED BY MR. ANDREWS, SECONDED BY MR. BIGGS, THAT THE ADMINISTRATOR HAVE THE AUTHORITY TO REQUEST A SIX MONTH'S EXTENSION OF SUBMISSION OF THE WASHINGTON STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN TO THE BUREAU OF OUTDOOR RECREATION SHOULD THIS BECOME NECESSARY. MOTION WAS CARRIED.

Mr. Clark reported that the Planning Grant Application had been drafted and was presently being reviewed by the Bureau of Outdoor Recreation. A meeting will be held with the Regional Director of the Bureau of Outdoor Recreation in September to discuss finalization of the grant application.

Trails Status Report: Mr. Clark then referred to staff memorandum dated August 23, 1971, entitled "Planning Status Report" and corrected its title to "Trails Status Report". He briefly outlined the summary report. Mrs. Lemere expressed concern that the public should be able to have information on the trails system when it is completed and be advised of the types of trails and their locations. Mr. Clark replied there would be a map included in the information being gathered by the IAC, but this would deal mainly with the State Trails System. There are many other trails available to the public and it would not be possible to outline these on one map. He therefore suggested the trail information of the IAC be made available to other state agencies and it would then be the other agencies responsibility to include their trail information also in some form of brochure for the public. Mr. Odegaard said at the present time anybody who is interested in trails contacts any one of the three land agencies of the state and they then receive maps in one package of all agencies trails. The brochures of the U. S. Forest Service and the National Park Service are also sent at that time. Inquiry was made if the information on trails when completed would be useful to State Parks and the other state agencies. Mr. Odegaard replied the material would be of help, and Mr. Clark stated local agencies such as King and Snohomish counties involved in the present study would also be assisted.

C. Special Studies: Mr. Clark reported that staff activities on the recreation portion of the Southwest Washington River Basin Study are progressing on schedule. He referred to staff memoranda entitled "Special Studies - Southwest Washington Study" and "Status Report, Origin-Destination Study - Preliminary Findings", dated August 23, 1971. The Origin-Destination Study was briefly reviewed. Narratives, maps and tables attached to the memorandum were explained to the Committee. It

was noted that the preliminary findings were from the State Parks and Recreation Commission's data only and data from other sources (i.e., U. S. Forest Service) would be forthcoming. Of particular interest were graphs of the official districts of the State of Washington indicating:

- (1) Regional Distribution of Visitors by Destination;
- (2) Distribution of Seattle Resident State Park Overnight Visitors; and
- (3) Distribution of Spokane Resident State Park Overnight Visitors.

The Chairman acknowledged these were extremely important statistical graphs directly related to recreation potential and he commended the staff for its thorough Origin and Destination Study up to this point.

Skagit River Study: Memorandum dated August 23, 1971, entitled, "Skagit River Study" with accompanying report of Herbert E. Barth, U. S. Forest Service, dated August 10, 1971, and entitled "Skagit River Study - Status Report of Accomplishments", was then referred to by Mr. Clark. A complete report on the study will be given at the November, 1971 IAC meeting. A study plan has been completed and is being reviewed by the various agencies involved. A target date of July 1972 for completion of the draft report is believed to be attainable, and following this date, the draft will go into the review process outlined in the study plan itself.

Rivers Study: Mr. Clark asked the Chairman to recognize Mr. Stanley Scott, Department of Game, for a report from the River's Study Sub-Committee. A report entitled, "Wild, Scenic, and Recreational Rivers...A Preliminary Proposal by the Interagency Committee for Outdoor Recreation" had been distributed to the Committee members and was referred to by Mr. Scott. He emphasized that efforts of the Rivers Sub-Committee were being coordinated with the Department of Ecology regarding the new Shoreline Management Act (Chapter 286, Laws of 1971, Extraordinary Session). County governments had been included in the draft review to insure their being aware of what is being done prior to the time the final report is issued. District meetings of the counties were held recently and presentations were made to those attending by Mr. Wolf Bauer (Alderbrook - Western District meeting) and Mr. Stan Scott (Bellingham - Puget Sound District meeting). In the coming months, Mr. Scott stated, the Sub-Committee will arrive at that point where it can state criteria using the inventory and send this out for review in the form of a questionnaire. This questionnaire will be sent not only to the counties but to various user groups as well to obtain the best review possible. Further, the Sub-Committee will begin to think about the form it might take in future legislative proposals. However, it might be possible to use existing legislation rather than duplicate authority in the law. By November, 1971, the Rivers Study Sub-Committee will come out with the statement of selection of rivers for study. Mr. Bell commended the members of the Sub-Committee for their efforts and pointed out to the IAC that this was a study which would lend itself to some concrete action. Mr. Lofgren also commended the Sub-Committee and stated he felt studies of this type were necessary and he wished it were possible to have sufficient monies for the staff to become involved in other studies of this nature which assisted in the compilation of the Statewide Plan.

IV A (3) (a) State Parks and Recreation Commission: The Chairman called upon Mr. Robert Lemcke for presentation of the State Parks and Recreation Commission projects. Mr. Lemcke referred to staff memorandum, dated August 23, 1971,

entitled "Parks and Recreation Commission - Flaming Geysir - Development". Slides of the project were shown and the development of the planned day-use area was outlined. Total cost of the project was \$185,790. Mr. Biggs questioned whether sewage facilities for that area would be adequate, and Mr. Odegaard stated arrangements were being discussed with King County for facilities which would serve both Flaming Geysir and adjacent land proposed for purchase by the County. IT WAS MOVED BY MR. TOLLEFSON, SECONDED BY MRS. LEMERE THAT THE FOLLOWING PROJECT IS FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE APPROVES THE PROJECT FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT WITH THE LISTED PROJECT SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR THIS PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENT BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF ITS TERMS AND CONDITIONS:

<u>WASHINGTON STATE PARKS AND RECREATION COMMISSION</u> <u>FLAMING GEYSER DEVELOPMENT</u>	\$ 185,790
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(Referendum 18 \$100,395; BOR \$ 85,395)

MOTION WAS CARRIED.

IV A 3. (b) Gardner Cave - Development: Mr. Lemcke referred to staff memorandum entitled "Parks and Recreation Commission - Gardner Cave, Development", dated August 23, 1971. Slides were shown of the area to be developed as a day-use area in the Crawford State Park at a total cost of \$90,168. IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. LOFGREN, THAT THE FOLLOWING PROJECT IS FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE APPROVES THIS PROJECT FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT WITH THE LISTED PROJECT SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR THE PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENT BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS:

<u>WASHINGTON STATE PARKS AND RECREATION COMMISSION</u> <u>GARDNER CAVE DEVELOPMENT</u>	\$ 90,168
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(Referendum 18 \$ 45,084; BOR \$ 45,084)

MOTION WAS CARRIED.

IV A 3. (c) Mukilteo Boat Launch - Development: Memorandum of staff dated August 23, 1971, entitled "Parks and Recreation Commission - Mukilteo" was referred to by Mr. Lemcke. Slides were shown of the area. The application called for \$299,620 to expand and improve the existing boat launching facilities at Mukilteo State Park located in Snohomish County within the City of Mukilteo. The proposal included construction of eight (8) launching lanes and four (4) loading floats plus revised parking plan and other facilities. A dispute between the City of

Mukilteo and the State Parks and Recreation Commission was discussed, and it was noted that the City of Mukilteo would need to issue a permit for this type of construction under the new Shorelines Management Act to the Parks and Recreation Commission. Discussion Followed. MR. TOLLEFSON MOVED THAT THE PROJECT BE APPROVED IN THE LANGUAGE OF THE MOTION AS SUGGESTED BY THE STAFF BUT WITH THE ADDITIONAL UNDERSTANDING THAT THE APPROVAL WOULD BE SUBJECT TO ACCORD BEING REACHED BETWEEN THE PARKS AND RECREATION DEPARTMENT AND THE CITY OF MUKILTEO WITH THE APPROPRIATE PERMIT BEING ISSUED UNDER THE SHORELINE MANAGEMENT ACT (CHAPTER 286, LAWS OF 1971, EXTRAORDINARY SESSION.)

THERE WAS NO SECOND TO THIS MOTION. MOTION DIED.

MR. TOLLEFSON THEN REWOEDD HIS MOTION: THAT THE PROJECT BE APPROVED IN THE LANGUAGE OF THE MOTION AS SUGGESTED BY THE STAFF BUT WITH THE ADDITIONAL UNDERSTANDING THAT THE APPROVAL WOULD BE SUBJECT TO AN APPROPRIATE PERMIT BEING ISSUED TO THE PARKS AND RECREATION COMMISSION PURSUANT TO THE SHORELINES MANAGEMENT ACT (CHAPTER 286, LAWS OF 1971, EXTRAORDINARY SESSION.)

MR. ANDREWS SECONDED THE MOTION.

The Chairman then called for action on the following motion:

THAT THE FOLLOWING PROJECT IS FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE APPROVES THIS PROJECT FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT WITH THE LISTED PROJECT SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR THE PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENT BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS:

<u>WASHINGTON STATE PARKS AND RECREATION COMMISSION</u>		
MUKILTEO BOAT LAUNCH		\$ 299,620
General Fund	\$ 53,539	
Initiative 215	96,271	
BOR	149,810)	

WITH THE PROVISIO THAT THE APPROVAL IS SUBJECT TO AN APPROPRIATE PERMIT BEING ISSUED TO THE PARKS AND RECREATION COMMISSION PURSUANT TO THE SHORELINES MANAGEMENT ACT (CHAPTER 286, LAWS OF 1971, EXTRAORDINARY SESSION).

BOTH MR. BIGGS AND MR. BELL VOTED 'NO'. THE MOTION PASSED BY MAJORITY VOTE.

The Chairman asked that the staff of the IAC consider the impact of the rules and regulations of the new Shoreline Management Act in its deliberations on all projects, both state and local.

IV A 3. (d) Wallace Lake - Acquisition: Mr. Lemcke referred to staff memorandum entitled "State Parks and Recreation Commission - Wallace Falls", dated August 23, 1971; and slides were shown of the project. Explanation was given

that the State Parks and Recreation Commission was requesting acquisition funds of \$425,000 from its original Capital Budget item of \$813,029 for development of Wallace Lake. Staff felt justification provided by State Parks for this "switching" of funds was acceptable under the circumstances since it would be necessary to acquire the site before any development could be begun by State Parks.

IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. LOFGREN THAT THE FOLLOWING PROJECT IS FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE APPROVES THIS PROJECT FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT WITH THE LISTED PROJECT SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR THE PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENT BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS:

<u>WASHINGTON STATE PARKS AND RECREATION COMMISSION</u>	
<u>WALLACE FALLS ACQUISITION</u>	\$ 425,000

(Referendum 18 \$ 212,500; BOR \$ 212,500)

MOTION WAS CARRIED.

Mr. Odegaard expressed his appreciation to Mr. Bert Cole and the Department of Natural Resources for the cooperation received toward approval of this project.

At this point, Mr. Ward suggested the Committee extend to Mr. Bert Cole its best wishes for a speedy recovery. The Chairman approved of the suggestion, stating he would take the appropriate action.

IV A 2. (a) Department of Game - 1971-73 Statewide Water Access - 2 sites:  
Slides were shown of the two statewide water access projects being proposed by the Department of Game as indicated in memorandum of staff, dated August 23, 1971. \$14,500 was requested for Alcorn property on the Green River (\$10,000) and the State Highways Department property on the Toutle River (\$4,500). IT WAS MOVED BY MR. LOFGREN, SECONDED BY MRS. LEMERE THAT THE FOLLOWING PROJECTS ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE APPROVES THESE PROJECTS FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT WITH THE LISTED PROJECTS SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR EACH PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENTS BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS:

<u>DEPARTMENT OF GAME - 1971-73 STATEWIDE WATER ACCESS PROGRAM</u>	
<u>ALCORN - GREEN RIVER</u>	\$ 10,000
<u>STATE HIGHWAYS - TOUTLE RIVER</u>	4,500
	<hr/>
	\$ 14,500

(Referendum 18 \$ 7,250  
BOR 7,250)

MOTION WAS CARRIED.

IV A 2. (b) Harris Property - Stage III: Mr. Lemcke referred to memorandum of staff dated August 23, 1971, entitled "Department of Game - Harris property - Stage III". Slides of the area were shown. Request was for the purchase of 3,412.6 acres through the use of 50% Referendum 18 and 50% BOR funds. IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. ROTTLER, THAT THE FOLLOWING PROJECT IS FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE APPROVES THE PROJECT FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT WITH THE LISTED PROJECT SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR THIS PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENT BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF ITS TERMS AND CONDITIONS:

<u>DEPARTMENT OF GAME</u>	-	<u>HARRIS PROPERTY - STAGE III</u>	\$ 396,000
(Referendum 18	\$ 198,000;	BOR	\$ 198,000)

MOTION WAS CARRIED.

IV A 4. (a) Department of Natural Resources, Scenic Road Development - Ahtanum - Multiple-Use area: Mr. Lemcke referred to memorandum of staff entitled "Department of Natural Resources - Ahtanum Scenic Road Development", dated August 23, 1971, stating the request before the Committee involved the approval of \$53,000 for the development of 7.2 miles of the Ahtanum Multiple-Use Area loop road system to the Department of Natural Resources' 10' recreation road standard. Mrs. Lemere asked how the general public would be made aware of this road after it had been developed. Lloyd Bell stated a brochure of the area would be available as is done for the Capitol Forest area. Mrs. Lemere felt this was not enough and there should be more information statewide on these recreational areas. Following a discussion of mapping, Mr. Ward suggested he bring to the next meeting of the IAC various publications, maps, etc., distributed by the state and federal agencies which are available to the public. Mr. Bell accepted this offer. MR. LOFGREN MOVED, SECONDED BY MR. BISHOP THAT THE FOLLOWING PROJECT IS FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE APPROVES THE PROJECT FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT WITH THE LISTED PROJECT SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR THIS PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENT BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF ITS TERMS AND CONDITIONS:

<u>DEPARTMENT OF NATURAL RESOURCES</u>		
<u>AHTANUM SCENIC ROAD DEVELOPMENT</u>		\$ 53,000
(Referendum 18	\$ 53,000)	

MOTION WAS CARRIED.

IV A 4. (b) 1971-73 Trails/Trailheads - Development: Slides were shown of the trails and trailheads proposed by the Department of Natural Resources as noted in memorandum of staff dated August 23, 1971, entitled "Department of Natural Resources - 1971-73 Trails/Trailheads - Development". Involved areas were Tarbell-Rock Creek Trail at \$21,000; Cutthroat-Island Lake Hookup Trail at \$9,000; Bald Mt. Ridge Trailheads at \$4,000; and Greider Lakes Trailhead at \$2,000 -- for a total of \$36,000. Mr. Lemcke pointed out that these proposals would provide access to the more remote areas of each Multiple-Use area involved. Further, the trails would eventually be designated as a part of the Statewide Trails System.

MR. TOLLEFSON MOVED, SECONDED BY MR. LOFGREN, THAT THE FOLLOWING PROJECT IS FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE APPROVES THE PROJECT FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT WITH THE LISTED PROJECT SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR THIS PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENT BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF ITS TERMS AND CONDITIONS:

<u>DEPARTMENT OF NATURAL RESOURCES</u>	
1971-73 Trails/Trailheads Development	\$ 36,000
(Referendum 18 \$36,000)	

MOTION WAS CARRIED.

Following recess for lunch, the Committee reconvened at 1:40 p.m. Chairman Bell introduced Mayor Glenn Jarstad of Bremerton, Mr. Douglas Bohn of the Housing and Urban Development Department and Mr. Ron Kuenstler, new Assistant Attorney General for the Interagency Committee. He then called upon Mr. Lemcke for review of item II D. Project Status Reports on the agenda.

II D. Project Status Reports: Mr. Lemcke referred to staff memorandum dated August 23, 1971, entitled "Project Status Report" and the four reports attached thereto: (1) Current Local Agency Projects; (2) Completed Local Agency Projects; (3) Current State Agency Projects; and (4) Completed State Agency Projects. One hundred and one (101) local and 62 state projects were on the active list for a total of 163; with 9 projects having been closed in the last quarter for a new total of 146 closed projects.

Mr. Lemcke brought to the Committee's attention the status of two Seattle projects -- Armeni North (approved on November 12, 1966) and Armeni South (approved on December 7, 1967). \$380,000 was obligated to the two projects and there have been several amendments extending the project periods. Staff proposed granting an extension through December 31, 1971, with the recommendation that funds be withdrawn if the acquisitions are not complete at that time. Mr. David Towne, Parks and Recreation Department, City of Seattle, was recognized by the Chairman and explained the present status of the projects and the reasons for delay.

Armeni North would be cleared up by December 31, 1971, but there were several difficulties involved in Armeni South. The complexities of ownership and certain state law changes in tideland ownership, plus changes in harbor line, made it necessary that each parcel be condemned separately and to obtain clear title Seattle has had to work with the owners. The last parcel calls for a court hearing in the Fall. However, there are too many problems and it might not be possible to clear Armeni South by January 1972. IT WAS MOVED BY MRS. LEMERE, SECONDED BY MR. WARD, THAT THE CITY OF SEATTLE BE GRANTED AN EXTENSION ON THE ARMENI NORTH AND ARMENI SOUTH PROJECTS TO DECEMBER 31, 1971, AND THAT THESE PROJECTS BE REVIEWED AGAIN AT THAT TIME. MOTION WAS CARRIED.

MR. LOFGREN MOVED, SECONDED BY MRS. LEMERE THAT THE PROJECT STATUS REPORTS BE APPROVED BY THE COMMITTEE. MOTION WAS CARRIED.

### III OLD BUSINESS

A. Technical Committee Reorganization: Mr. Francis made reference to memorandum of staff dated August 23, 1971, entitled "IAC Technical Committee and outlined the Committee's history to the present time. He reported on the two-day Technical Committee meeting held in Seattle at the Hyatt House on July 19-20, 1971, to discuss several items as well as the reorganization of the Technical Committee. He felt the Technical Committee is valuable as a source of information to the IAC in many ways including such areas as project review, Guidelines evaluation, dissemination of information to other agencies, etc. His proposal asked for expansion of the Technical Committee to include representation from all thirteen of the Planning Districts in the State, based generally on the population of each district. Other advisory persons would be appointed from Agriculture Extension, Aeronautics Commission, Washington Public Ports Association, and federal agencies (Soil Conservation Service, National Park Service, Sports Fisheries and Wildlife, Bureau of Land Management, Bureau of Indian Affairs, Bureau of Reclamation, Environmental Protection Agency, and the National Forest Service.)

The Technical Committee at its July meeting had approved that the name of the group be changed to the "IAC Statewide Advisory Committee". The consensus of the Technical Committee was that this committee should be advisory rather than technical to the IAC staff. There were exceptions to various items and issues in the memorandum concerning the Technical Committee's new structure. Mr. Francis called attention to the letter from Mrs. Joan Blaisdell, City of Bellevue, to the Interagency Committee, dated August 17, 1971, giving her minority opinion, and to a similar letter from David Towne, Parks and Recreation Department, Seattle. Mr. Francis stated the existing state agency representation would remain, but that other state agencies would have input, such as the Social and Health Services Department and the Superintendent of Public Instruction's office. There would then be a total of approximately 40 people on the committee which would necessitate working on a sub-committee level. In addition there should be an executive or coordinating committee.

Mr. Francis noted the concern expressed that local agency representatives might not be able to attend meetings because of limited funds within their local governments. He took exception to this point of view, and stated it would be incumbent upon the selection process to find people who would be able to travel and who would have a professional commitment in attending meetings to increase the local input in the overall process of the Technical Committee. He stated he

did not share the concern that Mrs. Blaisdell and Mr. Dave Towne had expressed in their letters to him prior to the meeting of the IAC. It was his feeling the reorganization plan while large could prove to be an effective tool in assistance to the Interagency Committee, that it would in fact allow for a greater degree of input. He recommended Committee adoption of the Technical Committee reorganization as proposed.

Chairman Bell asked for questions from the Interagency Committee members. Mr. Lofgren expressed his concern that it may not be possible for the smaller regions to find qualified persons who could participate in Technical Committee meetings. Mr. Francis stated there were some regions having a bi- or tri-county community level committee from which one or two people could participate on the Technical Committee, perhaps a planner or county commissioner. He stated this is why the term "technical" had been deleted by the Technical Committee in its deliberations in July and the word "advisory" substituted. It was the consensus of the Technical Committee at that time that the new committee be advisory and thus it would be possible to locate people who could serve on the committee to give such advice as was necessary or required. Also, he said, in the areas where there is presently little participation in projects of the IAC, interest or participation could be stimulated through having someone in that area or region serving on the newly formed advisory committee. They could assist in generating projects.

Mr. Lofgren stated that philosophically the proposal sounded good, but from a practical viewpoint, it would be difficult to obtain qualified persons from these regions to serve on the committee. The intent of the Technical Committee was to assist the Interagency Committee in its review of projects and various proposed guidelines and other procedures. Present thinking in the memorandum, however, would lead to a whole series of meetings that could be useless for Interagency Committee purposes. He felt "meetings for meetings sake" was not the right approach.

Mr. Francis agreed the Committee could not function as a whole profitably, but could through a sub-committee structure with an executive committee at its head. There would then be sub-committees of 8 to 10 people appointed to review various problems. Their opinions would be brought back to the executive committee for assistance in arriving at solutions. Mr. Lofgren asked what the difference would be between the "active" and the "advisory" persons on the committee. Mr. Francis replied "active" would be a full time member, whereas an "advisory" person would be called upon only when needed in specific cases if the problem being studied called for his input.

Mr. Lofgren then asked why it would not be just as advantageous to have a smaller group function in the same way as is now the case, thus conserving staff time. Mr. Francis replied this proposal would not increase staff's responsibility as far as time commitment would be concerned. The smaller sub-committee would do a lot of the preliminary thinking and preliminary work required of the staff and thus speed up programs of staff review, rather than having the staff initially go through the full review process with the Technical Committee as is now the case. Mr. Lofgren asked why it was not possible to do this now with the committee as it is presently formed rather than forming a larger group. He felt the problems could be assigned within the present organization and then ultimately brought to

staff for review. Mr. Francis agreed this could be done but there is then the concern of the local agencies that they are not represented fully on the Technical Committee. He noted that local agencies feel the Technical Committee is dominated by state agencies. Further, the local agencies represented come from the more urban areas.

Mr. Dave Towne was then recognized by the Chairman and concurred in the thinking that there needs to be a broadening of the base of the Technical Committee. The representatives now from local agencies are basically urban people and there should be stronger representation of local governments on the new reorganized committee. It is essential, he said, that local agencies have input to the Statewide Plan. Mr. Towne, however, shared the concerns of Mr. Lofgren that local agencies would not achieve the goal by the addition of people to the Technical Committee. Mrs. Blaisdell was then recognized by the Chairman and stated she felt there was need for input from all regions of the state on the local level. Mr. Bishop asked Mrs. Blaisdell whether she felt there has to be an equal number of individuals from local agencies with state agencies on the committee. Mrs. Blaisdell replied in the affirmative, giving her reasons.

Mr. Bishop agreed there was need for local representation from the various regions of the state but he did not feel they should serve on one large advisory committee. Perhaps, he said, they should have some representation at least once or twice a year at special meetings. Mr. Fearn being recognized by the Chairman stated he did not know the purposes of the reorganized committee and that until he had that he did not feel he could evaluate the proposed reorganization.

At this point, Mr. Biggs expressed his serious concern about the size of the proposed advisory committee. He felt it would be too large to be truly advisory, that it would be difficult to find consensus in a group that large, and that having an executive committee really points out the parent committee is not needed. He also had concerns about the Technical Committee being advisory to the staff and not to the Interagency Committee itself. He felt the IAC would be thwarting its purposes in having so large a committee. MR. ANDREWS MOVED, SECONDED BY MR. BIGGS THAT THE MATTER OF REORGANIZATION OF THE TECHNICAL COMMITTEE BE TABLED FOR FURTHER STUDY.

Further discussion followed. Mr. Tollefson suggested the local agencies -- the thirteen districts of the state -- might consider having their own organization, adopting positions on various problems pertinent to the IAC and then bringing them before the Interagency Committee. Mr. Andrews stated he felt the committee should be advisory -- whether to the staff or to the Committee was not of importance -- but they should do the advisory work. He felt the Bureau of Outdoor Recreation, HUD, etc., agencies should be in a resource capacity and not necessarily members of the Technical Committee. The Technical Committee should be composed of representatives of state agency staff and then a representative group of local agencies could function with it. He stated he was opposed to having a committee of 40 or 50 people as proposed in the memorandum.

In response to a question of Mr. Lofgren, Mr. Fearn stated the local agencies did have a professional organization (The Washington Recreation and Park Society), but that many of the less populated regions were not represented in it. He felt the technical advice should come from professional people, but that he was not able to evaluate the committee reorganization proposal until he knew what it was intended to produce. Mr. Lofgren then asked Mr. Fearn how he would

interpret the present goals of the Technical Committee. Mr. Fearn said they appeared to him to be separate -- state and local. Also that the local representatives did assist in evaluating guidelines, appraisal problems, and generally pointed out the differences in problems of the local agencies versus those of the state agencies. He said serving on the Technical Committee gave opportunity for the local governments to observe the Interagency Committee and evaluate whether or not a project of their own community would have a chance to receive approval. He felt, however, that he as a member of the local agencies on the Technical Committee should not evaluate other community projects.

Mr. Crouse stated (1) since the local agencies feel they don't have adequate representation and (2) since the Interagency Committee feels it should be more responsive to local agencies and understand their problems better, that the logical course would be for the local agencies to attempt to form a technical committee within themselves which would be a representative group of the various local agencies involved. This would be apart from the Technical Committee reviewing state projects. There had been previous discussion of "votes" of the members of the Technical Committee and Mr. Crouse stated he felt the Committee was not that type of an operation and he hoped there would not be any votes taken at these meetings. He felt it was a responsibility of the local agencies to form their own group to work with the Technical Committee of the IAC.

MR. ANDREWS THEN RESTATED HIS PREVIOUS MOTION AS SECONDED BY MR. BIGGS, THAT THE REORGANIZATION OF THE TECHNICAL COMMITTEE BE TABLED FOR FURTHER STUDY UNTIL THE NEXT MEETING OF THE IAC IN NOVEMBER, 1971; THAT THE STAFF OF THE INTERAGENCY COMMITTEE PRESENT IN NOVEMBER, 1971, A RECOMMENDATION FOR THE TYPE OF ACTION THEY WOULD EXPECT FROM THE PROPOSED TECHNICAL COMMITTEE, WHETHER ADVISORY OR TECHNICAL; AND THAT THE PROPOSED REPRESENTATION OF MEMBERSHIP NOT BE AS LARGE AS PROPOSED IN THE MEMORANDUM OF STAFF DATED AUGUST 23, 1971 WHICH HAD BEEN REVIEWED AT THE AUGUST MEETING. MOTION WAS CARRIED.

Mr. Gerald Pelton was then recognized by the Chairman and stated he would bring this matter to the attention of the Washington Recreation and Park Society to ascertain if that body might be able to be of some assistance in the formulation of a committee. The need for technical advice from the proposed committee members was then stressed by Mr. Bell. Mr. Ward asked the staff to make its decision on the goals, rules and functions of the proposed committee and from this would come better direction as to the membership representation. He suggested the Interagency Committee have this thinking on the part of staff prior to the November meeting. Mr. Bell then directed the staff to incorporate Mr. Ward's suggestions in the material on the proposed reorganization of the Technical Committee and mail it to the members of the IAC prior to the November meeting in order that they be given adequate time to review it.

III B. IAC Operating Budget: Mr. Francis referred to staff memorandum dated August 23, 1971, entitled "1971-73 Operating Budget". Full and complete information on the IAC Operating Budget was given for the \$521,020 net operating Initiative 215 funds. Tables I through V of the memorandum were shown on slides. Mr. Bishop suggested that some thought be given to the application of a data information bank through some other interagency cooperation and financing. Mr. Francis said he would look into this suggestion. The Committee accepted the Operating Budget report without a motion.

III C. Procedural Guidelines: Mr. Francis next referred to staff memorandum dated August 23, 1971, entitled "Procedural Guidelines - Revisions", and discussed these as shown on the agenda.

(1) Marinas - policy: There was some disagreement whether item (2) and the statement concerning percentage usable by transient boats, namely, transient use compared to seasonal, chartered, commercial use -- was necessary as an inclusion for eligibility. Following discussion, IT WAS MOVED BY MR. ANDREWS, SECONDED BY MR. TOLLEFSON THAT THE MARINA GUIDELINES PROPOSED AS 4N2(a), PAGE 15, OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION PROCEDURAL GUIDELINES BE APPROVED BY THE COMMITTEE. MR. BELL VOTED "NO". THE MOTION PASSED BY MAJORITY VOTE.

(Marinas - policy is attached to these minutes as Appendix B)

(2) Over-runs - 15% development projects - policy: Mr. Francis read the proposed guideline concerning over-runs - 10% development projects - policy. IT WAS MOVED BY MR. TOLLEFSON, SECONDED BY MR. ANDREWS THAT THE POLICY ON OVER-RUNS 15% DEVELOPMENT PROJECTS PROPOSED AS 4N1(a), PAGE 14, OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION PROCEDURAL GUIDELINES BE APPROVED BY THE COMMITTEE. MOTION WAS CARRIED.

(Over-runs - 15% development projects - Policy is attached to these minutes as Appendix C)

III G. Cost Increase, Local Projects: Mr. Bell then acknowledged presence of The Honorable Glenn Jarstad, Mayor of the City of Bremerton, who was interested in the cost increase concerning the Kitsap Lake, Bremerton project. Because of the time element, Mr. Bell asked Mr. Lemcke to present the three cost increases as proposed in memorandum of staff dated August 23, 1971, entitled "Cost Increases - Cascade Park, City of Auburn; Kitsap Lake, City of Bremerton; Lynnwood Park, City of Lynnwood". Mr. Lemcke reported on the inability of HUD to assist in the funding of these three projects, thus IAC has recommended full 75% IAC funding. IT WAS MOVED BY MR. TOLLEFSON, SECONDED BY MR. LOFGREN THAT THE FOLLOWING COST INCREASES BE APPROVED FOR THE PROJECTS LISTED:

	<u>Local Funds</u>	<u>Referendum 18</u>	<u>BOR</u>	<u>Total Cost</u>
Auburn <i>Cascade</i>	\$ 34,650	\$ 34,650	\$ 69,300	\$ 138,600
Bremerton <i>Kitsap Lk.</i>	34,925	34,925	69,850	139,700
Lynnwood <i>Park</i>	38,000	38,000	76,000	152,000

IT BEING UNDERSTOOD THAT THE IMPACT ON THE OUTDOOR RECREATION ACCOUNT IS AN INCREASE FROM \$107,575 to \$322,725, A DIFFERENCE OF \$215,150.

MOTION WAS CARRIED.

III C. 3. Joint Applications: The Chairman returned to Item III C. Procedural Guidelines proposed changes and asked Mr. Francis to report on staff proposal regarding Joint Applications. Mr. Francis mentioned the letter of concern received from Mrs. Blaisdell in regard to Joint Applications which she had sent to all Committee members. He then read the proposed guidelines - Items (1), (2), (3) and (4). Mrs. Blaisdell was recognized by the Chairman and stated these

Guidelines might eliminate the more interesting projects which could not fit into the standards outlined. Mr. Francis explained that a joint project would not be defined as one entity buying and another entity developing; that the policy would apply only if agencies want to develop and/or purchase projects together.

Mrs. Lemere asked that the proposed guidelines be applied to the Saddlebag Island project as an example. The project was reviewed by Mr. Francis. Mr. Bell stated the objection at that time had been the taking of local funds to create a State Parks project, and it was the opinion of the Committee that local funds not be used in this manner. Mr. Biggs felt the IAC might be dampening truly innovative projects if it adopted this guideline and inquired whether there were enough of these types of joint projects which would arise to establish the guidelines. Also he felt the IAC might be going too far in the direction of making guidelines to the point where it might throttle its efforts in getting good recreational projects for the state.

Mr. Jan Tveten was then recognized by the Chairman and stated the guidelines would be quite restrictive. Mr. Ward agreed with Mr. Biggs and Mr. Tveten stating his staff felt the guideline as written would in fact not necessarily preclude but would jeopardize cooperative projects. He reiterated the need for cooperative projects, but stated he would like to see more cooperative projects at the state agency level. Mrs. Lemere asked of the local agencies if they felt local agency funds were being taken away from them in order to do something for the state's benefit. Mr. Towne replied stating that while this may not have been the intent, it was the effect. The Saddlebag Island project was justifiable, but it appeared there were other means to accomplish it and the county was being used as a vehicle.

Mr. Bishop agreed with Mr. Towne and said there was need for some established policy within the guidelines to cover any future situations. Mrs. Blaisdell pointed out the Saddlebag Island project had not been in the plan for Skagit County. Also, she felt the project had been rejected on the basis of the overall project and not upon any guidelines of the IAC. She felt guidelines would stymie other projects coming in and those proposed might prohibit other worthwhile joint applications.

MR. LOFGREN MOVED, SECONDED BY MRS. LEMERE THAT THE JOINT APPLICATION GUIDELINES AS PROPOSED BY STAFF AS AN ADDITION TO THE INTERAGENCY COMMITTEE PROCEDURAL GUIDELINES BE REFERRED BACK TO THE STAFF FOR FURTHER CONSIDERATION AND REVISION IN LIGHT OF THE CONVERSATION AT THE AUGUST MEETING, AND THAT A REVISED GUIDELINE FOR JOINT APPLICATIONS BE PRESENTED TO THE COMMITTEE AT THE NOVEMBER, 1971, MEETING.

MOTION WAS CARRIED.

III C. 4. 10% Administrative authority - Acquisition costs: Mr. Francis referred to staff memorandum dated August 23, 1971, entitled "10% Authority - Administrator - Acquisition Costs Procedural Guidelines 4M(12)a". Staff recommended that Section 4M(12)a of the Procedural Guidelines be amended as follows:

Strike paragraph #3 which reads: "If the IAC agrees that the negotiated price represents a reasonable estimate of property, an amount not to exceed an excess of 10% of the appraisal price may be approved, and the project agreement amended accordingly. The IAC Administrator shall have the authority to either approve or disapprove an amount not to exceed 10% of the appraisal price."

Substitute the following: "If, after evaluation, the Administrator considers that the negotiated price represents a reasonable estimate of value, he shall have the authority to either approve or disapprove an amount not to exceed 10% of the appraisal price, and the project agreement amended accordingly.

"If after evaluation the Administrator considers that the negotiated price represents a reasonable estimate of value, and it exceeds 10% of the appraisal price, he may recommend to the IAC that the full purchase price be approved, and the Project Agreement amended accordingly."

IT WAS MOVED BY MR. BISHOP, SECONDED BY MR. LOFGREN THAT SECTION 4M(12)a BE AMENDED AS PROPOSED BY STAFF GIVING THE ADMINISTRATOR BROAD AUTHORITY IN KEEPING WITH SECTION 675.2.6 OF THE BUREAU OF OUTDOOR RECREATION MANUAL (.6 STATEMENT ON DIFFERENCES IN VALUE.).

MOTION WAS CARRIED.

Discussion followed. Both Mr. Lofgren and Mr. Bishop asked that the Administrator understand that the Committee would like to be advised whenever this authority is used. The Chairman so ordered.

III C. 5. State Agency Capital Budget Administration Procedural Guidelines:

Memorandum dated August 23, 1971, entitled "State Agency Capital Budget Administration Procedural Guidelines", was reviewed by Mr. Francis, several sections being read aloud. Certain Committee members inquired whether there would still be flexibility for the state agencies to shift funds. Mr. Francis stated the guideline merely formalizes the present procedure, and conforms with OPPFM regulations.

IT WAS MOVED BY MR. ANDREWS, SECONDED BY MR. CROUSE, THAT THE STATE AGENCY CAPITAL BUDGET ADMINISTRATION PROCEDURAL GUIDELINES AS PROPOSED BY STAFF BE ACCEPTED. MR. BIGGS VOTED "NO". THE MOTION PASSED BY MAJORITY VOTE. (SEE: APPENDIX D.)

Mr. Biggs asked that his negative vote be clarified in the minutes to indicate his feeling that the IAC should not be burdened with rules and regulations which are considered good conduct rules all agencies observe.

III D. Local Action Program: Mr. Francis referred to memorandum of staff being resubmitted to the Committee, dated August 23, 1971, entitled "Local Action Program, 71-73 Biennium". In line with suggestions made at the May 1971 IAC meeting, the Technical Committee had reviewed the changes suggested and these had been made where applicable. Mainly, the 7th Meeting of the Committee had been allocated \$1,500,000, and the 8th meeting had been kept open for staff to process projects and take care of the backlog of projects.

IT WAS MOVED BY MR. LOFGREN, SECONDED BY MR. ROTTLER THAT THE LOCAL ACTION PROGRAM AS OUTLINED IN STAFF MEMORANDUM OF AUGUST 23, 1971, BE ADOPTED BY THE COMMITTEE. MOTION WAS CARRIED.

III E. DNR Lease/Sale Policy: Memorandum of staff dated August 23, 1971, entitled "DNR Lease/Sale Policy" was reviewed by Mr. Francis. Chairman Bell had appointed Mr. Ward, Mrs. Lemere and the Administrator as a Sub-Committee to approach and

discuss with the Board of Natural Resources the situation and conditions surrounding the determination of whether trust lands managed by DNR and currently on withdrawal (lease) to local governmental units were to be leased or sold. The sub-committee met with the Board of Natural Resources on July 6, 1971. At that time the Board was reluctant to take any action until Department of Natural Resources' staff recommended a policy to the Board. To date, Mr. Francis said, no action has been taken by the Board, but a tentative memorandum from DNR had been sent to him stating DNR would sell these lands to the cities or counties at fair market value (Cascade Park, Moses Lake; Wilcox Park, Lynnwood; Southwest Major Urban, Edmonds). However, any future request for DNR lands for park purposes will be considered on an individual basis. The Wilcox Park in Lynnwood and Southwest Major Urban in Edmonds are on a sales basis now. An appraisal is being done by an MAI on Cascade Park, Moses Lake, in preparation for possible sale to Moses Lake. Thus, action on Wilcox Park and Southwest Major Urban will be considered by the Committee later at the time Local Projects are discussed and reviewed. The Committee accepted report of staff.

III F. Force Account Labor - Definition: Mr. Francis read portions of the memorandum of August 23, 1971 entitled "Definition of 'Force Account'" to the Committee. Since the memorandum was by way of information only to the Committee, no action was taken. Mr. Kenn Cole gave further explanation on the memorandum in response to questions.

III G. 2. City of Spokane - Highbridge Park: The Chairman then called upon Mr. Lemcke for explanation of the memorandum dated August 23, 1971, concerning the city of Spokane's Highbridge Park project. Former funding of the project was explained: \$162,500 Referendum 18; \$325,000 BOR and \$162,500 local. Spokane recently obtained a formal appraisal which assigned a value of \$907,422. New regulations on relocation complicate the picture since the project contains 89 parcels, many of which are improved and inhabited. Estimates on relocation costs run as high as \$500,000, and these costs will be in addition to the purchase price.

A correct application to the BOR, Mr. Lemcke stated, requires identification of all the individual parcels and their appraised value. This is difficult to do within the present approved project cost of \$650,000. The alternative is to grant a cost increase to the appraised value of \$907,422, through use of 50% BOR and 50% local funds. The entire relocation costs would then be paid from BOR funds, which must be recognized as coming from the State's appropriation. Mr. Crouse asked how many families were involved. Mr. Fearn replied there were about 36 families involved and 27 apartment owners. Mr. Putnam pointed out relocation costs must be incurred and completed before July 1, 1972 to qualify under the present 100% Federal relocation cost regulation.

MR. TOLLEFSON MOVED, SECONDED BY MR. ANDREWS, THAT THE CITY OF SPOKANE'S HIGH-BRIDGE PROJECT BE FUNDED AS FOLLOWS:

BUREAU OF OUTDOOR RECREATION	\$ 453,711
LOCAL	453,711

MR. BELL VOTED "NO". THE MOTION PASSED BY MAJORITY VOTE.

Chairman Bell recessed the meeting at 5:10 p.m., to convene the following day at 9:00 a.m. (August 24, 1971).

TUESDAY

AUGUST 24, 1971  
OCEAN SHORES

IAC MEETING

Chairman Bell opened the meeting at 9:05 a.m. and asked for a motion that the Committee write a letter of condolence to Mrs. George Zahn whose husband had passed away the previous evening. IT WAS MOVED BY MR. TOLLEFSON, SECONDED BY MR. ROTTLER, THAT A LETTER OF CONDOLENCE TO MRS. GEORGE ZAHN FROM THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION BE SENT. MOTION WAS CARRIED.

(Letter dated August 31, 1971, signed by Lewis A. Bell, Chairman was sent to Mrs. Zahn.)

Mr. Bishop asked if there could be reconsideration on the High Bridge project. The Chairman informed him the project had been voted upon and approved by the Committee. Mr. Bishop then expressed his concern that the Committee had not fully taken into consideration the relocation aspect of the project and that in future projects this matter should be given serious attention. Relocation costs will become a very significant factor in the total cost of a project. He also felt a progress report on projects with relocation costs should be brought before the Committee.

Mr. Francis reported there were other projects already approved which will come under the relocation program and that Mr. Putnam had been working with these projects and was knowledgeable about them. Mr. Putnam reported there were seventeen or eighteen such projects, however some of them already have federal funds and therefore they would be taken care of by the federal government. Projects being viewed today did not contain any relocation requirements. Some relocation costs may be picked up by HUD as well as BOR, but there are other projects with relocation costs which will need to be covered. Mr. Bell asked that the Committee receive from staff a summary of the law concerning relocation costs for Committee comments and review. Mr. Francis asked if the staff should hold up this sort of information until there was input from the guidelines of BOR and HUD (which had not yet been received). The Chairman then stated he felt the staff should give the Committee its recommendations now with as many alternatives to relocation procedures as there were. Mr. Bell closed this discussion by addressing remarks to the City of Spokane concerning its future projects. The IAC had presently expended approximately \$1 million and a half in the Spokane area and has responsibilities in other areas of the state.

IV A. 1. Local Projects: Mr. Lemcke referred to memorandum of staff with accompanying tables, dated August 23, 1971, entitled "Local Projects". The Action Conformance Report attached to the memorandum was also mentioned by Mr. Lemcke, (dated August 24, 1971). He reported there had been 26 applications received, and as a result of evaluation procedures, 16 of these projects were being recommended for funding. The 26 projects were reviewed, slides were shown and explanations given in response to questions of the Committee.

During the discussion Highline #4, Mr. Douglas Bohn of HUD was asked for information on the present status of HUD funding. Mr. Bohn replied HUD was unable to fund most projects, that the current annual amount of \$1.8 million is the figure being dealt with at the present time. As of now that is the annual allotment for Region #1, covering Alaska, Washington, Oregon and Idaho. He suggested if anyone would

like to contact HUD offices in Washington, D.C., to influence that office to consider more adequate funding of the Region, it would be helpful.

Mr. Lofgren complimented the City of Cheney on its Northeast Park, stating this was a good example of small community interest and endeavor.

Mr. Odegaard expressed interest in Stanwood Park and the safety of those persons crossing the main highway. An appropriate signal light will be installed according to Mr. Howard Lovering, Assistant Planning Director, Snohomish County.

There was considerable discussion concerning the Bellevue Lang property site. Since there will be a cultural center within the park area emphasizing indoor recreational aspects, the project had not been recommended by staff. Mr. Odegaard and Mrs. Blaisdell, as well as others, felt there should be consideration given to funding the rest of the project.

Thornton Creek #6 and Thornton Creek #3 were reviewed by the Committee. There was much discussion on the Thornton Creek #6 site and the need to provide open space, recreational facilities, within these more densely populated urban areas. The criteria in evaluating projects was discussed. Mr. Pratt stated the category in which Thornton Creek #6 lies competed with other sites at the time of evaluation, and it did not rank high enough to merit funding at this session. Mrs. Lemere suggested it be ranked in another category rather than greenbelts. MR. BIGGS MOVED, SECONDED BY MRS. LEMERE, THAT THE STAFF REVIEW ITS CRITERIA REGARDING SMALL STREAM AREAS IN DENSELY POPULATED URBAN AREAS AND CONSIDER AIDING OR GIVING MORE ATTENTION TO THE AMENITY OF PRESERVATION OF IRREPLACEABLE AREAS OF THIS KIND.

Discussion followed. Mr. Biggs stated his motion did not imply criticism of staff, that it was recognized there is considerable effort expended in evaluating and ranking projects according to their criteria. QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED BY A VOTE OF SIX "YES" AND FOUR "NO".

MOTION WAS CARRIED BY MAJORITY VOTE.

City of Omak, East Omak Park III - Mr. Lofgren commended the city of Omak on its project.

There was discussion during the review of Northacres Park, City of Seattle, concerning its design and layout. Staff felt the design of certain facilities was inadequate and therefore the IAC would not be expending its funds properly. Mr. John Vibber, City of Seattle, was recognized by the Chairman. He stated any design for a Seattle park has to be reviewed by the Design Review Commission of the City of Seattle. There are competent designers and consultants involved in these reviews. Mr. Odegaard felt the concern here was how far the IAC should go in determining whether the design selected by a local agency is suitable or unsuitable. He felt the IAC staff should look at layouts and designs but he did not feel they should pass on these if they met the needs of the area and the community to be served by the park.

Mr. Crouse asked that the record indicate the Department of Game had not made any commitment as to the use of the property adjacent to the DeCoursey Park. He explained that the small pool area shown on the slide was a supply factor for the hatchery, and the area is actually a peat-bog. The Game Department therefore would not be interested in having the public use this area. Mr. Lemcke apologized

for the misunderstanding and stated that the joint use of the trails system would be discussed with the Game Department prior to any action.

Seahurst, Phase I - Mr. Bell stated the IAC did not have adequate demand for Init. 215 funds by local agencies and therefore there is a surplus; likewise it is committed to using Referendum 18 funds for other than operations. He felt the first thing the IAC ought to do is use the Initiative 215 funds for good projects before using them for operations. He suggested Init. 215 funds be used in the Seahurst project. Mr. Rottler questioned whether this wouldn't create a problem. Mr. Francis stated the IAC had limited to 50% this expenditure of the total amount of Init. 215 monies received for development. He also said it was necessary to retain some Init. 215 monies for marine oriented projects to be funded in the future. The IAC has no control over the submission of these types of projects. There should be Init. 215 funds available for communities to use should such projects be proposed. Mr. Odegaard felt staff attempts to maximize the total dollars available in Initiative 215 recognizing the limitations are appropriate.

Mr. Lofgren asked when the rafts of logs would be moved from the Elochoman Slough site in order that people could enjoy the park facilities. Mr. George F. Hanigan from Wahkiakum County Port District explained that these would be taken away from the park area, but there would be log storage maintained in the upper part of the site. Questions were then asked whether this would conform to the new Shorelines Management Act and if the Port District would be obtaining a permit, and, if so, from whom would it acquire this permission. The Chairman asked Mr. Kuenstler, Assistant Attorney General, to reply. Mr. Kuenstler felt he should have some time to research the matter. Mr. Bell then asked Mr. Kuenstler to send his opinion to Mr. Francis for clarification of this project. Mr. Hanigan stated there is a proviso under the Shorelines Management Act which would exempt projects already being carried on and since the Wahkiakum Port District has already expended monies on the project, it is within that proviso.

Following review of the local projects, the Chairman asked if the Committee would like to delete any of those being recommended for approval. Mr. Odegaard inquired whether all applicants having projects coming before the IAC had been informed their project would be acted upon at the August meeting. Mr. Francis replied every applicant had been notified as to the meeting but whether or not the project would be recommended or not was not included in the information to them. It takes staff considerable time to review, evaluate and rank the projects and this is done the last week prior to the meeting. Mr. Biggs asked if the new Shorelines Management Act regulations had been taken into consideration on each project and he was assured that they had been.

The Chairman then asked if the Committee had any additions to make to the proposed list of recommended projects. Mrs. Lemere MOVED THAT THE THORNTON CREEK #6 PROJECT BE REVIEWED ONCE AGAIN. She felt (1) the fact that it is vital to preserve these small creek areas in extremely densely populated urban areas should have consideration of the Committee, and (2) it was her belief that Thornton Creek has more merit for more people and there was a cost-benefit of the number of people who would use the park facility in this project more than any other project viewed today; and (3) she felt the property would not stay available for long if the IAC did not procure it now. She felt planned unit developments would take it over rapidly.

Mr. Bishop asked concerning the approval of HUD on the project. Mr. Bohn of HUD stated both Thornton Creek projects had been approved subject to funding in an earlier fiscal period and at the present time there was no assurance HUD would be able to participate in either one of them. Relocation costs were then discussed. Eleven homes were involved. Mr. Vibber stated he was not yet aware of relocation cost figures at this time. Use of the area was then discussed. Mr. Lofgren asked if persons would drive to the park, or would it be a neighborhood type park for those around it. Mr. Pratt replied it was his feeling the park would relate mostly to apartment complexes within the immediate area.

At this point Mr. Biggs commented on Square Lake shown in the slide of Thornton Creek #6 and pointed out that the land now occupied by a large shopping center would have been prime land for a park facility in this area but that it had been purchased and developed for commercial purposes. He stated it was one of the responsibilities of the Interagency Committee to preserve land and keep these very few remaining areas of land in urbanized localities for use of the people. Cost is a factor in purchasing land, but in some instances it becomes a secondary factor. QUESTION WAS CALLED FOR ON THE MOTION. THE VOTE WAS FIVE "YES" AND SIX "NO". THE MOTION DIED DUE TO LACK OF A MAJORITY.

Mr. Biggs then asked whether he could switch his vote and the Chairman ruled this could not be done under rules of procedure. MR. BIGGS THEN MOVED, SECONDED BY MR. CROUSE, THAT THE STAFF BE INSTRUCTED TO REVIEW THE CRITERIA WHICH LED TO ITS RECOMMENDATION OF THORNTON CREEK #6 IN KEEPING WITH HIS PREVIOUS MOTION AND BRING THE MATTER OF THIS PROJECT BACK BEFORE THE COMMITTEE AT THE NEXT MEETING IN NOVEMBER.

He explained if this were done, the staff would be able to give more consideration to the amenity of preservation of land than they have now given; and staff would then find it possible to review its recommendation and bring it back before the Committee being in a better position to explain whether or not the criteria should be re-evaluated on the factor of preservation. He asked that the slides of Thornton Creek be again shown to the Committee and explained his feelings concerning development of land for commercial purposes in urbanized areas and the need for recreational areas for the people. Following his explanations, QUESTION WAS CALLED FOR ON THE MOTION. THE VOTE WAS THREE "YES" AND FOUR "NO". THE MOTION FAILED FOR LACK OF A MAJORITY.

Explanations concerning the Bellevue Lang property, Angle Lake and the Juanita Beach Park were then requested by Mr. Odegaard. Mr. Robert Lux from King County stated he concurred with the staff recommendation in not recommending the Angle Lake project.

Mrs. Blaisdell was then recognized by the Chairman and stated she felt if the Bellevue Lang property project had been presented at one time and not in two phases, it would have been approved by staff and the Committee through deletion of the small acreage containing the houses and center. However, when the project had been viewed in two phases, the acreage involving the cultural center became an issue and was questioned. Mr. Odegaard asked that slides of the area again be shown. Mrs. Blaisdell detailed with the pointer the boundaries of the two sections of the project being discussed.

Following this discussion, Mr. Bell directed the staff to reconsider the

project, meet with the City of Bellevue officials, and work out an application which would delete from it the houses and improvements yet propose the funding of the majority of the remaining acreage.

The Chairman then called for a motion on the approved local projects. IT WAS MOVED BY MR. ODEGAARD, SECONDED BY MR. LOFGREN THAT THE PROJECTS LISTED ON PAGE 23A OF THESE MINUTES ARE FOUND TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE INTERAGENCY COMMITTEE ON APRIL 8, 1969, AND

THE INTERAGENCY COMMITTEE APPROVES THESE PROJECTS FOR FUNDING AND AUTHORIZES THE ADMINISTRATOR TO EXECUTE THE INTERAGENCY COMMITTEE'S PROJECT AGREEMENT INSTRUMENT WITH THE LISTED PROJECTS SPONSOR AND TO DISBURSE FUNDS FROM THE OUTDOOR RECREATION ACCOUNT IN THE AMOUNT NOT TO EXCEED THAT WHICH HAS BEEN LISTED FOR EACH PROJECT, UPON EXECUTION OF THE PROJECT AGREEMENTS BY THE SPONSORING AGENCY AND UPON PERFORMANCE BY THE SPONSORING AGENCY OF THE TERMS AND CONDITIONS.

MOTION WAS CARRIED. (THE PROJECTS WERE APPROVED AS ORIGINALLY PRESENTED BY STAFF WITH NO ADDITIONS OR DELETIONS.)

Mr. Vibber was recognized by the Chairman and thanked the Committee for its deliberations concerning the City of Seattle projects. He stated he would meet with the staff of IAC and determine whether Seattle projects were moving in the right direction.

Following luncheon recess, the meeting reconvened at 1:35 p.m.

IV B. Legislation: Mr. Bell referred to memorandum of staff dated August 23, 1971, entitled "Proposed 1972 Legislation". Since the Committee was pressed for time, he deleted the Legislation item from the agenda and asked that staff review this at either the November meeting or by mail (or perhaps a special meeting of the IAC). The members of the Committee were asked to send their comments on the memorandum to the Chairman or Administrator. Mr. Crouse stated he would like to make comments to the Committee on these before any decision was made for the Administrator to proceed. The Chairman assured him he would have this opportunity.

IV E. Conferences: Mr. Francis referred to staff memorandum of August 23, 1971, entitled "Conferences", and outlined the proposed travel out-of-state for the Administrator and the Assistant Administrator.

National Association of State Liaison Officers, Sitka, Alaska, September 27-28, 1971 - Stan Francis, Administrator

National Recreation and Park Association, Houston, Texas, October 19-22, 1971, E. V. Putnam, Assistant Administrator

Inquiry was made whether there were sufficient funds within the IAC Operating budget to cover costs of the out-of-state travel. Mr. Francis stated there are such funds though at this time it is not known what adjustments will have to be made in the overall budget to cover. Mr. Andrews asked if the travel had been anticipated in the budget review shown to the Committee the previous day. Mr. Francis then explained the travel situation of the agency, that the money is

APPROVED LOCAL PROJECTS

Table for Reference	Agency	Project	Total Cost	Local Share	Ref. 18	Init. 15	BOR	HUD
2	Snohomish Co.	Wilcox Park	\$ 365,000	\$ 91,250	\$273,750			
2	Lacey	Lacey Park	58,000	14,500	14,500		29,000	
2	King Co.	Highline #4	14,000	3,500	3,500			7,000
2	Cheney	Northeast Park	54,171	13,542.75	40,628.25			
2	Stanwood	Stanwood Park	20,500	5,125	5,125		10,250	
4	Puyallup	Clarks Creek	189,000	47,250	47,250		94,500	
4	Snohomish Co.	S.W. Major Urban	550,000	137,500	412,500			
5	Kent	Glen Nelson Park	120,460	30,115	30,115		60,230	
5	Lynnwood	Dale Way Park	192,480	48,120	48,120		96,240	
5	Wenatchee	Lincoln Park II	80,000	20,000	60,000			
5	Everett	Kiwanis Park	44,800	11,200	33,600			
5	Olympia	Stevens Field	40,000	10,000	30,000			
5	Omak	E. Omak III	92,500	23,125	69,375			
6	King Co.	Seahurst	568,250	142,062.50	426,187.50			
6	Wahkiakum Co. Port. Dist.	Elochoman Slough	110,000	27,500	55,000	27,500		
6.	Vancouver	Marina Park II	140,000	35,000	105,000			
TOTAL			\$2,639,161	\$659,790.25	\$1,654,650.75	\$27,500	\$290,220	\$7,000

available but it would be necessary to adjust within the flexibility of the accounting procedure to accommodate the costs later on. MR. CROUSE MOVED, SECONDED BY MR. WARD, THAT THE ADMINISTRATOR BE AUTHORIZED TO EXPEND FUNDS OF THE IAC OPERATING BUDGET IN THE AMOUNT OF APPROXIMATELY \$700 IN ORDER THAT THE ADMINISTRATOR AND THE ASSISTANT ADMINISTRATOR MIGHT ATTEND OUT-OF-STATE MEETINGS IN THE INTERESTS OF THE INTERAGENCY COMMITTEE AS NOTED IN THE STAFF MEMORANDUM OF AUGUST 23, 1971. MOTION WAS CARRIED.

IV F. Meeting arrangements - November 22-23, 1971: The Chairman reminded the Committee of Mr. Tollefson's invitation to meet in Tacoma at the Sherwood Inn or some other facility during November. He asked if this was satisfactory to the Committee. Mrs. Lemere then extended an invitation from Seattle with the idea being to visit some of the park sites approved by the Committee in that area. The Chairman asked if this could not take place at a subsequent meeting, and Mrs. Lemere agreed. Mr. Francis suggested it would be possible to arrange a tour on Sunday, November 21, and see some of the Seattle projects as well as those of Tacoma. The Chairman asked Mr. Francis to work out the necessary arrangements.

IV B Proposed Bond Expenditure: Mr. Bell referred to memorandum of staff entitled "Proposal for Expenditure of Remaining \$15 Million Referendum 18 Outdoor Recreation Bonds", dated August 23, 1971, and called upon Mr. Francis for explanation. Mr. Francis outlined the proposal for the sale and utilization of the remaining \$15 million dollars of Referendum 18 Outdoor Recreation Bonds during the 1971-73 biennium. The Chairman and the Administrator had met with the Honorable Daniel Evans on Monday, August 16, 1971, for the purpose of discussing this proposal. It was felt that there should be a heavy emphasis on development projects because of the employment potential so created. Acquisition of priority areas with development potential in the immediate future would not be precluded, however. The proposal would be part of an overall package presented to the Special 1972 Legislative Session. As a companion proposal would be an omnibus bond proposal, similar to the "Washington Futures" proposal submitted to the 1971 Legislature. This would include a sizeable bond issue for the continuation of the outdoor recreation acquisition and development program.

Mr. Francis explained each step of the proposal stating it would entail \$54,000 additional funds. He then referred to page (5) of the memorandum which enumerated seven recommendations to the IAC as follows:

- (1) The IAC endorse Governor Evans' proposal to expend the remaining \$15 million of Referendum 18 Outdoor Recreation Bonds in the 1971-73 biennium;
- (2) That the emphasis on expenditure of these funds be on development but that acquisition not be precluded;
- (3) That the division and expenditure of these funds be in accord with the general guidelines laid down in this memorandum;
- (4) That the state and local portions be expended in accord with the specific guidelines laid down in this memorandum;
- (5) That \$3,000,000 of the state share and \$1.5 million of the local share be set aside for the interagency development projects;

- (6) That the state agencies be instructed to prepare proposals in accordance with the 1971-73 Capital Budget Guidelines in sufficient time for IAC staff to prepare a presentation at the November 1971 IAC meeting.
- (7) That the IAC acknowledge and prepare a request for an additional appropriation of \$54,000 to cover the costs of administering the expenditure of the additional \$15 million.

Mr. Odegaard asked that staff allow the state agencies to have sufficient time in which to prepare their presentations under the program. He also commented on the various items in the recommendation and then MOVED, SECONDED BY MR. ANDREWS, THAT THE IAC ENDORSE GOVERNOR EVANS' PROPOSAL TO EXPEND THE REMAINING \$15 MILLION OF REFERENDUM 18 OUTDOOR RECREATION BONDS IN THE 1971-73 BIENNIUM. MOTION WAS CARRIED.

There followed further discussion on the proposal and the manner in which the Emergency Employment Act of 1971 program could be coordinated with it. Also maintenance and operation funds were discussed.

MR. ODEGAARD THEN MOVED, THAT THE COMMITTEE APPROVE ITEMS (2), (3), (4) and (6) OF THE MEMORANDUM DATED AUGUST 23, 1971, ENTITLED "PROPOSAL FOR EXPENDITURE OF REMAINING \$15 MILLION REFERENDUM 18 OUTDOOR RECREATION BONDS", WITH THE DELETION OF (5) AND THE REWORDING OF (7), AS IN THE FOLLOWING:

THAT THE EMPHASIS ON EXPENDITURE OF THESE FUNDS BE ON DEVELOPMENT BUT THAT ACQUISITION NOT BE PRECLUDED;

THAT THE DIVISION AND EXPENDITURE OF THESE FUNDS BE IN ACCORD WITH THE GENERAL GUIDELINES LAID DOWN IN THE MEMORANDUM CITED ABOVE;

THAT THE STATE AND LOCAL PORTIONS BE EXPENDED IN ACCORD WITH THE SPECIFIC GUIDELINES LAID DOWN IN THIS MEMORANDUM;

THAT THE STATE AGENCIES BE INSTRUCTED TO PREPARE PROPOSALS IN ACCORDANCE WITH THE 1971-73 CAPITAL BUDGET GUIDELINES IN SUFFICIENT TIME FOR IAC STAFF TO PREPARE A PRESENTATION AT THE NOVEMBER 1971 MEETING;

THAT THE IAC ACKNOWLEDGE AND PREPARE A REQUEST FOR AN ADDITIONAL APPROPRIATION OF \$54,000 TO COVER THE COSTS OF ADMINISTERING THE EXPENDITURE OF THE ADDITIONAL \$15 MILLION; WITH THE ESTABLISHMENT OF A SURCHARGE TO OFFSET THE IMPACT OF THIS ADDITIONAL EXPENSE UPON THE INITIATIVE 215 REVENUES;  
AND

THAT THE STATE AGENCY BUDGETS FOR THEIR PORTIONS OF THE ADDITIONAL \$15 MILLION MAKE PROVISION FOR THE CHARGING OF PLANNING, ENGINEERING ARCHITECTS, AND CONSULTANTS TO THE CAPITAL OUTLAY ALLOCATIONS.

Mrs. Lemere asked why point (5) was being deleted. Mr. Odegaard explained the purpose of the program was to speed up bond funding and attempt to create new jobs immediately. The fewer obstacles involved in the preparation of the program by state agencies and the necessary time in which to complete the paperwork, the more quickly the state would be able to move toward the creation

of jobs through acquisition and development projects. Item (5) he noted obviously states there shall be cooperative projects and there is nothing definite to insure obtaining such projects. Mr. Odegaard felt Item (5) did not put the funds into being; cooperative projects had already been discussed by the Committee and staff had been instructed to restate its guidelines; and setting aside the funds for interagency development projects as stated in Item (5) placed an unnecessary encumbrance on the program to "get the job done".

The Committee then discussed state cooperative projects and the funding of same. Mr. Odegaard volunteered his staff time to list the cooperative projects in which state agencies are presently involved for the Committee's information. Mr. Crouse suggested such a listing be discussed totally and completely at a future meeting of the IAC to bring the Committee uptodate on state agency cooperation in various acquisition and development projects. It was pointed out the Committee had at one time been advised of state cooperative projects. Mr. Bell accepted Mr. Odegaard's offer. QUESTION WAS THEN CALLED FOR ON THE MOTION, AND IT WAS CARRIED UNANIMOUSLY.

IV D. State Agency Budget Guidelines: Mr. Francis read memorandum of staff entitled "Capital Budget Instructions, 1973-75 Biennium", dated August 23, 1971, and answered questions of the Committee concerning state agency budget preparation. MR. ODEGAARD MOVED, SECONDED BY MR. LOFGREN, THAT THE COMMITTEE ADOPT THE SCHEDULE OUTLINED IN THE MEMORANDUM OF STAFF DATED AUGUST 23, 1971, "CAPITAL BUDGET INSTRUCTIONS, 1971-73 BIENNIUM", AND DIRECT STAFF TO PROCEED WITH ISSUANCE OF THE INSTRUCTIONS AND PREPARATION OF BACKGROUND INFORMATION FOR ASSISTING THE COMMITTEE IN THE ESTABLISHMENT OF ITS 1973-75 CAPITAL BUDGET PRIORITIES.

Mr. Andrews questioned why it was necessary for the Committee to adopt this type of administrative detail by motion. The Chairman replied official adoption by the Committee approves the program in the records of the Committee and is a necessary action on the part of the Committee. QUESTION WAS THEN CALLED FOR ON THE MOTION AND IT WAS CARRIED.

Mr. Crouse mentioned to the IAC staff that due to the passage of motions on budgets at the meeting, considerable time and effort would need to be expended by state agencies completing two substantially different budgets and he would hope because of the major task involved the staff would issue its instructions as rapidly as possible to adhere to the schedule it had outlined in the memorandum just reviewed. Mr. Francis stated staff would advise the state agencies of the necessary schedules and work with them in the overall budgetary programs.

Mr. Bell commended the staff on the excellent work being done in various aspects of the IAC's role in the recreational field.

The meeting adjourned at 2:45 p.m.

Respectfully submitted,

STANLEY E. FRANCIS  
Administrator

RATIFIED BY THE INTERAGENCY

COMMITTEE ON

11/22/71  
  
LEWIS A. BELL, CHAIRMAN

August 23, 1971

A



TO: Interagency Committee  
 FROM: Stanley E. Francis, Administrator  
 SUBJ: Planning Status

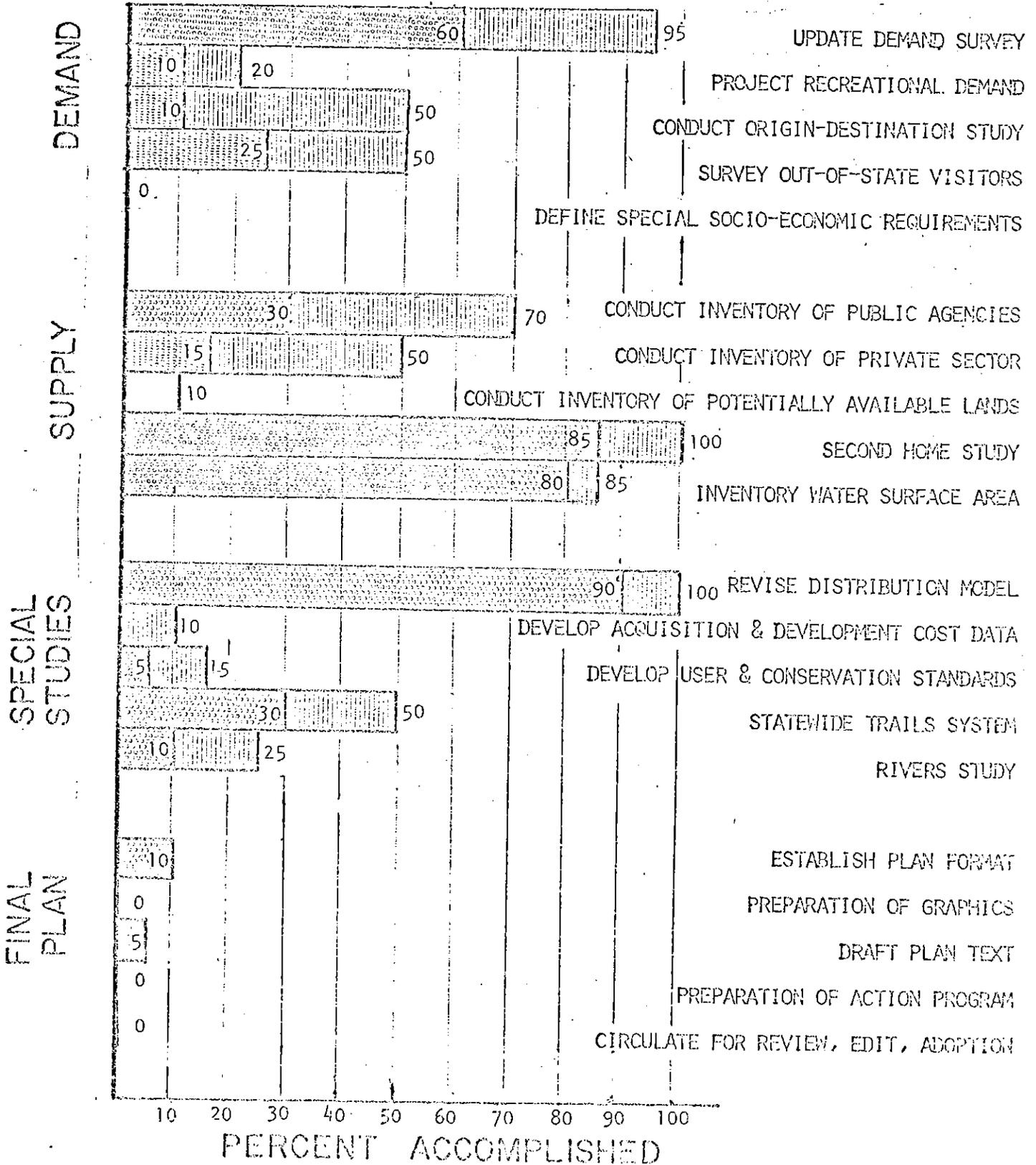


STATUS  
5/31/71



STATUS  
8/23/71

4800 Capitol Blvd.  
 Olympia, Washington 98501  
 Mail Address: P.O. Box 1469



4N2(a), Page 15, Procedural Guidelines

MARINAS: Certain facilities in the development of a marina are eligible for matching grants while others are not. Each facility must meet one criteria -- Does it serve the transient boater in some way? If so, a determination must then be made on what portion of the costs of construction are eligible costs for grant-in-aid funds and which are to be paid solely by the sponsoring agency.

The guidelines which follow are groupings of common elements and will provide information to the applicant on what facilities are considered as serving the transient boater and therefore can be eligible for matching grants:

1. Eligible facilities, meaning they are recognized as of prime significance to the public and eligible for up to 75% funding:

- Launch ramp and loading floats
- Transient moorage slips
- Restroom
- Sewage pumping station
- Hoist
- Public dock.

2. Eligible, subject to the design which will indicate what portions of these items can be included:

- Parking
- Utilities
- Site preparation
- Breakwaters
- Dredging

The percentage of each of these items eligible for funding will be consistent with the percentage usable by transient boats, namely, transient use compared to seasonal, chartered, commercial use.

3. Ineligible for IAC funds:

- Restaurants
- Seasonal and permanent moorage
- Repair and sales facilities
- Commercial moorage
- Lockers
- Dry storage
- Fueling facilities
- Similar items

This speaks to the most common elements found in marinas. It is recognized that other facilities will be requested from time to time. A determination of their degree of eligibility will be made consistent with the philosophy of this guideline.

A determination must also be made by the sponsoring agency of how much of the capital investment can be amortized by revenue from its operations. Feasibility studies for design criteria and economic limitations may be required subject to the discretion of the administrator (See Section 4F, page 8, Procedural Guidelines.)

The following policy applies to the submission of development project applications:

All development projects will be submitted with a 15% contingency item added to the cost estimate. Projects funded on this basis will not be eligible for cost increases either through administrative or Committee action.

In the event that construction bids exceed fifteen percent (15%) of the approved cost, the sponsoring agency has the option of absorbing these costs from its own sources, or of withdrawing the project and resubmitting it as a new project based on the revised costs.

The following three paragraphs refer to projects approved prior to adoption of this procedural guideline, action on which was taken August 23, 1971, by the Interagency Committee:

On development projects currently active and on which work has commenced, an additional 15% can be approved administratively if properly justified.

On current development projects where construction has not been started and revised estimates show the project can be completed within a 15% over-run, an additional 15% can be approved administratively.

On current projects not started and where revised estimates show that actual costs will exceed 15% of the approved cost, the excess costs can be absorbed or the project withdrawn and resubmitted.

A. GENERAL

The approval and adoption of the state agency Capital Budget by the IAC represents a commitment by the IAC to request such a budget to OPPFM. This action does not, however, constitute approval of specific projects, and each agency must return to the IAC following Legislative appropriation for approval of the allocation of funds to specific projects within the budgeted area type programs.

B. CAPITAL BUDGET CONFORMANCE CRITERIA

Participating agency submittal of budget requests, IAC approval of a Capital Budget, the Governor's recommendations to the Legislature, and ultimately the Legislative appropriation collectively represent the culmination of a planning and programming process that will guide the actual acquisition and development of outdoor recreation land for a two year period. Ideally, the acquisition and development program would be carried out to reflect the exact intent and purpose of all four levels of this process. However each level represents a refinement of the preceding, and it is thus incumbent upon the participating agencies to carry out their programs in a manner consistent with the higher levels of budget review, namely the IAC, OPPFM, and the Legislature. In turn, the IAC will carry out the Outdoor Recreation Account Program consistent with its intent in approving the Capital Budget, as well as that of OPPFM and the Legislature.

It is recognized, however, that expenditure of an appropriation exactly as budgeted is not always possible, so it is necessary to institute a procedure for evaluating and justifying deviations from that which was approved at a given level. To accommodate such circumstances, the following guidelines shall apply:

The participating agency shall be responsible for carrying out the Capital Budget through the submittal of project requests to the IAC consistent with the programs identified in the budget. It shall be the responsibility of the agency to point out and justify to the IAC any deviation from the budget in the process of project application. Such application must include the following justification:

1. A complete description of the nature of the deviation.
2. Description of possible alternatives to the selected course of action.
3. Justification for selection of the alternative presented for approval.
4. Impact, both positive and negative, of the selected alternative on the previously approved program.

In general, the degree of budget flexibility allowed will be guided by an analysis of the justification required above and the following considerations:

1. Within an area type program, shifts of funds between regions may be allowed, provided that ample justification for the shift is provided which explains why the original program can't be carried out and what the impact of the shift has on the original program.
2. Shifts of funds from one area type to another will not be allowed without documented assurance from the applicant agency that the shift is not in violation of legislative intent, and then only if it is determined that there are no feasible alternatives.
3. Shifts from acquisition to development or development to acquisition will not be allowed without documented assurance from the applicant agency that the shift does not violate the legislative intent, and then only if it is determined that there are no feasible alternatives.
4. Shifts to accommodate overruns on existing IAC approved projects may be allowed with adequate justification as to the reason for the overrun and the effect on the program from which funds must be withdrawn.
5. Surplus funds from a completed project must remain within the same budgeted program. Any deviation is subject to the preceding four considerations.

SEF:mmf

SEF

STATE OF WASHINGTON  
**DEPARTMENT OF ECOLOGY**

DANIEL J. EVANS  
GOVERNOR

JOHN A. BIGGS  
DIRECTOR

September 30, 1971

Mr. Stanley E. Francis, Administrator  
Interagency Committee for Outdoor Recreation  
4800 Capitol Boulevard  
Olympia, WA 98504

Dear Stan:

Your memorandum of September 16, 1971, forwarded the minutes of the Interagency Committee for Outdoor Recreation (IAC) meeting of August 22, 23 and 24, 1971, and requested that committee members submit suggested corrections.

A review of the minutes indicate that item (5) of the procedures for expenditure of the \$15 million Referendum 18 bonds may be misleading as now rewritten on page 25 of the minutes.

It was my understanding that item five was reworded to require Referendum 18 funds to pay the increased staff expenses (\$54,000.), associated with this accelerated program, by assessment against the project applicant.

You may want to clarify this point in the minutes.

Very truly yours,



John A. Biggs  
Director

JAB:sp

TO	DATE	RECEIVED
Adm.		
Asst.		
Comm.		
Ecology		
Forest		
Gen.		
Other		

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

TO ACTION

Project

DATE

OCT 8 1971

RECEIVED