

May 15, 1965

- I. Opening remarks - Mr. Durning
Resignation - George F. Prescott, Administrator - effective 7-15-65
- II. Minutes - Mr. Prescott
- III. Parks proposal - Mr. Odegaard
- IV. Review of proposed Program for Action and proposed addition to
Operating Procedures Manual - Mr. Prescott
Development of Criteria and Funding Formula
- V. Report regarding pending bond issuance - Mr. Roy A. Pitt and Mr. Wimmer
- VI. Progress report on gas tax study - Mr. Douglas Toms
- VII. 701 Study discussion - Mr. Odegaard and Mr. Wonderly
- VIII. Remarks regarding current status of BOR program - Mr. Fred J. Overly
- IX. Place and date of next meeting - per memo from Durning to Committee members

APPENDAGES

1. Allotment Schedule - Operating funds
2. Resignation letter of George Prescott 5-14-65

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

Conference Room - General Administration Building

Olympia, Washington

Saturday, May 15, 1965 - 9 a.m.

Marvin B. Durning, Chairman

MINUTES

MEMBERS PRESENT

Chairman Durning; Thomas O. Wimmer; Jack Hilson; Warren A. Bishop; Keith H. Campbell; Thor C. Tollefson, Director, Department of Fisheries; Charles H. Odegaard, Director, Parks and Recreation Commission; Charles G. Prah, Director, Department of Highways; Judson Wonderly, Acting Director, Department of Commerce and Economic Development; John A. Biggs, Director, Department of Game; and George F. Prescott, Administrator.

REPRESENTING MEMBER AGENCIES

Department of Fisheries
Elmer Qulstorff, Assistant Chief, Contract Services
Department of Commerce & Economic Development
Rosemary Horwood, State Planner
Department of Natural Resources
A. R. O'Donnell, Technician
Parks and Recreation Commission
William A. Bush, Coordinator, Statewide Outdoor Recreation and Open Space Plan
John A. Clark, Supervisor of Planning and Development
Department of Game
Norman P. Knott, Chief, Land Management Division
Department of Highways
Willa Mylroie, Research Engineer
Attorney General
Lloyd W. Peterson, Asst. Attorney General

REPRESENTING OTHER AGENCIES

Federal Bureau of Outdoor Recreation
Maurice H. Lundy, Supervisory Recreation Resource Specialist
Department of Licenses
Douglas W. Toms, Director
Douglas C. North, Virgil E. Harder, Yoram Barzel, Marine Fuel Tax Refund Study

REPRESENTING OTHER AGENCIES
(Continued)

State Finance Committee
Roy A. Pitt, Jr., Executive Secretary

GUESTS

Jack Giseburt, Northwest Boating Council, Seattle; Roy Butler, Bellingham; Jack Rottler, Northwest Marine Industries, Inc., Seattle; John Vibber, Washington State Ass'n. of County Park Boards and Departments, Kennewick; Milt Martin, Superintendent, Benton County Park & Recreation Department, Kennewick; Robert E. Blair, Attorney, Spokane.

The meeting was opened at 9:11 a.m. by Chairman Durning who extended a welcome to the newest member of the Committee, Mr. Thor C. Tollefson, succeeding George C. Starlund as Director of the Department of Fisheries. In addition, Mr. Durning introduced and welcomed Mr. Lloyd W. Peterson from the office of the Attorney General, who has been temporarily assigned to work with the Committee on its legal matters.

Resignation. The Chairman then announced a matter that was not on the Agenda, but directed that it be made a part of the minutes. He read a letter of resignation from George F. Prescott, Administrator, to be effective July 15, 1965, copies of which went to each member of the Committee and is attached to these minutes. He asked Mr. Prescott if he wished to make any further comments, and Mr. Prescott replied that "It is my hope that this program will continue to progress because of its extreme importance to everyone in the state." He added he hoped a replacement can be found by June 15th. Thomas O. Wimmer moved to accept the resignation and wish him well in his new job; however, with the hiring of a new man, time could be a problem, and the effective date should be June 15th. The motion was seconded by Mr. Bishop who also offered his best wishes to Mr. Prescott in his new assignment. The motion was passed. Mr. Durning added the remark that Mr. Prescott had called him just as soon as the matter had come up and had been, and is being, very fair. The Chairman stated that he will continue his investigation of a replacement and will bring a recommendation or plan of procedure to the Committee at a later date.

Minutes. Approval of minutes ^{April 1 - March 15 - March 6} of the previous meetings ^{Feb 20 - Feb 2 - Jan. 11, 1965} was taken up and the Chairman asked if the Committee wished to have them read. The Chairman called for any additions or corrections to the minutes, copies of which were previously distributed to all Committee members. Mr. Prescott noted that Mr. Charles H. Odegaard, Director, Parks and Recreation Commission, had been omitted from "Members Present" in the minutes of March 6, 1965. Mr. Wimmer moved that we dispense with the reading of the minutes and approve them, prior to and including the minutes of March 6, 1965, with the addition as noted. The motion was seconded and carried. Mr. Wimmer moved that we dispense with the reading of the minutes of April 1, 1965, and that they be approved as written. The motion was seconded and passed.

Application - Parks and Recreation Commission. Charles H. Odegaard, Director, Parks and Recreation Commission, presented an application for \$1,325,250 for the purchase of three pieces of property from the Federal government through General Services Administration at fixed prices, and nine pieces of property to be purchased

from private sources at estimated purchase prices. Mr. Odegaard distributed copies of the proposal to all members of the Committee present and moved that it be accepted and referred to staff for consideration and recommendation. The motion was seconded and passed.

Progress report on gas tax study. Mr. Douglas W. Toms, Director of the Department of Licenses, reported that a contract has been let for \$45,500 to the team of Douglas C. North, Virgil E. Harder and Yoram Barzel, of the University of Washington, to conduct a study on the marine fuel tax refund. Mr. Toms stated that his department had established certain criteria regarding the study, and this firm came closest to meeting the requirements set. He asked that each member of the Committee thoroughly and completely study the "Proposal for Estimating the Revenue from Unreclaimed Boat Gasoline Taxes" submitted by North, Harder and Barzel, which was mailed to each Committee member prior to the meeting. There were several questions put to Mr. Toms by the Chairman and members of the Committee, to which he replied with the following statements: 1.) The time table reference is tentative. It is hoped that the study can be underway by Memorial Day (Sunday, May 30, 1965); by July 15 they should have all of the figures in on the taxed marina gas; by September 15 they should have the tentative figure based on the sampling of roadside filling stations on the amount of gas expended for boating purposes; and that by about October 15, they should have the tentative findings on these figures, and the complete report by January 1. 2.) Regarding any previous estimates of how much money will be available: Oil companies, hearings in the House Ways and Means Committee on usages of the Land and Water Conservation Act, and estimates of \$1,300,000 used in the campaign for Initiative 215 contained some help in estimating revenue. 3.) Mr. Bishop asked that since it is very likely that the technical aspect is going to be acceptable, has there been any legal review to assure that the legal aspects will be acceptable? Mr. Toms stated that the entire study had been discussed with the License Department's Attorney General; and at Mr. Durning's direction, he said he would be glad to consult with the Committee's Attorney General, Lloyd Peterson, in determining that all legal requirements are met. Mr. Peterson stated that both procedural requirements as well as legal requirements would be thoroughly investigated, with the help of the Administrator. 4.) Mr. North added that monthly sales for the rest of the year would be compared to the peak sales during the 3 1/2 month period to come up with a total figure. Only selective sampling would be done for the rest of the year, following the peak usage. Mr. Campbell and Mr. Wimmer stated that they had not received copies of the report; Mr. Toms replied that he would take care of it immediately.

ae
corrected
6/25/65

Review of proposed Program For Action and proposed addition to the Operating Procedure Manual. Chairman Durning stated that this Agenda item was not too apropos at this time; and instead, the Preliminary Allotment Schedule regarding the cost of the sale of bonds and the operation of the Committee would be taken up. There was a brief discussion; and Mr. Wonderly moved for the adoption of the Preliminary Allotment Schedule, since it can be readjusted later. The motion was seconded and passed unanimously.

Development of Criteria and Funding Formula. Mr. Odegaard submitted a manual relative to Funding, Priority and Response, prior to the meeting, and took up the subject at this time. He said that the staffs of the member agencies already have done seven or eight months of work, and he moved that this report on the funding

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Review of Proposed Program For Action and proposed addition to the Operating Procedure Manual. Chairman Durning stated that this Agenda item was not too apropos at this time; and instead, the Preliminary Allotment Schedule regarding the cost of the sale of bonds and the operation of the Committee would be taken up. There was a brief discussion; and Mr. Wonderly moved for the adoption of the Preliminary Allotment Schedule, since it can be readjusted later. The motion was seconded and passed unanimously.

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procedures be accepted, referred to the Administrator for analysis and consultation with Boards of County Commissioners, Association of Washington Cities, Port Districts, etc., and brought back to this Committee at its next meeting with specific recommendations, with specific attention to Pages 10 and 11. Mr. Tollefson asked if this could be done by mid June. The Chairman replied that it could; however, specific replies from these government bodies might not be available at the time of the next meeting merely because we had asked for them, but they would be aware of our requests and would have met with Interagency Committee staff previous to the meeting. Mr. Wimmer asked how these meetings would be conducted and what would the Committee be requesting from these government bodies. Mr. John Biggs, Director of the Department of Game, stated that it would be up to the Committee to set a general funding formula, and that the Committee would only be advising the government bodies of it and seeking their comments. Mr. Odegaard's motion was seconded and unanimously carried.

The Chairman stated that Criteria was still a subject for discussion. Judson Wonderly, Acting Director of the Department of Commerce and Economic Development called on Mrs. Rosemary Horwood, State Planner, who passed out a discussion draft of a "Suggested Policy Statement" and pointed out that some of it followed BOR recommendations for the plan; and it would include state, local and federal public agencies. She briefly explained the nine pages outlining procedures and policies. She added that the discussion draft was merely laying the basic ground rules to which material can be added, improving and constructing a general statement of policy which the Committee could adopt. Mr. Biggs said he was pleased with the presentation and moved that the Committee accept it as a start toward the preparation of a general policy statement, and that it be referred to the staff for review, analysis and recommendation for action by this Committee at its next meeting. The motion was seconded by Mr. Wimmer who added his commendation to Mrs. Horwood. Motion unanimously carried.

Mrs. Horwood next presented a second draft of a suggested form originally presented at the April 1 meeting in the "Red Book", Operating Procedure Manual. The new suggested form is numbered IAC-1 and is titled "Application for Financial Assistance for Planning, Acquisition, or Development of Outdoor Recreation Lands." She explained that the new draft form was simply an improvement over the suggested form first drafted, and that this one would also allow for a system of coding to be included for later data processing. Mr. Odegaard moved that the form be referred to staff for inclusion in the "Red Book" when final Operating Procedure is adopted. The motion was seconded by Mr. Wimmer and carried.

The Chairman noted that in the absence of Mr. Roy Pitt, Jr., Executive Secretary of the State Finance Committee, we would proceed to the next Agenda item until Mr. Pitt could be reached by telephone.

701 Study. Mr. Odegaard stated that Mr. William A. Bush, Coordinator for the Statewide Outdoor Recreation and Open Space Plan, and Mr. John A. Clark, Supervisor of Planning and Development in the Parks and Recreation Commission, were present and could answer any of the Committee's questions. He said the outdoor recreation part of the 701 Study is progressing; the technical personnel are meeting, and are holding meetings throughout the state, answering some questions regarding the

changes in the Outdoor Recreation and Open Space Plan affected by new decisions of the Bureau of Outdoor Recreation. Mr. Durning questioned the private sector of the Outdoor Recreation Study and referred to the letter from Fred J. Overly, Northwest Regional Director of the BOR, relative to policies regarding Planning Grants from the Land and Water Conservation Fund. Mr. Wonderly stated that the federal study took in 50 counties throughout the U. S. as a sampling of planning needs. Maurice H. Lundy, Supervisory Recreation Resource Specialist of the BOR, speaking for Mr. Overly, stated that the BOR has reviewed the supplemental appropriation recently enacted in Congress, appropriating \$16 million, of which \$10 million will be available to states for planning. He said the money remains available to Washington State until July 1968.

Mr. Bishop questioned, by ruling out any requests for (planning) funds at this time, will cities and counties be ruled out also by our (lack of) action? Mr. Lundy replied that the BOR does not deal with cities and counties, only through the state. Mr. Durning asked, if Whatcom County, for example, who is very interested in participating, were to ask us for funds, could we obtain funds to help them in planning, or could we apply for them (Whatcom County) for that purpose? Mr. Lundy stated that they would have to be a part of the state comprehensive plan.

(Mr. Hilson and Mr. Odegaard were excused at 11:20 a.m.).

Mr. Biggs asked why the Committee could not reply to Mr. Overly's telegram of May 4, 1965. The telegram questioned whether the Interagency Committee would request funds for planning from the supplemental appropriations bill involving Land and Water Conservation Fund money. Chairman Durning urged that a letter be sent to BOR, outlining questions before the Committee and asking for answers to these questions. He thought that the Committee would be derelict in its duty if it failed to make a request for funds, knowing funds were available to these government bodies, and especially the smaller government bodies, even if they were not now a part of the state comprehensive plan, but might be later. He also said that the Outdoor Recreation Plan could be amended after December 4th, and if these not-now-participating public agencies knew that planning funds were available, they might later participate in the state's plan. Mr. Wimmer added that it was his thought that the Interagency Committee was a sort of "Clearing House" for these groups, and we could be criticized later for not doing so. Mr. Biggs moved that the Committee request the Bureau of Outdoor Recreation to allocate \$150,000 to be drawn against for the planning needs of this body, or any other state agency for which this body is responsible. Mr. Durning added: for this Committee to meet its responsibilities to applying government bodies, subject to individual problems and allocations.

Mr. Tollefson added: that the applicant must be a part of the statewide plan in order to be eligible. Mr. Wonderly asked to include in Mr. Biggs motion the question of on what percentage basis would BOR money be allocated. The motion, as amended, was seconded and carried unanimously.

Report regarding pending Bond Issuance. Mr. Roy A. Pitt, Jr., Executive Secretary of the State Finance Committee, reported that the next bond sale was to be in August and that he needed a letter from the Committee stating whether they wanted \$2 million or \$3 million in bonds sold at that time. Mr. Durning stated that he had asked

Mr. Pitt for details in writing of the information given to the subcommittee, informally, by Miss Charlotte Wheat of his agency and that the Committee's decision on the figure was held up until formal information could be made part of the record as the basis of the the Committee's determination. Mr. Wimmer, Chairman of the bonding subcommittee, stated that it was the recommendation of the subcommittee that, since the Interagency Committee was not in the finance business, and since it was not the Committee's duty to engage in bond speculation, nor did it wish to be left with a surplus at the end of the biennium, that the State Finance Committee be authorized to sell \$2 million in bonds rather than \$3 million. There were corroborating comments from the Committee. Mr. Warren Bishop moved that the subcommittee's report be accepted and adopted. Mr. Durning restated the motion for the Committee and added the following, with the approval of Mr. Bishop: "That the recommendation for the sale of \$2 million is based upon a concensus of the members of the Committee that \$2 million is all we can reasonably expect to be able to wisely expend in the forthcoming biennium, and based upon information received from the staff of the State Finance Committee, a conclusion that the Committee can reasonably expect that the corporation license fee receipts will be sufficient to support this \$2 million issue, without recourse to the General Funds of the state of Washington." The motion was seconded and carried unanimously.

Current status of BOR program. In the absence of Mr. Overly, Mr. Lundy reported on the Land and Water Conservation Fund. He referred to the passage of \$16 million, which is the first of funds available to the BOR to carry out the programs of the Land and Water Conservation Act, and will be available by July 1st. Questioned on the size of the staff at the Seattle office of the BOR, Mr. Lundy replied that at present there are five positions, with eight authorized as of July 1, making an overall staff of 33. He stated that it was his hope that the Operating Manual to the state would be out within the next six months, which would solve many problems for both the people working within the state and for the Committee. Of the \$75 million apportionment for the states, \$1,142,000 would remain available for the year plus the two succeeding years, starting July 1, 1966.

In discussion, Mr. Durning asked: For fiscal 1966, Washington's share will be \$1,142,000. Is that a firm figure or just a guess? Mr. Lundy replied that it was based on figures obtained from Washington, D. C. Mr. Durning: We thought it would be about \$2 million share per year. What can we expect in the second year of this biennium? In answer, Mr. Lundy stated that all he could say was that the sources of the fund are from the sale of the Land and Water Conservation sticker.

Place and date of next meeting. Chairman Durning asked for a reply from those who had not answered his memorandum regarding future meeting dates. He reported that Senator Frank Foley and Representative Robert Schaefer had expressed a desire for the Committee to meet formally in Vancouver, followed by a tour of sections of Clark County planned for recreational development. Two weekend dates were proposed --- June 18 & 19 or June 25 & 26. The former seemed to interfere the least with prior commitments of the members; and the Administrator was directed to obtain the necessary information and set up the meeting.

Mr. Biggs moved for adjournment; and, there being no further business, the Chairman adjourned the meeting at approximately 12:45 p.m.

Respectfully submitted,

Attachments - 2

- 6 -

GEORGE F. PRESCOTT, Administrator

SEE REVERSE FOR APPROVAL

INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION

PRELIMINARY ALLOTMENT SCHEDULE

OPERATING FUNDS

	JULY 1, 1965 JUNE 30, 1966	JULY 1, 1966 JUNE 30, 1967	TOTAL
MAN-YEARS	2	2	4
OBJECT OF EXPENDITURE			
01 SALARIES & WAGES	19,454	19,678	39,132
02 CONTRACT PERSONAL SERVICES			
PLANNING SERVICES	3,862	3,862	
BOND SALES COSTS	5,000		
TOTAL OBJECT 02	8,862	3,862	12,724
03 OTHER CONTRACTUAL SERVICES			
PRINTING	500	300	
TELEPHONE	600	600	
POSTAGE	120	120	
OFFICE RENTAL	1,956	1,956	
ATTORNEY GENERAL SERVICE	2,500	2,500	
MISCELLANEOUS	600	600	
TOTAL OBJECT 03	6,276	6,076	12,352
04 TRAVEL			
STAFF (Average \$150.00 month)	1,800	1,800	
5 COMMITTEE MEMBERS (\$50.00 each)	3,000	3,000	
TOTAL OBJECT 04	4,800	4,800	9,600
05 SUPPLIES & MATERIALS	500	500	1,000
06 EQUIPMENT	1,600	-0-	1,600
07 RETIREMENT & PENSIONS			
EMPLOYEES RETIREMENT	1,167	1,181	
O.A.S.I.	348	396	
INDUSTRIAL INSURANCE & MEDICAL AID	120	120	
TOTAL OBJECT 07	1,635	1,697	3,332
TOTAL OPERATING FUNDS	43,127	36,613	79,740

STATE OF WASHINGTON



Interagency Committee
for Outdoor Recreation

Daniel J. Evans Governor

Marvin B. Durning Chairman

May 14, 1965

Dear Marvin:

It is with mixed feelings that I ask you and the members of the Interagency Committee to accept this as my letter of resignation effective July 15, 1965, to accept the post as manager of the Olympia Area Chamber of Commerce.

My work with you and the other members of the Committee during the past several years, and during the past months in particular, has been a most interesting and rewarding experience; and I am sure that the Committee, under your leadership, will continue to show solid progress in the implementation of the program that is so vitally important to everyone in our state.

As I said, I submit this letter with mixed feelings: leaving a program in which I believe so fully, and yet looking forward to working for and with the business community of Olympia.

Most sincerely,

/s/

GEORGE F. PRESCOTT
Administrator

Mr. Marvin B. Durning, Chairman
Interagency Committee For Outdoor Recreation
1411 Fourth Avenue Building
Seattle, Washington 98101

*Went to head
Chamber of Commerce*

GFP:blg

cc: Committee members

1016 East Union Ave., Olympia, Washington 98502 Phone: 753-7140

PARTICIPATING AGENCIES: DEPARTMENT OF COMMERCE AND ECONOMIC DEVELOPMENT
● DEPARTMENT OF FISHERIES ● DEPARTMENT OF GAME ● DEPARTMENT OF HIGHWAYS
● DEPARTMENT OF NATURAL RESOURCES ● PARKS AND RECREATION COMMISSION