

MAY 24-25, 1970

- I. Opening of Meeting, Determination of Quorum, Introductions, Additions and Approval of Minutes, March 3, 1970, Additions to the Agenda.
- II. Snoqualmie Middle Fork Dam - King County Public Works Dept., Hydraulics Division, and U. S. Corps of Engineers
- III. 1971-73 Capital Budget Program for State agencies - approval by IAC
- IV. Status Reports
 - A. Fiscal Status Reports
 - B. Planning Status Reports
 - a. Southwest Washington River Study and Wild and Scenic Rivers Study
 - b. Trails
 - C. Project Status Reports

Monday, May 25, 1970 - meeting continued

- V. A. Project Considerations, Dept. of Game
 - 1 a - Request to Revise Regional Allocations for Water Access Acquisitions.
 - 1 b - Amend 1969-71 Statewide Water Access (5 sites)
 - 1 c - Project Withdrawals
 - Hatchery Lake
 - Nisqually Carr Property
 - B. Procedural Guidelines
 - C. Governor's Executive Order - Departmental Savings Program
- VI. A. New Project Considerations
 - 1 - Local Projects
 - 2 - Department of Game
 - a. L. T. Murray, Stage II
 - b. Freshwater Shorelands Development - Bezona-Grande Ronde
 - B. Legislative Budget Com-ittee Report
 - C. State Forward Thrust Program
 - D. 1971 Legislative Program
 - E. Additional: House Bill 15913 and Senate Bill 1708 of Congress (added to agenda by Mr. Odegaard)

Adjourned

MINUTES OF THE
REGULAR MEETING OF THE
INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

1:00 p.m. Sunday May 24, 1970
9:00 a.m. Monday May 25, 1970

Moose Hall
Clarkston, Washington

MEMBERS PRESENT:

Mr. Lewis A. Bell, Chairman; Mr. Warren A. Bishop; Mr. Omar Lofgren; Mr. Jack Rottler; Mrs. Frederick Lemere; Mr. John A. Biggs, Director, Department of Game; Honorable Bert Cole, Commissioner of Public Lands; Mr. Charles H. Odegaard, Director, Parks and Recreation Commission; Mr. Thor C. Tollefson, Director, Department of Fisheries.

MEMBERS ABSENT:

Mr. Daniel B. Ward, Director, Department of Commerce and Economic Development; Mr. George N. Andrews, Director, Department of Highways.

STAFF OF MEMBER AGENCIES PRESENT:

Department of Highways

Willa Mylroie, Research Engineer

Department of Fisheries

Elmer Quistorff, Assistant Chief, Contract Services

Department of Game

Stanley Scott, Recreation Resource Specialist
Keith H. Doyle; R. B. Rasmussen; Don Steele

State Parks and Recreation Commission

Milt Martin, Assistant Director
Jeff D. Domaskin, Commission member

Office of Program Planning and Fiscal Management

Gerald Pelton, State Planner
Daniel Keller, Fiscal Analyst

Department of Natural Resources

Al O'Donnell, Technical Assistant
Lloyd Bell, Administrative Assistant

Department of Water Resources

Beecher Snipes, Assistant Director, Planning and Development Division

Interagency Committee for Outdoor Recreation

Stanley E. Francis, Administrator
E. V. Putnam, Assistant Administrator
R. Phillip Clark, Program Coordinator
Kenn Cole, Accountant
Robert S. Lemcke, Recreation Resource Specialist
Leighton Pratt, Recreation Resource Specialist

Glenn Moore, Recreation Resource Specialist
Rod Mack, Sr. Recreation Planner
Caroline Feiss, Recreation Planner
Marjorie M. Frazier, Administrative Secretary

Local Technical Committee members present

Mr. Bill Fearn, City of Spokane, Director, Parks and Recreation Department
Mrs. Joan Blaisdell, City of Bellevue, Federal-State Project Coordinator
Mr. Robert Griffith, City of Seattle, Office of the Mayor
Mr. Andrew Pendergast, Superintendent, Parks and Recreation, Bremerton
Mr. Warren Sutliff, Planning Director, Yakima County Planning Commission

Housing and Urban Development

Mr. Ed Neal, Open Space Operation Officer

I. Opening of meeting, Determination of Quorum, Introductions, Additions and Approval of Minutes of March 3, 1970, Additions to Agenda

At 1:00 p.m., Chairman Bell called the meeting to order and declared a quorum present, (10 members). He expressed his thanks and that of the IAC members to the people of Clarkston for the excellent arrangements made for the IAC's trip up the Snake River on Saturday, May 23rd, and called upon Mayor Vernon W. Jackson of Clarkston for comments. Mayor Jackson said that he and those who had assisted in the arrangements were pleased to have had the opportunity to visually show the Committee members the potentials of the Snake River area for continued outdoor recreation activities, as well as make them aware of the need to keep the river area in its natural state wherever possible for future generations. Mr. Domaskin, member of the Parks and Recreation Commission was then asked to comment. He extended an open invitation to any individual member or group of members for return trips up the river or into other river tributaries of the area in the summer of 1971.

Mr. Glenn Moore, Recreation Resource Specialist and new member of the staff of the Inter-agency Committee, was then introduced to the group by Chairman Bell.

Approval of Minutes, March 3, 1970: Corrections or additions to the minutes of March 3, 1970 were then called for by the Chairman. There being none, IT WAS MOVED BY MR. BERT COLE, SECONDED BY MR. LOFGREN, THAT THE MINUTES BE APPROVED. MOTION WAS CARRIED.

Additions to Agenda: Mr. Bell asked for additions to the agenda. None were made by Committee members. However, Mr. Bell asked that the resumes on the remainder of the local projects "not being recommended for funding" at this session be included for presentation to the Committee under item VI A 1, following presentation by the staff of those "recommended for funding." This would consist of a continuation of resumes presented to the Committee at the Sunday morning briefing session.

II. Snoqualmie Middle Fork Dam - King County Public Works Department, Hydraulics Division, and U. S. Corps of Engineers:

Mr. Bell then referred to staff memorandum dated May 25, 1970, entitled "Snoqualmie Middle Fork Dam", and called upon Mr. Brad Gillespie of the King County Public Works Department, Hydraulics Division, and Mr. Peter P. Denny, of the Corps of Engineers,

Seattle, for their presentation to the Committee of the Snoqualmie Middle Fork Dam project. Mr. Gillespie distributed to the Committee members copies of a report entitled, "The Puget Sound and Adjacent Waters Comprehensive Water and Related Resources Study" prepared by the Puget Sound Task Force of the Pacific Northwest River Basins Commission. This report included maps to illustrate the preliminary study findings of the Task Force.

Mr. Gillespie referred also to the Washington Statewide Outdoor Recreation and Open Space Plan of January 1967, Table 2, "Summary of Federal Agency Plans", which referred to the Snoqualmie project (Part VII, Chapter 3, Page 98). He noted that the Snoqualmie Middle Fork project was formulated subject to the provisions of Public Law 89-72, enacted by Congress. This law, he said, provided that the planning and development of recreational features must be incorporated into such projects. He then gave a short background history of the proposed dam as follows:

1. In 1959, a major storm occurred in the Western Cascades causing flood stages with extensive overbank flooding of Snoqualmie, Skykomish and Snohomish Rivers. There was extensive damage to residences, agricultural lands and levees. The Governor declared an emergency and the Corps of Engineers was asked to help with flood fighting.
2. Prior to the 1959 flood, the Governor had taken action to set up a long-range flood control program. The Congressional delegation of Washington State had been asked to lend their support to such a program.
3. Beginning in 1960, studies were then undertaken of the Snoqualmie area directed by the Senate and House Committees on Public Works, Washington, D.C.
4. The report resulting from these studies over the years is entitled "Snoqualmie River, Washington, Flood Control and Other Improvements", which was approved on April 30, 1970, by the Board of Engineers for Rivers and Harbors.
5. The Board of Engineers for Rivers and Harbors will present this report to the Governor and interested Federal agencies for views and comments which will then accompany the report to Congress with the recommendations of the Chief of Engineers.
6. After transmittal of the report to Congress, further action toward proposed construction of the dam will depend upon authorization of the project by Congress and the subsequent appropriation of the necessary funds for the work proposed.

Mr. Gillespie then pointed out that the proposed construction of the dam is justified on its flood control and low flow augmentation merits. It was his feeling the recreational as well as fish and wildlife aspects must be made available to the general public. He noted there would need to be regulations set up to prevent encroachment on downstream channel capacities and agreements would need to be reached concerning controlling development in the flood plains and to maintain and preserve

existing greenbelt and open space. This would require zoning regulations. A report and appendices entitled "Snoqualmie River Basin Report" was then handed to the Chairman of the Committee for review.

There followed discussion of the zoning of the land in the area prior to the flooding of it. Mr. Bell inquired whether the dam would still be constructed if the local authorities and the people living in the area did not wish to have it built because of its obvious destruction of their property, etc. Mr. Gillespie replied "no". He pointed out (1) the study would be continued, however, for another two or three years; (2) that in the year 2000 a dam on the North Fork would be required; and (3) that even with the two dams the area would still not be wholly flood proof.

Mr. Gillespie then called upon Mr. Denny for his report on the recreational aspects of the proposed dam. In his presentation, Mr. Denny used the overhead projector. The first chart he showed to the Committee gave historical background of the project from 1964 to the present day. He noted that the Corps of Engineers report on the dam is in its final form as it will be presented to the Congress. The second chart indicated the 1959 winter flood plain level and the third indicated high water levels if the dam was constructed. Mr. Denny described the environmental features of the dam, stating this would be the first project containing money to be used for environmental aspects and the first to provide zoning in a demonstrated area.

On completion of the Snoqualmie presentation, Mr. Bell thanked both Mr. Gillespie and Mr. Denny for their very succinct explanation of the proposed dam construction and the views of the King County Public Works, Hydraulics Division and Corps of Engineers. He stated it was definitely his feeling, however, that the area had more recreational value without the dam being constructed. He noted that the members of the Interagency Committee would be judging the project on the basis of whether the dam would enlarge and enhance the recreational aspects in that area for the people of the State of Washington. Mr. Denny replied he would hope that the Committee would view the other advantages of the project and not merely whether it was beneficial or not beneficial to recreation. Mr. Bell then asked for discussion from the Committee members.

Mr. Francis pointed out that in Mr. Denny's presentation, it had been stated that recreation would be developed on a demonstrated need basis in the area. He asked whether this meant that recreation as such had been withdrawn as a justification for the dam. Mr. Denny replied "no", that recreation was being taken into consideration in the construction plans for the dam. Mr. Francis then brought out the annual cost-benefit ratio figures which had been computed for the dam. There was some discussion on this point which led to reading of the staff memorandum and recommended motion on the Snoqualmie Dam by Mr. Francis - (memo dated May 25, 1970).

MR. COLE MOVED, SECONDED BY MRS. LEMERE, THAT THE REPORT OF THE STAFF BE ADOPTED WITH THE MOTION AS STIPULATED IN THE MEMORANDUM AS FOLLOWS:

WHEREAS, THE INTERAGENCY COMMITTEE HAS A RESPONSIBILITY FOR THE OUTDOOR RECREATION PLANNING FOR THE STATE OF WASHINGTON AS DIRECTED BY LAWS OF 1967, RCW 43:99:122, AND IS CONCERNED WITH THE PROVISION OF THE HIGHEST AND BEST RECREATIONAL OPPORTUNITIES FOR THE CITIZENS OF THE STATE OF WASHINGTON, AND

WHEREAS, THE INTERAGENCY COMMITTEE HAS A GREAT CONCERN FOR THE PRESERVATION AND CONSERVATION OF FREE-FLOWING RECREATIONAL, SCENIC, AND WILD RIVERS THROUGHOUT THE STATE OF WASHINGTON, AND

WHEREAS, THE INTERAGENCY COMMITTEE FINDS THE MIDDLE FORK OF THE SNOQUALMIE RIVER TO BE ONE OF THE VERY FEW REMAINING FREE-FLOWING RIVERS IN CLOSE PROXIMITY TO THE GREATEST POPULATION COMPLEX OF THE STATE OF WASHINGTON, AND HAS RECREATIONAL, WILDLIFE REFUGE, FISH PROPAGATION, AND SCENIC VALUES, AND

WHEREAS, ANY PROPOSED IMPOUNDMENTS WOULD TOTALLY DESTROY A PORTION OF THIS FINITE NATURAL RESOURCE AS WELL AS ALTER THE NATURE OF ITS DOWNSTREAM CHARACTERISTICS, AND

WHEREAS, ANY PROPOSED RECREATIONAL BENEFITS OF THE IMPOUNDMENT WOULD BE OF QUESTIONABLE QUALITY AND OF LIMITED VALUE BECAUSE OF WATER CONDITION, DRAWDOWN SCHEDULES, AND BOTH THE PRESENT AVAILABILITY AND FUTURE POTENTIAL OF SIMILAR ACTIVITIES ON PUGET SOUND, NATURAL LAKES AND OTHER SLACK-WATER BODIES IN THE PUGET SOUND AREA;

NOW, THEREFORE, BE IT RESOLVED, BY THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION, THAT THE PROPOSED IMPOUNDMENT OF THE MIDDLE FORK OF THE SNOQUALMIE RIVER REPRESENTS A SERIOUS THREAT TO THE RECREATIONAL AND AESTHETIC QUALITIES OF THIS FREE-FLOWING RIVER AND THAT THOSE RECREATIONAL BENEFITS PROPOSED FOR THE IMPOUNDMENT ARE MEDIOCRE IN NATURE WHEN COMPARED WITH EXISTING BENEFITS AND POTENTIAL AND THEREFORE SHOULD NOT BE CONSIDERED VALID CRITERIA ON WHICH TO FORMULATE RECREATIONAL COST/BENEFIT RATIO TO JUSTIFY THE BUILDING OF THE MIDDLE FORK DAM.

Discussion followed. Mr. Odegaard asked for the ratio which had proved the construction of the dam to be justifiable even without recreational development. Mr. Denny replied: 1.4 without recreation and 1.8 with recreation.

Reference was then made to the Washington Statewide Outdoor Recreation and Open Space Plan by Mr. Odegaard. He asked if the Plan indicated that existing waters in the area justifiably took care of the recreational needs in that region. Mr. Francis replied that with the Puget Sound and adjacent waters being developed to their full extent, the need in the area would be adequately taken care of. However, Mr. Pelton stated that the inventory of waters per se in the State was not a part of the Statewide Plan and therefore the question could not be satisfactorily answered. Mr. Odegaard then said the Committee was not in a position to make the statement that there is not a need for more freshwater recreation area in that region. He asked Mr. Francis to read a copy of the Interagency Committee letter sent to the Corps of Engineers on February 5, 1970, which he said gave the opinion of the IAC on the Snoqualmie Dam proposal.

Following reading of the letter, Mr. Odegaard asked if the Corps of Engineers had any comments. Mr. Denny replied there were many points he could comment on in the letter but that due to the time limit, if there was need to discuss the letter in more detail, he would be pleased to do so with any member of the Committee later on.

It was Mr. Bell's feeling that the staff had been in contact with the Corps of Engineers concerning the letter and that matters in it had therefore been adequately handled up to this point. Since there was not sufficient time to consider other points in the letter, he asked Mr. Gillespie for his summary. Mr. Gillespie then showed land ownership on a map of the area and by use of the projector. He passed out glossy photos of a locale on the river showing logging operations and the scenic values of the river which were being desecrated at the present time.

MR. BELL THEN CALLED FOR THE QUESTION ON THE MOTION AS PRESENTED BY STAFF. COMMITTEE MEMBERS PASSED THE MOTION BY MAJORITY VOTE, WITH THE EXCEPTION OF MR. ODEGAARD WHO VOTED "NO". HE STIPULATED THAT THE MINUTE RECORD INDICATE HE WAS VOTING NEGATIVELY BECAUSE HE FELT HE DID NOT HAVE SUFFICIENT INFORMATION ON WHICH TO BASE AN AFFIRMATIVE VOTE AND NOT ON THE BASIS THAT HE WAS IN FAVOR OF THE DAM.

Following a short recess, Mr. Bell introduced Honorable Kermit Hove, Commissioner of Asotin County, to the group.

III. 1971-73 Capital Budget Program - State Agencies

Mr. Bell called upon Mr. Francis for presentation of the 1971-73 Capital Budget program of the State agencies. Mr. Francis, in turn, referred to staff memorandum dated May 25, 1970, entitled "1971-73 Biennium State Agency Capital Budget Recommendations". Charts were shown on the overhead projector and explained by Mr. Francis, entitled:

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| 1. "IAC Capital Budgeting Process" | Appendix A of these minutes |
| 2. "Budget Recommendations by Agency" | Appendix B " " " |
| 3. "Budget Recommendations by Area Type" | Appendix C " " " |
| 4. "State Agencies Capital Budget" | Appendix D " " " |
| 5. "Summary of Agency Budget Requests" | Appendix E " " " |
| 6. "Agency Requests by Area Type"
(both acquisition & development) | Appendices F & G of these minutes |
| 7. Budget Recommendations by Region" | Appendix H of these minutes |

The IAC Capital Budgeting Process chart (Appendix A), copies of which were distributed to Committee members, was explained in detail by Mr. Francis from "date of instructions to State agencies" issued by the IAC to "submittal of agency budget requests" for consideration of the IAC and on to the "final approval" through the State Legislature with subsequent "availability of funds for expenditure".

The IAC Recommended State Agencies Budget totaled \$12,228,448, with Initiative 215 forecast at the existing .86 percent of motor fuel sales; LWCF forecast at \$200 million annual appropriation; and Referendum 18 anticipated sale of 20 million dollars (instead of the original 15 million as planned). Budget recommendations by agency were as follows: (See Appendix B for detailed analysis.)

<u>Department</u>	<u>Acquisition</u>	<u>Development</u>	<u>Total</u>
Department of Game	\$ 3,277,813	\$ 1,002,197	= \$ 4,280,010
Parks and Recreation Commission	2,480,000	3,878,720	= 6,358,720
Department of Natural Resources	<u>793,218</u>	<u>796,500</u>	= <u>1,589,718</u>
Total acquisition or develop.	<u>\$ 6,551,031</u>	<u>\$ 5,677,417</u>	= <u>\$12,228,448</u>

Budget Recommendations by Area Type: Before proceeding to this chart, Mr. Francis gave a brief rundown on the characteristics of the eleven area types to be discussed: Mountain Areas; Interpretive Areas; Forest Areas; Trails; Scenic Roads; Regional; Outstanding Natural; Boating; Key Ecological; Freshwater; and Saltwater.

Specific reference was made to the following:

<u>Mountain Areas:</u>	Acquisition	\$ 7,000	- for one site in the Sultan Basin for primitive camping.
	Development	None	
<u>Interpretive Areas:</u>	Acquisition	\$ 68,000	- for portion of Green River Gorge
	Development	464,965	- two sites (Crawford Caves State Park and Fort Canby State Park)
<u>Forest Areas:</u>	Acquisition	\$ 7,000	- one site in Capitol Forest near Olympia
	Development	94,500	- four primitive campsites
<u>Trails:</u>	Acquisition	\$ 5,000	- for right-of-way across private land
	Development	79,500	- for development of recreational trails on state trust lands
<u>Scenic Roads:</u>	Acquisition	\$ 20,000	- acquisition of right-of-way on Tahuya Peninsula
	Development	275,000	- upgrading of existing state forest roads and for new road in Sultan Basin.
<u>Regional:</u>	Acquisition	\$ 448,000	- Green River Gorge area
	Development	541,875	- new facilities, Wallace Falls State Park

<u>Outstand-Natural:</u>	Acquisition	\$ 314,000	- Green River Gorge Area
	Development	180,000	- Wallace Falls
<u>Boating:</u>	Acquisition	\$ 1,101,813	- two major boating access areas Puget Sound, Region 4; and launching sites on lakes and streams in every region of the state.
	Development	1,174,885	- develop boating facilities: Ft. Canby; Potholes State Park; Blake Island Marine Park. Also, on freshwater lakes and streams, development of boating facilities in all regions of the State.
<u>Key Ecological:</u>	Acquisition	\$ 1,636,000	- <i>amended</i> ^{third} second phase acquisition of L. T. Murray; ^{third} second phase acquisition of Harris Property in Grant County.
	Development	186,000	- development new and improved vehicular access in six areas.
<u>Freshwater Areas:</u>	Acquisition	\$ 1,443,000	- expansion of existing stream-bank easement program throughout the State.
	Development	1,043,015	- freshwater access will be developed at: Flaming Geyser, Green River Gorge, Potholes, Grant County; Wanapum Reservoir, Kittitas County, Lake Chelan Park.
<u>Saltwater Areas:</u>	Acquisition	1,500,718	- acquisition along ocean beaches; acquisition of upland access to state-owned tidelands in Region 3.
	Development	1,437,706	- develop State Park facilities at: Fort Canby; Jones Beach, Olympia; Fort Worden; Port Townsend and Walter Daniels, ocean beaches.

Mr. Francis then explained the remainder of the charts, being appendices to these minutes (C, D, E, F, G, and H). Following his presentation, IT WAS MOVED BY MR. COLE, SECONDED BY MR. BISHOP THAT THE IAC ADOPT AND SUBMIT TO THE OFFICE OF

PROGRAM PLANNING AND FISCAL MANAGEMENT A 1971-73 BIENNIUM STATE AGENCY CAPITAL BUDGET TOTALING \$12,228,448, COMPRISED OF THE FOLLOWING FUND SOURCES:

INITIATIVE 215, \$600,000; REFERENDUM 18, \$10,000,000; AND
LWCF \$1,628,448.

WITH INITIATIVE 215 BEING COMPUTED ON THE BASIS OF THE EXISTING 0.86 PERCENT OF MOTOR FUEL SALES AS DETERMINED BY THE DEPARTMENT OF MOTOR VEHICLES, LWCF AMOUNT BEING BASED ON \$200 MILLION ANNUAL APPROPRIATION, AND REFERENDUM 18 BASED ON SALE OF \$20 MILLION OF BONDS FOR THE 1971-73 BIENNIUM INSTEAD OF THE \$15 MILLION ORIGINALLY PROGRAMMED BY THE COMMITTEE;

AND FURTHER, THAT STATE AGENCY BUDGET TOTALS INCLUDE:

DEPARTMENT OF GAME	\$ 4,280,010
PARKS AND RECREATION COMMISSION	6,358,720
DEPARTMENT OF NATURAL RESOURCES	1,589,718

WITH THE UNDERSTANDING THAT FUNDS BE EXPENDED FOR ACQUISITION AND DEVELOPMENT AS PROGRAMMED IN THE BUDGET OUTLINED FOR THE 1971-73 BIENNIUM BY THE INTERAGENCY COMMITTEE.

Discussion followed. Mr. Biggs inquired whether the budget had been based upon the percentage formulation which the Committee has previously approved for distribution of funds to State agencies. And, further, if the percentage allocation were to be compared with the total amount of money being allocated to each State agency, which agency had gained in amount of funds allocated to it? Mr. Francis replied that the IAC staff had not concerned itself with the matter of percentages, but in such an analysis as requested by Mr. Cole, State Parks and the Department of Game were slightly under their percentage, whereas the Department of Natural Resources had gained a few percentage points. *amended*

Mr. Biggs then asked the line of reasoning for this situation. It was explained by Mr. Francis that the staff of IAC had concerned itself with specific state projects -- how they coincided with the overall Statewide Plan in relation to the area types, the needs and demand for recreational areas in the thirteen State regions. Mr. Biggs then pointed out that his Department felt particularly hard pressed in the area of boating access development. The Department of Game had requested \$897,000 which was reduced to \$621,000 for this program. He asked permission of the Chairman to show slides of Game Department areas which would indicate the critical need and the pressures being felt in the boating access and boating usage of some of the inland lakes and streams of the State. Chairman Bell approved of his request.

Mr. Biggs further said his department had had to realign acquisition plans also, that (1) presently his department has opportunity to purchase nearly 3,000 acres of land including some six miles of river frontage for \$250,000, and (2) this opportunity would be lost due to lack of funds and reduction in the Department of Game budget. He said he did not take issue with Mr. Bert Cole in the increase of the program within the Department of Natural Resources, but that this should not be at the expense of the Game Department, especially in areas of critical need. He further stated he was not chastising the staff of IAC since it was their responsibility to screen and clarify budgets of the State agencies. He felt the staff had given an excellent presentation on the budget program and commended them highly for their oral interpretation and graphic display.

At this point Mr. Bell said the Department of Game should have requested funding of a part of the Grande Ronde River. Mr. Biggs replied this could not be included based on financial needs, that there were other projects taking precedence.

Slides were then shown of Kalotus Lake, Pierce County, and other areas, indicating the congested conditions being found in boating access and boating usage sites. Mr. Biggs offered these as illustrations of the need for the program of \$897,000 as requested by his department. He felt the reduction was going to be felt very severely by the people who use these freshwater areas.

MR. BIGGS THEN PROPOSED AN AMENDMENT TO THE MOTION THAT THE REQUEST OF THE DEPARTMENT OF GAME IN THE ORIGINAL AMOUNT OF \$897,000 BE REINSTITUTED INTO ITS 1971-73 CAPITAL BUDGET PROGRAM TO MEET THE CRITICAL NEEDS IN THE STATE FOR BOATING ACCESS. MR. ROTTLER SECONDED THE AMENDMENT TO THE MOTION.

Mr. Rottler asked the staff for clarification on the use of Initiative 215 monies in the budget. Mr. Francis explained that the budget had been screened through taking total funds available for IAC use and making a 50-50 split for state and local projects, rather than presenting it on an individual funding basis, i.e., Initiative 215, LWCF, Referendum 18.

It was Mr. Rottler's feeling that the monies should have been divided among the agencies first before taking into account the Initiative 215 monies, thus keeping these funds specifically for boater use sites. Whereupon, Mr. Biggs clarified the discussion by stating that the voters had specifically provided in Initiative 215 monies from gasoline taxes, and also as citizens of the state had contributed to general bond monies, therefore boaters should have some special consideration regarding the Initiative 215 monies.

At this point Mr. Francis stated that the budget provided \$2,476,666 from all sources for acquisition and development of boating sites as it was presently constructed, which was a good deal more than the \$600,000 Initiative 215 funds being discussed.

Mr. Odegaard asked Mr. Biggs to indicate in his amendment to the motion where the additional funds would come from to be used by the Department of Game for boating site purposes. Mr. Biggs replied there would have to be a reapportionment of the monies within the budget for the three State agencies. Staff of the IAC felt it would not be possible for the Committee to take action on this reapportionment since the \$275,000 additional would have to come from one of the other state agency budgets through further study. Whereupon Mr. Bell stated the Committee had authority to exercise its own judgment in this situation if it so desired.

Mr. Odegaard then discussed the situation of the State Parks and Recreation Commission pointing out specifically the Lake Sammamish site and its use by the public. He also mentioned that the local agencies could be advised of the situation and the fact that there are Initiative 215 monies available to match, thus they could perhaps be induced to program more boater-oriented projects. Mr. Biggs

said he was talking about 300 or so lakes in the State where similar situations of overcrowding occur. He said his motion was a valid one and would be in the best interests of boaters in the State who are not presently being adequately served.

Mr. Bert Cole said he was unaware his department had received additional funds, but assumed that the areas within the Natural Resources Department approved by the IAC in the budget were considered as the greater areas of need in the Statewide Plan. He felt it was difficult for the IAC staff to function properly and have individual Committee members change the considered recommendations which had been formulated through extensive study and planning. He asked that the Committee be extremely careful in not taking over the administrative responsibilities of the IAC staff.

At this point, Mr. Odegaard called for the question on the motion. However, Mr. Biggs asked to comment once again and stated that he felt it should be understood it was the prerogative of the Committee to consider a change in any staff recommendation; that if such were not the case, there would be no need for the Committee to function since it was most important that the Committee be able to render judgments of this kind.

Mrs. Lemere interjected that the Committee had satisfied the interests of boaters as indicated in the budget and as had been pointed out by Mr. Francis. She felt Mr. Biggs' amendment to the motion should not be considered at this time but rather the Committee should adhere to the original motion. Mr. Bishop agreed with Mrs. Lemere and mentioned the fact that the Department of Natural Resources would be launching some new programs in the area types which they already have been projecting. He urged that the Committee not approve the amendment and adhere to the original motion.

MR. BELL THEN CALLED FOR THE QUESTION ON THE AMENDMENT TO THE MOTION. THE MOTION FAILED TO PASS, MR. BIGGS VOTING AFFIRMATIVELY WITH THE REST OF THE COMMITTEE MEMBERS VOTING "NO".

Amendment
Mr. Biggs again called attention of the Committee to the Department of Game's problem in planning for the ^{Grand Ronde River} Green River Gorge area, and OFFERED A SECOND AMENDMENT TO THE EFFECT THAT THE GAME DEPARTMENT ALLOCATION BE INCREASED BY \$200,000, WITH THIS MONEY TO BE APPROPRIATELY DIVIDED BETWEEN THE KEY ECOLOGICAL AREA CLASSIFICATION AND THE FRESHWATER SHORELAND CLASSIFICATION FOR THE PURPOSE OF FINANCING THE OUTSTANDING ACQUISITION OPPORTUNITY ON THE GREEN RIVER, BY THE DEPARTMENT OF GAME.
Grand Ronde River

The Chairman called for a second to the amendment to the motion. There being none, the amendment to the motion was declared "dead" due to lack of a second.

QUESTION WAS THEN CALLED FOR ON THE ORIGINAL MOTION AS RECOMMENDED BY THE IAC STAFF. THE MOTION PASSED BY MAJORITY VOTE, WITH MR. BIGGS VOTING "NO".

Mr. Bell explained to the audience how the budgets had been reviewed and studied by agency representatives of each department with the IAC staff, stating he did not want to leave the impression that the Committee was not aware of the budget situation until presented the facts before it at this particular meeting. There was, he said, considerable discussion of the specific projects as presented by the State agencies at several meetings arranged by staff, and there had been ample

opportunity for review. He regretted that the ~~Green River Gorge~~ ^{Grand Rhonda River} area mentioned by Mr. Biggs could not be included, but he felt there were other ways which could be investigated in order to obtain funds for some of the omitted projects.

Mr. Odegaard then asked whether it would be necessary for State agencies to come before the Committee for IAC approval with the specific projects mentioned in the area types and regions as programmed in the budgets even though these had already been included in the budgets. Mr. Bell stated the IAC merely allocated so-many-dollars to each state agency tentatively on the projects proposed and that it was necessary for the state agencies to present specific projects once again before the Committee to insure the Committee was aware of actions being taken in regard to them. This had been the policy in the past and would continue to be.

IV. Status Reports

A. Fiscal Status Report: Mr. Bell called attention of the Committee to staff memorandum entitled "Fiscal Status Report", dated May 25, 1970, and called upon Mr. Kenn Cole for the presentation. Mr. Cole referred to the four reports attached to the memorandum:

- (a) Status Report of Operating Expense
- (b) Interim Statement of Operating Expense (7-1-69 - 4-30-70)
- (c) Disbursement Record - Local Agency Projects (2-1-70 - 4-30-70)
- (d) Fund Summary - April 30, 1970

He briefly explained each report and asked for comments. Inquiry was made concerning a pending surcharge on one of the projects which Mr. Cole had commented on in his oral report. Mr. Cole stated that this matter would be taken care of as rapidly as possible and hopefully prior to issuance of approval of another project to the same local agency. MR. BISHOP MOVED, SECONDED BY MR. LOFGREN, THAT THE FISCAL STATUS REPORTS BE ACCEPTED BY THE COMMITTEE. MOTION WAS CARRIED.

B. Planning Status Report: The Committee's attention was called to memorandum of staff dated May 25, 1970, entitled "Planning Status Report". Mr. Rod Mack, Sr. Recreation Planner, was asked by the Chairman to give the report. Mr. Mack noted that the Plan Review Committee had met twice within the last two months to analyze some preliminary staff work. A preliminary plan revision program leading to the next plan update (copies of which accompanied the staff memo) was discussed at the second meeting, as well as proposed revision of area type concept. Mr. Mack reported two summer interns had been hired to work with the planning and programming IAC staff beginning in June.

Phil Clark gave the remainder of the planning report which concerned the Southwest Washington River Study, Wild and Scenic Rivers Study, and Trails. Mr. Bell suggested contact be made by the staff with the U. S. Forest Service concerning the Wild and Scenic Rivers Study since no word had as yet been received from them.

Southwest Washington River Study: The work program has been completed; a contract will be signed in June between IAC and the Department of Water Resources which will commit the IAC to undertake the recreation portion of the Study in cooperation with the Department of Agriculture.

Trails: The trails meeting held March 18th was briefly reported on by Mr. Clark. Request has been made to user groups to supply information on desirable trail and facility standards, demand, existing and potential inventory, etc. Land management agencies will also be asked for this information. The report will then be presented to the IAC in November for use in implementing the trails legislation passed by the State Legislature in 1970.

IT WAS MOVED BY MR. LOFGREN, SECONDED BY MR. ROTTLER THAT THE PLANNING STATUS REPORT OF THE IAC STAFF BE ACCEPTED BY THE COMMITTEE. MOTION WAS CARRIED.

C. Project Status Report: Mr. Lemcke referred to staff memorandum of May 25, 1970, entitled "Project Status Report", and commented on reports concerning the Current Local Projects; Completed Local Projects; and State Projects. Ninety-eight projects were carried on the current report. Thirty-five of these were not progressing satisfactorily and a special investigative report on them was given by Mr. Putnam. Mr. Putnam clarified the Armani projects, the Elliot Bay Park, Magnolia #1 and #2, and the Schmitz Waterfront Park projects. He corrected the information regarding Airway Heights project, stating the reports required from that city had been received in the IAC office just prior to the meeting.

Mr. Odegaard asked if there had been any progress made in assisting the local agencies concerning the court cases involving property. Mr. Putnam stated the IAC informed those agencies needing a change in scope for their projects that they could come before the IAC with such request. Mr. Odegaard then asked if a contingency fund could be set up to meet this type of need. It was the consensus this would not be possible under present guidelines and policies. MRS. LEMERE MOVED, SECONDED BY MR. LOFGREN THAT THE PROJECT STATUS REPORT BE ACCEPTED BY THE COMMITTEE. MOTION WAS CARRIED.

The Chairman adjourned the meeting at 4:45 p.m., stating continuation of the agenda would begin at 9:00 a.m. the following day (Monday, May 25).

MONDAY, MAY 25, 1970 9:00 a.m.

Chairman Bell opened the meeting, referring to Item V of the agenda, and specifically to "Project Considerations, Department of Game - 1. a."

Mr. Lemcke called attention of the Committee to staff memorandum dated May 25, 1970, entitled "Department of Game, Action Program Revisions" and memorandum from the Department of Game attached thereto entitled "Request to Revise Regional Allocations for Water Access Acquisitions", dated April 24, 1970. He asked Stan Scott for explanation of the request.

Mr. Scott explained the proposal would readjust the Game Department's Action Program regional allocations to help meet priorities of the Statewide Plan, reducing certain Western Washington regions in favor of certain Eastern Washington regions. The request did not propose any increase in total funds, but merely adjusted the water access acquisition program. Adjustment chart was referred to by Mr. Scott in further explanation.

MR. COLE MOVED, SECONDED BY MR. LOFGREN THAT,

WHEREAS, THE INTERAGENCY COMMITTEE FINDS THAT THE REQUEST TO REVISE THE STATE-WIDE WATER ACCESS ACQUISITION ACTION PROGRAM BY A REALLOCATION OF FUNDS WITHIN THE THIRTEEN REGIONS TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN ADOPTED BY THE COMMITTEE ON APRIL 8, 1969, AND

WHEREAS, THE COMMITTEE FINDS THE DEPARTMENT OF GAME HAS COMPLIED WITH THE REQUIREMENT TO SUBMIT TO THE COMMITTEE A SIX-YEAR PLAN FOR ACQUIRING AND DEVELOPING OUTDOOR RECREATION FACILITIES WITHIN ITS AUTHORITY, INCLUDING NECESSARY SIX-YEAR CAPITAL BUDGET REQUIREMENTS, AND HAS SATISFIED THE CRITERIA PREVIOUSLY ADOPTED BY THE COMMITTEE; AND

WHEREAS, SUFFICIENT FUNDS ARE AVAILABLE FOR DISTRIBUTION BY THE COMMITTEE TO MEET PROGRAM COSTS IN ACCORDANCE WITH THE MARINE RECREATION LAND ACT OF 1964, AS AMENDED (CHAPTER 5, LAWS OF 1965, CHAPTER 43.99 RCW, AS AMENDED) AND THE OUTDOOR RECREATION BOND ISSUE (REFERENDUM 11, CHAPTER 12, LAWS OF 1963, EXTRA-ORDINARY SESSION, CHAPTER 43.98 RCW), SUBJECT TO SECURING AN ALLOTMENT WHERE NECESSARY FOR THE EXPENDITURE OF FUNDS FROM OTHER AUTHORITIES;

NOW, THEREFORE, BE IT RESOLVED THAT THE COMMITTEE HEREBY APPROVES THE REGIONAL REALLOCATION OF FUNDS WITHIN THE 1969-71 STATEWIDE WATER ACCESS ACTION PROGRAM, STILL IN THE TOTAL AMOUNT OF \$763,274, AS SET FORTH IN THE DEPARTMENT OF GAME MEMORANDUM ENTITLED "REQUEST TO REVISE REGIONAL ALLOCATIONS FOR WATER ACCESS ACQUISITION", DATED APRIL 20, 1970, PROVIDED THAT THE DEPARTMENT OF GAME SHALL EXECUTE ALL ASSURANCES AND CONTRACTUAL ARRANGEMENTS REQUIRED BY THE COMMITTEE AND SHALL PERFORM AND COMPLY WITH ALL PROVISIONS, TERMS, AND CONDITIONS OF THE SAME.

Discussion followed. Mr. Odegaard inquired whether such shifting as proposed by the Department of Game was acceptable to the Office of Program Planning and Fiscal Management, which agency must approve the projects within the Action Program, and also whether it would affect any of the other State agencies action programs. Mr. Lemcke replied he did not believe it would affect them, whereupon Mr. Odegaard asked for a more definitive answer and Mr. Clark replied it would not. Mr. Keller of OPPFM stated there would be no problem involved within his agency's program.

QUESTION WAS THEN CALLED FOR AND THE MOTION WAS CARRIED.

Mr. Bell informed the Asotin County Commissioners that the motion and action of the IAC would make available \$100,000 for their region through the Department of Game allocations.

Mr. D. DeChenne, Chairman of the Waterways Committee for the Chamber of Commerce in Clarkston, was then called upon by Mr. Bell for a statement to the Committee members. Mr. DeChenne expressed the Chamber's interest in assistance from the State's Department of Natural Resources in providing aid to clean up the litter along the river frontage in the immediate area. The Chamber felt this should be the responsibility of DNR and asked if some type of program could be instituted for litter pickup. Mr. Bert Cole noted that the State of Washington has thousands

of miles of shorelands and it is simply not feasible to employ staff for such a program with present funds given to the department. Further, it was his feeling legislation on the local and state level to help in maintaining clean beaches and rivers should be considered. There is a need, he said, to budget within local and state funds for this type of a program, that the State could not accept the full responsibility but could work with local groups in setting up programs. In the interim, however, he said his department would discuss the matter and render what assistance they could. Mr. Odegaard suggested that his department could meet with Mr. DeChenne and his group and discuss the matter.

Mr. Bell then called upon Mr. Biggs for his comments. Mr. Biggs stated the Department of Game also has a critical problem in this area with its 400 boat launching sites, that keeping these clean is a costly and burdensome responsibility. The department spent over \$70,000 in this type of program this past biennium. He also felt there was a need to consider legislation.

Mr. DeChenne said there was a legal block for county trucks in that they could not run across private land to pick up litter, but that if agreements could be reached, concerning access, etc., something could be worked out to pick up litter in park and recreation areas not under city jurisdiction.

Mr. Rottler mentioned a private group of boaters in the state actively campaigning to induce other boaters to keep their litter on board and bring it home with them, solving part of the problem. He felt there should be more of an educational process on the subject which citizens could work out themselves.

Mr. Bell introduced the three Commissioners of Asotin County: Mr. Kermit Hove, Mr. Leonard Lahti and Mr. ~~Quint~~ McMurray. Mr. Hove spoke for the Commissioners, stating it was a privilege to meet with the IAC and to have the group visit in Clarkston. He, too, commented on the litter problem.

Amended

V. A - 1 - b Amend 1969-71 Statewide Water Access (5 Sites)

The Chairman then moved to the next item on the agenda, calling upon Mr. Lemcke for explanation. Mr. Lemcke referred to staff memorandum dated May 25, 1970, "Department of Game, Amendment to 1969-71 Statewide Water Access Program" with accompanying memo of the Department of Game entitled "Request to Approve Acquisition of Five Water Access Sites" dated April 24, 1970. Expenditure of \$66,530 within the Water Access Program was requested as follows:

Kalama River	8,300 feet of frontage	\$ 47,500
Klickitat River	3,930 feet	4,950
Entiat	700 feet	700
Roses Lake	6.36 acres	8,780
Naches River	30.84 acres	4,600
		<u>\$ 66,530</u>

Slides were shown of the recommended sites. Mr. Biggs asked that it be noted the slides vividly portrayed what can be done with relatively small amounts of money in providing excellent areas for outdoor recreation. MR. BIGGS MOVED, SECONDED BY MRS. LEMERE, THAT

WHEREAS, THE INTERAGENCY COMMITTEE FINDS THE ROBINSON PROPERTY ON THE KALAMA RIVER, THE PIMELY PROPERTY ON THE KLICKITAT RIVER, THE BORTZ PROPERTY ON THE ENTIAT RIVER, THE PARK PROPERTY ON THE ROSES LAKE, AND THE MCCORMICK PROPERTY ON THE NACHES RIVER, ALL WITHIN THE DEPARTMENT OF GAME'S 1969-71 BIENNIUM STATE-WIDE WATER ACCESS PROGRAM TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN, ADOPTED BY THIS COMMITTEE ON APRIL 8, 1969, AND

WHEREAS, THE COMMITTEE FINDS THE DEPARTMENT OF GAME HAS COMPLIED WITH THE REQUIREMENT OF SUBMITTING TO THE COMMITTEE A SIX-YEAR PLAN FOR ACQUIRING AND DEVELOPING OUTDOOR RECREATION FACILITIES WITHIN ITS AUTHORITY, INCLUDING NECESSARY SIX-YEAR CAPITAL BUDGET REQUIREMENTS, AND HAS SATISFIED THE CRITERIA PREVIOUSLY ADOPTED BY THE COMMITTEE; AND

WHEREAS, SUFFICIENT FUNDS ARE AVAILABLE FOR DISTRIBUTION BY THE COMMITTEE TO MEET PROGRAM COSTS IN ACCORDANCE WITH THE MARINE RECREATION LAND ACT OF 1964, AS AMENDED (CHAPTER 5, LAWS OF 1965, CHAPTER 43.99 RCW, AS AMENDED) AND THE OUTDOOR RECREATION BOND ISSUE (REFERENDUM 11, CHAPTER 12, LAWS OF 1963, EXTRA-ORDINARY SESSION, CHAPTER 43.98 RCW), SUBJECT TO SECURING AN ALLOTMENT WHERE NECESSARY FOR THE EXPENDITURE OF FUNDS FROM OTHER AUTHORITIES;

NOW, THEREFORE, BE IT RESOLVED THAT THE COMMITTEE HEREBY APPROVES THE ADDITIONAL EXPENDITURE OF \$66,530, FOR AN AMENDED PROGRAM AMOUNT NOT TO EXCEED \$241,255, FROM FUNDS IN THE OUTDOOR RECREATION ACCOUNT, AS SET FORTH IN THE FOLLOWING LIST, PROVIDED THAT THE DEPARTMENT OF GAME SHALL EXECUTE ALL ASSURANCES AND CONTRACTUAL ARRANGEMENTS REQUIRED BY THE COMMITTEE AND SHALL PERFORM AND COMPLY WITH ALL PROVISIONS, TERMS, AND CONDITIONS OF SAME.

KALAMA RIVER, ROBINSON \$47,500; KLICKITAT RIVER, PIMELY \$4,950; ENTIAT RIVER, BORTZ \$700; ROSES LAKE, PARK \$8,780; NACHES RIVER, MCCORMICK \$4,600.

Additional five sites	\$ 66,530
Previously approved	<u>174,725</u>
	\$ 241,255

MOTION WAS CARRIED.

V. A - 1 - c Project Withdrawals (Hatchery Lake, Carr Property-Nisqually).

Mr. Lemcke referred to memorandum of staff dated May 25, 1970, entitled "Project Withdrawals-Hatchery Lake and Carr Property" and the request from the Department of Game dated April 24, 1970, for withdrawal. It was explained that the Hatchery Lake Project was being withdrawn because the Department was unable to finalize acquisition since the seller could not furnish proper access. The Carr property on the Nisqually Delta was being withdrawn because the Audubon Society had agreed to purchase it instead. Amounts to be returned to the Department of Game's unallocated Referendum 11 balance were \$8,000 for Hatchery Lake and \$950 for the Carr property.

MR. BISHOP MOVED, SECONDED BY MR. LOFGREN THAT

WHEREAS, THE INTERAGENCY COMMITTEE FINDS THE DEPARTMENT OF GAME'S REQUESTS TO WITHDRAW THE HATCHERY LAKE AND CARR PROPERTY SITES FROM PREVIOUSLY APPROVED

PROGRAMS TO BE APPROPRIATE AND NECESSARY,

NOW, THEREFORE, BE IT RESOLVED THAT THE INTERAGENCY COMMITTEE APPROVE THE WITHDRAWAL OF THE ACQUISITION OF HATCHERY LAKE (MASON COUNTY) AND THE CARR PROPERTY (NISQUALLY DELTA) AND THAT THE FUND AMOUNTS PREVIOUSLY APPROVED (\$8,000 AND \$950) BE RETURNED TO THE DEPARTMENT OF GAME'S UNALLOCATED REFERENDUM BALANCE.

MOTION WAS CARRIED.

V. B - Procedural Guidelines

Mr. Bell called upon Mr. Putnam for status of the Procedural Guidelines. Mr. Putnam referred to memorandum of the staff dated May 25, 1970 and the copy of the Procedural Guidelines contained in each member's kit (May 1970 draft). All changes as approved by the Committee on April 4, 1970, had been incorporated into this final copy. He noted that copies of appendices would be included in the draft to the printer and that an appropriate numbering system to allow easy revision by providing a tearsheet or loose-leaf system would be provided prior to printing. He recommended adoption of the Procedural Guidelines subject to appropriate minor changes in phrasing and grammar to improve readability.

MR. COLE MOVED, SECONDED BY MR. BIGGS THAT THE COMMITTEE APPROVE THE PROCEDURAL GUIDELINES AND ADOPT THEM AS PRESENTED AT THE MAY 25, 1970 MEETING SUBJECT TO APPROPRIATE MINOR CHANGES IN PHRASING AND GRAMMAR TO IMPROVE READABILITY. MOTION WAS CARRIED.

V. C - Governor's Executive Order - Departmental Savings Program

Mr. Bell then called attention of the members to the staff memorandum of May 25, 1970, entitled "Governor's Executive Order - Departmental Savings Program". A savings goal for the Interagency Committee in the amount of \$18,808 for the remainder of the biennium had been set by the Director of the Office of Program Planning and Fiscal Management, and the Administrator of IAC stated this could readily be met and would not cause any serious impairment of service to local agencies, etc. Mr. Bell therefore suggested that the members of the Committee read the memorandum later, that time would not be taken at the meeting for further discussion.

VI. A - New Project Considerations

1. Local Projects - Recommended for approval: Mr. Lemcke referred to memorandum of staff dated May 25, 1970, entitled "Local Project Recommendations", pointing out that the staff had reviewed 39 projects for this meeting, several had been classified as ineligible or technically incomplete, which had left a total of 28 projects to be ranked and presented to the IAC for consideration. Of these, thirteen were being recommended for approval.

Slides of these particular projects were then shown. Mr. Lemcke, Mr. Pratt and Mr. Moore explained the various slides and answered questions posed by Committee members. There was discussion concerning funding of the Bellevue Greenbelt project and Mrs. Blaisdell mentioned that the population in this area of about 30,000 people clearly justified the need for the greenbelt and parks in this area of great demand. Mr. Odegaard questioned the matter of funding swimming

pools. Mr. Francis replied that swimming pools were low priority and that the IAC had approved none to date.

1 a (addition to agenda) - Local Projects - Not recommended for approval: Upon Mr. Bell's request, projects not being recommended for approval were then presented. These projects included: Military Hill, North Greenwood Park, Duvall, Des Moines, 26th Avenue, Strawberry Hill, Eschbach and Dash Point. Upon conclusion of the presentation, Mr. Bell asked for comments from the Committee.

Mrs. Lemere brought up the matter of wide discrepancy in development projects on cost per acre on project to project and area to area basis. She asked if the IAC staff had figured out a way of evaluating the cost per acre on development projects from one area to another. Mr. Lemcke replied that the staff did closely examine this in its processing of applications, insisting that this type of information be on the application in detailed form. He said the staff had found they could pretty well compare construction costs on a unit basis from one project to another. All of these things are taken into consideration at the time the project is evaluated. He said the range of discrepancy in cost depends more on the quality of the development the agency is proposing.

Mr. Lofgren inquired specifically about the Empire Way project as as to the type of development there which would affect the cost figure. Mr. ~~Griffith~~^{Callahan} (of the Mayor's Office, Seattle) was recognized by the Chairman and he answered that he did not have the cost breakdown available, but the estimate was made by qualified architects and then approved by the Review Commission. The Review Commission in Seattle consists of architects, landscape architects and other qualified people. *Amended*

Mrs. Lemere said in her opinion Seattle has done a very fine job in selecting their architects and design consultants, and much progress had been made in producing excellent facilities of high quality.

Mr. Lofgren then mentioned there are many park developments going on around the state and that the degree of expense per playground development, for instance, can be somewhat compared. Some cities have adequate facilities for much lower cost than others with a lower level of playground facilities. Mr. ~~Griffith~~^{Callahan} then said one had to consider the degree of use, population factor, and the service area of these various park facilities as well. *Amended*

Mr. Neal of HUD commented it is evident that many times if a community can increase the first cost, they can reduce the maintenance cost later which is better economics in the long term use of the project.

MRS. LEMERE MOVED, SECONDED BY MR. LOFGREN, THAT

WHEREAS, THE INTERAGENCY COMMITTEE FINDS THE PROJECTS LISTED ON PAGE 19 OF THESE MINUTES TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN, ADOPTED BY THE COMMITTEE ON APRIL 8, 1969, AND

WHEREAS, THE COMMITTEE FINDS THE LISTED AGENCIES HAVE COMPLIED WITH THE REQUIREMENT OF SUBMITTING TO THE COMMITTEE A SIX-YEAR PLAN FOR ACQUIRING AND DEVELOPING

OUTDOOR RECREATION FACILITIES WITHIN ITS AUTHORITY, INCLUDING NECESSARY SIX-YEAR CAPITAL BUDGET REQUIREMENTS, AND HAVE SATISFIED THE CRITERIA PREVIOUSLY ADOPTED BY THE COMMITTEE, AND

WHEREAS, SUFFICIENT FUNDS ARE AVAILABLE FOR DISTRIBUTION BY THE COMMITTEE TO MEET PROGRAM COSTS IN ACCORDANCE WITH THE MARINE RECREATION LAND ACT OF 1954, AS AMENDED, (CHAPTER 5, LAWS OF 1965, CHAPTER 43.99 RCW, AS AMENDED), THE LAND AND WATER CONSERVATION FUND, AND THE OUTDOOR RECREATION BOND ISSUE (REFERENDUM 18, CHAPTER 126, LAWS OF 1967, EXTRAORDINARY SESSION) SUBJECT TO SECURING AN ALLOTMENT WHERE NECESSARY FOR THE EXPENDITURE OF FUNDS FROM OTHER AUTHORITIES;

Agency	Project	Local Share	Ref. 18	Init. 215	BOR	HUD	Total Cost
Tenino	Tenino Park	\$ 6,250	\$ 18,750				\$ 25,000
Cheney	Salnave	5,750	5,750		\$ 11,500		23,000
King Co.	Maplewood	20,000	20,000			\$ 40,000	80,000
Whitman Co.	Elberton	6,250	18,750				25,000
Bellevue	Lake Hills	164,340	164,340			328,680	657,360
Seattle	Fauntleroy	106,000	106,000			212,000	424,000
Jouglas Co.	E. Wenatchee Rec.	46,885	46,885		93,770		187,540
Seattle	Empire Way	127,500	127,500				255,000
Chelan	Lakeshore	94,000	13,200	\$ 80,800	188,000		376,000
Clallam Co.	Voice of America	25,000	75,000				100,000
Pierce Co.	Todd Park	35,000	35,000		70,000		140,000
Vancouver	Marine Park	30,000	42,000	48,000			120,000
Franklin Co.	Scooteney Park	15,625	21,875	25,000			62,500
		\$ 682,600	\$ 695,050	\$ 153,800	\$ 363,270	\$ 580,680	\$ 2,475,400

NOW, THEREFORE, BE IT RESOLVED THAT THE COMMITTEE HEREBY APPROVES THE EXPENDITURE OF FUNDS IN THE OUTDOOR RECREATION ACCOUNT IN AMOUNTS NOT TO EXCEED THOSE LISTED FOR EACH PROJECT ABOVE, PROVIDED THAT THE ABOVE-LISTED AGENCIES SHALL EXECUTE ALL ASSURANCES AND CONTRACTUAL ARRANGEMENTS REQUIRED BY THE COMMITTEE AND SHALL PERFORM AND COMPLY WITH ALL PROVISIONS, TERMS AND CONDITIONS OF THE SAME.

Mr. Bell asked for comments or discussion from the members. Mr. Bert Cole commented that he had had contacts from Representative Bozarth and Senator Sandison on certain of the projects discussed and he urged that other Committee members interest the Washington State legislators in these local agency projects.

Mr. Rottler inquired whether there were sufficient funds in Initiative 215 to cover the amount being recommended for expenditure on the projects approved with these funds involved. Mr. Kenn Cole replied in the affirmative.

QUESTION WAS CALLED FOR ON THE MOTION AND IT WAS CARRIED.

In response to Mr. Bishop's request for a rundown on the available funds remaining to the IAC for the biennium, Mr. Lemcke and Mr. Kenn Cole reported as follows:

Initiative 215	approximately	\$ 627,000
Referendum 18	"	185,000
BOR (LWCF)		500,000 for local agencies July 1st
BOR (LWCF) balance as of this meeting		<u>(126,516)</u>

TOTAL \$ 1,185,484

Mr. Bishop then asked if the IAC would continue to accept and fund applications this biennium. Mr. Lemcke replied "yes" that there was a reserve program for three regions of the state and the IAC staff would attempt to guide local agencies toward Initiative 215 eligible projects. There followed discussion on Initiative 215 monies. Mr. Bell noted that staff had recommended in a memorandum dated May 25, 1970 (included in the members' kits), entitled "Proposed Legislation for the 1971 Session", that a change be made in the Initiative 215 law to amend it to allow for a better flow of funds to the local agencies in acquiring and developing marine recreation areas. Mr. Bishop felt that the State agencies could be helpful in interesting local communities to apply for these monies and set up eligible projects.

Mr. Bell at this point introduced Mr. Thor Tollefson, Director of Fisheries, to the audience.

VI 2 - a - Department of Game - L. T. Murray, Stage II

Mr. Lemcke called attention of the Committee to staff memorandum dated May 25, 1970, entitled "Department of Game - L. T. Murray, Stage II", and accompanying memo of the Department of Game dated April 24, 1970, entitled "Request to Approve Acquisition of L. T. Murray Wildlife-Recreation Area, Stage II". Slides were shown of the area and short history of acquisition thus far given. Stage II involved the approval of \$600,000 for acquisition of 25,500 acres. Following explanation, IT WAS MOVED BY MR. COLE, SECONDED BY MR. LOFGREN, THAT

WHEREAS, THE INTERAGENCY COMMITTEE FINDS THE L. T. MURRAY, STAGE II PROJECT TO BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN, ADOPTED BY THIS COMMITTEE ON APRIL 8, 1969; AND

WHEREAS, THE COMMITTEE FINDS THE DEPARTMENT OF GAME HAS COMPLIED WITH THE REQUIREMENT OF SUBMITTING TO THE COMMITTEE A SIX-YEAR PLAN FOR ACQUIRING AND DEVELOPING OUTDOOR RECREATION FACILITIES WITHIN ITS AUTHORITY, INCLUDING NECESSARY SIX-YEAR CAPITAL BUDGET REQUIREMENTS, AND HAS SATISFIED THE CRITERIA PREVIOUSLY ADOPTED BY THE COMMITTEE; AND

WHEREAS, SUFFICIENT FUNDS ARE AVAILABLE FOR DISTRIBUTION BY THE COMMITTEE TO MEET PROGRAM COSTS IN ACCORDANCE WITH THE MARINE RECREATION LAND ACT OF 1964, AS AMENDED, (CHAPTER 5, LAWS OF 1965, CHAPTER 43.99 RCW, AS AMENDED), THE OUTDOOR RECREATION BOND ISSUE (REFERENDUM 11, CHAPTER 12, LAWS OF 1963, EXTRAORDINARY SESSION, CHAPTER 43.98 RCW), THE OUTDOOR RECREATION BOND ISSUE

(REFERENDUM 18, CHAPTER 126, LAWS OF 1967, REFERENDUM 18, CHAPTER 126, LAWS OF 1967, EXTRAORDINARY SESSION), AND THE LAND AND WATER CONSERVATION FUND, SUBJECT TO SECURING AN ALLOTMENT WHERE NECESSARY FOR THE EXPENDITURE OF FUNDS FROM OTHER AUTHORITIES;

NOW, THEREFORE, BE IT RESOLVED THAT THE COMMITTEE HEREBY APPROVES THE EXPENDITURE OF FUNDS IN THE OUTDOOR RECREATION ACCOUNT IN AN AMOUNT NOT TO EXCEED \$600,000, TO COMPLETE THE SECOND STAGE OF L. T. MURRAY SITE, PROVIDED THAT THE DEPARTMENT OF GAME SHALL EXECUTE ALL ASSURANCES AND CONTRACTUAL ARRANGEMENTS REQUIRED BY THE COMMITTEE AND SHALL PERFORM AND COMPLY WITH ALL PROVISIONS, TERMS AND CONDITIONS OF THE SAME.

MOTION WAS CARRIED.

VI 2 b - Department of Game - Freshwater Shorelands Development - Bezona-Grande Ronde

Reference was made to staff memo of May 25, 1970, entitled "Department of Game - Freshwater Shorelands Development, Bezona-Grande Ronde", and Department of Game memo entitled, "Freshwater Shorelands Development, Region XIII, Development of Bezona Access Area", dated April 24, 1970, by Mr. Lemcke. Slides were shown of the Grande Ronde (Bezona property) area. Approval of \$10,000 for development of a portion of the site as a public fishing access and parking area was asked by the Department of Game. This proposal would include development of access road, parking area, sanitary facilities, signs and garbage disposal facilities.

BLM LAND

Mr. Bert Cole inquired status of the Bureau of Land Management land in that area and asked whether this land could not be acquired by the State. Mr. Stan Scott said there was a memorandum of understanding and an agreement for use of the BLM land, but he did not feel it was possible to purchase it. Whereupon Mr. Cole said BLM lands could be acquired for recreation purposes for \$2.50 per acre, that this type of purchase had been discussed within the Public Land Law Review Commission. Mr. Biggs, however, felt though Mr. Cole had correctly stated the law and apparent intent of the Act that actually it was extremely difficult to procure BLM lands. His department had made attempts many times to do so and had recommended to the Land Law Review Commission that the Act involved should be modified to the extent that the viewpoint toward releasing these lands to the State would be liberalized, but it had been unable to generate any action.

Rod Mack, IAC planner, was requested to look into this matter, keeping it in mind for the Action Program and find ways to explore it. Mr. Cole offered loan of his staff in helping to expedite transfer of such lands. Mr. Odegard also expressed his desire to explore the possibilities with the Department of Game concerning the matter. Mr. Bell then instructed the IAC staff to meet with the departments of Game, Parks and DNR to bring joint pressures on the Federal Government concerning the BLM Act and regulations.

MR. ROTTLER MOVED, SECONDED BY MR. LOFGREN THAT

WHEREAS, THE INTERAGENCY COMMITTEE FINDS THE DEPARTMENT OF GAME'S DEVELOPMENT OF BEZONA ACCESS AREA, WITHIN ITS 1969-71 FRESHWATER SHORELANDS PROGRAM, TO

BE CONSISTENT WITH THE STATEWIDE OUTDOOR RECREATION AND OPEN SPACE PLAN, ADOPTED BY THIS COMMITTEE ON APRIL 8, 1969; AND

WHEREAS, THE COMMITTEE FINDS THE DEPARTMENT OF GAME HAS COMPLIED WITH THE REQUIREMENT OF SUBMITTING TO THE COMMITTEE A SIX-YEAR PLAN FOR ACQUIRING AND DEVELOPING OUTDOOR RECREATION FACILITIES WITHIN ITS AUTHORITY, INCLUDING NECESSARY SIX-YEAR CAPITAL BUDGET REQUIREMENTS, AND HAS SATISFIED THE CRITERIA PREVIOUSLY ADOPTED BY THE COMMITTEE; AND

WHEREAS, SUFFICIENT FUNDS ARE AVAILABLE FOR DISTRIBUTION BY THE COMMITTEE TO MEET PROGRAM COSTS IN ACCORDANCE WITH THE MARINE RECREATION LAND ACT 1963, AS AMENDED, (CHAPTER 5, LAWS OF 1965, CHAPTER 43.99 RCW, AS AMENDED) AND THE OUTDOOR RECREATION BOND ISSUE (REFERENDUM 18, CHAPTER 126, LAWS OF 1967, EXTRAORDINARY SESSION), SUBJECT TO SECURING AN ALLOTMENT WHERE NECESSARY FOR THE EXPENDITURE OF FUNDS FROM OTHER AUTHORITIES;

NOW, THEREFORE, BE IT RESOLVED THAT THE INTERAGENCY COMMITTEE APPROVE THE EXPENDITURE OF \$10,000.00 IN THE OUTDOOR RECREATION ACCOUNT FOR DEVELOPMENT OF THE BEZONA ACCESS AREA AS PART OF THE FRESHWATER SHORELAND DEVELOPMENT PROGRAM FOR 1969-71, PROVIDED THAT THE DEPARTMENT OF GAME SHALL EXECUTE ALL ASSURANCES AND CONTRACTUAL ARRANGEMENTS REQUIRED BY THE COMMITTEE AND SHALL PERFORM AND COMPLY WITH ALL PROVISIONS, TERMS AND CONDITIONS OF SAME.

Discussion followed. Mr. Bell asked if the Game Department would be removing some of the trees for parking area. He was informed this would be done, but that the parking areas would be so constructed as to preserve as many of the trees as possible.

MOTION WAS CARRIED.

VI B - C - D (Legislative Budget Committee Report
State Forward Thrust Program
1971 Legislative Program)

Mr. Bell then referred to the agenda noting that the next three items concerned staff reports to the Committee. He suggested these be read by the Committee at a later time and should there be any questions, these could be taken up at the next IAC meeting or inquiry could be made of Mr. Francis at any time in the interim.

However, Mr. Odegaard posed two questions to staff: (1) On Referendum 18, he asked if there was any possibility of selling any portion of the bonds prior to the time of the vote of the public this coming fall regarding the change in interest rate on same. Mr. Kenn Cole said he had been informed that the State Finance Committee does not contemplate putting any bonds out at this time because the rate is so unfavorable and they don't expect it to change. (2) Mr. Odegaard then inquired concerning the Initiative 215 gasoline tax study, if there would be any resistance on the Committee's part regarding the study and the fixed percentage. Mr. Bell felt any effort to acquire a larger amount would be met with opposition. However, Mr. Putnam noted that it had been changed at one time from .83 to .86. Mr. Bell reiterated his suggestion that the three reports be read

later and if the members had any suggestions regarding the legislative program or the gasoline tax, etc., that these matters be brought up at the November IAC meeting when there could be more concrete suggestions made.

House Bill 15913 - Senate Bill 1708: Mr. Odegaard mentioned House Bill 15913 and Senate Bill 1708, a companion bill, presently before the Congress. He asked that the Chairman support these bills and send a telegram to Washington, D.C., expressing the interest of the Interagency Committee in their passage.

MR. COLE MOVED, SECONDED BY MRS. LEMERE, THAT THE INTERAGENCY COMMITTEE CHAIRMAN USE HIS INFLUENCE IN THE NAME OF THE INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION FOR THE PASSAGE OF HOUSE BILL 15913 OR SENATE BILL 1708, FEDERAL SURPLUS PROPERTY MEASURES PRESENTLY BEFORE THE CONGRESS OF THE UNITED STATES, BY SENDING A TELEGRAM TO PROPER AUTHORITIES IN WASHINGTON, D.C. URGING SUCH PASSAGE.

MOTION WAS CARRIED.

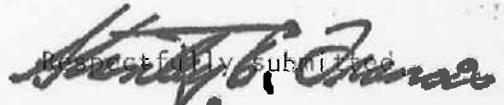
Mr. Bell then instructed Mr. Francis to prepare the telegram which would be signed by the Chairman of the Interagency Committee. *(will send.)*

Mr. Bert Cole again urged the Committee members to get legislators of the State involved in some of the projects so that when they meet in January they may have a better understanding of what the Interagency Committee does and can thus look at proper funding for its objectives. Mr. Bell noted that Mr. Francis and Mr. Clark of the IAC staff had met with the Legislative Budget Committee and had presented some very good documents of the IAC program and where it stands at the present time. Statement of the accomplishments, etc., had been included.

Mr. Ray Jackman, Chairman of the Skamania County Parks and Recreation Board, was introduced by Chairman Bell. He briefly commented on the recreation plan of Skamania County and expressed his interest and that of the people in his area toward participation of Skamania County in a sound recreational program.

Mr. Bell once again expressed the thanks and appreciation of the IAC members, Technical Committee, staff and those who had participated in the Snake River trip for their excellent hospitality and their fine efforts in arrangements for the Saturday trip.

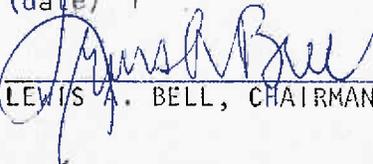
The meeting was adjourned at 11:15 A.M.

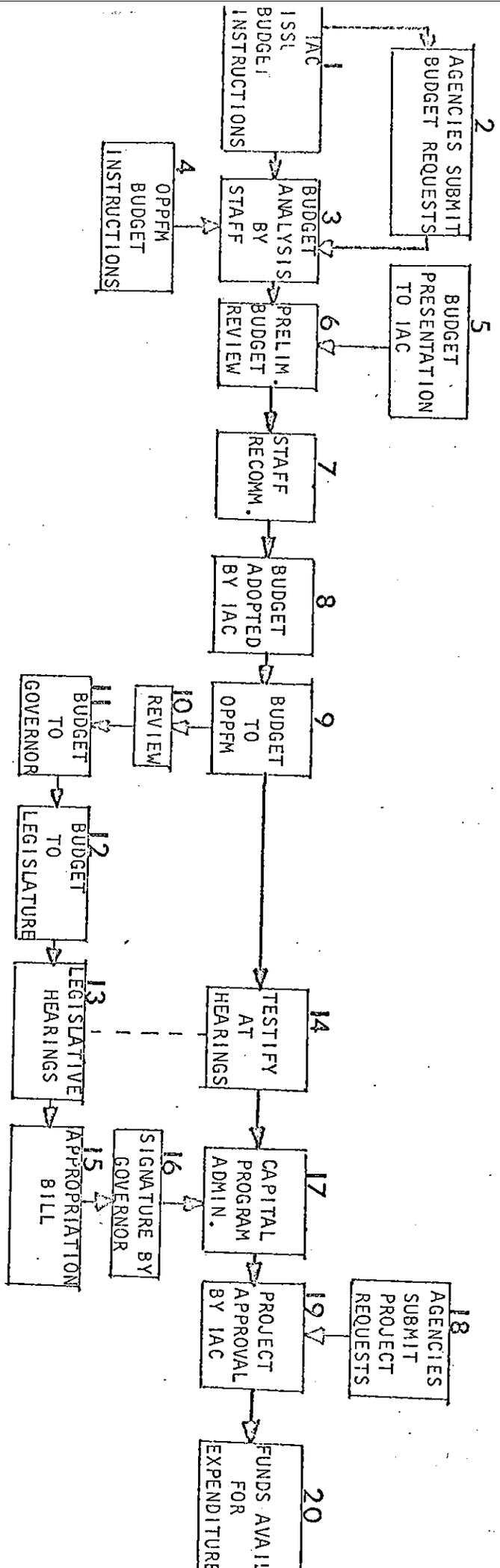
Respectfully submitted


STANLEY E. FRANCIS, Administrator

RATIFIED BY THE IAC COMMITTEE *as corrected*

8/3/70
(date)


LEWIS A. BELL, CHAIRMAN, IAC



IAC CAPITAL BUDGETING PROCESS

APPENDIX B

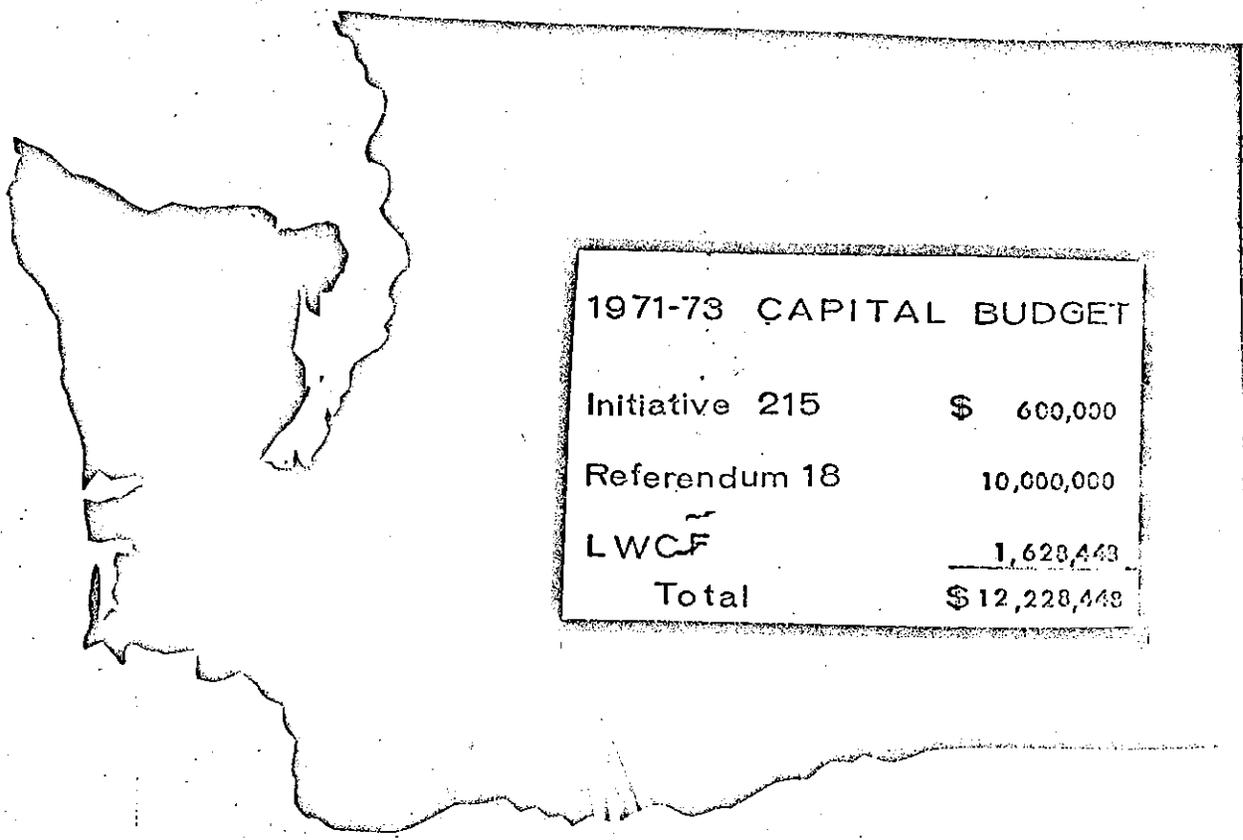
BUDGET RECOMMENDATIONS BY AGENCY

AREA TYPE	GAME		DNR		PARKS		TOTAL	
	Acq.	Dev.	Acq.	Dev.	Acq.	Dev.	Acq.	Dev.
MTN.			7,000				7,000	
INTERP.					68,000	464,965	68,000	464,965
FOREST			7,500	94,500			7,500	94,500
TRAILS			5,000	79,500			5,000	79,500
ROADS			20,000	275,000			20,000	275,000
REGION					448,000	541,875	448,000	541,875
OUT. NAT.					314,000	180,000	314,000	180,000
BOATING	621,813	626,577		32,000	480,000	716,278	1,101,813	1,374,855
KEY ECOL.	1,636,000	186,000					1,636,000	186,000
FW	1,020,000	189,620	253,000	193,500	170,000	659,896	1,443,000	1,043,016
SW			500,718	122,000	1,000,000	1,315,706	1,500,718	1,437,706
TOTAL	3,277,813	1,002,197	793,218	796,500	2,480,000	3,878,720	6,551,031	5,677,417
	\$4,280,010		\$1,589,718		\$6,358,720		\$12,228,448	

APPENDIX C

BUDGET RECEIPTS BY AREA TYPE

AREA TYPE	ACQUISITION	DEVELOPMENT	TOTAL
MOUNTAIN	\$ 7,000	0	7,000
INTERPRETIVE	65,000	46,000	111,000
FOREST	7,000	34,000	41,000
TRAILS	5,000	7,000	12,000
ROADS	18,000	275,000	293,000
REGIONAL	498,000	30,000	528,000
CONSTITUTIONAL NATIONAL	215,000	1,800,000	2,015,000
BOATHING	1,180,000	1,000,000	2,180,000
KEY GEOLOGICAL	1,580,000	1,000,000	2,580,000
PLANTING	1,485,000	1,000,000	2,485,000
SALTWATER	1,500,000	1,000,000	2,500,000
TOTAL	\$ 8,351,000	7,107,000	15,458,000



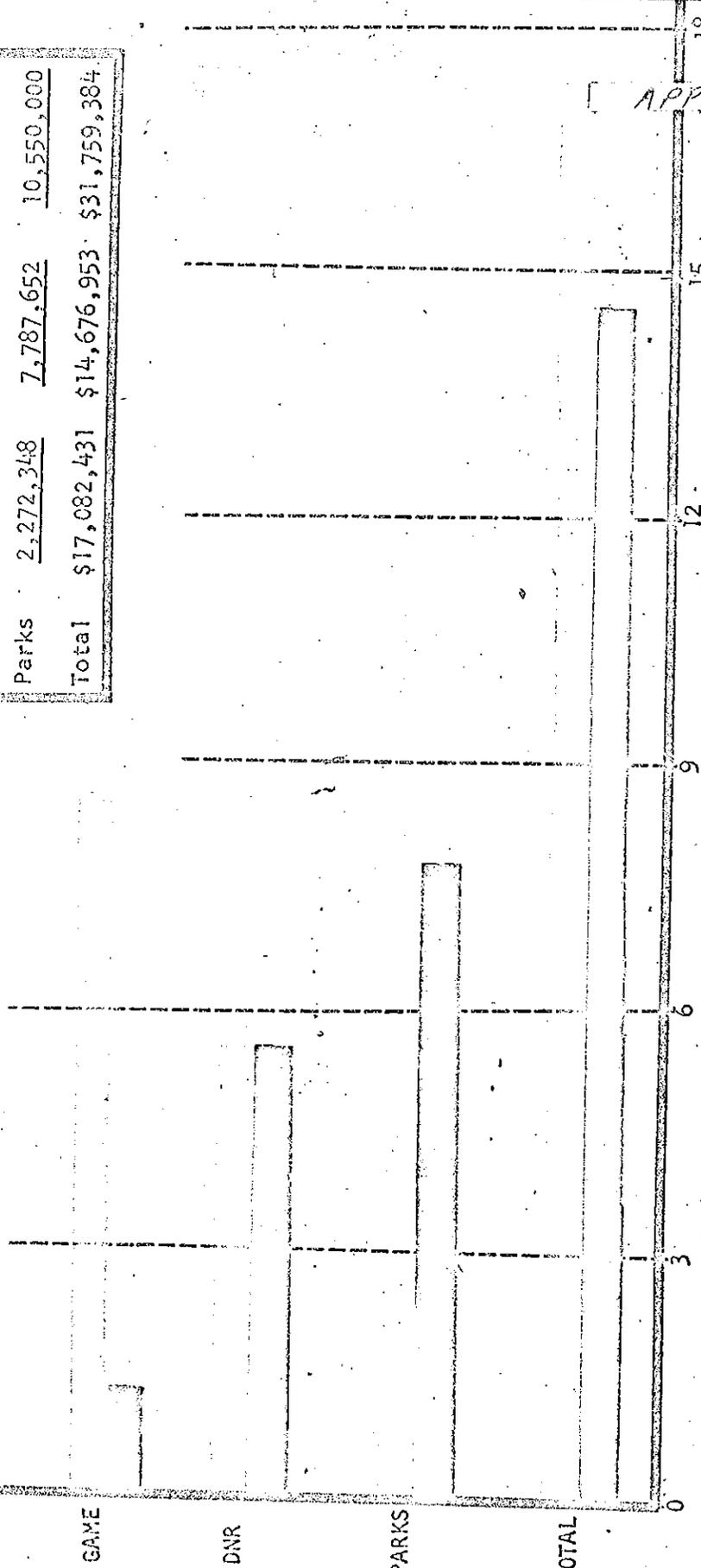
1971-73 CAPITAL BUDGET	
Initiative 215	\$ 600,000
Referendum 18	10,000,000
LWCF	<u>1,628,448</u>
Total	\$12,228,448

VISUAL NO. _____

SUBJECT _____

AGENCY BUDGET REQUESTS

SUMMARY			
AGENCY	ACQUISITION	DEVELOPMENT	TOTAL
Game	\$8,837,000	\$1,397,684	\$10,234,684
DNR	5,483,083	5,491,617	10,974,700
Parks	<u>2,272,348</u>	<u>7,787,652</u>	<u>10,550,000</u>
Total	\$17,082,431	\$14,676,953	\$31,759,384



APPENDIX E

DOLLARS REQUESTED
(Millions)

ACQUISITION DEVELOPMENT

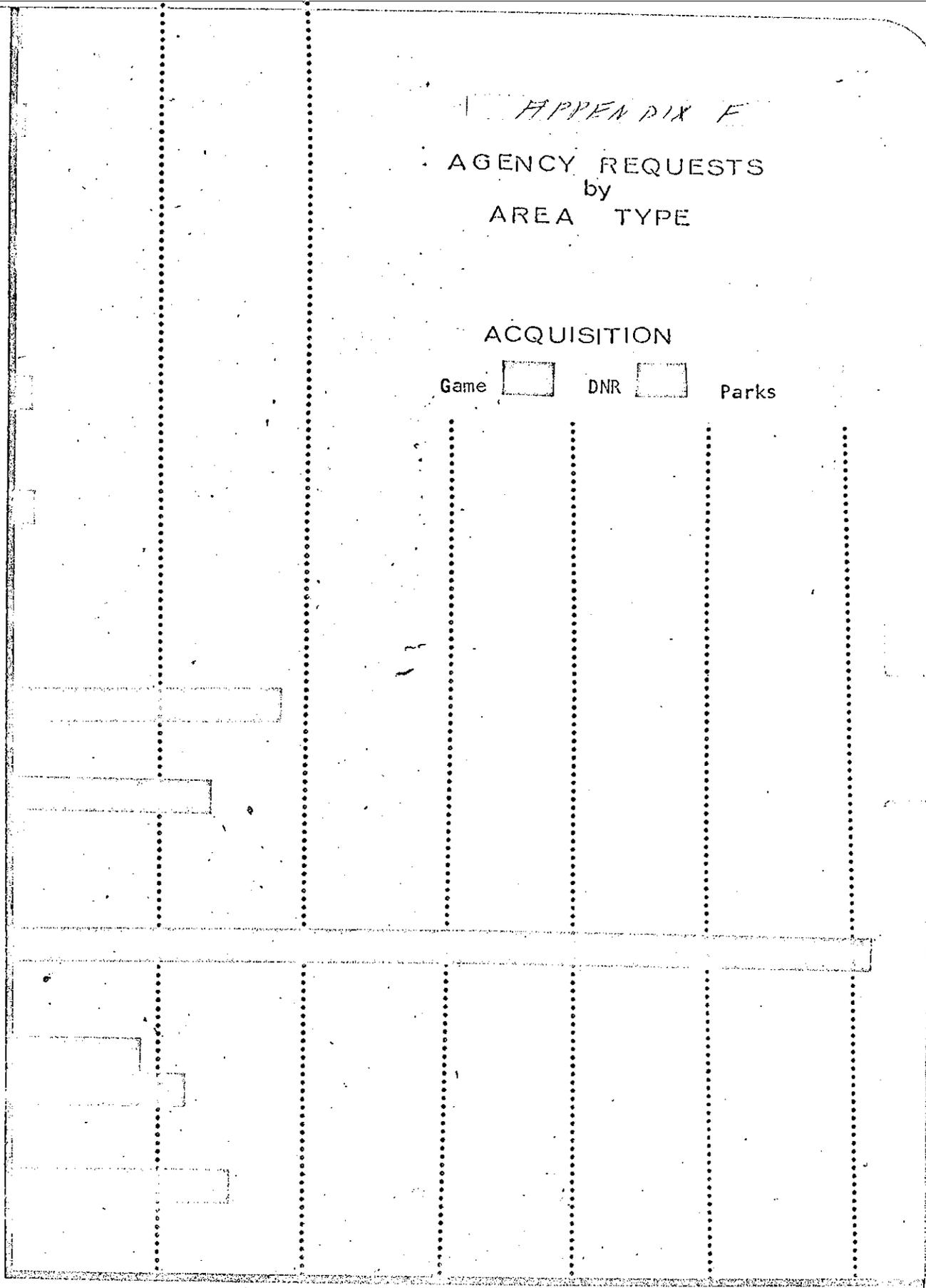
47
THE BOARD OF INDUSTRIAL PROMOTION

APPENDIX F
 AGENCY REQUESTS
 by
 AREA TYPE

ACQUISITION

Game DNR Parks

Mountain
 Interp.
 Forest
 Trails
 Roads
 Region
 Out. Nat.
 Boat
 Key Ecol.
 Freshwater
 Saltwater



Dollars Requested (Millions)

7.3

LOBIANS
 ON TMSIA

Mountain

Interp.

Forest

Trails

Roads

Regional

Out. Nat.

Boat

Key Ecol.

Freshwater

Saltwater

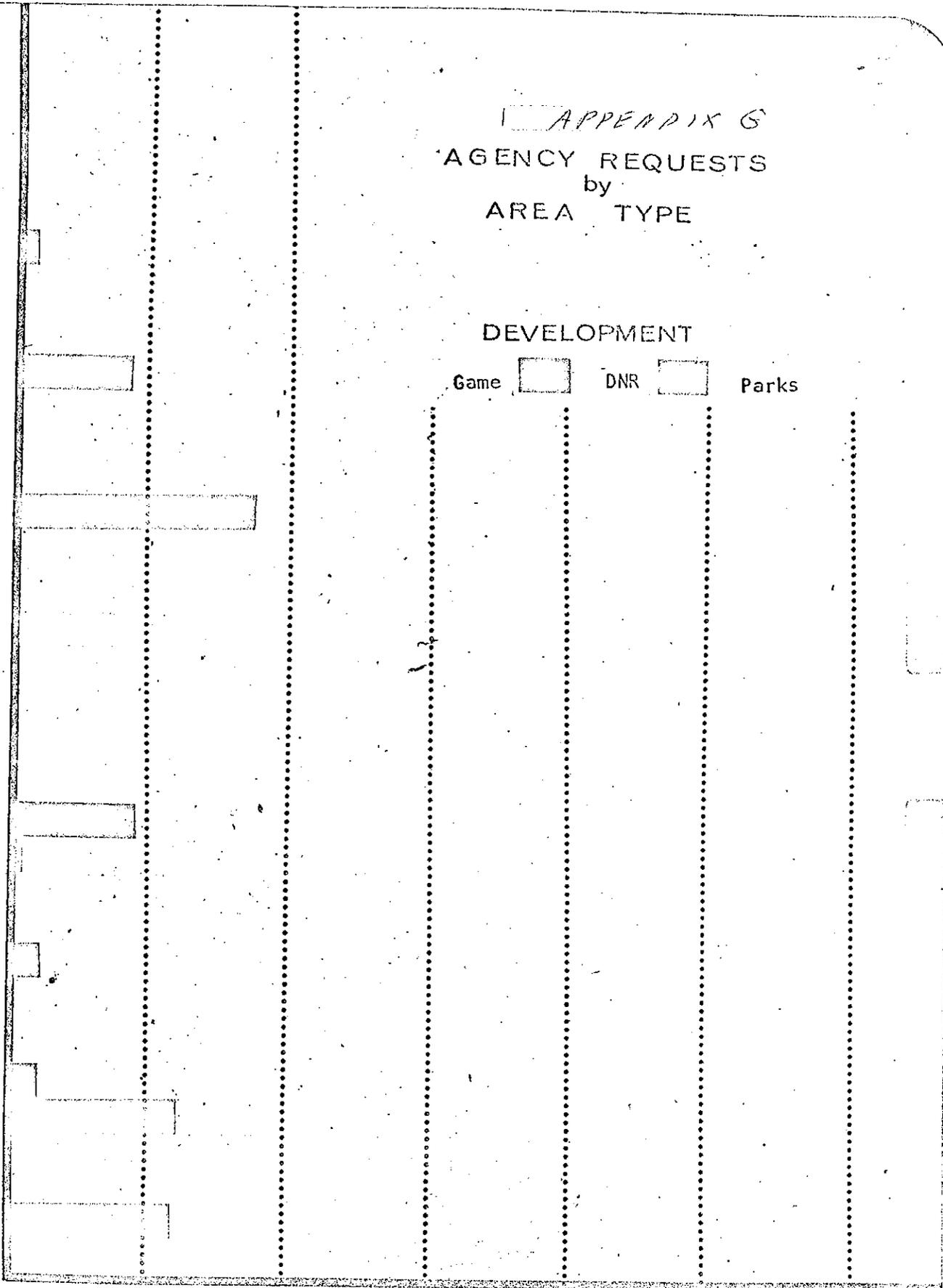
APPENDIX G
 AGENCY REQUESTS
 by
 AREA TYPE

DEVELOPMENT

Game

DNR

Parks

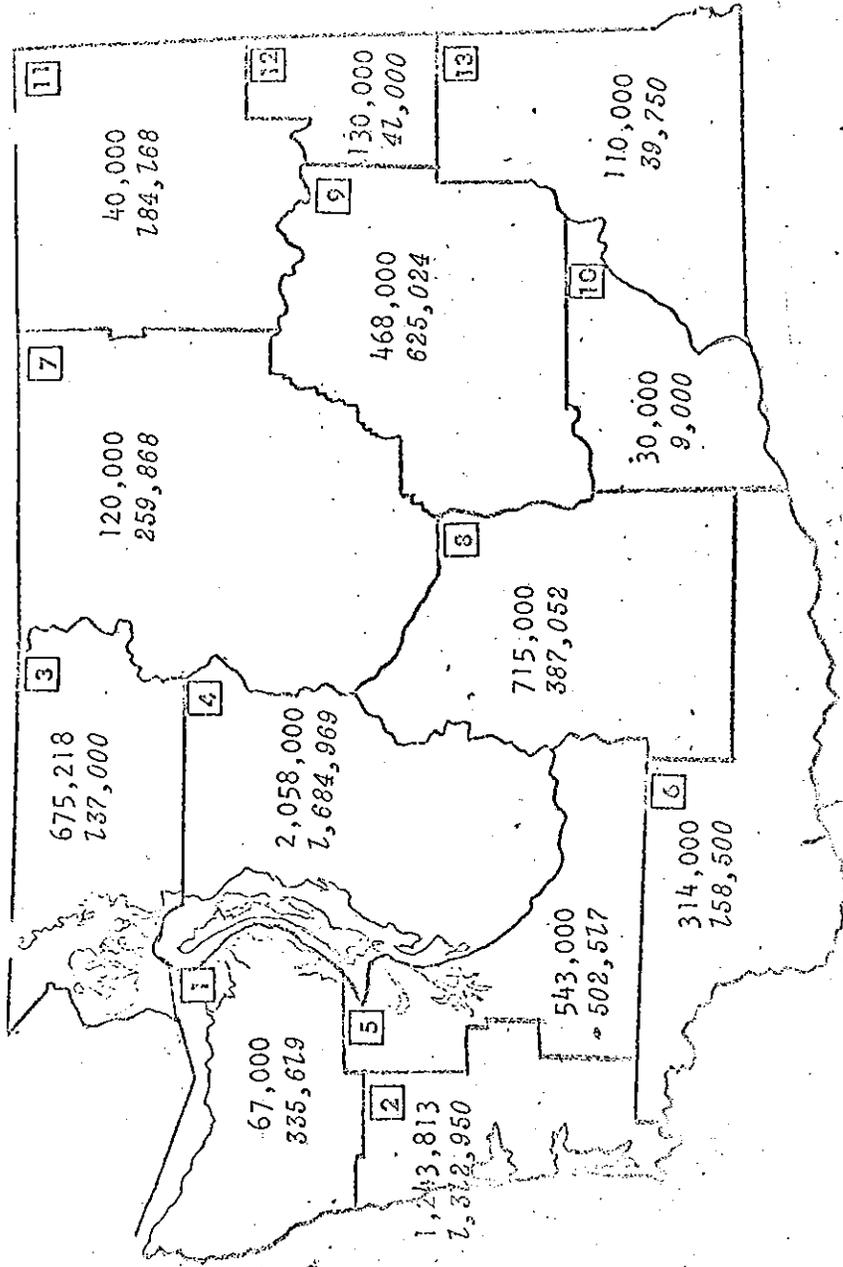


Dollars Requested (Millions)

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**BUDGET
RECOMMENDATIONS
BY
REGIONS**

Acquisition
Development



APPENDIX H

REGION	GAME		NATURAL RESOURCES		STATE PARKS	
	ACQUISITION	DEVELOPMENT	ACQUISITION	DEVELOPMENT	ACQUISITION	DEVELOPMENT
1	\$ 67,000	\$ 34,000	\$ 0	\$ 66,000	\$ 0	\$ 235,619
2	217,313	46,000	26,500	0	1,000,000	1,266,950
3	217,500	105,000	457,718	0	0	0
4	500,000	83,273	78,000	32,000	1,480,000	1,176,196
5	493,000	75,000	50,000	425,500	0	0
6	270,000	118,500	44,000	79,500	0	348,017
7	75,000	107,558	45,000	40,000	0	0
8	670,000	126,000	45,000	44,000	0	108,210
9	468,000	172,116	45,000	60,500	0	200,552
10	30,000	9,000	0	0	0	452,908
11	30,000	45,000	10,000	0	0	0
12	130,000	41,000	0	49,000	0	90,168
13	110,000	39,750	0	0	0	0
TOTAL	3,277,813	1,002,197	793,218	796,500	2,480,000	3,878,720
		\$4,280,010	\$1,589,718		\$6,358,720	